

## VIA ELECTRONIC MAIL

Kate Teasdale Ashby Law PC 625 North Washington Street, Suite 325 Alexandria, VA 22314 kteasdale@ashby.law

March 7, 2024

RE: MUR 8129

Dear Ms. Teasdale:

On April 24, 2023, the Federal Election Commission notified your clients, Marcus Molinaro, Marc for US, Inc., and Lisa Lisker in her official capacity as treasurer, and Molinaro for Dutchess, of a Complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended. On March 6, 2024, based on the information provided in the Complaint and information provided by you, the Commission determined to exercise its prosecutorial discretion to dismiss the allegations contained in the Complaint. Accordingly, the Commission closed its file in this matter. A copy of the General Counsel's Report, which more fully explains the Commission's decision, is enclosed for your information.

Documents related to the case will be placed on the public record within 30 days. *See* Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016). If you have any questions, please contact Justine A. di Giovanni, the attorney assigned to this matter, at (202) 694-1650.

Sincerely,

Lisa J. Stevenson Acting General Counsel

BY: Wanda D. Brown

Assistant General Counsel

Wanda D. Brown

Enclosure:

General Counsel's Report

1	BEFORE THE FEDERAL ELECTION COMMISSION				
2 3	ENFORCEMENT PRIORITY SYSTEM DISMISSAL REPORT				
4 5 6 7 8	MUR 8129	Respondents:	Marc for US Inc. and Lisa Lisker in her official capacity as treasurer <sup>1</sup> Molinaro for Dutchess Marcus J. Molinaro		
9 10	<b>Complaint Receipt Date:</b> Apr. 18, 2 <b>Response Date:</b> June 8, 2023	2023			
11	EPS Rating:				
12 13 14 15 16 17 18	Alleged Statutory and Regulatory Violations:  52 U.S.C. § 30104(b)(3) 52 U.S.C. § 30125(e)(1)-(2) 11 C.F.R. § 104.3(a)(4) 11 C.F.R. § 110.3(d) 11 C.F.R. § 300.61 11 C.F.R. § 300.62				
19	The Complaint alleges that Marcus J. Molinaro, former County Executive for Dutchess				
20	County, New York, and 2022 candidate for the U.S. House of Representatives in New York's				
21	Nineteenth District, as well as Marc for US Inc. and Lisa Lisker in her official capacity as treasurer				
22	(the "Federal Committee"), Molinaro's principal campaign committee, and Molinaro for Dutchess				
23	(the "State Committee"), Molinaro's committee for election as county executive, violated the				
24	Federal Election Campaign Act of 1971, as amended (the "Act"), by making and accepting				
25	prohibited transfers from the State Committee to the Federal Committee totaling \$2,000, which the				
26	Federal Committee partially misreported, and by making, accepting, and failing to report prohibited				
27	in-kind contributions totaling \$2,604.70 from the State Committee to the Federal Committee. <sup>2</sup>				
28	According to the Complaint, the State	e Committee made tw	vo prohibited \$1,000 transfers to the		

At the time of the events at issue here, Nicolas W. Joseph was the treasurer of Marc for US Inc. *See* Marc for US Inc., Statement of Organization at 1 (Sept. 17, 2021), <a href="https://docquery.fec.gov/pdf/449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/202109179466713449/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/20210917949/202109

<sup>&</sup>lt;sup>2</sup> Compl. at 1 (Apr. 18, 2023).

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- Federal Committee on October 1, 2021, and March 4, 2022. While the State Committee disclosed
- 2 both transfers on its disclosure reports filed with the New York Board of Elections,<sup>4</sup> the Federal
- 3 Committee reported only a \$1,000 contribution from Molinaro individually dated September 30,
- 4 2021, and reported the second transfer from the State Committee with a date of March 31, 2022,
- 5 and a memo entry stating "nonfederal permissible funds." In addition, the Complaint alleges
- 6 that the State Committee made impermissible in-kind contributions to the Federal Committee in the
- 7 form of \$2,604.70 in various expenditures made for the Federal Committee's benefit, including
- 8 disbursements to MailChimp, Branding Pros, Constant Contact, Horizon Messaging Group, and
- 9 Facebook for "Campaign Literature," and to Hudson Valley Press for "Print Ads." The Complaint
- alleges that, because the next election for county executive was over two years away, "there is no
- logical reason" for the State Committee to have made these payments for its own benefit and that it
- is "more likely" that the payments were made to benefit the Federal Committee.<sup>7</sup>
- Molinaro, the Federal Committee, and the State Committee submitted a joint Response,
- supported by the sworn statements of Molinaro and the Federal Committee's former treasurer,

<sup>&</sup>lt;sup>3</sup> *Id.* at 2-3.

Id.; see Candidate/Committee Disclosures Search, N.Y. STATE BD. OF ELECTIONS, <a href="https://publicreporting.elections.ny.gov/CandidateCommitteeDisclosure/CandidateCommitteeDisclosure">https://publicreporting.elections.ny.gov/CandidateCommitteeDisclosure/CandidateCommitteeDisclosure</a> (search by committee for "Molinaro for Dutchess," then navigate to the 2022 January Periodic Itemized Amended State/Local report; search "Marc for US") (last visited Feb. 12, 2024) (reflecting \$1,000 expenditure to Marc for US dated October 1, 2021); Candidate/Committee Disclosures Search, N.Y. STATE BD. OF ELECTIONS, <a href="https://publicreporting.elections.ny.gov/CandidateCommitteeDisclosure">https://publicreporting.elections.ny.gov/CandidateCommitteeDisclosure/CandidateCommitteeDisclosure</a> (search by committee for "Molinaro for Dutchess," then navigate to the 2022 July Periodic Itemized State/Local report; search "Marc for US") (last visited Feb. 12, 2024) (reflecting \$1,000 expenditure to Marc for US dated March 4, 2022).

Compl. at 2-3; *see* Marc for US Inc., 2021 October Quarterly Report, sched. A at 113 (Oct. 15, 2021), <a href="https://docquery.fec.gov/pdf/784/202110159467779784/202110159467779784.pdf">https://docquery.fec.gov/pdf/784/202110159467779784/202110159467779784.pdf</a> (reporting \$1,000 contribution from "Molinaro, Marcus J." dated September 30, 2021); Marc for US Inc., 2022 April Quarterly Report, sched. A at 204 (Apr. 15, 2022), <a href="https://docquery.fec.gov/pdf/122/202204159496519122/202204159496519122.pdf">https://docquery.fec.gov/pdf/122/202204159496519122.pdf</a> (reflecting \$1,000 contribution from Molinaro for Dutchess dated March 31, 2022). The Complaint surmises that the September 30, 2021 contribution from Molinaro of \$1,000 is likely a misreporting of the October 1, 2021 transfer from the State Committee to the Federal Committee of \$1,000, rather than a separate contribution from Molinaro individually. Compl. at 4 ("The close proximity of the State Committee's \$1,000 contribution and the \$1,000 contribution that the Federal Committee reports as coming from Mr. Molinaro's personal funds suggests that the Federal Committee misreported the contribution on its FEC reports.").

<sup>6</sup> Compl. at 3, 4-5; *id.*, Ex. A.

<sup>&</sup>lt;sup>7</sup> Compl. at 5.

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which addresses each of the allegations in the Complaint. First, with respect to the initial \$1,000 1 2 transfer from the State Committee to the Federal Committee, the Response states and Molinaro 3 attests that he intended to make an individual contribution to the Federal Committee with his own funds, but that the online contribution form automatically populated with the information associated 4 5 with the State Committee's debit card, and that the Federal Committee mistakenly accepted the transfer from the State Committee believing that it had come from Molinaro individually. Second, 6 7 regarding the subsequent transfer of \$1,000 from the State Committee to the Federal Committee, the Response states only that the Federal Committee "accepted it in error." On June 8, 2023, the 8 Federal Committee refunded \$2,000 to the State Committee. 11 The Federal Committee has not 9 10 amended its disclosure reports filed with the Commission regarding the source of the initial \$1,000 contribution or the date<sup>12</sup> and memo entry associated with the second \$1,000 contribution. 11 12 Third, regarding the alleged in-kind contributions by the State Committee to the Federal 13 Committee, the Federal Committee states and the former treasurer attests that, with the exception of the total \$721.20 paid to MailChimp (of which \$223.82 was referenced in the Complaint), each of 14 15 the disbursements enumerated in the Complaint were for bona fide state expenses associated with 16 Molinaro's role as a state officeholder and his active committee for reelection to that office.<sup>13</sup> With respect to the MailChimp expenditures initially paid by the State Committee, the former treasurer 17

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avers that the Federal Committee "did make limited use of a MailChimp account belonging to [the

Resp. (June 8, 2023); id., Exs. A [hereinafter Molinaro Decl.], C [hereinafter Joseph Decl.].

<sup>9</sup> Resp. at 2; Molinaro Decl. ¶ 3.

<sup>&</sup>lt;sup>10</sup> Resp. at 2.

<sup>&</sup>lt;sup>11</sup> *Id.*; Marc for US Inc., 2023 July Quarterly Report, sched. B at 205 (July 15, 2023), <a href="https://docquery.fec.gov/pdf/366/202307159583523366/202307159583523366/pdf">https://docquery.fec.gov/pdf/366/202307159583523366/202307159583523366/pdf</a>.

The Response does not address why the March 4, 2022 transfer was reported by the Federal Committee as occurring on March 31, 2022.

Resp. at 3-5; Joseph Decl. ¶¶ 3-6.

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- 1 State Committee], and fully reimbursed [the State Committee] for the use in real time during the
- 2 course of the campaign."<sup>14</sup>

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Based on its experience and expertise, the Commission has established an Enforcement

4 Priority System using formal, pre-determined scoring criteria to allocate agency resources and

5 assess whether particular matters warrant further administrative enforcement proceedings. These

criteria include (1) the gravity of the alleged violation, taking into account both the type of activity

and the amount in violation; (2) the apparent impact the alleged violation may have had on the

electoral process; (3) the complexity of the legal issues raised in the matter; and (4) recent trends in

potential violations and other developments in the law. This matter is rated as low priority for

10 Commission action after application of these pre-established criteria. Given that low rating, and the

apparent low dollar amount involved, we recommend that the Commission dismiss the Complaint

consistent with the Commission's prosecutorial discretion to determine the proper ordering of its

Joseph Decl. ¶ 6; *see also* Resp. at 4; Marc for US Inc., 2021 Year-End Report, sched. B at 122 (Jan. 31, 2022), https://docquery.fec.gov/pdf/071/202201319485882071/202201319485882071.pdf.

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- 1 priorities and use of agency resources.<sup>15</sup> We also recommend that the Commission close the file as
- 2 to all Respondents and send the appropriate letters.

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4			Lisa J. Stevenson
5			Acting General Counsel
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8			Charles Kitcher
9			Associate General Counsel
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12	February 26, 2024	BY:	
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