

## **FEDERAL ELECTION COMMISSION** Washington, DC 20463

## **VIA ELECTRONIC AND FIRST CLASS MAIL**

Laurence Gold, Esq.
Trister, Ross, Schadler & Gold, PLLC
1666 Connecticut Avenue N.W.
Fifth Floor
Washington, D.C. 20009
LGold@tristerross.com

Renata Strause, Esq. Workers' Voice 815 16<sup>th</sup> Street N.W. Washington, D.C. 20006 RStrause@affcio.org APR 10 2018

RE: MUR 7285

Worker's Voice and Elizabeth Shuler in her official capacity as treasurer

Dear Mr. Gold and Ms. Strause:

On April 4, 2018, the Federal Election Commission accepted the signed conciliation agreement submitted on your client's behalf in settlement of a violation of 52 U.S.C. § 30104(g)(1), a provision of the Federal Election Campaign Act of 1971, as amended (the "Act") and 11 C.F.R. § 104.4(b) and (c) of the Commission regulations. Accordingly, the file has been closed in this matter.

Documents related to the case will be placed on the public record within 30 days. See Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016). Information derived in connection with any conciliation attempt will not become public without the written consent of the respondent and the Commission. See 52 U.S.C. § 30109(a)(4)(B).

Enclosed you will find a copy of the fully executed conciliation agreement for your files. Please note that the civil penalty is due within 30 days of the conciliation agreement's effective date. If you have any questions, please contact me at (202) 694-1618.

Sincerely,

Kimberly D. Hart

Attorney

Enclosure
Conciliation Agreement

1	BEFORE THE FEDERAL ELECTION COMMISSION						
2 3 4	In the Matt	ter of	}				
•		orkers' Voice and Elizabeth Shuler ner official capacity as treasurer	) MUR 7285 ) )				
5 6	CONCILIATION AGREEMENT						
7	This matter was initiated pursuant to information ascertained by the Federal Election						
8	Commission (the "Commission") in the normal course of carrying out its supervisory						
9	responsibilities. The Commission found reason to believe that Workers' Voice and Elizabeth						
10	Shuler in her official capacity as treasurer (together, "Respondent" or "Committee") violated						
11	52 U.S.C. § 30104(g)(1) and 11 C.F.R. § 104.4(b) and (c).						
12	NOW, THEREFORE, the Commission and the Respondent, having participated in						
13	informal methods of conciliation, prior to a finding of probable cause to believe, do hereby agree						
14	as follows:						
15	I.	The Commission has jurisdiction o	ver the Respondent and the subject matter of				
16	this proceeding, and this agreement has the effect of an agreement entered pursuant to 52 U.S.C.						
17	§ 30109(a)(4)(A)(i) (formerly 2 U.S.C. § 437g(a)(4)(A)(i)).						
18	II.	Respondent has had a reasonable o	pportunity to demonstrate that no action should				
19	be taken in this matter.						
20	m.	Respondent enters voluntarily into	this agreement with the Commission.				
21	IV.	The pertinent facts in this matter ar	e as follows:				
22	1.	The Committee is a federal non-co	nnected independent expenditure only political				
23	committee.	committee. Elizabeth Shuler is the Committee's treasurer of record.					
24	2.	The Federal Election Campaign Ac	et (the "Act") requires committee treasurers to				

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- file reports of receipts and disbursements in accordance with the provisions of 52 U.S.C
- 2 § 30104(b). This requirement includes reporting contributions received and independent
- 3 expenditures made by political committees other than authorized committees.<sup>2</sup>
- 3. Further, political committees that make or contract to make independent expenditures aggregating \$10,000 or more with respect to a given election any time during the 5 calendar year - up to and including the 20th day before an election - must disclose the activity 6 within 48 hours following the date of public distribution or dissemination.<sup>3</sup> In addition, political 7 committees must file additional reports within 48 hours after each time they make or contract to 8 make independent expenditures aggregating an additional \$10,000 related to the same election.4 9 10 Political committees that make or contract to make independent expenditures aggregating \$1,000 or more with respect to a given election after the 20th day, but more than 24 hours, before the 11 date of that election, must disclose them within 24 hours following the date of dissemination.<sup>5</sup> In 12 addition, political committees must file additional reports within 24 hours after each time they 13 make or contract to make independent expenditures aggregating an additional \$1,000 related to 14 15 the same election.6
  - 4. The Commission found reason to believe that the Committee failed to timely file one hundred eighteen (118) 24- and 48-Hour reports to support one thousand nine hundred

<sup>52</sup> U.S.C. § 30104(a)(1).

<sup>&</sup>lt;sup>2</sup> 52 U.S.C. §§ 30104(b)(2)(A) and (D), (4)(H)(iii); 11 C.F.R. §§ 104.3(a)(2)(i) and (iii), (b)(1)(vii), 104.4(a).

<sup>&</sup>lt;sup>3</sup> 52 U.S.C. § 30104(g)(2)(A); 11 C.F.R. § 104.4(b)(2).

<sup>&</sup>lt;sup>4</sup> 52 U.S.C. § 30104(g)(2)(B); 11 C.F.R. § 104.4(b)(2).

<sup>5 52</sup> U.S.C. § 30104(g)(1); 11 C.F.R. § 104.4(c).

<sup>6 11</sup> C.F.R. § 104.4(c).

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- twenty-two (1,922) independent expenditures totaling \$527,990.11 disclosed on its Amended
- 2 October 2012 Quarterly, Amended 2012 12 Day Pre-General and Amended 2012 30 Day Post-
- 3 General Reports. In addition, the Commission found reason to believe that the Committee failed
- 4 to timely file twenty-three (23) 24- and 48-Hour Reports to support one hundred ninety-two
- 5 (192) independent expenditures totaling \$182,561.70 disclosed on its Amended 2014 30 Day
- 6 Post-General and 2014 October Quarterly Reports. A portion of these independent expenditures
- 7 were direct monetary disbursements by the Committee, and a portion were non-monetary
- disbursements that were reported in order to offset in-kind contributions received by the
- 9 Committee in the form of personnel paid by other organizations to conduct door to door
- 10 canvassing and telephone banks for the Committee.
- The Committee acknowledges that it did not timely file 24- and 48-Hour Reports
- 12 for the independent expenditures made in 2012 and 2014 that resulted from its own direct
- 13 disbursements (as distinct from its reported offsetting disbursements).
- 14 6. In response to the Commission's referral of these matters, Respondents contended
- 15 that 24- and 48-hour reports for the in-kind independent expenditures were not required because,
- they believed, the Commission's campaign guides and instructions to Form 3X set forth that all
- 17 such in-kind expenditures be reported on Schedule B as operating expenditures rather than on
- 18 Schedule E as independent expenditures. The Commission rejected this contention in finding
- reason to believe that Respondent's reports of the offsetting disbursements were untimely.
- 7. The Committee further contends that: all late reporting in 2012 and 2014 was
- 21 inadvertent and unintentional; the late reported independent expenditures comprised less than ten
- 22 percent of the Committee's total independent expenditure activity in each election cycle; and,
- 23 soon after the 2012 election cycle concluded, and, unprompted by Commission inquiries or

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- action, the Committee undertook a significant effort to improve its overall compliance
- 2 procedures with respect to the Act.
- 3 V.1. Respondent violated 52 U.S.C. § 30104(g)(1) (formerly 2 U.S.C. § 434(g)(1)) and
- 4 11 C.F.R. § 104.4(b) and (c) by failing to timely file appropriate 24-and 48-Hour Reports of
- 5 independent expenditures with respect to its direct disbursements.
- 6 2. Solely for the purpose of settling this matter expeditiously and avoiding the expense of
- 7 litigation, and without admission other than as set forth in paragraph IV(5) and paragraph V(1),
- 8 Respondent does not contest the Commission's findings with respect to its offsetting
- 9 disbursements for in-kind contributions received.
- VI. Respondent agrees to take the following actions:
- 11 I. Respondent will pay a civil penalty to the Commission in the amount of
- 12 Thirty-Three Thousand Dollars (\$33,000) pursuant to 52 U.S.C. § 30109(a)(5)(A) (formerly
- 13 2 U.S.C. § 437g(a)(5)(A).
- Respondent will cease and desist from committing violations of 52 U.S.C.
- 15 § 30104(g)(1) (formerly 2 U.S.C. § 434(g)(1)) and 11 C.F.R. § 104.4(b) and (c).
- 16 VII. The Commission, on request of anyone filing a complaint under 52 U.S.C.
- 17 § 30109(a)(1) (formerly 2 U.S.C. § 437g(a)(1)) concerning the matters at issue herein or on its
- 18 own motion, may review compliance with this agreement. If the Commission believes that this
- 19 agreement or any requirement thereof has been violated, it may institute a civil action for relief
- 20 in the United States District Court for the District of Columbia.
- VIII. This agreement shall become effective as of the date that all parties hereto have
- 22 executed same and the Commission has approved the entire agreement.

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2	becomes effective to comply with and implement the requirements contained in this agreement						
3	and to so notify the Commission.						
4	<b>X</b> .	This Conciliation Agreement	constitutes the entire a	greement between the partie			
5	resolving the matters raised herein, and no other statement, promise, or agreement, either writte						
6	or oral, made by either party or by agents of either party, that is not contained in this written						
7	agreement shall be enforceable.						
8	FOR THE CO	OMMISSION:	,				
9 10 11 12	Assoc	cen Guith state General Counsel Enforcement		<b>4/6/18</b> Date			
13							
14	FOR THE RI	ESPONDENT:					
	BY: Ca	mura C. Cold		3/19/18			
15 16		nce E. Gold	Date				
17		ounsel for Respondent	Daic				
• •		N.					
18		24/4		_ /_ /			
19		water & Thouse	:	3/19/18			
20	Renat	a Strause	Date	· · · · · · · · · · · · · · · · · · ·			
21	Co-Co	ounsel for Respondent					
22		-	•				