1	FEDERAL ELECTION COMMISSION		
2 3	FIRST GENERAL COUNSEL'S REPORT		
4 5		MUR: 7835	
6		DATE COMPLAINT FILED: October 23, 2020	
7		DATE OF NOTIFICATION: October 29, 2020	
8		LAST RESPONSE RECEIVED: December 8, 2020	
9		DATE ACTIVATED: April 13, 2021	
10			
11		EXPIRATION OF SOL: October 28, 2025	
12		ELECTION CYCLE: 2020	
13 14	COMPLAINANTS:	Lisa Jill Savage	
15	COM LANAIVIS.	Lisa for Maine	
16		Max Linn	
17		Max Linn for Senate 2020	
18			
19	RESPONDENT:	WMTW-TV	
20			
21	RELEVANT STATUTE		
22	AND REGULATIONS:	52 U.S.C. § 30118(a)	
23		11 C.F.R. § 100.92	
24		11 C.F.R. § 110.13	
25	INTERNAL DEPODTS CHECKED	D' 1 D	
26 27	INTERNAL REPORTS CHECKED:	Disclosure Reports	
28	FEDERAL AGENCIES CHECKED:	None	
29 30	I. INTRODUCTION		
31	The Complaint alleges that WM	ΓW-TV ("WMTW"), a Maine television station, failed to	
32	use pre-established objective criteria in s	selecting participants for an October 28, 2020, candidate	
33	debate, as required by Commission regu	lations, resulting in the exclusion of two U.S. Senate	
34	candidates from the debate and prohibite	ed corporate contributions from WMTW to the	
35	participating candidates. WMTW respo	nded by providing contemporaneous documentation of	
36	the criteria used in advance of the debate	e and sworn declarations from station officials describing	
37	the development and application of the c	criteria used for selecting debate participants. For the	
38	reasons set forth below, we recommend	that the Commission find no reason to believe that	

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- 1 WMTW violated 52 U.S.C. § 30118(a) by failing to comply with the requirements for staging
- debates.

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II. FACTUAL BACKGROUND

- 4 WMTW is a television station in Maine owned by Hearst Television, Inc.¹ The station
- 5 has hosted debates between political candidates, including one it staged on October 28, 2020 for
- 6 Maine's U.S. Senate race.² Four candidates appeared on the ballot for that election:
- 7 U.S. Senator Susan Collins (Republican); Speaker of the Maine House of Representatives Sara
- 8 Gideon (Democrat); Max Linn (independent); and Lisa Savage (independent Green).³
- 9 Maine's 2020 U.S. Senate race was one of the most expensive in the state's history.⁴
- 10 According to their October Quarterly reports, as of September 30, 2020, the total election cycle
- spending reported by each candidate was: Gideon at \$35,701,610; Collins at \$19,193,484; Linn
- at \$439,898; and Savage at \$42,035.5 At the same time, the cash-on-hand reported by each of
- 13 the candidates was: Gideon with \$22,732,633; Collins with \$6,568,317; Linn with \$10,280; and
- 14 Savage with \$115,067.6
- Polling at the time reflected similar standing among the candidates. Collins was polling
- between 38% and 45% and Gideon between 44% and 49%. The Complaint asserts that, in the

Compl. at 1 (Oct. 23, 2020); Resp. at 5 (Dec. 8, 2020).

Compl. at 2, 4; Resp. at 1; Resp., Decl. of David Abel ¶ 3 ("Abel Decl."); Resp., Decl. of Amy Beveridge ¶ 4 ("Beveridge Decl.").

Compl. at 1; Resp. at 2.

⁴ See Compl. at 1; Abel Decl. ¶ 10.

Sara Gideon for Maine, 2020 October Quarterly Report at 2 (Oct. 15, 2020); Collins for Senator, 2020 October Quarterly Report at 2 (Oct. 15, 2020); Max Linn for Senate 2020, 2020 October Quarterly Report at 2 (Oct. 15, 2020); Lisa for Maine, Amended 2020 October Quarterly Report at 2 (Oct. 9, 2020).

Sara Gideon for Maine, 2020 October Quarterly Report at 2 (Oct. 15, 2020); Collins for Senator, 2020 October Quarterly Report at 2 (Oct. 15, 2020); Max Linn for Senate 2020, 2020 October Quarterly Report at 2 (Oct. 15, 2020); Lisa for Maine, Amended 2020 October Quarterly Report at 2 (Oct. 9, 2020).

⁷ Resp. at 3.

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- polling closest to the debate, Savage and Linn had a combined polling of 13%, but does not cite
- 2 to specific polls in support of the statement.⁸ Polling results included in the Response reflect
- 3 Savage and Linn at a combined range of 3% to 6.9% in October polls.⁹
- 4 On or about October 21, 2020, Linn and Savage became aware from third-party sources
- 5 that WMTW had scheduled the 2020 debate. ¹⁰ On October 22, when Savage's campaign
- 6 inquired as to the criteria the station used to determine participants, WMTW's legal counsel,
- 7 Mark Prak, responded, in part:

8	WMTW made it's [sic] news judgment about whom to include in
9	its debate based on predetermined objective criteria. Those
10	criteria included the following: (1) fundraising support,
11	(2) primary voting numbers, (3) past electoral performance,
12	(4) previous offices held, (5) party voting registration numbers,
13	and (6) assessment of the campaign's viability (including
14	campaign organization and outreach, coverage by major media,
15	and support in public opinion polls). ¹¹

- 16 This was the first time Linn or Savage had been informed of the debate criteria, and the
- 17 Complaint alleges that these six criteria were inconsistent with the station's selection criteria for
- 18 its 2018 U.S. Senate debate. 12
- In its response to the Complaint, WMTW asserts that debate planning began in
- August 2020 and that four persons participated in the station's development of the selection
- 21 criteria: David Abel, WMTW's President and General Manager; Amy Beveridge, WMTW's

Compl. at 5.

See Beveridge Decl., Ex. A (showing results of BDN Critical Insights's Sept. 25 - Oct. 4 poll having Linn at 1% and Savage at 2% and results of Pan Atlantic's Oct. 2-6 poll having Linn at 2% and Savage at 4.9%).

Compl. at 2.

¹¹ *Id.*; Compl., Ex. A (Oct. 22, 2020 email from Prak to Sam Pfeifle of Lisa for Maine).

Compl. at 2, 4. In 2018, WMTW also staged a debate for senatorial candidates, and the Complaint alleges that one of those participants reported less in fundraising than either Linn or Savage and had never previously held elected office. *Id.* at 4.

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- 1 News Director; Andrew Vrees, Vice President of News for Hearst Television; and Prak. 13
- 2 According to the declarations and a contemporaneous email attached to the Response, the final
- 3 criteria settled on for selecting debate participants were:
 - (1) Whether the candidate was currently holding elected office;
 - (2) Whether the candidate had previously held elected office;
 - (3) Whether the candidate had previously run for elected office;
 - (4) The amount of political contributions the candidate received in his or her last race for elected office;
 - (5) The percentage of vote the candidate received in his or her last race for an elected office:
 - (6) The candidate's fundraising for the current Senatorial race; and
 - (7) The candidate's performance in independent polls in the current Senatorial race. 14

Linn and Savage were trailing Collins and Gideon in polling and fundraising when WMTW established its criteria, ¹⁵ and, according to the station, Savage's campaign manager had reached out to Beveridge in August "making a case for her to be invited to" WMTW's debate. ¹⁶ WMTW states that it decided to wait until mid-October to complete its research into participants to see if Linn and Savage "would perform better under the pre-established criteria." WMTW

states that it completed its analysis on October 19, 2020, and, relying on the seven criteria and its

Resp. at 1; Abel Decl. ¶ 4; Beveridge Decl. ¶ 5.

Resp. at 2; Abel Decl. ¶ 6; Beveridge Decl. ¶ 8; Beveridge Decl., Ex. A (Oct. 19, 2020 email from Beveridge to Prak copying Abel attaching analysis of debate criteria).

Collins for Senator, Amended 2020 July Quarterly Report at 2 (Nov. 17, 2020) (reflecting \$5,582,159.93 cash on hand as of June 30, 2020); Sara Gideon for Maine, 2020 July Quarterly Report at 2 (July 15, 2020) (reflecting \$5,404,313.56 cash on hand as of June 30, 2020); Max Linn for Senate 2020, Amended 2020 July Quarterly Report at 2 (Aug. 7, 2020) (reflecting \$0 cash on hand as of June 30, 2020); Lisa for Maine, 2020 July Quarterly Report at 2 (July 10, 2020) (reflecting \$25,509.07 cash on hand as of June 30, 2020); Beveridge Decl., Ex. A (reflecting polling results into August with Linn at 1% and Savage at 5% and 3%); *see also* Beveridge Decl. ¶ 9 ("Mr. Linn and Ms. Savage were not listed in the vast majority of available polls; and their campaign-finance reports at the time showed that neither had raised more than \$70,000 (whereas Sen. Collins and Ms. Gideon had both eclipsed \$15,000,000 already).").

Beveridge Decl., Ex. A. All four candidates participated in four debates that were "televised on networks other than WMTW." Compl. at 2.

¹⁷ Resp. at 2 (citing Beveridge Decl. ¶ 9).

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- "journalist experiences," the station determined that the "lone newsworthy candidates" were 1
- Collins and Gideon. 18 WMTW then invited only Collins and Gideon to participate in a debate 2
- scheduled for, and held on, October 28.19 3
- As to the six criteria provided to Savage by Prak, WMTW responds that they were 4
- 5 "intended to be examples of permissible criteria," and the station asserts that the seven criteria
- used were pre-established and objective.²⁰ In its response, the station provided two declarations 6
- one from Abel and one from Beveridge providing the history of the development of the seven 7
- 8 debate criteria, as well as an October 19, 2020 email from Beveridge to Prak, copying Abel,
- showing all four candidates being evaluated against the seven criteria.²¹ 9

III. **LEGAL ANALYSIS**

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A. **Background Law**

The Federal Election Campaign Act of 1971, as amended (the "Act"), prohibits any 12 13 corporation from making contributions to a federal political committee, other than independent-14

expenditure-only political committees.²² Funds used or provided "to defray costs incurred in

staging candidate debates" are not contributions, provided that the debates are conducted "in

accordance with the provisions of 11 C.F.R. [§§] 110.13 and 114.4(f)."23 "Broadcasters

(including a cable television operator, programmer or producer) bona fide newspapers, 17

¹⁸ Resp. at 3; Abel Decl. ¶¶ 9-12; Beveridge Decl. ¶¶ 11-12.

¹⁹ Resp. at 3; Abel Decl. ¶¶ 13-15.

²⁰ See Resp. at 3, 9.

Abel Decl.; Beveridge Decl.; Beveridge Decl., Ex. A. The Response does not address why parts of the email attached to Beveridge's declaration as Exhibit A are redacted.

²² 52 U.S.C. § 30118(a); see Advisory Opinion 2010-11 (Commonsense Ten).

²³ See 11 C.F.R. § 100.92.

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- 1 magazines and other periodical publications" are specifically permitted to stage candidate
- debates.²⁴

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- The debate regulations leave the structure of the debate to the discretion of the staging
- 4 organization. The only requirements are that: (1) the debate includes at least two candidates;
- 5 (2) the organization does not structure the debates to promote or advance one candidate over
- another; and (3) the staging organization uses "pre-established objective criteria to determine
- 7 which candidates may participate in the debate."²⁵ The Complaint alleges that WMTW's
- 8 selection criteria were neither "pre-established" nor "objective."

Although the regulation does not define "objective criteria," the courts have said it does not "mandat[e] a single set of objective criteria all staging organizations must follow, but rather [gives] the individual organizations leeway to decide what specific criteria to use." Objective selection criteria are "not require[d] [to contain] rigid definitions or required percentages." To qualify as "objective," the criteria need not "be stripped of all subjectivity or be judged only in

terms of tangible, arithmetical cut-offs. Rather, it appears that they must be free of 'content

²⁴ *Id.* § 110.13(a)(2).

Id. § 110.13(b)-(c); Explanation & Justification, Corporate and Labor Organization Activity; Express Advocacy and Coordination with Candidates, 60 Fed. Reg. 64,260, 64,262 (Dec. 14, 1995) ("E&J"). Requiring a media entity that stages a debate to use objective, pre-established selection criteria not designed to result in the selection of pre-chosen candidates ensures that the media entity is acting as a press entity in staging the debate, such that the entity's spending is properly exempt from treatment as a contribution. See 60 Fed. Reg. at 64,261 (noting that "the purpose of [the Commission's debate regulations] is to provide a specific exemption so that ... the news media may stage debates, without being deemed to have made prohibited corporate contributions to the candidates taking part in debates"); Comm'rs Mason, Sandstrom, Smith, and Toner, Statement of Reasons at 2-3, MUR 5224 (Boston Globe, WBZ-TV) (conducting "legitimate press function" inquiry by analyzing whether media entity that sponsored debate did so in compliance with section 110.13); see generally Advisory Opinion 2010-08 (Citizens United) (noting criteria for application of media exemption); Readers Digest Ass'n, Inc. v. FEC, 509 F. Supp. 1210, 1214 (S.D.N.Y. 1981) (same).

Buchanan v. FEC, 112 F. Supp. 2d 58, 73 (D.D.C. 2000) (quoting Perot v. FEC, 97 F.3d 553, 560 (D.C. Cir. 1996) (internal citations omitted)); see Factual & Legal Analysis ("F&LA") at 22, MURs 6869R & 6942R (Commission on Presidential Debates).

F&LA at 7, MUR 6383R (Ohio News Organization, *et al.*) (quoting First Gen. Counsel's Rpt. ("First GCR") at 19, MURs 4956, 4962 & 4963 (Union Leader Corp, *et al.*)).

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- bias,' and not geared to the 'selection of certain pre-chosen participants.'"²⁸ Major party status
- 2 can be a factor considered by a staging organization so long as it is not the only factor.²⁹ Both
- 3 polling data and financial disclosures have been considered objective criteria.³⁰
- The Commission has explained that section 110.13 does not require that candidate
- 5 selection be reduced to writing or be made available to all candidates but that staging
- 6 organizations "must be able to show that their objective criteria were used to pick the
- 7 participants, and that the criteria were not designed to result in the selection of pre-chosen
- 8 participants."³¹ Further, "the rule at section 110.13(c) . . . is not intended to maximize the
- 9 number of debate participants; it is intended to ensure that staging organizations do not select
- participants in such a way that the costs of a debate constitute corporate contributions to the
- 11 candidates taking part."32
- B. The Commission Should Find No Reason to Believe that WMTW Made a Prohibited Corporate Contribution
- 14 1. Pre-established Selection Criteria
- 15 The available information shows that WMTW used pre-established criteria in selecting
- debate participants. WMTW attached to its Response an email dated October 19, 2020, showing
- all four candidates evaluated against its seven criteria to determine participation in the

F&LA at 7, MUR 6383R (quoting First GCR at 23, MUR 4956, 4962, 4963); *cf. Ark. Educ. Television Comm'n v. Forbes*, 523 U.S. 666, 682 (1998) (observing in a case involving a First Amendment challenge to a state-owned television network's decision on a candidate's exclusion from a televised debate that "objectivity" is based on a "reasonable, viewpoint neutral exercise of journalistic discretion").

²⁹ 11 C.F.R. § 110.13(c); E&J, 60 Fed. Reg. at 64,262; F&LA at 7, MUR 6383R.

La Botz v. FEC, 889 F. Supp. 2d 51, 63-64 (D.D.C. 2012); Buchanan, 112 F. Supp. 2d at 74 (concluding that polling data is objective); Ark. Educ. Television Comm'n, 523 U.S. at 682 (citing lack of financial support as an objective indicator).

³¹ E&J, 60 Fed. Reg. at 64,262; F&LA at 8-9, MUR 7541 (Columbus Metropolitan Club, *et al.*).

E&J, 60 Fed. Reg. at 64,262; see F&LA at 32, MUR 6869R & 6942R.

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- 1 October 28 debate, as well as two declarations attesting to the criteria's development two months
- 2 prior, in August 2020.³³
- The Complaint bases its allegation that the criteria were not pre-established on the fact
- 4 that they were not shared with Linn or Savage in advance of WMTW's selection of debate
- 5 participants.³⁴ The Commission has encouraged debate staging organizations to share criteria in
- advance of the debates;³⁵ nevertheless, sharing the selection criteria is not required.³⁶ Thus, even
- 7 if the criteria WMTW used had been the six factors shared with Savage after the participants had
- 8 been selected, they could have still been considered pre-established under the Act and
- 9 Commission regulations.³⁷

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- 2. Objective Selection Criteria
- The seven criteria employed by WMTW are of the type the Commission has previously
- found to be objective. For example, in MUR 5395 (Dow Jones, et al.), the Commission found no
- reason to believe where one debate sponsor employed a criterion of the candidate's prior service
- in statewide office that served to demonstrate some level of recognition as a "serious
- candidate,"³⁸ and another debate sponsor used a criterion of "whether the candidates had
- demonstrated the potential to fundraise successfully" that was directed towards examining public

³³ See Beveridge Decl., Ex. A.

Compl. at 3.

³⁵ See E&J, 60 Fed. Reg. at 64,262; F&LA at 10, MURs 7484 & 7514 (Nexstar Broadcasting, Inc., et al.).

³⁶ See E&J, 60 Fed. Reg. at 64,262.

³⁷ See F&LA at 8-9, MUR 7541.

First GCR at 14, MUR 5395 (Dow Jones, *et al.*); Certification ¶ 1 (Jan. 21, 2005), MUR 5395 (approving First GCR's recommendations). We note that the relevant debate sponsor in MUR 5395 was staging a presidential primary debate for the 2004 Democratic nomination. The full criteria for participation in that debate was the filing of a formal declaration of candidacy with the Commission and *either* prior service in statewide office *or* support of at least one percent (1%) of the Democratic electorate. First GCR at 13-14, MUR 5395.

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- 1 interest and the level of competitiveness of the candidate's campaign.³⁹ In MUR 6111
- 2 (Columbus Metropolitan Club), the Commission found "receiv[ing] five percent or more of
- 3 support in a professionally conducted independent poll or survey" to be an objective criterion. 40
- 4 Although each of WMTW's seven criteria are similar to those the Commission has
- 5 previously found to be objective, the station did not identify specific qualifying thresholds for
- 6 either fundraising or polling.⁴¹ Nevertheless, the available information does not suggest that the
- 7 criteria were content driven or geared to selecting pre-chosen participants.⁴² WMTW states that
- 8 it was looking to stage a debate featuring viable candidates.⁴³ "Courts have approved debate
- 9 criteria not only when debate sponsors wish to narrow large fields of candidates but also to
- ensure that voters hear only from viable candidates."⁴⁴

First GCR at 9, MUR 5395; Certification ¶ 1 (Jan. 21, 2005), MUR 5395 (approving First GCR's recommendations); *see also* F&LA at 9, MURs 7484 & 7514 (finding \$50,000 fundraising threshold in Nevada senate race an objective debate criterion).

F&LA at 5, MUR 6111 (Columbus Metropolitan Club); *cf.* F&LA at 7-8, MUR 6383R (Ohio News Organization, *et al.*) (citing *La Botz*, 889 F. Supp. 2d at 63-64) (noting on remand that the district court had found debate sponsor using polling, input from political reporters, and financial disclosures to pare debate down to the two frontrunners to be "acceptably 'objective"). The Commission has also previously found the use of polling without thresholds to be an objective criterion. *See* First GCR at 31-32 & Certification ¶ 2 (Nov. 29, 2000), MURs 4956, 4962 & 4963 (Gore 2000, Inc., *et al.*) (approving First GCR's recommendations) (finding "[t]he candidate's ability to fundraise' and his 'level of financial support'" to be "sufficiently 'objective' for purposes of the statute and regulations"); First GCR at 7, 8, 9 & Certification ¶ 1 (Jan. 21, 2005), MUR 5395 (approving First GCR's recommendations) (finding "standing in the public opinion polls" among criteria "geared towards examining the levels of public interest and organization of the candidate's campaign," not "geared towards selecting pre-chosen participants," and not "appear[ing] to exclude candidates based on content bias").

See Abel Decl. ¶ 9 ("The results of the criteria were so overwhelming there was no need to apply any thresholds to the criteria."); see also Compl. at 6 ("Put another way, even the 'objective' criteria are applied subjectively and are therefore not objective.").

See First GCR at 32 & Certification ¶ 2 (Nov. 29, 2000), MURs 4956, 4962 & 4963 (approving First GCR's recommendations).

Resp. at 8; Abel Decl. ¶ 12; Beveridge Decl. ¶¶ 6, 12.

F&LA at 10, MUR 7484 & 7514; see La Botz, 889 F. Supp. 2d at 63 (polling data and fundraising reports may be used as "an objective measure of a candidate's viability"); cf. Buchanan, 112 F. Supp. 2d at 75 ("It is difficult to understand why it would be unreasonable or subjective to consider the extent of a candidate's electoral support prior to the debate to determine whether the candidate is viable enough to be included.").

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1 WMTW states that, based on the available information at the time, its journalistic determination was that Collins and Gideon were the only two viable candidates in the race.⁴⁵ As 2 reflected in the candidates' latest FEC filings available to WMTW prior to selecting debate 3 4 participants, Linn had \$10,280 cash on hand and had spent \$439,898 in the total election-cycle-5 to-date, and Savage reported \$115,067 cash on hand and \$42,035 in total spending, 46 whereas 6 Collins and Gideon had spent \$20 million and \$35.7 million respectively with millions more in cash on hand.⁴⁷ For the two polls that reflected opinions of Maine voters in October, Collins 7 polled at 39.8% and 43%, and Gideon polled at 46.9% and 44%. The same polls showed Linn 8 9 at 2% and 1% and Savage at 4.9% and 2%.⁴⁹ 10 The Complaint's arguments with regard to objectivity center on the lack of thresholds for otherwise objective criteria and the way in which the criteria function to the "exclu[sion] of 11 newcomers."50 First, although fundraising, polling, and primary voting numbers are otherwise 12 13 "quantifi[able] and objective," without thresholds, the Complaint argues that they cannot be objectively implemented.⁵¹ Second, the criteria of past electoral performance and previous 14 offices held "function[] to completely bar newcomers."⁵² To argue that WMTW applied the 15 criteria in a subjective manner, the Complaint relies heavily on WMTW's selection of a 16

Resp. at 8; Abel Decl. ¶ 12; Beveridge Decl. ¶¶ 6, 12.

See Beveridge Decl., Ex. A; supra notes 5 & 6 and accompanying text.

See supra notes 5 & 6 and accompanying text.

See Beveridge Decl., Ex. A.

⁴⁹ *Id*.

Compl. at 4-6. Because the six criteria shared with Linn and Savage are not the same as the seven criteria that WMTW used, the Complaint's arguments do not completely align; however, there is sufficient overlap with the seven criteria used to consider the arguments.

⁵¹ *Id.* at 4-5.

⁵² *Id.* at 4.

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- 1 Democratic candidate to participate in the 2018 debate who is alleged to have fundraising and
- 2 polling numbers similar to Linn and Savage and who had also never held previous office.⁵³
- The argument offered in the Complaint is not persuasive. *First*, the Act and Commission
- 4 regulations do not require specific benchmarks in order to satisfy objectivity.⁵⁴ The relevant
- 5 inquiry is whether the criterion is objective and thereby "avoids the real or apparent potential for
- 6 a *quid pro quo*" between a corporate debate sponsor and a party or candidate.⁵⁵ Second, the Act
- 7 and Commission regulations do not require consistency over election cycles in order to satisfy
- 8 the objectivity requirement.⁵⁶ WMTW acknowledges that it used different debate selection
- 9 criteria than it did in 2018 but also notes that, because there was only one viable candidate in the
- 10 2018 race, the station invited non-viable candidates in order to be able to stage a debate at all.⁵⁷
- In short, the available information does not suggest that WMTW chose criteria designed to result
- in the selection of Collins and Gideon "in such a way that the costs of [the] debate constitute
- corporate contributions to the candidates."⁵⁸

Id. at 4-5; see also Ringelstein for Maine, 2018 October Quarterly Report at 2 (Oct. 15, 2018) (reflecting \$9,299 cash on hand as of Sept. 30, 2018 and total election-cycle-to-date spending of \$314,677).

See supra note 40.

E&J, 60 Fed. Reg. at 64,262; *see* F&LA at 32, MURs 6869R & 6942R (Commission on Presidential Debates).

Cf. E&J, 60 Fed. Reg. at 64,262 ("[N]othing in the Commission's regulations or guidance require a debate staging organization to provide the criteria to candidates in advance of the debate."). But see F&LA at 6, MUR 6703 (WCVB-TV) (concluding that debate criteria based on, or guided by, written criteria used in two previous debates "further refutes the allegation that the criteria were specifically designed to exclude any particular candidate in this election" (citations omitted)); F&LA at 9, MURs 7484 & 7514 (finding that "us[ing] the same criteria in multiple debates over several election cycles . . . indicates that the criteria were not specifically designed to exclude any particular candidate").

Resp. at 10-11; Abel Decl. ¶¶ 15, 16. The Response also notes that the 2018 debate was aired outside of primetime in contrast with the primetime 2020 debate. Abel Decl. ¶¶ 15, 16.

⁵⁸ E&J, 60 Fed. Reg. at 64,262; *see* F&LA at 32, MUR 6869R & 6942R; F&LA at 8-9, MUR 7541 (Columbus Metropolitan Club, *et al.*).

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Accordingly, we recommend that the Commission find no reason to believe that WMTW

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2 made prohibited corporate contributions in violation of 52 U.S.C. § 30118(a). 3 IV. RECOMMENDATIONS 1. Find no reason to believe that WMTW-TV violated 52 U.S.C. § 30118(a) in 4 connection with its staging of the candidate debate; 5 2. Approve the attached Factual and Legal Analysis; 6 7 3. Approve the appropriate letters; and 8 4. Close the file. 9 10 Lisa J. Stevenson 11 12 **Acting General Counsel** 13 14 Charles Kitcher Associate General Counsel for Enforcement 15 16 17 Peter G. Blumberg August 11, 2021 18 Peter G. Blumberg 19 Date Acting Deputy Associate General Counsel 20 for Enforcement 21 22 23 Mark Allen 24 Mark Allen 25 **Assistant General Counsel** 26 27 28 Cerissa Cafasso
Cerissa Cafasso 29 30 31 Attorney 32 33