



FEDERAL ELECTION COMMISSION  
WASHINGTON, D.C. 20463

Chris Ashby  
801 Pennsylvania Ave, NW  
Suite 415  
Washington, DC 20004

JUL 18 2019

RE: MUR 7401

Dear Mr. Ashby:

On June 11, 2018, the Federal Election Commission notified your client, Reince Priebus, of a complaint alleging violations of the Federal Election Campaign Act of 1971, as amended. A copy of the complaint was forwarded to you at that time.

Upon further review of the allegations contained in the complaint, and information supplied by you, the Commission, on July 11, 2019, voted to dismiss the allegation that your client made prohibited contributions to Donald J. Trump and Donald J. Trump for President and Bradley T. Crate in his official capacity as treasurer in the form of coordinated communications or expenditures. The Factual and Legal Analysis, which more fully explains the Commission's decision, is enclosed for your information.

You are advised that the confidentiality provisions of 52 U.S.C. § 30109(a)(12)(A) remain in effect, and that this matter is still open with respect to other respondents. The Commission will notify you when the entire file has been closed.

If you have any questions, please contact Nicholas Bamman, the attorney assigned to this matter, at (202) 694-1650.

Sincerely,

A handwritten signature in black ink, appearing to read "Lynn Y. Tran".

Lynn Y. Tran  
Assistant General Counsel

Enclosure:  
Factual and Legal Analysis

**FEDERAL ELECTION COMMISSION**  
**FACTUAL AND LEGAL ANALYSIS**

RESPONDENT: Reince Priebus

MUR: 7401

## I. FACTUAL BACKGROUND

6 The Complaint generally alleges that Reince Priebus coordinated communications with  
7 Donald J. Trump and his principal campaign committee, Donald J. Trump for President, Inc. and  
8 Bradley T. Crate in his official capacity as treasurer (“Trump Committee”). Based on alleged  
9 meetings between individuals associated with the Trump Committee and Priebus, the substance  
10 of which is vague and unsubstantiated by the Complaint’s attachments, the Complaint concludes  
11 that Priebus coordinated communications with the Trump Committee.<sup>1</sup>

## 12 II. LEGAL ANALYSIS

13 The Act prohibits corporations from making, and candidates or their committees from  
14 knowingly accepting, contributions in connection with any election to political office.<sup>2</sup>  
15 Expenditures made by any person “in cooperation, consultation, or concert with, or at the request  
16 or suggestion of” a candidate or his authorized committee or agent qualify as an in-kind  
17 contribution to the candidate and must be reported as expenditures made by the candidate’s  
18 authorized committee.<sup>3</sup>

19 A communication that is coordinated with a candidate or his authorized committee is  
20 considered an in-kind contribution and is subject to the limits, prohibitions, and reporting

<sup>1</sup> See Compl. at 1, 3.

<sup>2</sup> 52 U.S.C. § 30118(a).

<sup>3</sup> 52 U.S.C. § 30116(a)(7)(B); 11 C.F.R. § 109.20(a), (b).

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1 requirements of the Act.<sup>4</sup> A communication is coordinated with a candidate, his authorized  
2 committee, or agent of either, if it meets a three-prong test set forth in the Commission's  
3 regulations: (1) it is paid for, in whole or in part, by a person other than the candidate or  
4 authorized committee; (2) it satisfies a content standard in 11 C.F.R. § 109.21(c); and (3) it  
5 satisfies a conduct standard in 11 C.F.R. § 109.21(d). All three prongs must be satisfied for a  
6 communication to be considered coordinated under Commission regulations.<sup>5</sup>

7 Here, the Complaint does not identify any specific communications with which to  
8 conduct a coordination analysis. Nor do the conclusory allegations of meetings between  
9 individuals from the Trump campaign and Priebus indicate, based on the available information in  
10 the record, any impermissible coordination under the Act or Commission regulations. Because  
11 the allegations fail to indicate that a violation occurred, the Commission dismisses the allegations  
12 that Priebus made, and the Trump Committee accepted, prohibited contributions in the form of  
13 coordinated communications or expenditures in violation of 52 U.S.C. §§ 30116 and 30118 and  
14 11 C.F.R. § 109.21.

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<sup>4</sup> 52 U.S.C. § 30116; 11 C.F.R. § 109.21(b).

<sup>5</sup> 11 C.F.R. § 109.21(a); *see also* Explanation and Justification, *Coordinated and Independent Expenditures*, 68 Fed. Reg. 421, 453 (Jan. 3, 2003).