



FEDERAL ELECTION COMMISSION  
Washington, DC 20463

January 17, 2024

**VIA ELECTRONIC AND CERTIFIED MAIL**

[paul@pdscompliance.com](mailto:paul@pdscompliance.com)

[chris@andybarrforcongress.com](mailto:chris@andybarrforcongress.com)

Paul Kilgore, Treasurer  
Andy Barr for Congress, Inc.  
P.O. Box 2059  
Lexington, KY 40588

RE: MUR 8060  
Andy Barr for Congress, Inc.; Andy Barr

Dear Mr. Kilgore:

On September 7, 2022, the Federal Election Commission notified Andy Barr for Congress, Inc. (the "Committee") and you, as treasurer, of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act.") A copy of the complaint was forwarded to you at that time.

Upon further review of the allegations contained in the complaint, and information supplied by you, the Commission, on January 10, 2024, voted to dismiss this matter. The General Counsel's Report, which more fully explains the Commission's decision, is enclosed for your information.

Documents related to the case will be placed on the public record within 30 days. *See* Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016).

Sincerely,

Lisa J. Stevenson  
Acting General Counsel

*Wanda D. Brown*

BY: Wanda D. Brown  
Assistant General Counsel

Enclosure  
General Counsel's Report

1 **BEFORE THE FEDERAL ELECTION COMMISSION**

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3 **ENFORCEMENT PRIORITY SYSTEM**  
4 **DISMISSAL REPORT**

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6 **MUR:** 8060

**Respondents:** Andy Barr for Congress, Inc., and  
Paul Kilgore in his official  
capacity as treasurer  
Andy Barr

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11 **Complaint Receipt Date:** July 29, 2022

12 **Response Date:** August 19, 2022

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15 **Alleged Statutory/**

16 **Regulatory Violations:**

52 U.S.C. § 30120

11 C.F.R. § 110.11

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20 The Complaint alleges that Andy Barr, a Member of Congress from Kentucky’s 6th  
21 Congressional District who ran for reelection in 2022, violated the Federal Election Campaign  
22 Act of 1971, as amended (the “Act”), by running an advertisement in the Richmond (KY)  
23 Register paid for with official funds from his congressional office that stated “President Biden’s  
24 failed economic agenda is hurting Kentucky families and businesses. As your Congressman, I  
25 will continue to fight for you, oppose Biden’s reckless agenda, and work to get our economy  
26 back on track.”<sup>1</sup> The Complaint alleges that the advertisement is “not a public service by any  
27 means” but rather is a “campaign ad.”<sup>2</sup> Andy Barr for Congress, Inc., and Paul Kilgore in his  
28 official capacity as treasurer (the “Committee”) is Barr’s principal campaign committee.

29 In response, Barr states that the advertisement was not a campaign ad, but rather an  
30 official communication paid for by taxpayer dollars that was approved by the U.S. House’s

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<sup>1</sup> Compl. at 1 (Aug. 31, 2022); *id.*, Attach. The advertisement contains the disclaimer “PUBLIC SERVANT OFFICIAL BUSINESS – It is provided as a service to the 6th District of Kentucky Constituents. Paid for with official funds from the office of Congressman Andy Barr.”

<sup>2</sup> *Id.*

1 bipartisan Franking Commission.<sup>3</sup> According to approval documents attached to the Response,  
2 the advertisement was approved on July 14, 2022, in accordance with 39 U.S.C.  
3 § 3210(a)(3)(A).<sup>4</sup>

4 The Complaint in this matter contains no clear allegation of violations of the Act or  
5 Commission regulations. Instead, the Complaint alleges that the advertisement did not constitute  
6 frankable materials pursuant to 39 U.S.C. § 3210, a statute over which the Commission lacks  
7 jurisdiction. Further, under the Act, only a “person” may make a contribution or expenditure.<sup>5</sup>  
8 A “person” is defined in the Act to exclude “the Federal Government or any authority of the  
9 Federal Government.”<sup>6</sup> As such, Congressman Andy Barr’s advertisement, which was paid for  
10 by the federal government, would not constitute a contribution or expenditure.

11 Based on its experience and expertise, the Commission has established an Enforcement  
12 Priority System using formal, pre-determined scoring criteria to allocate agency resources and  
13 assess whether particular matters warrant further administrative enforcement proceedings. These  
14 criteria include (1) the gravity of the alleged violation, taking into account both the type of  
15 activity and the amount in violation; (2) the apparent impact the alleged violation may have had  
16 on the electoral process; (3) the complexity of the legal issues raised in the matter; and (4) recent  
17 trends in potential violations and other developments in the law. This matter is rated as low  
18 priority for Commission action after application of these pre-established criteria. Given that low

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<sup>3</sup> Andy Barr and Andy Barr for Congress Resp. at 1 (Sept. 15, 2022). Barr signed this Response, printed on letterhead for “Andy Barr, U.S. Congress,” and included “Andy Barr for Congress” below his signature. Committee treasurer Paul Kilgore later filed a very brief second Response on behalf of the Committee, explicitly joining the earlier response. Kilgore Resp. at 1 (Apr. 20, 2023).

<sup>4</sup> Andy Barr and Andy Barr for Congress Resp., Attach.

<sup>5</sup> 52 U.S.C. § 30101(8)-(9).

<sup>6</sup> *Id.* § 30101(11).

1 rating and lack of applicable authority, we recommend that the Commission dismiss the  
2 Complaint consistent with the Commission's prosecutorial discretion to determine the proper  
3 ordering of its priorities and use of agency resources.<sup>7</sup> We also recommend that the Commission  
4 close the file and send the appropriate letters.

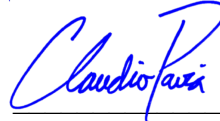
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6 Lisa J. Stevenson  
7 Acting General Counsel  
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10  
11 Charles Kitcher  
12 Associate General Counsel  
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14  
15 Dec. 21, 2023

16 Date

BY:



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17 Claudio J. Pavia  
18 Deputy Associate General Counsel

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20 *Wanda D. Brown*

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21 Wanda D. Brown  
22 Assistant General Counsel  
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25 *Gordon King*

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26 Gordon King  
27 Attorney

<sup>7</sup> *Heckler v. Chaney*, 470 U.S. 821, 831-32 (1985).