



# THE FEDERAL ELECTION COMMISSION

# RECORD

1325 K Street N.W. Washington, D.C. , 20463

## \*1975 YEAR-END SUPPLEMENT\*

**As a Special Year-End Issue, the Federal Election Commission publishes this Supplement to its four issues of The FEC Record. Since its inception in April 1975, the Commission has issued and published Proposed Regulations, Interim Guidelines, Advisory Opinions and Advisory Opinion Requests.**

**This Supplement is an index of these Commission activities and includes numerical, subject matter, and publication date notation for each published item. In every case, the Federal Register Notice Number will be the common reference to each entry.**

**For a full text of any of the entries included in this index, you may write to the Information Office, Federal Election Commission, 1325 K Street, N.W., Washington, D.C. 20463, or call Area Code (202) 382-4733. When ordering any of these items, please specify and order only by the Federal Register Notice Number.**

**To follow on a regular basis the activities of the Commission, you may refer directly to the Federal Register. With this index, every item published by the Commission can be located by Federal Register Notice Number in the Federal Register for the appropriate date. The Federal Register is available for inspection at any Public Library which is also a Federal depository, or by subscription through the Superintendent of Documents, Government Printing Office, Washington, D.C. 20402. For subscribers to the Federal Register, a suggested method to follow the activities of the Commission is to keep Commission notices arranged chronologically by Federal Register Notice Number and use this index to locate any particular entry.**

This index is divided into two general categories:

1. INTERIM GUIDELINES and PROPOSED REGULATIONS; and
2. ADVISORY OPINION REQUESTS and ADVISORY OPINIONS.

A brief explanation of each category follows:

### INTERIM GUIDELINES AND PROPOSED REGULATIONS

Under the *Federal Election Campaign Act of 1971*, as amended, (FECA, as amended) the Commission has power to prescribe suitable rules and *Regulations* to carry out certain provisions and to formulate general policy for the administration of the Act. The FECA, as amended, prescribes that any rule or regulation which is proposed by the Commission must be submitted to the Congress for reviews (see 2 U.S.C. § 438(c)). If the proposed regulation is not disapproved by Congress within 30 legislative days, it assumes the full force and effect of law when promulgated by the Commission.

Pending the completion of regulations to implement the Act, the Commission adopted an *Interim Guideline* procedure whereby a notice of general applicability is provided for certain matters which need immediate clarification. These Interim Guidelines serve as a basis upon which persons affected by the law can rely in making decisions during the period in which formal regulations are being developed.

This index lists the Interim Guidelines and the Proposed Regulations:

1. in the chronological order in which they have been published in the Federal Register, and
2. in alphabetical order by subject matter.

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### ADVISORY OPINION REQUESTS AND ADVISORY OPINIONS

The FECA, as amended, provides that upon the request of a) any individual holding Federal office, b) any candidate for Federal office, or c) any political committee, the Commission can render an *Advisory Opinion* as to whether any specific transaction or activity by that individual or committee would constitute a violation of the FECA, as amended (see 2 U.S.C. § 437f). Any person receiving an Advisory Opinion who acts in good faith in accordance with provisions and findings of the Advisory Opinion will be presumed to be in compliance with the Act.

This index lists the following:

- a) *Advisory Opinion Requests (AORs)* by number, in the order in which they are published;
- b) *Advisory Opinions (AOs)* which have been issued by the Commission in response to these AORs. (Each AO number will correspond to its respective AOR number. Issuance of AOs by the Commission is not necessarily in the order in which the AORs have been published. Every AOR and corresponding AO, when

issued, can be located by referring to its *Federal Register Notice Number*);

c) AORs and AOs listed alphabetically by subject matter;

d) Relevant sections of the U.S. Code with a reference to the AOs which deal with these sections; and

e) A brief description of each AO.

This index will be published monthly in the *Federal Register*. Its purpose is to assist those who have a current need to be up-to-date on Federal election campaign laws and policies issued by the Commission. The Commission welcomes comments on the format and contents of this index, and any suggestions for change to make it more beneficial to its users.

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KEY TO DATES OF PUBLICATION  
IN THE FEDERAL REGISTER  
FOR FEDERAL ELECTION COMMISSION  
INTERIM GUIDELINES  
&  
PROPOSED REGULATIONS

CHRONOLOGICAL

Interim Guideline	Federal Register Date	Notice Number
<i>Reporting</i>	June 2, 1975	1975-1
<i>Addendum to interim guidelines</i>	June 16, 1975	-3
<i>Multi-candidate committees</i>	June 26, 1975	-6
<i>Complaint procedure</i>	July 7, 1975	-9
<i>Reporting old debts and obligations</i>	August 5, 1975	-20
<i>Records to be maintained for certification for primary matching funds</i>	August 11, 1975	-22
<i>New Hampshire election</i>	September 3, 1975	-34
<i>Disbursement procedures for public financing</i>	September 3, 1975	-36
<i>Presidential primary matching funds</i>	September 9, 1975	-40
<i>Tennessee special election</i>	September 22, 1975	-47
<i>October 10 quarterly report</i>	September 29, 1975	-53
<i>Reporting requirements</i>	October 9, 1975	-58
Proposed Regulation	Federal Register Date	Notice Number
<i>Office accounts, franking accounts, and excess campaign contributions</i>	August 5, 1975	1975-18
<i>Document filing - i.e., office in which document is filed</i>	August 6, 1975	-21
<i>Document filing - i.e., office in which document is filed</i>	September 22, 1975	-45
<i>Disclosure requirements, Title 2</i>	September 29, 1975	-51
<i>Subpena power, Title 2</i>	October 9, 1975	-59
<i>Presidential primary matching funds</i>	October 9, 1975	-57
<i>Public financing of conventions</i>	November 4, 1975	-68
<i>Allocation of contributions and expenditures</i>	November 5, 1975	-72
<i>Advisory opinion procedure</i>	November 24, 1975	-80

ALPHABETICAL

Interim Guidelines	Notice Number	Proposed Regulations	Notice Number
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<i>Public financing - Presidential primary</i> .....	-22,40	<i>Expenditures, Allocation of</i> .....	-72
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<i>Tennessee special election (Nov. 25, 1975)</i> .....	-47	<i>Reporting requirements</i> .....	-21,45,51,59
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KEY TO DATES OF PUBLICATION IN THE FEDERAL REGISTER FOR FEDERAL ELECTION COMMISSION ADVISORY OPINIONS AND ADVISORY OPINION REQUESTS (THROUGH DEC. 11, 1975)

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1	July 15, 1975	1975-12
2-3	Aug. 18, 1975	-24
4	July 15, 1975	-12
5-6	July 25, 1975	-15
7	Sept. 3, 1975	-35
8	Aug. 21, 1975	-30
9	Aug. 19, 1975	-27
10	Sept. 3, 1975	-33
11	Sept. 16, 1975	-44
12	Nov. 28, 1975	-82
13	Aug. 21, 1975	-30
14	Aug. 13, 1975	-23
15	Sept. 24, 1975	-49
16	Aug. 19, 1975	-27
17	Sept. 3, 1975	-35
18	Sept. 16, 1975	-43
20	Oct. 1, 1975	-52
21	Nov. 12, 1975	-74
22	Oct. 1, 1975	-54
23	Dec. 3, 1975	-83
26-30	Nov. 4, 1975	-66
31-32	Nov. 28, 1975	-82
35	Sept. 24, 1975	-49
37	Sept. 11, 1975	-42
40-41	Oct. 9, 1975	-60
45	Nov. 19, 1975	-79
46	Dec. 11, 1975	-88
47	Oct. 24, 1975	-64
48-49	Nov. 28, 1975	-82
51	Nov. 5, 1975	-71
52	Nov. 12, 1975	-74
57	Nov. 5, 1975	-71
59	Nov. 19, 1975	-79
62	Nov. 12, 1975	-74
64	Nov. 12, 1975	-74
66	Nov. 19, 1975	-78
67	Nov. 12, 1975	-74
68	Nov. 28, 1975	-82
69	Dec. 11, 1975	-88
72	Dec. 3, 1975	-86
74	Nov. 4, 1975	-66
77	Nov. 5, 1975	-71
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7-8	July 2, 1975	-7
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2 USC 431(e)(3)	
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## DESCRIPTIONS OF ADVISORY OPINIONS WITH FR CITES

*This chart represents a listing and brief description of all Advisory Opinions issued by the Commission through mid-December. Advisory Opinions are not necessarily approved in sequential order. Reference following each description is the publication date and page number in the Federal Register. Those persons reading this chart are advised that—pending promulgation of Rules and Regulations—the Opinions apply only to the requesting parties and are published for informational purposes only.*

**AO 1975-1 NATIONAL PARTY CONVENTIONS.** Corporations may not make contributions to assist national party conventions except under limited circumstances. (7/15/75-29791)

**AO 1975-2 MICHIGAN COMMITTEES.** State committee and subordinate local party organizations may allocate expenditures among each other for purposes of the party spending limits. (8/18/75-36092)

**AO 1975-3 REPUBLICAN CONGRESSIONAL COMMITTEE.** Costs of printing or preparing matter sent under Congressional frank are not covered by contribution and expenditure limits. (8/18/75-36092)

**AO 1975-4 DEMOCRATIC PARTY TELETHON.** Endorsers or guarantors of loans to Democratic National Telethon are "contributors" subject to limits. (7/15/75-29791)

**AO 1975-5 PRE-1973 DEBTS.** Contribution and expenditure limits do not apply to cancellation of pre-1973 debts. (7/25/75-31315)

**AO 1975-6 1973-1974 CAMPAIGN DEBTS.** Only the limitation on expenditures from a candidate's personal funds applies to cancellation of 1973-1974 campaign debts. (7/25/75-31315)

**AO 1975-7 CONGRESSIONAL OFFICE ACCOUNTS.** Contributions and expenditures from office accounts are subject to limitations but contributions and expenditures from franking accounts are exempt. (9/3/75-40673)

**AO 1975-8 HONORARIUMS.** Designating honorariums to charity counts against limit on honorariums. (8/21/75-36746)

**AO 1975-9 UNOPPOSED PRIMARY CANDIDATE.** An unopposed primary is defined as an "election" for contribution/expenditure limitations. (8/19/75-36242)

**AO 1975-10 INTERNAL TRANSFER OF CAMPAIGN FUNDS.** Answers a series of questions on transfers between committees, either Federal or non-Federal. (9/3/75-40674)

**AO 1975-11 DUAL CANDIDACIES.** Defines applicability of limits of candidates running for two Federal offices simultaneously. (9/16/75-42839)

**AO 1975-12 DELEGATE SELECTION.** Application of the law to the delegate selection process. (11/28/75-55596)

**AO 1975-13 CHAMBER OF COMMERCE MONIES.** Corporations cannot provide travel expenses to candidates. (8/21/75-36746)

**AO 1975-14 CONTRIBUTIONS TO DEFRAY CONSTITUENT SERVICE EXPENSES.** Corporations, national banks, and unions may not contribute to office accounts. (8/13/75-34084)

**AO 1975-15 WALLACE CAMPAIGN ROYALTIES.** Candidate George Wallace can receive royalty payments. (9/24/75-44040)

**AO 1975-16 INCORPORATED ASSOCIATIONS.** Incorporated associations cannot contribute to campaigns. Numerous campaign committee requirements explained. (8/19/75-36242)

**AO 1975-17 PARTNERSHIP CONTRIBUTIONS.** Partnerships are limited to \$1,000, and each partner's share counts against his limit. (9/3/75-40673)

**AO 1975-18 CONTINUOUS REPORTING OF PAST DEBTS.** Committees with outstanding debts must continue to report. (9/16/75-42838)

**AO 1975-20 POLITICAL EDUCATION COMMITTEES.** Political committees may perform certain non-candidate-oriented activities without incurring contributions or expenditures. (10/1/75-85292)

**AO 1975-21 LOCAL PARTY COMMITTEE ACCOUNTS.** Sets forth an allocation formula to be used in determining the portion of expenses that may be paid from non-corporate sources and expenses that may be paid from corporate funds in States where such contributions are permitted. (11/12/75-52794)

**AO 1975-22 TRANSFERS OF FUNDS.** Transfers of funds from a Senatorial committee to a party organization are expenditures. **AUTHORIZED EXPENDITURES.** A person cannot be authorized to receive contributions but not be authorized to make expenditures. (10/1/75-45295)

**AO 1975-23 CORPORATE POLITICAL ACTION COMMITTEE.** Establishes procedures for administering and soliciting contributions to a corporate political action committee. (12/3/75-56584)

**AO 1975-26 EARMARKED CONTRIBUTIONS.** Application of contribution limitations to earmarked campaign funds deposited with Senatorial campaign committees. (11/4/75-51351)

**AO 1975-27 ATTORNEY AND ACCOUNTANT FEES.** Attorney and accountant fees must be charged against expenditure limits.

**AO 1975-28 STATUS OF POLITICAL COMMITTEES.** Clarifies the status of political committees supporting a former candidate for the Presidency. (11/4/75-51352)

**AO 1975-29 POLITICAL PARTIES.** Applicability of contribution limits to county committees. (11/4/75-51352)

**AO 1975-30 OFFICE ACCOUNTS AND CONSTITUENT SERVICES FUNDS.** A principal campaign committee may make expenditures to purchase newspaper subscriptions and to reimburse the candidate for travel expenses. (11/4/75-51353)

**AO 1975-31 GOVERNMENT CONTRACTORS.** Contributions by individuals and their spouses who are connected with Government contractors. (11/28/75-55598)

**AO 1975-32 MULTI-CANDIDATE COMMITTEE CONTRIBUTIONS.** A multi-candidate political committee is prohibited from contributing more than \$5,000 per candidate per election, but may contribute without limitation to a national committee of a political party or other political organization provided such contributions are not earmarked to a particular candidate. (11/28/75-55599)

**AO 1975-35 ORGANIZATION OF POLITICAL COMMITTEES.** Individuals may serve as officers of more than one political committee. (9/24/75-44040)

**AO 1975-36 PAYMENT OF ADMINISTRATIVE COSTS.** Payment of administrative costs incurred by a corporation on behalf of a political action committee operating as a separate segregated fund is not prohibited. (12/18/75- )

**AO 1975-37 INCORPORATED POLITICAL COMMITTEES.** Committees organized solely for political purposes may incorporate. (9/11/75-42303)

**AO 1975-40 REPORTING OF POLITICAL CONTRIBUTIONS.** Political committees and candidates must report all contributions from all political committees no matter how small the amount. (10/9/75-47691)

**AO 1975-41 INVESTMENT OR DEPOSIT OF CONTRIBUTIONS INTO SAVINGS ACCOUNTS.** Committees may make internal transfers of funds between checking and savings accounts without listing transactions on the report. (10/9/75-47691)

**AO 1975-45 MULTI-CANDIDATE COMMITTEES.** Application of contribution limitations to multi-candidate committees. (11/19/75-53722)

**AO 1975-46 DISTINGUISHES "HONORARIUM" FROM "STIPEND."** Distinguishes between an "honorarium"—accepted for a single event or transaction, and a "stipend"—accepted as fixed or regular compensation for services rendered. (12/11/75-57756)

**AO 1975-47 CLARIFICATION OF AO 1975-1.** Enumerates the purposes for which national convention host committees may make expenditures and sets forth the application of convention spending limitations to such expenditures. (10/24/75-49883)

**AO 1975-48 CONTRIBUTIONS TO MULTI-CANDIDATE COMMITTEES.** Contributions by an individual to a multi-candidate committee which financially supports the same candidate(s) as the individual contributor are permissible under certain conditions. (11/28/75-55600)

**AO 1975-49 REPORTING OF TICKET PURCHASES FOR FUNDRAISING EVENT.** When the aggregate of ticket purchases for a fundraising event by one person exceeds \$10, records must be kept. Purchases over \$100 must be reported along with the occupation and principal place of business of the purchaser. The portion of the donation which covers the actual costs of a fundraising event must be reported as a contribution and charged against the contribution limits. (11/28/75-55600)

**AO 1975-50 CORPORATION DEBTS.** Corporations may not settle/forgive debts incurred by candidates in a commercially reasonable manner, except under extenuating circumstances. (12/16/75-58392)

**AO 1975-51 OFFICE ACCOUNTS.** Use of excess campaign funds to purchase Congressional office equipment or for computer terminal to aid in handling of Congressman's constituent mail. (11/5/75-51611)

**AO 1975-52 STATE COMMITTEE AID TO RETIRE DEBTS.** Extent to which a State committee may assist a successful Federal candidate in retiring a 1974 election campaign debt. (11/12/75-52794)

**AO 1975-53 NOMINATION BY PETITION EFFORT.** Application of limitations on contributions and expenditures to nomination by a petition effort. (12/16/75-58392)

**AO 1975-54 CAUCUS/CONVENTION PRIOR TO PRIMARY ELECTION.** A caucus or convention held prior to a primary election but which does not select a nominee is not a separate election and will be considered part of the primary election. (12/18/75- )

**AO 1975-57 REPAYMENT OF LOANS.** Contributions to repay loans made before Jan. 1, 1975 which were received prior to issuance of the Commission's Interim Guideline on retiring past debts need not adhere with that Guideline. (11/5/75-51611)

**AO 1975-59 CORPORATE CONTRIBUTIONS.** A multi-candidate committee may accept corporate contributions (permitted under State law) in connection with a fundraising event and deposit such contributions in a separate bank account to be used only for State candidates. (11/19/75-53729)

**AO 1975-62 CONTRIBUTIONS TO DEFRAY FUNDRAISING COSTS.** The portion of a donation which covers the actual costs of a fundraising dinner must be counted as a contribution. (11/12/75-52795)

**AO 1975-63 PAYMENT OF HONORARIUM BY POLITICAL COMMITTEE.** An honorarium paid by a political committee to a Federal officer is not a contribution when the audience addressed is not part of the electorate with respect to which he/she is a candidate. (12/16/75-58397)

**AO 1975-64 FUNDRAISING EVENTS TO RETIRE DEBTS.** A single fundraising function may be held to retire a 1972

campaign debt and a 1973-74 office account deficit. (11/12/75-52795)

**AO 1975-65 CONTRIBUTIONS BY FAMILY MEMBERS.** A member of a candidate's immediate family may contribute more than \$1,000 per election, provided the member does not exceed the \$25,000 aggregate ceiling on all contributions in a calendar year by an individual, or the limitation on expenditures/contributions from the candidate's personal funds and those of his immediate family. (12/16/75-58393)

**AO 1975-66 TRANSFERS FROM STATE COMMITTEES.** Transfers from a candidate's State committee to his Federal committee are permissible except when funds are from prohibited sources. (11/19/75-53722)

**AO 1975-67 CAMPAIGN BILLBOARDS.** Use of name of campaign committee chairman and treasurer on billboard signs is not required under 2 U.S.C. §435(b). (11/12/75-52795)

**AO 1975-68 PRE-1975 CAMPAIGN DEBTS.** A fundraising dinner to retire a 1974 campaign deficit, held before publication of the Commission's Interim Guideline on Pre-1975 Campaign Debts, is not retroactively subject to that Guideline. (11/28/75-55601)

**AO 1975-69 LOANS AS CONTRIBUTIONS.** A loan that is extinguished or retired no longer counts against the contribution limitations. (12/11/75-57756)

**AO 1975-72 TRAVEL RELATED TO PARTY-BUILDING ACTIVITIES.** A national party committee may pay for expenses incurred by Presidential candidates who are engaged in party-building activities before Jan. 1 of a Presidential election year. (12/3/75-56589)

**AO 1975-74 CONTRIBUTION IN NON-ELECTION YEARS.** A contribution made to a multi-candidate committee in a non-election year is presumed to count against the contributor's \$25,000 aggregate limit for the election year. (11/4/75-51353)

**AO 1975-75 CONTRIBUTIONS BY NON-PROFIT ORGANIZATION.** A non-profit organization whose exclusive function is the support of candidates for political office, which is incorporated for liability purposes only, may make contributions to and independent expenditures on behalf of Federal candidates under certain conditions. (12/16/75-58398)

**AO 1975-77 ROYALTIES.** Royalties from publication of a book are not an honorarium. (11/4/75-51611)

**AO 1975-78 FUNDRAISING EXEMPTION.** The 20% fundraising exemption applies broadly to fundraising costs, not just to the actual solicitation of contributions. (11/19/75-53722)

**AO 1975-82 SOLICITATION TO RETIRE 1974 CAMPAIGN DEBT.** Except for the limitations on the candidate's use of his own funds and those of his immediate family, the contribution and expenditure limitations do not apply to fundraising activities in 1976 which are solely for the purpose of retiring a 1974 campaign debt. (12/11/75-57757)

**AO 1975-85 CLARIFIES "HONORARIUM."** Establishes guidelines for definition of an "award" that is not considered an "honorarium." (12/11/75-57757)

**AO 1975-88 EXCESS FUNDS SOLICITED TO RETIRE 1974 DEBT.** Clarifies what may be done with excess funds solicited to retire 1974 campaign debts. (12/11/75-57757)

**AO 1975-93 1974 HONORARIUM.** Acceptance of a \$2,000 honorarium for a speech given in 1974 which was not actually received until 1976, is not in violation of 18 U.S.C. §616. (12/16/75-58394)

**AO 1975-97 VOLUNTEER SERVICES.** An entertainer's time and talent can be volunteered on behalf of a candidate for a fundraising event without attribution of the value of his services to the \$1,000 contribution limit. Out-of-pocket expenses for travel and subsistence will be attributable to the entertainer's contribution ceiling, to the extent that the cumulative value of these activities exceeds \$500. (11/28/75-55601)

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