1	FEDERAL F	ELECTION COMMISSION
2 3	FIRST CENER	RAL COUNSEL'S REPORT
4	FIRST GENER	AAL COUNDEL 5 REFORT
5		MUR 7632
6		DATE FILED: August 5, 2019
7		DATE OF NOTIFICATION: August 9 and 12, 2019
8		LAST RESPONSE RECEIVED: September 16, 2019
9		DATE ACTIVATED: November 22, 2019
10		
11		EXPIRATION OF SOL:
12		September 20, 2023 (earliest)
13		January 31, 2024 (latest)
14		ELECTION CYCLE: 2018
15	COMPLANA	
16	COMPLAINANT:	Campaign for Accountability
17		Alice C.C. Huling
18 19	RESPONDENTS:	Susan B. Anthony List Inc. Candidate Fund and
20	RESIGNOENTS.	Jennifer Gross in her official capacity as treasurer
21		Robert J. Kania II
22		The Lukens Company
23		The Eukons Company
24	RELEVANT STATUTES	
25	AND REGULATIONS:	52 U.S.C. § 30104(b)
26		52 U.S.C. § 30118(a)
27		11 C.F.R. § 116.3
28		
29	INTERNAL REPORTS CHECKED:	Disclosure Reports
30		
31	FEDERAL AGENCIES CHECKED:	None
32	I INTEROPLICATION	
33	I. INTRODUCTION	
34	The Complaint alleges that Susan	B. Anthony List Inc. Candidate Fund ("Committee"),
35	a separate segregated fund of Susan B. Ar	nthony List Inc., <sup>1</sup> filed disclosure reports falsely
36	disclosing disbursements to a vendor, The	Lukens Company ("Lukens"), at a time when the
37	Committee had not yet paid the vendor, in	n violation of the Federal Election Campaign Act of

See Committee Amended Statement of Organization at 2, 3 (May 7, 2019).

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) First General Counsel's Report Page 2 of 7

- 1 1971, as amended (the "Act").<sup>2</sup> As a result, the Complaint alleges, the Committee overstated its
- 2 total disbursements and understated its cash-on-hand on its disclosure reports, and, because the
- 3 Committee disclosed the unpaid amount as an unsecured loan from Lukens, the Committee
- 4 accepted an impermissible corporate contribution from Lukens. Respondents acknowledge the
- 5 reporting errors but state that the Committee promptly corrected the errors by amending
- 6 disclosure reports after the Commission brought the errors to the Committee's attention.<sup>3</sup> As set
- 7 forth below, we recommend that the Commission dismiss the allegations and issue letters of
- 8 caution to the Respondents and close the file.

## 9 II. DISCUSSION

- The Committee filed 24-hour independent expenditure reports for mailers supporting
- federal candidates, and also reported them on Schedule E of the Committee's 2018 September
- and October Monthly Reports, disclosing expenditures of \$17,326.62 on August 17, 2018, and
- \$24,154.26 on September 10, 2018. The Committee then disclosed the receipt of a no-interest
- unsecured loan of \$68,988.94 from Lukens on October 15, 2018, which included the
- 15 Committee's independent expenditures of \$41,480.88 in August and September 2018.<sup>5</sup> The
- 16 Committee's 2018 Year-End Report disclosed the loan twice on Schedule C, reflecting it once as

Compl. at 3, 4 (Aug. 5, 2019).

All Respondents filed a joint response to the Complaint ("Joint Resp.").

See Committee 2018 September Monthly Report at 114, 115 (Sept. 20, 2018); Committee 2018 October Monthly Report at 480, 481 (Oct. 19, 2018).

<sup>&</sup>lt;sup>5</sup> See Committee 2018 Pre-General Report at 373 (Oct. 25, 2018); Compl. at 5; Joint Resp. at 3. The remaining amount of \$27,508 included in this loan comprises other independent expenditures disclosed on the Committee's 2018 Pre-General Report. See Committee 2018 Pre-General Report at 377-79.

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) First General Counsel's Report Page 3 of 7

- a positive figure and then as a negative figure.<sup>6</sup> Robert J. Kania, II, was the Committee treasurer
- 2 at the time of the reports mentioned above.<sup>7</sup>
- On April 4, 2019, the Commission's Reports Analysis Division ("RAD") sent the
- 4 Committee a Request for Additional Information ("RFAI") stating that the loan disclosed on the
- 5 Committee's 2018 Pre-General Report appeared to be a corporate contribution. On May 7, 2019,
- 6 RAD sent the Committee an RFAI concerning the 2018 Year-End Report's disclosure of this
- 7 loan. On June 10, 2019, the Committee filed an amended 2018 Pre-General Report disclosing a
- 8 \$68,988.94 debt to Lukens and an amended 2018 Year-End Report disclosing the Committee's
- 9 payment of the debt on November 29, 2018. On the same date, the Committee also filed
- amended 2018 September and October Monthly Reports adjusting the independent expenditure
- disbursements and cash-on-hand to reflect the debt. <sup>9</sup> RAD reviewed the amended reports, which
- 12 they deemed satisfactory, and did not refer the Committee's reporting errors to the Office of
- General Counsel. On August 5, 2019, the Complainant filed the Complaint in this matter.

<sup>&</sup>lt;sup>6</sup> Committee 2018 Year-End Report at 13, 14 (Jan. 31, 2019). The Committee also reported this loan on Schedule A as a negative figure with the memo notation "paid bill." *Id.* at 8.

<sup>&</sup>lt;sup>7</sup> See Committee Statement of Organization (Jan. 31, 2013). The Committee named Jennifer Gross as treasurer on May 7, 2019. See Committee Amended Statement of Organization (May 7, 2019).

<sup>&</sup>lt;sup>8</sup> See Committee Amended 2018 Pre-General Report at 372 (June 10, 2019) and Committee Amended 2018 Year-End Report at 12 (June 10, 2019).

See Committee Amended 2018 September Monthly Report at 2, 4 (June 10, 2019); Committee Amended 2018 October Monthly Report at 2, 4 (June 10, 2019) (for each report, disclosing disbursements decreased and cash-on-hand increased by the amount of the independent expenditures not yet paid).

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) First General Counsel's Report Page 4 of 7

Respondents acknowledge that the Committee failed to disclose that it owed Lukens for services provided and that the Committee misidentified the debt owed to Lukens as a loan. 11

Respondents assert that the Committee did not knowingly file false reports, and it immediately corrected its reports after RAD notified it of the reporting problems. 12 Respondents also assert that Lukens extended credit to the Committee for the production and distribution of its mailers consistent with Lukens' standard business practice and Lukens' customary payment period is within the normal industry practice. 13 Thus, Respondents assert that Lukens' extension of credit does not constitute an illegal in-kind corporate contribution. 14

The Act requires committee treasurers to file reports of receipts and disbursements in accordance with the provisions of 52 U.S.C. § 30104.<sup>15</sup> Each disclosure report shall disclose the amount and nature of outstanding debts and obligations owed by or to such political committee.<sup>16</sup> A debt or obligation, including a loan, written contract, written promise or written agreement, to make an expenditure, the amount of which is over \$500 shall be reported as of the date on which it is incurred.<sup>17</sup>

Corporations are prohibited from making contributions to a separate segregated fund, and it is also unlawful for a separate segregated fund to knowingly accept or receive a contribution

Joint Resp. at 1, 2.

*Id.* at 1.

*Id.* at 1, 2.

*Id.* at 2.

<sup>&</sup>lt;sup>15</sup> 52 U.S.C. § 30104(a)(1); 11 C.F.R. § 104.1(a).

<sup>&</sup>lt;sup>16</sup> 52 U.S.C. § 30104(b)(8).

<sup>&</sup>lt;sup>17</sup> 11 C.F.R. § 104.11(b).

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) First General Counsel's Report Page 5 of 7

- prohibited by section 30118(a). A corporation in its capacity as a commercial vendor may
- 2 extend credit to a candidate, a political committee or another person on behalf of a candidate or
- 3 political committee provided the credit is extended in the ordinary course of the corporation's
- 4 business and the terms are substantially similar to extension of credit to nonpolitical debtors that
- 5 are similar size and size of obligation. <sup>19</sup>

9

10

11

12

13

14

15

16

17

6 Although the Committee disclosed disbursements that had not yet been paid and

7 disclosed debt to a vendor as a loan, we recommend the Commission dismiss the reporting

8 allegations. The activity was disclosed, albeit incorrectly, the Committee corrected its reports in

response to RFAIs, the Complaint was filed after the Committee amended its reports, and RAD

has not referred the Committee to the Office of General Counsel for potential enforcement

action. As to the potential corporate contribution, Respondents assert that it is standard practice

in Lukens' industry to be paid up to three months after services have been provided, supported

by sworn statements regarding the "factual statements" in the response. 20 Respondents,

however, did not provide the Lukens invoice the Committee received or any other documentation

regarding the relationship between Lukens and the Committee, or information regarding any

other client. Respondents also assert that Lukens was a longtime vendor of the Committee,

which is supported by a Committee disclosure report from an earlier election cycle and by

<sup>&</sup>lt;sup>18</sup> 52 U.S.C. § 30118(a).

<sup>&</sup>lt;sup>19</sup> 11 C.F.R. § 116.3(b). *See* 11 C.F.R. § 116.3(c) (criteria used to determine whether credit is extended in the ordinary course of business).

Joint Resp. at 2-3. The sworn declarations are from Jennifer Gross, the current Committee treasurer, Robert J. Kania II, treasurer at the time of the activity, and Seth Colton, a Lukens representative, consisting of one sentence stating that the factual statements in the Response regarding the Committee, Kania, and Lukens, respectively, are true and correct. *Id.* at 5-7.

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) First General Counsel's Report Page 6 of 7

- disclosure reports by the Committee's connected organization over several election cycles.<sup>21</sup> We
- 2 are aware of no information contradicting Respondents' assertions. Under these particular
- 3 circumstances, we do not believe it is worth the expenditure of additional Commission resources
- 4 to investigate this matter, even though Respondents have not provided information fully
- 5 satisfying the conditions under which a commercial vendor may extend credit to a political
- 6 committee.<sup>22</sup> Accordingly, we recommend that the Commission exercise its prosecutorial
- 7 discretion and dismiss the allegations that the Committee violated 52 U.S.C. §§ 30104(b)
- 8 and 30118(a) and that Lukens violated 52 U.S.C. § 30118(a) and issue letters of caution to
- 9 Respondents.<sup>23</sup>

The Committee disclosed payments to Lukens for independent expenditures regarding several federal candidates in 2008. *See* Committee 2008 Post-General Report at 867-71 (Dec. 4, 2008). Susan B. Anthony List, Inc., the Committee's connected organization, made payments to Lukens for independent expenditures for federal candidates during the 2012, 2014 and 2016 election cycles. *See*, *e.g.*, Susan B. Anthony List, Inc. (Form 5 Filer) Amended 2012 Year-End Report at 116-18 (May 1, 2013), 2014 Year-End Report at 6-7 (Jan. 30, 2015).

See Heckler v. Chaney, 470 U.S. 821 (1985). In a previous matter, the Commission found no reason to believe where the respondent vendor provided a detailed sworn declaration and supporting documentation in support of its claim that it extended credit in the ordinary course of business. See MUR 6141 (Friends of David Reichert). Conversely, in MUR 6101 (Heller for Congress), the Commission found reason to believe that credit was not extended in the ordinary course of business or on similar terms as given to nonpolitical clients because most of the vendors did not respond to the complaint, the amount of credit extended was over \$250,000 and the debt had been outstanding for two years. After an investigation, the Commission took no further action. See Certification in MUR 6101 (Heller for Congress) (July 16, 2010). Recently, in MUR 7343 (Highway 31), the Commission found reason to believe that the committee failed to report contributions in violation of 52 U.S.C. § 30104(b)(3)(A) regarding vendors' extensions of credit. See Factual and Legal Analysis at 7-11, MUR 7343 (Highway 31)

<sup>.</sup> Highway 31, a newly formed committee with no apparent money or assets, received extensions of credit over \$1 million before it received any contributions, had no prior relationships with any vendors, and did not submit affidavits, written agreements or other documents to support its contentions that the vendors acted in their ordinary course of business.

As to Robert J. Kania II, the Complaint designates him as a respondent in his individual capacity and as former treasurer of the Committee. Compl. at 1. The available information does not warrant an enforcement action against Robert Kania II in his individual capacity. *See* Statement of Policy Regarding Treasurers Subject to Enforcement Proceedings, 70 Fed. Reg. 1 (Jan. 3, 2005). The Commission generally designates the current treasurer as a respondent in their official capacity, and Jennifer Gross, the current Committee treasurer, has been so designated here. Thus, we recommend that the Commission find no reason to believe that Kania violated the Act.

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund,  $\it et al.$ ) First General Counsel's Report Page 7 of 7

## 1 III. RECOMMENDATIONS

2 3	1.		that Susan B. Anthony List Inc. Candidate Fund and Jennifer apacity as treasurer violated 52 U.S.C. §§ 30104(b)
4		and 30118(a) and issu	- ·
5			,
6	2.	Dismiss the allegation	that The Lukens Company violated 52 U.S.C. § 30118(a) and
7		issue a letter of cautio	n;
8			
9	3.	Find no reason to beli	eve that Robert J. Kania II violated the Act;
10			
11	4.	Approve the attached	Factual and Legal Analysis;
12	~	A .1	. 1 1
13	5.	Approve the appropria	ate letters; and
14	6	Class the file	
15	6.	Close the file.	
16 17			Lisa J. Stevenson
18			Acting General Counsel
19			Acting General Counsel
20			Charles Kitcher
21			Acting Associate General Counsel for Enforcement
22			Treamy Tablecture General Country for Empirement
23			
24	02.20.20		Steple Jua
25	Date	<del></del>	Stephen Gura
26			Deputy Associate General Counsel for Enforcement
27			
28			7.4 / 2.00
29			Mark Allen
30			Mark Allen
31			Assistant General Counsel
32			
33			
34			Dolbort K. Rigsby
35			Delbert K. Rigsby
36			Attorney
37			
38	Attachment		
39	Factual a	nd Legal Analysis	
40			
41			

1	FEDERAL ELECTION COMMISSION				
2 3	FACTUAL AND LEGAL ANALYSIS				
4 5 6 7 8 9	RESPONDENTS: Susan B. Anthony List Inc. Candidate Fund and Jennifer Gross in her official capacity as treasurer Robert J. Kania II The Lukens Company				
11	I. INTRODUCTION				
12	This matter was generated by a Complaint filed with the Federal Election Commission by				
13	Campaign for Accountability and Alice C.C. Huling. The Complaint alleges that Susan B.				
14	Anthony List Inc. Candidate Fund ("Committee"), a separate segregated fund of Susan B.				
15	Anthony List Inc., <sup>1</sup> filed disclosure reports falsely disclosing disbursements to a vendor, The				
16	Lukens Company ("Lukens"), at a time when the Committee had not yet paid the vendor, in				
17	violation of the Federal Election Campaign Act of 1971, as amended (the "Act"). <sup>2</sup> As a result,				
18	the Complaint alleges, the Committee overstated its total disbursements and understated its cash-				
19	on-hand on its disclosure reports, and, because the Committee disclosed the unpaid amount as an				
20	unsecured loan from Lukens, the Committee accepted an impermissible corporate contribution				
21	from Lukens. Respondents acknowledge the reporting errors but state that the Committee				
22	promptly corrected the errors by amending disclosure reports after the Commission brought the				
23	errors to the Committee's attention. <sup>3</sup> As set forth below, the Commission dismisses the				
24	allegations.				

See Committee Amended Statement of Organization at 2, 3 (May 7, 2019).

<sup>&</sup>lt;sup>2</sup> Compl. at 3, 4 (Aug. 5, 2019).

<sup>&</sup>lt;sup>3</sup> All Respondents filed a joint response to the Complaint ("Joint Resp.").

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) Factual and Legal Analysis Page 2 of 6

## II. DISCUSSION

1

2 The Committee filed 24-hour independent expenditure reports for mailers supporting 3 federal candidates, and also reported them on Schedule E of the Committee's 2018 September 4 and October Monthly Reports, disclosing expenditures of \$17,326.62 on August 17, 2018, and \$24,154.26 on September 10, 2018.<sup>4</sup> The Committee then disclosed the receipt of a no-interest 5 6 unsecured loan of \$68,988.94 from Lukens on October 15, 2018, which included the Committee's independent expenditures of \$41,480.88 in August and September 2018.<sup>5</sup> The 7 8 Committee's 2018 Year-End Report disclosed the loan twice on Schedule C, reflecting it once as a positive figure and then as a negative figure. 6 Robert J. Kania, II, was the Committee treasurer 9 at the time of the reports mentioned above.<sup>7</sup> 10 11 On April 4, 2019, the Commission's Reports Analysis Division ("RAD") sent the 12 Committee a Request for Additional Information ("RFAI") stating that the loan disclosed on the 13 Committee's 2018 Pre-General Report appeared to be a corporate contribution. On May 7, 2019, 14 RAD sent the Committee an RFAI concerning the 2018 Year-End Report's disclosure of this 15 loan. On June 10, 2019, the Committee filed an amended 2018 Pre-General Report disclosing a 16 \$68,988.94 debt to Lukens and an amended 2018 Year-End Report disclosing the Committee's

<sup>&</sup>lt;sup>4</sup> See Committee 2018 September Monthly Report at 114, 115 (Sept. 20, 2018); Committee 2018 October Monthly Report at 480, 481 (Oct. 19, 2018).

<sup>&</sup>lt;sup>5</sup> See Committee 2018 Pre-General Report at 373 (Oct. 25, 2018); Compl. at 5; Joint Resp. at 3. The remaining amount of \$27,508 included in this loan comprises other independent expenditures disclosed on the Committee's 2018 Pre-General Report. See Committee 2018 Pre-General Report at 377-79.

Committee 2018 Year-End Report at 13, 14 (Jan. 31, 2019). The Committee also reported this loan on Schedule A as a negative figure with the memo notation "paid bill." *Id.* at 8.

<sup>&</sup>lt;sup>7</sup> See Committee Statement of Organization (Jan. 31, 2013). The Committee named Jennifer Gross as treasurer on May 7, 2019. See Committee Amended Statement of Organization (May 7, 2019).

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) Factual and Legal Analysis Page 3 of 6

- payment of the debt on November 29, 2018. On the same date, the Committee also filed
- 2 amended 2018 September and October Monthly Reports adjusting the independent expenditure
- 3 disbursements and cash-on-hand to reflect the debt. 9 RAD reviewed the amended reports, which
- 4 they deemed satisfactory, and did not refer the Committee's reporting errors to the Office of
- 5 General Counsel. On August 5, 2019, the Complainant filed the Complaint in this matter.
- Respondents acknowledge that the Committee failed to disclose that it owed Lukens for
- 7 services provided and that the Committee misidentified the debt owed to Lukens as a loan. 10
- 8 Respondents assert that the Committee did not knowingly file false reports, and it immediately
- 9 corrected its reports after RAD notified it of the reporting problems. 11 Respondents also assert
- that Lukens extended credit to the Committee for the production and distribution of its mailers
- 11 consistent with Lukens' standard business practice and Lukens' customary payment period is
- within the normal industry practice. 12 Thus, Respondents assert that Lukens' extension of credit
- does not constitute an illegal in-kind corporate contribution. <sup>13</sup>
- 14 The Act requires committee treasurers to file reports of receipts and disbursements in
- accordance with the provisions of 52 U.S.C. § 30104.<sup>14</sup> Each disclosure report shall disclose the

<sup>&</sup>lt;sup>8</sup> See Committee Amended 2018 Pre-General Report at 372 (June 10, 2019) and Committee Amended 2018 Year-End Report at 12 (June 10, 2019).

See Committee Amended 2018 September Monthly Report at 2, 4 (June 10, 2019); Committee Amended 2018 October Monthly Report at 2, 4 (June 10, 2019) (for each report, disclosing disbursements decreased and cash-on-hand increased by the amount of the independent expenditures not yet paid).

Joint Resp. at 1, 2.

<sup>11</sup> *Id.* at 1.

<sup>12</sup> *Id.* at 1, 2.

<sup>13</sup> *Id.* at 2.

<sup>&</sup>lt;sup>14</sup> 52 U.S.C. § 30104(a)(1); 11 C.F.R. § 104.1(a).

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) Factual and Legal Analysis Page 4 of 6

1 amount and nature of outstanding debts and obligations owed by or to such political

2 committee.<sup>15</sup> A debt or obligation, including a loan, written contract, written promise or written

agreement, to make an expenditure, the amount of which is over \$500 shall be reported as of the

date on which it is incurred. 16

3

4

7

8

9

10

13

14

16

17

18

5 Corporations are prohibited from making contributions to a separate segregated fund, and

6 it is also unlawful for a separate segregated fund to knowingly accept or receive a contribution

prohibited by section 30118(a).<sup>17</sup> A corporation in its capacity as a commercial vendor may

extend credit to a candidate, a political committee or another person on behalf of a candidate or

political committee provided the credit is extended in the ordinary course of the corporation's

business and the terms are substantially similar to extension of credit to nonpolitical debtors that

are similar size and size of obligation. 18

12 Although the Committee disclosed disbursements that had not yet been paid and

disclosed debt to a vendor as a loan, the Commission dismisses the reporting allegations. The

activity was disclosed, albeit incorrectly, the Committee corrected its reports in response to

15 RFAIs, the Complaint was filed after the Committee amended its reports, and RAD has not

referred the Committee to the Office of General Counsel for potential enforcement action. As to

the potential corporate contribution, Respondents assert that it is standard practice in Lukens'

industry to be paid up to three months after services have been provided, supported by sworn

<sup>&</sup>lt;sup>15</sup> 52 U.S.C. § 30104(b)(8).

<sup>&</sup>lt;sup>16</sup> 11 C.F.R. § 104.11(b).

<sup>&</sup>lt;sup>17</sup> 52 U.S.C. § 30118(a).

<sup>&</sup>lt;sup>18</sup> 11 C.F.R. § 116.3(b). *See* 11 C.F.R. § 116.3(c) (criteria used to determine whether credit is extended in the ordinary course of business).

THIS PROPOSED DRAFT WAS VOTED ON BUT NOT APPROVED BY THE COMMISSION.

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) Factual and Legal Analysis Page 5 of 6

- statements regarding the "factual statements" in the response. 19 Respondents, however, did not
- 2 provide the Lukens invoice the Committee received or any other documentation regarding the
- 3 relationship between Lukens and the Committee, or information regarding any other client.
- 4 Respondents also assert that Lukens was a longtime vendor of the Committee, which is
- 5 supported by a Committee disclosure report from an earlier election cycle and by disclosure
- 6 reports by the Committee's connected organization over several election cycles. <sup>20</sup> The
- 7 Commission is aware of no information contradicting Respondents' assertions. Under these
- 8 particular circumstances, the Commission does not believe it is worth the expenditure of
- 9 additional Commission resources to investigate this matter, even though Respondents have not
- 10 provided information fully satisfying the conditions under which a commercial vendor may
- extend credit to a political committee. 21 Accordingly, the Commission exercises its prosecutorial

Joint Resp. at 2-3. The sworn declarations are from Jennifer Gross, the current Committee treasurer, Robert J. Kania II, treasurer at the time of the activity, and Seth Colton, a Lukens representative, consisting of one sentence stating that the factual statements in the Response regarding the Committee, Kania, and Lukens, respectively, are true and correct. *Id.* at 5-7.

The Committee disclosed payments to Lukens for independent expenditures regarding several federal candidates in 2008. *See* Committee 2008 Post-General Report at 867-71 (Dec. 4, 2008). Susan B. Anthony List, Inc., the Committee's connected organization, made payments to Lukens for independent expenditures for federal candidates during the 2012, 2014 and 2016 election cycles. *See*, *e.g.*, Susan B. Anthony List, Inc. (Form 5 Filer) Amended 2012 Year-End Report at 116-18 (May 1, 2013), 2014 Year-End Report at 6-7 (Jan. 30, 2015).

See Heckler v. Chaney, 470 U.S. 821 (1985). In a previous matter, the Commission found no reason to believe where the respondent vendor provided a detailed sworn declaration and supporting documentation in support of its claim that it extended credit in the ordinary course of business. See MUR 6141 (Friends of David Reichert). Conversely, in MUR 6101 (Heller for Congress), the Commission found reason to believe that credit was not extended in the ordinary course of business or on similar terms as given to nonpolitical clients because most of the vendors did not respond to the complaint, the amount of credit extended was over \$250,000 and the debt had been outstanding for two years. After an investigation, the Commission took no further action. See Certification in MUR 6101 (Heller for Congress) (July 16, 2010).

THIS PROPOSED DRAFT WAS VOTED ON BUT NOT APPROVED BY THE COMMISSION.

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) Factual and Legal Analysis Page 6 of 6

- discretion and dismisses the allegations that the Committee violated 52 U.S.C. §§ 30104(b)
- 2 and 30118(a) and that Lukens violated 52 U.S.C. § 30118(a).<sup>22</sup>

As to Robert J. Kania II, the Complaint designates him as a respondent in his individual capacity and as former treasurer of the Committee. Compl. at 1. The available information does not warrant an enforcement action against Robert Kania II in his individual capacity. *See* Statement of Policy Regarding Treasurers Subject to Enforcement Proceedings, 70 Fed. Reg. 1 (Jan. 3, 2005). The Commission generally designates the current treasurer as a respondent in their official capacity, and Jennifer Gross, the current Committee treasurer, has been so designated here. Thus, the Commission finds that there is no reason to believe that Kania violated the Act.

1	FEDERAL ELECTION COMMISSION
2 3	FACTUAL AND LEGAL ANALYSIS
4 5 6 7 8 9	RESPONDENTS: Susan B. Anthony List Inc. Candidate Fund and Jennifer Gross in her official capacity as treasurer Robert J. Kania II The Lukens Company
10 11	I. INTRODUCTION
12	The Complaint in this matter alleges that Susan B. Anthony List Inc. Candidate Fund
13	("Committee"), a separate segregated fund of Susan B. Anthony List Inc.,1 filed disclosure
14	reports falsely disclosing disbursements to a vendor, The Lukens Company ("Lukens"), at a time
15	when the Committee had not yet paid the vendor, in violation of the Federal Election Campaign
16	Act of 1971, as amended (the "Act"). <sup>2</sup> As a result, the Complaint alleges, the Committee
17	overstated its total disbursements and understated its cash-on-hand on its disclosure reports, and,
18	because the Committee disclosed the unpaid amount as an unsecured loan from Lukens, the
19	Committee accepted an impermissible corporate contribution from Lukens. Respondents
20	acknowledge the reporting errors but state that the Committee promptly corrected the errors by
21	amending disclosure reports after the Commission brought the errors to the Committee's
22	attention. <sup>3</sup> As set forth below, the Commission dismisses the allegations.

See Committee Amended Statement of Organization at 2, 3 (May 7, 2019).

<sup>2</sup> Compl. at 3, 4 (Aug. 5, 2019).

All Respondents filed a joint response to the Complaint ("Joint Resp.").

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) Factual and Legal Analysis Page 2 of 6

## II. DISCUSSION

1

2 The Committee filed 24-hour independent expenditure reports for mailers supporting 3 federal candidates, and also reported them on Schedule E of the Committee's 2018 September 4 and October Monthly Reports, disclosing expenditures of \$17,326.62 on August 17, 2018, and 5 \$24,154.26 on September 10, 2018.<sup>4</sup> The Committee then disclosed the receipt of a no-interest 6 unsecured loan of \$68,988.94 from Lukens on October 15, 2018, which included the Committee's independent expenditures of \$41,480.88 in August and September 2018.<sup>5</sup> The 7 8 Committee's 2018 Year-End Report disclosed the loan twice on Schedule C, reflecting it once as 9 a positive figure and then as a negative figure.<sup>6</sup> Robert J. Kania, II, was the Committee treasurer 10 at the time of the reports mentioned above.<sup>7</sup> 11 On April 4, 2019, the Commission's Reports Analysis Division ("RAD") sent the Committee a Request for Additional Information ("RFAI") stating that the loan disclosed on the 12 13 Committee's 2018 Pre-General Report appeared to be a corporate contribution. On May 7, 2019, 14 RAD sent the Committee an RFAI concerning the 2018 Year-End Report's disclosure of this 15 loan. On June 10, 2019, the Committee filed an amended 2018 Pre-General Report disclosing a 16 \$68,988.94 debt to Lukens and an amended 2018 Year-End Report disclosing the Committee's

<sup>&</sup>lt;sup>4</sup> See Committee 2018 September Monthly Report at 114, 115 (Sept. 20, 2018); Committee 2018 October Monthly Report at 480, 481 (Oct. 19, 2018).

See Committee 2018 Pre-General Report at 373 (Oct. 25, 2018); Compl. at 5; Joint Resp. at 3. The remaining amount of \$27,508 included in this loan comprises other independent expenditures disclosed on the Committee's 2018 Pre-General Report. See Committee 2018 Pre-General Report at 377-79.

Committee 2018 Year-End Report at 13, 14 (Jan. 31, 2019). The Committee also reported this loan on Schedule A as a negative figure with the memo notation "paid bill." *Id.* at 8.

<sup>&</sup>lt;sup>7</sup> See Committee Statement of Organization (Jan. 31, 2013). The Committee named Jennifer Gross as treasurer on May 7, 2019. See Committee Amended Statement of Organization (May 7, 2019).

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) Factual and Legal Analysis Page 3 of 6

- 1 payment of the debt on November 29, 2018.8 On the same date, the Committee also filed
- 2 amended 2018 September and October Monthly Reports adjusting the independent expenditure
- 3 disbursements and cash-on-hand to reflect the debt. 9 RAD reviewed the amended reports, which
- 4 they deemed satisfactory, and did not refer the Committee's reporting errors to the Office of
- 5 General Counsel. On August 5, 2019, the Complainant filed the Complaint in this matter.
- Respondents acknowledge that the Committee failed to disclose that it owed Lukens for
- 7 services provided and that the Committee misidentified the debt owed to Lukens as a loan. 10
- 8 Respondents assert that the Committee did not knowingly file false reports, and it immediately
- 9 corrected its reports after RAD notified it of the reporting problems. 11 Respondents also assert
- 10 that Lukens extended credit to the Committee for the production and distribution of its mailers
- 11 consistent with Lukens' standard business practice and Lukens' customary payment period is
- within the normal industry practice. 12 Thus, Respondents assert that Lukens' extension of credit
- does not constitute an illegal in-kind corporate contribution.<sup>13</sup>
- 14 The Act requires committee treasurers to file reports of receipts and disbursements in
- accordance with the provisions of 52 U.S.C. § 30104.<sup>14</sup> Each disclosure report shall disclose the

<sup>&</sup>lt;sup>8</sup> See Committee Amended 2018 Pre-General Report at 372 (June 10, 2019) and Committee Amended 2018 Year-End Report at 12 (June 10, 2019).

See Committee Amended 2018 September Monthly Report at 2, 4 (June 10, 2019); Committee Amended 2018 October Monthly Report at 2, 4 (June 10, 2019) (for each report, disclosing disbursements decreased and cash-on-hand increased by the amount of the independent expenditures not yet paid).

Joint Resp. at 1, 2.

<sup>11</sup> *Id.* at 1.

<sup>12</sup> *Id.* at 1, 2.

<sup>13</sup> *Id.* at 2.

<sup>&</sup>lt;sup>14</sup> 52 U.S.C. § 30104(a)(1); 11 C.F.R. § 104.1(a).

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) Factual and Legal Analysis Page 4 of 6

- 1 amount and nature of outstanding debts and obligations owed by or to such political
- 2 committee. 15 A debt or obligation, including a loan, written contract, written promise or written
- 3 agreement, to make an expenditure, the amount of which is over \$500 shall be reported as of the
- 4 date on which it is incurred. 16

9

10

12

13

14

15

16

17

5 Corporations are prohibited from making contributions to a separate segregated fund, and

6 it is also unlawful for a separate segregated fund to knowingly accept or receive a contribution

7 prohibited by section 30118(a).<sup>17</sup> A corporation in its capacity as a commercial vendor may

8 extend credit to a candidate, a political committee or another person on behalf of a candidate or

political committee provided the credit is extended in the ordinary course of the corporation's

business and the terms are substantially similar to extension of credit to nonpolitical debtors that

are of similar risk and size of obligation. 18

Although the Committee disclosed disbursements that had not yet been paid and disclosed debt to a vendor as a loan, the Commission dismisses the reporting allegations. The

activity was disclosed, albeit incorrectly, the Committee corrected its reports in response to

RFAIs, the Complaint was filed after the Committee amended its reports, and RAD has not

referred the Committee to the Office of General Counsel for potential enforcement action. As to

the potential corporate contribution, Respondents assert that it is standard practice in Lukens'

industry to be paid up to three months after services have been provided, supported by sworn

<sup>&</sup>lt;sup>15</sup> 52 U.S.C. § 30104(b)(8).

<sup>&</sup>lt;sup>16</sup> 11 C.F.R. § 104.11(b).

<sup>&</sup>lt;sup>17</sup> 52 U.S.C. § 30118(a).

<sup>&</sup>lt;sup>18</sup> 11 C.F.R. § 116.3(b). *See* 11 C.F.R. § 116.3(c) (criteria used to determine whether credit is extended in the ordinary course of business).

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) Factual and Legal Analysis Page 5 of 6

THIS PROPOSED DRAFT WAS VOTED ON BUT NOT APPROVED BY THE COMMISSION.

- statements regarding the "factual statements" in the response. 19 Respondents also assert that
- 2 Lukens was a longtime vendor of the Committee, which is supported by a Committee disclosure
- 3 report from an earlier election cycle and by disclosure reports by the Committee's connected
- 4 organization over several election cycles.<sup>20</sup> The Commission is aware of no information
- 5 contradicting Respondents' assertions. Under these particular circumstances, the Commission
- 6 does not believe it is worth the expenditure of additional Commission resources to investigate
- 7 this matter.<sup>21</sup> Accordingly, the Commission exercises its prosecutorial

Joint Resp. at 2-3. The sworn declarations are from Jennifer Gross, the current Committee treasurer, Robert J. Kania II, treasurer at the time of the activity, and Seth Colton, a Lukens representative, consisting of one sentence stating that the factual statements in the Response regarding the Committee, Kania, and Lukens, respectively, are true and correct. *Id.* at 5-7.

The Committee disclosed payments to Lukens for independent expenditures regarding several federal candidates in 2008. *See* Committee 2008 Post-General Report at 867-71 (Dec. 4, 2008). Susan B. Anthony List, Inc., the Committee's connected organization, made payments to Lukens for independent expenditures for federal candidates during the 2012, 2014 and 2016 election cycles. *See*, *e.g.*, Susan B. Anthony List, Inc. (Form 5 Filer) Amended 2012 Year-End Report at 116-18 (May 1, 2013), 2014 Year-End Report at 6-7 (Jan. 30, 2015).

<sup>&</sup>lt;sup>21</sup> See Heckler v. Chaney, 470 U.S. 821 (1985).

THIS PROPOSED DRAFT WAS VOTED ON BUT NOT APPROVED BY THE COMMISSION.

MUR 7632 (Susan B. Anthony List Inc. Candidate Fund, *et al.*) Factual and Legal Analysis Page 6 of 6

- discretion and dismisses the allegations that the Committee violated 52 U.S.C. §§ 30104(b)
- 2 and 30118(a) and that Lukens violated 52 U.S.C. § 30118(a).<sup>22</sup>

As to Robert J. Kania II, the Complaint designates him as a respondent in his individual capacity and as former treasurer of the Committee. Compl. at 1. The available information does not warrant an enforcement action against Robert Kania II in his individual capacity. *See* Statement of Policy Regarding Treasurers Subject to Enforcement Proceedings, 70 Fed. Reg. 1 (Jan. 3, 2005). The Commission generally designates the current treasurer as a respondent in their official capacity, and Jennifer Gross, the current Committee treasurer, has been so designated here. Thus, the Commission finds that there is no reason to believe that Kania violated the Act.