

## FEDERAL ELECTION COMMISSION

Washington, DC 20463

## VIA ELECTRONIC MAIL

Neil P. Reiff
Sandler Reiff Lamb Rosenstein & Birkenstock, PC
1090 Vermont Ave. NW, Suite 750
Washington, DC 20005
reiff@sandlerreiff.com

October 26, 2021

RE: MUR 7062

Ro for Congress Ro Khanna

Dear Mr. Reiff,

On October 22, 2021, the Federal Election Commission accepted the signed conciliation agreement submitted on behalf of Ro for Congress in settlement of violations of 52 U.S.C. § 30111(a)(4), a provision of the Federal Election Campaign Act of 1971, as amended. Accordingly, the Commission has closed the file in this matter as to Ro for Congress and Ro Khanna.

Documents related to the case will be placed on the public record within 30 days. *See* Disclosure of Certain Documents in Enforcement and Other Matters, 81 Fed. Reg. 50,702 (Aug. 2, 2016). Information derived in connection with any conciliation attempt will not become public without the written consent of the respondent and the Commission. *See* 52 U.S.C. § 30109(a)(4)(B).

Enclosed you will find a copy of the fully executed conciliation agreement for your files. Please note that the civil penalty is due within 90 days of the conciliation agreement's effective date. If you have any questions, please contact me at (202) 694-1574 or <a href="mailto:jdigiovanni@fec.gov">jdigiovanni@fec.gov</a>.

Sincerely,

Justine A. di Giovanni

Attorney

**Enclosure:** 

Conciliation Agreement

1 2	BEFORE THE FEDERAL ELECTION COMMISSION			
3 4 5 6 7 8 9	In the Matter of ) MUR 7062  Ro for Congress and Linda Sell ) in her official capacity as ) treasurer ) CONCILIATION AGREEMENT			
11	This matter was initiated by a signed, sworn, and notarized complaint filed by Glen			
12	Shaffer. The Federal Election Commission (the "Commission" or "FEC") found reason to			
13	believe that Ro for Congress and Linda Sell in her official capacity as treasurer (the			
14	"Committee" or "Respondent") violated 52 U.S.C. § 30111(a)(4), the "sale and use" provision of			
15	the Federal Election Campaign Act of 1971, as amended (the "Act"), by using information taken			
16	from the Commission's database of reports and statements filed by political committees ("FEC			
17	data") for the purpose of soliciting contributions.			
18	NOW, THEREFORE, the Commission and Respondent, having participated in informal			
19	methods of conciliation, prior to a finding of probable cause to believe, do hereby agree as			
20	follows:			
21	I. The Commission has jurisdiction over Respondent and the subject matter of this			
22	proceeding, and this Agreement has the effect of an agreement entered pursuant to 52 U.S.C.			
23	§ 30109(a)(4)(A)(i).			
24	II. Respondent has had a reasonable opportunity to demonstrate that no action should			
25	be taken in this matter.			
26	III. Respondent enters voluntarily into this Agreement with the Commission.			
27	IV. The pertinent facts and relevant law in this matter are as follows:			

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1 FACTS

Ro Khanna is the U.S. Representative from California's 17th Congressional
 District; he unsuccessfully ran for Congress in 2014, was elected in 2016, and reelected in 2018
 and 2020. Ro for Congress is Khanna's authorized committee.

- 2. RevUp Software, Inc., ("RevUp") was a technology company founded by its CEO, Steve Spinner, which between 2014 and 2019 sold web-based fundraising software.
- 7 3. The RevUp software ranked and scored a user's contacts from zero to 100 based 8 on their likelihood of making a contribution to the user's campaign. RevUp's ranking and 9 scoring algorithm used FEC data, specifically, contribution histories — i.e., the fact that a 10 contact has previously made contributions, the recipients of those contributions, and the amounts 11 of those contributions — as one of the factors to determine the likelihood that a given person will 12 make a contribution to a client's campaign. The RevUp software also used FEC data to display 13 contacts' contribution histories, and allowed the user to select similar or "correlated" campaigns 14 and would identify all contacts who made contributions to those campaigns. The Committee was 15 aware when it used the RevUp software that it incorporated FEC data.
  - 4. During the 2014 and 2016 election cycle, RevUp's CEO, Spinner, simultaneously served as the Committee's volunteer Chair and as a volunteer fundraiser. The Committee was the first political committee to report disbursements to RevUp: During the 2014 election cycle, it used a prototype of the RevUp software not available to the general public. Between June 2014 and March 2015, it continued to participate in product testing ahead of the software's official launch in March 2015. The Committee continued to use the software until RevUp's dissolution in December 2019 and, during the entire period from 2014-2019, reported disbursements of \$61,000 to RevUp.

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- Throughout the relevant time period, over 175 political committees registered with the Commission reported disbursements to RevUp.
- Throughout the relevant time period, Mr. Spinner represented to multiple political committees that he had retained legal counsel who advised him on the FEC regulations and precedent related to similar software and represented that RevUp was consistent with those regulations and precedent. The Committee contends that Mr. Spinner made similar representations to it and that it relied upon those representations as to the legality of the software.
  - 7. Throughout the relevant time period, Committee personnel used the RevUp software, and therefore FEC data, for the purpose of identifying potential donors and making solicitations on behalf of the Committee.

11 LAW

- 8. In relevant part, 52 U.S.C. § 30111(a)(4) provides that the Commission shall make available to the public reports and statements filed with it, "except that any information copied from such reports or statements may not be sold or used by any person for the purpose of soliciting contributions or for commercial purposes, other than using the name and address of any political committee to solicit contributions from such committee."
- 9. Based on the legislative history, and the Congressional objective of protecting the privacy of individual contributors, the Commission has approved the sale and use of individual contribution information only in "narrow circumstances" where the principal purpose was informational, and there was no indication that the entity published the FEC data for the purpose of soliciting contributions. Advisory Op. 1988-02 at 2 (Chi. Bd. of Options Exch. II); *see, e.g.*, Advisory Op. 2017-08 (Point Bridge Capital); Advisory Op. 2015-12 (Ethiq); Advisory Op. 2014-07 (Crowdpac); Advisory Op. 2013-16 (PoliticalRefund.org); Advisory Op. 2009-19 (Club

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- for Growth); Advisory Op. 1995-09 (NewtWatch); Advisory Op. 1984-02 (Gramm); Advisory
- 2 Op. 1981-05 (Findley).
- 3 10. The statute not only places restrictions on the sale and use of names and addresses
- 4 obtained from the Commission's database, but also restricts the sale and use of contribution
- 5 histories, including by matching a pre-existing list of names with FEC disclosure reports for the
- 6 purpose of identifying known political contributors in order to assist with potentially soliciting
- 7 those individuals. See MURs 6960 & 6991 (SW Technologies, LLC); Advisory Op. 1985-16
- 8 (Weiss).
- 9 V. Solely for the purpose of settling this matter expeditiously and to avoid the
- 10 expense of litigation, and without admitting liability, Respondent agrees not to further contest the
- 11 Commission's finding that Respondent violated 52 U.S.C. § 30111(a)(4) by using individual
- 12 contribution histories obtained from the Commission database of reports and statements filed by
- 13 political committees for the purpose of soliciting contributions.
- 14 VI. Respondent will take the following actions:
- 15 1. The Committee will pay a civil penalty to the Commission in the amount
- of Sixteen Thousand dollars (\$16,000) pursuant to 52 U.S.C. § 30109(a)(5)(A).
- The Committee will cease and desist from violating 52 U.S.C.
- 18 § 30111(a)(4).
- VII. The Commission, on request of anyone filing a complaint under 52 U.S.C.
- 20 § 30109(a)(1) concerning the matter at issue herein or on its own motion, may review
- 21 compliance with this Agreement. If the Commission believes that this Agreement or any
- 22 requirement thereof has been violated, it may institute a civil action for relief in the United States
- 23 District Court for the District of Columbia.

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1	VIII.	This Agreement shall become effective as of the d	ate that all parties hereto have	
2	executed the same and the Commission has approved the entire Agreement.			
3	IX.	Respondent shall have no more than 90 days from the date this Agreement		
4	becomes effective to comply with and implement the requirements contained in this Agreement			
5	and to so notify the Commission.			
6	X.	This Agreement constitutes the entire agreement b	between the parties on the matter	
7	raised herein, and no other statement, promise, or agreement, either written or oral, made by			
8	either party or by agents of either party that is not contained in this written Agreement shall be			
9	enforceable.			
10	FOR THE COMMISSION:			
11 12 13	Charl	harles Kitcher les Kitcher g Associate General Counsel for Enforcement	10/25/21 Date	
15 16 17 18	Neil I Attor	Reiff mey for Ro for Congress and Linda I in her official capacity as treasurer	9/15/21 Date	