

## FEDERAL ELECTION COMMISSION Washington, DC 20463

January 17, 2024

## **VIA CERTIFIED MAIL**

Raymond A. Lauk

Richmond, KY 40475

RE: MUR 8060

Andy Barr for Congress, Inc.; Andy Barr

Dear Mr. Lauk:

This is in reference to the complaint filed with the Federal Election Commission on August 31, 2022, concerning Andy Barr for Congress, Inc., and Andy Barr. Based on that complaint, after considering the circumstances of this matter, the Commission determined to dismiss this matter and closed the file on January 10, 2024.

The General Counsel's Report, which more fully explains the basis for the Commission's decision, is enclosed. Documents related to the case will be placed on the public record within 30 days. See Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016).

The Federal Election Campaign Act of 1971, as amended, allows a complainant to seek judicial review of the Commission's dismissal of this action. See 52 U.S.C. § 30109(a)(8).

Sincerely,

Lisa J. Stevenson Acting General Counsel

Wanda D. Brown

BY: Wanda D. Brown

**Assistant General Counsel** 

Enclosure
General Counsel's Report

1	BEFORE THE FEDERAL ELECTION COMMISSION  ENFORCEMENT PRIORITY SYSTEM  DISMISSAL REPORT			
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5 6 7 8 9	MUR: 8060	Respondents:	Andy Barr for Congress, Inc., and Paul Kilgore in his official capacity as treasurer Andy Barr	
10 11 12 13 14	Complaint Receipt Date: July 29, 2022 Response Date: August 19, 2022			
15 16 17 18	Alleged Statutory/ Regulatory Violations:		52 U.S.C. § 30120 11 C.F.R. § 110.11	
19 20	The Complaint alleges that Andy l	Barr, a Member of	Congress from Kentucky's 6th	
21	Congressional District who ran for reelection in 2022, violated the Federal Election Campaign			
22	Act of 1971, as amended (the "Act"), by running an advertisement in the Richmond (KY)			
23	Register paid for with official funds from his congressional office that stated "President Biden's			
24	failed economic agenda is hurting Kentuc	ky families and bus	sinesses. As your Congressman, I	
25	will continue to fight for you, oppose Biden's reckless agenda, and work to get our economy			
26	back on track." The Complaint alleges that the advertisement is "not a public service by any			
27	means" but rather is a "campaign ad." A	ndy Barr for Cong	ress, Inc., and Paul Kilgore in his	
28	official capacity as treasurer (the "Commi	ttee") is Barr's prin	ncipal campaign committee.	
29	In response, Barr states that the ad	vertisement was no	ot a campaign ad, but rather an	
30	official communication paid for by taxpay	er dollars that was	approved by the U.S. House's	

Compl. at 1 (Aug. 31, 2022); *id.*, Attach. The advertisement contains the disclaimer "PUBLIC SERVANT OFFICIAL BUSINESS – It is provided as a service to the 6th District of Kentucky Constituents. Paid for with official funds from the office of Congressman Andy Barr."

Id.

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- 1 bipartisan Franking Commission.<sup>3</sup> According to approval documents attached to the Response,
- the advertisement was approved on July 14, 2022, in accordance with 39 U.S.C.
- 3 § 3210(a)(3)(A).<sup>4</sup>

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- 4 The Complaint in this matter contains no clear allegation of violations of the Act or
- 5 Commission regulations. Instead, the Complaint alleges that the advertisement did not constitute
- 6 frankable materials pursuant to 39 U.S.C. § 3210, a statute over which the Commission lacks
- 7 jurisdiction. Further, under the Act, only a "person" may make a contribution or expenditure.<sup>5</sup>
- 8 A "person" is defined in the Act to exclude "the Federal Government or any authority of the
- 9 Federal Government." As such, Congressman Andy Barr's advertisement, which was paid for
- by the federal government, would not constitute a contribution or expenditure.

Based on its experience and expertise, the Commission has established an Enforcement

12 Priority System using formal, pre-determined scoring criteria to allocate agency resources and

assess whether particular matters warrant further administrative enforcement proceedings. These

criteria include (1) the gravity of the alleged violation, taking into account both the type of

activity and the amount in violation; (2) the apparent impact the alleged violation may have had

on the electoral process; (3) the complexity of the legal issues raised in the matter; and (4) recent

trends in potential violations and other developments in the law. This matter is rated as low

priority for Commission action after application of these pre-established criteria. Given that low

Andy Barr and Andy Barr for Congress Resp. at 1 (Sept. 15, 2022). Barr signed this Response, printed on letterhead for "Andy Barr, U.S. Congress," and included "Andy Barr for Congress" below his signature. Committee treasurer Paul Kilgore later filed a very brief second Response on behalf of the Committee, explicitly joining the earlier response. Kilgore Resp. at 1 (Apr. 20, 2023).

<sup>&</sup>lt;sup>4</sup> Andy Barr and Andy Barr for Congress Resp., Attach.

<sup>&</sup>lt;sup>5</sup> 52 U.S.C. § 30101(8)-(9).

<sup>6</sup> *Id.* § 30101(11).

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- 1 rating and lack of appliable authority, we recommend that the Commission dismiss the
- 2 Complaint consistent with the Commission's prosecutorial discretion to determine the proper
- 3 ordering of its priorities and use of agency resources. We also recommend that the Commission
- 4 close the file and send the appropriate letters.

5 6 7		Lisa J. Stevenson Acting General Counsel	
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11		Charles Kitcher	
		Associate General Counsel	
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1 / 18		Deputy Associate General Counse	31
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24 25		Gordon King	
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27		Attorney	

<sup>&</sup>lt;sup>7</sup> Heckler v. Chaney, 470 U.S. 821, 831-32 (1985).