



**FEDERAL ELECTION COMMISSION**  
Washington, DC 20463

**JUL 22 2011**

David Madore  
1400 NE 136<sup>th</sup> Avenue  
Vancouver, WA 98664

RE: MUR 6448

Dear Mr. Madore:

On January 4, 2011, the Federal Election Commission notified you of a complaint alleging violations of certain sections of the Federal Election Campaign Act of 1971, as amended. On July 19, 2011, the Commission found, on the basis of the information in the complaint, the available information, and the information provided in your response, that there is no reason to believe that you violated 2 U.S.C. § 441a(a). Accordingly, the Commission closed its file in this matter.

Documents related to the case will be placed on the public record within 30 days. See Statement of Policy Regarding Disclosure of Closed Enforcement and Related Files, 68 Fed. Reg. 70,426 (Dec. 18, 2003) and Statement of Policy Regarding Placing First General Counsel's Reports on the Public Record, 74 Fed. Reg. 66132 (Dec. 14, 2009). The Factual and Legal Analysis, which explains the Commission's findings, is enclosed for your information.

If you have any questions, please contact Shana M. Broussard, the attorney assigned to this matter at (202) 694-1650.

Sincerely,

A handwritten signature in black ink that reads "Mark Allen".

Mark Allen  
Assistant General Counsel

Enclosure  
Factual and Legal Analysis

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**FEDERAL ELECTION COMMISSION**

**FACTUAL AND LEGAL ANALYSIS**

**RESPONDENT:**

**David Madore**

**MUR 6448**

**I. GENERATION OF MATTER**

This matter was generated by a complaint filed with the Federal Election Commission ("the Commission") by Alexander Stone. *See* 2 U.S.C. § 437g(a)(1).

**II. FACTUAL AND LEGAL ANALYSIS**

The complaint alleges that David Madore made excessive contributions to NoTolls.com ("NoTolls"), a state-registered committee not registered with the Commission, in violation of the Federal Election Campaign Act of 1971, as amended ("the Act"). *See* Complaint at 1-2. Citing NoTolls's state disclosure reports, the complaint alleges that David Madore made cash and in-kind contributions to NoTolls in excess of \$134,000. *Id.* at 2; 2 U.S.C. § 441a(a). The Act defines "contribution" to include "anything of value made by any person for the purpose of influencing any election for Federal office." *See* 2 U.S.C. §§ 431(8)(A).

In his response, David Madore acknowledges that he made contributions to NoTolls, and that NoTolls produced a mailer that included two federal candidates, but asserts that NoTolls was organized in support of a local issue, opposing tolls on the Interstate 5 Bridge over the Columbia River. *See* David Madore Response at 1. Based on the available information, NoTolls is not a federal political committee; therefore, the monetary and in-kind donations made by David Madore are not considered to be "contributions" under the Act, and are not subject to the Act's contribution limits. Accordingly, the Commission finds no reason to believe that David Madore violated 2 U.S.C. § 441a(a).

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