MUR806000021



FEDERAL ELECTION COMMISSION Washington, DC 20463

January 17, 2024

## VIA ELECTRONIC AND CERTIFIED MAIL

andybarr@pdscompliance.com chris@andybarrforcongress.com Rep. Andy Barr 2430 Rayburn HOB Washington, DC 20515

> RE: MUR 8060 Andy Barr for Congress, Inc.; Andy Barr

Dear Mr. Barr:

On September 7, 2022, the Federal Election Commission notified you of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act.") A copy of the complaint was forwarded to you at that time.

Upon further review of the allegations contained in the complaint, and information supplied by you, the Commission, on January 10, 2024, voted to dismiss this matter. The General Counsel's Report, which more fully explains the Commission's decision, is enclosed for your information.

Documents related to the case will be placed on the public record within 30 days. *See* Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016).

Sincerely,

Lisa J. Stevenson Acting General Counsel

Wanda D. Brown

BY: Wanda D. Brown Assistant General Counsel

Enclosure General Counsel's Report

1	<b>BEFORE THE FEDE</b>	<b>BEFORE THE FEDERAL ELECTION COMMISSION</b>						
2 3 4	ENFORCEMENT PRIORITY SYSTEM DISMISSAL REPORT							
5 6 7 8 9 10	MUR: 8060	Respondents:	Andy Barr for Congress, Inc., and Paul Kilgore in his official capacity as treasurer Andy Barr					
10 11 12 13 14	<b>Complaint Receipt Date:</b> July 29, 2022 <b>Response Date:</b> August 19, 2022							
15 16 17 18 19	Alleged Statutory/ Regulatory Violations:		52 U.S.C. § 30120 11 C.F.R. § 110.11					
20	The Complaint alleges that Andy I	Barr, a Member of	Congress from Kentucky's 6th					
21	Congressional District who ran for reelect	tion in 2022, violate	ed the Federal Election Campaign					
22	Act of 1971, as amended (the "Act"), by running an advertisement in the Richmond (KY)							
23	Register paid for with official funds from his congressional office that stated "President Biden's							
24	failed economic agenda is hurting Kentuc	ky families and bus	sinesses. As your Congressman, I					
25	will continue to fight for you, oppose Biden's reckless agenda, and work to get our economy							
26	back on track." <sup>1</sup> The Complaint alleges the	nat the advertiseme	nt is "not a public service by any					
27	means" but rather is a "campaign ad." <sup>2</sup> A	ndy Barr for Cong	ress, Inc., and Paul Kilgore in his					
28	official capacity as treasurer (the "Commi	ttee") is Barr's prin	ncipal campaign committee.					
29	In response, Barr states that the ad	vertisement was no	ot a campaign ad, but rather an					
30	official communication paid for by taxpay	ver dollars that was	approved by the U.S. House's					

<sup>&</sup>lt;sup>1</sup> Compl. at 1 (Aug. 31, 2022); *id.*, Attach. The advertisement contains the disclaimer "PUBLIC SERVANT OFFICIAL BUSINESS – It is provided as a service to the 6th District of Kentucky Constituents. Paid for with official funds from the office of Congressman Andy Barr."

<sup>&</sup>lt;sup>2</sup> *Id.* 

MUR 8060 (Andy Barr for Congress) EPS Dismissal Report Page 2 of 3

1 bipartisan Franking Commission.<sup>3</sup> According to approval documents attached to the Response,

2 the advertisement was approved on July 14, 2022, in accordance with 39 U.S.C.

3 § 3210(a)(3)(A).<sup>4</sup>

4 The Complaint in this matter contains no clear allegation of violations of the Act or 5 Commission regulations. Instead, the Complaint alleges that the advertisement did not constitute 6 frankable materials pursuant to 39 U.S.C. § 3210, a statute over which the Commission lacks 7 jurisdiction. Further, under the Act, only a "person" may make a contribution or expenditure.<sup>5</sup> 8 A "person" is defined in the Act to exclude "the Federal Government or any authority of the Federal Government."<sup>6</sup> As such, Congressman Andy Barr's advertisement, which was paid for 9 10 by the federal government, would not constitute a contribution or expenditure. 11 Based on its experience and expertise, the Commission has established an Enforcement 12 Priority System using formal, pre-determined scoring criteria to allocate agency resources and 13 assess whether particular matters warrant further administrative enforcement proceedings. These 14 criteria include (1) the gravity of the alleged violation, taking into account both the type of 15 activity and the amount in violation; (2) the apparent impact the alleged violation may have had 16 on the electoral process; (3) the complexity of the legal issues raised in the matter; and (4) recent 17 trends in potential violations and other developments in the law. This matter is rated as low priority for Commission action after application of these pre-established criteria. Given that low 18

<sup>&</sup>lt;sup>3</sup> Andy Barr and Andy Barr for Congress Resp. at 1 (Sept. 15, 2022). Barr signed this Response, printed on letterhead for "Andy Barr, U.S. Congress," and included "Andy Barr for Congress" below his signature. Committee treasurer Paul Kilgore later filed a very brief second Response on behalf of the Committee, explicitly joining the earlier response. Kilgore Resp. at 1 (Apr. 20, 2023).

<sup>&</sup>lt;sup>4</sup> Andy Barr and Andy Barr for Congress Resp., Attach.

<sup>&</sup>lt;sup>5</sup> 52 U.S.C. § 30101(8)-(9).

<sup>&</sup>lt;sup>6</sup> *Id.* § 30101(11).

MUR 8060 (Andy Barr for Congress) EPS Dismissal Report Page 3 of 3

1	rating and lack	of appliable a	uthority, we	recommend	that the	Commission	dismiss the
---	-----------------	----------------	--------------	-----------	----------	------------	-------------

- 2 Complaint consistent with the Commission's prosecutorial discretion to determine the proper
- 3 ordering of its priorities and use of agency resources.<sup>7</sup> We also recommend that the Commission

BY:

4 close the file and send the appropriate letters.

Lisa J. Stevenson Acting General Counsel

Charles Kitcher Associate General Counsel

auta

Claudio J. Pavia Deputy Associate General Counsel

Wanda D. Brown

Wanda D. Brown Assistant General Counsel

Gordon King

Ğordon King Attorney

7

5 6

7

8 9 10

11 12

13 14

15

16

17

18 19

20 21

22 23

24 25

26 27 Date

Dec. 21, 2023

Heckler v. Chaney, 470 U.S. 821, 831-32 (1985).