



FEDERAL ELECTION COMMISSION

1325 K STREET N.W.
WASHINGTON, D.C. 20463

THIS IS THE BEGINNING OF MUR # 517



FEDERAL ELECTION COMMISSION

Mr. 517 - Names of Other Respondents

The above-described material was removed from this file pursuant to the following exemption provided in the Freedom of Information Act, 5 U.S.C. Section 552(b):

- | | |
|--|---|
| ☐ (1) Classified Information | ☐ (6) Personal privacy |
| ☐ (2) Internal rules and practices | ☐ (7) Investigatory files |
| ☐ (3) Exempted by other statute | ☐ (8) Banking Information |
| ☐ (4) Trade secrets and commercial or financial information | ☐ (9) Well information (geographic or geophysical) |
| ☒ (5) Internal Documents | |

Signed

Wheeler Cummings

date

5/5/78

FEC 9-21-77

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BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of
Glen Jones and Glen Jones
for Congress Committee

MUR 517 (78)

CERTIFICATION

I, Marjorie W. Emmons, Secretary to the Federal Election Commission, do hereby certify that on March 29, 1978, the Commission approved the recommendation of the General Counsel to close the file in the above-captioned matter.

Date: 3-29-78

Marjorie W. Emmons
Marjorie W. Emmons
Secretary to the Commission

Report dated: Undated
Received in Office of Commission Secretary: March 28, 1978, 1:05
Circulated on a 24 hour no-objection basis: March 28, 1978, 3:30

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FEDERAL ELECTION COMMISSION
1325 K Street, N.W.
Washington, D.C. 20463

FIRST GENERAL COUNSEL'S REPORT

DATE AND TIME OF TRANSMITTAL
BY OGC TO THE COMMISSION _____

MUR NO. 517
DATE COMPLAINT RECEIVED _____
BY OGC _____
STAFF _____
MEMBER D. Brown

SOURCE: This matter was internally generated pursuant to a General Counsel's Office review of House candidates and committees from the 1976 loan survey project which indicated possible violations had occurred.

RESPONDENT'S NAME: Glen Jones and Glen Jones for Congress Committee

RELEVANT STATUTE: 2 U.S.C. §434(b)

INTERNAL REPORTS CHECKED: Candidate and Committee Reports in Public Records

FEDERAL AGENCIES CHECKED: None

BACKGROUND

During 1977, staff of the Office of General Counsel reviewed the reports of all House and Senate candidates to determine the nature and extent of the reporting of loans and to determine whether additional regulations and reporting forms might be necessary.

Staff members found that what appeared to be \$16,378.03 in an unknown number of loans made by the Committee to candidate Glen Jones between April 16, 1976, and May 25, 1976, were not itemized. Moreover, staff members found that an additional \$28,391.68 in loans may also have been made, but the reports were unclear.

Preliminary Analysis

After a careful review of the Glen Jones and the Glen Jones Congressional Campaign Committee ("Committee") reports, the General Counsel's Office believes that the Committee and the candidate have not violated 2 U.S.C. §434(b).

What appeared to be \$16,378.03 in an unknown number of loans to the candidate in fact was the amount paid by the Committee to the candidate for campaign expenses incurred by the candidate during 1975. Therefore, the \$16,378.03 was not a loan to Jones but money advanced by Jones to the Committee; thus, when paid, it was properly listed in the loan repayment column. This conclusion is based on a review of the Committee's report for the period 10/1/75 - 12/31/75 where the Committee reports having paid \$11,292.47 to the candidate for expenses incurred in 1975. Additionally, the candidate reports having contributed \$5,085.56 to his own campaign during 1975.^{1/}

The question about the \$28,391.68 is answered by the Committee's 10/10/76 Quarterly Report which states that this figure is the outstanding balance on loans made by Jones to the Committee between 1975 and July, 1976. The amount was fully repaid to the candidate and is included in the Committee's 1/31/77 termination report.

Recommendation

Close the file.

^{1/}At the time Jones made this expenditure for his campaign, the campaign committee had not been formed. It appears, however, that upon formation, the campaign committee assumed all campaign-related debts and obligations of Glen Jones.

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FEDERAL ELECTION COMMISSION

1325 K STREET N.W.
WASHINGTON, D.C. 20463

November 11, 1976

MEMORANDUM TO: The Commission
THROUGH : William C. Oldaker *Bill*
FROM : Lester Scall
William Yowell
SUBJECT : Analysis of 1976 Congressional Campaign
Loan Activity and Recommendations

I. INTRODUCTION

The General Counsel's staff has completed an analysis of the loan activity of all House and Senate candidates and committees for the 1976 election to determine the extent of compliance with the loan provisions of the Act. ^{1/} Our findings and recommendations for further action by the Commission, are as follows:

II. FINDINGS:

For the purposes of this study, we have divided the apparent violators into two groups. The first group consists of candidates and committees who reported loans totalling less than \$30,000 and who have either not reported one or more of the following items or have reported loans which on the surface indicate a violation (e.g. greater than limit):

1/ Due to the large number of reports with loan activity (over 750 in the House and Senate), the candidates/committees that have very small loans (generally less than \$5,000) and whose reports have few errors and omissions were eliminated, leaving approximately 275 reports.



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- a. Interest rates of loans
- b. Dates of maturity
- c. Terms of security, guarantee, and endorsement.
- d. Loans or contributions on candidates reports.
- e. Carrying forward debts and loans as continuing obligations.
- f. Reporting of previously undisclosed loans receipts.
- g. Indication of loan repayments or interest rates and no report of original loan.

The majority of reports fall within this group; there are approximately 150 reports that do not include one or more of the above items; and the loans involved in these reports amount to approximately \$4,000,000, an average of \$26,666 per report. For each of these candidates/committees, we have prepared spread sheets that include all reported details of the loans.

In the second group we have placed candidates and committees who have reported loans of more than \$30,000 with apparent surface reporting violations as well as those which show certain questionable patterns and relationships of individuals and institutions, receipt of loans apparently exceeding the limits where full details of the transactions are not given and those in which the following circumstances occur:

- a. Loans not carried as debts
- b. Loans guaranteed by individuals in excess of the Act's limitation regulations.
- c. Excessive loans (generally greater than \$2500) made by individuals
- d. Report does not adequately show source and basis on which loan was forgiven.
- e. Report intermingles candidate's loans and contributions.

We identified 81 candidates and committees who fell in this group. The total amount of money involved in this group is approximately \$10,858,948 with an average of \$134,061.00 per report. Attached is a listing of all House and Senate candidates and committees together with the pertinent information concerning the reports (Enclosure 1).

III. RECOMMENDATION:

Assign MUR numbers to the second category violations; treat the first category violations as failure to report and handle on an initial basis through the Disclosure Division.

A. First Category:

Because of the large number of cases in this category, Disclosure should screen the reports and decide which of these 150 reports to follow up using the spread sheets we have prepared grouping together those with the largest loans. A decision to take no further action at this stage should be accompanied by a short written closing on each case which would be forwarded through OGC. For the cases where further action is warranted, a form letter similar to the RFAI letter should be sent.

Depending on the information obtained from the committees or their lack of response, some of those cases would then either be referred to OGC and be handled in the same fashion as second category cases, or be closed by Disclosure after conferring with OGC. Again, reports closed should be transmitted through OGC.^{2/}

B. Second Category:

Enforcement staff would recommend on a case-by-case basis whether: anRTB finding is warranted; whether other information is needed (sending a letter similar to an RFAI letter); whether the matter should be referred to Disclosure; or whether the matter should be closed.

^{2/} Because of the time that has elapsed since the 1976 elections, it can be expected that in some instances where committees have terminated, the present whereabouts of individuals connected with the loans may be difficult to determine.

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To assist in the dissemination of second category reports, the list of reports was divided according to amount, House and Senate, and alphabetically by state. All reports containing MURs have been noted below the name of the candidate/committee. The reports have been subdivided, and we would start with the thirty reports showing the largest loans, basically loans larger than \$100,000, (List A). Those reports that had MURs assigned to them identified with loan activity were removed from the second category list. (The reports with loans and unrelated MURs will be assigned to the team which has been working on the MUR.)

IV. SUMMARY:

Although it appears as though it will be necessary to be selective in deciding what cases to pursue, a review of the attached list gives some idea of the extent of the problem and potential for abuse. Even if the Commission concludes that no action is warranted in some cases, we believe that case by case review of 1976 activity should be valuable in assuring that this important source of campaign financing receives close scrutiny.

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**CATEGORY II Listing of - House and Senate
Candidate/Committee Loan Activity**

A. Greater than \$100,000

The following House and Senate Candidates and Committees have the largest reported loans in question:

House:

State	Candidate/Committee	Type of Activity	Approximate Amount
		Very large loans from candidate to committee and no details of source of candidates funds, terms, etc.	\$507,000.00
		same as above and not carried as debt	\$274,429.00
		same as above	\$244,678.67
	for Congress Committee	same as above	\$236,000.99
	for Congress Committee	report indicates committee has no debts but no indication of liquidation of loan. Loans obtained from candidate with no further details.	\$184,500.00
	for Congress Committee	No details of candidates loan to committee. Also, only \$76,600 carried as debt. Balance repaid or what?	\$146,600.00
		\$75,000 guaranteed by bank but no terms, security, interest rates etc. No details of balance of loan.	\$138,364.08

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House:

State	Candidate/Committee	Type of Activity	Approximate Amount
	for Congress Committee	Loan from candidate and None of the loan was carried as a debt. \$50,145 repaid bank-nothing to candidate	\$133,145.00
TX	Glen Jones/Glen Jones Congressional Campaign Committee	\$16,378.03 unitemized loan. \$112,378.03 loans and \$12,500 in debts to individuals.	\$124,878.00
		Large loans and no details	\$120,000.00
	for Congress	same as above	\$119,486.00
	Congress '76 Committee	Large loan from candidate and small one from bank. Both need more details.	\$114,971.25
	Congress	Large loan and no details	\$112,900.00
	for Congress	same as above	\$108,500.00
	'76 Committee	Large loan from bank guaranteed by candidate with no terms etc.	\$105,924.74
	for Congress	Candidate contributed \$100,000 and loaned \$100,000 to committee, no terms, etc.	\$100,000.00

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Senate:

State	Candidate/Committee	Type of Activity	Approximate Amount
		Contributions from candidate not shown on candidates reports. No details of large bank loans to committee from . Bank and Bank.	\$2,474,012.00
		Very large contribution from candidate to committee and no details of source of funds.	\$676,836.70
		Same as above	\$484,700.00
		Same as above except loan involved instead of contribution.	\$240,000.00
		Candidate contributed and loaned money to his committee with no details.	\$189,000.00
		Large loan and no details.	\$158,000.00
		Questions of \$24,000 overdraft; need clarification on the source of funds used for repayment of additional loans, lack of reporting of other loans.	\$144,950.00
		Large contribution and no details.	\$137,000.00
		Large loan and no details.	\$120,500.00
		Large contribution	\$125,000.00
		See MUR	
		Large loan and no details.	\$115,196.28
		Same as above	\$100,000.00
		Same as above	\$100,000.00

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B. Less than \$100,000

The below list consists of the rest of the House candidates and committees by state. A list of the Senate candidates follows:

House:

State	Candidate/Committee	Type of Activity	Approximate Amount
	Campaign Committee	Large loans and no details.	\$87,293.00
	for Congress	same as above	\$72,000.00
	for Congress Committee	Large loan, all but \$9,000 forgiven and no details.	\$59,000.00
	for Congress	Candidate loaned committee \$30,000 and then stopped reporting after primary.	\$30,000.00
	for Congress Committee	Large loan, no details	\$97,000.00
	for Congress	Loan not repaid and not carried as debt.	\$47,324.00
	Campaign Committee ('74 Campaign)	Candidate "lent" committee money since '74 and also has several outstanding loans in excess of present limits. Exact amount is unknown.	\$75,000.00+
	People for in Congress	Loan not carried as debt	\$35,164.00
	for Congress	Loans not properly reported	\$30,000.00
	Campaign Committee(MUT)	Personal loans need to be checked.	?

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House:

State	Candidate/Committee	Type of Activity	Approximate Amount
	Campaign Committee	Treasurer writes acknowledgement of loan on Bank letterhead.	\$10,000.00
		Loans to committee may have been used for candidates personal expenses.	\$50,000.00.00
	for Congress	Need additional information on loan to committee by candidate; questionable loan of \$1,000 each by 17 individuals.	\$86,000.00
		\$31,000 loan from ... with no details and \$50,000 loan from Republican Party of ... with no details.	\$81,000.00
		Only \$45,000 of \$50,000 loan from ... Bank carried as debt. Candidate also contributed \$31,600 in <u>CASH</u> .	\$81,000.00
	Committee to Elect	Loans not carried as debts	\$40,694.00
	for Congress	Large contribution from candidate and no details of source of funds.	\$75,865.73
	for Congress	Large loan no details one repayment of \$9,093.	\$61,000.00
	for Congress	Loan not carried as debt	\$42,150.00

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House:

State	Candidate/Committee	Type of Activity	Approximate Amount
	for Congress	Loaned from candidate and individual - no details.	\$42,500.00
	for Congress Committee/	No details of loan to committee by candidate.	\$61,000.00
	for Congress Committee	Large loan needs further details, questionable report, large number of \$1,000 contributors.	\$97,334.00
	for Congress Club	No details of loans	\$77,654.00
	Citizens for	Excessive loans from individuals in amount of \$49,000 and need details of rest of loans.	\$72,000.00
		Loans from candidate and bank guaranteed from individuals with pos. violation.	\$34,885.00
	Good People who want in Congress	Candidate contributed \$98,500 to committee Termination report states \$7,323.38 repaid as "return on loan to committee" No details of source of candidates contributions.	\$98,500.00
	for Congress	Possible reporting violations and no details for loans. All were forgiven by candidate.	\$75,000.00
		Treasurer worked at bank where loan was obtained.	\$27,000.00
	for Congress Committee/	Loan by candidate to committee reported as debt on candidate report but not on committee report. No further details.	\$54,250.00

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House:

State	Candidate/Committee	Type of Activity	Approximate Amount
	Friends of c/o	\$20,000.00 loan signed by - possible limita- tion violation. No details on rest of loan/	\$47,000.00
	for Congress Committee, #2	Guarantors exceed limitations regulations.	\$70,000.00
	for Congress Committee	Large loans and no details on rest of loan.	\$80,000.00
	for Congress Committee/	Same as above	\$96,750.00
	n	Individuals who made loans to committees in excess of limita- tion regulations.	\$31,250.00
	for Congress Committee	No details of larger loan.	\$62,600.00

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Senate:

State	Candidate/Committee	Type of Activity	Approximate Amount
		No details of candidate's loan to committee.	\$50,000.00
		No details of loan	\$40,255.00
		No details of contributions and loans candidate made to committee.	\$51,834.00
		Need further details of candidate's contribution to committee.	\$37,400.00
		No details of loan	\$79,191.05
		Same as above	\$35,800.00
		Same as above	\$35,000.00
		No details of loans	\$85,355.92
		Same as above	\$38,300.00
		No details of loans	\$50,000.00
		Same as above	\$62,000.00
		Same as above	\$53,127.00
		Same as above	\$35,000.00
		Candidate's family may have received proceeds of a bank loan and committee did not properly report loan as debt.	\$82,898.00
		No details of loans from the Company.	\$35,000.00

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Senate:

State	Candidate/Committee	Type of Activity	Approximate Amount
AL	AL (MAY 2011)	No details of loans from	\$60,000.00
UT	Utah	Questions of \$24,000 overdraft; need clarification on the source of funds used for repayment of additional loans; lack of reporting on other loans.	\$144,950.00
		No details on loans transactions.	\$52,000.00

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MEMORANDUM

FEB 6, 1978

TO: Charlie Steele

FROM: Bill Yowell
Les Scall

SUBJECT: Recommendation for Further Investigation Action
on Loan Project Candidates and Committees

Attached is a list of nine House Candidates/Committees from the 1976 loan survey project. The information uncovered on these individuals indicates that possible substantive violations have been committed. We think that MURs should be opened on all of these nine and that they should be assigned to the enforcement teams for preparation of recommendations for further action. The teams would decide whether the information they uncover warrants a recommendation for reason to believe or an RFAI letter. The spread sheets attached for each candidate/committee are meant as a starting point, and the team member assigned should research the file himself/herself.

We have updated this list with the status of these candidate/committees at the disclosure level. Wherever possible, termination dates have been included, however we have been informed that dates for administrative termination (i.e., by the staff here) are not recorded. This should be checked. I think we could proceed to investigate terminated cases by acknowledging to the respondents or recipients of the RFAI letters that while we are aware of the termination, we nevertheless have discovered that certain information needs to be clarified.

While these matters are being reviewed we are also preparing and updating about eight other cases from the loan project for a similar presentation.

2ND CATEGORY

1. I

\$30,000 loaned by _____ to committee on April 12, 1976. Candidate _____ and three others guaranteed \$29,300 of loans. The committee repaid \$1,975 in two installments on October 7, 1976, and November 29, 1976. No other repayments indicated by spread sheets. Status at Disclosure level: Candidate reports terminated April 10, 1977; Committee reports terminated (date unknown).

\$105,924.74 loaned by _____ to committee between September 7, 1976, and November 2, 1976. The notes are recorded as maturing in 90 days but no repayments are indicated. There is an unitemized loan of \$201.81 in the July 10, 1977 report, and as of the July 10, 1977 report, the 1976 loans are still being carried as debts. Status at Disclosure level: Candidate reports waived; Committee reports quarterly.

3. Glen Jones/Glen Jones Congressional Campaign Committee

TX

\$16,378.03 in unknown number of loans to candidate between April 16, 1976 and May 25, 1976 listed as unitemized. Spread sheet indicates other loan(s) of \$28,391.68 may have been made but reports are not clear. Status at Disclosure level: Candidate reports terminated January 20, 1977; Committee reports terminated (date unknown).

_____ loaned committee \$50,000. Dates of loan(s) repayment not indicated. Partial repayment of \$7,846.50 shown. Status at Disclosure level: Candidate reports quarterly; committee reports administratively terminated.

5.

Cash contributions of \$30,000 and \$1,600 made by candidate to his committee. See attachment to _____ spread sheet concerning his personal loan of \$50,000. Status at Disclosure level: Candidate reports administratively terminated; Committee reports administratively terminated.

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Loans to committee of \$12,000 and \$47,000 made by two individuals. Repayment of only \$8,804.34 made, with remaining balance cancelled. Status at Disclosure level: Candidate reports administratively terminated; committee reports administratively terminated.

7.

Two loans of \$2,700 and one of \$1,400 made or guaranteed by individuals. Status at Disclosure level: Candidate reports administratively terminated; Committee reports administratively terminated.

Congress Committee

\$40,000 in loans from Bank & Trust Co. endorsed by four individuals. Same individual endorsed \$30,000 in loans from , and two of the same group endorsed a third loan of \$8,500 from . Status at Disclosure level: Candidate reports waived; quarterly reports filed by committee.

9.

TX

Four loans to Committee from individuals in amounts of \$5,000 or more. All other loans to Committee from individuals. No evidence of repayment. Status at Disclosure level: Candidate and committee reports terminated (dates unknown)

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New York 1919 Camp No. 180

[illegible]

Slonjmes Committee

- Appears that itemization of all loans has not been complete + record of debts may not have been carried over as continuing obligations
- Loan repayment reports incomplete (i.e. no dates, no specification as to which loans have been repaid)
- 3 loans each made by 2 people to Committee to: Primary, Primary Rep. Off + Spec. Elec. funds
~~Total of each person's loans \$1,500~~
3 loans totaled 2500. contributed by each of 2 people
- No indication of terms of loans

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Allen Jones Committee

'76 loans to Committee from Candidate ^{reported} ~~reported~~
(including '75 loans carried over) \$ 98,389.50

'76 loans to Committee from individuals ^{reported}
(including '75 loans carried over) \$ 21,000. -

TOTAL loans received as reported \$ 119,389.50

No report of repayment of any loans from individuals

~~report of total repaid of loans~~

final report of total \$ repaid in '76 for loans:
\$ 69,917.82

- repayments to Candidate 69,497.60

repayment unaccounted for \$ 420.22
on reports

Year-end report of debts : \$ 44,391.68

- debts owed to individuals 21,000. -

\$ 23,391.68

✓
No indication of origination of debts
(or itemization of debts)

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THIS IS THE END OF MUR # 517

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