



FEDERAL ELECTION COMMISSION  
WASHINGTON, D.C. 20463

Michael R. Long  
State Chairman  
New York State Conservative Party  
486 78<sup>th</sup> Street  
Fort Hamilton, New York 11209

**APR 11 2017**

RE: MUR 6985  
New York State Conservative Party

Dear Mr. Long:

On November 24, 2015, the Federal Election Commission notified New York State Conservative Party of a complaint alleging violation of certain sections of the Federal Election Campaign Act of 1971, as amended.

On March 23, 2017, the Commission found, on the basis of the information in the complaint and information provided by you, that there is no reason to believe that New York State Conservative Party violated the Act. Accordingly, the Commission closed the file in this matter as it pertains to New York State Conservative Party. The Factual and Legal Analysis, which more fully explains the Commission's finding, is enclosed for your information.

The Commission reminds you that the confidentiality provisions of 52 U.S.C. § 30109(a)(12)(A) remain in effect, and that this matter is still open with respect to other respondents. The Commission will notify you when the entire file has been closed.

If you have any questions, please contact Elena Paoli, the attorney assigned to this matter, at (202) 694-1548 or epaoli@fec.gov.

Sincerely,

A handwritten signature in cursive script that reads "Mark Allen".

Mark Allen  
Assistant General Counsel

Enclosure  
Factual and Legal Analysis

16094442001

1 **FEDERAL ELECTION COMMISSION**

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3 **FACTUAL AND LEGAL ANALYSIS**

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6 **RESPONDENT:** New York State Conservative Party

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8 **I. INTRODUCTION**

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10 This matter was generated by a complaint filed with the Federal Election Commission  
11 alleging violations of the Federal Election Campaign Act of 1971, as amended (the "Act"), by  
12 New York State Conservative Party.

13 **II. FACTUAL AND LEGAL ANALYSIS**

14 In 2013, Lee Zeldin was a state senator in Suffolk County, New York. On October 7,  
15 2013, Zeldin announced that he would seek the U.S. House seat in New York's First  
16 Congressional District in 2014. The Commission received Zeldin's Statement of Candidacy on  
17 October 21, 2013.

18 The State Committee remained active while Zeldin completed his state senate term and  
19 campaigned for the U.S. House.<sup>1</sup> New York State allows state candidates to receive  
20 contributions that would be impermissible under the Act; for example, a corporation can  
21 contribute \$5,000 to a candidate per year.<sup>2</sup> During the 2012 and 2014 election cycles, the  
22 contribution limit for a state senate candidate was \$6,500 for the primary election and \$10,300

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<sup>1</sup> The State Committee terminated on April 28, 2016. See New York State Board of Elections campaign finance disclosure website ([http://www.elections.ny.gov:8080/plsql\\_browser/gctfiler2\\_loaddates](http://www.elections.ny.gov:8080/plsql_browser/gctfiler2_loaddates)). It does not appear that Zeldin ever sought to be a candidate for the state senate seat in 2014.

<sup>2</sup> See N.Y. ELEC. LAW § 14-116(2) (McKinney 2016).

1 for the general election.<sup>3</sup> Zeldin's State Committee accepted such contributions.<sup>4</sup> In addition,  
2 political committees in New York cannot terminate if funds remain in their accounts.<sup>5</sup> Under  
3 New York law, state officeholders who wish to terminate their committees may spend down their  
4 accounts through donations to other political committees.<sup>6</sup>

5 The Complaint identifies a dozen instances after Zeldin announced his federal candidacy  
6 when the State Committee made a contribution to a state or local political organization that was  
7 preceded or followed by a contribution to the Federal Committee by that same organization.<sup>7</sup>  
8 The Complaint alleges that the Federal Committee received \$16,651 of these reciprocal  
9 contributions as part of a scheme to impermissibly transfer State Committee funds to the Federal  
10 Committee.<sup>8</sup>

11 The Commission has considered arrangements to transfer a state committee's funds into a  
12 federal committee's account through intermediaries. In MUR 5278, candidate Gingrey admitted  
13 in a state proceeding to having arranged "reciprocal contributions" for the purpose of funneling  
14 state funds into his federal account.<sup>9</sup> Similarly, in an advisory opinion, the Commission found

<sup>3</sup> See *id.* § 14-114(b); N.Y. COMP. CODES R. & REGS. tit. 9, § 6214.0 (2016). A candidate's family members have a separate, higher limit. See N.Y. ELEC. LAW § 14-114(b).

<sup>4</sup> See, e.g., State Committee 2014 January Periodic Report, Schedules A and B.

<sup>5</sup> See N.Y. Comp. Codes R. & Regs. tit. 9, § 6200.2(b) (2016).

<sup>6</sup> See New York State Board of Elections Campaign Finance Handbook at 46 (2014).

<sup>7</sup> See Compl. at 6-7 and Attachs. A, B.

<sup>8</sup> Compl. at 3.

<sup>9</sup> Factual & Legal Analysis at 3-4, MUR 5278 (Gingrey). Gingrey acknowledged four reciprocal transfers, three of which involved the same amount of money on the same day or a few days apart. The fourth involved contributions of \$1,000 and \$500 about five months apart. See *id.* The Commission entered into a conciliation agreement with the Gingrey Committee for this violation and others, and the Committee paid a \$1,800 civil penalty.

1 impermissible the requestor's plan to use surplus state funds to make indirect transfers to the  
2 requestor's federal committee.<sup>10</sup>

3 In contrast, New York State Conservative Party ("NYSCP") denies that such indirect  
4 transfers occurred, and a review of the available information reveals that most of the alleged  
5 reciprocal contributions do not match up closely in amounts or time.<sup>11</sup> For example, in the first  
6 transaction identified in the Complaint, the State Committee contributed \$500 to the Committee  
7 to Elect a Republican Majority ("CERM") on October 25, 2013, and CERM contributed \$1,000  
8 to the Federal Committee on March 20, 2014, about five months later.<sup>12</sup> Similarly, the second  
9 such identified transaction involves a \$100 transfer from the State Committee to the Smithtown  
10 Women's Republican Club in early December 2013 and a \$500 contribution from that group to  
11 the Federal Committee over seven months later.<sup>13</sup> The closest alleged reciprocal contribution  
12 appears to involve Islip Town Conservative Executive Committee ("ITCEC"). On January 25,  
13 2014, the State Committee contributed \$1,000 to ITCEC, and on March 19, 2014, ITCEC  
14 contributed the same amount to the Federal Committee.

15 NYSCP, for its part, received the following contributions from the State Committee:

- 16 • January 23, 2014 -- \$1,000
- 17 • March 21, 2014 -- \$1,000

18 NYSCP made the following contributions to the Federal Committee:

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<sup>10</sup> Advisory Op. 1996-33 (Colantuono) (Requester sought to contribute surplus state funds to fellow state legislators who would then make "roughly equivalent" contributions to Colantuono's federal committee).

<sup>11</sup> In fact, the Commission has information indicating that two respondents received no donations from the State Committee.

<sup>12</sup> See Compl. at 6.

<sup>13</sup> *Id.*

1       • March 14, 2014 -- \$500

2       • August 13, 2014 -- \$250

3           NYSCP asserts that each check it received from the State Committee had a specific  
4 purpose, *e.g.*, membership renewal, annual state dinner. It also asserts that the checks it gave to  
5 the Federal Committee were for campaign events.

6           Thus, although the State Committee donated funds to state and local political  
7 organizations that contributed to the Federal Committee, there is not a sufficient factual nexus  
8 between the transactions to conclude that the State Committee was impermissibly funneling its  
9 funds to the Federal Committee.

10           Thus, there is no reason to believe that New York State Conservative Party violated the  
11 Act.