

**BEFORE THE FEDERAL ELECTION COMMISSION**

**ENFORCEMENT PRIORITY SYSTEM**

**DISMISSAL REPORT**

**MUR: 7818**

**Respondents:** Willie Wilson 2020 and Nicole Janes in her official capacity as treasurer (the “Committee”)  
Willie Wilson  
Spectrum  
WFLD  
WGN-TV

**Complaint Receipt Date:** October 14, 2020

**Response Dates:** November 20, 2020 (the Committee)  
December 7, 2020 (Spectrum-Charter)  
December 15, 2020 (WFLD)

## **Alleged Statutory Regulatory Violations**

52 U.S.C. §§ 30120(d)(1)(B)(1), 30118(a);  
11 C.F.R. §§ 110.11(c)(3)(ii)(B), 114.2

The Complaint alleges that Willie Wilson and his authorized committee, Willie Wilson

25 2020, distributed television advertisements that lacked “Stand By Your Ad” disclaimers in violation  
26 of the Federal Election Campaign Act of 1971, as amended (the “Act”), and Commission  
27 regulations.<sup>1</sup> Specifically, the Complaint contends that at least two ads, one airing on June 24,  
28 2020, and another on October 5, 2020, failed to include statements by Wilson indicating that he  
29 approved the communications.<sup>2</sup> The Complainant also suggests that television stations may have  
30 made in-kind contributions to the Committee by charging the lowest unit charge (“LUC”) for the  
31 advertisements, because under the Communications Act of 1934 (the “Communications Act”), a  
32 “Stand By Your Ad” disclaimer is apparently required in order to be entitled to receive the LUC for  
33 political ads that make a direct reference to an opponent.<sup>3</sup>

<sup>1</sup> Compl. at 1-3 (Oct. 14, 2020).

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*Id.* at 3.

<sup>3</sup> *Id.* at 2. The LUC is the lowest advertising rate that a station charges other advertisers for the same class and amount of time for the same period. *See* 47 U.S.C. 315(b)(1) and 47 C.F.R. 73.1942(a)(1). The Communications Act generally requires broadcasters to charge candidates the LUC for a candidate's political advertisements in the 45 days

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1        The Committee’s Response acknowledges that the two ads named in the Complaint did not  
2 contain the required disclaimer, but contends that Wilson had previously recorded a “Stand By Your  
3 Ad” disclaimer for each ad, and attributes the omission to a production oversight by the video  
4 production company.<sup>4</sup> The Committee further states that each ad featured the candidate Wilson  
5 introducing himself by name and speaking to viewers for the entirety of the ad, and that each ad  
6 disclosed in written text that it was paid for by the Committee.<sup>5</sup>

7        Charter Communications, Inc., parent company of Spectrum, responded on behalf of  
8 Spectrum (the “Spectrum-Charter Response”), and asserts that the Federal Communications  
9 Commission (“FCC”) has exclusive jurisdiction over the threshold issue of whether a candidate is  
10 entitled to the LUC for advertisements, and that the Federal Election Commission (“FEC”) lacks  
11 jurisdiction to determine this issue.<sup>6</sup> The Spectrum-Charter Response also asserts that Wilson was  
12 in fact entitled to the LUC on the merits, because although the ads lacked a Stand By Your Ad  
13 disclaimer they did not make any direct reference to Wilson’s opponent, and that the Commission  
14 has previously concluded that providing the LUC to a candidate entitled to it does not amount to an  
15 impermissible in-kind contribution or violate FECA.<sup>7</sup>

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preceding a primary election and the 60 days preceding a general election, however section 315(b) of the Communications Act provides that a federal candidate “shall not be entitled” to receive the LUC if any of their advertisements makes a direct reference to their opponent and fails to contain a statement identifying the candidate and stating that the candidate approved the communication. 47 U.S.C. 315(b). The Complaint also requests that the television stations cease airing the Campaign’s advertisements that lack the required disclaimer. Compl. at 2.

<sup>4</sup>        Committee Resp. at 1 (Nov. 30, 2020).

<sup>5</sup>        *Id.* at 3. The Committee also attached images of the ads to its Response, showing Wilson speaking directly to the camera with his name displayed on screen in large text with the campaign logo. *Id.* at 5-7. The Committee Response also asserts that it was not aware of the video production company’s oversight until it was notified of the Complaint in this matter, and that the Committee then requested the production company to add the previously recorded disclaimer, at which point the ads were promptly edited to include the disclaimer for all subsequent airings. *Id.* at 3.

<sup>6</sup>        Spectrum-Charter Response at 1 (Dec. 7, 2020).

<sup>7</sup>        *Id.* at 2.

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1        Fox Television Stations, LLC responded on behalf of its licensee WFLD (the “WFLD

2        Response”) and contends that the disclaimer requirement applies to the Committee, not the

3        broadcaster, and further asserts that the request for WFLD to cease airing the Committee’s ads is

4        moot, because the Committee had already added the disclaimer to the ads after receiving the

5        Complaint.<sup>8</sup> Additionally, the WFLD Response asserts that the Commission lacks jurisdiction to

6        interpret or enforce FCC rules, as the FCC regulates broadcasters.<sup>9</sup>

7        Tribune Media Company, the owner of WGN-TV, responded on behalf of WGN-TV and its

8        parent company Nexstar Inc. and Nexstar Media Group (the “WGN-Tribune Response”). The

9        WGN-Tribune Response contends that the Complaint does not allege that the ads in question were

10        aired by WGN, nor does the Complaint specifically allege that WGN provided the LUC for any of

11        the Committee’s ads.<sup>10</sup> The WGN-Tribune Response asserts that the burden to comply with the

12        Act’s television ad disclaimer requirements falls upon the political committee placing the ad, not on

13        the broadcaster, further stating that all eight of the advertisements placed by the Committee that

14        aired on WGN-TV clearly identified the candidate verbally, visually, and in the form of a printed

15        disclaimer.<sup>11</sup>

16        Based on its experience and expertise, the Commission has established an Enforcement

17        Priority System using formal, pre-determined scoring criteria to allocate agency resources and

18        assess whether particular matters warrant further administrative enforcement proceedings. These

19        criteria include (1) the gravity of the alleged violation, taking into account both the type of activity

20        and the amount in violation; (2) the apparent impact the alleged violation may have had on the

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<sup>8</sup>        WFLD Response at 1-2 (Dec. 15, 2020).

<sup>9</sup>        *Id.* at 2.

<sup>10</sup>        WGN-Tribune Response at 3 (Dec. 18, 2021). Additionally, the WGN-Tribune Response asserts that the FEC lacks jurisdiction to determine the issue of whether candidate advertisements are entitled to the LUC. *Id.*

<sup>11</sup>        *Id.*

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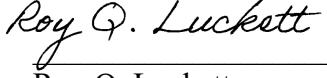
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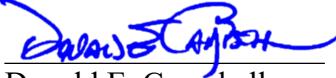
1 electoral process; (3) the complexity of the legal issues raised in the matter; and (4) recent trends in  
2 potential violations and other developments in the law. This matter is rated as low priority for  
3 Commission action after application of these pre-established criteria. Given that low rating, the  
4 prompt remedial action by the Committee, the speculative nature of the allegation regarding the  
5 alleged in-kind contributions from the television stations in the form of the LUC, and the  
6 unlikelihood the general public would have been confused as to whether the television ad was  
7 authorized by Wilson, we recommend that the Commission dismiss the Complaint consistent with  
8 the Commission's prosecutorial discretion to determine the proper ordering of its priorities and use  
9 of agency resources.<sup>12</sup> We also recommend that the Commission close the file and send the  
10 appropriate letters.

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Associate General Counsel

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43 Donald E. Campbell  
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<sup>12</sup> *Heckler v. Chaney*, 470 U.S. 821, 831-32 (1985).