

FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

THIS IS THE BEGINNING OF MUR # 4398DATE FILMED 7-10-97 camera no. 2CAMERAMAN 3mN RECEIVED FEDERAL ELECTION COMMISSION OFFICE OF CENERAL COUNSEL

Oct 5 11 42 AN '94

2445 M STREET. N. W. WASHINGTON, D. C. 20037-1420

WILMER, CUTLER & PICKERING

TELEPHONE (202) 663-6000 FACSIMILE (202) 835-0819. 429-9893, 429-4930, 293-5929 TELEX 440239 WCPI UI

October 4, 1994

4 CARLTON GARDENS LONDON SWIT SAA TELEPHONE OII (447) 839-4466 FACSIMILE OII (447) 839-337 TELEX 88/39/6 WCF LDN

1994 IS RUE DE LA LOI B-IOAO BRUSSELS TELEPHONE OU (322) 231-0303 FACSIMILE OII (322) 230-4322 Pre-MUR 307

Mr. Larry Noble General Counsel Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463

Re: Thomas Kramer

Dear Larry:

I am writing to follow up on our brief phone call last Friday. As I explained, we represent Thomas Kramer and wish to disclose voluntarily to the Commission Mr. Kramer's recent discovery that he may have inadvertently violated provisions of the Federal Election Campaign Act by making or causing contributions in connection with candidate elections notwithstanding his status as a foreign national. At the time Mr. Kramer made or caused these contributions, he was not aware that foreign nationals may not make contributions in connection with candidate elections in the United States. Mr. Kramer is willing to cooperate fully with the Commission and its staff in connection with this matter. We are reviewing Mr. Kramer's records to identify which contributions may raise questions under the FECA. We will promptly advise the Commission of any such contributions. If we conclude that any contributions were questionable, Mr. Kramer will promptly seek refunds of the contributions in question.

We would appreciate it if you would forward this letter to the appropriate person on your enforcement staff. Thank you for your cooperation.

Very truly yours,

Roger M. Witten

cc: Mr. Kramer

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ROGER M WITTEN

DIRECT LINE (202)

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FEDERAL ELECTION COMMISSION

November 15, 1994

Roger M. Witten, Esq. Wilmer, Cutler and Pickering 2445 M Street, N.W. Washington, DC 20037

RE: Pre-MUR 307

Dear Mr. Witten:

This is to acknowledge receipt of your letter dated October 4, 1994, notifying the Office of the General Counsel that your client, Thomas Kramer, may have violated provisions of the Federal Election Campaign Act (FECA) by "making or causing contributions in connection candidate elections nonwithstanding his status as a foreign national." We have numbered this matter Pre-MUR 307. Please refer to this number in all future communications.

According to your letter, you were in the process of reviewing your client's contributions and will promptly advise the Commission of any contributions which may be in violation. To date, the Office of the General Counsel has not received any information regarding this review nor notification of remedial action taken by your client.

Please forward the additional information referred to in your letter to the Central Enforcement Docket, Office of the General Counsel. If you have any questions, please contact Joan McEnery at (202) 219-3400. For your information, we have attached a brief description of the Commission's procedures for matters such as this.

Sincerely,

omary S. Takon

Mary L. Taksar, Attorney Central Enforcement Docket

Enclosure Procedures





WILMER, CUTLER & PICKERING

2445 M STREET. N.W. WASHINGTON, D.C. 20037-1420

TELEPHONE (202) 663-6000 FACSIMILE (202) 663-6363

November 21, 1994

4 CARLTON GARDENS LONDON SWIY SAA TELEIPHONE OII 144711 839-3466 FACSIMILE OII 144711 839-3537

RUE DE LA LOI 15 WETSTRAAT B-1040 BRUSSELS TELEPHONE OII 13281 2310003 FACSIMILE OII 13281 230-4322

FRIEDRICHSTRASSE 05 BREFKASTEN 10 DHOIF7 BERLIN TELEPHONE OII 149301 2643-3600 FACSIMLE OII 149301 2643-3630

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ROGER M WITTEN DIRECT LINE (2021 663-6170

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BY FAX AND U.S. MAIL

Mary Taksar, Esq. Attorney, Central Enforcement Docket Federal Election Commission 999 E Street, N.W. Washington, D.C.

Re: Pre-Mur 307

Dear Mary:

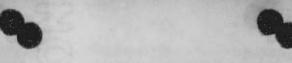
Thank you for your letter of November 15. We apologize for the delay in submitting information to you concerning Mr. Kramer's contributions. We have been working to get a complete list of the relevant contributions and the relevant facts pertaining to them. We thought this would be preferable to piecemeal submissions. We hope to submit something to the Commission staff during the week of November 28. I trust that will be satisfactory. Thank you for you cooperation.

Very truly yours,

Rage M. tatter

Roger M. Witten

cc: Joan McEnery, Esq.



WILMER, CUTLER & PICKERING

2445 M STREET, N. W.

WASHINGTON, D. C. 20037-1420

TELEPHONE (202) 863-8000 FACSIMILE (202) 663-6363 4 CARLTON GARDENS LONDON SWIT BAA TELEPHONE OII 144711 839-4468 FACBIMILE OIL 14470 839-3537

RUE DE LA LOI IS WETSTRAAT B-IOAD BRUSSELS TELEPHONE OII 13221 231-0803 FACSIMILE OII 13221 230-4322

FRIEDRICHSTRASSE 95 BRIEFKASTEN 29 D-10117 BERLIN TELEPHONE OII (4930) 2643-3601 FACS/MILE 011 (4930) 2643-3630

December 27, 1994

JOHN D. GREENWALD⁴ JOHN H. MARWOOD II DAVID M. BECKER MARY CAROLYN COX CHRISTOPHER R. LIPBETT WILLIAM J. PERLSTEIN MARIANNE R. SHYTNE ANDREW B. WEISBMAN LYNN BREGMAN JAKES E. COLEMAN, JR. STEPHEN R. DO'LE WILLIAM R. RICHARDSON, JR. RUSSELL J. GRUEMMER BRUCE E. COOLDOE JUANITA A. CROWLEY BRUCE E. COOLDOE JUANTA A. CROWLEY JOHN PAYTON WILLIAM J. WILAINS ANDREA ANN TIMKO ANDREW N. VOLLMER BRUCE M. BERNAN THOMAS F. CONNELL CHARLES E. GAVIDOW TERRIU. A HYDE HYDE TEARIL, A. HYDE DUANE D. HORSE

JARES S. VENIT? DANIEL H. BOUIRE W. SCOTT BLACKMER GART 8. BORN PHILIP D. ANKER JOEEPH K. BRENKER CARDL CLATTON ANABTABLA D. KELLY THOMAS P. OLSON PATRICK J. CARDNE JARE C. SKERBLINE DAVID F. OOROVAN PAULA. VON HENN^{*} DAVID A DONOVAN PAUL A. VON HEHN* BRYAN SLONE* STEPHEN M. CUTLER ANDREW K. PARNELL* ROGER W. YOEROES LAURA D. AHEARN MARK D. CARN ERIC R. MARKUS RANDOLPH D. MOSS PARTNERS

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Joan McEnery, Esq. Mary L. Taksar, Esq. Central Enforcement Docket Office of the General Counsel Federal Election Commission 999 E Street, N.W. Sixth Floor Washington, D.C. 20463

STEPHEN F. BLACK

C. BOTDEN DRAY ROMALD J. OREENE GARY D. WILSON C. LORING JETTON, JR. WILLIAM T. LAKE JAMES A. ROGERS

MICHAEL L. BURACK

NETL J. KING DIETER G. F. LANGE* CHARLES S. LEVY

CHARLES S. LEVT ROBERT B. MCCAN A. DOUGLAS MCLANED MANFRED BALE⁴ RICHARD W. CASS MENNETH W. GIDEON

WILLIAM J. KOLASKY, JR. ARTHUR L. MARRIOTTT A. STEPHEN HUT, JR. JOHN ROUNSAVILLE, JR.

HOBERT C. CASSIDY, JR.

ROGER M. WITTEN

Re: Pre-MUR 307

Dear Joan and Mary:

LLOYD N. CUTLER

JOHN H. PICKEBING

BENIOR COUNSEL COMPARED R. ETRANAHAN, JR. MAR D. TRUITT, JR.

BOSER WOLLENBERG

ICHINAD R. WILLENS NOBERT A. HANNOND, III DANIEL K. MAYERS

STEPHEN H. BACHS

MICHAEL R. KLEIN

TINOTHY N. BLACK F. DRVID LAKE, JR. PAUL J. MODE, JR.

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Or.

ANTHUR F. MATHEWS ANTHUR F. MATHEWS JAMES S. CAMPOLL DENNIS M. PLANNERY DANIEL MARCUS JAMES ROBERTSON LOUIS R. COHEN

> This letter follows my earlier communications regarding our client, Thomas Kramer, and his wish to disclose voluntarily to the Commission that he may have inadvertently violated provisions of the Federal Election Campaign Act by making or causing contributions in connection with candidate elections despite his status as a foreign national. We include Mr. Kramer's affidavit and a chart of his questionable contributions for your review. Although we believe we have investigated quite thoroughly, we will, of course, notify the Commission promptly of

any other contributions that we may learn of after this disclosure.

Mr. Kramer did not intend to violate Section 441e, and he is quite sorry that it appears that he has done so. He was unaware of Section 441e or any legal restrictions on the ability of foreign nationals to make candidate-related contributions. Although Mr. Kramer is quite obviously a foreign national in origin, no fundraiser or candidate ever inquired into his immigration status or refused funds from him because he was a foreign national.

When Mr. Kramer learned as a result of a September 28, 1994 article in the <u>Tampa Tribune</u> (attached) that some of his contributions might violate the FECA, he immediately contacted legal counsel. Counsel promptly notified the FEC of the potential problem and of Mr. Kramer's intention to cooperate fully in gathering information on contributions he made or caused to be made, in seeking refunds of questionable contributions, and in making full disclosure to the Commission.

- 2 -

As reflected on the enclosed chart, Mr. Kramer or his companies made or caused six contributions to candidates for federal office and numerous contributions to candidates on the state and local level. He also made several contributions to Democratic and Republican party committees, which are not clearly candidate-related but which we list in our effort to make full disclosure.

Mr. Kramer has requested refunds of all his personal and corporate contributions.^{1/} To date, he has received refunds from the Democratic National Committee, the Democratic Senatorial Campaign Committee, the Republican Senatorial Committee, Representative Ileana Ros-Lehtinen, and local candidates Gwen Margolis and Charles Dusseau. By letter of October 25, 1994, the Republican Party of Florida informed Mr. Kramer that it had directed the bulk of his donation to its state account for "noncampaign, non-Federal activities," and refunded the remaining \$5,000. Mr. Kramer asked for a further refund of the additional \$200,000 he contributed, but the Republican Party of Florida denied his request.^{2/} Many of the local candidates who received contributions from Mr. Kramer, particularly those who were unsuccessful in their bids for office, have indicated that they

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^{1'} An exception is Mr. Kramer's \$1,000 contribution to Ms. Ileana Ros-Lehtinen, which the candidate refunded before Mr. Kramer made a request.

² The letters exchanged by the Republican Party of Florida and Mr. Kramer are attached.

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no longer have open campaign accounts or funds from which to refund his contributions.

In addition to his personal and corporate contributions, Mr. Kramer also made some contributions through other people. Of the contributions Mr. Kramer made on the federal level, two were made through another, his secretary, Terri Bradley. These are listed in the accompanying chart. We have reason to believe Mr. Kramer also made candidate-related contributions through others on the state and local level. We have included the information we have been able to gather in the enclosed chart. We did not want to further delay this submission to the Commission, and have noted "intermediary" as the contributor where we believe Mr. Kramer made a state or local campaign contribution through another.^y

In sum, Mr. Kramer was, until recently, unaware that foreign nationals could not make candidate-related contributions.

Although he was solicited by numerous campaign fundraisers and is quite clearly of foreign origin, he was never asked about his citizenship or residency status. Mr.

¹We were guided in our approach to this issue by the First General Counsel's Report in the Sports Shinko matter, dated June 4, 1993, in which the General Counsel took the position that violations of 2 U.S.C. § 441f involving contributions to state and local candidates were more properly the business of state authorities than the FEC. (Report at 17-18).

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Kramer voluntarily brought this matter to the Commission's attention, and he has cooperated fully in facilitating an investigation into his contributions.

We would appreciate an opportunity to meet with you regarding this matter at your convenience to explore the possibility of pre-probable cause conciliation. In the interim, please let us know if we may provide any further information.

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Sincerely,

Rom n. Wetter

Roger M. Witten Margaret L. Ackerley

Enclosures

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Tom Slade Chairman

Mel Sembler Finance Chairman

Al Cardenas

Ida Jackson Secretary

Jim Stelling

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Ginny Dinkins Assistant Secretary

John Renke Assistant Treasurer

National Committeeman

Maryanne Morse National Committeewoman

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719 North Calhoun Street Post Office Box 311 "allahassee, Florida 32302 (904) 222-7920 FAX: (904) 681-0184

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October 25, 1994

Mr. Thomas Kramer 43 Star Island Miami Beach, Florida 33139

Dear Mr. Kramer:

Enclosed is a check from the Republican Party of Florida in the amount of \$5,000.00 payable to you. This represents a refund of the portion of the donation that you made to the Party which we designated to our Federal account at the time of receipt.

Because you are not a citizen of this country, a fact that was unknown to us when you contributed to the Party, we are prohibited by law from accepted donations to be used in political campaigns or to our Federal account. We are also prohibited from transferring moneys received from a non-U.S. citizen from our Federal to our state account.

The remainder of your generous donation was originally designated to our state account and can legally be utilized for certain non-campaign, non-Federal activities.

Thank you very much for your support.

Sincerely yours,

Jauden

Ellen Darden Chief of Staff



November 7, 1994

Mr. Tom Slade Chairman Republican Party of Florida 719 N. Calhoun Street Tallhassee, FL 32303

Dear Mr. Slade,

I have recently learned that a foreign national like myself may not make contributions in connection with candidate elections in the United States. I was not aware of this prohibition at the time I contributed to the Republican Party of Florida, the Republican Party of Florida - Victory '94, and the Statesman's Dinner in the amounts on the dates set forth on the attached exhibit. While we acknowledge receipt of \$5,000 by the Republican Party of Florida under cover of a letter dated October 25, 1994 from Ellen Darden, Chief of Staff, I have been advised in the circumstances, I must ask you to promptly retum the remainder of the contributions. I regret any inconvenience this may cause you.

Thank you for your cooperation.

Very truly yours,

omas framer

Thomas Kramer

449 201115 4 1 1 1413 884(8 1 12) 1 4(8) 501 520 1 1 10 305 533 4 5



December 13, 1994

* * *

Tom Slade Chairman

Mel Sembler Finance Chairman

Al Cardenas Vice Chairman

> Ida Jackson Secretary

Jim Stelling Treasurer

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Ginny Dinkins Assistant Secretary

John Renke Assistant Treasurer

Mel Sembler National Committeeman

Maryanne Morse National Committeewoman

* * *

719 North Calhoun Street Post Office Box 311 Tallahassee, Florida 32302 (904) 222-7920 FAX: (904) 681-0184

Mr. Thomas Kramer Portofino Group 446 Collins Avenue Miami Beach, Florida 33139

Dear Mr. Kramer:

I am in receipt of your letter regarding past contributions, and I apologize for the time that has transpired between your letter and my response. I am sure that you can appreciate how hectic it has been at Republican Party headquarters since the elections.

Regrettably, we cannot fulfill your request that all donations made by you personally and by the Portofino Group to the Republican Party of Florida, Victory 94 and Statesmans Dinner be returned to you.

The donations to the Party from the Portofino Group in the spring of 1993, as was the personal donation from you later in the year, were accepted in good faith and without any knowledge of your status as a foreign national. This money has been spent, and even if it were our practice to return any contribution upon demand, it is not available.

The personal contribution of \$100,000.00 that you made in the fall has already been partially returned to you because it had been deposited to our Federal account. The remainder has been deposited in our Redistricting Account. The Federal Election Commission permits foreign nationals to contribute to separate redistricting accounts, such as the one established by the Republican Party of Florida.

In advance, thank you very much for your understanding.

Sincerely yours,

Tom Slade

cc. Ben Ginsberg Richard McFarlain Bill Bryant

* * *

AFFIDAVIT OF THOMAS KRAMER

STATE OF FLORIDA COUNTY OF DADE

1. My name is Thomas Kramer. I am a real estate investor living in Miami Beach, Florida. The donor companies listed in Attachment A hereto are all corporations incorporated under the laws of the state of Florida and are wholly owned by me.

 I am a German citizen and am in the United States on an E-2 visa. I am not lawfully admitted in the United States for permanent residence.

3. I made candidate contributions personally and through my companies during a period of approximately a year and three-quarters, beginning in early 1993. I gave to state and local candidates, the Republican Party of Florida, and the national Democratic and Republican parties. I also personally made or caused contributions to four federal candidates.

 Prior to and during this period, I was not knowledgeable about federal campaign finance laws, including
 U.S.C. § 441e which I now understand bars contributions by foreign nationals to political candidates.

5. I speak English with a German accent, and I believe most people who know me realize I am German. Nevertheless, no one who solicited or accepted my candidate contributions ever asked me about my immigration status, advised me that it was illegal for me to contribute, or rejected my political contributions because of my citizenship.

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7. On reading a September 28, 1994 article in the <u>Tampa Tribune</u> indicating that some of my contributions may be problematic, I was surprised and immediately consulted counsel. After consultation with counsel and investigation of my records, I requested refunds of all political contributions that I or my companies made that may be candidate-related. 8. I made two contributions at the federal level through my secretary, Ms. Terri Bradley. I have requested refunds of these contributions.

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a. I reimbursed Ms. Bradley for a \$1,000 contribution made in her name to Senator George Mitchell in March 1993. I do not recall the circumstances surrounding this contribution or why the contribution was made in this way.

b. I also reimbursed Ms. Bradley for a \$20,000 contribution made in her name to the Democratic Senatorial Campaign Committee ("DSCC") on April 28, 1993. To the best of my recollection, I believe that I was informed directly or indirectly by a Democratic party fundraiser that the DSCC would accept contributions only from U.S. citizens. I do not recall what, if any, explanation may have been given. In any event, I did not understand at the time that I was being advised that it was unlawful for the DSCC (or any one else) to accept political contributions from foreign nationals. I proceeded as I did because, to the best of my recollection, I understood that the solicitor suggested (in the presence of myself and my secretary) that, since the DSCC accepted contributions only from U.S. citizens, a U.S. citizen should contribute on my behalf. I have no recollection of understanding that there was any legal issue involved.

9. To the best of my knowledge, the accompanying chart of contributions (Attachment B) accurately shows the

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candidate-related and possibly candidate-related contributions I made directly or indirectly, and the status of my refund requests.

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I swear under the penalty of perjury that the foregoing statements are true and correct.

Thomas Kramer

Notary Public, State of Florida Print Name: <u>Bline A. HALT</u> Commission Number: Commission Expires:

(SEAL)

OFFICIAL NOTARY SEAL B A HART COMMISSION NUMBER CC219909 MY COMMISSION EXP OF FLO AUG. 15,1996

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ATTACHMENT A

Azure Coast Development, Ltd. Beachwalk Development Corp. New Fiesta, Inc. Olympus Holding Corp. Playa Del Sol, Ltd. Portofino Group, Inc. Sandpoint Financial, Ltd. Santorini Isle, Inc. SBE, Inc. Seagull Development Corp. South Beach Creative Group St. Tropez R/E Fund, Ltd. Sun & Fun, Inc. 2 Star Island, Inc. 5 Star Island, Inc. 7th & 5th Deco Corp. 35 Star Island, Inc.

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ATTACHMENT B

Donor	Recipient	Date of Contribution	Amount of Contribution	Refund Requested?	Refund Made? (Date)
35 Star Island, Inc.	Democratic National Committee	3/04/94	60,000.00	Yes	\$60,000.00 on 10/28/94
Portofino Group, Inc.	Democratic National Committee	3/15/94	40,000.00	Yes	\$40,000.00 on 11/7/94
Portofino Group	Democratic National Committee (Grand Bay dinner for VP Gore)	Sometime during March- April 1993	25,000.00	Yes	\$25,000.00 on 10/28/94
Terri Bradley	DSCC	4/28/93	20,000.00	Yes	
Thomas Kramer	The DSCC Senate Majority Dinner	9/17/93	3,000.00	Yes	\$3,000.00 on 9/29/94
Portofino Group, Inc.	Republican Senatorial Committee	6/04/93	25,000.00	Yes	\$25,000.00 on 11/30/94
Portofino Group, Inc.	Republican Party of Florida-Victory '94	6/04/93	100,000.00	Yes	
Portofino Group, Inc.	Statesman's Dinner	6/04/93	5,000.00	Yes	
Thomas Kramer	Republican Party of Florida	3/03/94	100,000.00	Yes	\$5,000.00 on 10/25/94
Thomas Kramer	Robert Kerry for U.S. Senator	12/02/93	1,000.00	Yes	
Thomas Kramer	Ros-Lehtinen for Congress	10/12/93	1,000.00	Refund preceded request	\$1,000.00 on 9/30/94
Thomas Kramer	Friends of Connie Mack	11/13/93	500.00	Yes	
Thomas Kramer	Friends of Connie Mack	12/10/93	1,500.00	Yes	
Thomas Kramer	Friends of Connie Mack	12/10/93	1,500.00	Yes	
Terri Bradley	George Mitchell	3/20/93	1,000.00	Yes	
Portofino Group, Inc.	Stuart Blumberg Campaign Fund	1/29/93	500.00	Yes	
Olympus	Stuart Blumberg Campaign Fund	1/29/93	500.00	Yes	
Portofino Group, Inc.	Stacy Breen	7/20/93	500.00	Cannot locate recipient	
Sun & Fun	Bretos Campaign	4/14/93	500.00	Cannot locate recipient	





Donor	Recipient	Date of Contribution	Amount of Contribution	Refund Requested?	Refund Made? (Date)
Playa	Conchi Bretos	4/14/93	500.00	Cannot locate recipient	
Thomas Kramer	James Burke Campaign Fund	12/15/93	500.00	Yes	
Olympus	Jeb Bush Gubernatorial Campaign	9/27/94	100.00	Yes	
Olympus	Jeb Bush Gubernatorial Campaign	9/27/94	100.00	Yes	
New Fiesta	Charles Dusseau Campaign	4/14/93	100.00	Yes	\$100.00 on 11/21/94
Playa	Charles Dusseau Campaign	4/14/93	100.00	Yes	\$100.00 on 11/21/94
Olympus	Charles Dusseau Campaign	4/14/93	00.001	Yes	\$100.00 on 11/21/94
Portofino Group, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500.00	Yes	
St. Tropez R/E Fund	Sy Eisenberg Campaign Fund	6/22/93	500.00	Yes	\$125.00 on 12/23/93 (unrelated to request)
New Fiesta	Sy Eisenberg Campaign Fund	6/22/93	500.00	Yes	\$125.00 on 12/23/93 (unrelated to request)
Sun & Fun	Sy Eisenberg Campaign Fund	6/22/93	500.00	Yes	\$125.00 on 12/23/93 (unrelated to request)
Playa	Sy Eisenberg Campaign Fund	6/22/93	500.00	Yes	\$125.00 on 12/23/93 (unrelated to request)
Beachwalk	Sy Eisenberg Campaign Fund	6/22/93	500.00	Yes	\$125.00 on 12/23/93 (unrelated to request)
Olympus	Sy Eisenberg Campaign Fund	6/22/93	500.00	Yes	
Santorini	Sy Eisenberg Campaign Fund	6/22/93	500.00	Yes	\$125.00 on 12/23/93 (unrelated to request)
7th & 5th Deco	Sy Eisenberg Campaign Fund	6/22/93	500.00	Yes	\$125.00 on 12/23/93 (unrelated to request)
Sandpoint Financial, Ltd.	Sy Eisenberg Campaign Fund	6/22/93	500.00	Yes	
New Fiesta	Maurice Ferre Campaign	4/14/93	500.00	Yes	
Olympus	Maurice Ferre Campaign	4/14/93	500.00	Yes	
Portofino Group, Inc.	Larry Hawkins	9/01/94	500.00	Yes	

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Donor	Recipient	Date of Contribution	Amount of Contribution	Refund Requested?	Refund Made? (Date)
St. Tropez R/E Fund Ltd.	Larry Hawkins	9/01/94	500.00	Yes	
Santorini	Larry Hawkins	9/01/94	500.00	Yes	
New Fiesta	Bruce Kaplan Campaign	4/14/93	500.00	Yes	
Olympus	Bruce Kaplan Campaign	4/14/93	500.00	Yes	
Portofino Group, Inc.	Mike Karpel Campaign Fund	10/21/93	500.00	Yes	
St. Tropez R/E Fund Ltd.	Mike Karpel Campaign Fund	10/19/93	500.00	Yes	
New Fiesta Inc.	Mike Karpel Campaign Fund	10/19/93	500.00	Yes	
Sun & Fun Inc.	Mike Karpel Campaign Fund	10/19/93	500.00	Yes	
Playa Del Sol Ltd.	Mike Karpel Campaign Fund	10/19/93	500.00	Yes	
Beachwalk	Mike Karpel Campaign Fund	10/19/93	500.00	Yes	
Olympus	Mike Karpel Campaign Fund	10/19/93	500.00	Yes	
Santorini	Mike Karpel Campaign Fund	10/19/93	500.00	Yes	
7th & 5th Deco Corp.	Mike Karpel Campaign Fund	10/19/93	500.00	Yes	
Sandpoint Financial Ltd.	Mike Karpel Campaign Fund	10/19/93	500.00	Yes	
SBE Inc.	Mike Karpel Campaign Fund	10/19/93	500.00	Yes	
Intermediary	Mike Karpel Campaign Fund	10/20/93	500.00 (reimbursed cash)		
Intermediary	Mike Karpel Campaign Fund	10/21/93	500.00 (reimbursed cash)		
Thomas Kramer	Neisen Kasdin Campaign Fund	4/23/93	500.00	Yes	\$155.00 on 10/13/93 (refunded because candidate unopposed)
Intermediaries	Neisen Kasdin	April '93	Exact Amount Unknown		

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Donor	Recipient	Date of Contribution	Amount of Contribution	Refund Requested?	Refund Made? (Date)
Portofino Group, Inc.	Nancy Leibman Campaign Fund	6/15/93	500.00	Yes	
St. Tropez R/E Fund	Nancy Leibman Campaign Fund	6/15/93	500.00	Yes	
Sandpoint Financial, Ltd.	Nancy Leibman Campaign Fund	6/15/93	500.00	Yes	
New Fiesta	Nancy Leibman Campaign Fund	6/15/93	500.00	Yes	
Sun & Fun	Nancy Leibman Campaign Fund	6/15/93	500,00	Yes	
Playa	Nancy Leibman Campaign Fund	6/15/93	500.00	Yes	
Beachwalk	Nancy Leibman Campaign Fund	6/15/93	500.00	Yes	
Olympus	Nancy Leibman Campaign Fund	6/15/93	500.00	Yes	
Santorini	Nancy Leibman Campaign Fund	6/15/93	500.00	Yes	
7th & 5th Deco	Nancy Leibman Campaign Fund	6/15/93	500.00	Yes	
St. Tropez R/E Fund Ltd.	Gerald Lewis Campaign	12/08/93	500.00	Yes	
New Fiesta Inc.	Gerald Lewis Campaign	12/08/93	500.00	Yes	
Sun & Fun Inc.	Gerald Lewis Campaign	12/08/93	500,00	Yes	
Playa Del Sol Ltd.	Gerald Lewis Campaign	12/08/93	500.00	Yes	
Beachwalk	Gerald Lewis Campaign	12/08/93	500.00	Yes	
Olympus	Gerald Lewis Campaign	12/08/93	500.00	Yes	\$125.00 (unrelated to request)
7th & 5th Deco Corp.	Gerald Lewis Campaign	12/08/93	500.00	Yes	
Sandpoint Financial Ltd.	Gerald Lewis Campaign	12/08/93	500.00	Yes	
South Beach Creative Group	Gerald Lewis Campaign	12/08/93	500.00	Yes	- 75.54
Olympus	Gwen Margolis Campaign Fund	7/29/94	100.00	Yes	\$100.00 on 11/21/94

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Donor	Recipient	Date of Contribution	Amount of Contribution	Refund Requested?	Refund Made? (Date)
Santorini	Gwen Margolis Campaign Fund	4/26/94	500.00	Yes	\$500.00 on 11/21/94
5 Star Island, Inc.	Gwen Margolis Campaign Fund	4/26/94	500.00	Yes	\$500.00 on 11/21/94
2 Star Island, Inc.	Gwen Margolis Campaign Fund	4/26/94	500.00	Yes	\$500.00 on 11/21/94
SBE Inc.	Gwen Margolis Campaign Fund	4/26/94	500.00	Yes	\$500.00 on 11/21/94
St. Tropez R/E Fund Ltd.	Campaign for Commissioner for Javier Souto	3/03/94	500.00	Yes	
New Fiesta Inc.	Campaign for Commissioner for Javier Souto	3/03/94	500.00	Yes	
Piaya Del Sol Ltd.	Campaign for Commissioner for Javier Souto	3/03/94	500.00	Yes	
Olympus	Campaign for Commissioner for Javier Souto	3/03/94	500.00	Yes	
Santorini	Campaign for Commissioner for Javier Souto	3/03/94	500.00	Yes	
Seagull Development Corp.	Campaign for Commissioner for Javier Souto	3/03/94	500.00	Yes	
Azure Coast Ltd.	Campaign for Commissioner for Javier Souto	3/03/94	500.00	Yes	
Playa Del Sol	State Senate President Pat Thomas "Victory in '94"	8/26/94	500.00	Yes	

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THE TAMPA TRIBUNE O

Florida/Metro

Wednesday, September 28, 1994

Developer's donations questioned

Federal law prohibits politicians from accepting money from foreign nationals.

By LOUIS LAVELLE Tribune Stall Writer

TALLAHASSEE — A flambeyant Germaa developer has contributed al teast 14,000 to three congressional candidates to possible violation of a federal election law that base political contributions by foreign nationable.

That money represents a small partion of the political generativy of Test Kramer. Who has contributed more than 3560.000 in apparently legal donations to Democratic and Republican campaign calfers and a Florida campaign to legalize explore.

Legal or not, pollicians from Tailabas-

see in Washington are now scrambling to evaluate the situation, and passibly return more than \$150,000 of the cash.

Kramer came to the United States (ram Germany about two years ago on a noninmigrant visa that expires in May Since (hen, is beight aright 30 million in South Miami Beach reni estate and (placed a deal with Mirage Resorts of Las Vegas to boild a \$500 million hotel cusing there it voters to prove casings Nov. 8.

According to federal law, forcign nationate — including anyone, such as Kramer, who is not a citizen and web is not admitted to the United States for permanent residence with a green card — consol contribule to federal, state or local election campaigns.

The question of whether foreign nationals can contribute to pollical parties that give monetry to candidates - or in better fullolives such as Proposition for Linderd Casinos that have made contributions to the parties -- has sever been resolved by the Federal Election Commission (FEC), the spency charged with enforcing the ban

But the Florida Republicas Party believes the connection is too close for comfort

Notified of Kramer's immigration status by The Tampa Tribune. COP spokesman Brewner Brown and the party will investigate. If he is a foreign national, the party will either return the 3180,000 Kramer domated this year, give R to charity or retain it is a spocial fand for non-election activities.

"We were under the impression be had a green card. If he didn't have a green card, we'll immediately get in compliance with the law," Brown said. "We have to comply with the law to the penay."

State GOP leaders weren't the oaty ones clinid further comment. who gladly accepted Kramer's money.

Lasi September, he gave \$3,660 to the

Democratic Senatorial Campaign Commitice, chained by U.S. Sen. Bob Graham, D-Miani Lates. The confribution, which will filter down is Democratic senate candidates, apparently fails lots a legal gray area allow the FEC has never laused an advisory opinion specifically hanning such deastions.

Still, Ken Klein, a spokesman for the committee, said the contribution will be reburned if Kramer's immigration status is confirmed.

Between October 1933 and January, Kramer also gave 31,000 to U.S. Rep. Henna Ros-Lehtinen, R. Mianoi: 51,000 to U.S. Sen. Bob Kerrey, D-Neb; and 32,000 to U.S. Sez. Consile Mack, R-Cape Corol - all in apparcal violation of the tune.

Kramer's spokesman. Bruce Rubin, said b. was "looking into the matter," but declined terther comment.

See CONTRIBUTIONS, Page 4

Contributions raise questions

I From Page 1

A spokesman for Rerrey did not return calls, but Ros-Labdinen and Mech Balawol, a spakesman for the Mack campoign, said they did not knowingly accept campaign coatributtoes from a fereign astional and voured to give the money bach.

national, so we will retorn that moncy right now," Ros-Lehtings said.

"Our understanding is that he sas a green cars," Balawol said. "It he does not, and we have to return the costribution, we'll do so."

The questionable campaign contributions are just the latest chapter in Kramer's Flarida odyssey.

The Myear-aid German-born Kramer - described as "handsome and arragant" by Forbes magazine - has been buying up Mlami Beack real estate at a furious pace since blowing into tawn. He paid top dollar - in cash - for 29 occanirosi spartments, two parcels on Indian Creek Island and five residential properties on exclusive Star Island, where his neighbors include singer Gioria Esselan and rap star Vanilla fre.

in many ways, he's the man Miami Beach loves to hate. Al a 1993

club, Beil, he barred homoserush. who protested by plastering Nazi emblems on his cars. Meanwhile, patrons alpped strawberries Inta melted checulate cupped is the abdomes of a oaked womas. When club and fired 68 employees.

Now, he wants to build a \$250 million hanry apartment complex, "I did sol hnow he was a foreign ; along with the playned hotel casino . of the cases, the penalties could be project.

> Is addition to the contributions to congressional candidates and party campalga cotters, Kramer -- individually and through four development companies he operates out of his bilami Beach office - conpribated \$412,590 to the casino legalitation campaign

> In 1949, the FEC ruled that foreign ablonais could make contribu-Hors to influence ballot issues, but not these that coordinated their efforts with a candidate's election campaiga.

> Limited Casinos has contributed \$5,000 each to the Democratic and Republican parties. But a spokesman for the FEC said the agency has never ruled on whether suck contributions disquality bailot initialives from accepting money from foreign nationals.

Rallowcon-night hash at his night- Limited Casinos, said the 1985 advi-

sory opinion cleared the way for foreign nationals to contribute to ballot initiatives, regardless of any polulical contributions the ballot iniliative might have made.

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"We believe this is legal," he cash leil short in 1992, he closed the said. "Mr. Kramer is making a do-· nation to us and we are a political Issue."

If the FEC decides to pursue any serious for both givers and recipi ents. For unwitting violations, the penalties range up to \$5,000 in fines or 100 percent of the contributions. For "anoming and willful" violations. they can be as high as \$10,000 in fines or 206 percent of the contributtons

And the FEC takes such viola tions seriously.

In August, following a live year investigation, the commission fined 26 foreign nationals - mostly ispanese businesses and incividuals more than \$162,000 for illegal contribulions is candidates for governor, mayor and slate legislator in Hawaii.

Twenty-ibree other contributors received letters of admonishment, as did 106 recipionis, who were ordered to refund the mosey.

Tribuae Scall Writer Michael Randy Lewis, a spokesman for Samajderman contributed to this report.

FEDERAL ELECTION COMMISSION 999 E Street, N.W. Washington, D.C. 20463

FIRST GENERAL COUNSEL'S REPORT

Pre-MUR #307 DATE COMPLAINT RECEIVED BY OGC: 10/05/94 DATE ACTIVATED: 2/16/95 DATE TRANSFERRED: 3/1/96

STAFF MEMBER: Jose M. Rodriguez

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COMPLAINANT: Sua Sponte

RESPONDENTS:

Thomas Kramer Catherine Burda Kramer Terri Bradley

35 Star Island, Inc. Portofino Group, Inc. Olympus Holding Corporation Sun & Fun, Inc. Playa Del Sol Ltd. New Fiesta, Inc. St. Tropez R/E Fund, Ltd. Beachwalk Development Corporation Santorini Isle, Inc. 7th & 5th Deco Corporation Sandpoint Financial, Ltd. SBE, Inc. South Beach Creative Group, Inc. 5 Star Island, Inc. 2 Star Island, Inc. Seagull Development Corporation Azure Coast Development, Ltd. DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer Democratic Senatorial Campaign Committee and Donald J. Foley, as treasurer National Republican Senatorial Committee and Stan Huckaby, as treasurer Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer

Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer

Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer

Friends of Connie Mack and Robert I. Watkins, as treasurer Mitchell for Senate and Barbara Keefe, as treasurer Stuart Blumberg Campaign Fund Stacy Breen Bretos Campaign Conchi Bretos James Burke Campaign Fund Jeb Bush Gubernatorial Campaign Charles Dusseau Campaign Sy Eisenberg Campaign Fund Maurice Ferre Campaign Larry Hawkins Bruce Kaplan Campaign Mike Karpel Campaign Fund Neisen Kasdin Campaign Fund Neisen Kasdin Nancy Leibman Campaign Fund Gerald Lewis Campaign Gwen Margolis Campaign Fund Campaign for Commissioner for Javier Souto State Senate President Pat Thomas "Victory in '94"

RELEVANT STATUTES: 2 U.S.C. § 441e 2 U.S.C. § 441f

RELEVANT REGULATIONS: 11 C.F.R. § 110.4(a)(3) INTERNAL REPORTS CHECKED: FEC Indices/Disclosure Reports FEDERAL AGENCIES CHECKED: Immigration and Naturalization Service

I. GENERATION OF MATTER

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This matter was generated by a <u>sua sponte</u> submission filed by counsel representing Thomas Kramer. (Attachment 1.) According to the submission, Mr. Kramer, a German foreign national, made numerous contributions to local, state and federal political committees during the 1993-1994 election cycle. It appears that Mr. Kramer made several of these contributions through corporations of which he was director and majority shareholder.¹

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^{1.} This Office attempted to determine whether any of Mr. Kramer's corporations qualify as subchapter s corporations, but was unable to do so. During the course of this matter, this Office will make further attempts to ascertain the status of these corporations.

In addition, Mr. Kramer reimbursed his secretary, Terri Bradley, for contributions she made to a national party committee and a federal candidate committee. Based upon the <u>sua sponte</u> submission, it appears that Mr. Kramer made contributions, either personally, through other individuals or through his companies, to local, state, and federal political committees in excess of \$400,000, in violation of 2 U.S.C. §§ 441e and 441f.

II. FACTUAL AND LEGAL ANALYSIS

A. The Law

1. Section 441e

The basis of this <u>sua sponte</u> submission is the Act's prohibition on contributions from foreign nationals found at 2 U.S.C. § 441e. This provision states:

(a) It shall be unlawful for a foreign national directly or through any other person to make any contribution of money or other thing of value, or to promise expressly or impliedly to make any such contribution, in connection with any election to any political office or in connection with any primary election, convention, or caucus held to select candidates for any political office; or for any person to solicit, accept, or receive any such contribution from a foreign national.

The prohibition is further detailed in the Commission's

Regulations at 11 C.F.R. § 110.4(a)(3):

A foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of any person, such as a corporation, labor organization, or political committee, with regard to such person's Federal or non-federal election-related activities, such as decisions concerning the making of contributions or expenditures in connection with elections for any local, State, or Federal office or decisions concerning the administration of a political committee.

The term "foreign national" is defined at 2 U.S.C. § 441e(b)(1) as, <u>inter alia</u>, a "foreign principal" as that term is defined at 22 U.S.C. § 611(b). Under Section 611(b), a "foreign principal" includes:

(2) a person outside the United States, unless it is established that such person is an individual and a citizen of and domiciled within the United States, or that such person is not an individual and is organized under or created by the laws of the United States or of any State or other place subject to the jurisdiction of the United States and has its principal place of business within the United States; and

(3) a partnership, association, corporation, organization, or other combination of persons organized under the laws of or having its principal place of business in a foreign country.

The Act further provides that resident aliens are excluded from the definition of "foreign national." See 2 U.S.C. § 441e(b)(2).

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It is clear that the Act prohibits contributions from persons, including corporations, that are foreign nationals. 2 U.S.C. § 441e. The Commission has also addressed the issue of whether a corporation that is not a foreign national, but is a domestic subsidiary of a foreign national parent, may make contributions in connection with state and local campaigns for political office. In addressing this issue, the Commission has looked to two factors: the source of the funds used to make the contributions and the nationality status of the decision makers. Regarding the source of funds, the Commission has not permitted such contributions by a domestic corporation where the source of funds is from a foreign national, reasoning that this essentially permits the foreign national to make contributions indirectly when

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it could not do so directly. <u>See</u>, <u>e.g.</u>, A.O.s 1989-20, 1985-3 and 1981-36. <u>See also</u>, A.O. 1992-16.

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Even if the funds in question are from a domestic corporation, however, the Commission also looks at the nationality status of the decision makers. <u>See</u> A.O.s 1985-3 and 1982-10. The Commission has conditioned its approval of contributions by domestic subsidiaries of foreign nationals by requiring that no director or officer of the company or its parent, or any other person who is a foreign national may participate in any way in the decision-making process regarding the contributions. This prohibition has been codified at 11 C.F.R. § 110.4(a)(3), as noted above.

2. Section 441f

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Pursuant to 2 U.S.C. § 441f, no person shall make a contribution in the name of another person or knowingly permit his or her name to be used to effect such a contribution, and no person shall knowingly accept a contribution made by one person in the name of another person. The Act defines person to include a corporation. 2 U.S.C. § 431(11).

3. Knowing and Willful Violations

Further, the Act addresses knowing and willful violations. 2 U.S.C. §§ 437g(a)(5)(C) and 437g(d). The phrase "knowing and willful" indicates that "actions [were] taken with full knowledge of all of the facts and a recognition that the action is prohibited by law." 122 Cong. Rec. H3778 (daily ed. May 3, 1976.) The knowing and willful standard requires knowledge that one is violating the law. <u>Federal Election Comm'n v. John A. Dramesi for</u> <u>Congress Committee</u>, 640 F. Supp. 985 (D.N.J. 1986). A knowing and willful violation may be established by "proof that the defendant acted deliberately and with knowledge that the representation was false." <u>United States v. Hopkins</u>, 916 F.2d 207, 214-215 (5th Cir. 1990). An inference of a knowing and willful violation may be drawn "from the defendants' elaborate scheme for disguising" their actions and their "deliberate convey[ance of] information they knew to be false to the Federal Election Commission."

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B. The Sua Sponte Submission

In an Affidavit accompanying the <u>sua sponte</u> submission, Thomas Kramer avers that he is a German citizen and that he is "not lawfully admitted in the United States for permanent residence." (Attachment 1, at 12.) He further states:

> I made candidate contributions personally and through my companies during a period of approximately a year and three-quarters, beginning in early 1993. I gave to state and local candidates, the Republican Party of Florida, and the national Democratic and Republican parties. I also personally made or caused contributions to four federal candidates.

(Id.)

According to the chart attached to Mr. Kramer's Affidavit, he made contributions to "federal political committees" during the 1993-1994 election cycle. (<u>Id.</u> at 17.) As is apparent below, Mr. Kramer assertedly made these contributions directly; through his secretary, Terri Bradley; or through corporations which he controlled.

Contributor	Recipient	Date	Amount
Terri Bradley	Mitchell for Senate	3/20/93	\$1,000
Portofino Group, In	c. Democratic National Cmte Non-federal account	3-4/93 ²	25,000
Terri Bradley	Democratic Senatorial Campaign Committee	4/28/93	20,000
Portofino Group, In	 National Republican Senatorial Committee⁴ - Non-federal account 	6/04/93	25,000
Portofino Group, In	Republican Party of Florida ⁵	6/04/93	100,000

2. Mr. Kramer does not remember the exact date of this contribution, but states that it occurred between "March and April 1993" and was given for the "Grand Bay Dinner for VP Gore." (Attachment 1, at 17.)

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3. In his Affidavit, Mr. Kramer does not explain whether the contributions to the national political committees (<u>viz</u>. the DNC, the DSCC, and the NRSC) were designated for the federal or non-federal accounts of these committees. Based on a review of the public record, it appears that all contributions made by Mr. Kramer through his companies to national political committees were deposited into the committees' non-federal accounts.

4. Mr. Kramer states that this contribution was given to the "Republican Senatorial Committee." The Commission's records indicate that the only such committee is the "National Republican Senatorial Committee."

5. Mr. Kramer made contributions totaling \$205,000 to the Republican Party of Florida. As the chart demonstrates, Mr. Kramer asserts that he made two contributions totaling \$105,000 on June 4, 1993 through his corporation the Portofino Group, Inc., and one direct contribution in his name of \$100,000 on March 3, 1994. It is not clear from Mr. Kramer's Affidavit whether these contributions were designated for the state party's federal account or state account. <u>See infra p. 8</u> nn.6 & 7.

However, a review of the state party's federal and state reports clarifies that the two contributions from the Portofino Group, Inc. (totaling \$105,000) were deposited into the Republican Party of Florida's state account, as was \$95,000 of Mr. Kramer's direct \$100,000 contribution. The remaining \$5,000 of Mr. Kramer's direct contribution was deposited into the state

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Portofino Group, Inc.	Republican Party of Florida	6/04/93	5,0007
Thomas Kramer	Democratic Senatorial Campaign Committee	9/17/93	3,000 ⁸
Thomas Kramer	Ros-Lehtinen for Congress	10/12/93	1,000
Thomas Kramer	Friends of Connie Mack	11/13/93	500
Thomas Kramer	Kerrey for U.S. Senate Committee	12/02/93	1,000
Thomas Kramer	Friends of Connie Mack	12/10/93	1,500
Thomas Kramer	Friends of Connie Mack	12/10/93	1,500
Thomas Kramer	Republican Party of Florida	3/03/94 :	100,0009
35 Star Island, Inc.	Democratic National Cmte Non-federal account	3/04/94	60,000
Portofino Group, Inc.	Democratic National Cmte	3/15/94	40,000
	Non-federal account	Total: \$3	384,500

(Footnote 5 continued from previous page) party's federal account. Consequently, the total amount contributed by Mr. Kramer, personally and through his corporation, was \$200,000 to the Republican Party of Florida's state account, and \$5,000 to its federal account.

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6. Mr. Kramer states that he gave this contribution to Republican Party of Florida Victory '94 which appears to be a project of the Republican Party of Florida Federation Campaign Committee (the state party's federal account). However, as noted above, this contribution was reported as received by the Republican Party of Florida's state account.

7. The chart provided by Mr. Kramer indicates only that this contribution was for the "Statesman's Dinner." (Attachment 1, at 17.) As noted above, this contribution was reported as received by the Republican Party of Florida's state account.

8. Mr. Kramer states that this contribution was given for the "DSCC Senate Majority Dinner." (Attachment 1, at 17.)

9. As noted above, \$5,000 of this contribution was deposited in the state party's federal account, with the remaining \$95,000 going to the state account.

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In addition, Mr. Kramer asserts that he made the following contributions to local and state candidates during the 1993-1994 election cycle. (Attachment 1, at 17-21.)

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Contributor	Recipient	Date	Amount
Portofino Group, Inc	. Stuart Blumberg Campaign Fund	1/29/93	\$500
Olympus Holding Corporation	Stuart Blumberg Campaign Fund	1/29/93	500
Sun & Fun, Inc.	Bretos Campaign	4/14/93	500
Playa Del Sol, Ltd.	Conchi Bretos	4/14/93	500
New Fiesta, Inc.	Charles Dusseau Campaign	4/14/93	100
Playa Del Sol, Ltd.	Charles Dusseau Campaign	4/14/93	100
Olympus Holding Corporation	Charles Dusseau Campaign	4/14/93	100
New Fiesta, Inc.	Maurice Ferre Campaign	4/14/93	500
Olympus Holding Corporation	Maurice Ferre Campaign	4/14/93	500
New Fiesta, Inc.	Bruce Kaplan Campaign	4/14/93	500
Olympus Holding Corporation	Bruce Kaplan Campaign	4/14/93	500
Thomas Kramer	Neisen Kasdin Campaign Fund	4/23/93	500
Intermediaries	Neisen Kasdin	April 19	93 ? ¹⁰
Portofino Group, Inc	. Nancy Leibman Campaign Fund	6/15/93	500
St. Tropez R/E Fund, Ltd.	Nancy Leibman Campaign Fund	6/15/93	500
Sandpoint Financial Ltd.	Nancy Leibman Campaign Fund	6/15/93	500

10. Mr. Kramer states that he does not recall the exact date or amount of this contribution. He also does not identify through whom he made this contribution. Mr. Kramer notes "intermediary" as the contributor where he believes he "made a state or local campaign contribution through another." (Attachment 1, at 6.)

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New Fiesta, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
Sun & Fun, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
Playa Del Sol, Ltd.	Nancy Leibman Campaign Fund	6/15/93	500
Beachwalk Development Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Olympus Holding Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Santorini Isle, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
7th & 5th Deco Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Portofino Group, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
St. Tropez R/E Fund, Ltd.	Sy Eisenberg Campaign Fund	6/22/93	500
New Fiesta, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
Sun & Fun, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
Playa Del Sol, Ltd.	Sy Eisenberg Campaign Fund	6/22/93	500
Beachwalk Development Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Olympus Holding Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Santorini Isle, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
7th & 5th Deco Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Sandpoint Financial, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
Portofino Group, Inc.	Stacy Breen	7/20/93	500
St. Tropez R/E Fund, Ltd.	Mike Karpel Campaign Fund	10/19/93	500
New Fiesta, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Sun & Fun, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Play Del Sol, Ltd.	Mike Karpel Campaign Fund	10/19/93	500

Beachwalk Development			
Corporation	Mike Karpel Campaign Fund	10/19/93	500
Olympus Holding	Mike Vernel Compaign Fund	10/10/02	
Corporation	Mike Karpel Campaign Fund	10/19/93	500
Santorini Isle, Inc.	Mike Karpel Campaign Fund	10/19/93	500
7th & 5th Deco Corp.	Mike Karpel Campaign Fund	10/19/93	500
Sandpoint Financial, Ltd.	Mike Karpel Campaign Fund	10/19/93	500
SBE, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Intermediary	Mike Karpel Campaign Fund	10/20/93	500
Intermediary	Mike Karpel Campaign Fund	10/21/93	500
Portofino Group, Inc.	Mike Karpel Campaign Fund	10/21/93	500
St. Tropez R/E Fund Ltd.	Gerald Lewis Campaign	12/08/93	500
New Fiesta, Inc.	Gerald Lewis Campaign	12/08/93	500
Sun & Fun, Inc.	Gerald Lewis Campaign	12/08/93	500
Playa Del Sol, Ltd.	Gerald Lewis Campaign	12/08/93	500
Beachwalk Development Corporation	Gerald Lewis Campaign	12/08/93	500
Olympus Holding			
Corporation	Gerald Lewis Campaign	12/08/93	500
7th & 5th Deco Corp.	Gerald Lewis Campaign	12/08/93	500
Sandpoint Financial Ltd.	Gerald Lewis Campaign	12/08/93	500
South Beach Creative			
Group, Inc.	Gerald Lewis Campaign	12/08/93	500
Thomas Kramer	James Burke Campaign Fund	12/15/93	500
St. Tropez R/E Fund,			
Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500
New Fiesta, Inc.	Campaign for Commissioner Javier Souto	3/03/94	500

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Playa Del Sol, Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500
Olympus Holding Corporation	Campaign for Commissioner Javier Souto	3/03/94	500
Santorini Isle, Inc.	Campaign for Commissioner Javier Souto	3/03/94	500
Seagull Development Corp.	Campaign for Commissioner Javier Souto	3/03/94	500
Azure Coast Development Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500
Santorini Isle, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
5 Star Island, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
2 Star Island, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
SBE, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
Olympus Holding Corporation	Gwen Margolis Campaign Fund	7/29/94	100
Playa Del Sol, Ltd.	State Senate President Pat Thomas "Victory in '94"	8/26/94	500
Portofino Group, Inc.	Larry Hawkins	9/01/94	500
St. Tropez R/E Fund, Ltd.	Larry Hawkins	9/01/94	500
Santorini Isle, Inc.	Larry Hawkins	9/01/94	500
Olympus Holding Corporation	Jeb Bush Gubernatorial Campaign	9/27/94	100
Olympus Holding Corporation	Jeb Bush Gubernatorial Campaign	9/27/94	<u>100</u>
		Total: \$34	,600

Thus, according to Mr. Kramer's admission, he made local, state, and federal political contributions totaling \$419,100 during the 1993-1994 election cycle.¹¹ According to counsel, Mr. Kramer has requested refunds of all his personal and corporate contributions. (Attachment 1, at 5 and 13.) To date, Mr. Kramer reports receiving refunds totaling only \$162,555 -- from the Democratic National Committee (\$125,000); Democratic Senatorial Campaign Committee (\$3,000); National Republican Senatorial Committee (\$25,000); Republican Party of Florida (federal account) (\$5,000);¹² Ros-Lehtinen for Congress (\$1,000); Charles Dusseau Campaign (\$300); Sy Eisenberg Campaign Fund (\$875); Neisen Kasdin Campaign Fund (\$155); Gerald Lewis Campaign (\$125); and the Gwen Margolis Campaign Fund (\$2,100). (Id. at 17-21.)

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As shown above, Mr. Kramer admits that he made a portion of his contributions through 17 corporations listed above (\$287,600), and through 3 unnamed "intermediaries" (\$1,000 +). (<u>See</u> Attachment 1.) Mr. Kramer does not reveal the total amount of the contributions made through "intermediaries," noting only that two of the "intermediaries" contributed \$500 apiece, but failing to

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^{11.} Mr. Kramer overstates the total of his contributions by \$500. <u>See infra</u> n.16 and pp. 21-23. Consequently, the total in fact contributed by Mr. Kramer is \$418,600. This corrected amount is used for the remainder of the analysis.

^{12.} Of note, Mr. Kramer twice requested refunds from the Republican Party of Florida for his contributions totaling \$205,000. In response, the state party refunded only the \$5,000 deposited in its federal account, arguing in part that the remaining \$200,000 was lawfully deposited into its non-federal account and used for non-campaign related redistricting purposes, exempt from the foreign national prohibition. For a complete discussion of these transactions, see discussion <u>infra</u> at pp. 26-28.

list any amount for the third. However, because Florida law limits contribution amounts to \$500 from any individual or corporation, the total amount of these "intermediary" contributions appears not to exceed \$1,500. (Fla. Stat. Ann. § 106.08(1) (West 1992)). Consequently, because of the <u>de minimus</u> amount involved in these unspecified contributions, this Office will not seek further information concerning these contributions.

Mr. Kramer also admits that he "made two contributions at the federal level" through his secretary, Terri Bradley. Specifically, he states that he "reimbursed Ms. Bradley for a \$1,000 contribution made in her name to Senator George Mitchell in March 1993." (Attachment 1, at 14.) Additionally, he "reimbursed Ms. Bradley for a \$20,000 contribution made in her name to the Democratic Senatorial Campaign Committee ("DSCC") on April 28, 1993." (Id.) He further states in his Affidavit:

> I believe that I was informed directly or indirectly by a Democratic party fundraiser that the DSCC would accept contributions only from U.S. citizens. I do not recall what, if any, explanation may have been given. In any event, I did not understand at the time that I was being advised that it was unlawful for the DSCC (or any one else) to accept political contributions from foreign nationals. I proceeded as I did because, to the best of my recollection, I understood that the solicitor suggested (in the presence of myself and my secretary) that, since the DSCC accepted contributions only from U.S. citizens, a U.S. citizen should contribute on my behalf.

(Id.)

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Mr. Kramer's attorney explains the circumstances surrounding these contributions as follows:

Mr. Kramer did not intend to violate Section 441e, and he is quite sorry that it appears that he has done so. He was unaware of Section 441e or any legal restrictions on the ability of foreign nationals to make candidate-related contributions. Although Mr. Kramer is quite obviously a foreign national in origin, no fundraiser or candidate ever inquired into his immigration status or refused funds from him because he was a foreign national.

(Id. at 4.) In addition, counsel states:

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Although he was solicited by numerous campaign fundraisers and is quite clearly of foreign origin, he was never asked about his citizenship or residency status. Mr. Kramer voluntarily brought this matter to the Commission's attention, and he has cooperated fully in facilitating an investigation into his contributions.

(<u>Id.</u> at 6-7.) Further, counsel represents that when Mr. Kramer learned through a September 28, 1994 article in the <u>Tampa Tribune</u>¹⁴ that some of his contributions might have been illegal, he immediately contacted legal counsel, who promptly notified the FEC of the situation. (<u>Id.</u> at 4.) Finally, counsel expresses an interest in entering into pre-probable cause conciliation. (<u>Id.</u> at 7.)

^{14.} The <u>Tampa Tribune</u> newspaper article is part of Attachment 1, at pages 22-23.

C. Analysis

There is no question that Thomas Kramer is a foreign national who made impermissible contributions -- personally, through corporations he owned and directed, and through his secretary -to local, state, and federal candidates in violation of 2 U.S.C. §§ 441e and 441f. Correspondingly, political committees and candidates at the local, state and federal levels received impermissible contributions from Mr. Kramer, in violation of 2 U.S.C. §§ 441e and 441f.

1. <u>Contributions by Kramer personally, through Terri</u> Bradley and through Kramer's corporations

Thomas Kramer is a German citizen¹⁵ and fits squarely within the definition of a foreign national. Accordingly, he is prohibited from making contributions to local, state or federal candidates or political committees. 2 U.S.C. § 441e and 11 C.F.R. § 110.4(a)(3). As discussed above, Mr. Kramer admits that he made political contributions in his own name totaling \$109,500 during the 1993-1994 election cycle, in violation of 2 U.S.C. § 441e.¹⁶ This figure does not take into account funds Mr. Kramer

Both E-1 and E-2 visas are held by non-immigrants, and the bearer retains the citizenship of their native country. These visas may be effective for up to ten years.

16. As discussed <u>infra</u> at pp. 22-23, Mr. Kramer overstates his contributions to Friends of Connie Mack by \$500. Accordingly, Mr. Kramer directly contributed a total of \$109,000.

^{15.} Mr. Kramer states that he lives in the United States on an E-2 visa. According to the United States Immigration and Naturalization Service, an individual holding an E-2 visa is a dependent of an individual who holds an E-1 visa. (The dependent relationship can be that of spouse, child, or in-law.) An E-1 visa is known as a "treaty trader," that is, the individual is permitted to enter the United States to invest money in this country.

contributed through his secretary (\$21,000), funds he contributed through his seventeen corporations (\$287,600), and funds contributed through unnamed "intermediaries" (at least \$1,000).

Moreover, despite counsel's assertions that "no fundraiser or candidate ever inquired into [Mr. Kramer's] immigration status or refused funds from him because he was a foreign national," it is clear that at least one recipient questioned his status as a contributor. (Attachment 1, at 4.) Specifically, Mr. Kramer avers that he "believe[s] that [he] was informed directly or indirectly by a Democratic party fundraiser that the DSCC would accept contributions only from U.S. citizens." (Id. at 14.) Mr. Kramer also states that Terri Bradley was present with him at the Democratic fundraiser where he was informed that he could not contribute because of his foreign national status. After being informed of this, Mr. Kramer's secretary, Terri Bradley, contributed \$20,000 to the DSCC, for which he subsequently reimbursed her. Mr. Kramer states that "[he] proceeded as [he] did because, to the best of [his] recollection, [he] understood that the solicitor suggested . . . that, since the DSCC accepted contributions only from U.S. citizens, a U.S. citizen should contribute on [his] behalf," but that he has "no recollection of understanding that there was any legal issue involved." (Id.) This contribution was made on April 28, 1993.

While the exact substance of the committee's message to Mr. Kramer concerning his contribution is not known, according to Mr. Kramer's Affidavit, he was on notice as early as April 1993 that political contributions by foreign nationals were

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problematic, at least with regard to the DSCC. Nonetheless, Mr. Kramer continued to make contributions without further inquiry.

Mr. Kramer not only made contributions in his own name and Ms. Bradley's, but he states that he made contributions through his companies.¹⁷ Specifically, Mr. Kramer states that the "donor companies . . . are all corporations incorporated under the laws of the state of Florida and are wholly owned by me." (Attachment 1, at 12.) The public record reflects that Mr. Kramer is also the Chief Executive Officer of these corporations. In sum, Mr. Kramer made \$287,600 in contributions to 18 political

committees through 17 corporations.

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Under 22 U.S.C. § 611(b), a corporation organized under the laws of any state within the United States, with a principal place of business within the United States, is not a foreign principal and, accordingly, would not be a foreign national under 2 U.S.C. § 441e. See Advisory Opinion 1992-16. As discussed above, however, Section 441e also prohibits contributions by a foreign national "through any other person," including by definition a corporation. In addition, a foreign national cannot direct, control, or participate in the decision-making process of a

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^{17.} These contributions came from or through the following: Portofino Group, Inc. (\$198,000); 35 Star Island, Inc. (\$60,000); Olympus Holding Corporation (\$4,400); Sun & Fun, Inc. (\$2,500); Playa del Sol Ltd. (\$3,600); New Fiesta, Inc. (\$3,600); St. Tropez R/E Fund Ltd. (\$3,000); Sandpoint Financial, Inc. (\$2,000); Beachwalk Development Corporation (\$2,000); Santorini Isle, Inc. (\$3,000); 7th & 5th Deco Corporation (\$2,000); SBE, Inc. (\$1,000); South Beach Creative Group, Inc. (\$500); Seagull Development Corporation (\$500); Azure Coast Development Ltd. (\$500); 5 Star Island, Inc. (\$500); and 2 Star Island, Inc. (\$500).

corporation with regard to decisions about the making of contributions. 11 C.F.R. § 110.4(a)(3). Based upon Mr. Kramer's Affidavit, as an officer he directed these corporate contributions and, as a result, he made additional prohibited foreign national contributions totaling \$287,600, in violation of 2 U.S.C. § 441e.

The majority of Mr. Kramer's contributions, specifically \$387,800.00¹⁸ of the \$418,600.00,¹⁹ occurred after he had been informed by the DSCC that it "would accept contributions only from U.S. citizens." (Attachment 1, at 14, ¶ 8b.) Thus, it appears that despite being on notice that contributions from a foreign national could be problematic, Mr. Kramer continued to make political contributions without inquiry as to their legality. While such action may not rise to the level of a knowing and willful violation because it is not clear whether Mr. Kramer had specific knowledge of the foreign national prohibition or the prohibition against making contributions in the name of another, it does aggravate the violation by demonstrating a disregard for the laws governing political contributions.²⁰ See Federal Election

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18. This calculation includes the \$20,000 contribution to the DSCC made in the name of Terri Bradley.

19. This total does not include the contribution by Mr. Kramer through an unidentified "intermediary" Neisen Kasdin, in April 1993, for which there is no known amount.

20. Moreover, while the very making of contributions by a foreign national in the name of another -- non-foreign national -- individual, may in certain cases, allow for an inference that the Section 441e violations are knowing and willful (<u>see</u> <u>United Sates v. Hopkins</u>, 916 F.2d 207, 214-215 (5th Cir. 1990) (an inference of a knowing and willful violation may be drawn "from defendants' elaborate scheme for disguising" actions)), the contradictory evidence in the present matter militates against such an inference. Specifically, Mr. Kramer made contributions on March 20 and April 28, 1993 to Federal

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Comm'n v. John A. Dramesi for Congress Committee, 640 F. Supp. 985 (D.N.J. 1986) (knowing and willful violation requires knowledge that one is violating the law).

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Accordingly, this Office makes no knowing and willful recommendations, but instead recommends that the Commission find reason to believe that Thomas Kramer violated 2 U.S.C. § 441e. This Office further recommends that the Commission find reason to believe that Thomas Kramer made contributions totaling \$21,000 in the name of another, in violation of 2 U.S.C. § 441f, and that Terri Bradley permitted her name to be used to effect these contributions, also in violation of 2 U.S.C. § 441f. Last, this Office recommends that the Commission enter into conciliation with Mr. Kramer and Ms. Bradley prior to a finding probable cause to believe. (For discussion of the proposed conciliation agreements, see infra pp. 31-32.)

This Office makes no recommendations at this time concerning the Democratic Senatorial Campaign Committee. During the course

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⁽Footnote 20 continued from previous page)

political committees in the name of his secretary, initially suggesting that he may have been attempting to hide the foreign national source of the funds. Yet, he subsequently made several contributions in his own name to other Federal political committees. It does not follow that if Mr. Kramer was attempting to hide the source of his contributions by funneling them through another individual, he would later make direct contributions in his own name. Further investigation may serve to clarify Mr. Kramer's intent in funneling a portion of his contributions through another. However, for the reasons cited in this report, this Office does not recommend conducting an investigation in this matter, but instead recommends entering into conciliation at this stage in the enforcement process.

of the conciliation negotiations, this Office will seek information concerning the circumstances leading to Ms. Bradley's contribution and will make recommendations as warranted by any new information.

Further, this Office recommends that the Commission find reason to believe that Mitchell for Senate and Barbara Keefe, as treasurer, violated 2 U.S.C. § 441e concerning the \$1,000 contribution made in the name of Terri Bradley.²¹ In light of the amount at issue and in order to best utilize the Commission's resources, this Office also recommends that the Commission take no further action and close the file as to Mitchell for Senate and Barbara Keefe, as treasurer. If the Commission approves these recommendations, this Office will send an admonishment letter to Mitchell for Senate.²²

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In addition, because Mr. Kramer exercised direction and control over the making of these contributions, and because he distinguishes these contributions from his "personal contributions," this Office recommends that the Commission find reason to believe that the following corporations and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e by making

22. In the admonishment letter to Mitchell for Senate, this Office will request that the Committee disgorge to the United States Treasury the unrefunded \$1,000 contribution at issue.

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^{21.} It does not appear that Mitchell for Senate had any knowledge that the funds contributed in Ms. Bradley's name were not her own, or that they originated from a foreign national. Accordingly, consistent with Commission policy, this Office makes a recommendation concerning only a possible violation of 2 U.S.C. § 441e, which does not require a knowing acceptance, and makes no recommendation concerning a possible violation of 2 U.S.C. § 441f in connection with the same contribution, as this provision does require knowing acceptance.

contributions to federal committees and in connection with local and state elections: 35 Star Island, Inc.; Portofino Group, Inc.; Olympus Holding Corporation; Sun & Fun, Inc.; Playa Del Sol Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.; Beachwalk Development Corporation; Santorini Isle, Inc.; 7th & 5th Deco Corporation; Sandpoint Financial, Ltd.; SBE, Inc.; South Beach Creative Group, Inc.; 5 Star Island, Inc.; 2 Star Island, Inc.; Seagull Development Corporation; and Azure Coast Development, Ltd. This Office recommends that the Commission also enter into pre-probable cause conciliation with these respondents.

2. Catherine Burda Kramer and Friends of Connie Mack

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Based on the evidence presently in hand, the exact amount contributed by Thomas and Catherine Burda Kramer to the Friends of Connie Mack (the "Mack Committee") is unclear. In his Affidavit, Mr. Kramer states that he made contributions to the Mack Committee on November 13, 1993 (\$500) and December 10, 1993 (\$3,000). According to Mr. Kramer, the \$3,000 in contributions made in December, 1993 consisted of two \$1,500 contributions to the Mack Committee. Mr. Kramer states that he received no refunds of these contributions.

The Mack Committee reports that it received a total of \$3,000 in contributions from Mr. Kramer on November 12, 1993 (\$500), December 16, 1993 (\$1,500) and January 24, 1994 (\$1,000). The Mack Committee, however, reports refunding all of the contributions to him. The Mack Committee also reports receipt of a total of \$2,000 in contributions from Mr. Kramer's wife, Catherine Burda Kramer, on December 16, 1993 (\$1,500) and

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January 10, 1994 (\$500). The Mack Committee reports that it refunded the \$2,000 in contributions to Catherine Burda Kramer.

In his Affidavit, Mr. Kramer does not address any contributions made by Mrs. Kramer to the Mack Committee. According to Mr. Kramer, he made two \$1,500 contributions to this same committee in December; however, Friends of Connie Mack reported the contributions as \$1,500 from Thomas Kramer and \$1,500 from Catherine Kramer. In addition to the disputed \$1,500 contribution, it appears that Mrs. Kramer made at least one contribution to the Mack Committee; as reported by the Mack Committee, it received a \$500 contribution on January 10, 1994, from Catherine Burda Kramer. A review of the public record indicates that Mrs. Kramer may be a foreign national because it does not appear that she has a social security number. Thus, this Office recommends that the Commission find reason to believe that Catherine Burda Kramer violated 2 U.S.C. § 441e. Because of the apparent de minimis amount at issue, this Office also recommends that the Commission take no further action and close the file as to Mrs. Kramer.

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Likewise, this Office recommends that the Commission find reason to believe the Friends of Connie Mack and Robert I. Watkins, as treasurer, violated 2 U.S.C. § 441e. In light of the comparatively minor amount at issue with the Mack Committee and because they reported refunding all contributions received from Mr. and Mrs. Kramer, this Office also recommends that the Commission take no further action and close the file as to the Friends of Connie Mack. If the Commission approves these

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recommendations, this Office will send an admonishment letter to the Friends of Connie Mack and Mrs. Kramer.

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4. Recipient Political Committees

As a result of Mr. Kramer's contributions, several federal political committees received impermissible contributions totaling \$184,500. These federal political committees included the DNC Services Corporation/Democratic National Committee ("DNC"), the Democratic Senatorial Campaign Committee ("DSCC"), the National Republican Senatorial Committee ("NRSC"), Kerrey for U.S. Senate Committee, Ros-Lehtinen for Congress and the federal political committees previously discussed -- namely, the Republican Party of Florida (federal account), Friends of Connie Mack and Mitchell for Senate Committee. State and local political committees, including the Republican Party of Florida (non-federal account) received impermissible contributions totaling \$234,600. According to Mr. Kramer, these political committees and candidates received prohibited contributions from a foreign national, or from corporations owned and directed by a foreign national. The Act's prohibition against foreign national contributions does not contain a knowledge requirement. 2 U.S.C. § 441e. Thus, these recipient political committees violated 2 U.S.C. § 441e by their receipt of these prohibited political contributions.

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There are additional issues raised by the contributions received by the Republican Party of Florida (non-federal account) ("RPF"). Soon after the <u>Tampa Tribune</u> newspaper ran an article explaining that Mr. Kramer was a foreign national, RPF refunded \$5,000 of the \$205,000 contributed by Mr. Kramer and one of his companies. A review of RPF's campaign finance reports filed with the Commission indicates that this committee's federal account only reported a \$5,000 contribution from Mr. Kramer as received on March 4, 1994, but did not report any other contributions from him or Portofino Group, Inc. RPF also reported that it refunded \$5,000 to Mr. Kramer on October 13, 1994, from its federal account.

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In an attempt to determine how and whether the remaining contributions were deposited, this Office recently obtained copies of RPF's state reports for the time period at issue. Examination of the voluminous state reports shows that the remaining \$200,000 in contributions were reported as deposited into RPF's non-federal account. According to these reports, on June 8, 1993, the Portofino Group, Inc. made two contributions to RPF totaling \$5,000 and \$100,000. In addition, the state reports show the receipt of a \$95,000 contribution from Thomas Kramer on March 4, 1994.

Mr. Kramer repeatedly requested the refund of these contributions. In an October 25, 1994 letter accompanying only Mr. Kramer's \$5,000 federal contribution refund, and in apparent response to Mr. Kramer's request for a full refund, Ellen Darden, RPF's Chief of Staff, states that "[t]his represents a

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refund of the portion of the donation that you made to the Party which we designated to our Federal account at the time of receipt." (Attachment 1, at 8.) While acknowledging that the state party is prohibited from accepting foreign national contributions and that it could not deposit such contributions into its federal account nor transfer such funds from its federal to its non-federal accounts, the letter explains that "the remainder of [Mr. Kramer's] generous donation was originally designated to our state account and can legally be utilized for certain non-campaign, non-federal activities." (Id.)

In a letter dated November 7, 1994, Mr. Kramer again requested that RPF refund all of his contributions. In a December 13, 1994 letter to Mr. Kramer, Tom Slade, RPF's Chairman, noting that the contributions were deposited into RPF's "redistricting account," explains that no further refunds could be made, and that the contributions made by Mr. Kramer and Portofino Group, Inc. had been received in good faith and spent, and, therefore, were not available for refund.²⁴ (Id. at 9-10.)

If these funds were in fact used only for non-campaign related reapportionment issues, they may be exempt from the foreign national prohibition. <u>See</u> 1982-14, 2 Fed. Election Camp. Fin. Guide (CCH) ¶ 5655 (April 9, 1982) (funds to a segregated state party account for reapportionment-related expenses are not subject to the Act's prohibitions), <u>see also</u>, AO 1981-35, 2 Fed. Election Camp. Fin. Guide (CCH) ¶ 5619 (Sept. 28, 1981) (foreign

24. In fact, as of December 31, 1994, the RPF's federal account alone had approximately \$230,000 cash-on-hand.

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refund of the portion of the donation that you made to the Party which we designated to our Federal account at the time of receipt." (Attachment 1, at 8.) While acknowledging that the state party is prohibited from accepting foreign national contributions and that it could not deposit such contributions into its federal account nor transfer such funds from its federal to its non-federal accounts, the letter explains that "the remainder of [Mr. Kramer's] generous donation was originally designated to our state account and can legally be utilized for certain non-campaign, non-federal activities." (<u>Id.</u>)

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24. In fact, as of December 31, 1994, the RPF's federal account alone had approximately \$230,000 cash-on-hand.

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national prohibition does not apply to committee engaged in lobby and litigation concerning reapportionment issues). Examination of RPF's non-federal reports shows a \$95,000 contribution to Floridians for Fair Redistricting on October 13, 1993, five months after Mr. Kramer's \$95,000 contribution to the RPF. Although incomplete, these reports also show other reapportionment disbursements, most significantly these reports show what may be a \$150,000 disbursement on May 19, 1993 for reapportionment matters.²⁵

Based upon this record, it appears that at least a portion of the \$205,000 contributed by Mr. Kramer to RPF may have in fact been used for permissible purposes. However, further information is necessary to conclusively make this determination and to ascertain what use was made of the balance of the contribution. Accordingly, to afford the state party an opportunity to clarify the record, this Office recommends that the Commission find reason to believe the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer, violated 2 U.S.C. § 441e.

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^{25.} The exact nature of this transaction is not presently clear. Although reported in a disbursement report for the state account, the transaction is described as a "reapportionment reimbursement" concerning RPF's law firm. Consequently, it is not known if this entry represents the initial payment to the law firm, or a reimbursement from the law firm for services paid but not rendered.

In addition to RPF, there are a large number of other local, state, and federal committees that apparently received prohibited political contributions. For the federal political committees that remain for which no recommendation has been made, this Office is recommending that the Commission make reason to believe findings against them, but take no further action. These recommendations take into consideration either the amount of the contributions or that they have been refunded.²⁷ Moreover, this Office believes that this is the most efficient allocation of Commission resources and will allow this Office to focus on the major players in this matter. Accordingly, this Office recommends that the Commission find reason to believe that: (1) the DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer; (2) the National Republican Senatorial Committee and Stan Huckaby, as treasurer; (3) the Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer; and (4) Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents. If the Commission approves these

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^{27.} According to the Commission's records, the DNC received three contributions totaling \$125,000 from companies owned by Thomas Kramer. The DNC fully refunded all of these contributions. Similarly, the NRSC received a \$25,000 contribution from one of Mr. Kramer's companies. This contribution was also fully refunded. The two candidate committees - Ros-Lehtinen for Congress and the Kerrey for U.S. Senate Committee -- each received \$1,000 contributions from Thomas Kramer. The Ros-Lehtinen committee refunded its \$1,000 contribution to Mr. Kramer.

recommendations, this Office will send admonishment letters to these respondents.²⁸

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Similarly, for the remaining local and state recipient committees that received prohibited contributions, this Office is recommending that the Commission find reason to believe that the committees violated the Act, but take no further action. This recommendation will apply to all local and state political committees that received prohibited contributions. If the Commission approves these recommendations, this Office will send admonishment letters to these respondents. Thus, this Office recommends that the Commission find reason to believe that: (5) the Stuart Blumberg Campaign Fund; (6) Stacy Breen; (7) the Bretos Campaign and Conchi Bretos; (8) the James Burke Campaign Fund; (9) the Jeb Bush Gubernatorial Campaign; (10) the Charles Dusseau Campaign; (11) the Maurice Ferre Campaign; (12) Larry Hawkins; (13) the Bruce Kaplan Campaign; (14) the Neisen Kasdin Campaign Fund and Neisen Kasdin; (15) the Gerald Lewis Campaign; (16) the Gwen Margolis Campaign Fund; (17) the Campaign for Commissioner for Javier Souto; (18) State Senate President Pat Thomas "Victory in '94"; (19) the Sy Eisenberg Campaign Fund; (20) the Mike Karpel Campaign Fund; and (21) the Nancy Leibman Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.

28. In the admonishment letter to the Kerrey for U.S. Senate Committee, this Office will request that the Committee disgorge to the United States Treasury the unrefunded \$1,000 contribution at issue.

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III. DISCUSSION OF CONCILIATION AGREEMENTS AND CIVIL PENALTIES

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IV. DISCUSSION OF ADMONISHMENTS AND DISGORGEMENT REQUESTS

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As discussed, this Office will admonish the various federal recipient committees -- where the Commission is taking no further action -- that receipt of any funds from a foreign national is a violation of 2 U.S.C § 441e. Those letters directed to the two federal committees that have not refunded the tainted contributions (Mitchell for Senate and Kerrey for U.S. Senate Committee) will also contain a request that committees disgorge to the United States Treasury the unrefunded contributions. Accompanying each letter will be a tailored version of the attached sample Factual and Legal Analyses informing the recipient committee of the basis for the Commission's findings. (Attachment 4.)³¹ This Office will also admonish Mrs. Kramer that the making

31. Attachment 4 consists of two sample Factual and Legal Analysis: a draft for those committees that accepted contributions from Mr. Kramer directly or through an intermediary, and a separate draft for those committees that accepted contributions from corporations controlled by Mr. Kramer. These sample documents will be used to notify all (local, State and Federal) recipients. of contributions by a foreign national to local, State and Federal elections is prohibited.

Concerning the local and State committee recipients, this Office will also admonish these committees that the foreign national prohibition applies to local and State campaigns. This Office also intends to request that those committees which have not refunded the tainted contributions disgorge such funds to the United States Treasury, and that each committee inform the Commission when the disgorgement takes place. (As noted, these committees will also receive a tailored version of the sample Factual and Legal Analyses at attachment 4.)

V. RECOMMENDATIONS

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1. Open a MUR.

- Find reason to believe that Thomas Kramer violated
 U.S.C. §§ 441e and 441f, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that Terri Bradley violated
 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.
- 4. Find reason to believe that Mitchell for Senate and Barbara Keefe, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 5. Find reason to believe that 35 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 6. Find reason to believe that Portofino Group, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that Olympus Holding Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.

- 8. Find reason to believe that Sun & Fun, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 9. Find reason to believe that Playa Del Sol Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 10. Find reason to believe that New Fiesta, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 11. Find reason to believe that St. Tropez R/E Fund, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.

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- 12. Find reason to believe that Beachwalk Development Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 13. Find reason to believe that Santorini Isle, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 14. Find reason to believe that 7th & 5th Deco Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 15. Find reason to believe that Sandpoint Financial, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 16. Find reason to believe that SBE, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 17. Find reason to believe that South Beach Creative Group, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 18. Find reason to believe that 5 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.

- 19. Find reason to believe that 2 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 20. Find reason to believe that Seagull Development Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 21. Find reason to believe that Azure Coast Development, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 22. Find reason to believe that Catherine Burda Kramer violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 23. Find reason to believe that Friends of Connie Mack and Robert I. Watkins, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.

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- 25. Find reason to believe that the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer, violated 2 U.S.C. § 441e.
- 26. Find reason to believe that DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 27. Find reason to believe that the National Republican Senatorial Committee and Stan Huckaby, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 28. Find reason to believe that Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 29. Find reason to believe that Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.

- 30. Find reason to believe that the Stuart Blumberg Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 31. Find reason to believe that Stacy Breen violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 32. Find reason to believe that the Bretos Campaign and Conchi Bretos violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 33. Find reason to believe that the James Burke Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.

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- 34. Find reason to believe that the Jeb Bush Gubernatorial Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 35. Find reason to believe that the Charles Dusseau Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 36. Find reason to believe that the Maurice Ferre Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 37. Find reason to believe that Larry Hawkins violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 38. Find reason to believe that the Bruce Kaplan Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 39. Find reason to believe that Neisen Kasdin Campaign Fund and Neisen Kasdin violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 40. Find reason to believe that the Gerald Lewis Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 41. Find reason to believe that the Gwen Margolis Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.

- 42. Find reason to believe that the Campaign for Commissioner for Javier Souto violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 43. Find reason to believe that State Senate President Pat Thomas "Victory in '94" violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 44. Find reason to believe that the Sy Eisenberg Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 45. Find reason to believe that the Mike Karpel Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 46. Find reason to believe that the Nancy Leibman Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 47. Approve the attached Factual and Legal Analyses, attached Conciliation Agreements, and the appropriate letters.

6/7/96 Date

Lawrence M.

General Counsel

Attachments

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- 1 Sua Sponte Submission with attachments.
- 2 Conciliation Agreement for Thomas Kramer.
- 3 Conciliation Agreement for Terri Bradley.
- 4 Sample Factual and Legal Analyses to recipient local, State and Federal committees where the Commission is taking no further action (2).
- 5 Factual and Legal Analyses to all other respondents (5).

-37-



FEDERAL ELECTION COMMISSION

MEMORANDUM

TO:LAWRENCE M. NOBLE
GENERAL COUNSELFROM:MARJORIE W. EMMONS/LISA R. DAVIS
COMMISSION SECRETARYDATE:JUNE 13, 1996SUBJECT:PRE-MUR 307 - FIRST GENERAL COUNSEL'S REPORT
DATED JUNE 7, 1996.

The above-captioned document was circulated to the Commission on: MONDAY, JUNE 10, 1996 at 4:00 p.m.

Objection(s) have been received from the Commissioner(s) as indicated by the name(s) checked below:

Commissioner Aikens

XXX

XXX

Commissioner Elliott

Commissioner McDonald

Commissioner McGarry

Commissioner Potter

Commissioner Thomas

This matter will be placed on the meeting agenda for: TUESDAY, JUNE 25, 1996

Please notify us who will represent your Division before the Commission on this matter. Thank You!

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

Thomas Kramer; Catherine Burda Kramer; Terri Bradley;

35 Star Island, Inc.; Portofino Group, Inc.; Olympus Holding Corporation; Sun & Fun, Inc.; Playa Del Sol Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.; Beachwalk Development Corporation; Santorini Isle, Inc.; 7th & 5th Deco Corporation; Sandpoint Financial, Ltd.; SBE, Inc.; South Beach Creative Group, Inc.; 5 Star Island, Inc.; 2 Star Island, Inc.; Seagul1 Development Corporation; Azure Coast Development, Ltd.; DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer; Democratic Senatorial Campaign Committee and Donald J. Foley, as treasurer; National Republican Senatorial Committee and Stan Huckaby, as treasurer; Republican Party of Florida (federal/ non-federal accounts) and James H. Stelling, as treasurer; Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer; Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer; Friends of Connie Mack and Robert I. Watkins, as treasurer; Mitchell for Senate and Barbara Keefe, as treasurer; Stuart Blumberg Campaign Fund;

MUR 4398

Pre-MUR 307

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Stacy Breen; Bretos Campaign; Conchi Bretos; James Burke Campaign Fund; Jeb Bush Gubernatorial Campaign; Charles Dusseau Campaign; Sy Eisenberg Campaign Fund; Maurice Ferre Campaign; Larry Hawkins; Bruce Kaplan Campaign; Mike Karpel Campaign Fund; Neisen Kasdin Campaign Fund; Neisen Kasdin; Nancy Leibman Campaign Fund; Gerald Lewis Campaign; Gwen Margolis Campaign Fund; Campaign for Commissioner for Javier Souto; State Senate President Pat Thomas "Victory in '94"

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Pre-MUR 307

CERTIFICATION

I, Marjorie W. Emmons, recording secretary for the Federal Election Commission executive session on June 25, 1996, do hereby certify that the Commission decided by a vote of 5-0 to take the following actions with respect to Pre-MUR 307:

- 1. Open a MUR.
- Find reason to believe that Thomas Kramer violated 2 U.S.C. §§ 441e and 441f, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that Terri Bradley violated 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.

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- 4. Find reason to believe that Mitchell for Senate and Barbara Keefe, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 5. Find reason to believe that 35 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 6. Find reason to believe that Portofino Group, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 7. Find reason to believe that Olympus Holding Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that Sun & Fun, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 9. Find reason to believe that Playa Del Sol Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that New Fiesta, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.

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- 11. Find reason to believe that St. Tropez R/E Fund, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 12. Find reason to believe that Beachwalk Development Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 13. Find reason to believe that Santorini Isle, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 14. Find reason to believe that 7th & 5th Deco Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 15. Find reason to believe that Sandpoint Financial, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 16. Find reason to believe that SBE, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 17. Find reason to believe that South Beach Creative Group, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 18. Find reason to believe that 5 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.

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- 19. Find reason to believe that 2 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 20. Find reason to believe that Seagull Development Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 21. Find reason to believe that Azure Coast Development, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 22. Find reason to believe that Catherine Burda Kramer violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 23. Find reason to believe that Friends of Connie Mack and Robert I. Watkins, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.

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- 25. Find reason to believe that the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer, violated 2 U.S.C. § 441e.
- 26. Find reason to believe that DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.

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- 27. Find reason to believe that the National Republican Senatorial Committee and Stan Huckaby, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 28. Find reason to believe that Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 29. Find reason to believe that Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 30. Find reason to believe that the Stuart Blumberg Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 31. Find reason to believe that Stacy Breen violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 32. Find reason to believe that the Bretos Campaign and Conchi Bretos violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 33. Find reason to believe that the James Burke Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 34. Find reason to believe that the Jeb Bush Gubernatorial Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.

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- 35. Find reason to believe that the Charles Dusseau Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 36. Find reason to believe that the Maurice Ferre Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 37. Find reason to believe that Larry Hawkins violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 38. Find reason to believe that the Bruce Kaplan Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 39. Find reason to believe that Neisen Kasdin Campaign Fund and Neisen Kasdin violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 40. Find reason to believe that the Gerald Lewis Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 41. Find reason to believe that the Gwen Margolis Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 42. Find reason to believe that the Campaign for Commissioner for Javier Souto violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 43. Find reason to believe that State Senate President Pat Thomas "Victory in '94" violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.

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Federal Election Commission Certification for Pre-MUR 307 June 25, 1996

- 44. Find reason to believe that the Sy Eisenberg Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 45. Find reason to believe that the Mike Karpel Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 46. Find reason to believe that the Nancy Leibman Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 47. Approve the Factual and Legal Analyses, Conciliation Agreements, and the appropriate letters, as recommended in the General Counsel's Report dated June 7, 1996.

Commissioners Aikens, Elliott, McDonald, McGarry, and

Thomas voted affirmatively for the decision.

Attest:

6-25-96 Date

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Marjorie W. Emmons Secretary of the Commission



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

July 2, 1996

Terri E. Bradley 5151 Collins Avenue

Miami, FL. 33140

RE: MUR 4398

Dear Ms. Bradley:

On June 25, 1996, the Federal Election Commission found that there is reason to believe you violated 2 U.S.C. § 441f, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

In order to expedite the resolution of this matter, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you are interested in expediting the resolution of this matter by pursuing preprobable cause conciliation and if you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

> Celebrating the Commission's 20th Anniversari YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED

MUR 4398 Terri E. Bradley Page 2

If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notification and other communications from the Commission.

This matter will remain confidential in accordance with 2 U.S.C. \$ 437g(a)(4)(B) and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public.

For your information, we have attached a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

Ina Ellist

Lee Ann Elliott Chairman

Enclosures Factual and Legal Analysis Procedures Designation Counsel Form Conciliation Agreement

TACTORD AND DEGRE ANADI

RESPONDENTS: Terri Bradley

MUR 4398

I. GENERATION OF MATTER

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. <u>See</u> 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a <u>sua sponte</u> submission filed by counsel representing Thomas Kramer, averring <u>inter alia</u>, that Mr. Kramer made two contributions, totaling \$21,000, in the name of his secretary Terri Bradley, with her knowledge and consent.

II. ANALYSIS

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Pursuant to 2 U.S.C. § 441f, no person shall make a contribution in the name of another person or knowingly permit his or her name to be used to effect such a contribution.

In an affidavit accompanying the <u>sua sponte</u> submission, Mr. Kramer admits that he "made two contributions at the federal level" through his secretary, Terri Bradley. (Affidavit of Thomas Kramer dated December 27, 1994, at ¶ 8.) Specifically, he states that he "reimbursed Ms. Bradley for a \$1,000 contribution made in her name to Senator George Mitchell in March 1993." (<u>Id.</u>) Additionally, he "reimbursed Ms. Bradley for a \$20,000 contribution made in her name to the Democratic Senatorial Campaign Committee ("DSCC") on April 28, 1993." (<u>Id.</u>) Concerning the \$20,000 contribution to the DSCC, Mr. Kramer specifically avers that he "believe(s) that (he) was informed directly or indirectly by a Democratic party fundraiser that the DSCC would accept contributions only from U.S. citizens." (<u>Id.</u>) Mr. Kramer also states that Terri Bradley was present with him at the Democratic fundraiser where he was informed that he could not contribute because of his foreign national status. After being informed of this, Mr. Kramer's secretary, Terri Bradley, contributed \$20,000 to the DSCC, for which he subsequently reimbursed her.

III. CONCLUSION

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It is clear from the above that Terri Bradley allowed her name to be used to effect contributions by her employer. Therefore, there is reason to believe Terri Bradley violated 2 U.S.C. § 441f.

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FEDERAL ELECTION COMMISSION Washington, DC 20463

July 2, 1996

Stan Huckaby, Treasurer National Republican Senatorial Committee 425 Second Street, NE Washington, DC 20002

RE: MUR 4398

Dear Mr. Huckaby:

On June 25, 1996, the Federal Election Commission found reason to believe that the National Republican Senatorial Committee ("the Committee") and you, as treasurer, violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Committee and you, as treasurer. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local, State or Federal election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a)) You should take steps to ensure that this activity does not occur in the future.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

MUR 4398 Mr. Huckaby Page 2

If you have any questions, please contact Jose M. Rodríguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

alist

Lee Ann Elliott Chairman

Enclosure Factual and Legal Analysis

FACTUAL AND LEGAL ANALYSIS

RESPONDENTS:

National Republican Senatorial MUR 4398 Committee and Stan Huckaby, as treasurer

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a sua sponte submission from Thomas Kramer disclosing, inter alia, that on June 4, 1993, he made a prohibited contribution through a corporation owned and controlled by him in the amount of \$25,000 to the National Republican Senatorial Committee.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct,

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

dictate, control, or directly or indirectly participate in the decision-making process of a corporation with regards to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

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Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. Portofino Group Inc. is a domestic corporation owned and controlled by Thomas Kramer. On June 4, 1993, at Mr. Kramer's direction, Portofino Group Inc. made, and the National Republican Senatorial Committee and Stan Huckaby, as treasurer, accepted, a contribution in the amount of \$25,000. Therefore, there is reason to believe the National Republican Senatorial Committee and Stan Huckaby, as treasurer, violated 2 U.S.C. § 441e.

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FEDERAL ELECTION COMMISSION Washington, DC 20463

July 2, 1996

Antonio L. Argiz, Treasurer Ros-Lehtinen for Congress P.O. Box 52-2784 Miami, FL 33152

RE: MUR 4398

Dear Mr. Argiz:

On June 25, 1996, the Federal Election Commission found reason to believe that Ros-Lehtinen for Congress ("the Committee") and you, as treasurer, violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Committee and you, as treasurer. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any Federal election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a)) You should take steps to ensure that this activity does not occur in the future.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

MUR 4398 Mr Argiz Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

no Ellert

Lee Ann Elliott Chairman

Enclosure Factual and Legal Analysis

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cc: The Honorable Ileana Ros-Lehtinen

FACTUAL AND LEGAL ANALYSIS

RESPONDENTS:

Ros-Lehtinen for Congress and MUR 4398 Antonio L. Argiz, as treasurer

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on October 12, 1993, he made a prohibited contribution in the amount of \$1,000 to Ros-Lehtinen for Congress.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes both an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹

The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. On October 12, 1993, Thomas Kramer made, and Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer, accepted, a contribution in the amount of \$1,000. Therefore, there is reason to believe Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer, violated 2 U.S.C. § 441e.

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FEDERAL ELECTION COMMISSION Washington, DC 20463

July 2, 1996

Robert I. Watkins, Treasurer Friends of Connie Mack 1311 N. Westshore Boulevard Suite 313 Tampa, FL 33607

RE: MUR 4398

Dear Mr. Watkins:

On June 25, 1996, the Federal Election Commission found reason to believe that Friends of Connie Mack ("the Committee") and you, as treasurer, violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Committee and you, as treasurer. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any Federal election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a)) You should take steps to ensure that this activity does not occur in the future.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

MUR 4398 Mr Watkins Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

and Ellerth

Lee Ann Elliott Chairman

Enclosure Factual and Legal Analysis

cc: The Honorable Connie Mack

FACTUAL AND LEGAL ANALYSIS

RESPONDENTS:

Friends of Connie Mack and MUR 4398 Robert I. Watkins, as treasurer

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a sua sponte submission from Thomas Kramer disclosing, inter alia, that during the 1993-94 election cycle he made several prohibited contributions to Friends of Connie Mack ("Committee"). Review of the Committee's Federal disclosure reports confirmed that Mr. Kramer made a total \$3,000 in contributions to the Committee and that his wife, Catherine Burda Kramer, separately made another \$2,000 in contributions to the Committee.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes both an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹

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Neither Thomas Kramer nor Catherine Burda Kramer are United States citizens, nor has either been accorded the privilege of residing permanently in the United States, and therefore fit squarely within the definition of a foreign national. On November 12, December 16, 1993 and January 1, 1994, Thomas Kramer made, and the Committee and Robert I. Watkins, as treasurer, accepted, contributions totaling \$500, \$1,500 and \$1,000, respectively. In addition, on December 12, 1993 and February 10, 1994, Catherine Burda Kramer made, and the Committee and Robert I. Watkins, as treasurer, accepted, contributions totaling \$1,500 and \$500, respectively. Therefore, there is reason to believe Friends of Connie Mack and, Robert I. Watkins, as treasurer, violated 2 U.S.C. § 441e.

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.



FEDERAL ELECTION COMMISSION Washington, DC 20463

July 2, 1996

Jim Weaver, Treasurer Kerrey for U.S. Senate Committee 7602 Pacific Street, Lower level B Omaha, NE 68114

RE: MUR 4398

Dear Mr. Weaver:

On June 25, 1996, the Federal Election Commission found reason to believe that the Kerrey for U.S. Senate Committee ("the Committee") and you, as treasurer, violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Committee and you, as treasurer. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any Federal election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a)) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contribution identified in the enclosed Factual and Legal Analysis, the Commission instructs you to disgorge an equivalent amount to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

MUR 4398 Mr Weaver Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

Ina allit

Lee Ann Elliott Chairman

Enclosure Factual and Legal Analysis

cc: The Honorable J. Robert Kerrey

FACTUAL AND LEGAL ANALYSIS

RESPONDENTS:

Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer MUR 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on December 2, 1993, he made a prohibited contribution in the amount of \$1,000 to the Kerrey for U.S. Senate Committee.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local. State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes both an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. On December 2, 1993, Thomas Kramer made, and the Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer, accepted, a contribution in the amount of \$1,000. Therefore, there is reason to believe the Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer, violated 2 U.S.C. § 441e.

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FEDERAL ELECTION COMMISSION Washington, DC 20463

July 2, 1996

R. Scott Pastrick, Treasurer
DNC Services Corporation/Democratic
National Committee
430 S. Capitol Street, S.E.
Washington, DC 20003

RE: MUR 4398

Dear Mr. Pastrick:

On June 25, 1996, the Federal Election Commission found reason to believe that the DNC Services Corporation/Democratic National Committee ("the Committee") and you, as treasurer, violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Committee and you, as treasurer. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local, State or Federal election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a)) You should take steps to ensure that this activity does not occur in the future.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

MUR 4398 Mr. Pastrick Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

ellna Ellert

Lee Ann Elliott Chairman

Enclosure Factual and Legal Analysis

FACTUAL AND LEGAL ANALYSIS

RESPONDENTS:

DNC Services Corporation/Democratic MUR 4398 National Committee and R. Scott Pastrick, as treasurer

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that during the 1993-94 election cycle he made prohibited contributions through corporations owned and controlled by him totaling \$125,000 to the DNC Services Corporation/Democratic National Committee.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct,

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

dictate, control, or directly or indirectly participate in the decision-making process of a corporation with regards to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

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Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. Portofino Group, Inc., and 35 Star Island, Inc. are domestic corporations owned and controlled by Thomas Kramer. Sometime during March-April 1993, at Mr. Kramer's direction, Portofino Group, Inc. made, and the DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer, accepted, a contribution in the amount of \$25,000. On March 4, 1994, at Mr. Kramer's direction, 35 Star Island, Inc. made, and the DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, a contribution in the amount of \$25,000. On March 4, 1994, at Mr. Kramer's direction, 35 Star Island, Inc. made, and the DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer, accepted, a contribution in the amount of \$60,000, and on March 15, 1994, at Mr. Kramer's direction, Portofino Group, Inc. made, and the DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer, accepted, a contribution in the amount of \$60,000. Therefore, there is reason to believe the DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer, violated 2 U.S.C. § 441e.



FEDERAL ELECTION COMMISSION WASHINGTON D.C. 20463

July 2, 1996

Catherine Burda Kramer 446 Collins Ave. Miami Beach, FL. 33139

RE: MUR 4398

Dear Mrs. Kramer:

On June 25, 1996, the Federal Election Commission found reason to believe that you violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to you. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the making of contributions by a foreign national to local, State or Federal elections is a violation of 2 U.S.C. § 441e. You should take steps to ensure that this activity does not occur in the future.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

Ina Ellest

Lee Ann Elliott Chairman

Enclosure Factual and Legal Analysis

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED

FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS RESPONDENTS: Catherine Burda Kramer MUR 4398

I. GENERATION OF MATTER

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. <u>See</u> 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a <u>sua sponte</u> submission filed by counsel representing Thomas Kramer, averring <u>inter alia</u>, that Mr. Kramer made certain contributions to Friends of Connie Mack, a federal political committee, in violation of the foreign national prohibition. A review of those contributions disclosed that a number of the contributions were in fact attributable to Mr. Kramer's wife, Catherine Burda Kramer.

II. ANALYSIS

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The Federal Election Campaign Act of 1971, as amended ("the Act") states that it shall be unlawful for a foreign national directly or through any other person to make any contribution of money or other thing of value in connection with any election to any local, State or Federal political office. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a).

The term "foreign national" is defined at 2 U.S.C. § 441e(b)(1) as, inter alia, a "foreign principal" as that term is defined at 22 U.S.C. § 611(b). Under Section 611(b), a "foreign principal" includes:

a person outside the United States, unless it is established that such person is an individual and a citizen of and domiciled within the United States, or that such person is not an individual and is organized under or created by the laws of the United States or of any State or other place subject to the jurisdiction of the United States and has its principal place of business within the United States; and

The Act further provides that resident aliens are excluded from the definition of "foreign national." See 2 U.S.C. § 441e(b)(2).

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The Mack Committee reports that it received a total of \$2,000 in contributions from Catherine Burda Kramer. According to the committee's reports, Mrs. Kramer made a \$1,500 contribution on December 16, 1993 and a separate \$500 contribution on January 10, 1994. The Mack Committee reports that it refunded the \$2,000 in contributions to Catherine Burda Kramer. A review of the public record indicates that Mrs. Kramer may be a foreign national because it does not appear that she has a social security number. Thus, there is reason to believe that Catherine Burda Kramer violated 2 U.S.C. § 441e.



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

July 2, 1996

James H. Stelling, Treasurer Republican Party of Florida 719 N. Calhoun St. P.O. Box 311 Tallahassee, FL. 32303

RE: MUR 4398

Dear Mr. Stelling:

On June 25, 1996, the Federal Election Commission found that there is reason to believe the Republican Party of Florida (federal/non-federal accounts) and you, as treasurer, violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

If you are interested in pursuing pre-probable cause conciliation, you should so request in writing. See 11 C.F.R. § 111.18(d). Upon receipt of the request, the Office of the General Counsel will make recommendations to the Commission either proposing an agreement in settlement of the matter or recommending declining that pre-probable cause conciliation be pursued. The Office of the General Counsel may recommend that pre-probable cause conciliation not be entered into at this time so that it may complete its investigation of the matter. Further, the Commission will not entertain requests for pre-probable cause conciliation after briefs on probable cause have been mailed to the respondent.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

> Celebrating the Commission's 20th Anniversary YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED

MUR 4398 James H. Stelling, Treasurer Page 2

If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B)and 437(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public.

For your information, we have enclosed a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219- 3690.

Sincerely, a Ellest

Lee Ann Elliott Chairman

Enclosures Factual and Legal Analysis Procedures Designation of Counsel Form

FACTUAL AND LEGAL ANALYSIS

RESPONDENTS: Republican Party of Florida MUR 4398 (federal/non federal accounts) and James H. Stelling, as treasurer

I. GENERATION OF MATTER

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. <u>See</u> 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a <u>sua sponte</u> submission filed by counsel representing Thomas Kramer, averring <u>inter alia</u>, that Mr. Kramer made \$205,000 in contributions both directly and through his corporation (Portofino Group, Inc.) to the Republican Party of Florida.

II. ANALYSIS

1. The Law

The Federal Election Campaign at of 1971, as amended ("the Act"), states that it shall be unlawful for a foreign national directly or through any other person to make any contribution of money or other thing of value in connection with any election to any local, State or Federal political office; or for any person to solicit, accept, or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a).

The term "foreign national" is defined at 2 U.S.C. § 441e(b)(1) as, <u>inter alia</u>, a "foreign principal" as that term is defined at 22 U.S.C. § 611(b). Under Section 611(b), a "foreign principal" includes a person outside the United States, unless it is established that such person is an individual and a citizen of and domiciled within the United States, or that such person is not an individual and is organized under or created by the laws of the United States or of any State or other place subject to the jurisdiction of the United States and has its principal place of business within the United States. The Act further provides that resident aliens are excluded from the definition of "foreign national." See 2 U.S.C. § 441e(b)(2).

The prohibition is further detailed in the Commission's Regulations at 11 C.F.R. § 110.4(a)(3). This provision states that a foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of any person, such as a corporation, with regard to such person's Federal or nonfederal election-related activities, such as decisions concerning the making of contributions or expenditures in connection with elections for any local, State, or Federal office or decisions concerning the administration of a political committee.

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In addressing this issue of whether a domestic subsidiary of a foreign national parent may make contributions in connection with state and local campaigns for political office, the Commission has looked to two factors: the source of the funds used to make the contributions and the nationality status of the decision makers. Regarding the source of funds, the Commission has not permitted such contributions by a domestic corporation where the source of funds is from a foreign national, reasoning that this essentially permits the foreign national to make

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contributions indirectly when it could not do so directly. <u>See</u>, <u>e.g.</u>, A.O.s 1989-20, 2 Fed. Election Camp. Guide (CCH) ¶ 5970 (Oct. 27, 1989); 1985-3, 2 Fed. Election Camp. Guide (CCH) ¶ 5809 (March 4, 1989); and 1981-36, 2 Fed. Election Camp. Guide (CCH) ¶ 5632 (Dec. 9, 1981). <u>See also</u>, A.O. 1992-16, 2 Fed. Election Camp. Guide (CCH) ¶ 6059 (June 26, 1992).

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Even if the funds in question are from a domestic corporation, however, the Commission also looks at the nationality status of the decision makers. <u>See</u> A.O.S 1985-3 and 1982-10, 2 Fed. Election Camp. Guide (CCH) ¶ 5651 (March 29, 1982). The Commission has conditioned its approval of contributions by domestic subsidiaries of foreign nationals by requiring that no director or officer of the company or its parent, or any other person who is a foreign national may participate in any way in the decision-making process regarding the contributions. This prohibition has been codified at 11 C.F.R. § 110.4(a)(3), as noted above.

Accordingly, it is clear that Act prohibits contributions from foreign nationals, as well as contributions from domestic corporations where a foreign national is involved in the decision concerning the making of the contribution.

2. The Facts

Thomas Kramer avers that he is a German citizen and that he is "not lawfully admitted in the United States for permanent residence," and thus fits squarely within the definition of a

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foreign national.¹ As discussed above, Mr. Kramer admits that he made political contributions to the Republican Party of Florida ("RPF") in both his own name and through his company the Portofino Group, Inc., totaling \$205,000. Concerning the corporate contributions, Mr. Kramer states that the "donor companies . . . are all corporations incorporated under the laws of the state of Florida and are wholly owned by me." (Affidavit of Thomas Kramer dated December 27, 1994, at § 1.) The public record reflects that Mr. Kramer is also the Chief Executive Officer of these corporations. In sum, Mr. Kramer exercised direction and control over the contributions from the Portofino Group, Inc.

According to the public record, on June 8, 1993, RPF accepted two contributions from the Portofino Group, Inc. in the amount of \$5,000 and \$100,000. In addition, on March 4, 1994, RPF accepted a \$100,000 contribution directly from Mr. Kramer. This contribution was split between RPF's federal and non-federal accounts, with \$5,000 deposited into the federal account and the remaining \$95,000 deposited into the non-federal account.

As noted, a foreign national cannot directly make contributions, nor can a foreign national direct, control, or participate in the decision-making process of a corporation with

Both E-1 and E-2 visas are held by non-immigrants, and the bearer retains the citizenship of their native country. These visas may be effective for up to ten years.

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^{1.} Mr. Kramer states that he lives in the United States on an E-2 visa. According to the United States Immigration and Naturalization Service, an individual holding an E-2 visa is a dependent of an individual who holds an E-1 visa. (The dependent relationship can be that of spouse, child, or in-law.) An E-1 visa is known as a "treaty trader," that is, the individual is permitted to enter the United States to invest money in this country.

regard to decisions about the making of contributions. 2 U.S.C. § 441e; 11 C.F.R. § 110.4(a)(3). Moreover, political committees are prohibited from accepting any contribution from a foreign national source. 2 U.S.C. § 441e. The Act's prohibition against foreign national contributions does not contain a knowledge requirement. <u>See Id.</u> Thus, RPF violated 2 U.S.C. § 441e by its receipt of these prohibited political contributions.

According to public records, on October 13, 1994 RPF refunded to Mr. Kramer the \$5,000 deposited in its federal account. In an October 25, 1994 letter accompanying the \$5,000 federal contribution refund, and in apparent response to Mr. Kramer's request for a full refund, Ellen Darden, RPF's Chief of Staff, states that "[t] his represents a refund of the portion of the donation that you made to the Party which we designated to our Federal account at the time of receipt." (Letter from Ellen Darden to Thomas Kramer dated October 25, 1994.) While acknowledging that the state party is prohibited from accepting foreign national contributions and that it could not deposit such contributions into its federal account nor transfer such funds from its federal to its non-federal accounts, the letter explains that "the remainder of [Mr. Kramer's] generous donation was originally designated to our state account and can legally be utilized for certain non-campaign, non-federal activities." (Id.)

In a letter dated November 7, 1994, Mr. Kramer again requested that RPF refund all of his contributions. In a December 13, 1994 letter to Mr. Kramer, Tom Slade, RPF's Chairman,

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noting that the contributions were deposited into RPF's "redistricting account," explains that no further refunds could be made, and that the contributions made by Mr. Kramer and Portofino Group, Inc. had been received in good faith and spent, and, therefore, were not available for refund.² (Letter from Tom Slade to Thomas Kramer dated December 13, 1994.)

If these funds were in fact used only for non-campaign related reapportionment issues, they may be exempt from the foreign national prohibition. See 1982-14, 2 Fed. Election Camp. Fin. Guide (CCH) \$ 5655 (April 9, 1982) (funds to a segregated state party account for reapportionment-related expenses are not subject to the Act's prohibitions), see also, AO 1981-35, 2 Fed. Election Camp. Fin. Guide (CCH) § 5619 (Sept. 28, 1981) (foreign national prohibition does not apply to committee engaged in lobby and litigation concerning reapportionment issues). Examination of RPF's non-federal reports shows a \$95,000 contribution to Floridians for Fair Redistricting on October 13, 1993, five months after Mr. Kramer's \$95,000 contribution to the RPF. Although incomplete, these reports also show other reapportionment disbursements, most significantly these reports show what may be a \$150,000 disbursement on May 19, 1993 for reapportionment matters.

Based upon this record, it appears that at least a portion of the \$205,000 contributed by Mr. Kramer to RPF may have in fact been used for permissible purposes. However, there is

2. In fact, as of December 31, 1994, the RPF's federal account alone had approximately \$230,000 cash-on-hand.

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insufficient information to conclusively make this determination or to ascertain what use was made of the balance of the contribution.

III. CONCLUSION

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Therefore, there is reason to believe the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer, violated 2 U.S.C. § 441e.



WASHINGTON D.C. 20463

July 2, 1996

Roger M. Witten, Esq. Wilmer, Cutler & Pickering 2445 M. Street, N.W. Washington, D.C. 20037-1420

RE:

MUR 4398 Thomas Kramer 35 Star Island, Inc., Portofino Group, Inc., Olympus Holding Corporation, Sun & Fun, Inc., Playa Del Sol, Ltd., New Fiesta, Inc., St. Tropez R/E Fund, Ltd., Beachwalk Development Corporation, Santorini Isle, Inc., 7th & 5th Deco Corporation, Sandpoint Financial, Ltd., SBE, Inc., South Beach Creative Group, Inc., 5 Star Island, Inc., 2 Star Island, Inc., Seagull Development Corporation, Azure Coast Development, Ltd.

Dear Mr. Witten:

On June 25, 1996, the Federal Election Commission found that there is reason to believe your client Thomas Kramer in his individual capacity violated 2 U.S.C. §§ 441e and 441f, provisions of the Federal Election Campaign Act of 1971, as amended ("the Act"). On the same date, the Commission separately found reason to believe the above listed corporations and Mr. Kramer in his corporate capacity as owner and CEO of these corporations violated 2 U.S.C. § 441e. The Factual and Legal Analysis, which formed a basis for the Commission's findings, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED MUR 4398 Roger M. Witten, Esq. Page 2

In order to expedite the resolution of this matter, the Commission has also decided to offer to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved.

If you are interested in expediting the resolution of this matter by pursuing preprobable cause conciliation and if you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

For our records, please return the enclosed Designation of Counsel Form, completed and signed by your client, Mr. Kramer (individually and in his corporate capacity), authorizing you (and all other counsel in this matter) to receive any notifications and other communications from the Commission concerning Mr. Kramer and the listed corporations.

This matter will remain confidential in accordance with 2 U.S.C. §§ 437g(a)(4)(B)and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public.

For your information, we have attached a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

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Lee Ann Elliott Chairman

Enclosures Factual and Legal Analysis Procedures Designation Counsel Form Conciliation Agreement

FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENTS :

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MUR 4398

Thomas Kramer Portofino Group, Inc.; 35 Star Island, Inc.; Olympus Holding Corporation; Sun & Fun, Inc.; Playa del Sol Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.; Sandpoint Financial, Ltd.; Beachwalk Development Corporation; Santorini Isle, Inc.; 7th & 5th Deco Corporation; SBE, Inc.; South Beach Creative Group, Inc.; Seagull Development Corporation; Azure Coast Development Ltd; 5 Star Island, Inc.; 2 Star Island, Inc.

I. GENERATION OF MATTER

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a sua sponte submission filed by counsel representing Thomas Kramer. According to the submission, Mr. Kramer, a German foreign national, made numerous contributions to local, State and Federal political committees during the 1993-1994 election cycle. It appears that Mr. Kramer made several of these contributions through corporations of which he was director and majority shareholder. In addition, Mr. Kramer reimbursed his secretary, Terri Bradley, for contributions she made to a national party committee and a federal candidate committee. Based upon the sua sponte submission, it appears that Mr. Kramer made contributions, either personally, through other individuals or through his

companies, to local, State, and Federal political committees in excess of \$400,000, in violation of 2 U.S.C. §§ 441e and 441f.

II. ANALYSIS

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A. The Law

1. Section 441e

The Federal Election Campaign at of 1971, as amended ("the Act"), states that it shall be unlawful for a foreign national directly or through any other person to make any contribution of money or other thing of value in connection with any election to any local, State or Federal political office; or for any person to solicit, accept, or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a).

The term "foreign national" is defined at 2 U.S.C. § 441e(b)(1) as, inter alia, a "foreign principal" as that term is defined at 22 U.S.C. § 611(b). Under Section 611(b), a "foreign principal" includes a person outside the United States, unless it is established that such person is an individual and a citizen of and domiciled within the United States, or that such person is not an individual and is organized under or created by the laws of the United States or of any State or other place subject to the jurisdiction of the United States. The Act further provides that resident aliens are excluded from the definition of "foreign national." <u>See</u> 2 U.S.C. § 441e(b)(2). The prohibition is further detailed in the Commission's Regulations at 11 C.F.R. § 110.4(a)(3). This provision states that a foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of any person, such as a corporation, with regard to such person's Federal or non-federal election-related activities, such as decisions concerning the making of contributions or expenditures in connection with elections for any local, State, or Federal office or decisions concerning the administration of a political committee.

In addressing this issue of whether a domestic subsidiary of a foreign national parent may make contributions in connection with local, State or Federal campaigns for political office, the Commission has looked to two factors: the source of the funds used to make the contributions and the nationality status of the decision makers. Regarding the source of funds, the Commission has not permitted such contributions by a domestic corporation where the source of funds is from a foreign national, reasoning that this essentially permits the foreign national to make contributions indirectly when it could not do so directly. <u>See</u>, <u>e.q.</u>, A.O.s 1989-20, 2 Fed. Election Camp. Guide (CCH) ¶ 5809 (March 4, 1989); and 1981-36, 2 Fed. Election Camp. Guide (CCH) ¶ 5809 (March 4, 1989); and 1981-36, 2 Fed. Election Camp. Guide (CCH) ¶ 5632 (Dec. 9, 1981). <u>See also</u>, A.O. 1992-16, 2 Fed. Election Camp. Guide (CCH) ¶ 6059 (June 26, 1992).

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Even if the funds in question are from a domestic corporation, however, the Commission also looks at the nationality status of the decision makers. <u>See</u> A.O.s 1985-3 and 1982-10, 2 Fed. Election Camp. Guide (CCH) ¶ 5651 (March 29, 1982). The Commission has conditioned its approval of contributions by domestic subsidiaries of foreign nationals by requiring that no

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director or officer of the company or its parent, or any other person who is a foreign national may participate in any way in the decision-making process regarding the contributions. This prohibition has been codified at 11 C.F.R. § 110.4(a)(3), as noted above.

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Accordingly, it is clear that Act prohibits contributions from foreign nationals, as well as contributions from domestic corporations where a foreign national is involved in the decision concerning the making of the contribution.

2. Section 441f

Pursuant to 2 U.S.C. § 441f, no person shall make a contribution in the name of another person or knowingly permit his or her name to be used to effect such a contribution, and no person shall knowingly accept a contribution made by one person in the name of another person. The Act defines person to include a corporation. 2 U.S.C. § 431(11).

B. The Sua Sponte Submission

In an Affidavit accompanying the <u>sua sponte</u> submission, Thomas Kramer avers that he is a German citizen and that he is "not lawfully admitted in the United States for permanent residence." (Affidavit of Thomas Kramer at ¶ 2.) He further states:

> I made candidate contributions personally and through my companies during a period of approximately a year and three-quarters, beginning in early 1993. I gave to state and local candidates, the Republican Party of Florida, and the national Democratic and Republican parties. I also personally made or caused contributions to four federal candidates.

(Id. ¶ 3.)

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According to the chart attached to Mr. Kramer's Affidavit, he made contributions to "federal political committees" during the 1993-1994 election cycle. (<u>Id.</u> at Attachment B.) As is apparent below, Mr. Kramer assertedly made these contributions directly; through his secretary, Terri Bradley; or through corporations which he controlled.

Contributor		Recipient	Date	Amount
Terri Bradley		Mitchell for Senate	3/20/93	\$1,000
Portofino Group,	Inc.	Democratic National Cmte Non-federal account	3-4/931	25,000
Terri Bradley		Democratic Senatorial Campaign Committee	4/28/93	20,000
Portofino Group,	Inc.	National Republican Senatorial Committee ³ - Non-federal account	6/04/93	25,000
Portofino Group,	Inc.	Republican Party of Florida ⁴	6/04/93	100,0005

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 Mr. Kramer does not remember the exact date of this contribution, but states that it occurred between "March and April 1993" and was given for the "Grand Bay Dinner for VP Gore." (Kramer Aff. Att. B.)

2. In his Affidavit, Mr. Kramer does not explain whether the contributions to the national political committees (<u>viz</u>. the DNC, the DSCC, and the NRSC) were designated for the federal or non-federal accounts of these committees. Based on a review of the public record, it appears that all contributions made by Mr. Kramer through his companies to national political committees were deposited into the committees' non-federal accounts.

3. Mr. Kramer states that this contribution was given to the "Republican Senatorial Committee." The Commission's records indicate that the only such committee is the "National Republican Senatorial Committee."

4. Mr. Kramer made contributions totaling \$205,000 to the Republican Party of Florida. As the chart demonstrates, Mr. Kramer asserts that he made two contributions totaling \$105,000 on June 4, 1993 through his corporation the Portofino Group, Inc., and one direct contribution in his name of \$100,000 on March 3, 1994. It is not clear from Mr. Kramer's Affidavit whether these contributions were designated for the state

Portofino G	roup, Inc.	Republican Party of Florida	6/04/93	5,0006
Thomas Kram	er	Democratic Senatorial Campaign Committee	9/17/93	3,0007
Thomas Kram	er	Ros-Lehtinen for Congress	10/12/93	1,000
Thomas Krame	er	Friends of Connie Mack	11/13/93	500
Thomas Krame	er	Kerrey for U.S. Senate Committee	12/02/93	1,000
Thomas Krame	er	Friends of Connie Mack	12/10/93	1,500
Thomas Krame	er	Friends of Connie Mack	12/10/93	1,5008

(Footnote 4 continued from previous page)

party's federal account or state account. See infra nn.6 & 7. However, a review of the state party's federal and state reports clarifies that the two contributions from the Portofino Group, Inc. (totaling \$105,000) were deposited into the Republican Party of Florida's state account, as was \$95,000 of Mr. Kramer's direct \$100,000 contribution. The remaining \$5,000 of Mr. Kramer's direct contribution was deposited into the state party's federal account. Consequently, the total amount contributed by Mr. Kramer, personally and through his corporation, was \$200,000 to the Republican Party of Florida's state account, and \$5,000 to its federal account.

5. Mr. Kramer states that he gave this contribution to Republican Party of Florida Victory '94 which appears to be a project of the Republican Party of Florida Federation Campaign Committee (the state party's federal account). However, as noted above, this contribution was reported as received by the Republican Party of Florida's state account.

6. The chart provided by Mr. Kramer indicates only that this contribution was for the "Statesman's Dinner." (Kramer Aff. Att. B.) As noted above, this contribution was reported as received by the Republican Party of Florida's state account.

7. Mr. Kramer states that this contribution was given for the "DSCC Senate Majority Dinner." (Id. Att. B.)

8. Mr. Kramer overstates his contributions to Friends of Connie Mack by \$500. Accordingly, Mr. Kramer contributed a total of \$3,000 to this committee, not \$3,500 as suggested in the submission.

Thomas Kramer	Republican Party of Florida	3/03/94 100,0009
35 Star Island, Inc.	Democratic National Cmte Non-federal account	3/04/94 60,000
Portofino Group, Inc.	Democratic National Cmte Non-federal account	3/15/94 40,000
		Total: \$384,500

In addition, Mr. Kramer asserts that he made the following contributions to local and state candidates during the 1993-1994 election cycle.

Contributor	Recipient	Date	Amount
Portofino Group, Inc	. Stuart Blumberg Campaign Fund	1/29/93	\$500
Olympus Holding Corporation	Stuart Blumberg Campaign Fund	1/29/93	500
Sun & Fun, Inc.	Bretos Campaign	4/14/93	500
Playa Del Sol, Ltd.	Conchi Bretos	4/14/93	500
New Fiesta, Inc.	Charles Dusseau Campaign	4/14/93	100
Playa Del Sol, Ltd.	Charles Dusseau Campaign	4/14/93	100
Olympus Holding Corporation	Charles Dusseau Campaign	4/14/93	100
New Fiesta, Inc.	Maurice Ferre Campaign	4/14/93	500
Olympus Holding Corporation	Maurice Ferre Campaign	4/14/93	500
New Fiesta, Inc.	Bruce Kaplan Campaign	4/14/93	500
Olympus Holding Corporation	Bruce Kaplan Campaign	4/14/93	500
Thomas Kramer	Neisen Kasdin Campaign Fund	4/23/93	500

9. As noted above, \$5,000 of this contribution was deposited in the state party's federal account, with the remaining \$95,000 going to the state account.

Intermediaries	Neisen Kasdin	April 1993	?10
Portofino Group, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
St. Tropez R/E Fund, Ltd.	Nancy Leibman Campaign Fund	6/15/93	500
Sandpoint Financial Ltd.	Nancy Leibman Campaign Fund	6/15/93	500
New Fiesta, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
Sun & Fun, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
Playa Del Sol, Ltd.	Nancy Leibman Campaign Fund	6/15/93	500
Beachwalk Development Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Olympus Holding Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Santorini Isle, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
7th & 5th Deco Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Portofino Group, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
St. Tropez R/E Fund, Ltd.	Sy Eisenberg Campaign Fund	6/22/93	500
New Fiesta, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
Sun & Fun, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
Playa Del Sol, Ltd.	Sy Eisenberg Campaign Fund	6/22/93	500
Beachwalk Development Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Olympus Holding Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Santorini Isle, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500

10. Mr. Kramer states that he does not recall the exact date or amount of this contribution. He also does not identify through whom he made this contribution. Mr. Kramer notes "intermediary" as the contributor where he believes he "made a state or local campaign contribution through another." (See Sua Sponte submission at 4 and Kramer Aff. Att. B.)

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7th & 5th Deco			
Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Sandpoint Financial, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
Portofino Group, Inc.	Stacy Breen	7/20/93	500
St. Tropez R/E Fund, Ltd.	Mike Karpel Campaign Fund	10/19/93	500
New Fiesta, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Sun & Fun, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Play Del Sol, Ltd.	Mike Karpel Campaign Fund	10/19/93	500
Beachwalk Development Corporation	Mike Karpel Campaign Fund	10/19/93	500
Olympus Holding Corporation	Mike Karpel Campaign Fund	10/19/93	500
Santorini Isle, Inc.	Mike Karpel Campaign Fund	10/19/93	500
7th & 5th Deco Corp.	Mike Karpel Campaign Fund	10/19/93	500
Sandpoint Financial, Ltd.	Mike Karpel Campaign Fund	10/19/93	500
SBE, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Intermediary	Mike Karpel Campaign Fund	10/20/93	500
Intermediary	Mike Karpel Campaign Fund	10/21/93	500
Portofino Group, Inc.	Mike Karpel Campaign Fund	10/21/93	500
St. Tropez R/E Fund Ltd.	Gerald Lewis Campaign	12/08/93	500
New Fiesta, Inc.	Gerald Lewis Campaign	12/08/93	500
Sun & Fun, Inc.	Gerald Lewis Campaign	12/08/93	500
Playa Del Sol, Ltd.	Gerald Lewis Campaign	12/08/93	500
Beachwalk Development Corporation	Gerald Lewis Campaign	12/08/93	500
Olympus Holding Corporation	Gerald Lewis Campaign	12/08/93	500
7th & 5th Deco Corp.	Gerald Lewis Campaign	12/08/93	500

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Ltd.	Gerald Lewis Campaign	12/08/93	500
South Beach Creative Group, Inc.	Gerald Lewis Campaign	12/08/93	500
Thomas Kramer	James Burke Campaign Fund	12/15/93	500
St. Tropez R/E Fund,			
Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500
New Fiesta, Inc.	Campaign for Commissioner Javier Souto	3/03/94	500
Playa Del Sol, Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500
Olympus Holding	Campaign for Commissioner		
Corporation	Javier Souto	3/03/94	500
Santorini Isle, Inc.	Campaign for Commissioner Javier Souto	3/03/94	500
Seagull Development Corp.	Campaign for Commissioner Javier Souto	3/03/94	500
Azure Coast Development Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500
Santorini Isle, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
5 Star Island, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
2 Star Island, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
SBE, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
Olympus Holding			
Corporation	Gwen Margolis Campaign Fund	7/29/94	100
Playa Del Sol, Ltd.	State Senate President Pat Thomas "Victory in '94"	8/26/94	500
Portofino Group, Inc.	Larry Hawkins	9/01/94	500
St. Tropez R/E Fund, Ltd.	Larry Hawkins	9/01/94	500
Santorini Isle, Inc.	Larry Hawkins	9/01/94	500

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Olympus Holding Corporation

Jeb Bush Gubernatorial Campaign

9/27/94 100

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Olympus Holding Corporation

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Jeb Bush Gubernatorial Campaign

Total: \$34,600

9/27/94

Thus, according to Mr. Kramer's admission, he made local, State, and Federal political contributions totaling \$419,100 during the 1993-1994 election cycle.¹¹ According to counsel, Mr. Kramer has requested refunds of all his personal and corporate contributions. (<u>Sua Sponte</u> submission at 3 and Kramer Aff. ¶ 7.) To date, Mr. Kramer reports receiving refunds totaling only \$162,555 -- from the Democratic National Committee (\$125,000); Democratic Senatorial Campaign Committee (\$3,000); National Republican Senatorial Committee (\$25,000); Republican Party of Florida (federal account) (\$5,000);¹² Ros-Lehtinen for Congress (\$1,000); Charles Dusseau Campaign (\$300); Sy Eisenberg Campaign Fund (\$875); Neisen Kasdin Campaign Fund (\$155); Gerald Lewis Campaign (\$125); and the Gwen Margolis Campaign Fund (\$2,100). (Kramer Aff. Att. B.)

11. Mr. Kramer overstates the total of his contributions by \$500. <u>See infra</u> n.15. Consequently, the total in fact contributed by Mr. Kramer is \$418,600. This corrected amount is used for the remainder of the analysis.

12. Of note, Mr. Kramer twice requested refunds from the Republican Party of Florida for his contributions totaling \$205,000. In response, the state party refunded only the \$5,000 deposited in its federal account, arguing in part that the remaining \$200,000 was lawfully deposited into its non-federal account and used for non-campaign related redistricting purposes, exempt from the foreign national prohibition. As shown above, Mr. Kramer admits that he made a portion of his contributions through 17 corporations listed above (\$287,600), and through 3 unnamed "intermediaries" (\$1,000 +). Mr. Kramer does not reveal the total amount of the contributions made through "intermediaries," noting only that two of the "intermediaries" contributed \$500 apiece, but failing to list any amount for the third. However, because Florida law limits contribution amounts to \$500 from any individual or corporation, the total amount of these "intermediary" contributions appears not to exceed \$1,500. (Fla. Stat. Ann. § 106.08(1) (West 1992)).

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Mr. Kramer also admits that he "made two contributions at the federal level" through his secretary, Terri Bradley. Specifically, he states that he "reimbursed Ms. Bradley for a \$1,000 contribution made in her name to Senator George Mitchell in March 1993." (Kramer Aff. ¶ 8.) Additionally, he "reimbursed Ms. Bradley for a \$20,000 contribution made in her name to the Democratic Senatorial Campaign Committee ("DSCC") on April 28, 1993." (<u>Id.</u>) Concerning this contribution, Mr. Kramer specifically avers that he "believe[s] that [he] was informed directly or indirectly by a Democratic party fundraiser that the DSCC would accept contributions only from U.S. citizens." (<u>Id.</u>) After being informed of this, Mr. Kramer asked his secretary Terri Bradley (who was also present for this conversation) to contribute \$20,000 to the DSCC in her name, for which he would subsequently reimburse her.

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Last, counsel represents that when Mr. Kramer learned through a September 28, 1994 article in the <u>Tampa Tribune</u>¹³ that some of his contributions might have been illegal, he immediately contacted legal counsel, who promptly notified the FEC of the situation. (Sua Sponte submission at 2.)

C. Analysis

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Thomas Kramer is a German citizen¹⁴ and fits squarely within the definition of a foreign national. Accordingly, he is prohibited from making contributions to local, State or Federal candidates or political committees. 2 U.S.C. § 441e and 11 C.F.R. § 110.4(a)(3). As discussed above, Mr. Kramer admits that he made political contributions in his own name totaling \$109,500 during the 1993-1994 election cycle, in violation of 2 U.S.C. § 441e.¹⁵ Mr. Kramer further admits that he made two contributions in the name of his secretary, Terri Bradley, totaling \$21,000 and three contributions through unnamed "intermediaries" totaling at least \$1,000. As noted, it is unlawful for a foreign national to make a

13. The <u>Tampa Tribune</u> newspaper article is part of Attachment 1, at pages 22-23.

14. Mr. Kramer states that he lives in the United States on an E-2 visa. According to the United States Immigration and Naturalization Service, an individual holding an E-2 visa is a dependent of an individual who holds an E-1 visa. (The dependent relationship can be that of spouse, child, or in-law.) An E-1 visa is known as a "treaty trader," that is, the individual is permitted to enter the United States to invest money in this country.

Both E-1 and E-2 visas are held by non-immigrants, and the bearer retains the citizenship of their native country. These visas may be effective for up to ten years.

15. As discussed <u>supra</u> at n.8, Mr. Kramer overstates his contributions to Friends of Connie Mack by \$500. Accordingly, Mr. Kramer directly contributed a total of \$109,000.

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contribution through any other person, or for any person to make a contribution in the name of another person. 2 U.S.C. §§ 441e and 441f.

Mr. Kramer not only admits to making contributions in his own name and Ms. Bradley's, but he states that he made contributions through his companies, in further violation of 2 U.S.C. § 441e.¹⁶ Specifically, Mr. Kramer states that the "donor companies . . . are all corporations incorporated under the laws of the state of Florida and are wholly owned by me." (Kramer Aff. ¶ 1.) The public record reflects that Mr. Kramer is also the Chief Executive Officer of these corporations. In sum, Mr. Kramer made \$287,600 in contributions to 18 political committees through 17 corporations.

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Under 22 U.S.C. § 611(b), a corporation organized under the laws of any state within the United States, with a principal place of business within the United States, is not a foreign principal and, accordingly, would not be a foreign national under 2 U.S.C. § 441e. <u>See</u> A.O. 1992-16. As discussed above, however, Section 441e also prohibits contributions by a foreign national "through any other person," including by definition a corporation. In addition, a foreign national cannot direct, control, or

^{16.} These contributions came from or through the following: Portofino Group, Inc. (\$198,000); 35 Star Island, Inc. (\$60,000); Olympus Holding Corporation (\$4,400); Sun & Fun, Inc. (\$2,500); Playa del Sol Ltd. (\$3,600); New Fiesta, Inc. (\$3,600); St. Tropez R/E Fund Ltd. (\$3,000); Sandpoint Financial, Inc. (\$2,000); Beachwalk Development Corporation (\$2,000); Santorini Isle, Inc. (\$3,000); 7th & 5th Deco Corporation (\$2,000); SBE, Inc. (\$1,000); South Beach Creative Group, Inc. (\$500); Seagull Development Corporation (\$500); Azure Coast Development Ltd. (\$500); 5 Star Island, Inc. (\$500); and 2 Star Island, Inc. (\$500).

participate in the decision-making process of a corporation with regard to decisions about the making of contributions. 11 C.F.R. § 110.4(a)(3). Based upon Mr. Kramer's Affidavit, as an officer he directed these corporate contributions and, as a result, he made additional prohibited foreign national contributions totaling \$287,600, in violation of 2 U.S.C. § 441e.

III. CONCLUSION

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Accordingly, there is reason to believe that Thomas Kramer violated 2 U.S.C. § 441e. There is also reason to believe that Thomas Kramer made contributions totaling \$21,000 in the name of another, in violation of 2 U.S.C. § 441f.

In addition, because Mr. Kramer exercised direction and control over the making of the corporate contributions, and because he distinguishes these contributions from his "personal contributions," there is reason to believe that the following corporations and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e by making contributions to federal committees and in connection with local and State elections: 35 Star Island, Inc.; Portofino Group, Inc.; Olympus Holding Corporation; Sun & Fun, Inc.; Playa Del Sol Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.; Beachwalk Development Corporation; Santorini Isle, Inc.; South Beach Creative Group, Inc.; 5 Star Island, Inc.; 2 Star Island, Inc.; Seagull Development Corporation; and Azure Coast Development, Ltd.

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

July 11, 1996

Nancy Watkins, Assistant Treasurer Friends of Connie Mack 1311 N. Westshore Boulevard Suite 313 Tampa, FL 33607

RE: MUR 4398

Dear Ms. Watkins:

This is to follow-up on our conversation of yesterday concerning Friends of Connie Mack's receipt of impermissible foreign national contributions from Mr. Thomas Kramer and his wife, Catherine Burda Kramer. During our conversation you noted that two of the contributions cited in the Commission's Factual and Legal Analysis (*viz.*, Mr. Kramer's \$1,000 contribution on January 1, 1994 and Mrs. Kramer's \$500 contribution on February 10, 1994) were not in fact separate contributions, but rather redesignated portions of prior contributions. Moreover, you noted that the cited receipt dates for these redesignated amounts were incorrect.

A review of our internal disclosure database, as well as the committee's reports on file with Commission, confirms your explanation that the two above noted contributions were not separate contributions, but rather redesignated portions of prior contributions. The redesignations were as follows: \$1,000 of Mr. Kramer's \$1,500 December 16, 1993 primary election contribution was redesignated for the general election, effective January 24, 1994; and \$500 of Mrs. Kramer's \$1,500 December 16, 1993 primary election contribution was redesignated for the general election, effective January 24, 1994; and \$500 of Mrs. Kramer's \$1,500 December 16, 1993 primary election contribution was redesignated for the general election, effective January 10, 1994. Accordingly, Mr. Kramer contributed a total \$2,000, and Mrs. Kramer contributed a total \$1,500, to Friends of Connie Mack during the 1993-94 election cycle, all of which has been refunded.

Should you have any further questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

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NAME OF COUNSELS	Benjamin L. Ginsberg	OFFICE
ADDRESS :	Patton Boggs L.L.P.	18 IB
	2550 M Street NW	T IN
	Washington, DC 20037	36. 1
TELEPHONE :	202/457-6405	

ENCENT OF DESIGNATION OF

The above-named individual is hereby designated as my counsel and is authorized to receive any notifications and other communications from the Commission and to act on my behalf before the Commission.

James H.S. Blung

SEL

RESPONDENT'S NAME: ADDRESS: James H. Stelling Republican Party of Florida 719 N. Calhoun St. Tallahassee, Florida 32303 407/830-1971

407/331-0015

HOME PHONE:

BUSINESS PROME:

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7602 Pacific Street • Lower Level B Omaha. NE 68114

July 9, 1996

Mr. Jose M. Rodriguez Federal Election Commission Washington DC 29463

RE: MUR 4398

Dear Mr. Rodriguez:

Pursuant to our phone conversation this morning, I have enclosed a copy of the front and back of our check #2860 made payable to Thomas Kramer dated September 28, 1994 in the sum of \$1,000.00. I have also enclosed a copy of the Page 2 of Schedule B (for Line 20) of our FEC report for the period of July 1, 1994 through September 30, 1994 which reported the refund to Mr. Kramer.

Thank you for your help in this matter. Please let me know if you need anything further from our office.

Sincerely, Invingston 00

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Paid for by Kerrey for Senate Contributions are not tax deductible SCHEDULE B

ITEMIZED DISBURSEMENTS

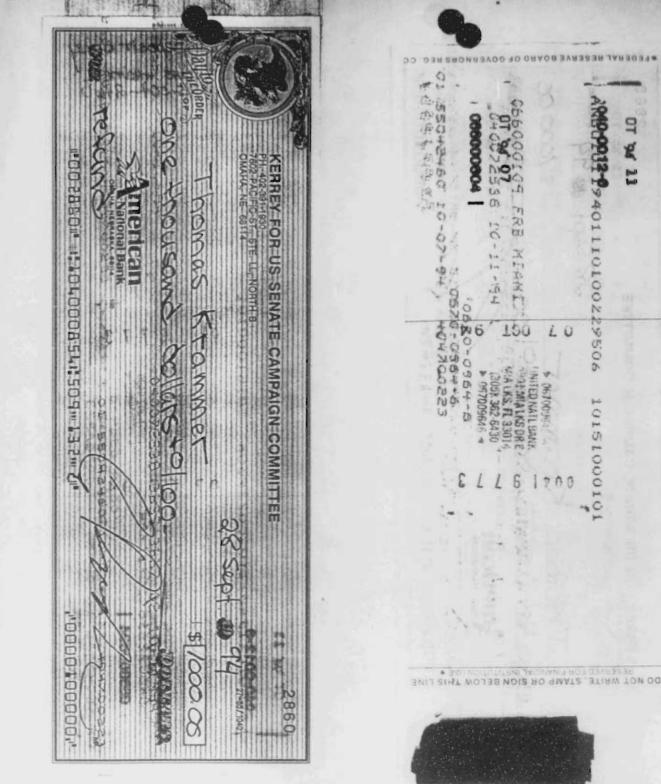
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PAGE OF 2 12 FOR LINE NUMBER 20

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The statement of the st

ME OF COMMITTEE (In Full) Kerrey for U. S. Senate Campaign C	ommittee		
A. Full Name, Malling Address and ZIP Code Russell Mason	Purpose of Disbursement Refund	Date (monin, day, year)	Amount of Each Disbursement This Pe
45 Alhambra Portola Valley CA 94028	Disbursement lar: Primary General Other (specify)	9/29/94	\$ 20.00
8. Full Name, Mailing Address and ZIP Code	Purpose of Disbursament Refund	Date (month, day, year)	Amount of Each Disbursement This Per
Thomas Kramer 43 Star Island Miami Beach FL 33139	Disbursement lor: Primary General Other (specify)	9/28/94	\$1000.00
C. Full Name, Mailing Address and ZIP Code	Purpose of Disbursement Refund	Date (month, day, year)	Amount of Each Disbursement This Pe
	Disbursement for: Primary X General Other (specify)	7/1/94	\$ 10.00
D. Full Name, Mailing Address and ZIP Code	Purpose of Disbursement Refund	Data (month, day, year)	Amount of Each Disbursement This Per
William Orr 201 South 46th Street Umaha NE 68132	Disbursement for: Primary & General Other (specify)	9/19/94	\$ 300.00
E. Full Name, Mailing Address and ZIP Code	Purpose of Disbursement	Date (month, day, year)	Amount of Each Disbursement This Per
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	Disbursement for: Primary General Other (specify)		
TOTAL of Disbursements This Page (optional)			>
		$ \rightarrow $	\$3,935.00



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WILMER, CUTLER & PICKERING

2445 M STREET NW WASHINGTON D.C. 20037-1420

TELEPHONE (202) 663-6000 FACSIMILE (202) 663-6363

July 15, 1996

4 CARLTON GARDENS LONDON SWIT SAA TELEPHONE OII 1441711 839 4466 FACSIMILE OII 1441711 839-3537

RUE DE LA LOI IS WETSTRAAT B-1040 BRUSSELS TELEPHONE OII (322) 2310903 FACSIMILE OII (322) 230-4322

FRIEDRICHSTRASSE BS BRIEFKASTEN 29 D-1017 BERLIN TELEPHONE OII (4930) 2022 6400 FACSIMILE OII (4930) 2022 6500

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By Hand and First Class Mail

Jose M. Rodriguez, Esquire Office of the General Counsel Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463

Re: MUR 4398

Dear Mr. Rodriguez:

DENNIS M FLANNERY

DIRECT LINE 1202

We write in response to the Federal Election Commission's July 2, 1996 letter regarding our clients^{1/}, Thomas Kramer, and 35 Star Island, Inc., Portofino Group, Inc., Olympus Holding Corporation, Sun & Fun, Inc., Playa Del Sol, Ltd., New Fiesta, Inc., St. Tropez R/E Fund, Ltd., Beachwalk Development Corporation, Santorini Isle, Inc., 7th & 5th Deco Corporation, Sandpoint Financial, Ltd., SBE, Inc., South Beach Creative Group, Inc., 5 Star Island, Inc., 2 Star Island, Inc., Seagull Development Corporation, Azure Coast Development, Ltd. ("Respondents").

Respondents accept the Commission's offer to enter into a conciliation agreement in settlement of the matter prior to a finding of probable cause to believe.

Respondents' completed forms designating the undersigned as counsel are enclosed.

When Mr. Kramer made disclosure to the Commission in 1994, he voluntarily disclosed all contributions that may have been in violation of the Federal Election Campaign Act ("FECA"). Since that time, Mr. Kramer has learned that at least \$95,000 of his contributions were not in violation of the FECA. Specifically, \$95,000 of the \$100,000 Mr. Kramer personally contributed to the Republican Party of Florida in June 1993 was deposited into a segregated redistricting account. (See attached letter dated November 27, 1995, from Benjamin L. Ginsburg, Counsel to the Republican Party of Florida). Although 2 U.S.C. §441e prohibits foreign nationals from making contributions "in connection with an election to any political office or in connection with any primary election, convention, or caucus held to select candidates for any political office," the \$95,000 contribution was not in connection with an election and, therefore, is not prohibited. The FEC has said specifically that the FECA's limitations and prohibitions do not apply to a party committee's separate redistricting account. FEC Record, August 1991 at 12.

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We appreciate your consideration of the foregoing. Our clients look forward to prompt resolution of this matter.

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Sincerely,

mos Dennis M. Flannery Margaret L. Ackerley

Counsel for Thomas Kramer and 35 Star Island, Inc., Portofino Group, Inc., Olympus Holding Corporation, Sun & Fun, Inc., Playa Del Sol, Ltd., New Fiesta, Inc., St. Tropez R/E Fund, Ltd., Beachwalk Development Corporation, Santorini Isle, Inc., 7th & 5th Deco Corporation, Sandpoint Financial, Ltd., SBE, Inc., South Beach Creative Group, Inc., 5 Star Island, Inc., 2

- 3 -



Star Island, Inc., Seagull Development Corporation, Azure Coast Development, Ltd.

Enclosures

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cc: Roger M. Witten





PATTON BOGGS, L.L.P. 2550 M STREET, N.W. WASHINGTON, D.C. 20037-1350 (202) 457-6000 FACTORIA (202) 457-6315

(202) 457-6405

November 27, 1995

Brian A. Hart, Esquire Thomson Muraro Razook & Hart, P.A. One Southeast Third Avenue 17th Floor Miami, Florida 33131

Re: Portofino Group, Inc./Thomas Kramer

Dear Mr. Hart:

As counsel to the Republican Party of Florida, I am in receipt of your letter concerning the contributions of the Portofino Group, Inc. and Thomas Kramer, as well as Mr. Kramer's request for refunds of these contributions. The Party appreciates your bringing to its attention the fact that Mr. Kramer is a foreign national and that he is the sole owner of the Portofino Group, Inc. At the time the Party received this notice, it had already spent \$105,000 of the funds and had deposited another \$95,000 in its segregated redistricting account. A \$5,000 contribution by Mr. Kramer to the 1994 Stateman's Dinner has already been refunded.

It is the policy of the Republican Party of Florida to comply with all federal and state election laws. It is also the Party's policy not to refund contributions made that comply with federal and state laws.

Accordingly, enclosed is a check for \$105,000 representing a refund of the Portofino Group's contribution that had already been spent in Florida state elections prior to his notification. However, after careful consideration, the Party will not refund the \$95,000 from Mr. Kramer deposited into its segregated redistricting account. As the enclosed article from the Federal Election Commission's ("FEC") <u>Record</u> shows, the Federal Election Commission has stated that money from foreign nationals may be deposited into a separate account used for redistricting purposes since those activities are not directly involved in elections. <u>Sec</u> also FEC Advisory Opinion 1981-35, note 3; FEC <u>Record</u>, Aug. 1991 at 12.

I trust this answers your inquiry.

Sincerely, Benjamin L. Ginsberg

August 1991

FEDERAL ELECTION COMMISSION

Volume 17, Number 8



REDISTRICTING

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This article discusses how the Federal Election Campaign Act (the Act) and FEC regulations apply to redistricting: the process of drawing new Congressional districts after reapportionment. To obtain copies of the advisory opinions (AOs) cited in the article, contact the FEC's Public Records Office at 800/424-9530 or 202/376-3140.

Efforts to Influence Redistricting Not Subject to the Act

The U.S. Constitution mandates the reapportionment of Congressional seats based on the results of the census. The Commission views the mandatory reapportionment process—and the related state decisions on redistricting—as separate and distinct from the process of influencing the election of individuals to federal office. AD 1981-35. See also ADs 1990-23, 1982-37 and 1982-14. Consequently, the following redistricting activities, although political in nature, are not subject to the Act or FEC regulations: o Conducting research, such as population

- studies and map drawing;
- o Lobbying a state legislature; and
- o Challenging state redistricting plans in the courts. ADs 1982-37, 1982-14, 1981-58 and 1981-35.

Candidate's Involvement in Redistricting

Paid with Campaign Funds. A candidate may use the funds of his or her authorized committee to pay for redistricting activities. Payments for these activities must be reported by the committee as "other disbursements" on Line 21 of FEC Form 3. AD 1981-58. See also 2 U.S.C. \$434(b) (4)(G): 11 CFR 104.3(b)(4)(vi).

Paid by Separate Committee. As another alternative, a candidate or a group of candidates may establish a separate committee used solely to raise and spend funds for redistricting activity. Unlike an authorized committee, a separate redistricting committee is not subject to the

Reapportionment is the reallocation of Congressional districts among the states based on census results announced by the Census Bureau. Act's contribution limits, prohibitions or reporting requirements. AOs 1990-23, 1982-37 and 1981-35. Therefore, it may accept donations from:

- o Corporations,
- o Labor organizations,
- o Federal contractors,
- o National banks and

o Foreign nationals. AO 1981-35, note 3. Please note that, to operate outside the Act's restrictions, a separate redistricting committee must be independent of the candidate's campaign; it may not be established as a separate account of the candidate's authorized committee. AO 1990-23.

Moreover, in order to remain outside the Act's jurisidiction, a redistricting committee must not:

- Engage in activities that could be construed as election influencing (for example, making references to the individual's candidacy for federal office--see AD 1990-23, note 4);
- Donate services or computer data to any federal political committee; or
- Transfer prohibited funds to any federal political committee. AO 1981-35.

Party Involvement in Redistricting

A party committee may establish a separate account to raise and spend funds to influence redistricting. A party committee's redistricting account is not subject to the Act's limitations, prohibitions or reporting requirements as long as the committee refrains from using the account for federal election activity. This means that funds in a redistricting account may not be:

- Transferred to a federal account of the party committee;
- Used to pay for any services or computer data donated to a federal candidate or federal political committee; or
- Used to finance any federal election advocacy. AD 1982-14.

Effect of Redistricting on Candidate's Campaign

As a result of redistricting, a candidate may switch his or her campaign to another Congressional district. In such cases, campaign activity in the two districts is considered to be activity for the same election. The Commission has taken this view because redistricting does not change the office that the candidate is running for: U.S. Representative from his or her state. AO 1982-22.

Reporting Requirements after Mediatricting. When candidates change districts

FEDERAL ELECTION COMMISSION Volume 17, Number 8

August 1991

in mid-campaign, they do not have to designate a new campaign committee. Rather, they may continue to use the committee originally designated on the Statement of Candidacy (FEC Form 2). AO 1982-22.

After changing districts, however, a candidate must file an amended Statement of Organization (FEC Form 1), or a letter, identifying the new district. The amendment must be filed, within 10 days of the change in district, with both the Clerk of the House and the appropriate state office. 11 CFR 102.2(a)(2); see AO 1980-30.

Effect on Contribution Limits. Contributions received before and after a candidate changes districts are considered to be for the same election (unless the contributor has designated them for another election). One contribution limit applies to the election. In order to be sure that contributors do not exceed their per-election contribution limits, an authorized committee must aggregate contributions made by one source before and after the candidate changes Congressional districts. AO 1982-22.

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CLEARINGHOUSE FUELICATIONS OF INTEREST TO COMMITTEES

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The FEC's Clearinghouse on Election Administration has published several reports that may be helpful to candidates, political parties and political committees. These volumes are available at most federal depository libraries (state, university and major metropolitan libraries). They may also be purchased from the Government Printing Office. To order the reports described below, list the title and stock number, enclose a check payable to the Superintendent of Documents and mail to: Superintendent of Documents U.S. Government Printing Office Washington, DC 20402

For further information on any publication, call the Clearinghouse: 800/424-9530 (ask for the Clearinghouse) or 202/376-5670. Please note that the Clearinghouse cannot handle orders, which must be made through the Government Printing Office, as explained above.

Ballot Access (Autumn 1988) This series addresses the process by which parties and candidates come to appear on the ballot.

- o Volume 1: Issues and Options 052-006-00042-2, \$ 4.50 Designed primarily for state policymakers, Volume 1 is a comprehensive study of current issues and trends in ballot access law throughout the U.S.
- o Volume 2: For Congressional Candidates 052-006-00046-5, \$10.00
- o Volume 3: For Presidential Candidates. 052-006-00047-3, \$ 9.00 Volumes 2 and 3 describe, for each state, the ballot access requirements in both primary and general elections for U.S. House, Senate and Presidential candidates.
- o Volume 4: For Political Parties 052-005-00048-1, \$ 3.75 Volume 4 describes the rules in each state for the formation and ballot access of political parties.

Campaign Finance Law 90: A Summary of State Campaign Finance Laws with Quick Reference Charts (March 1990) 052-006-00045-7, \$23.00

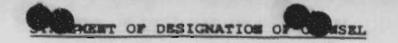
This volume provides state-by-state summaries of campaign finance laws and regulations including contribution and expenditure limits, solicitation rules, reporting requirements and public financing.

Election Case Law 89: A Summary of Judicial Precedent on Election Issues Other Than Campaign Financing (February 1990) 052-006-0043-1, \$18.00

This volume surveys the judicial treatment of election-related issues, among them reapportionment, ballot access and voter registration. The volume also serves as a reference tool and starting point for attorneys conducting research on a specific election issue.

- Contested Elections and Recounts (Autumn 1990)
- o Volume 1: Issues and Options in Resolving Disputed Federal Elections 052-006-00049-0, \$ 4.25
- Volume 1 in this series, designed primarily for state policymakers, provides a legal background and explains procedures for handling contested elections.
- c Volume 2: A Summary of State Procedures for Resolving Disputed Federal Elections 052-006-00050-3, \$9.00

Volume 2 describes the procedures followed in each state, discussing such areas as requisite conditions and filing forms. Please note that candidates and other parties interested in contesting an election should consult the state authority.



NAME OF COURSEL:	Margaret Ackerly, Roger Witten, Dennis Flanner	y:
ADDRESS :	Wilmer Cutler & Pickering	
	2445 M St. NW	
	Washington, DC 20037	
TELEPHONE :	(202) 663-6000	

The above-named individual is hereby designated as my counsel and is authorized to receive any notifications and other communications from the Commission and to act on my behalf before the Commission.

Signature

RESPONDENT'S NAME:

ADDRESS :

5 Star Island

Thomas Kramer

Miami Beach, FL 33139

HOME PHONE:

(305) 538-3100

BUSINESS PROME:

(305) 538-4422

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 			Concernantial statistic participation of the statement of

4398	
NAME OF COULSELS	Roger Witten, Margaret Ackerly, Dennis Flannery
ADDRESS :	Wilmer Cutler & Pickering
	2445 M St. NW
	Washington, DC 20037

202-663-6000

The above-named individual is hereby designated as my counsel and is authorized to receive any notifications and other communications from the Commission and to act on my behalf before the Commission.

July 10, 1996

TELEPHONE:

Date

Signatur

Thomas Kramer for all companies listed (see attached)

RESPONDENT'S NAME: ADDRESS:

5 Star Island

Miami Beach, FL 33139

HOME PHONE:

(305) 538-3100 (305) 538-4422

BUSINESS PROME:





Azure Coast Development, Ltd. Beachwalk Development Corp. New Fiesta, Inc. Olympus Holding Corp. Playa Del Sol, Ltd. Portofino Group, Inc. Sandpoint Financial, Ltd. Santorini Isle, Inc. SBE, Inc. Seagull Development Corp. South Beach Creative Group St. Tropez R/E Fund, Ltd. Sun & Fun, Inc. 2 Star Island, Inc. 5 Star Island, Inc. 7th & 5th Deco Corp. 35 Star Island, Inc.







FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

July 16, 1996

Saralee Livingston Kerrey for U.S. Senate 7602 Pacific Street, Lower Level B Omaha, NE 68114

RE: MUR 4398

Dear Ms. Livingston:

We are in receipt of your letter dated July 9, 1996, and the enclosed check copy evidencing that Kerrey for U.S. Senate refunded Mr. Kramer's \$1,000 contribution on September 28, 1994. Accordingly, the Commission no longer instructs the committee to disgorge an amount equivalent to the contribution, to the United States Treasury.

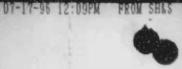
Should you have any questions, please call me at (202) 219-3690.

Sincerely,

lose M. Rodriguez Attorney

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED.



BRYCE W. ACKURBANY DAVIEL A. ADAY JOHN B. PLELSH STEVEN H. COURT THE HARKES RANG, Y. HART PHELST. L. SHEETH TOLING J. SHENCHS MARTY SHITH (2) MAY VENTH

DEDRAM LEDER JEFFREY BRATES

-BOND CRUMED IN DUIL THINK LINE

VIA FACSIMILE (202) 219-3923

Mr. Jose M. Rodriguez Federal Election Commission General Counsel Office 999 E Street, Suite 657 Washington, D.C. 20463

Dear Mr. Rodriguez:

Please be advised that the undersigned represents Terri B. Bradley in the matter currently pending before the Federal Election Commission.

10 120221939230171

SIMMONS, MART & SHEEHE A TRAINING OF PEDPESIONAL ASSOCIATIONS ATTORNEYS AT LAW

ONE BESCAME TOWER - SUITE 1884 2 SOUTH BESCHNE BOULEVARD

HEALE FLORIDA 33131

13053 379 3595 FAX (305) 379-5404

July 17, 1996

2009

Very Aruly yours

Louis V. Vendittelli

co: Terri E. Bradley

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OCALA OFFICE

MALING ADDRESS

POST OFFICE ROX 3310 OCALA, FLOREDA 84476 TELEPHONE (352) 722 - 680 FEX (352) 722 - 680

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PATTON BOGGS, L.L.P. 2550 M STREET, N.W. WASHINGTON, D.C. 20037-1350 (202) 487-6000 74000445 [205] 487-6315

WRITER'S DIRECT DIAL

202 219 3923:# 2

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(202) 457-6405

July 22, 1996

VIA FACSIMILE TO (202) 219-3923

Jose M. Rodriguez, Esq. Office of the General Counsel Federal Election Commission Washington, D.C. 20463

> Re: MUR 4398 -- Republican Party of Florida (federal/non federal accounts) and James H. Stelling, as treasurer

Dear Mr. Rodriguez:

I have recently been retained by the Republican Party of Florida and James H. Stelling, as treasurer, to represent them in the above captioned matter. Please consider this letter a formal request for a 20-day extension to respond until August 20, 1996.

We request this extension because I have been unavailable since the Party received the complaint and the additional time is needed to prepare the response. The Party received the complaint on July 8, so that its 15 days plus the 20 day extension mentioned in Chairman Elliott's letter would put the response date at August 20, 1996. Respondents in no way wish to prolong this matter and believe that the information provided will lead to the prompt and proper dismissal of this matter.

Accordingly, respondents respectfully request an extension until August 20, 1996 to respond in this matter.

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Thank you for your attention.







FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

July 23, 1996

Benjamin L. Ginsberg, Esq. Patton Boggs, L.L.P. 2550 M. Street, N.W. Washington, D.C. 20037-1350

RE: MUR 4398

Republican Party of Florida (federal/non-federal accounts) and James H. Stelling as treasurer

Dear Mr. Ginsberg:

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This is in response to your letter dated July 22, 1996, which we received on the same date, requesting an extension of twenty days to respond to the Commission's Reason to Believe finding. After considering the circumstances presented in your letter, the Office of the General Counsel has granted the requested extension. Accordingly, your response is due by the close of business on August 20, 1996.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED







FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

July 25, 1996

Jeb Bush 12751 Old Cutler Road Miami, FL 33130

> RE: MUR 4398 Jeb Bush Gubernatorial Campaign

Dear Mr. Bush:

On June 25, 1996, the Federal Election Commission found reason to believe that the Jeb Bush Gubernatorial Campaign violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Jeb Bush Gubernatorial Campaign. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contributions identified in the enclosed Factual and Legal Analysis, the Commission instructs the Jeb Bush Gubernatorial Campaign to disgorge an equivalent amount to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Annoversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED



Mr. Bush Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Jury Sincerely.

John Warren McGarry Vice Chairman



FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Jeb Bush Gubernatorial Campaign

MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on September 27, 1994, he made two prohibited contributions through a corporation totaling \$200 to the Jeb Bush Gubernatorial Campaign.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct,

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

dictate, control, or directly or indirectly participate in the decision-making process of a corporation with regard to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

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Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. Olympus Holding Corporation is a domestic corporation owned and controlled by Thomas Kramer. On September 27, 1994, at Mr. Kramer's direction, Olympus Holding Corporation made, and the Jeb Bush Gubernatorial Campaign accepted, two separate contributions in the amount of \$100. Therefore, there is reason to believe the Jeb Bush Gubernatorial Campaign violated 2 U.S.C. § 441e.







July 25, 1996

The Honorable Sy Eisenberg Office of the Mayor 1700 Convention Center Drive Miami Beach, FL 33139

> RE: MUR 4398 Sy Eisenberg Campaign Fund

Dear Mayor Eisenberg:

On June 25, 1996, the Federal Election Commission found reason to believe that the Sy Eisenberg Campaign Fund violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Sy Eisenberg Campaign Fund. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contributions identified in the enclosed Factual and Legal Analysis, the Commission instructs the Sy Eisenberg Campaign Fund to disgorge an amount equal to the remaining unrefunded portion of the contributions, to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Anniversary

Mayor Eisenberg Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

achery Sincerely, John John Warren McGarry

John Warren McGar Vice Chairman





FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Sy Eisenberg Campaign Fund

MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on June 22, 1993, he made prohibited contributions through various corporations totaling \$5,000 to the Sy Eisenberg Campaign Fund.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of a

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

corporation with regard to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

2

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. Portofino Group, Inc., St. Tropez R/E Fund, Ltd., Sandpoint Financial, Ltd., New Fiesta, Inc., Sun & Fun, Inc., Playa Del Sol, Ltd., Beachwalk Development Corporation, Olympus Holding Corporation, Santorini Isle, Inc. and 7th and 5th Deco Corporation are domestic corporations owned and controlled by Thomas Kramer. On June 22, 1993, at Mr. Kramer's direction, the above listed corporations each made, and the Sy Eisenberg Campaign Fund accepted, a separate contribution in the amount of \$500. Therefore, there is reason to believe the Sy Eisenberg Campaign Fund violated 2 U.S.C. § 441e.







July 25, 1996

Conchi Bretos Bretos Campaign 5208 Alton Road Miami, FL 33140-2005

> RE: MUR 4398 Conchi Bretos Bretos Campaign

Dear Ms. Bretos:

On June 25, 1996, the Federal Election Commission found reason to believe that the Bretos Campaign and you violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Bretos Campaign and you. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contributions identified in the enclosed Factual and Legal Analysis, the Commission instructs the Bretos Campaign and you to disgorge an equivalent amount to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Anniversary



Ms. Bretos Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

faren Mestarry Sincerely, John Warren McGarry

John Warren McGarry Vice Chairman





FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENTS: Conchi Bretos Bretos Campaign MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on April 14, 1993, he made prohibited contributions through two corporations totaling \$1,000 to the Bretos Campaign and Conchi Bretos.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct,

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

dictate, control, or directly or indirectly participate in the decision-making process of a corporation with regard to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

2

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. Sun & Fun, Inc. and Playa Del Sol, Ltd. are domestic corporations owned and controlled by Thomas Kramer. On April 14, 1993, at Mr. Kramer's direction, Sun & Fun, Inc. made, and the Bretos Campaign accepted, a contribution in the amount of \$500. Further, on the same date Playa Del Sol, Ltd., also at Mr. Kramer's direction, made a separate \$500 contribution directly to Conchi Bretos, which the candidate accepted. Therefore, there is reason to believe the Bretos Campaign and Conchi Bretos violated 2 U.S.C. § 441e.







July 25, 1996

Javier D. Souto 2620 SW 115th Avenue Miami, FL 33165-2127

> RE: MUR 4398 Campaign for Commissioner Javier Souto

Dear Mr. Souto:

On June 25, 1996, the Federal Election Commission found reason to believe that the Campaign for Commissioner Javier Souto violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Campaign for Commissioner Javier Souto. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contributions identified in the enclosed Factual and Legal Analysis, the Commission instructs the Campaign for Commissioner Javier Souto to disgorge an equivalent amount to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Anniversary

Mr. Souto Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely, helary John Warren McGarry

Vice Chairman





FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Campaign for Commissioner Javier Souto MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on March 3, 1994, he made prohibited contributions through various corporations totaling \$3,500 to the Campaign for Commissioner Javier Souto.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of a

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

corporation with regard to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

2

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. St. Tropez R/E Fund, Ltd., New Fiesta, Inc., Playa Del Sol, Ltd., Olympus Holding Corporation, Santorini Isle, Inc., Seagull Development Corporation, and Azure Coast Development, Ltd. are domestic corporations owned and controlled by Thomas Kramer. On March 3, 1994, at Mr. Kramer's direction, the above listed corporations each made, and the Campaign for Commissioner Javier Souto accepted, separate contributions in the amount of \$500. Therefore, there is reason to believe the Campaign for Commissioner Javier Souto violated 2 U.S.C. § 441e.







July 25, 1996

The Honorable Pat Thomas State Senator of District 3 220 Senate Office Building Tallahassee, FL 32399-1100

> RE: MUR 4398 State Senate President Pat Thomas "Victory in '94"

Dear Mr. Thomas:

On June 25, 1996, the Federal Election Commission found reason to believe that State Senate President Pat Thomas "Victory in '94" violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to State Senate President Pat Thomas "Victory in '94." The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contribution identified in the enclosed Factual and Legal Analysis, the Commission instructs State Senate President Pat Thomas "Victory in '94" to disgorge an equivalent amount to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Anniversary



Honorable Pat Thomas Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely Jarry.

John Warren McGarry Vice Chairman





FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: State Senate President Pat Thomas "Victory in '94" MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on August 26, 1994, he made a \$500 prohibited contribution through a corporation to State Senate President Pat Thomas "Victory in '94".

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.⁴ Moreover, a foreign national shall not direct,

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

dictate, control, or directly or indirectly participate in the decision-making process of a corporation with regard to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

2

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. Playa Del Sol, Ltd. is a domestic corporation owned and controlled by Thomas Kramer. On August 26, 1994, at Mr. Kramer's direction, Playa Del Sol, Ltd. made, and State Senate President Pat Thomas "Victory in '94" accepted, a \$500 contribution. Therefore, there is reason to believe State Senate President Pat Thomas "Victory in '94" violated 2 U.S.C. § 441e.







July 25, 1996

Bruce Kaplan 111 NW 1st Street, Suite 220 Miami, FL 33128-1902

> RE: MUR 4398 Bruce Kaplan Campaign

Dear Mr. Kaplan:

On June 25, 1996, the Federal Election Commission found reason to believe that the Bruce Kaplan Campaign violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Bruce Kaplan Campaign. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contributions identified in the enclosed Factual and Legal Analysis, the Commission instructs the Bruce Kaplan Campaign to disgorge an equivalent amount to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Anniversary





Mr. Kaplan Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

John Warren McGarry Vice Chairman





FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Bruce Kaplan Campaign

MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on April 14, 1993, he made prohibited contributions through two corporations totaling \$1,000 to the Bruce Kaplan Campaign.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of a

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

corporation with regard to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

2

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. New Fiesta, Inc., and Olympus Holding Corporation are domestic corporations owned and controlled by Thomas Kramer. On April 14, 1993, at Mr. Kramer's direction, New Fiesta, Inc. and Olympus Holding Corporation each made, and the Bruce Kaplan Campaign accepted, a separate contribution in the amount of \$500. Therefore, there is reason to believe the Bruce Kaplan Campaign violated 2 U.S.C. § 441e.







July 25, 1996

Mike Karpel Karpel & Co. P.A. 1000 Brickell Avenue, Suite 900 Miami, FL 33131

> RE: MUR 4398 Mike Karpel Campaign Fund

Dear Mr. Karpel:

On June 25, 1996, the Federal Election Commission found reason to believe that the Mike Karpel Campaign Fund violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Mike Karpel Campaign Fund. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contributions identified in the enclosed Factual and Legal Analysis, the Commission instructs the Mike Karpel Campaign Fund to disgorge an equivalent amount to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Anniversary



Mr. Karpel Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

New Millerry Sincerely,

John Warren McGarry Vice Chairman





FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Mike Karpel Campaign Fund

MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that in October 1993, he made prohibited contributions through various corporations and two unnamed intermediaries totaling \$6,500 to the Mike Karpel Campaign Fund.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of a

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

corporation with regard to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

2

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. Portofino Group, Inc., St. Tropez R/E Fund, Ltd., Sandpoint Financial. Ltd., New Fiesta, Inc., Sun & Fun, Inc., Playa Del Sol, Ltd., Beachwalk Development Corporation, Olympus Holding Corporation, Santorini Isle, Inc., 7th and 5th Deco Corporation and SBE, Inc. are domestic corporations owned and controlled by Thomas Kramer. On October 19, 1993, at Mr. Kramer's direction, St. Tropez R/E Fund, Ltd., Sandpoint Financial, Ltd., New Fiesta, Inc., Sun & Fun, Inc., Playa Del Sol, Ltd., Beachwalk Development Corporation, Olympus Holding Corporation, Santorini Isle, Inc., 7th and 5th Deco Corporation and SBE, Inc. each made, and the Mike Karpel Campaign Fund accepted, a separate contribution in the amount of \$500. Additionally, on October 20, 1993, Mr. Kramer made, and the Mike Karpel Campaign Fund accepted, a \$500 contribution through an unnamed intermediary. Last, on October 21, 1993, Mr. Kramer made, and the Mike Karpel Campaign Fund accepted, a \$500 contribution through the Portofino Group, Inc. and a separate \$500 contribution through an unnamed intermediary. Therefore, there is reason to believe the Mike Karpel Campaign Fund violated 2 U.S.C. § 441e.





July 25, 1996

Commissioner James C. Burke Board of Commissioners, Suite 220 111 NW 1st Street, Miami, FL 33128-1902

> RE: MUR 4398 James Burke Campaign Fund

Dear Mr. Burke:

On June 25, 1996, the Federal Election Commission found reason to believe that the James Burke Campaign Fund violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the James Burke Campaign Fund. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contribution identified in the enclosed Factual and Legal Analysis, the Commission instructs the James Burke Campaign Fund to disgorge an equivalent amount to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Anniversary





Commissioner Burke Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

Jels Themen Millery John Warren McGarry Vice Chairman



FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

RESPONDENT: James Burke Campaign Fund

MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on December 15, 1993, he made a prohibited contribution in the amount of \$500 to the James Burke Campaign Fund.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes both an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹

The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.



Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. On December 15, 1993, Thomas Kramer made, and the James Burke Campaign Fund accepted, a contribution in the amount of \$500. Therefore, there is reason to believe the James Burke Campaign Fund violated 2 U.S.C. § 441e.

2







July 25, 1996

Gerald A. Lewis, Esquire Levine & Strivers 245 E. Virginia Street Tallahasse, FL 32301-1263

> RE: MUR 4398 Gerald Lewis Campaign

Dear Mr. Lewis:

On June 25, 1996, the Federal Election Commission found reason to believe that the Gerald Lewis Campaign violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Gerald Lewis Campaign. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (*Sce* 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contributions identified in the enclosed Factual and Legal Analysis, the Commission instructs the Gerald Lewis Campaign to disgorge an amount equal to the remaining unrefunded portion of the contributions, to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Anniversary

Mr. Lewis, Esq. Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Maling Sincerely,

John Warren McGarry Vice Chairman





FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Gwen Margolis Campaign Fund

MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on April 26 and July 29, 1994, he made prohibited contributions through various corporations totaling \$2,100 to the Gwen Margolis Campaign Fund.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of a

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

corporation with regard to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

2

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. Olympus Holding Corporation, Santorini Isle, Inc., 5 Star Island, Inc., 2 Star Island, Inc. and SBE, Inc. are domestic corporations owned and controlled by Thomas Kramer. On April 26, 1994, at Mr. Kramer's direction, Santorini Isle, Inc., 5 Star Island, Inc., 2 Star Island, Inc. and SBE, Inc. each made, and the Gwen Margolis Campaign Fund accepted, a separate contribution in the amount of \$500. Additionally, on July 29, 1994, also at Mr. Kramer's direction, Olympus Holding Corporation made, and the Gwen Margolis Campaign Fund accepted, a contribution in the amount of \$100. Therefore, there is reason to believe the Gwen Margolis Campaign Fund violated 2 U.S.C. § 441e.







July 25, 1996

Gwen Margolis 13899 Biscayne Blvd. Miami, FL 33181-1600

> RE: MUR 4398 Gwen Margolis Campaign Fund

Dear Ms. Margolis:

On June 25, 1996, the Federal Election Commission found reason to believe that the Gwen Margolis Campaign Fund violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Gwen Margolis Campaign Fund. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contributions identified in the enclosed Factual and Legal Analysis, the Commission instructs the Gwen Margolis Campaign Fund to disgorge an amount equal to the remaining unrefunded portion of the contributions, to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Anniversary





Ms. Margolis Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

inen Theleny John Warren McGarry

Vice Chairman

Enclosure Factual and Legal Analysis





FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Gerald Lewis Campaign

MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on December 8, 1993, he made prohibited contributions through various corporations totaling \$4,500 to the Gerald Lewis Campaign.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of a

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

corporation with regard to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

2

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. St. Tropez R/E Fund, Ltd., Sandpoint Financial, Ltd., New Fiesta, Inc., Sun & Fun, Inc., Playa Del Sol, Ltd., Beachwalk Development Corporation, Olympus Holding Corporation, 7th and 5th Deco Corporation and South Beach Creative Group, Inc. are domestic corporations owned and controlled by Thomas Kramer. On December 8, 1993, at Mr. Kramer's direction, the above listed corporations each made, and the Gerald Lewis Campaign accepted, a separate contribution in the amount of \$500. Therefore, there is reason to believe the Gerald Lewis Campaign violated 2 U.S.C. § 441e.







FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

July 25, 1996

The Honorable Charles Dusseau Commerce Building 536 Collins Building Tallahassee, FL 32399-2000

> RE: MUR 4398 Charles Dusseau Campaign

Dear Mr. Secretary:

On June 25, 1996, the Federal Election Commission found reason to believe that the Charles Dusseau Campaign violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Charles Dusseau Campaign. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED





The Honorable Charles Dusseau Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

Milling John Warren McGarry

Vice Chairman

Enclosure Factual and Legal Analysis





FEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Charles Dusseau Campaign

MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on April 14, 1993, he made prohibited contributions through three corporations totaling \$300 to the Charles Dusseau Campaign.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹ Moreover, a foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of a

¹ The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

corporation with regard to decisions concerning the making of contributions in connection with election for any local, State, or Federal office. 11 C.F.R. § 110.4(a)(3).

2

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. New Fiesta, Inc., Playa Del Sol, Ltd. and Olympus Holding Corporation are domestic corporations owned and controlled by Thomas Kramer. On April 14, 1993, at Mr. Kramer's direction, New Fiesta, Inc., Playa Del Sol, Ltd. and Olympus Holding Corporation each made, and the Charles Dusseau Campaign accepted, a separate contribution in the amount of \$100. Therefore, there is reason to believe the Charles Dusseau Campaign violated 2 U.S.C. § 441e.







FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

July 25, 1996

Neisen Kasdin, Esquire Geiger, Kasdin, Hellers & Kuperstein, P.A. 1428 Brickell Avenue, Suite 600 Miami, FL 33131-3435

> RE: MUR 4398 Neisen Kasdin Neisen Kasdin Campaign Fund

Dear Mr. Kasdin:

On June 25, 1996, the Federal Election Commission found reason to believe that the Neisen Kasdin Campaign Fund and you violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). However, after considering the circumstances of this matter, the Commission also determined to take no further action and closed its file as it pertains to the Neisen Kasdin Campaign Fund and you. The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

The Commission reminds you that the receipt and acceptance of contributions from a foreign national in connection with any local or State election is a violation of 2 U.S.C. § 441e. (See 11 C.F.R. § 110.4(a).) You should take steps to ensure that this activity does not occur in the future. In light of the impermissible nature of the contribution identified in the enclosed Factual and Legal Analysis, the Commission instructs the Neisen Kasdin Campaign Fund to disgorge an amount equal to the remaining unrefunded portion of the April 23, 1993 contribution from Thomas Kramer, to the United States Treasury, care of the Federal Election Commission, within 30 days of receipt of this letter.

The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter.

Celebrating the Commission's 30th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED





Mr. Kasdin, Esq. Page 2

If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

unon Micherry Sincerely,

ohn Warren McGarry Vice Chairman

Enclosure Factual and Legal Analysis

FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENT: Neisen Kasdin Campaign Fund Neisen Kasdin

MUR: 4398

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. *See* 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a *sua sponte* submission from Thomas Kramer disclosing, *inter alia*, that on April 23, 1993, he made a prohibited contribution in the amount of \$500 to the Neisen Kasdin Campaign Fund, and a separate prohibited contribution during the same month directly to Mr. Kasdin, through an unnamed intermediary for an undisclosed amount.

The Federal Election Campaign Act of 1971, as amended ("the Act"), states that it is unlawful for a foreign national directly or through any other person to make any contribution of money or anything of value in connection with any election to any local, State or Federal political office; or for any person to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a). For purposes of section 441e, the term person includes both an individual and a political committee. 2 U.S.C. § 431(11). A foreign national includes an individual who is not a citizen of the United States and who is not lawfully admitted for permanent residence, as defined by section 1101(a)(20) of title 8.¹

2

Thomas Kramer is a German citizen and fits squarely within the definition of a foreign national. On April 23, 1993, Thomas Kramer made, and the Neisen Kasdin Campaign Fund accepted, a contribution in the amount of \$500. In the same month, Thomas Kramer made, and Neisen Kasdin directly accepted, an contribution through an unnamed intermediary for an undisclosed amount. Therefore, there is reason to believe the Neisen Kasdin Campaign Fund and Neisen Kasdin violated 2 U.S.C. § 441e.

The term "lawfully admitted for permanent residence" means the status of having been lawfully accorded the privilege of residing permanently in the United States as an immigrant in accordance with the immigration laws, such status not having changed.

BRYCE W ACKERMAN" DANIEL A AMAT JOHN B. FULLER" STEVEN H. GRAY TIM HAINES KARL V. HART PHILLIP J. SHEEHE YOUNG J. SIMMONS MARTY SMITH LOUIS V. VENDITTELLI"

DEBRA M. LEDER

*BOARD CERTIFIED IN CIVIL TRIAL LAH **BOARD CERTIFIED IN TAX LAH SIMMONS, HART & SHEEHE

A PARTNERSHIP OF PROFESSIONAL ASSOCIATIONS ATTORNEYS AT LAW JUL 24 ONE BISCAYNE TOWER - SUITE 1684 2 SOUTH BISCAYNE BOULEVARD MIAMI, FLORIDA 33131 (305) 379 - 3515 FAX (305) 379 - 5404

July 23, 1996

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ECTION

OCALA OFFICE

125 N.E. FIRST AVENUE, SUITE 1 OCALA, FLORIDA 34470

MAILING ADDRESS

POST OFFICE (30X 3310 OCALA, FLORIDA 34478 TELEPHONE (352) 732 - 8121 FAX (352) 368 - 2183

VIA FEDERAL EXPRESS

Mr. Jose M. Rodriguez Federal Election Commission General Counsel Office 999 E Street, Suite 657 Washington, D.C. 20463

Re: Terri E. Bradley

Dear Mr. Rodriguez:

Enclosed is the Conciliation Agreement originally executed by Terri Bradley. Also enclosed is my firms trust account check in the amount of \$21,000 payable to the Federal Election Commission in payment of civil penalty imposed by the Commission on Ms. Bradley.

Please provide me with a signed copy of the Conciliation Agreement.

Very/truly yours,

Louis V. Vendittelli

cc: Terri E. Bradley
 (without enclosures)

LVV\ir Enclosures

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

TWO WAY MEMORANDUM

OGC Docket TO:

Rosa E. Swinton FROM: Accounting Technician

Leslie D. Brown Disbursement Technician

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36.

July 24, 1996

Account Determination for Funds Received SUBJECT:

We recently received a check from SIMMONS, HART F and give the MUR/Case number and name associated with the deposit.

TO: Rosa E. Swinton

Leslie D. Brown Accounting Technician Disbursement Technician

OGC Docket By aa FROM:

SUBJECT: Disposition of Funds Received

In reference to the above check in the amount of \$21,000.00the MUR/Case number is 4398 and in the name of in the account indicated below: Place this deposit

Budget Clearing Account (OGC), 95F3875.16

Civil Penalties Account, 95-1099.160

Other:

alexander

7-25-96 Date

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED.



Board of Country Commissioners

METROPOLITAN DADE COUNTY-FLORIDA DISTRICT 10 111 N. W. FIRST STREEF, SUITE 320 MIAMI, FLORIDA 33128-1763 (305) 375-4635

FAX (305) 375-4835

SENATOR JAVIER SOUTO

July 29, 1996

Mr. Jose M. Rodriguez Federal Election Commission Washington, D.C. 20463

Re: MUR 4398

Dear Mr. Rodriguez:

I received Mr. John Warren McGarry's letter regarding a violation by the 1994 Campaign for Commissioner Javier Souto. I would like to explain several points on this issue and ask for your advise on how to proceed to resolve this unfortunate situation.

Your letter dated July 25, 1996, was the first communications that I received from the Federal Election Commission on this issue.

I have never met Mr. Kramer, I had no knowledge of Mr. Kramer's nationality, and I had no knowledge that these corporations belonged to Mr. Kramer. I assumed that all the checks were legal and from corporations that could contribute to my campaign

Your letter states that the Campaign account for Commissioner Javier Souto issue a check for the sum of \$3,500 to the United States Treasury, care of the Federal Elections Commission within 30 days. Unfortunately, the campaign account was closed on October 31, 1994 as required under Florida election laws. I was reelected in October of 1994, so I chose to contribute the unexpended balance of contributions, approximately \$53,104, by donating them to charitable organizations within the South Florida community, as permitted under state law. I am attaching the final campaign report which shows the contributions to the non-profit organizations, as well as a zero balance remaining in the campaign account. Therefore, I cannot issue a campaign account check to the Federal Elections Commission. For me to may the \$3,500 out of my personal funds would present an extreme hardehip, since my total salary as a Commissioner consist of a \$5,000 annual salary. I am 56 years old and retired. Furthermore, I feel this would be an unjustified penalty

I was not even familiar with this law prior to recelpt of your letter.

Please call me and let me know how to proceed with this, I do not want to be in further violation by allowing the 30 days to elapse.

Javier Souto JS/mg

enclosure

DISTRICT OFFICE: 9766 5. W. 24 STREET, SUITE 1, MIAMI, FLORIDA 33165-7575 + (305) 222-2116 + FAX (305) 222-2120

07/30/98 TUE 14:09 FAX 305 222 2120





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November 1st, 1994

1- 2- 3-

Dear 1~ 3~:

I would like to take this opportunity to thank you for your support with my re-election campaign to The Metro Dade County Commission. Thanks to you, I had no opposition and was re-elected in October.

As you know, I am committed to serve the residents of Dade County and to keep improving the quality of life in our community.

The unused campaign funds have been donated to the following charitable organizations: Liga Contra el Cancer; University of Miami Microbiology Research; University of Miami Breast Cancer Research; University of Miami Multiple Sclerosis Research; University of Miami Parkinsons Research and Centro Mater.

Again, thank you for demonstrating your strong support and above all your friendship.

Sincerely,

Javier D. Souto Dade County Commissioner District 10

JDS/mcm

07/29/96

Campaign Treasurer's Report

16:30

identification Number:

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	Column 1	Column 2	Column 3	Column 4
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A. Contributions Brought Forward From Previous Report, If Any	119,08868	-	19.088-68	
B. Contributions This Report		9	+	
C. Total Contributions (Add Lines A & B)	19.088.68		\$ 19,088.68	

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V. EXPENDITURES

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A. Expensitures Brought Forward From Previous Report, # Any	\$119.076.25
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A. Baiance in Account at End of Prior Year (For Political Committees, Commit and Party Executive Committees		÷ ÷
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D. ACCOUNT BALANCE	(Line A + Line B - Line C)	Q-
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NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FOOD AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DUSION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE DUMBER OF NEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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0/98 TUE 14:15 FAX 305 222 2120 1011 07/28/96 16:33 2009 ITEMIZED EXPENDITURES 7101/94_ through 9/30/94 Page 1 of C Pages Report Covering Period of ___ Janier Santo Contr. District # 10 439.35 or Petty Cash purposes during the Reporting Period S. Transfer of Funds to Interest Bearing Account or Certificate of Deposit from Campaign Account Name of Financial Institution (Date of Transfer Nature of Account Amount Date Full Name, Mailing Address Purpose of Amount and Zip Code Expenditure HAPPY Days Tables toc \$257 \$ 134.19 2/94 5792 500. Picnic Miami, H. FOOD FOR EXPRESS DISTRIBUTURES BITY RUCE & 112 AUR PicNic 486.00 Hiani, 21-Blue Sky Bird Road 3. FOOD FOR 52.66 PiCNIC Miami, 71. Schemos Supermit. Soda JEE 4 Fallicuic 88.05 71. 33174 Sedanos Supermit. GZAVE E C. Way Sada & ICE 14 « Picuic 134.21 Tank Roberto GONZALEZ DI Music 7980 SW. 85T. 10 For Picnic 125,00 H. Mianei, Marilyo Bakery 10640 Sw. Coral Wa CARE FOR 7/4 62.00 Picicic Miani, J. Comperer 5 HARD/SOFTWARE Personal Computer 13450. Dixie Huy 8. 8,492,31 716 Miami, 71. 33146 COMPUTER WHSRE . 9. OTSCO 8300 Park Blud. & affice Supplies 71.33144 1,167 Miami, Petty Cash 10. CASh -Cleaning 2500 Sw. 115 Aug supplier. 71. 33165 Mianui, CEPERO Profession for. Professional Sell 940 Ade 33174 Services Office Depot. Office 8311 West Hagler supplies: Hianu; 71. 33144 112,75

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ITEMIZED EXPENDITURES

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nes during the Reporting Period

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07/30/96 TUE 14:17 FAX 305 222 2120 18:34 07/29/96

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ITEMIZED EXPENDITURES 7/01/94 0417. District # 10 Report Covering Period of through Jausir Care n Name of Candidate, Political Committee or Committee th Fat

Total amount spent for Patty Cash purposes during the Reporting Period 5.

lame of Fir	Funds to Interest Bearing Account or Ce nancial Institution Nature of Accou	Unt Date of Transfer	Amount
Date	Full Name, Mailing Address and Zip Code	Purpose of Expenditure	Amount
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6/30	Diario Las Americ 2900 NW. 39 ST Mignie, H.	CAB Political Rod	219.20
8/15	Ahara Printing Ce 6218 Sev. BST. Mamin, H.	P. Mailingletter Branding	2,952.1
960	La Actualidad P.D. Box 441776 Mianie, 71, 33144	Political Add	3008
Too	Editorial liberta 922 E. 31 ST. 330	3 Add	HOO. PH
9/20	The Gazzette 4730 W. Hagkrs Hrans: 7. 3313	4 Political	300
9/20	Centro Mater 418 Sw. 4maine 313	Donation	5,000

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07/30/96 TUE 14:18 FAX 305 222 2120 16:35

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Pages

ITEMIZED EXPENDITURES 044/SSiamer Distr. # 10

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7/01/94 through Report Covering Period of alun aver Sauce Name of Candidate, Political Committee or Committee of Candinuous Exist

07/29/96

Total amount spent for Petty Cash purposes during the Reporting Period S.

Name of Pan	Funds to Interest Bearing Account or Certificancial Institution Nature of Account	Dete of Transfer	Amount
Date	Full Name, Mailing Address and Zip Code	Purpose of Expanditure	Amount
"That	hisette Erareia 8961 Sw. 9 torr Hianui, 71. 33174	Typesetting	700.02
8/10	Fing Oil 7:0. Box 219034 Dallas, TX.75201	GAS	10,00
0/10	Amoco 9014 Des Moines, FA. 503	GAS	37.12
8/10	Petty CASH IN Ade. 2620 Sed. IN Ade. Hianu, H. 33165	Food Heeting Volunteers	439, 35
· 9/02	Ame Interprises P.O. Box 35-1382 Higan, 7, 33135	Political ADD	47500
9/02	Davin de la Cable	4	300,00
9/02	Himmi Boh Art Dees Rush 169 Lincolord Rd H. Bch. 7. 3339	ishers 4	200,00
9/02	Horizontes P.O. Box 52-15768 Hianua Fl.	.4	200.00
· 9/02	Southern Bell P. a. Box 100100 Columbia, SC. 200	Phone	783 48
9/02	Sun Newspaper P.O. Box 88 0894	Political	
9/02	P.O. Box 150001 Mianui, H.	4	3-00.
2 4/02	P.O. Box 650804	4	300.00

0

07/29/96 16:36 10013 TEMIZED EXPENDITURES 9/20/94 Page 5 of le Pagen 710144 through ____ Report Covering Period of County Corper. Disr # 10 DiSento Janer Name of Candidate, Political Committee or Con of Continuous Entry Total amount spent for Petty Cash purposes during the Reporting Period 3. Transfer of Funds to Interest Bearing Account or Certificate of Deposit from Campaign Account Name of Financial Institution (Nature of Account Date of Transfer Amount Date Full Name, Mailing Address Purpose of Amount and Zip Code Expenditure Ligh Contra El Cancel 1895 Sud 35 Ave. 1.9 Donation 5,000.00 20 MLanui, H. 33130 FINT'L Rett Syndrome Aspa. 9121 Piscath why Rd. ST.2B Donation Clinton, HD: 20735 Universidad & Hianne Hicrob. & Instrumentograduat. Donation 29/20 1,000. 10,000.00 1600 N.W. 10- Ave. Hicmai, # 33136 Sylvester Comprendensive 15,000.00 ancer Center-Bread Donation Currer Research, 1475 NW: Heami U.M. Hultiple Schrosis Research. Ctr. 10,000,00 9bo Donation 1501 MW. 90 Alle 6. Miami, 71. 33136 U.M. Parkinson Found. Brain Endowment Rech. 7. 5,000.-1. Salation Parkinson Bldg. Hiami Rebuild Georges Rd. 8. 9/23 Consulting 6,000. Graciella Abad 9.g 9520 Sul. 8th ST. Fund Baak 00 3,0002 Huami, 71. 33174 109 Diario Las Americas Political P.D. Bex 59317 121 ADD 48. Hianic, 11. Howers Flowers Fr Sabarid Howers 9/28 Miani, 7. 33155 La Prensa de Miami P.O. Box 44-2040 12 Political 9/28 Mianie, 71. 33144 Add

7 M N 00 5 0

O.

07/30/96 TUE 14:19 FAX 305 222 2120

TUE 14:20 FAX 305 222 2120 ITEMIZED EXPENDITURES through 9/30/94 6 of 6 Peque 7/01/94 Page Report Covering Period of County Cony. Dist # 10 lauer Santo 439,35 Total amount spent for Perry Cash purposes during the Heporti Transfer of Funds to Interest Bearing Account or Certificate of Deposit from Campaign Account Date of Transfer Name of Financial Institution Nature of Account Amount Uate Fun Name, Mailing Address runuase or AIRCUIL Expenditure' and Zip Code 1.4/26 00 House his 53TRIN. 500. Donation 7000 NW Hiami 71.33.166 St. Brendas Church 500 00 2 9/28 Donation 87 ANE SW. E. 32 ST. Miami, H. Deposit Repund 3. Say ther! 200 (317.91) 10. By 467634 Haut, 60. 31146 30 Strine 4.9 St. Jude Donation Battimore, MD. 21201 100.00 Hiani, Fl. 5. 204 00 Vo pullio 6. nat Jernie Way 23.50 30 170 Hiani Caarge Joseph's Indian School 7. ST. 50, 00 9B0 Donation Chamberlain, SD. 51326 Miami Childrenstop taund 8 60 9 3000 SW. 62 taque! 450. Doration 30 Hrani, H. 33155 9. 00 .3 10. 17 0 PH 11. ŵ 17 17 12 05-DE-14

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SUITE 103 NORTH MIAMI BEACH, FLORIDA 33181

August 1, 1996

Jose M. Rodriguez, Attorney Federal Election Commission Washington, D.C. 20463 FEDERAL ELECTION OFFICE OF CENERAL COUNSEL

CERTIFIED MAIL P 335 909 620

RE: MUR 4398 Gwen Margolis Campaign Fund

Dear Mr. Rodriguez,

I am in receipt of the July 25, 1996 letter written by John Warren McGarry, Vice Chairman in reference to the above matter. In response to that letter please note that immediately upon finding out that Mr. Kramer unlawfully contributed to the Gwen Margolis Campaign Fund, I refunded to Mr. Kramer all unlawful donations. I am enclosing copies of those checks as well as the cover letter that went with the refund. In April of 1995 the Gwen Margolis Campaign Account was closed. I am enclosing the final bank statement as proof.

These two enclosures should resolve any pending questions in regard to the Gwen Margolis Campaign Fund. If there are any other questions or comments, please do not hesitate to contact the undersign.

Sincerely,

Ann J. Gordon Campaign Treasurer

Enclosures

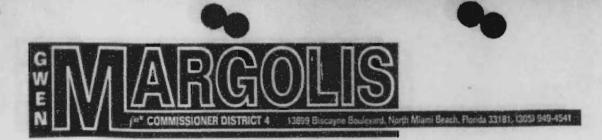
1364 CAMPAIGN ACCOUNT OF GWEN MARGOLIS THE SENATOR BUILDING 13899 BISCAYNE BLVD. NORTH MIAMI, FL 33181 NOU 21 19 94 63-606/870 23 PAY TO THE ORDER OF___ antorin \$ 500 % SLP TOOLLARS INTERCONTINENTAL BANK 10.00 veturn of contribution FOR ł "001364" 1:0670060631: 230100/4533" 1 NO CAMPAIGN ACCOUNT OF GWEN MARGOLIS 1365 THE SENATOR BUILDING 13899 BISCAYNE BLVD. NORTH MIAMI, FL 33181 NON 21 1994 83-808/870 23 PAY TO THE OF OLYMPI NG re S \$10 C HOOLL ARS INTERCONTINENTAL BANK return of contribution FOR "001365" ::067006063: 230100'3533"

1361 CAMPAIGN ACCOUNT OF GWEN MARGOLIS THE SENATOR BUILDING 13899 BISCAYNE BLVD. NO1.21 194 63-606/670 23 NORTH MIAMI, FL 33181 PAY TO THE ORDER OF. Island, INC. Star \$ (INTERCONTINENTAL BANK return of contribution FOR. "001361" "067006063" 2301003/533" 1362 CAMPAIGN ACCOUNT OF GWEN MARGOLIS THE SENATOR BUILDING 5 13899 BISCAYNE BLVD. Nov 21 94 63-606/870 21 NORTH MIAMI, FL 33181 am PAY TO THE ORDER OF_ NC 15 10 no \$5 M COLLARS INTERCONTINENTAL BANK 00 of contribution return FOR "E20200720: "526100" *#EE&E001001533# CAMPAIGN ACCOUNT OF GWEN MARGOLIS 1363 THE SENATOR BUILDING 13899 BISCAYNE BLVD. NOV 21 1994 83-606/570 23 NORTH MIAMI, FL 33181 PAY TO THE ORDER OF h \$ 500 D. B.E. INC CONTRACT AND POLY OF A SDOLLARS INTERCONTINENTAL BANK TTALE BALL return of contribution FOR 2301004533# "001363" C67006063"

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November 22, 1994

Thomas Kramer, President Portofino Group 446 Collins Avenue Miami Beach, Florida 33139

Dear Mr. Kramer,

I am in receipt of your letter dated November 3, 1994 requesting a refund of your various contributions to our campaign. Enclosed please find the following refund checks:

CHECK #	TO WHOM	AMOUNT
1361	2 Star Island	\$500.00
1362	5 Star Island	500.00
1363	SBE	500.00
1364	Santorin Isle	500.00
1365	Olympus Holding	100.00

I would appreciate it if you could cash these checks quickly because, I am closing this account very soon.

pet points -

Sincerely,

Ann/J. Gordon Campaign Treasurer

enc.

Margolis Campaign Fund

BIN CONTINENTAL BANK	Account Statement
305-891-0520 NORTH MIAMI BRANCH 12700 BISCAYNE BOULEVARD NORTH MIAMI, FLORIDA 33131	PAGE NBR 1 ACCOUNT NUMBER 2301003535
1 CAMPAIGN ACCOUNT OF GWEN MARGOLIS C/O ANN GORDON THE SENATOR BLDG 13899 BISCAYNE BLVD N MIAMI FL 33181	STATEMENT DATE 05/31/95 AS OF DATE 05/31/95 CL 0001 0022
	TAX ID NBR 20-3267740
	FINAL STAT
LAST STATEMENT BALANCE 1,957.	

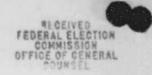
LAST STATEMENT BALANCE + DEPOSITS/CREDITS - CHECKS/DEBITS + INTEREST EARNED - SERVICE CHARGE	1,957.27 DATE 04 5.92 NUMBER 1,964.19 NUMBER .00 YTD .00	•00 •00
BALANCE THIS STATEMENT	.00	
AVERAGE COLLECTED BALANCE	. 45-	
** TRANSACTION DETAIL ** DATE DESCRIPTION 05/03 CREDIT MEMO	AMOUNT 6+92	
** CHECKS PAID ** CHECK NBR DATE AMOUNT 1378 05/01/95 1,964.19 *GAP IN NBR SEQ	CHECK NBR DATE TOTAL CHECKS 1	AMOUNT
** DAILY BALANCE INFORMATION ** DATE BALANCE DATE B 04/30 1,957.27 05/01 05/31 .00	ALANCE DATE BALANCE 5.92-05/03 .00	



949704 382 3417

PLEASE EXAMINE YOUR STATEMENT IMMEDIATELY. IF NO ERRORS ARE REPORTED IN TEN DAYS THIS ACCOUNT WILL BE CONSIDERED CORRECT. NOTICE: SEE REVERSE SIDE FOR RECONCILEMENT FORM



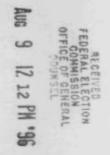


Aug 9 12 11 PM '96



1000 Brickell Avenue Suite 900 Miami, Florida 33131 (305) 373-6200 Fax (305) 373-2626 National (800) 766-5095

August 5, 1996



RE: MUR 4398 Mike Karpel Campaign Fund

Dear Mr. Rodriguez:

Mr. Jose M. Rodriguez

Federal Election Commission Washington, D.C. 20463

Pursuant to our telephone conversation of last Friday, I am enclosing herewith the four "campaign treasurer reports" which encompass the life of the above referred to campaign fund, from its inception to its eventual close on February 3, 1994.

As you can see, the Campaign Fund closed with no money with which to repay its only outstanding debts, loans owed to the undersigned, Miguel Karpel, totalling \$15,500. The Campaign Fund is therefore unable to disgorge the requested \$6,500.00.

Needless to say, I am still (and will be for some time) in shock after reading your letter dated July 25th. I am relieved, nevertheless, to find that the Commission found no reason to take further action and to close its file. As I explained, when these contributions where received, I did not know, nor had reason to know, that they were in violation of 2 U.S.C. § 441e.

I thank you for your assistance in resolving this matter.

Very truly yours, Miguel Karpel

MK/jms

Enclosures

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Campaign Treasurer's Report

Karpel, Miguel					
Contractor o nume se cast Kanna, finite nume, titudas sense at Nama al Partesar Concentras, Contentinae al Computato Concentras, ar Paris Romas		8.7.0	a of Report (Check As	opropriata Basi	
City of Miami Beach Commissioner Group III		II. Type of Report ICheck Appropriate Baxi January 10 Aard 10 July 10 X October 10 Stand Gay preceding First Primary Itilit day preceding First Primary			
1741 Cleveland Road					
Labres Burder and Tarent					
Miami Beach, Rorida 33141					
Oin, twee we be Gase X Candidary Political Commerces of Continues Existence Political Committee Political Committee Polity Esocutive Committee Polity Esocutive Committee Political Committee of Committee of Committee Political Committee of Committee of Committee Political Committee		Esh Gay preceding First Primary Esh Gay preceding Secondary Primary Esh day preceding Secondary Primary Tibh day preceding General Election Esh day preceding General Election Seecial Election Tammacion Report (Cardidates only)			
Campaign depository or bank account number: Sun Bank 260002223132		Termination Report	(Candidates only)		
Covering Period of August 4, 1993 through September	30, 1993	This Report is An A	unendment		
	Caluma 1	Calumn 2	Column 3 Total	Calumn 4	
CONTRIBUTIONS	Cash & Checks	Loans	Monetary (Column 1 + 2)	In-End	
A. Contributions Brought Forward from Previous Report. H. Ann	0.00	0.00	0.00		
B. Contributions This Report	20,300.00	15.500.00	35,800.00		
C. Tatal Corprolutions IAdd Unes A & B	20,300.00	15,500.00	35.800.00		
EXPENDITURES					
A. Expenditures Brought Forward From Previous Report, in Ann			0.00		
8. Exsendicures This Report (Excluding Trensfers to Office Account)			30,078.67		
C. Transfers to Office Account ICandideree Drivi		0.00			
D. Total Expenditures		LASS Lines A, 8 & CI	30,010.01		
BALANCE					
A. Balance in Account at End of Prior Period (For Polisical Committees, Committees of Continuous Existence Period Period Period Committees Only).	interca.		0		
B. Total Monetary Contributions (from line C, Column 3 above)		35,800.00			
C. Total Expenditures ifrom line D, Column J aboval			30.078.67		
5. ACCOUNT BALANCE		Une A + Une E - Une CI	5.721.33		
Amount of 1.5 percent assessment remitted with the report If Policial Committees. Committees of Continuous Existence and Party Executive Committees Orivi EXTIPY THAT I HAVE DUAMENED THIS REPORT AND IT IS TRUE. REALT AND COMPLETE.	DUARTER PRINT NO	HAVE DECEMBED THIS REP MARTE	AMAN FOR POLITICAL	10/11/53	
A OR MENT JALME OF THEASURER	10		ie_	- 19/11/93	
Al-14	SCHATURE	4	ie-	19/11/93	





Page

ITEMIZED CONTRIBUTIONS

Report Covering Period of August 4, 1993

September 30, 1993

4 at 7 Pages

Miguel Karpel

Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

through

	of Funds for Separate Interest-Bearing Account Name of Financial Institution	Nature of Account		Date of Transfer	Am	nount
Date	Full Name. Mailing Address and Zip Code	Оссцеват 11 ания \$100		Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1, 8/4/9	3 Miguel Karpel 1741 Cleveland Road Miami Beach, Piorida 33141-1720	losn		\$00.00		
2. 8/6/9	3 Ira Krieger 1354 Cleveland Road Miami Beach, Florida 33141	Business	nan	\$00.00		
3. 8/6/9	2 Anits Krieger 1354 Ceveland Road Mami Beach, Florida 33141	House	ile	500.00		
4. 8/6/9	3 Haddon Hall Association, Ltd 1230 Cleveland Road Miami Beach, Rorida 33141	Hotal		500.00		
5. 8/6/9		Real Est		500.00		
8. 8/6/9		Ansi Est		\$00.00		
7. 8/6/9	The Property of the Property o	Red Es:		500.00		
8. 8/6/5	3 Regency Home Health Associates, Inc. 999 Washington Avenue Miami Beach, Ronda 33119	ACU		250.00		
9. 8/6/9	3 Renaissance Retirement Community, Inc. D/8/A The Plaza South 999 Washington Avenue Miami Beach, Ronda 33139	LCL		250.00		
0. 8/6/9		Eaujorn		250.00		
11. 8/6/9	3 A-NUTEMP, INC. 19593 Northeast 10 Avenue Bay C & D North Miami Beach, Ronda 33179	A/C Cont		100.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

OS-06-13 (12-91)





Pages

ITEMIZED CONTRIBUTIONS

September 30, 1993

Report Covering Period of August 4, 1993

Miguel Karoel Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

through

	of Funds for Separate Interest-Bearing Acc Name of Financial Institution	Nature of Account		Date of Transfer	Am	ownt
Date	Full Name, Mailing Address and Zip Code	0ccupa If ov \$10	er.	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1. 8/6/1	13 Regency Supply, Inc. 999 Washington Avenue Miami Beach, Rorida 33129	Equipr	nent	250.00		
L 8/6/9	33 The Plaza at James, Inc. 1745 James Avenue Miam Beach, Rorida 33139	DA	,	250.00		
2. 8/6/1		Raul Es		500.00		
<. 8/18/3	33 Sheldon Greene & Associates, Inc. 1720-79th Street Causeway Miami Beach, Rorida 33141	NU		25.00		
5. 8/19/1	13 Gumenick Properties 900 West Avenue Miami Beach, Rolds 33139	Real E	IIBCR	200.00		
6. 8/24/1	and growth ("Automation" constraints and an and a state of the state	Real E:		500.00		
7. 8/26/1	Pacido "Pete" Banco 15420 Southwest 81 Avenue Miami, Rorida 23157	Insura	nca	\$00.00		
8. 9/3/1	22 John E. Acebal d/b/a Bobcat Rental 15306 S.W. 72 St. Bidg. 27, No. 14 Miami, Ronda 33133	NO		100.00		
9. 9/3/1	33 Budget Tool & Fastener, Inc. d/b/s Ught Bub Depot 529 South 21 Avenue Hollywood, Ronda 33020	NZ		100.00		
0. 9/3/3	the second se	Long Di Carr		100.00		
1. \$/9/3	13 Miguel Karpel 1741 Cleveland Road Miami, Beach, Florida 33141	las		15,000.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

DS-DE-13 (12-91)





ITEMIZED CONTRIBUTIONS (Plaase Type)

Report Covering Period of August 4, 1993 September 30, 1993

Page 3 or 7

Pages

Miguel Karpel Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

through

	of Funds for Separate Interest-Bearing Acco Name of Financial Institution	Nature of Account	Date of Transfer	Arr	sount
Date	Full Name. Mailing Address and Zip Code	Occupation If over \$100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1. 9/10/9	3 MAVA, Inc. 100 Lincoln Road Miami Beach, Florida 33139	Real Estate	250.00		
z. 9/10/9	3 Stanley Bloom S401 Collins Avenue Miami Beach, Rorida 33140	Businesaman	250.00		
3. 9/10/9	3 Robyn Small Elliott 4300 Southwest 72 Way Oavie, Rorida 33314	Administrative Assistant	250.00		
4. \$/10/9	3 Yaffa Guzi Kirat 5401 Collins Avenue Miami Beach, Rorida 33140	Administrative Assistant	250.00		
5. 9/10/9		Adminiatrative Assistant	250.00		
6. 9/10/9		Mortgage Processor	250.00		
7. 9/10/9.	3 Efy Bashany 1720 Puller Avenue Los Angeles, California 90048	Mortgage Processor	250.00		
8. 9/10/9) Oz Nissim 100 Lincoln Road Miami Beach, Ronda 33139	Construction	250.00		
9. 9/10/9:	Tomer Bitton 5445 Collins Avenue Miami Beach., Ronda 33140	Mortgage Processor	250.00		
0. 9/15/9		Construction	250.00	1	
1. 9/20/9	the second se	Saires	250.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

05-DE-13 (12-91)





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ITEMIZED CONTRIBUTIONS

September 30, 1993

(Plazas Type)

Report Covering Period of August 4, 1993

Miguel Karoel Name of Candidate: Political Committee; Committee of Continuous Existence; or Party Executive Committees

through

_	of Funds for Separate Interest-Bearing Account or C Name of Financial Institution Nature	of Account	Date of Transfer	Am	punt
Date	Full Name. Mailing Address and Zip Code	Occupation H over \$100	Mignetary - Including Interest Earned	In-Kind	Description of In-Kind
1. 9/20/	52 Steven Plotkin 680 Conde Avenue Coral Gables, Ronda 33158	N/A	100.00		
2. 9/20/1	83 Bruce Melceres 1228 West Avenue, Apartment 701 Miami Beach, Florida 33139	N/A	100.00		
3. 9/20/	13 Keith Kavens 1320 Daytonia Road Miami Beach, Florida 33141	Construction	\$00.00		
4. 9/20/	33 Stave Franklin 11801 Wilshire Boulevard Los Angeles, California 90025	NA	100.00		
5. 9/20/		N/A	100.00		
4. 9/20/1	13 Cobel Industries, Inc. 17971 Biscayne Boulevard North Miami Beach, Piorida 33160	N/A	50.00		
7. 9/20/1	33 Smith and Supraski, P.A. 11900 Biscayne Boulevard Miami, Rorida 33181	N/A	100.00		
8. 9/20/9	13 Suzanne H. Hassen 100 Uncoln Road Miami Beach, Ronda 23139	Secretary	250.00		
9. 9/23/1		N/A	75.00		
0. 9/23/1		Retired Person	200.00		
1. 9/23/1		N/A	50.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY UST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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ITEMIZED CONTRIBUTIONS (Please Type)

September 30, 1993

Report Covering Period of August 4, 1993

Miguel Karpel Name of Candidate: Polisical Committee: Committee of Continuous Existence: or Party Executive Committees

through

	r of Funds for Separate Interest-Bearing Account or Certificate of Deposit to Campaign Account (Interest Not Included) Name of Financial Institution Nature of Account Date of Transfer			Amount		
Date	Full Name, Mailing Address and Zip Code	Occupet If ove 3100		Monstary - Including Interest Earned	In-Kind	Description of In-Kind
1, 9/23/9	3 Jaime Borenstein 1664 Collins Avenue Miami Beach, Rorida 33139	N/A		50.00		
2, 9/23/9	3 Stretch Your Dollar 1665A Collins Avenut Miami Beach, Rovida 33139	N/A		25.00		
3. 9/23/9	3 Three Fifty Corporation 350 Lincoln Road Mami Beach, Roida	NA		50.00		
4. 9/23/9		NA		25.00		
8. 9/23/9		Medical Pro	Ivider	500.00		
6. 9/23/9	3 Medical Park Diegnostic Multicenter, Ltd. 9090 Southwest 87 Court Miami, Florida 33176	Medical Pr	nider	\$00.00		
7. 9/23/9	3 Kendall Therapy Center 6825 Southwest 87 Avenus Miami, Ronda 23175	Medical Pro	nuider	500.00		
8. 9/23/9	3 North Miami Beach Surgical Center 120 Northeast 187 street North Miami Beach, Florida 33162	Medical Car		\$00.00		
9. 9/23/9		Medical Co		500.00		
0. 9/23/9	the second se	Real Esta		250.00		
1. 9/24/9	3 Steven Goldman 600 Northesat 36 Street Miami, Ronda 33137	Attorney		250.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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ITEMIZED CONTRIBUTIONS

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Report Covering Period of August 4, 1993 September 30, 1993

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Miguel Karpel Name of Candidate: Policical Committee; Committee of Continuous Existence; or Party Executive Committees

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Transfer of Punds for Separate Interest-Bearing Account or Certil Name of Financial Institution Nature of				Amount		
Date	Full Name, Mailing Address and Zip Code	Occup 21 o 510	ver	Monetary - Including Interest Earned	in-Kind	Description of In-Kind
1. 9/28/93	Rive Star Senitation 2315 Northwest 48 Street Miami, Ronida 33142	NC	4	100.00		
2. 9/28/93	Jacob Levy, M.O. 1855 Cleveland Road Miami Beach, Rorida 33141			100.00		
3. 9/28/93	Rotbert and Associates, Inc. 2401 Collins Avenue Miami Beach, Ronda 33140	N		100.00		
4. 9/28/93	Mike's Cigar Distributors, Inc. 465 Arthur Godfray Road Miami Beach, Rorida 33140	N		100.00		
5. 9/28/93	Carlos D'Gabriel 521 Lincoln Road Miami Beach, Rorida 33139	N		100.00		
6. 9/23/93	Francisco Armandia, M.D. 1330 Coral Way, Suite 205 Milami, Ronica 33166	Dec		500.00		
7. 8/28/93	and the second se	Dec		500.00		
8. 9/26/92	and the second	Businer		500.00		
9/26/93	the second s	Real E		500.00		
0. 9/28/93		Reaf E		500.00		
1. 9/28/93	the second s	Long Distance Carner		300.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

05-06-13 (12-91)





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Page 7 of

Miguel Karpat

Name of Candidate: Political Committee: Committee of Continuous Existence: or Party Executive Committees

through

Transfer of Funds for Separate Interest-Bearing Account or Certi Name of Financial Institution Nature of				Amount	
Date	Full Name, Mailing Address and Zip Code	Occupation If over \$100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1. 9/29/93	Comprehensive Communications 1995 Northeast 142 Street North Miami Beach, Rorida 33181	Computer Company	250.00		
2. 9/29/93	Erra Katz 2665 South Bayshore Drive Coconut Grove, Rorida 33133	N/A	100.00		
3. 9/29/93		Businessman	\$00.00		
4. 9/29/93	Jack Chester 1855 Brickell Avenus Miami, Rorida 33129	N/A	100.00		
5, 9/20/93	Biss Realty 407 Uncoin Road, Suite 10C Miami Beach, Rorida 33138	Real Estate	500.00		
6. 9/30/93	USA Express, Inc. 407 Lincoln Road, Suite 10C Aliami Beach, Ronida 33129	Anal Exterte	500.00		
7. 9/30/93	and the second sec	Real Estate	300.00		
8. 9/30/93	the second	NA	100.00		
9. 2/30/93		N/A	100.00		
0. 9/30/93		M.D.	200.00		
1, 9/30/93		NA	50.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

DS-DE-13 (12-91)



ITEMIZED EXPENDITURES (Pisasa Typal

Report Covering Period of August 4, 1993

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Miguel Karsel Name of Candidate: Political Committee; Committee of Continuous Existence; or Party Esecutive Committees

Total amount spent for Petty Cash purposes during the Reporting Period 1 -

Transfer	Tranaler of Funds for Separate Interest-Bearing Account or Certificate of Deposit to Ca Name of Rinancial Institution Nature of Account		Campaign Account (Interest Not Included) Date of Transfer	Amount
Date	Full Name, Mailing Address and Zip Code		Purpose of Expenditure	Amount
1, 8/12/1	13 Carol Raskin/Smaling 8541 Southwest 36 Street Miami, Rorida 33155		Artist	190.00
2. 8/16/1	13 Communikatz, Inc. 4500 Biscayne Boulevard, Suite 32 Miami, Rorida 33127	25	Campaign Services	2.000.00
3. 8/18/5	12 Miami Herald 7915 Northwest 33 Street Miami, Ronda 33166		Campaign Advertising	225.75
4. 8/19/9	3 Dodd Printers, Inc. 7550 West 2 Court Hialeah, Ronda 33014		Campaign Printing	198.09
5. 8/20/5	3 Elizabeth Mitrani 8100 Byron Avenue Miami Beach, Roridz 33141	and the second	Campaign Coordinator Compensa	and the second se
6. 8/20/9	3 Greg Hark Photographics 327 West 47 Place Miami Beach, Rorida 33140		Photography	958.50
7. 8/20/9	13 The Reporter of Dada 940 Lincoln Road, Suite 220 Miami Beach, Ronda 33139		Campaign Advertising	140.00
8. 8/20/9	12 Wire 1638 Euclid Avenue Miami Beach, Rovida 32129		Campaign Advertising	200.00
9. 8/20/9	3 Miami Beach Sun Post 1000 Lincoln Road Miami Beach, Fiorida 33129		Campaign Adventising	252.00
12. 8/24/9	13 Dodd Printers, Inc. 7550 West 2 Court Hisleah, Ronde 32014		Printing	296.07
11. 8/27/9	13 Greg Hark Photographics 327 West 47 Place Miami Beach, Flonda 33140		Photography	47.93
12. 8/27/5	13 Award Makers, Inc. 300 Northeast 125 Street North Miami, Flonda 33151		Prinsing	48.55

DS-DE-14 (12-91)





Page 2 of S Pages

ITEMIZED EXPENDITURES (Plazas Type)

Report Covering Ponod of August 4, 1993 through September 30 1993

403.78

Miguel Karpel Name of Candidata: Political Committee; Committee of Continuous Existence; or Party Executive Committees

Total amount spent for Petty Cash purposes during the Reporting Period 1

	of Funds for Separate Interest-Bearing Account or Certificate of D Name of Financial Institution Nature of Account	Date of Transfer	Amount
Date	Full Name, Mailing Address	Purpose of	
1. 8/27/9	and Zio Code Elizabeth Misrani	Expenditure Campaign Coordinator Compen	Amount
1. 02770	8100 Byron Avenue Miami Beach, Plorida 33141	Campagn Coordinator Compan	340.00
2. 8/27/9	1 Elizabeth Mitrani 8100 Byron Avenue Miami Beach, Rorida 33141	Auto Expense	31.0
2. 8/31/9	2 Dodd Printers, Inc. 7550 West 2 Court Hialean, Florida 33014	Printing	1,142.7
4. 9/2/9	1 Elizabeth Mitrani 8100 Byron Avenue Miarri Beach, Rorida 33141	Campaign Coordinator Compan	340.00
5. 8/3/9	1 Cash	Pastage	50.00
6. 5/10/9	2 City of Miami Beach City Hall 1700 Convention Center Drive Miami Beach, Rorida 33139	Candidate Filing Fee.	864.0
7. 9/10/9	3 Miami Herald 7915 Northwest 53 Street Miami, Rorida 33166	Campaign Adventising	157.50
E 9/10/8	3 The Reporter of Dade 940 Lincoln Road, Suite 220 Miami Beach, Florida 33139	Campaign Adventising	150.00
9. 9/10/9	3 Gateway Dutdoor Adventising 2650 West 64 Street Haleeh, Rorida 33016	Campaign Advertising	1,400.00
10. 9/10/9	3 Communikatz, Inc. 4500 Biscavne Boulevard, Suite 325 Miami, Ronida 33137	Campaign Services and Out of Pocket Expense	1.22
11, 9/10/9	3 Elizabeth Mitrani 8100 Byron Avenue Miami Beach, Rorida 33141	Campaign Coordinator Compen	
12. 9/10/9	2 Emoire Outdoor Adventising 5800 Nonthwest 77 Court Miami, Flonda 33166	Campaign Advertising	2,800.00





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ITEMIZED EXPENDITURES (Please Type)

August 4, 1993 through September 30 1993 Report Covering Period of

Page

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Miguel Karpel Name of Candidate: Political Committee: Committee of Continuous Existence: or Party Executive Committees

Total amount spent for Perty Cash purposes during the Reporting Period 8

		lame of Financial Institution	Nature of Account	Campaign Account (Interest Not Included) Date of Transfer	Amount
-	Date	Full Name, Mailing Address	l	Purpose of	
_		and Zip Code		Expenditure	Amount
1.	9/10/93	Shelter Advertising 1360 Northwest 78 Avenue Miami, Rorida 33126		Campaign Advertisin	1,155.00
2.	9/10/93	Greg Hark Photographics 327 West 47 Place Miami Beach, Rovida 33140		Photography	71.85
3.	9/10/93	Miami Jewish Tribune 3550 Biscayne Boylevard Miami, Plorida 33137		Cempaign Adversitie	134.00
4,	9/10/93	Miami Beach Sun Post 1000 Lincoln Road Miami Beach, Rorida 33139		Campaign Advertisin	9 135.00
5.	9/10/93	Rose Poster Printing Company 500 West 64 Street Hialesh, Rorida 33014		Printing	2,721.03
8.	9/10/93	Dodd Printers, Inc. 7550 West 2 Court Hialeah, Fiorida 33014		Pinang	140.58
7.	9/12/93	Cash		Postage	58.00
8.	9/13/93	Metropolitan Dade County - Rorida 111 Northwest 1 Street Miami, Rorida 33128		Usts	22.00
9.	9/13/93	Sir Speedy 3686 Biscayne Boulevard Miami, Rorida 33137		Capying	55.83
10.	9/13/93	Robert Rich Realty and Associates 701 Lincoln Road, Suite 104 Miami Beach, Ronda 33139		Rant	250.00
11.	9/13/93	Mosi Electronica Corp. 153 Northeast 1 Street Miami, Ronda 33132		Telsphones	85.20
12.	9/14/93	Southern Bell Atlanta, Georgia		Installation & Depos	



Page 4 of Spages

ITEMIZED EXPENDITURES (Plazze Type)

Report Covering Period of August 4, 1993

through September 30 1993

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Miguel Karpel Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

403.78 Total amount spent for Petty Cash purposes during the Reporting Period 8

	er of Funds for Separate Interest-Bearing Account or Certificate of Deposi Name of Financial Institution Nature of Account		aunt
Data	Full Name, Mailing Address	Purpase of	1
1	and Zip Code	Expenditure	Amount
1. 9/18	193 Antonio Cartas	Consulting	1.
	533 Collins Avenue		1 2.51
	Miami Beech, Ploride 33139		1,000.00
2. 9/20	/92 Maria Alveraz	Consulting	
	1038 11 Street		1 2010
1 194	Miami Beach., Rorida 33139		1
			1,000.00
3. 9/21/	/93 Dodd Printers, Inc.	Printing	1 1 1 1 1 1 1
	7550 West 2 Court		1 1 2 3 9 2 5
	Hislesh, Rorida 33014	The second se	
			1,107.60
4. 9/21/	/93 Walter Haas & Sona	Printing	
	123 West 23 Street Hislesh, Ronda 33010		1 1 1 1 1 1 1 1
	Marean, Honda 33010		1.096.95
5 9/21	193 Southern Pro Photoprint, Inc.	Photographs	1,000.0.
	12450 Northeast 13 Pace	river age and a second s	
	North Miami, Rorida 33161		
		and a second sec	103.31
8. 8/23	/93 Metropolitan Dade County - Rorida	List	
	111 Northwest 1 Street		1000
	Miami, Rorida 33128		1992
			22.00
7. 9/24/	193 Spanish American League Against Discrimination	Public Relations	
	900 Southwest 1 Street		
	Miami, Ronda		
-			500.00
8. 9/24/	/93 Sir Speedy	Printing	1.6.0100
	3886 Biscayne Boulevard Miami, Rorida 33137		100000
	Miama, Ponda 23137		74.93
4 8/74/	193 Beach Latter Service, Inc.	Mailings	14.00
	1497 Washington Avenue	mennys	1.
	Miami Seach, Rorida 33139		1.
			74.55
10. 3/24/	93 Elizabeth Mitrani	Campaign Coordinator Compensation	
	8100 Syron Avenue		1. 700
	Miami Beach, Rorida 33141	and the second	
			680.00
11, \$/27/	/93 Brands Mart U.S.A.	Fax machine	
	4900 Northwest 167 Street		
	Miami, Ronda 33014		1
	(Check bayable to American Express)		583.36
12. 9/14	/93 Elizabeth Mitrani	Expenses	
	8100 Byron Avenus		
	Miami Beach, Florida 33141		
			39.45



ITEMIZED EXPENDITURES (Please Type)

Report Covering Period of August 4, 1993 through September 30 1993 Page 5 of 5 Pages

Miguel Karpel

Name of Candidata; Political Committee; Committee of Continuous Existence; or Party Executive Committees

Total amount spent for Petty Cash purposes during the Reporting Period 3 403.78
Transfer of Funds for Separate Interest-Bearing Account or Certificate of Deposit to Campaign Account (Interest Not Included) Name of Financial Institution Nature of Account Date of Transfer Amount Full Name, Mailing Address Oate Purpose of and Zip Code Expenditure Amount 1, 9/27/93 Metropolitan Dade County - Ronda List 111 Northwest 1 Street Miami, Rorida 33128 22.00 2. 9/27/93 Art Fucarico Telephone expense 701 Lincoln Road, Suite 104 Miami Beach, Florida 33129 60.00 3. 9/27/93 Karpel & Company, P.A. Postage 4770 Biscayne Boulevard Miami, Plarida 33137 50.15 4. \$/30/93 Communikatz Inc. Exponses 4500 Biscayne Boulevard, Suite 325 Miami, Florida 33137 1,270.87 5. 9/30/93 Karpel & Company, P.A. Postage 4770 Biscayne Boulevard Miami, Rorida 33137 511.06 8. 9/7/93 Sun Bank/Miami, N.A. Bank charges 1111 Lincoln Road Miami Beach, Rorida 33139 56.84 7. 8. 9. 10. 11. 12.





Campaign Treasurer's Report

City of Miami Beach Commissioner Group III 1741 Cityveland Road 1741 Cityveland Road Miami Beach, Roixida 33141 Dia have to how Diabase	April 10	heck Appropriate Box)
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1741 Cleveland Road Immu Floate use town Marni Baach, Rorida 33141 Immu Robins and Sec. Immu Robins Baach, Rorida 33141 Immu Robins and Sec. Immu Robins Baach, Rorida 33141 Immu Robins Baach Immu Robins Baach, Rorida 33141 Immu Robins Baach Immu Robins Baach, Rorida 33141 Immu Robins Baach Immu Robins Baach Immu Robins Ro		Daving 10 Document
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C. Testel Expenditures (from See D, Column 3 above) D. ACCOUNT SALANCS Eline A + Line B - U Annumt of 1.5 pertent assessment remitted with this report Ifor Political Committees, Committees of Continuous Existence and Petry Executive Committees Only: I CERTERY THAT I HAVE EXAMPLE THE REPORT AND IT IS TRUE, OWNECT AND COMPLETE. Surrance A, Herrup The OR PRIME AAME OF TREASURES COMMENTING Miguel Karpel Trife OR PRIME RAME OF COMPLETE.	0.00	And the second se
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II. Annuart of 1.5 particle assessment random with this report (for Publical Committees, Committees of Continuous Existence and Perry Executive Committees Only) CENTRY THAT I HAVE EXAMPLED THIS REPORT AND IT IS TRUE. CONNECT AND COMPLETE. Aurence A. Herrup The on ment Alase or TEEASURES The on ment Alase or TEEASURES The on ment Alase or TEEASURES	38,947.71	
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ITEMIZED CONTRIBUTIONS (Please Type)

Report Covering Period of October 1, 1993

October 8, 1993 through

Page 1 of 3 Pages

Miguel Kerpel Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

	of Funds for Separate Interest-Sealing Account of Name of Financial Institution Nat		Date of Transfer	An	sount
Dete	Fud Name, Mailing Address and Zip Code	Occupation If over \$100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1, 10/1/	13 M. Ronald Krongold 201 Alhambra Circle, Sth Roor Coral Gebles, Ronida 33134	Attorney	125.00		
2. 10/1/	13 Paul Bass 16625 Southwest 82 Court Miami, Ronta 33157	Attomsy	125.00		
3. 15/1/	13 Bay Point Office Tower 4770 Biscayne Boulevard Miami, Fiorida 33137	Real estate	\$00.00		
4. 10/4/5		Business Consultant	\$00.00		
5. 10/4/1	13 George Feldenkreis 7495 Northwest 48 Street Miami, Rorida 33166	Bankar	500.00		
8. 10/5/	NAME OF A DESCRIPTION OF	NA	100.00		
7. 10/5/		N/A	100.00		
8. 10/5/1		NA	50.00		
9. 10/5/1		Jeweler	250.00		
10. 10/5/1	13 Nethaniel H. Gordon 1985 South Ocean Drive, Apt 12-8 Halfandale, Florida 33009-5330	Ratired	108.00		
11. 10/7/1	13 Prospero Cabrera 700 51 Street Mismi Beach, Porida 33140	NA	25.00		
and the second second	The second restore as 140	nin .	23.00		1

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

DS-DE-13 (12-91)





ITEMIZED CONTRIBUTIONS

(Plance Type)

October 8, 1993

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Report Covering Period of

Miguel Karpol Neme of Candidate; Political Committee; Committee of Continueus Existence; or Party Executive Committees

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October 1, 1993

		I Funds for Separate Interest-Bearing Accour tems of Financial Institution	Nature of Account		Dats of Transfer	`Am	wunt
D	ute .	Full Name, Mailing Address and Zip Code	Occuped If even \$100		Monetary - Including Interast Earned	In-Kind	Description of In-Kind
1.	10/7/93	Rappaport Accounting Co. 1655 Drexel Avenue, Suite 208 Miami Beach, Rorida 33139	NA		50.00		
2.		Perez-Abreu, Zamora & Hillman-Waßer, P.A. 901 Ponce de Leon Bouleverd, Suite 502 Corel gables, Rorida 33134	NA		100.00		
3.	10/7/93	Miami International Sponling Goods, Inc. 27 Southeast 1 Avenue Miami, Florida 33131	N/A		100.00		
4.	10/8/93	Robert Arkin Contracting, Inc. 1827 Purdy Avenue Miami Beach, Roride 33139	N/A		100.00		
6.	10/8/93	Backle Hunter 420 Lincoln Road, Suite 432 Miami Beach, Ronds 33139	NA		50.00		
6.	10/8/93	and the second	Business	nan	150.00		
7.	10/8/93	the second process of the second s	N/A		100.00		
8.	10/8/93	Nity Falic 1375 North Biscayna Point Road Mlami Beach, Piorida 33141	N/A		100.00		
9.	10/8/93	Z. W. Kogan 420 Lincoln Roed Miami Beach, Rorida 33139	N/A		100.00		
0.	10/8/93	a state of the second state of	NA		100.00		
1.	10/8/93		Attom		200.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

DS-DE-13 (12-91)

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October 1, 1993



ITEMIZED CONTRIBUTIONS

(Masso Type)

October 8, 1993

Page 3 of 3 Pages

Report Covering Period of

Miguel Karpel Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

through

	of Funds for Separate Interest-Bearing A Name of Financial Institution	Neture of Account		Account (Interest Not Included) Date of Transfer	· An	sount
Data	Full Name, Mailing Address and Zip Code	W	petion aver 100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1. 10/8/93	Case Tries Corp. 6520 Southwest 40 Street Mierni, Pioride 33155	Rets	l Salas	300.00		
2. 10/8/93	Kethy Lax 4300 Sheridan Street, Apartment 111 Hollywood, Florida 33021		UA.	50,00		
3. 10/8/93	l Belina Surujon 1171 Stillwater Drive Miami Beach, Aro9ida 33141		UA.	10.00		
4. 10/1/93	Ramon Rodriguez 7461 Northwest 6 Court Plantation, Plorids 33317		UA.	50.00		
5.						
6.						
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NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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ITEMIZED EXPENDITURES (Please Typo)

Report Covering Period of October 1, 1993 through October 8, 1993

) of 2 Pagas

Miguel Karpel Name of Candidata; Political Committee; Committee of Continuous Existence; or Party Executive Committees

Total amount spent for Petty Cash purposes during the Reporting Period 8 234.29

	Name of Financial Institution Nature of Ac	count Date of Transfer		mount
Date	Full Name, Mailing Address	,	urpose of	
	and Zip Code	E	spenditure	Amount
1, 10/1/9	3 Shaitar Advertising 1360 Northwest 78 Avenue Mianvi, Rorida 33126	^	dvertising	1,155.00
2. 10/1/9	3 Empire Outdoor Advertising 5600 Northwest 77 Court Miami, Florida 33166	^	dvertising	2,800.00
3. 10/1/9	3 Sun Bank/Miami, N.A. 1111 Lincoln Road Miami Beach, Florida 33139	5.	nk charges	21.52
4. 10/4/9	3 Jewish National Fund 420 Lincoln Road Miami Beech, Riorida 33139		temetion	150.00
5. 10/4/8	3 Miguel Karpel 1741 Cleveland Road Miami Seach, Rorida		neous Campaign (Receipts on File)	1,224,47
8. 10/4/9	3 Office Depot 12190 Biscayne Boulevard Miami, Florida 33181		Supplies	156.29
7. 10/4/9	Greater Mismi Chamber of Commerce 1601 Biscayne Boulevord Miami, Rorida 33132		tomation	70.00
8. 10/4/9	1 Elizabeth Mitrani 8100 Byron Avenue Miami Beach, Rorida 33141	Campaign Coo	idinator Compensation	340.00
9. 10/4/9	1 Award Makara, Inc. 800 Northeaat 125 Street North Miami, Rorida 23161		Prinding	48.56
10. 10/4/9	Beach Latter Service 1497 Weshington Avenus Miami Beach, Piorida 23139		Printing	122.48
11. 10/5/9:	Communikatz, Inc. 4500 Biscayne Boulevard Miami, Fiorida 3313?		spenses	500.00
12. 10/8/9) Sid Gerah 2180 Bay Drive Miami Seach, Roride 33139	c	onaulting	250.00

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ITEMIZED EXPENDITURES

(Please Type)

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Report Covering Period of October 1, 1993 strough October 8, 1993 Page of _____ Page

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Miguel Karpel Hems of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

Total emount spent for Petty Cash purposes during the Reporting Period 8

	Name of Financial Institution Nature	of Account	Date of Transfer	Amount
Date	Full Name, Mailing Address and Zip Code		Purpose at Expenditure	Amount
1, 10/8/93	Elizabeth Mitrani 8100 Byron Avenue Miami Beech, Rorida 33141		Campaign Coordinator Comp	ansation 340.00
2. 10/8/93	Metropolitan Dede County - Rorida 111 Northwest 1 Avenue Miami, Florida 23128		Liata	110.00
3. 10/8/93	Sir Speedy 1859 James Avenue Miami Beach, Rorida 33129		Printing	103.22
4. 10/8/93	Continental Business Forme, Inc. 1519 Northwest 82 Avenue Miami, Floride 13126		Printing	120.00
 10/8/93 	American Data Management 1920 Old Middlefield Way Mountain View, California 94043		Liets and Labels	1,145.21
6. 9/27/93	Metropolitan Dade County - Rorida 111 Northwest 1 Avenue Miami, Rorida 33128		Lise Voided check	(22.00
7.				
٤.				
9.			-	
10.				
11.				
12.				





Campaign Treasurer's Report

Karpel, Miguel				
Candidate a name by Lair Harte, Fast name, Mostle trick of				
Name at Respond Committies, Committee of Continues Electronics, or Party Suprati		II. Type	e of Report (Check Ap	propriate Box)
City of Miami Beach Commissioner Group III		January 10		ay 10 0ctober 10
1741 Cleveland Road			_	and an interest of
Address Humber and Ethelit		32nd day preceding	Fest Primary	
Miami Beach, Rorida 33141		18th day preceding	First Primary	
Dire, these and Die Galls		4th day preceding I	les: Primary	
X. Candidate Committee of Continues Existence		18th day praceding	Secondary Primary	
Political Committee Party Executive Committee		4th day preceding 5	lecondary Primary	
Check here if address is different then previously reported.	11	18th day praceding	General Baccion	
Check here if the Political Committee of Committee of Continues Existence has distanded		Ath day precading (
as of this report and will no longer file reports.		_		
	- 11	Special Dection		
Campaign depository or bank account number: Sun Bank 360002229132		Termination Report	Candidates only?	
		(T)		
Covering Period of October 9, 1993 through Octobe	r 28, 1993	X This Report is An A	mendment	
	Colume 1	Column 1	Calumn 1	Column 4
			Tenai	
			Monetary	
CONTRIBUTIONS	Cash & Checks	Loans	(Column 1 + 2)	in-Kind
A. Contributions Brought Forward from Previous Recort, If, Any	24,243.00	15,500.00	39,743.00	2 000 0
E. Contributions This Report	44,515.00	0.00	44,515.00	6,083.6
C. Total Contributions (Add Lines A	a m 68,758.00	15.500.00	84.258.00	6,083.6
EXPENDITURES		and the second		
A. Expenditures Brought Forward From Previous Report, in Any	Contraction in the		38,947.71	N/A
8. Expenditures This Report (Excluding Transfers to Office Account)	a ha		30,446.38	
C. Transfers to Office Account (Candidates Only)		IAdd Lines A. 8 & C	0.00	N/A
A. Balance in Account at End of Prior Period (For Political Committees, Committees of Continuo and Perry Esecutive Committees Only! B. Total Monetary Contributions (from Rec C, Column 3 altroval	us Existence		0.00	
C. Tesal Expanditures (from line D. Column 3 above)			69,394.09	
D. ACCOUNT BALANCE	N	ine A + Line B - Line CI	14,863.91	
II. Amount of 1.5 percent assessment remitted with this report:				
Itor Political Convertees. Committees of Continuous Existence				
and Party Executive Committees Drivi				
		A second second by a second		
CERTIFY THAT I HAVE EXAMINED THIS REPORT AND IT IS TRUE, ORRECT AND COMPLETE.	I CERTIPY THAT I NO	AVE EXAMINED THIS REP IPLETE.	DRT AND IT IS TRUE	
DRIRECT AND COMPLETE.	CORRECT AND CON		ORT AND IT IS TRUE.	
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DRIRECT AND COMPLETE.	CORRECT AND COM Miguel Karpel Type OR MINT NAS COMMITTE OF RA	IPLETE,	MAN FOR FOUTICAL	2
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ITEMIZED CONTRIBUTIONS

(Please Type)

1 . 17 Page Report Covering Period of October 28, 1993 October 9, 1993 through

Pages

Miguel Karpel

Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

		Funds for Separate Interest-Bearing Account ame of Financial Institution	Nature of Account		ste of Transfer	Amou	int
	Date	Full Name, Mailing Address and Zip Code	Occup If an \$10	ner	Monetary - Including Interast Earned	In-Kind	Description of In-Kind
1.	10/9/93	Continental Business Forms 1519 Northwest 82 Avenue Miami, Rorida 33128	Prin			109.62	Printing
2.	10/11/93	Emmanuela H. Wolloch 4495 Nautilus Road Miami Beach, Rorida 33140		1	Sugar ind	25.00	Reception
3.	10/12/93	the second s				25.00	Reception
4,	10/12/93		Tie Manu	Aucturer	500.00		
5.	10/12/93	Alan Zelcer 1480 Daytonia Road Miami Beach, Rosida 33141	Tie Many	facturer	250.00		
6.	10/12/93		Prin		300.00		
7.	10/13/93		Den			500.00	Reception
8.	10/13/93	Professional Medical Associates, P.A. 11880 Bird Road, Suite 412 Miami, Ronda 33175	Doet	27	500.00		
9.	10/13/93	Alexandre Wolloch 4495 Naucius Road Miami Beach, Rionda 33140	Importer/ High Tech.	200221-025	500.00		
0.	10/13/93	the second s	1		\$0.00		
1.	10/13/93		N		100.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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ITEMIZED CONTRIBUTIONS (Plasse Type)

Report Covering Period of October 9, 1993 through October 28, 1993

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Miguel Karpel Name of Candidate: Political Committee; Committee of Continuous Existence: or Party Executive Committees

		Funds for Separate Interest-Bearing Account ame of Financial Institution	Nature of Account	Date of Transfer	An	nount
	Data	Full Name, Mailing Address and Zip Code	Occupation If over \$100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1.	10/13/93	E. Levy Carporation, Inc. 1614 Washington Avenue Miami Beach, Rorida 33129	Unisex Clothing Retailer	200.00		
2	10/13/93	Isana Alvarsz-Jacinto 1865 Cleveland Road Miami Beach, Piorida 33141	n/a	100.00		
1.	10/13/93	Bruce Martens 7406 Gray Avenue Miami Beach, Rorida 33141	~19	100.00		
4.	10/13/93	and the second	Real Estate	200.00		
5.	10/13/93	The second s	nia	100.00		
6.	10/13/93	Neil Alter 9801 Collins Avenue, Apt. 11-W 8al Marbour, Rorids 33154	n/a	100.00		5
7.	10/14/93	Gorsi Enterprises, Inc. 6095 Northwest 167 Street, #D-1 Miami lakes, Rorida 23015	Plumbing Contractor	500.00		
8.	10/14/93	Stuart Siaisky 220 West Rivo Alto Drivs Miami Beach, Piorida 33139	n/a	100.00		
9.	10/14/93		Na	100.00		
10.	10/14/93	and the second	Real Escate Investor	200.00		
11.	10/14/93	Israel Magrisso 1481 Northwest North River Drive Miami, Ronda 33125	n/#	25.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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Report Covering Period of

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Miguel Karpel

Name of Candidate: Political Committee: Committee of Continuous Existence: or Party Executive Committees

	/ Funds for Separate Interest-Bearing Acco Name of Financial Institution	Nature of Account		Date of Transfer	Am	ount
Date	Full Name, Mailing Address and Zip Code	Occupa If ov \$100		Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1. 10/14/9	3 Julio E. Magrisso 1600 Cleveland Road Miami Beach, Rorida 33141	n/a		\$0.00		
2. 10/14/9	3 Lorrane Sisisky 220 West Rivo Alto Drive Miami Beach, Rorida 33139	n/a		100.00	F	
3. 10/14/9	3 Clinics Fasima, Inc. 1484 Southwest I Street Miami, Rorida 33135	Medic		250.00		
4. 10/14/9	3 Hershel Krasnow 1101 96 Street, Suite 505 Miami, Rorida 33154	Business		250.00		
5. 10/15/9		Theat Opera		350.00		
8. 10/15/9	and the state of t			50.00		
7. 10/15/9				\$0.00		
8. 10/15/9	3 Mary Eve C. Vendryes 4539 Southwest 143 Court Miami, Rorida 33175	Business	renson	250.00		
9. 10/15/9	3 Cavalier Man's Wear, Inc. 2 West Rogler Street Miami, Rorida 33130	n/a		100.00		
0. 10/15/9	the second s	Real	ar.	500.00		
1. 10/15/9	3 Jotkoff & Associates, C.P.A., P.A. 1 Southwest 129 Avenue, Suite 201 Pembroke Anes, Ronds 33027	Accourt		250.00	- 21	

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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ITEMIZED CONTRIBUTIONS

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Report Covering Period of

Period of October 9, 1993

October 28, 1993

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Miguel Karpel

Name of Candidate: Political Committee: Committee of Continuous Existence: or Party Executive Committees

through

	Funds for Separate Interest-Bearing Account (Name of Financial Institution	Nature of Account		Date of Transfer	Amou	INT
Date	Full Name, Mailing Addmas and Zip Code	Occup If o \$10	ver	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1. 10/18/93	3 John Niven 2525 Ramingo Drive Miami Beach, Rorida		/a		25.00	Reception
2. 10/19/9:	3 Jose Nazar 3807 Wilshire Boulevard Los Angeles, California 90010	Languag Opar		500.00		
3. 10/19/93	3 Kratish & Teitelbaum, P.A. 1820 Bay Drive Miami Beach, Rorida 33139	N		100.00		
4. 10/19/93	3 Gladys Sapayo 2150 Northeast 121 Street North Miami, Rorida 33181			100.00		
5. 10/19/93		Mation Prod	Picture	500.00		
6. 10/19/9				50.00		
7. 10/19/9	3 Sanson, Kline, Jacomino & Company 782 Northwest Le Jeune Road, Suite 650 Miami, Rorida 33126	N		100.00		
8. 10/19/9	3 Franklin Equipment Leasing, Inc. 2301Collins Avenue, Suite M-109 Miami Beach, Florida 33139	n		100.00		
9. 10/19/9	3 Miami Beach Employees Benevolent Assoc. P.O. 80x 402397 Miami beach. Florida 33140	Un	00	500.00		
0. 10/19/9:		Hotel		500.00		
1, 10/19/9		Hotel		500.00		

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ITEMIZED CONTRIBUTIONS (Please Type)

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Miguel Karoel Name of Candidate: Political Committee; Committee of Continuous Existence; or Party Executive Committees

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October 9, 1993

		unds for Separate Interest-Bearing Acci ime of Financial Institution	Nature of Account	Date of Transfer		nount
Dat		Full Name, Mailing Address and Zip Code	Occupation If over \$100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1, 10	0/20/93	Udia Schwartzbaum 1345 Daytonia Road Miami Beach, Ronda 33141	ala.	25.00		
2. 10	0/20/93	Goldstein & Sons Kosher Meets, Inc. 7443 Collins Avenue Miami Beach, Plorids 33141	n/a	25.00		
3. 10	0/20/93	IBS Rea Market, Inc. 190 Northeast 199 Street North Miami Beach, Rorida 33179	Res Market Operator	200.00	,	
4. 10	0/20/93	James Cassel 6 Chapman Reld Drive Miami, Ronda 33156	Attorney	300.00		
5. 10	0/20/93	Rafael A. Ordonez 6900 Northwest 43 Street Miami, Rorida 33166	Cruizeship Operator	250.00		
5, 10	0/20/93	and the second	Na	100.00		
7. 10	0/20/93	Leonard Weinstein 407 Lincoln Roed, PH Southeast Miami Beach, Rorida 33139	Attorney	200.00		
8. 10	0/20/93	Jose Raij 1720 West 28 Street Miami Besch, Ronida 33140	Sporting Good Retailer	la 200.00		
9, 10	0/20/93	Thomas Coltrana 2401 Collins Avanue, Apt 1808 Miami Beach, Rorida 33140	nia	100.00	1	
0. 10	0/20/93	Naum Lusky 7525 Southwest 112 Street Miami, Rorida 23156	n/a	100.00		
1. 10	0/20/93	Leon Firtei 875 West 46 Street Miami Beach, Ronida 33140	n/a	100.00		-

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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ITEMIZED CONTRIBUTIONS

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October 9, 1993

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		unds for Separate Interest-Bearing Acces ume of Rinancial Institution	Nature of Account		Date of Transfer	Amos	unt
	Date	Full Harne, Mailing Address and Zip Code	0000000 11 000 11 000 11 000	er .	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1.	10/20/93	Language Center Incorporated 9200 South Dadsland Boulevard, PH 821 Miami, Ronda 33156	5		100.00		
2	10/20/93	Marwin Cassel, P.A. 175 Northwest 1 Street, Suite 2000 Miami, Roride 33128	i		120.00		
3.	10/20/93	Guillermo Sostchin 2318 North Bay Road Miami Beach, Rorida 33140	n/a		100.00		
<i>4</i> .	10/20/93	Fine Jacobson Schwartz Nash & Block 100 Southeast 2 Street Miami, Florida 33131	Attor	eys		85.00	Reception
5.	10/20/93	Todd Snyder 621 Washington Avenue Miami Beach, Rorida 33139	Restaur	alaur		100.00	Reception
đ.	10/21/93		Hat		500.00		
7,	10/21/93	Jose Fontan 3550 Southwest 10 Street, #2 Miami, Rorida 33135	n/i		100.00		
8.	10/21/93	Cheryl Muise 9 Island Avenue Miami Baach, Ronida 33139	Accour	tant		115.00	Reception
9.	10/22/93	S.8.F., Inc. 445 Collins Avenue Miami Beach, Ronda 33139	Resta	rant	\$00.00		
0.	10/22/93		Real		500.00		
1.	10/22/93		Real		500.00		

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Report Covering Period of

Miguel Karpel

Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

through

	Name of Financial Institution	Nature of Account	Date of Transfer	Amount		
Date	Full Name, Mailing Address and Zip Code	Occupation If ever \$100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind	
1. 10/22/9	3 Sun & Fun, Inc. 446 Collins Avenue Mismi Beach, Rorida 33139	Resity	500.00			
2. 10/22/9	3 Paya Del Sol, Inc. 448 Collins Avenue Mami Beach, Rorida 33139	Realty	500.00			
3. 10/22/9	3 New Resta, Inc. 445 Collins Avenus Mami Beach, Rorida 33139	Basity	500.00			
4. 10/22/9	3 Sandpoint Rhancial, Ltd. 446 Collins Avenus Miami Besch, Rorida 33139	Reality	\$00.00			
5. 10/22/9		Rasity	\$00.00			
6. 10/22/9		Basity	500.00			
7. 10/22/9	3 Jerry Attardi 11811 Southwest 3 Street Pantation, Ronda 23324	Real Estate Contractor	\$00.00			
8. 10/22/9	3 Ivan Gonzalez 2760 West 82 Pace Hialeah, Rorida 33018	Building Manager	500.00			
9. 10/22/9	3 Charles Lather, Sr. 8001 Northwest 166 Street Mami Lakes, Ronda 33016	General Contractor	500.00			
0. 10/22/9		Realty	500.00			
1. 10/22/9		Realty	500.00			

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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Miguel Karpel

Name of Candidate: Political Committee; Committee of Continuous Existence; or Party Executive Committees

	Name of Rinancial Institution	Nature of Account	D	tate of Transfer	Amos	int
Date	Full Name, Mailing Address and Elo Code		oution over 00	Monetary - Including Interest Exmed	In-Kind	Description of In-Kind
1, 10/22/	83 M.E. Alpine 3202 Rustling Moss Dr. Houston, Texas 77068-3822		Estate utive	500.00		
2. 10/22/	23 Carol Marie Gerardo 595 Southwest 30 Avenue Miami, Rorida 33135	Acco	untant	500.00		
3. 10/22/	13 Lois Dubase 17096 Calina Avenue, #D111 Miami Beach, Rorida 33160		Manager	\$00.00		
4. 10/22/	53 Alan Warshaw 1565 Rivergate Trail Jacksonville, Rorida 32223	Real	Estate	\$00.00		
5. 10/22/	53 Niani Brown 17501 Northwest 16 Street Pembroke Pines, Ronde 33029		untant	500.00		
6. 10/22/	the second state was a second state of the sec		eral	200.00		
7. 10/22/	83 Orfando Vazquez 13154 Southwest 20 Terrace Miami, Riorida 33175			25.00		
8. 10/22/	13 Ideal Supermarket 100 Washington Avenue Miami Beach, Ronda 33139	Super	narket	250.00		
8, 10/22/	73 Tem Bradley 9871 Nonthwest 1 Court Mantation, Rorida 23324	Executive	Secretarial	500.00		
0. 10/21/			/a		25.00	Reception
1. 10/22/				100.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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ITEMIZED CONTRIBUTIONS

(Pisase Type)

Report Covering Period of

October 28, 1993

Pages

Niguel Karpel Name of Candidate: Political Committee: Committee of Continuous Existence: or Party Executive Committees

through

October 9, 1993

		Nature of Account	mpaign Account (Interest Not Included) Date of Transfer	An	nount
Date	Full Name, Mailing Address and Zip Code	Occupation If over \$100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1. 10/22/9	2 Victor Nunberg 420 Lincoln Road Miami Beach, Ronda 33139	n/a	100.00		
2. 10/21/9	3 Armando Vizcaino 7900 Southwest 15 Street Miami, Ronda 33144	0/8	75.00		
3. 10/21/9	3 Marcos Kerbei 11500 canal Drive North Miami, Rovida 33181		100.00		
4. 10/21/9		Attorney	500.00		
5. 10/21/9		Housewife			
6. 10/21/9		Attorney	100.00		
7. 10/21/9		nia	100.00		
8. 10/21/9	3 S. Daniel Ponce 100 Southeast 2 Street, #3300 Miami, Ronda 33131	Attomey	500.00		
9. 10/21/9	3 Christopher G. Korge 10320 Southwest 89 Avenue Mianx, Ronda 33176	Attorney	500.00		SEN
0. 10/21/9	A second s	nia	100.00		
1. 10/21/9	3 Temer's of Miami Corp. 2337 Northwest 5 Avenue Miami, Ronds 33127	n/a	100.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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ITEMIZED CONTRIBUTIONS

Report Covering Period of

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Pages

Miguel Karpei

Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

October 9, 1993

Name of Rinancial Institution				Date of Transfer	Amou	int	
	Date	Full Name, Mailing Address and Zip Code	Occup H o \$10	ver	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1.	10/21/93	Martin Fine 100 Southeast 2 Street Miami, Florida 33131	N		100,00		
2.	10/21/93	Lester Goldstein 100 Southeast 2 Street Miami, Rorida 33131			100.00		
3.	10/25/93	Atlanta Computer Center 7000 Central Parkway, Suite 850 Atlanta, Georgia 30328	Comp	uters	500.00		
4.	10/25/93	National-Wide Premium Rinance Corp. 740 71 Street Miami Beach, Rorida 33141			100.00		
5.	10/25/93	and the second			100.00		
6.	10/25/93	and the second se		istate	500.00		
7.	10/24/93	Mark Reingold 5555 Collins Avenue Miami Beach, Piorida 331	n			50.00	Reception
8.	10/25/93	National Andings, Inc. 1 Northeast 1 Street, Suite 222 Miami, Ronda 33131	Jew Manufi		500.00		
9.	10/25/93	Angel Suarez 9280 Southwest 21 Street Miami, Ronda 33165			100.00		
Q.	10/25/93	and the second	n		100.00		
1.	10/25/93	National Health Group, Inc. 14601 Northeast 16 Avenue North Aliami, Ronda 33181	AC Manu		500.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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ITEMIZED CONTRIBUTIONS

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Report Covering Pariod of October 9, 1993

Miguel Karpel Name of Candidate: Political Committee: Committee of Continuous Existence; or Party Executive Committees

through

Transfer of Runds for Separate Interest-Bearing Account or Certific Name of Financial Institution Nature of		of Account	Date of Transfer	Amos	ant
Data	Full Name, Mailing Address and Zig Code	Occupation If over \$100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1. 10/25/3	3 940 Lincoln Road Enterprises, Inc. 940 Lincoln Road, Suite 209 Miami Beach, Ronda 33139	n/a	100.00		
2. 10/25/1	13 Miami Fire PAC 1701 Northwest 79 Avenue Miami, Rorida 33126	PAC	500.00		
3. 10/25/1	3 South Rorida Council of Fire Fighters, Int. 1701 Northwest 79 Avenue Miami, Fiorida 33128	Union	500.00		
4. 10/25/1	3 Marc Coleman 300 Harbor Drive Key Biscayne, Florida 33149	~/4	100.00		
5. 10/26/1		nia		50.00	Reception
6. 10/26/		n/a	100.00		rest ap torr
7. 10/26/1		nia	100.00		
8. 10/26/3	3 William Bloom 10995 Southwest 84 Avenue Miami, Florida 33156	-	100.00		
9. 10/26/	3 Robert H. Smith 7643 Southwest 71 Avenue Miami, Rorida 33143	nia	100.00		
0. 10/26/	13 Stephen D. Pearson 7895 Southwest 131 Street Miami, Rorida 33156	n/a	100.00		
1. 10/26/1	13 W Reeder Glass 6001 Southwest 92 Street Miami, Ronde 33156	n/a	100.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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Report Covering Period of

Miguel Karpel Name of Candidate: Political Committee: Committee of Continuous Existence; or Party Executive Committees

through

			t or Cartificate of Deposit to Campaign Nature of Account	Date of Transfer	Arr	tnuor
D	Date	Full Name, Mailing Address and Zip Code	Occupation If over \$100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1.	10/26/93	Michael Moors 3515 Anderson Road Coral Gables, Rorida 33134	Na	100.00		
2.	10/28/93	Robert J. Friedman 701 Brickell Avenue Miami, Rorida 33131	n/a	100.00		
3.	10/25/93	Consolidated Traders, Inc. 1822 West Avenue Mami Beach, Rorida 33139	Electronics Exporter	500.00		
4.	10/26/93	Efy Bashary 1720 Fuller Avenue, Apt 441 Los Angeles, California 90048	Real Estate	500.00		
\$.	10/26/93		Housewife	500.00		
6.	10/26/93	Erez Bashari 100 Lincoln Road, Apt 1112 Miami Beach, Rorida 33139	Ausi Estato	500.00		
7.	10/26/93	South Seas Hotel Operations, Inc. 1751 Collins Avenue Miami Beach, Rorida 33139	Hotal	500.00		
8.	10/26/93	Jose Penaranda 1751 Collins Avenue, Apt 433 Miami beach, Ronda 33139	Hotel Manager	500.00		
9.	10/26/93	Miguel Poyestro 15505 Southwest 74 Court Miame, Ronda 33157	Real Estate	500.00		
0.	10/26/93		Marketing Director	500.00		
1.	10/25/93	Est Duchman 4557 Jefferson Avenue Miami Beach, Plorida	Housewife	500.00		

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Miguel Karpel

Name of Candidate: Political Committee: Committee of Continuous Existence: or Party Executive Committees

	Name of Financial Institution		Name of Financial Institution Nature of Account Date of Transfer		count linterest Not included) late of Transfer	Amount	
	Date	Full Name, Mailing Address and Zip Code		oution over 00	Monetary - Including Interest Earned	in-Kind	Description of In-Kind
1.	10/26/93	Lizette Benhaim 535 South Shore Drive Miami Beach, Rorida 33141		e Executive	250.00		
2	10/26/93	Rebecca Malka 21210 Northeast 26 Avenue North Miami Beach, Ronda 33180		e Executive	250.00		
3.	10/28/93	Maritza A. Prego 1200 West Avenue, Apt. 1021 Miami Beach, Florida 33138	Sec	stary	200.00		
4.	10/26/93	Josephine Epelbaum 6039 Collins Avenue Miami, Rosida 33140		4	25.00		
5.	10/26/93				25.00		
đ.,	10/26/93				100.00		
7.	10/27/93					75.00	Reception
8.	10/27/93	Dade Lumber, Inc. 9925 Northwest 7 Avenue Miami, Ronda 33150	Lumber	Company	200.00		
9,	10/27/93	Richard A. Alayon 10440 Southwest 71 Avenue Miami, Rorida 33156			100.00		
0.	10/28/93	and the second			50.00		- 64, 13
1,	10/28/93	Capital Bank 1221 Brickell Avenue Miami, Rorida 33131		ink	500.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.





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ITEMIZED CONTRIBUTIONS

(Planas Typa)

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Report Covering Period of

Miguel Karpel

Name of Candidata: Political Committee; Committee of Continuous Existence; or Perty Executive Committees

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October 9, 1993

Transfer of Funds for Separate Interest-Bearing Ac Name of Financial Institution		Neture of Account	Date of Transfer	Ama	unt
Date	Full Name, Mailing Address and Zip Code	Occupation If over \$100	Monetary - Including Interest Earned	in-Kind	Description of In-Kind
1. 10/28/9	12 Martin Nash 100 Southeast 2 Street Miami, Rorida 33131	nia	100.00		
2. 10/28/9	13 Club Van Dome 1532 Washington Avenue Miami Beach, Rorida 33139	Night Club		500.00	Reception
3. 10/28/9	2 Cruz, Gomas and Assoc., Inc. 13583 Southwest 65 Lane Miami, Florida 33183	Na	100.00		
4. 10/28/9		n/a	50.00		
5. 10/28/9	the second s	0/2	100.00		
6. 10/28/9	and the second	N/8	100.00		
7. 10/28/9	Jon A. Sleeper 1131 Collins Avenue Miami Beach, Florida 33139	N2	100.00		
8. 10/28/9	James W. Gillon 1233 Collins Avenus Miami Beach, Ronda 33139	Business Consultant	300.00		
9. 10/28/9	3 Select Pet Products, Inc. 1120 Northwest 159 Drive Miami, Rorida 33169	Pat Food Wholesaler	360.00		
0. 10/28/9	the second se	Banker	500.00		
1, 10/28/9	or a low started and the Andrew Stational Stationa	Housewife	500.00		

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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	Name of Financial Institution Na		ount or Certificate of Deposit to (Nature of Account		ate of Transfer	Amou	unt
	Date	Full Name, Mailing Address and Zip Code	Occupati If over \$100		Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1.	10/28/93	Nancy Kress 8777 Collins Avenue, Apt 712 Surfside, Rorida 33154	nia		100.00		
2.	10/28/93	Richard Druks 1844 Daytonis Road Miami Beach, Ronda 33141	Attorne	-	200.00		
3.	10/28/93	Blue Moon Interiors 100 Lincoln Road & 1027 Miami Beach, Rorida 33135	Interior Design	Services		493.00	Postage
4,	10/28/93	Bruce Hermalea 1755 Noc-A-Tes Drive Coconut Grove, Rovida 33133			50.00		
5.	10/28/93	Merkin, Levin & Inglesias 444 Brickell Avenue Miami, Rorida 33131		-	100.00		
ŝ.	10/28/93	Malcolm Fromberg 1771 North View Drive Miami Beach, Riorida 33140			100.00		
7.	10/28/93	Dianny, Inc. 9700 Collins Avenue Bal Harbour, Plorida 33154	Swim w Ratalia	~ ~ ~	250.00		
8.	10/28/93	Kim Yancey 3505 South Ocean Drive #1114 Hollywood, Ronda 33019	Executive As	aistant	180.00		
9.	10/28/93	Abraham Taubenfield 3300 Northeast 191 Street, #601 North Miami Beach, Rorida 33180	n/a		100.00		
10.	10/25/93	Met Wiesel 1515 Deytonia Road Miami Beach, Ronda	Insurance 8	irokar	250.00		-12
13.	10/28/93	Shops at Bird Road 48 East Ragler, PH Miami, Ronida 33131	Real Est.		500.00		

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ITEMIZED CONTRIBUTIONS

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Miguel Karosi Name of Candidate: Political Committee; Committee of Continuous Existence; or Party Executive Committees

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	r of Funds for Separate Interest-Bearing Accou Name of Financial Institution	Nature of Account	Date of Transfer	Amount	
Date	Full Name, Mailing Address and Zip Code	Occupation If ever #100	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1. 10/2	8/93 Mano Chyzyk 3426 Praine Avenue Mizmi Beach, Rorida 33140	7/3	100.00		
2. 10/2	2/53 Marcos Perez 21 Northwest 59 Court Miami, Rorida 33126	Pinter		\$00.00	Princing
3. 10/2	7/93 Galbut, Galbut, Menin & Wassermann, P. 999 Washington Avenue Miami Beach, Florids 33139	A. Attorneys		493.00	Postage
4. 10/2	5/53 Barry Shore 8400 Northwest 52 Avenue Miami, Fioride 33168	Printer		500.00	Printing
5. 10/2	8/33 Paula Rinniey 8400 Northwest 52 Avenue Miami, Rorida 33166	Pinter		350.00	Printing
6. 10/Z	5/93 Markes Printing & Graphics Center, Inc. 8400 Northwest 52 Avenue Miami, Rorida 33168	Pinter		150.00	Printing
7. 10/2	8/93 Hampton Management Corp. 750 Washington Avenue Miami Beach, Rorida 33139	Real Estate		420.00	Telephone
8. 10/2	5/93 Alexander Towers management Corp. 3505 South Ocean Drive Hollywood, Ronda 33019	Anni Estate		\$00.00	Telephone
9. 10/2	3/93 Crescent Heights X, Inc. D/B/A The Castle Hotel 5445 Collins Avenue Miami Beach, Rorida 33140	Real Estate		\$00.00	Telephone
0. 10/2	5/93 Montgage Processing Co. 100 Lincoln Road Miami Beach, Ronda 33139	Mortgegs Processors	500.00		
1, 10/2	8:93 Hotel 100. Inc. 100 Lincoln Road Miami Beach, Rorida 33139	Real Escate	500.00		

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October 9, 1993



ITEMIZED CONTRIBUTIONS

Report Covering Period of

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Miguel Karpel

Name of Candidate: Political Committee; Committee of Continuous Existence; or Party Executive Committees

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	Name of Financial Institution		Name of Financial Institution Nature of Account Date of Transfer		Amount		
	Dats	Full Name, Mailing Address and Zip Code	Occupi tr av \$10	er	Monetary - Including Interest Earned	In-Kind	Description of In-Kind
1.	10/28/93	Mantell Plaza, Ltd. 255 West 24 Street Mlami Beach, Ronda 33140	Real E	state	500.00		
2.	10/28/93	Crescent Heights XXXVI, Inc. 100 Lincoln Road Miami Beach, Riorida 33139	Real E	state	500.00		
3.	10/28/93	Crescent Heights Sales, Inc. 100 Lincoln Road Miami Beach, Riorida 33139	Real E	state	500.00		
4.	10/28/93	The Plaza at Washington, Inc. 999 Washington Avenue Miami Beach, Ronde 33139	Anal E	state	500.00		
5.	10/28/93	Isaac Olemberg 5212 North Bay Road Miami Beach, Rorida 33140	Shoe in	CONTRY	250.00		
6.	10/28/93	Dr. Caroles A. Devito 2 South Hibiscus Drive Miami Beach, Rorida 33139	Dec		500.00		
7.	10/28/93	Daniel Holtz 1221 Brickell Avenue Miami, Rorida 33131	Bani		\$00.00		
8.	10/28/93	Seach Renovations, Inc. 5445 Collins Avenue Miami Beach, Rorida 33140	Real Er Constru		500.00		
9.	10/28/93	Hampton Manoi 100 Lincoln Road, #1048 Miami Beach, Florida 33139	Real E Property Ma			493.00	Postage
0.							
1.							

NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.





ITEMIZED EXPENDITURES (Please Type)

Report Covering Penad of October 9, 1993

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4 Pages

Miguel Karpel Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

Total amount spent for Petty Cash purposes during the Reporting Period \$

325.98 -----

		ame of Rinencial Institution	Nature of Account	Campaign Account linterest Not Included! Date of Transfer	Amount
	Date	Full Name, Mailing Address		Purpose of	
		and Zip Code		Expenditure	Amount
1.	10/13/93	Armanda Rodriguez		Promotion	Anaport
		581 East 38 Street		110 A. 110	A
		Hislesh, Florida 33013			
				and the second sec	40.00
2.	10/13/93	Ron Bernesky		Consulting	
		801 15 Street		The second s	
		Miami Beach, Piorida 33139			500.00
3.	10/15/93	Elizabeth Mitrani		Campaign Coordinator Comp	
		8100 Byron Avenue			
		Miami Beach, Florida 33141			
					400.00
4.	10/15/93	Robert Rich Reelty and Associates		Rent	
		701 Lincoln Road, Suite 104			
		Miami Beech, Rorida 33139			250.00
5.	10/15/93	Sir Speedy	the second s	Printing	250.00
-		1659 James Avenue			
		Miami Beach, Florida 33139			
					268.52
6.	10/15/93	Office Depot		Supplies	
		12190 Biscayne Boulevard		and the second second second	
		North Miami, Florida 33181			
		(Check payable to Discover Card)			64,98
100	10/12/33	Karpel & Company, P.A. 4770 Biscavne Boulevard		Postage	
		Miami, Florida 33137			Contraction of the second second
					108.49
8.	10/15/93	Sid Gersh	1	Consultant	
		2180 Bay Drive			
		Miami Beach, Florida 33139			
					250.00
9.	10/16/93	Arturo Ganote		Consultant	and the second second
		P.O. Box 453205			
		Miami, Rorida 33245			300.00
10.	10/19/93	Dodd Printers, Inc.		Printing	302.00
		7550 West 2 Court			1 1 Geo 1 1 1
		Hislesh, Rorida 33014			
					957,44
31.	10/19/93	Kandall Therapy Center		Return of Contributio	A
		6825 Southwest 87 Avenue			
		Miami, Rorida 33176			11.1
1.2	10/20/02	Martine Back Diseases in the second			500.00
14-	10113/33	Medical Park Diagnostic Multicenter, Ltd 9090 Southwest 87 Court		Return of Contributio	
		Miami, Rorida 33176			
					500.00

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Report Cavering Period of October 9, 1993 through October 28, 1993

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Miguel Karpel Name of Candidate: Political Committee; Committee of Continuous Existence; or Party Executive Committees

	N	ame of Rinancial Institution	Nature of Account	Dete of Transfer	Amount
C	Date	Full Name, Mailing Address and Zip Code		Purpose of Expenditure	Amount
1.	10/19/93	Surgical Park Center, Ltd. 9100 Southwest 57 Avenue Miami, Rorida 33176		Return of Contribution	
1					500.00
2.	10/19/93	Kendall Regional Medical Center 11750 Bird Road Miami, Florida 33175		Return of Contribution	
3.	10/15/87	North Miami Beach Surgical Center		Return of Contribution	500.00
	10/19/33	120 Northeast 167 Street North Miami Beach, Rorida 33162		Ream of Contrologion	
	10000				500.00
4,	10/21/93	American Data Management, Inc. 2650 West 84 Street Hialeah, Rorida 33016		Lists and Labels	
					779,10
5.	10/21/93	The Glonous Company 13911 Northwest 20 Court Opa Loca, Ronda 33054		T-Shirts	
6	10/21/93	Global Printing		Printing	200.00
		1 Northeast 1 Street, #306 Miami, Rorida 33132			
7.	10/21/93	Communikatz, Inc. 4500 Biscayne Boulevard, Swite 325 Miami, Ronida 33137		Art	3,695,55
8.	10/22/93	Della Disz		Consulting	843.00
		1711 Collins Avenue Miami Seach, Ronda 33139			100.00
9.	10/22/93	Mario Rodriguez Printing 235 Southwest 51 Avenue Mismi, Roride 33134		Princing	
					665.63
10.	10/22/93	Bizebeth Mitrani 8100 Byron Avenue Miami Beach, Ronda 33141		Campaign Coordinator Compe	nsation
			and the second		400.00
11,	10/23/93	Global Printing 1 Northeast 1 Street, #306 Miami, Rorida 33132		Printing	
					2,962.04
12.	10/23/93	The Lumber Yard 1281 20th Street Miami Beach, Florida 33139		Supplies	30.67

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ITEMIZED EXPENDITURES

(Please Type)

Report Covering Period of October 9, 1993 through October 28, 1993

Miguel Karpel Name of Candidate, Political Committee: Committee of Continuous Existence; or Party Executive Committees

Total amount spent for Petty Cash purposes during the Reporting Period \$ 325.96

		Funds for Separate Interest-Bearing Acco ame of Rinancial Institution	Nature of Account	Date of Transfer	Amount
	Date	Full Name, Mailing Address and Zip Code		Purpose of Expenditure	Amount
1.	10/23/93	Miguel Karpel 1741 Cleveland Road Miami Beach, Rorida	· Second	Miscellaneous Campaign I (Receipts on File)	Contraction of the second se
2.	10/25/93	John Vankina		Labor	1,187.68
		701 Lincoln Road Miami Beach, Rorida			35.00
3.	10/25/93	Sir Speedy 1659 James Avenue Mlami Beach, Riorida 33139		Printing	90.53
4.	10/25/93	Karpel & Company, P.A. 4770 Biacayne Boulevard Miami, Rorida 33137		Postage	114.20
5.	10/26/93	The Miami Herald 1 Herald Plaza Miami, Rorida 33132		Advertising	1,209.40
6.	10/26/93	The Glorious Company 13911 Northwest 20 Court Ops Loca, Rorida 33054		T-Shirts	305.88
7.	10/26/93	Innovative Marketing Technologies, Inc. 910 Southwest 12 Avenue, Unit B Pompano Beach, Rorida 33069		Poetage and handlin	and the lot of the lot
8.	10/26/93	Miami Sun Post 1000 Lincoln Road Miami Beach, Florida 23139	3 578	Advertising	375.00
9.	10/26/93	Miami Sun Poat 1000 Lincoln Road Miami Beach, Rorida 33139		Adverting	
10.	10/28/93	TTSC 251 Valancia #716 Coral Gables, Ronda 32114		Telephone Service	375.00
11.	10/28/93	Miami Herald 1 Herald Paca Miami, Rorida 33132		Advertising	
12.	10/28/93	El Reporter de Dade 940 Lincoln Road Miami Beach, Piorida 33139		Advertising	1,309,40
					1.000.00

DS-DE-14 (12-91)

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ITEMIZED EXPENDITURES (Plassa Typa)

Report Covering Period at October 9, 1993 through October 28, 1993

Pages

Miguel Karpel Hame of Candidate, Political Committee; Committee of Continuous Existence; or Party Executive Committees

Transfer of Funds for Separate Interest-Bearin Name of Financial Institution	Nature of Account	Data of Transfer	Amount
Date Full Name, Mailing Address and Zip Code	1	Purpose of Expenditure	Amount
1. 10/28/93 Southern Bell Atlanta, Georgia		Telephone	
2. 10/28/93 Karpel & Company, P.A. 4770 Biscayne Boulevard Miami, Roride 33137		Oversime A/C Beeper Rental	126.
3. 10/28/93 Communikatz, Inc. 4500 Biscayne Boulevard Miami, Rorida \$3137		TA.	
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Miami Seach, Rorlda 33141		18th day precede	ng Rist Primary	
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Political Committee Party Executive Committee		=	g Secondary Primary	
		-	ng General Bection	
Check here if oddress is different than previously reported.		=		
Check here if the Political Committee or Committee of Continues Estence has disbanings of this report and will no longer file reports.	ded	4th day preceding	g General Bection	
CE OF INE INFORMATION OF YAR IN INFORMATION		Special Election		
Campaign depository or bank account numb Sun Bank 36002229132	11	x Termination Repo	1 (Condidates only)	
Covering Period of October 29, 1993 through Termination		This Report is An A	mendment	
	Column 1	Column 2	Column 3 Total Monetary	Column 4
CONTRIBUTIONS	Column 1 Cash & Checks	Column 2		Column 4
CONTRIBUTIONS A. Contributions Brought Forward from Previous Report, II, Any			Total Monetary	in-Kind
	Cash & Checks	Loans	Total Monetary (Column 1 + 2)	In-Kind 6.083.6
A. Contributions Brought Forward from Previous Report, It, Any	Cosh & Checks 68.758.00 0.00	Loons 15.500.00	Total Monetary (Column 1 + 2) 84.258.00	in-Kind 6.083.6 0.0
A. Contributions Brought Forward from Previous Report. II. Any 8. Contributions This Report	Cosh & Checks 68.758.00 0.00	Loons 15,500.00 0.00	Total Monetary (Column 1 + 2) 84.258.00 0.00	in-Kind 6.083.6 0.0
A. Contributions Brought Forward Itom Previous Report, II, Any 8. Contributions This Report C. Total Contributions (Add Lines A & 8)	Cosh & Checks 68.758.00 0.00	Loons 15,500.00 0.00	Total Monetary (Column 1 + 2) 84.258.00 0.00	in-Kind 6.083.6 0.0
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CORRECT AND COMPLETE.

Laurence A. Herrup TYPE OR PRINT NAME OF TREASURER a BIGNATERE

DS-DE-12 (\$/91)

I CERTIFY THAT I HAVE EXAMINED THIS REPORT AND IT IS TRUE, CORRECT AND COMPLETE.

Miguel Karpel TYPE OR PRINT NAME OF CANDIDATE (CHAIRMAN FOR POLITICAL COMMITTEE OF PARTY EXECUTIVE COMMITTEE)

2 GIGNATORE





ITEMIZED CONTRIBUTIONS (Please Type)

Report Covering Period of	29-Oct-93	through	Termination	Page	1 of	1

Niguel Karpel

Name of Candidate: Political Committee: Committee of Continuous Existence: or Party Executive Committees

		of Funds for Separate Interest-Bearing Account or Certificate of Deposit to Campaign Account (Intere ame of Financial Institution Nature of Account Date of Transfer		Amount		
Date	Full Name, Mailing Address and Zip Code		cupation If over \$100	Monetary - Including Interest Earned	in-Kind	Description of in-Kind
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NOTE: COMMITTEES OF CONTINUOUS EXISTENCE ONLY - ANY CONTRIBUTIONS WHICH REPRESENT THE PAYMENT OF DUES BY A MEMBER IN A FIXED AMOUNT PURSUANT TO THE SCHEDULE ON FILE WITH THE DIVISION OF ELECTIONS NEED ONLY LIST THE AGGREGATE AMOUNT OF SUCH CONTRIBUTIONS, TOGETHER WITH THE NUMBER OF MEMBERS PAYING SUCH DUES AND THE AMOUNT OF MEMBERSHIP DUES.

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29-Oct-93 through

ITEMIZED EXPENDITURES

(Please Type)

Termination



of

Poges

Miguei Karpel

Report Covering Period of

Name of Candidate; Political Committee; Committee of Cantinuous Edsience; or Party Executive Committees

Total amount spent for Petty Cash purposes during the Reporting Period \$

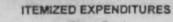
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	Nan	ne of Financial Institution Nature of Account	Date of Transfer An	nount
Da		Full Name, Mailing Address and Zip Code	Purpose of Expenditure	Amount
1. 10	0/29/93	Maria Alvarez 1038 11 Street Miami Beach, Florida 33139	Consulting & Bection Day Workers	2,500.00
2. 10	0/29/93	Republican Party of Miami Beach 533 Collins Avenue Miami Beach, Riorida 33139	Bection Day Workers	2,200.00
3. 10		Eizabeth Milrani 8100 Byron Avenue Miami Beoch, Fiorido 33141	Camapign Coordinator Compensation	400.00
4. 10		Delia Diaz 1711 Collins Avenue Miami Beach, Rorida 33139	Campaign Consulting Services	200.00
5. 10		Sun Bank P.O. Bax 524209 Miami, Rorida 33152	Bank Service Charges	40.72
6. 1		Arturo Garrote P.O. 8ox 453205 Miarni, Rorida 33245	Campaign Consulting Services	450.00
7. 1		Nieves Cabanas 1701 Callins Avenue Miami Beach, Florida 33139	Campaign Consulling Services	400.00
8. 1	11/1/93	Heidi Bartha 251 Valencia #716 Coral Gables, Florida 33114	Campaign Consulting Services	789.42
9. 1	11/2/93	Saul Brenesky 111 Northwest 1 Street, Suite 220 Miami, Florida 33128	Bection Day Workers	420.00
0. 1	11/3/93	Joe Fantana 5700 Collins Avenue Miami Beach. Florida 33140	Campaign Consulting Services	220.00
1, 1	11/3/93	Enzio Freiani 2301 Collins Avenue Miami Beach, Florida 33139	Election Day Worker	60.00
2. 1	11/3/93	Darothy Somers 2301 Collins Avenue Miami Beach, Florida 33139	Bection Day Worker	00.00
				60.0

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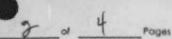
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Termination

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Name of Candidate: Political Committee: Committee of Cantinuous Existence: or Party Executive Committees

29-Oct-93 through

Total amount spent for Petty Cash purposes during the Reporting Period \$

		Funds for Separate Interest-Bearing Ac me of Financial Institution	Nature of Account		Amount	
-	Dale	Full Name, Mailing Address		Purpose of	1	
		and Ip Code		Expenditure	Amount	
1.	11/3/93	Esther Garber 2301 Callins Avenue Miami Beach, Rorida 33139		Bectlon Day Worker	60.0	
2	11/3/93	Sid Gersh 2180 Bay Drive Miami Beach, Flarida 33139		Election Day Worker		
3.	11/4/93	The Wire 1638 Euclid Avenue Miami Beach, Florida 33139		Advertising	100.0	
4	11/5/93	Elizabeth Mitrani 8100 Byron Avenue Miami Seach, Florida 33141		Compaign Coordinator Compensation	400.0	
5.	11/5/93	Joe Vankirk 701 Lincoln Road Miami Beach, Rorida 33139		Campaign Worker	25.0	
ő.	11/5/93	Sir Speedy 1659 James Avenue Miarni Beach, Rorida 33139		Printing	217.5	
7.	11/10/93	Camara de Comecia Latina de Miarr 235 Lincoln Road Miarni Beach, Fiorida 33139	¥	Promotion	60.0	
8.	11/10/93	Cellular One P.O. Bax 628065 Orlando, Florida 32862		Telephone	561.5	
9.	11/10/93	Casa Trias Rorist 6520 Bird Road Miami, Rorida 33155		Promotion	53.5	
10.	11/10/93	Alberto Karpel 7302 Southwest 132 Place Miami, Rorida 33183		Auto Expenses	120.5	
11.	11/12/93	Robert Rich Realty and Associates 701 Lincoln Road, Suite 104 Miami Beach, Rorida 33139		Rent	250.0	
12.	11/15/93	Gilberto Gonzalez 2555 Collins Avenue Miami Beach, Florida 33140	1.1	Election Day Workers	315.0	

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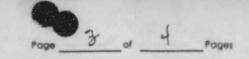
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Termination



Miguel Korpel

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Name of Candidate; Political Committee; Committee of Continuous Existence; or Party Executive Committees

Total amount spent for Petty Cash purposes during the Reporting Period \$

	ame of Financial Institution	Nature of Account	isit to Compaign Account (Interest Not Included) Date of Transfer Amo	unt
Date	Full Name, Mailing Address and Zip Code		Purpose of Expenditure	Amount
1, 11/17/9:	3 Sun Bank P.O. 8ax 524209 Miami, Rotida 33152		Reversal of Bank Charges	(33.42
2. 11/17/9	3 David's Cafeteria 1058 Collins Avenue Miami Beach, Rorida 33139		Bection Day Lunches	180.00
3. 11/22/9:	3 Gateway Outdoor Advertising 2650 West 84 Street Hialeah, Rorida 33016		Advertising - reversal of check not received	(1,400.00
4. 11/22/9	3 Gateway Outdoor Advertising 2650 West 84 Street Hialeah, Rorida 33016		Advertising	2,800.00
5. 11/22/9:	3 Cellular One P.O. Box 628065 Orlando, Florida 32862		Telephone	460.11
6. 11/30/93	3 Sun Bank P.O. Box 524209 Miami, Flatida 33152		Bank Service Charges	6.21
7. 12/27/93	3 Cellular One P.O. Bax 528065 Orlando, Rotida 32862		Telephone Equipment Return	(200.00
8. 12/27/93	3 Karpel & Company, P.A. 4770 Biscayne Boulevard Miami, Rarida 33137		Prinitng	200.00
9. 12/27/93	3 Southem Bell Atlanta, Georgia		Deposit Refund	(353.16
10. 12/28/93	3 Hebrew Acedamy 2400 Pinetree Drive Miami Beach, Florida 33140		Advertising	250.00
11, 12/28/93	3 E Reporter de Dade 940 Lincoln Road Miami Beach, Florida 33139		Advertising	200.00
12. 12/31/9	3 Sun Bank P.O. Bax 524209 Miami, Roridia 33152		Bank Service Charges	200.00

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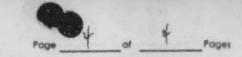
DS-DE-14 (12-91)





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Termination



Miguel Karpel

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Name of Candidate: Political Committee: Committee of Continuous Existence: or Party Executive Committees

Total amount spent for Petty Cash purposes during the Reporting Period \$

	me of financial Institution	Nature of Account	sit to Campaign Account (Interest Not Included) Date of Transfer	Amouni
Date	Full Name, Mailing Address		Purpose of	1
	and Zip Code		Expenditure	Amount
1. 1/26/94	Communikatz, Inc. 4500 Biscayne Boulevard, Suite Miarni, Rorido 33137	325	Compaign Manager Compensation	2,249.1
2 1/31/94	Sun Bank P.O. Box 524209 Miami, Rotida 33152		Bank Service Charges	
1. 2/3/94	Karpel & Company, P.A. 4770 Biscayne Boulevard, Suite Miami, Rorida 33137	1070	Copies, secretorial services, & telephone	226.9
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DS-DE-14 (12-91)



PATTON BOGGS, L.L.P. 2550 M STREET, N.W. WASHINGTON, D.C. 20037-1350 (202) 457-6000 FACSIMILE (202) 457-6315

(202) 457-6405

August 7, 1996

The Honorable Lee Ann Elliott Chairman Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463

> Re: MUR 4398 -- Republican Party of Florida (federal/non federal accounts) and James H. Stelling, as treasurer

Dear Chairman Elliott:

As counsel for the Republican Party of Florida ("RPF") and James H. Stelling, as treasurer, (collectively "Respondents") this will respond to your letter of July 2, 1996 and the accompanying Factual and Legal Analysis from the Office of General Counsel. As set forth below, respondents did not know (and had no way of knowing) when they received the contributions at issue that they were from a foreign national and a corporation controlled by a foreign national. After this fact was made known, respondents refunded a portion of the contributions and used the rest for non-campaign related redistricting expenses, as permitted by law. Accordingly, the Commission should find that any violation that did occur was inadvertent and unavoidable, and vote to dismiss this matter.¹¹

Law and Facts: Respondents concur with the General Counsel's recitation of the law and the underlying facts.

Respondents accepted the contributions from Mr. Kramer (March 1994) and the Portofino Group, Inc. (June 1993) in good faith and without any knowledge when they accepted them that Mr. Kramer was a foreign national or that the Portofino Group was controlled by a foreign national. Affidavit of Barbara Morrison ("Morrison Affidavit"), ¶ 3. Had it known, the RPF's

Respondents are not adverse to conciliation as suggested in Chairman Elliott's letter, but believe that they have acted in good faith and in accordance with the Federal Election Campaign Act and the Commission's regulations.





PATTON BOGGS, L.L.P. The Honorable Lee Ann Elliott August 7, 1996 Page 2

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policy dictated not depositing such contributions, or if inadvertently deposited, of refunding such contributions. Id., ¶ 4.

Indeed, the Party has acted in good faith in the disposition of the funds at issue. On October 13, 1994, the RPF refunded the \$5,000 of Mr. Kramer's contribution that had been deposited in its federal account. Id. The remainder of the funds had originally been treated, as they should have been, as non-federal funds and were deposited in the RPF's non-federal account. Once the Party discovered the funds were from a foreign national, the remaining funds were transferred to the RPF's segregated redistricting account, acting in the belief that such funds could be used for redistricting purposes. Id., ¶ 5. The other funds had been expended in good faith by RPF in non-federal elections prior to notification by Mr. Kramer that he was a foreign national. Id.

After requests from Mr. Kramer for a refund, the RPF on December 7, 1995 sent him a check representing the \$105,000 contribution from the Portofino Group, Inc. that had been spent in non-federal elections prior to notification about the contribution. <u>Id.</u> ¶ 6. See Attachment A (refund check). The remaining \$95,000 contributed by Mr. Kramer remained in the RPF's segregated redistricting account for litigation associated with the 1995 and 1996 redistricting of Florida's congressional and legislative lines. <u>Id.</u> ¶ 7.

Discussion: The RPF placed the portion of the Kramer/Portofino Group, Inc. contributions that was not refunded in its segregated redistricting account in the belief that such a use was permissible under the Act. The RPF believed such a use was permissible based on an article in the August 1991 <u>FEC Record</u> at 12-13, citing Advisory Opinions 1982-14, 2 Fed. Election Camp. Fin Guide (CCH) ¶ 5655 (April 9, 1982) and AO 1981-35, 2 Fed. Election Camp. Fin. Guide (CCH) ¶ 5619 (Sept. 28, 1981.

Accordingly, Mr. Kramer and the Portofino, Group, Inc. contributed a total of \$205,000 to the RPF, which it accepted in the good faith belief that the contributions were permissible under either federal or state law. Of that total, \$5,000 was originally contributed into the federal account, with the remainder placed in the non-federal accounts.

The \$5,000 in the federal account was refunded on October 13, 1994. An additional \$105,000 was refunded on December 7, 1995. The remaining \$95,000 was sent to the RPF's segregated redistricting account, as the RPF believed permissible by law. Party officials made the determination, as they may, to not raise the money elsewhere for a refund of these funds since they were spent in a permissible manner. Id.





PATTON BOGGS, L.L.P. The Honorable Lee Ann Elliott August 7, 1996 Page 3

Conclusion: Respondents believe they have acted in accordance with federal and state law at all times. As such, they respectfully request the Commission to dismiss this matter.

Sincerely, Benjamin L. Ginsberg





BEFORE THE FEDERAL ELECTION COMMISSION

IN THE MATTER OF

Republican Party of Florida (federal and non-federal account) and James H. Stelling, as treasurer

MUR 4398

AFFIDAVIT

I, Barbara S. Morrison, being first duly sworn, depose and say as follows:

1. I am the Director of Administration of the Republican Party of Florida ("RPF").

 In that position, my duties include the review and approval of operating expenses and the accounting of income received. This includes depositing income and reporting contributions to the appropriate agencies.

3. The RPF accepted contributions from Thomas Kramer and the Portofino Group, Inc. in good faith and without any knowledge when we accepted the contributions that Mr. Kramer was a foreign national or that the Portofino Group was controlled by him, a foreign national. A total of \$5,000 of the Kramer contribution was deposited in the RPF's federal account, with the remainder of the two contributions placed in the RPF's non-federal account.

4. The policy of the RPF has always been to not deposit, or if deposited to refund, contributions from foreign nationals for our federal or non-federal accounts. If such a contribution was inadvertently deposited into either account, it is our policy to refund the contribution. The exception to this policy occurred when the Party was deeply involved in redistricting beginning in 1991 and we became aware of an article in the 1991 <u>FEC Record</u> on the use of foreign national contributions to pay for redistricting.

5. The RPF has refunded \$110,000 of the Kramer/Portofino contributions. On October 13, 1994, we refunded the \$5,000 from the Kramer contribution that had been deposited in the federal account. All the funds that remained were transferred to the RPF's segregated redistricting account in the belief that such funds could be used for redistricting purposes. We spent the other funds, in good faith, in non-federal elections prior to any notification by Mr. Kramer. We relied on the August 1991 FEC Record to deposit the funds in that account. On December 7, 1995, we sent Mr. Kramer a check refunding the \$105,000 contribution from the Portofino Group, Inc. that had been spent in non-federal elections prior to notification about the contribution.

6. The remaining \$95,000 contributed by Mr. Kramer was placed in the RPF's segregated redistricting account for the litigation concerning Florida's congressional and legislative redistricting. We decided not to seek additional fundraising for the remaining \$95,000 since the funds had already been spent in a permissible manner.

Further the affiant sayeth not.

Bubara S. Moreism

Barbara S. Morrison

Subscribed and sworn to before me on this $\underline{7^{th}}$ day of \underline{aug} , 1996.

Notary Public



OFFICIAL SEAL RUTH A. MIXOWSKI My Commission Expires Oct. 6, 1996 Comm. No. CC 233467

NGC

RECEIVED FEDERAL ELECTION COMMISSION SECRETARIAT

Aug 8 2 02 PM '96

August 1, 1996

Mr. John Warren McGarry Vice-Chair Federal Election Commission Washington D.C., 20463

Dear Mr. McGarry:

Pursuant to your letter of July 25, 1996, regarding MUR 4398, please be advised that the accounts for the Conchi Bretos and Bretos Campaign were closed after the election was lost on April 22, 1993. There were no funds remaining in the accounts at that time as we had a deficit.

If you need further information please feel free to contact me.

Sincerely yours,

Conchy Trelles Bretos 5208 Alton Road Miami Beach, Florida 33140



Q

WILMER, CUTLER & PICKERING

2445 M STREET. N.W. WASHINGTON, D.C. 20037-1420

TELEPHONE 12021 663-6000 FACSIMLE 12021 663-6363

August 9, 1996

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RUE DE LA LOI IS WETSTRAAT B-IO40 BRUESELS TELEPHONE OII (328) 231-0903 FACSIMILE OII (328) 230-4322

FREDRICHSTRASSE 95 BREFASTEN 29 DIOI7 BERUN TELEPHONE OII 14930 2643-3600 FACSIMLE OII 149301 2643-3630

Aug 9

30 11

MARGARET L ACREMLEY DRECT LINE (202) 663-6838

BY HAND

Jose M. Rodriguez, Esquire Office of the General Counsel Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463

Re: MUR 4398

Dear Jose:

Enclosed is the Conciliation Agreement signed by our client, Thomas Kramer, with a check in the amount of \$323,000.

In accordance with Section IX of the Conciliation Agreement, this letter shall serve as notice to the Commission that Respondents have complied with and implemented the requirement contained in the agreement.

We would appreciate it if you would send us a copy of the Conciliation Agreement after it has been signed for the Commission.

Yours sincerely,

Margaret Ackuley.

Margaret L. Ackerley

Enclosures







FEDERAL ELECTION COMMISSION

WASHINGTON, DC 20461

august 9, 1996

1.1.

TWO WAY MEMORANDUM

TO: OGC, Docket

FROM: Rosa E. Swinton Accounting Technician

SUBJECt: Account Determination for Funds Received

We recently received a check from <u>homes frame</u>, check number <u>203</u>, dated <u>Attached is a copy of the check and any correspondence that</u> was forwarded. Please indicate below the account into which it should be deposited, and the MUR number and name.

:01

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Rosa E. Swinton Accounting Technician

FROM

OGC, Docket By aa

s 323,000.00 the MUR number is 4398 and in the name of which it should be deposited is indicated below:

Budget Clearing Account (OGC), 95F3875.16

8-12-96

Date

Civil Penalties Account, 95-1099.160

Other:

anta alexandes



P. O. Box 1758 TALLAMASSEE, FL 32302 904 222-3411 FAX 904 222-0916

Terrie Brady

Jon Ausman Vice Chair Juanita Geathers Secretary George Comerford

Mitchell Berger Finance-Chair Scott Faimlen

Executive Director National Committee

Members Jon Aussnan Russell Barakat Terrie Brady blyrtie Smith Carroll Jim Cobb Carol Cycmanick Nancy Dick Simon Ferro Bane Glasser Jorge Perez Alzo Reddick Nadine Smith

Congressional District Dairs & Vice Chairs Barton Schuler Elena Roser Lou Peel Jay Adams Preston Drummer Joyce Cusack Mary Dill Harry Halley 0 Richard Trachsel Eloise Stevens 14th Kay Perkis Frank Amatea T. Wayne Balley **Cay Westerfield** Ken Conter Bobbie Gant John Sabin (Th) Eloise Stevens 121454 Myrtle Smith Carmil ohn Sabin 11th Roy Weatherford Carmen Sanches Oteth Nancy Dick 13th Trudy Pratt Sam Herron 14th Ginger Koch 15th Charles Kinker 16th Katherine Kells Cynthia Hall Bill Mauk 17th 1815 BIT MACK Cynthia Hall 19th George Comerting Diane Glasser Lou Hernanderi 20th 21st Cynthia Hall Bill Mauk 22nd Charles "Chill" Peres Kathering Kelly 23rd Charles "Olis" Pents Matiatina Staria August 8, 1996

The Honorable John Warren McGarr Federal Elections Commission Washington, DC 20463

Re: MUR 4398

Dear Mr. Vice Chairman:

Pursuant to your letter dated July 25, 1996 concerning the above referenced matter, please find enclosed check # 8902 in the amount of \$500.

"Victory '94" was a fundraising arm of the Florida Democratic Party. Accordingly, the check enclosed is drawn from the appropriate Party account.

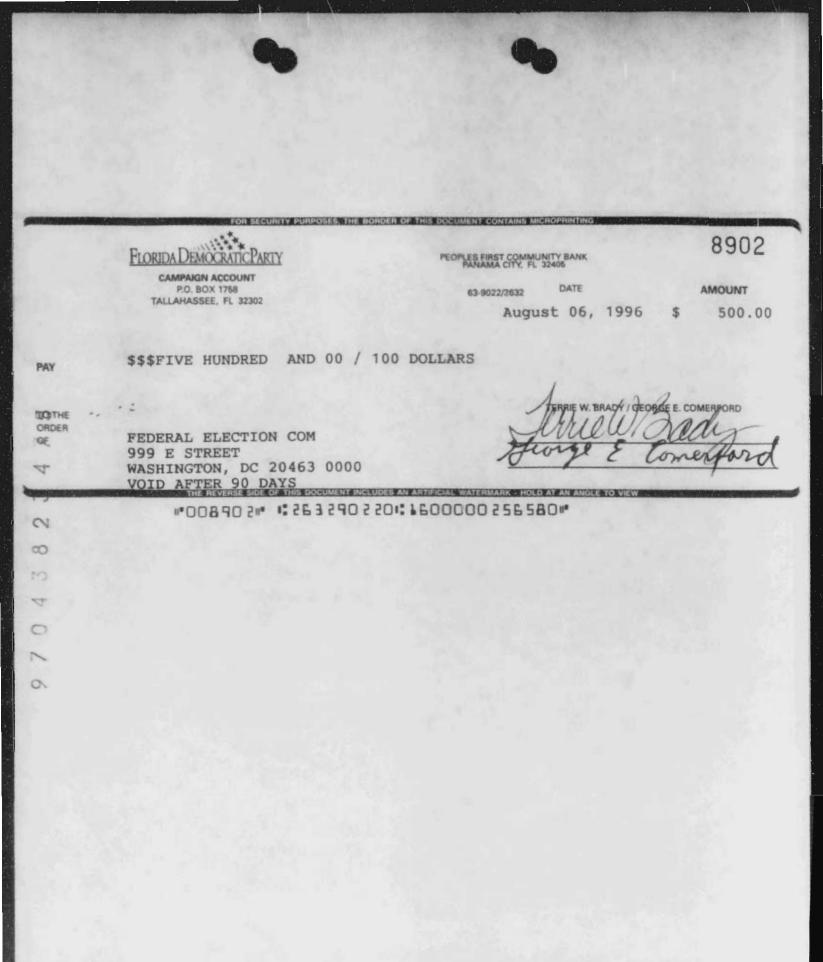
If you have any questions, please feel free to call me at 904/222-3411.

dillo-1

Sincerely,

almlen

Executive Director





FEDERAL ELECTION COMMISSION

AH 38 August 14, 1996

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OFF!

TWO WAY MEMORANDUM

TO: OGC, Docket

FROM: Rosa E. Swinton Accounting Technician

SUBJECt: Account Determination for Funds Received

Reference we recently received a check from <u>Horida Democratic</u>, check number <u>S702</u>, dated <u>Attached is a copy of the check and any correspondence that</u> was forwarded. Please indicate below the account into which it should be deposited, and the MUR number and name.

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Rosa E. Swinton Accounting Technician OGC, Docket By QQ

FROM: 1

In reference to the above check in the amount of <u>\$500.00</u>, the MUR number is <u>4398</u> and in the name of <u>Florida Democratic Parky</u>. The account into which it should be deposited is indicated below: <u>I</u> Budget Clearing Account (OGC), 95F3875.16

____ Civil Penalties Account, 95-1099.160

Other:

anta alexander Signature

8-15-96





RECEIVED FEDERAL ELECTION COMMISSION SECRETARIAT

AUG 15 11 37 AM '96



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

SENSITIVE

August 15, 1996

MEMORANDUM

TO:	The Commission
-----	----------------

FROM: Lawrence M. Noble General Counsel

BY: Lois G. Lerner J. J Associate General Counsel

SUBJECT: MUR 4398 (Thomas Kramer, et al.) Disgorgement Requests to Local and State Recipients

On June 25, 1996, the Federal Election Commission found reason to believe that nineteen local and State political committees and candidates violated the foreign national prohibition at 2 U.S.C. § 441e by accepting campaign contributions from Thomas Kramer and several corporations controlled by him. On the same date, the Commission also decided to take no further action and close the file as it concerned these local and State committees and candidates. Of these nineteen committees and candidates, fourteen, for which a current address could be found, were notified of the Commission's finding and requested to disgorge to the U.S. Treasury any remaining contributions from Mr. Kramer and his corporations.

In response to the notifications, several local and State committees have informed this Office that as a matter of Florida State law, once the election is concluded campaign committees are required to divest themselves of any remaining funds, and to terminate. Specifically, according to Florida State law, campaigns are required to divest themselves of all remaining contributions by either disbursing them to charities, or by proportionately refunding them to contributors. (*See* Fla. Stat. Ann. §§ 106.141(2), 106.141(4) (West 1994).) Successful candidates are provided a third option. They may transfer a limited amount of all remaining contributions to an office account used in connection with the officeholders' official duties. (*See* Fla. Stat. Ann. § 106.141(5) (West 1994).)

Celebrating the Commission's 20th Anniversary

VESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED Consequently, absent objection, this Office intends to notify all committees which respond that they have terminated and closed their account that, under their circumstances, a disgorgement from them is no longer required. However, this Office intends to inform those committees that have transferred funds to an office account, that they are expected to make full disgorgement, to the extent permitted by the balance of the office account.

2

Last, because it appears that a majority of the recipient committees have terminated, this Office does not intend to expend the additional resources necessary to locate current addresses and notify the remaining five committees and candidates not already notified of the Commission's findings.

Attachment

Response from Campaign for Commissioner Javier Souto.

Staff Assigned: Jose M. Rodriguez





FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

MEMORANDUM TO:

LARRY NOBLE GENERAL COUNSEL

FROM:

GENERAL COUNSEL MARJORIE EMMONS

DATE:

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SUBJECT:

SECRETARY OF THE COMMISSION SEPTEMBER 13, 1996

MUR 4398 (THOMAS KRAMER, et al.)

This is to confirm that at the executive session of September 10, 1996, Commissioner Elliott withdrew her objection to the General Counsel's August 15, 1996 memorandum on the above subject.

Therefore, there were no objections on the record to the proposed actions stated in the memorandum.

Celebrating the Commission's 20th Annoenary

SESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED.

BEFORE THE FEDERAL ELECTION COMMISSION 10 11 30 11 30

In the Matter of

Thomas Kramer, et al.

MUR 4398

SENSITIVE

GENERAL COUNSEL'S REPORT

I. BACKGROUND

On June 25, 1996, the Commission found reason to believe that Thomas Kramer violated 2 U.S.C. § 441e by making numerous contributions, both individually and through his various corporations, in connection with local, State and Federal elections, and that he violated 2 U.S.C. § 441f by making two contributions in the name of his then secretary, Terri Bradley. On the same date, the Commission also found reason to believe that Ms. Bradley violated 2 U.S.C. § 441f by allowing her name to be used to effect the two contributions, and separately entered into pre-probable cause conciliation with both Mr. Kramer and Ms. Bradley.

Attached are two signed conciliation agreements, one for Mr. Kramer and his corporations, and a separate agreement for Ms. Bradley. (Attachments 1 and 2, respectively.) Mr. Kramer's agreement is signed by him both individually and as Chief Executive Officer of the contributing corporations.

II. RECOMMENDATIONS

- Accept the attached conciliation agreement with Thomas Kramer; 35 Star Island. Inc.; Portofino Group, Inc.; Olympus Holding Corporation; Sun & Fun, Inc.; Playa Del Sol, Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.; Beachwalk Development Corporation; Santorini Isle, Inc.; 7th & 5th Deco Corporation; Sandpoint Financial, Ltd.; SBE, Inc.; South Beach Creative Group, Inc.; 5 Star Island, Inc.; 2 Star Island, Inc.; Seagull Development Corporation; and Azure Coast Development, Ltd.
- 2. Accept the attached conciliation agreement with Terri Bradley.
- Close the file as to Thomas Kramer and the seventeen listed corporations, and as to Terri Bradley.

Approve the appropriate letters. 4.

Date

Lawrence M. Noble

General Counsel

Attachments

- 1. Thomas Kramer Conciliation Agreement
- 2. Terri Bradley Conciliation Agreement
- 3. Additional information re: Republican Party of Florida
- 4. Photocopy of civil penalty check from Thomas Kramer
- 5. Photocopy of civil penalty check from Terri Bradley

Staff Assigned: Jose M. Rodriguez



TO:

MEMORANDUM

LAWRENCE M. NOBLE GENERAL COUNSEL

FROM: MARJORIE W. EMMONS/ LISA R. DAVIS

DATE: AUGUST 16, 1996

SUBJECT: MUR 4398 - MEMORANDUM TO THE COMMISSION DATED AUGUST 15, 1996.

XXX

The above-captioned document was circulated to the Commission on: THURSDAY, AUGUST 15, 1996 at 4:00 p.m.

Objection(s) have been received from the Commissioner(s) as indicated by the name(s) checked below:

Commissioner Aikens

Commissioner Elliott

Commissioner McDonald

Commissioner McGarry

Commissioner Potter

Commissioner Thomas

This matter will be placed on the meeting agenda for: TUESDAY, SEPTEMBER 10, 1996

Please notify us who will represent your Division before the Commission on this matter. Thank You!





BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of Thomas Kramer, et al.

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MUR 4398

CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on August 20, 1996, the Commission decided by a vote of 5-0 to take the following actions in MUR 4398:

- Accept the conciliation agreement with Thomas Kramer; 35 Star Island, Inc.; Portofino Group, Inc.; Olympus Holding Corporation; Sun & Fun, Inc.; Playa Del Sol, Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.; Beachwalk Development Corporation; Santorini Isle, Inc.; 7th & 5th Deco Corporation; Sandpoint Financial, Ltd.; SBE, Inc.; South Beach Creative Group, Inc.; 5 Star Island, Inc.; 2 Star Island, Inc.; Seagull Development Corporation; and Azure Coast Development, Ltd., as recommended in the General Counsel's Report dated August 15, 1996.
- Accept the conciliation agreement with Terri Bradley, as recommended in the General Counsel's Report dated August 15, 1996.

(continued)





Federal Election Commission Certification for MUR 4398 August 20, 1996

> Close the file as to Thomas Kramer and the 3. seventeen listed corporations, and as to Terri Bradley.

Approve the appropriate letters, as 4. recommended in the General Counsel's Report dated August 15, 1996.

Commissioners Aikens, Elliott, McDonald, McGarry, and Thomas voted affirmatively for the decision.

Attest:

8-20-96 Date

marjorie W. Emmons

Marjorie W. Emmons Secretary of the Commission

Deadline for vote:

Received in the Secretariat: Thurs., Aug. 15, 1996 11:37 a.m. Circulated to the Commission: Thurs., Aug. 15, 1996 4:00 p.m. Tues., Aug. 20, 1996 4:00 p.m.

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FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

August 22, 1996

Louis V. Vendittelli, Esq. Simon, Hart & Sheehe One Biscayne Tower, Suite 1684 2 South Biscayne Boulevard Miami, Florida 33131

> RE: MUR 4398 Terri Bradley

Dear Mr. Vendittelli:

On August 20, 1996, the Federal Election Commission accepted the signed conciliation agreement and civil penalty submitted on your client's behalf in settlement of violations of 2 U.S.C. § 441f, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). Accordingly, the file has been closed in this matter as it pertains to your client.

This matter will become public within 30 days after it has been closed with respect to all other respondents involved. Information derived in connection with any conciliation attempt will not become public without the written consent of the respondent and the Commission. See 2 U.S.C. § 437g(a)(4)(B). The enclosed conciliation agreement, however, will become a part of the public record.

You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) still apply with respect to all respondents still involved in this matter. The Commission will notify you when the entire file has been closed.

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED





MUR 4398 Louis V. Vendittelli, Esq. Page 2

Enclosed you will find a copy of the fully executed conciliation agreement for your files. If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

Enclosure Conciliation Agreement

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

Terri Bradley

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MUR 4398

CONCILIATION AGREEMENT

This matter was initiated by a *sua sponte* submission by Thomas Kramer. The Federal Election Commission ("Commission") found reason to believe that Terri Bradley ("Respondent") violated 2 U.S.C. § 441f.

NOW, THEREFORE, the Commission and the Respondent, having participated in informal methods of conciliation, prior to a finding of probable cause to believe, do hereby agree as follows:

The Commission has jurisdiction over the Respondent and the subject matter of this proceeding, and this agreement has the effect of an agreement entered pursuant to 2 U.S.C.
 § 437g(a)(4)(A)(i).

 Respondent has had a reasonable opportunity to demonstrate that no action should be taken in this matter.

III. Respondent enters voluntarily into this agreement with the Commission.

IV. The pertinent facts in this matter are as follows:

 Respondent was employed as Thomas Kramer's secretary at the time of the transactions at issue. Respondent was asked by her employer, Thomas Kramer, to make a \$1,000 contribution to Mitchell for Senate and a separate \$20,000 contribution to the Democratic Senatorial Campaign Committee, both Federal political committees. See, 2 U.S.C. § 431(5) and (14).

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 Respondent made the requested contributions on March 30, 1993 and April 28, 1993, respectively, and thereafter accepted reimbursement from Thomas Kramer for the full amount of each contribution (\$21,000).

 It is unlawful for any person to make a contribution in the name of another person or knowingly permit his or her name to be used to effect such a contribution. 2 U.S.C. § 441f.

V. Respondent allowed her name to be used to effect contributions by her employer, in violation of 2 U.S.C. § 441f.

VI. Respondent will pay a civil penalty to the Federal Election Commission in the amount of Twenty-One Thousand Dollars (\$21,000), pursuant to 2 U.S.C. § 437g(a)(5)(A).

VII. The Commission, on request of anyone filing a complaint under 2 U.S.C.

§ 437g(a)(1) concerning the matters at issue herein or on its own motion, may review compliance with this agreement. If the Commission believes that this agreement or any requirement thereof has been violated, it may institute a civil action for relief in the United States District Court for the District of Columbia.

VIII. This agreement shall become effective as of the date that all parties hereto have executed same and the Commission has approved the entire agreement.

IX. Respondent shall have no more than 30 days from the date this agreement becomes effective to comply with and implement the requirement contained in this agreement and to so notify the Commission.

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X. This Conciliation Agreement constitutes the entire agreement between the parties on the matters raised herein, and no other statement, promise, or agreement, either written or oral, made by either party or by agents of either party, that is not contained in this written agreement shall be enforceable.

FOR THE COMMISSION:

Laurena M. Noble 23 Lawrence M. Noble

Lawrence M. Noble General Counsel

FOR THE RESPONDENT:

Bradle

22. 1996

7/16/96







FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

August 22, 1996

Margaret L. Ackerley, Esq. Wilmer, Cutler & Pickering 2445 M. Street, N.W. Washington, D.C. 20037-1420

> RE: MUR 4398 Thomas Kramer, et al.

Dear Ms. Ackerley:

On August 20, 1996, the Federal Election Commission accepted the signed conciliation agreement and civil penalty submitted on your clients' behalf in settlement of violations of 2 U.S.C. §§ 441e and 441f, provisions of the Federal Election Campaign Act of 1971, as amended ("the Act"). Accordingly, the file has been closed in this matter as it pertains to your clients.

This matter will become public within 30 days after it has been closed with respect to all other respondents involved. Information derived in connection with any conciliation attempt will not become public without the written consent of the respondent and the Commission. See 2 U.S.C. § 437g(a)(4)(B). The enclosed conciliation agreement, however, will become a part of the public record.

You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) still apply with respect to all respondents still involved in this matter. The Commission will notify you when the entire file has been closed.

> Celebrating the Commission's 20th Anniversary YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED

MUR 4398 Margaret L. Ackerley, Esq. Page 2

Enclosed you will find a copy of the fully executed conciliation agreement for your files. If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez

Attorney

Enclosure Conciliation Agreement

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

Thomas Kramer, et al.

MUR 4398

CONCILIATION AGREEMENT

This matter was initiated by a *sua sponte* submission by Thomas Kramer. The Commission found reason to believe that Thomas Kramer ("Respondent") violated 2 U.S.C. §§ 441e and 441f. The Commission also found reason to believe that 35 Star Island, Inc.; Portofino Group, Inc.; Olympus Holding Corporation; Sun & Fun, Inc.; Playa Del Sol, Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.; Beachwalk Development Corporation; Santorini Isle, Inc.; 7th & 5th Deco Corporation; Sandpoint Financial, Ltd.; SBE, Inc.; South Beach Creative Group, Inc.; 5 Star Island, Inc.; 2 Star Island, Inc.; Seagull Development Corporation; Azure Coast Development, Ltd., ("Respondents") and Thomas Kramer as owner and Chief Executive Officer of these corporations, violated 2 U.S.C. § 441e.

NOW, THEREFORE, the Commission and the Respondents, having participated in informal methods of conciliation, prior to a finding of probable cause to believe, do hereby agree as follows:

I. The Commission has jurisdiction over the Respondents and the subject matter of this proceeding, and this agreement has the effect of an agreement entered pursuant to 2 U.S.C. § 437g(a)(4)(A)(i).

II. Respondents have had a reasonable opportunity to demonstrate that no action should be taken in this matter.



III. Respondents enter voluntarily into this agreement with the Commission.

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IV. The pertinent facts in this matter are as follows:

 Thomas Kramer is a foreign national as defined at 2 U.S.C. § 441e(b) and 11 C.F.R. § 110.4(a).

2. 35 Star Island, Inc.; Portofino Group, Inc.; Olympus Holding Corporation; Sun & Fun, Inc.; Playa Del Sol, Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.; Beachwalk Development Corporation; Santorini Isle, Inc.; 7th & 5th Deco Corporation; Sandpoint Financial, Ltd.; SBE, Inc.; South Beach Creative Group, Inc.; 5 Star Island, Inc.; 2 Star Island, Inc.; Seagull Development Corporation and Azure Coast Development, Ltd. are domestic incorporated entities owned and controlled by Thomas Kramer.

 Terri Bradley was employed as Thomas Kramer's secretary during the period of the transactions at issue.

 A. Thomas Kramer made direct contributions to various local, State and Federal political committees used in connection with elections for local, State and Federal office during the 1993-1994 election cycle, totaling \$13,000.

B. Thomas Kramer further made a direct \$95,000 contribution to the Republican Party of Florida which was deposited into its redistricting account.

5. Thomas Kramer asked his secretary Terri Bradley to make to contributions in her name, totaling \$21,000, for which he subsequently reimbursed her. Accordingly, Thomas Kramer made contributions to Federal political committees in the name of his secretary Terri Bradley during the 1993-1994 election cycle, totaling \$21,000. Thomas Kramer made contributions through unknown intermediaries to local and State political committees during the 1993-1994 election cycle, totaling \$1,000.

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7. Thomas Kramer as a corporate officer directed the making of contributions by his seventeen corporations to various local, State and Federal political committees used in connection with elections for local, State and Federal office during the 1993-1994 election cycle, totaling \$287,600.

 8. It is unlawful for any foreign national to make a contribution directly or through any other person in connection with an election to any local, State or Federal political office.
 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a).

9. It is unlawful for any foreign national to direct, dictate, control, or directly or indirectly participate in the decision-making process of any person, including domestic corporations, with regard to decisions concerning the making of contributions in connection with elections for any local, State, or Federal office. 11 C.F.R. § 110.4(a).

 It is unlawful for any person to make a contribution in the name of another person. 2 U.S.C. § 441f.

V. A. Respondent Thomas Kramer made a total of \$322,600 in contributions either directly, through his secretary, through unknown intermediaries, or as an officer through his various corporations which were used in connection with elections for local, State and Federal office, in violation of 2 U.S.C. §§ 441e and 441f.

B. Respondents 35 Star Island, Inc.; Portofino Group, Inc.; Olympus Holding
 Corporation; Sun & Fun, Inc.; Playa Del Sol, Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.;
 Beachwalk Development Corporation; Santorini Isle, Inc.; 7th & 5th Deco Corporation;



Sandpoint Financial, Ltd.; SBE, Inc.; South Beach Creative Group, Inc.; 5 Star Island, Inc.; 2 Star Island, Inc.; Seagull Development Corporation and Azure Coast Development, Ltd., at Thomas Kramer's direction, made contributions totaling \$287,600, in violation of 2 U.S.C. § 441e.

VI. Respondents will pay a civil penalty to the Federal Election Commission in the amount of Three Hundred Twenty-Three Thousand Dollars (\$323,000), pursuant to 2 U.S.C. § 437g(a)(5)(A).

VII. The Commission, on request of anyone filing a complaint under 2 U.S.C. § 437g(a)(1) concerning the matters at issue herein or on its own motion, may review compliance with this agreement. If the Commission believes that this agreement or any requirement thereof has been violated, it may institute a civil action for relief in the United States District Court for the District of Columbia.

VIII. This agreement shall become effective as of the date that all parties hereto have executed same and the Commission has approved the entire agreement.

IX. Respondents shall have no more than 30 days from the date this agreement becomes effective to comply with and implement the requirement contained in this agreement and to so notify the Commission.

X. This Conciliation Agreement constitutes the entire agreement between the parties on the matters raised herein, and no other statement, promise, or agreement, either written or oral, made by either party or by agents of either party, that is not contained in this written agreement shall be enforceable.

XI. The terms of this agreement, including any admissions herein, are applicable solely to this proceeding and are not an admission of fact or liability or conclusion of law for any other proceeding, suit or action except by the Federal Election Commission.

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FOR THE COMMISSION:

Lawrence M. Noble

August 22, 1996

FOR THE RESPONDENTS:

General Counsel

Thomas Bounder (individually)

CEO annor a (of the listed corporations)

8/5/96 Date

8/5/96 Date

SILVIA MORELL ALDERMAN JOWN M. ARIALE DONNA E. BLANTON ALAN HARRIGON BRENTS DANIEL C. BROWN BILL L. BRYANT, JR. NANCY M. BURKE JONATHAN B. BUTLER RICHARD & COATES . RILEY DAVIS JOSE & DIEZ ARGUELLES MARTIN R. DIX KENNETH W. DONNELLY PAUL R. EZATOFF WILLIAM M. FURLOW MITCHELL & HAIGLER DAVID P. HEALY MARH E. KAPLAN ALLAN J. HATZ EDWARD L. KUTTER RICHARD P. LEE JOHN C. LOVETT CHRISTOPHER B. LUNNY JOHN R. MARKS. I

KATZ, KUTTER, IGLER, ALDERMAN, MARKA BRYANT & YON

PROFESSIONAL ASSOCIATION ATTORNEYS AND COUNSELORS AT LAW

POST OFFICE BOX 1877 32302-1877 HIGHPOINT CENTER 106 EAST COLLEGE AVENUE, 12" FLOOR TALLAHASSEE, FLORIDA 32301 TELEPHONE (904) 224-9634 TELECOPIER (904) 222-0103 TELECOPIER (904) 224-0788

> SUNBANE CENTER SUITE 1428 200 SOUTH ORANGE AVENUE ORLANDO, FLORIDA 32801 TELEPHONE (407) 423-5480 TELECOPIER (407) 843-0553

REPLY TO: TALLAHASSEE August 26, 1996

José M. Rodriguez, Esq. Federal Election Commission Washington, DC 20463

> RE: **MUR 4398** Gerald Lewis Campaign

Dear Mr. Rodriguez:

Thank you for taking the time last week to review the Gerald Lewis campaign issue. As we discussed, there are several additional facts that should be considered.

The Gerald Lewis Campaign no longer exists. Under the terms of §106.141 1. (7) Florida Statutes 1995, all campaign funds must be distributed within ninety (90) days following the election to office or the elimination of the candidate from contention. Mr. Lewis was defeated in the general election held November 6, 1994 and the campaign account was closed out on February 6, 1995.

Mr. Lewis held elective public office in Florida for twenty-six (26) years. 2. Following his loss in 1994, Mr. Lewis announced his retirement from public service and his intention never again to run for elective office.

Since the account was closed and Mr. Lewis' retirement from office, there is no longer, nor will there ever be, a Gerald Lewis campaign from which to disgorge the funds received from Mr. Kramer.

Mr. Lewis and I both were under the impression that the paid campaign staff had been instructed to refund the amount in guestion to Mr. Kramer. However, in consultation with Mr. David Beidel, CPA, the campaign treasurer, we can find no evidence that this was done.

TRAVIS L. MILLER BRIAN M. NUGENT BRUCE D. PLATT ARTHUR L. STERN, I LIBA D. STREAM GARY S. TIMIN J. LANRY WILLIAMS DAVID A. YON PAUL & ZEIGLER

OF COUNSEL EDWARD S. JAFFRY PATRICH F. MARONEY CRAID A. METER

GOVERNMENTAL CONSULTANTS MONICA A. LABSETER PAT GRIFFITH O'CONNELL" E. CLINT SMAWLEY" GERALD C. WESTER" PHOT & HEMBER OF FLORIDA BAR)

EXECUTIVE DIRECTOR ANDREW KELLER, III. C.P.A.

> 60 õ

KATZ, KUTTER, HAIGLER, ALDERMAN, MARKS, BRYANT & YON, P. A.

José M. Rodriguez, Esq. August 26, 1996 Page 2

On February 6, 1995 as part of the closing out of the campaign account, the campaign surplus of \$17,780.10 was paid to the State of Florida for the benefit of the Election Campaign Financing Trust Fund. This pay out was made in accordance with \$106.141 (4)(b) Florida Statutes, 1995.

I am enclosing a copy of the final page of the last campaign expenditure report which is on file with the Florida Secretary of State. On this page, you can see the payment to the State of Florida. Mr. Beidel is retrieving the actual canceled check from storage. When the check is received, I will forward a copy to your attention.

Mr. Lewis and I both deeply regret that these contributions were not returned in a timely fashion. However, since there is no longer a Gerald Lewis campaign, nor any remaining funds, I respectfully request that based on the findings of the Federal Elections Commission and the information herein forwarded, that the file on this matter be closed without any additional payment.

Should you have any questions or require additional information, please feel free to contact me at (904) 224-9634.

Sincerely Craig A. Meye

CAM/deg Enclosures

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CANDIDATES FOR GOVERNOR & CABINET - ITEMIZED EXPENDITURES (FORM DS-DE 93)

Lewis, Gerald

02

ID NUMBER: 14579

TYPE CANDIDATE'S NAME (Last. Suffix, First, Middle)

PAGE 18 OF 18

COVERING PERIOD: November 4, 1994 THROUGH February 6, 1995

Meyer			Craig		
CONTRIBUTOR NAME (Last) 3334 Lebox Mill Road		(Suffix) (First) Tallahee			FL 32308
STREET ADDRESS				CITY	ST ZIP CODE
Date Rec'd (mm/dd/yy) 2/6/95	Expense Type *	Purpose *	Reimbursement Y	Expenditure Amendment *	Amount \$32.50
State of Florida					
CONTRIBUTOR NAME The Capitol	(Las!)	(Suffix) (First) (Middle) Tallahassee		FL 32399	
STREET ADDRESS				CITY	ST ZIP CODE
Dste Rec'd (mm/dd/yy)	Expense Type *	Purpose *	Reimbursement	Expenditure Amendment *	Amount
2/6/95	MON	CONTRB	N		\$17,780.10
The Windsor Group					
245 East Virginia		(Suffix)	(First) Tallahas		FL 32301
STREET ADDRESS			Participation of	CITY	ST ZIP CODE
Date Rec'd (mm/dd/yy)	Expense Type *	Purpose *	Reimbursement	Expenditure Amendment *	Amount
2/6/95	MON	CNSULT	N		\$5,000.00

MARK S. LEVINE

* SEE INSTRUCTIONS FOR CODE VALUES 6672382026





Aus 29 11 54 AM 'Sb RE: MUR 4398

ATT JOSE M. RODRIGUEZ

ENCLOSED YOU WILL FIND A CHECK FOR 3,392.87 MADE PAYABLE TO THE U.S. TREABURY PER YOUR LETTER OF JULY 25, 1996.

PREVIOUSLY I RETURNED \$ 1250 TO THE GROUP AS I MENTIONED IN OUR PHONE CONVERSATION. THE ENCLOSED AMOUNT REPRESENTS MY OFFICE ACCOUNT TOTAL WHICH INCLUDES MOSTLY OTHER CONTRIBUTORS WHO ARE NOT IN GUESTION

IF IT IS DETERMINED THAT ONLY A PROPORTIONATE SHARE OF THE OFFICE ACCOUNT WOULD BE PAYABLE I WOULD APPRECIATE HEARING FROM YOU

SINCERELY

Stendery

SY EISENBERG CAMPAIGN FUND

SEP

015-01 04/ TLR# 08 152040150 OF ORDER PAY ADDRESS TO ADDRESS Issued by rangeded Paparent Systems Inc. Engle To Cettank (New York State): Bulfalo, N.Y. CITIBANK, FEDERAL SAVINGS BANK, MIAMI, FL CITIBAN(C) as ****THREE THOUSAND THREE HUNDRED - INETS ****にい 一方田多白し男できょうき 1022000868:68:04847 152869150 OFFICIAL CHECK CASE NOT A TIME AND THE SECOND FILMENT BY AUTHORIZED SIGNATURE CITIBANK, FEDERAL SAVINGS BANK 9 DATE Jonte 08/26/95 10-86 Constraint and and the starter

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RECEIVED FEDERAL ELECTION COMMISSION OFFICE OF GENERAL

SEP 4 10 14 AM '96



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

TWO WAY MEMORANDUM

TO: OGC Docket

FROM: Rosa E. Swinton Accounting Technician

Leslie D. Brown de-Disbursement Technician

Jept. 3. 1996

SUBJECT: Account Determination for Funds Received

We recently received a check from $\underbrace{S_{4} \in \underbrace{15 \in ABERG}_{i \leq A$

TO: Rosa E. Swinton Leslie D. Brown Accounting Technician Disbursement Technician

FROM: OGC Docket By aa

SUBJECT: Disposition of Funds Received

In reference to the above check in the amount of \$3,392.87, the MUR/Case number is 4398 and in the name of Sy Eisenberg Campalan Fund . Place this deposit in the account indicated below:

Budget Clearing Account (OGC), 95F3875.16

Civil Penalties Account, 95-1099.160

Other:

inta alexander Signature

9-4-96 Date

Celebrating the Commission's 20th Anniversary



September 11, 1996

Bernardo Escobar Office of Commissioner Javier Souto 9766 Coral Way, Suite 1 Miami, Florida 33165

> RE: MUR 4398 Campaign for Commissioner Javier Souto

Dear Mr. Escobar:

As discussed in our previous telephone conversation, we are in receipt of your letter dated July 29, 1996, enclosing the committee's termination report. Accordingly, because the committee has terminated and no longer retains any funds, the Commission no longer requests the disgorgement referenced in its letter of July 25, 1996.

Should you have any questions, please call me at (202) 219-3690.

Sincerely,

M. Rodriguez Attorney

Celebrating the Commission's 20th Anniversary





September 11, 1996

Craig A. Meyer, Esq. Katz, Kutter, Haigler, Alderman, Marks Bryant & Yon 106 East College Avenue, 12th Floor Tallahassee, Florida 32301

> RE: MUR 4398 Gerald Lewis Campaign

Dear Mr. Meyer:

We are in receipt of your letter dated August 26, 1996, enclosing a portion of the committee's termination report. Accordingly, because the committee has terminated and no longer retains any funds, the Commission no longer requests the disgorgement referenced in its letter of July 25, 1996.

Should you have any questions, please call me at (202) 219-3690.

Sincerely,

Rodriguez Attorney

Celebrating the Commission's 20th Anniversary







September 11, 1996

Ann J. Gordon, Treasurer Gwen Margolis Campaign Fund 13899 Biscayne Boulevard Suite 103 North Miami Beach, Florida 33181

> RE: MUR 4398 Gwen Margolis Campaign Fund

Dear Ms. Gordon:

We are in receipt of your letter dated August 1, 1996, evidencing that the contributions at issue in this matter had been previously refunded. Accordingly, the Commission no longer requests the disgorgement referenced in its letter of July 25, 1996.

Should you have any questions, please call me at (202) 219-3690.

Sincerely,

M. Rodriguez Attorney

Celebrating the Commission's 20th Anniversary







September 11, 1996

Conchy Trelles Bretos 5208 Alton Road Miami Beach, Florida 33140

> RE: MUR 4398 Bretos Campaign

Dear Ms. Bretos:

We are in receipt of your letter dated August 1, 1996, noting that the committee has terminated and closed its accounts. Accordingly, because the committee has terminated and no longer retains any funds, the Commission no longer requests the disgorgement referenced in its letter of July 25, 1996.

Should you have any questions, please call me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

Celebrating the Commission's 20th Anniversary







September 11, 1996

Miguel Karpel Karpel & Company 1000 Brickell Avenue, Suite 900 Miami, Florida 33131

> RE: MUR 4398 Mike Karpel Campaign Fund

Dear Mr. Karpel:

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We are in receipt of your letter dated August 5, 1996, enclosing the committee's termination report. Accordingly, because the committee has terminated and no longer retains any funds, the Commission no longer requests the disgorgement referenced in its letter of July 25, 1996.

Should you have any questions, please call me at (202) 219-3690.

Sincerely,

Attorney

Celebrating the Commission's 20th Anniversary







September 11, 1996

The Honorable Sy Eisenberg Office of the Mayor 1700 Convention Center Drive Miami, Florida 33139

> RE: MUR 4398 Sy Eisenberg Campaign Fund

Dear Mayor Eisenberg:

This letter acknowledges receipt of your letter dated August 26, 1996, and accompanying disgorgement check in the amount of \$3,392.87.

Should you have any questions, please call me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

Celebrating the Commission's 20th Anniversary







September 11, 1996

Scott Falmlen, Executive Director Florida Democratic Party P.O. Box 1758 Tallahassee, Florida 32302

> RE: MUR 4398 State Senate President Pat Thomas "Victory in '94"

Dear Mr. Falmlen:

This letter acknowledges receipt of your letter dated August 8, 1996, and accompanying disgorgement check in the amount of \$500.

Should you have any questions, please call me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

Celebrating the Commission's 20th Anniversary



SECRETARIAT SEP 20 3 05 PM "96

COMMISSION

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FEDER

HOUSE OF REPRESENTATIVES

ILEANA ROS-LEHTINEN

August 8, 1996

P.O. Box 52-2784 Miami, FL 33152-2784 (305) 460-3245

SEF

OGC

Ms. Lee Ann Elliot Federal Elections Commission 999 E Street NW Washington, DC 20463 TEDERAL ELECTION

Dear Ms. Elliott:

This letter is in response to your July 2, 1996 letter regarding MUR 4398.

We are not initiating or requesting any action regarding this MUR 4398; however, we want to notify the Commission that we <u>had</u> taken action in regards to this matter over 23 months ago -- on our own, not as response to any FEC request (there was no FEC letter on this at all; this July 2 letter is the first and only letter we have received from the FEC on this matter).

The Ros-Lehtinen Committee returned \$1,000 to Mr. Thomas Kramer on 9/27/94, which was reported in our October 15, 1994 Quarterly Report.

We thank you for your determination to close the file and ask that you add this letter to the MUR 4398 file.

Sincerely Antonio L. Argiz, CPA, Treasurer

Ros-Lehtinen for Congress

cc: Mr. Jose M. Rodriguez FEC MUR 4398 Attorney

PAGE ID.0 112 SEP-27-96 10:32 FROM: DATE: TO: ose Rodriquez COMPANY: **Republican Party of Florida** 719 N. Calhoun Street FAX NUMBER Tallahassee, FL 32303 202-219-3923 (904) 222-7920 Phone FROM: (904) 681-0184 FAX 1/UR 4398 NUMBER OF PAGES: (INCLUDING THIS COVER SHEET) 2 NOTES: SEP

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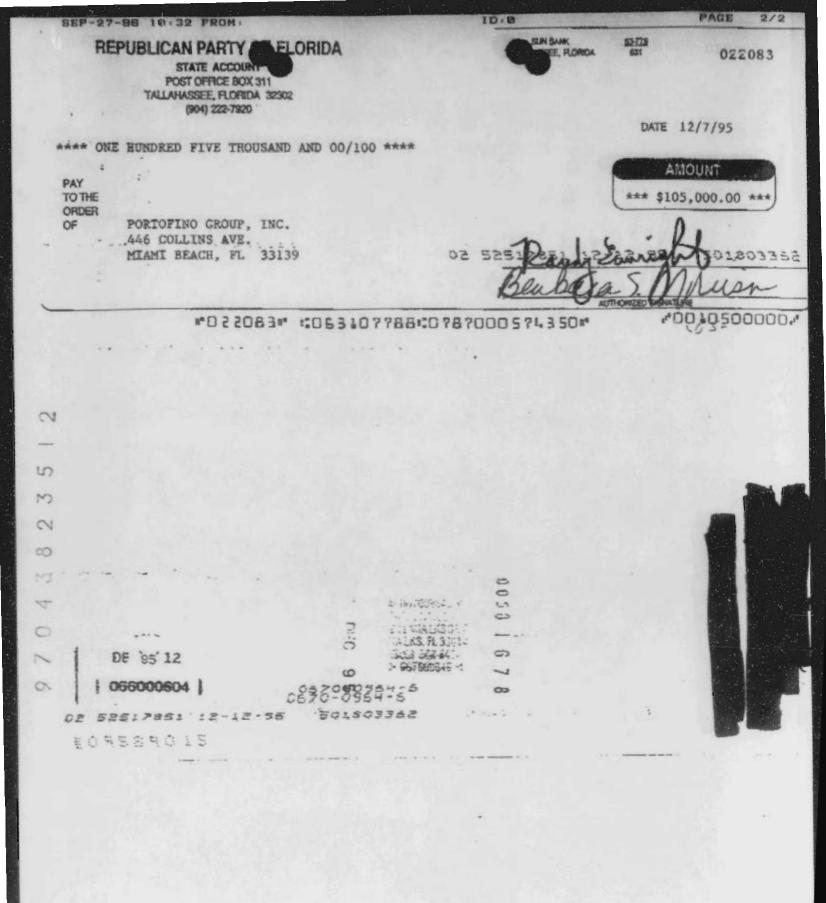
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····· CONFIDENTIALITY NOTE ·····

The information contained in this facsimile message is legally privileged and confidential information intended only for the use of the individual or entity named above. If the render of this message is not the intended recipient, you are hereby notified that any dissemination, distribution or copy of this facsimile message is strictly prohibited. If you have received this facsimile message in error, please immediately notify us by telephone and return the original message to us at the address above via the United States Postal Service. Thank you.

11 14

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EDERAL ELECTION COMMISSION SEGRETARIAT

ICT.

SENSITIVE

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer MUR 4398

GENERAL COUNSEL'S REPORT

I. BACKGROUND

On June 25, 1996, the Federal Election Commission found reason to believe, *inter alia*, that the Republican Party of Florida (federal/non-federal accounts¹) and James H. Stelling, as treasurer, ("RPF") violated 2 U.S.C. § 441e by accepting a combined total \$205,000 in contributions from Mr. Thomas Kramer, a foreign national, and a corporation controlled by Mr. Kramer, the Portofino Group, Inc.² The RPF was notified of the Commission's findings by letter dated July 2, 1996. On August 7, 1996, the RPF responded to the Commission's findings, describing the facts surrounding the violations and expressing an interest in entering into pre-probable cause conciliation.

II. ANALYSIS

The RPF in its response acknowledges receiving a total \$205,000 in contributions from Mr. Kramer and his corporation, the Portofino Group, Inc. The RPF essentially confirms receiving two contributions of \$100,000 and \$5,000 each from the Portofino Group, Inc. on

The Republican Party of Florida has registered its federal account with the Commission under the name the "Republican Party of Florida Federation Campaign;" and submits its state filings under the name the "Republican State Executive Committee of Florida."

The Commission has already settled this matter as concerns Mr. Kramer and his various contributing corporations by Conciliation Agreement (executed on August 22, 1996).

June 4, 1993, and a separate direct \$100,000 contribution from Mr. Kramer on March 3, 1994. (See Attachment 1, at 1 and 4(\P 3).) All funds were deposited into the RPF's non-federal account, except for \$5,000 of Mr. Kramer's direct \$100,000 contribution, which was deposited into its federal account. (See Id. at 2 and 4(\P 3).) The RPF, however, notes that at the time of receipt, it was not aware that Mr. Kramer was a foreign national and therefore had no knowledge that the funds were impermissible. (See Id. at 1 and 4(\P 3).) Moreover, the RPF explains that once made aware of the impermissible nature of the contributions it took corrective action. (See Id. at 2, 4(\P 5), and 5(\P 6).)

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Based on the RPF's response, and additional information derived from other sources, the facts surrounding these contributions are as follows. Following the RPF's receipt of the three contributions, a news article appeared in the September 28, 1994 edition of the <u>Tampa Tribune</u> disclosing that Mr. Kramer had made impermissible contributions as a foreign national to various political entities, including the RPF. (Attachment 2.) According to this article, the newspaper informed the RPF of Mr. Kramer's immigration status sometime prior to publication. (*See Id.* at 1.) Moreover, in response to the <u>Tampa Tribune</u> article, Mr. Kramer apparently wrote the RPF sometime prior to October 25, 1994, seeking a full refund.³

In response to Mr. Kramer's request, on October 25, 1994 the RPF refunded to Mr. Kramer the \$5,000 deposited into its federal account, and on October 13, 1994 transferred the remaining portion of Mr. Kramer's direct contribution (\$95,000) to a separate redistricting

³ While the responses have not provided a copy of Mr. Kramer's initial refund request, the nature of the letter from the RPF accompanying a partial refund (next discussed) suggests that it was in response to an initial full refund request by Mr. Kramer. (See Attachment 3, at 1.)

account.⁴ (See Attachment 1, at 2 and 4(¶ 5).) However, concerning the \$105,000 contributed by Mr. Kramer through his corporation, the Portofino Group, Inc., in response to a further refund request from Mr. Kramer, the RPF only noted that it had accepted and spent the funds in good faith and therefore would not make the requested refund. (See Attachment 3, at 2 and 3). Not until November 27, 1995, approximately a year after becoming aware of the impermissible nature of the contributions, and a year after Mr. Kramer's initial request for a full refund, did the RPF refund the \$105,000 contributed by Mr. Kramer through his corporation. (See Attachment 1, at 2 and 4(¶ 5), and Attachment 3, at 4.)

Consequently, although it is clear that the RPF took prompt corrective action concerning the \$100,000 contributed by Mr. Kramer directly, it waited a full year to refund the \$105,000 contributed by Mr. Kramer through his corporation. The only explanation advanced by the RPF for this delay is that the funds had already been spent in good faith prior to Mr. Kramer's request and therefore were not available for refund. (*See* Attachment 3, at 3.) However, while we have no information concerning the balance of the RPF's non-federal account in October 1994 -- when the RPF first learned of the impermissible nature of the contributions, a review of the RPF's reports on file with the Commission discloses that the RPF had approximately \$470,244 in its federal account as of October 27, 1994. Consequently, the RPF had sufficient funds, at least in its federal account, to make a full refund at the time of Mr. Kramer's request.

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⁴ Although these funds could not be used in connection with local or state elections, they could be legitimately used for redistricting purposes. (For a full discussion of the inapplicability of the foreign national prohibition to redistricting expenditures, *see* the First General Counsel's Report in this matter, dated June 7, 1996, at 27-28.)

4



IV. RECOMMENDATIONS

 Enter into conciliation prior to finding of probable cause to believe with the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer.

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2. Approve the attached conciliation agreement and the appropriate letter.

10/9/96 Date

Lawrence M. Noble

General Counsel

Attachments:

- 1. RPF Response.
- 2. <u>Tampa Tribune</u> news article.
- 3. RPF Correspondence.
- 4. Proposed Conciliation Agreement.

Staff Assigned: Jose M. Rodriguez







FEDERAL ELECTION COMMISSION Washington, DC 20463

MEMORANDUM

TO: LAWRENCE M. NOBLE GENERAL COUNSEL

FROM: MARJORIE W. EMMONS/LISA DAVIS

DATE: OCTOBER 15, 1996

SUBJECT: MUR 4398 - General Counsel's Report dated October 9, 1996.

The above-captioned document was circulated to the Commission

on Wednesday, October 09, 1996.

Objection(s) have been received from the Commissioner(s) as

indicated by the name(s) checked below:

Commissioner Aikens	XXX
Commissioner Elliott	XXX
Commissioner McDonald	_
Commissioner McGarry	-
Commissioner Thomas	_

This matter will be placed on the meeting agenda for

Tuesday, October 22, 1996.

Please notify us who will represent your Division before the Commission on this matter.



RECEIVED FEDERAL ELECTION COMMISSION

Oct 18 10 50 All "96

October 17, 1996

SENSITIVE

MEMORANDUM

TO:

Lawrence M. Noble M. (1) FROM:

SUBJECT: MUR 4398

(Florida Republican Party/non-federal disclosures)

In connection with the General Counsel's Report in this matter dated October 9, 1996, one Commissioner's office requested to review, and was provided with, a schedule of the Republican Party of Florida's non-federal activity. Accordingly, this Office is circulating the subject schedule for the Commission's records.

Attachment

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Staff Assigned: Jose M. Rodriguez



Florida Department of State Division of Elections

1801 The Capitol Tallahassee, Fl. 32399 0250 (904) 488-7690 Last Updated: October 07, 1996

Republican Party of Florida

Address:

719 North Calhoun Street Tallahassee, FL 32302-0000 (904) 222-7920 Committee Type:

Party Executive Committee (PTY)

Chairman:

Tom Slade

Treasurer:

Jim Stelling

Note: The information presented below was obtained from the Committee's DS-DE12 report, "Campaign Treasurer's Report Summary." This information is being provided as a convenience to the public, has been processed by the Division of Elections and should be cross referenced with the original report on file with the Division of Elections in case of questions.

	C				
Filing Period	Monetary	Loans	InKind	Expend	
Prior to 1/1/94	\$29,388,466.85	\$.00	\$1,049,329.38	\$27,305,982.44	
4/1/94-6/30/94	\$3,017,675.86	\$.00	\$16,500.00	\$352,437.22	
7/1/94-9/1/94	\$2,262,134.23	\$.00	\$19,636.32	\$337,002.74	
9/2/94-9/29/94	\$2,350,932.78	\$.00	\$50,076.70	\$698,252.42	
9/30/94-11/3/94	\$7,667,704.48	\$.00	\$215,671.84	\$3,849,471.92	
11/4/94-12/31/94	\$492,532.25	\$.00	\$14,536.48	\$132,232.92	
1/1/95-3/31/95	\$1,098,723.20	\$.00	\$3,589.67	\$299,063.32	
4/1/95-6/30/95	\$2,899,950.10	\$.00	\$7,800.00	\$373,323.60	
7/1/95-9/30/95	\$389,091.22	\$.00	\$2,475.00	\$121,080.94	
10/1/95-12/31/95	\$1,121,318.39	\$.00	\$33,258.32	\$893,551.97	
1/1/96-3/31/96	\$1,599,608.72	\$.00	\$30,525.01	\$285,984.85	
4/1/96-6/30/96	\$2,271,331.95	\$.00	\$19,490.00	\$528,982.48	
8/10/96-8/29/96	\$2,300,054.33	\$.00	\$13,610.10	\$698,432.02	
8/30/96-9/26/96	\$1,348,170.82	\$.00	\$22,797.65	\$721,660.69	
Totals	\$58,207,695.18	\$.00	\$1,499,296.47	\$36,597,459.53	

Campaign Finance Activity

ATTACHMENT Page / of 10/17/96 15:12:59

of 2

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

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MUR 4398

Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer

CERTIFICATION

I, Marjorie W. Emmons, recording secretary for the Federal Election Commission executive session on October 22, 1996, do hereby certify that the Commission decided by a vote of 5-0 to take the following actions in MUR 4398:

- Enter into conciliation prior to a finding of probable cause to believe with the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer.
- Approve the conciliation agreement and the appropriate letter as recommended in the General Counsel's October 9, 1996 report.

Commissioners Aikens, Elliott, McDonald, McGarry, and Thomas voted affirmatively for the decision.

Attest:

10-23-96

Maryoue W. Emmons

Marjorie W. Emmons Secretary of the Commission







October 24, 1996

Benjamin L. Ginsberg, Esq. Patton Boggs 2550 M. Street, N.W. Washington, D.C. 20037-1350

> RE: MUR 4398 Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer

Dear Mr. Ginsberg:

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On June 25, 1996, the Federal Election Commission found reason to believe that your clients violated 2 U.S.C. § 441e. Based on your clients' interest in conciliation and based on information provided by your clients and other information in the Commission's possession, on October 22, 1996, the Commission determined to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe.

Enclosed is a conciliation agreement that the Commission has approved in settlement of this matter. If your clients agree with the provisions of the enclosed agreement, please sign and return it, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

If you have any questions or suggestions for changes in the agreement, or if you wish to arrange a meeting in connection with a mutually satisfactory conciliation agreement, please contact me at (202) 219-3690.

Sincerely,

se M. Rodriguez

Attorney

Enclosure Conciliation Agreement



CONTRACT

FED 4 3 50 AT '97 BEFORE THE FEDERAL ELECTION COMMISSION

SENSITIVE

In the Matter of

Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer MUR 4398

GENERAL COUNSEL'S REPORT

I. BACKGROUND

On June 25, 1996, the Federal Election Commission found reason to believe, *inter alia*, that the Republican Party of Florida (federal/non-federal accounts¹) and James H. Stelling, as treasurer, ("RPF or Respondents") violated 2 U.S.C. § 441e by accepting a combined total of \$205,000 in contributions from Mr. Thomas Kramer, a foreign national, and a corporation controlled by Mr. Kramer, the Portofino Group, Inc. In response to a request by the RPF to enter into conciliation, on October 22, 1996, the Commission voted to enter into pre-probable cause conciliation with the RPF and approved a conciliation agreement

¹ The Republican Party of Florida has registered its federal account with the Commission under the name the "Republican Party of Florida Federation Campaign" and submits its state filings under the name the "Republican State Executive Committee of Florida."

Accordingly, this Office recommends that the Commission accept Respondents'

counteroffer.

2

III. RECOMMENDATIONS

- Accept the proposed counteroffer from the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer, and close the matter as to these Respondents.
 - Approve the appropriate letter.

2/3/97 Date

Lawrence M. Noble General Counsel





BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

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Republican Party of Florida (federal/) non-federal accounts) and James H.) Stelling, as treasurer.)

MUR 4398

CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on February 7, 1997, the Commission decided by a vote of 5-0 to take the following actions in MUR 4398:

- Accept the proposed counteroffer from the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer, and close the matter as to these Respondents, as recommended in the General Counsel's Report dated February 3, 1997.
- Approve the appropriate letter, as recommended in the General Counsel's Report dated February 3, 1997.

Commissioners Aikens, Elliott, McDonald, McGarry, and Thomas voted affirmatively for the decision.

Attest:

February

An Marjorie W. Emmons Secretary of the Commission

Received in the Secretariat: Circulated to the Commission: Deadline for vote:

Tues.,	Feb.	04,	1997	9:59	a.m.
Tues.,	Feb.	04,	1997	4:00	p.m.
Fri.,	Feb.	07,	1997	4:00	p.m.

bjr





Received

FEB 18 1997

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FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463 Patton Boggs, L.L.P.

FEB 24

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February 13, 1997

BY HAND Benjamin L. Ginsberg, Esq. Patton Boggs 2550 M. Street, N.W. Washington, D.C. 20037-1350

RE: MUR 4398

Dear Mr. Ginsberg:

As discussed in our telephone conversation earlier today, enclosed for your signature is a Commission approved conciliation agreement containing mutually agreed upon terms. We appreciate your prompt attention to this matter.

Should you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

Enclosure

Celebrating the Commission's 20th Anniversary







February 27, 1997

Benjamin L. Ginsberg, Esq. Patton Boggs 2550 M. Street, N.W. Washington, D.C. 20037-1350

> RE: MUR 4398 Republican Party of Florida and James H. Stelling, as treasurer

Dear Mr. Ginsberg:

On February 7, 1997, the Federal Election Commission accepted the signed conciliation agreement submitted on your clients' behalf in settlement of violations of 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). Accordingly, the file has been closed in this matter as it pertains to your clients.

This matter will become public within 30 days after it has been closed with respect to all other respondents involved. Information derived in connection with any conciliation attempt will not become public without the written consent of the respondent and the Commission. See 2 U.S.C. § 437g(a)(4)(B). The enclosed conciliation agreement, however, will become a part of the public record.

You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) still apply with respect to all respondents still involved in this matter. The Commission will notify you when the entire file has been closed.

Celebrating the Commission's 20th Anniversary





MUR 4398 Benjamin L. Ginsberg, Esq. Page 2

Please note that the civil penalty is due within 30 days of the conciliation agreement's effective date. If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez

Attorney

Enclosure Conciliation Agreement





BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer MUR 4398

CONCILIATION AGREEMENT

This matter was initiated by the Federal Election Commission ("Commission"), pursuant to information ascertained in the normal course of carrying out its supervisory responsibilities. The Commission found reason to believe that the Republican Party of Florida (federal/nonfederal accounts) and James H. Stelling, as treasurer, ("Respondents") violated 2 U.S.C. § 441e.

NOW, THEREFORE, the Commission and the Respondents, having participated in informal methods of conciliation, prior to a finding of probable cause to believe, do hereby agree as follows:

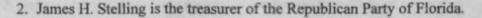
I. The Commission has jurisdiction over the Respondents and the subject matter of this proceeding, and this agreement has the effect of an agreement entered pursuant to 2 U.S.C. § 437g(a)(4)(A)(i).

II. Respondents have had a reasonable opportunity to demonstrate that no action should be taken in this matter.

III. Respondents enter voluntarily into this agreement with the Commission.

IV. The pertinent facts in this matter are as follows:

 The Republican Party of Florida is a political committee within the meaning of 2 U.S.C. § 431(4)(C).



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3. The Republican Party of Florida, a party committee as defined under

11 C.F.R. § 100.5(e)(4), has opted pursuant to 11 C.F.R. § 102.5(a)(1)(i) to establish separate federal and non-federal accounts from which to conduct its federal and non-federal activities. The Republican Party of Florida has registered its federal account with the Commission under the name the "Republican Party of Florida Federation Campaign," and submits its state filings under the name the "Republican State Executive Committee of Florida."

 Thomas Kramer is a foreign national as defined at 2 U.S.C. § 441e(b) and 11 C.F.R. § 110.4(a).

 The Portofino Group, Inc. is a domestic incorporated entity owned and controlled by Thomas Kramer.

6. On June 4, 1993, Respondents received and accepted two separate contributions of \$100,000 and \$5,000 from the Portofino Group, Inc. which were deposited into the Republican Party of Florida's non-federal account. These contributions were made under Thomas Kramer's control and at his direction.

7. On March 3, 1994, Respondents received and accepted a \$100,000 contribution from Thomas Kramer. Respondents deposited \$5,000 of this contribution into the Republican Party of Florida's federal account, with the remaining \$95,000 going into the non-federal accounts and then transferred into a segregated redistricting account.

8. Respondents contend that they accepted the contributions from Thomas Kramer and the Portofino Group in good faith and without any knowledge that Mr. Kramer was a foreign national or that the Portofino Group was controlled by a foreign national. 9. It is unlawful for any foreign national to make a contribution directly or through any other person in connection with an election to any local, State or Federal political office, or for any foreign national to direct, dictate, control, or directly or indirectly participate in the decision-making process of any person, including domestic corporations, with regard to decisions concerning the making of contributions in connection with elections for any local, State or Federal office. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a).

10. Further, it is unlawful for any person, including political committees, to accept or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a).

 The Commission has held that funds used solely for non-campaign related redistricting issues are exempt from the foreign national prohibition at 2 U.S.C. § 441e. See AO 1982-14, 2 Fed. Election Camp. Fin. Guide (CCH) ¶ 5655 (April 9, 1982); see also, AO
 1981-35, 2 Fed. Election Camp. Fin. Guide (CCH) ¶ 5619 (Sept. 28, 1981).

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V. Respondents accepted and received a total \$110,000 in contributions from a foreign national, in violation of 2 U.S.C. § 441e.

VI. Respondents will pay a civil penalty to the Federal Election Commission in the amount of Eighty-Two Thousand Dollars (\$82,000), pursuant to 2 U.S.C. § 437g(a)(5)(A).

VII. The Commission, on request of anyone filing a complaint under 2 U.S.C. § 437g(a)(1) concerning the matters at issue herein or on its own motion, may review compliance with this agreement. If the Commission believes that this agreement or any requirement thereof has been violated, it may institute a civil action for relief in the United States District Court for the District of Columbia.

VIII. This agreement shall become effective as of the date that all parties hereto have executed same and the Commission has approved the entire agreement.

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IX. Respondents shall have no more than 30 days from the date this agreement becomes effective to comply with and implement the requirement contained in this agreement and to so notify the Commission.

X. This Conciliation Agreement constitutes the entire agreement between the parties on the matters raised herein, and no other statement, promise, or agreement, either written or oral, made by either party or by agents of either party, that is not contained in this written agreement shall be enforceable.

FOR THE COMMISSION:

Kawrence M. Noble General Counsel

FOR THE RESPONDENTS: n L. Ginsberg Counsel

Feb. 20, 1997

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PATTON BOGGS, L.L.P. 2550 M STREET, N.W. WASHINGTON, D.C. 20037-1350 (202) 457-6000

FACSIMILE 12021 457-6315

(202) 457-6405

WRITER'S DIRECT DIAL

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March 17, 1997

Jose Rodriguez, Esquire Office of the General Counsel Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463

Re: MUR 4398

Dear Mr. Rodriguez:

I forward the check from the Republican Party of Florida in the amount called for in the Conciliation Agreement in this matter.

Sincerely,

Benjamin Lineberg int

Benjamin L. Ginsberg

BLG/jmt

Enclosure

	OFFICIAL CHECK		RMALE ANGLE TO SEE THIS SECURITY FEATURE
arnett Bank	DATE MERCH 11, 1997	<u> 38389</u>	510456134
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March 18, 1997

TWO WAY MEMORANDUM

OGC Docket TO:

FROM: Leslie D. Brown **Disbursing Technician**

SUBJECT: Account Determination for Funds Received

We recently received a check from **Republican Party of Florida**, check number 510456134, dated March 11, 1997, for the amount of \$82,000.00. A copy of the check and any correspondence is being forwarded. Please indicate below which account the funds should be deposited and give the MUR/Case number and name associated with the deposit.

TO:

Rosa E. Swinton Accounting Technician

Leslie D. Brown **Disbursing Technician**

OGC Docket FROM:

SUBJECT: Disposition of Funds Received

MUR/Case number is 4398 and in the name of the Party Florida . Plac e this deposit in the Dh account indicated below:

Budget Clearing Account (OGC), 95F3875.16

Civil Penalties Account, 95-1099.160

Other:

L. Refor

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

Thomas Kramer, et al.

MUR 4398

GENERAL COUNSEL'S REPORT

I. INTRODUCTION

This matter was generated by a *sua sponte* submission filed by counsel for Thomas Kramer noting that, as a foreign national, Mr. Kramer made extensive contributions to Federal, State and local elections during the 1993-1994 election cycle. Based on this information, on June 25, 1996, the Commission found reason to believe against Mr. Kramer, his assistant Ms. Terri Bradley, his wife Mrs. Catherine Burda Kramer, the various corporations under his control, the various Federal, State and local recipients

The Commission took no further action against all respondents except for Mr. Kramer, Ms. Bradley, one recipient committee -- the Republican Party of Florida

The sua sponte submission contained information noting that an unidentified individual associated with the Democratic Senatorial Campaign Committee ("DSCC") had suggested that Mr. Kramer funnel a \$20,000 contribution through his assistant. See First General Counsel's Report in this matter dated June 7, 1996, at 17-21. This Office made no recommendations concerning the DSCC at that time, informing the Commission that recommendations would follow as warranted by any new information discovered. *Id.* at 20-21.

All remaining respondents requested pre-probable cause conciliation

Accordingly, this Office at that time advised the Commission to forgo an

investigation in order to explore the expeditious resolution of the matter through conciliation.

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II. BACKGROUND

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In his *sua sponte* submission Mr. Kramer admits to making a total \$417,600 in contributions, including \$21,000 in contributions in the name of his assistant -- Terri Bradley. On June 25, 1996 the Commission found reason to believe Mr. Kramer violated 2 U.S.C. §§ 441e by making numerous contributions individually and through his corporations and 441f by making two contributions through his assistant, and that his assistant, Ms. Bradley, violated 2 U.S.C. § 441f by allowing her name to be used to make the two contributions. The Commission also found reason to believe Mr. Kramer's wife, Mrs. Catherine Burda Kramer, violated 2 U.S.C. § 441e by making \$2,000 in contributions, but decided to take no further action because of the small amount involved. The Commission additionally found reason to believe that numerous recipients violated section 441e by accepting these contributions, but decided to take no further action against the majority of these recipients. Instead, the Commission admonished the various recipients that receipt and acceptance of foreign national contributions is a violation of the Act and, to the extent that the tainted contributions had not already been refunded, requested that the recipients disgorge the remaining funds to the United States Treasury. However, the available evidence concerning Mr. Kramer's contributions to the Republican Party of Florida ("RPF") suggested that a portion of Mr. Kramer's contributions was in fact legitimate in that it was used for exempt reapportionment expenses. Accordingly, the Commission proceeded against the RPF to allow the state party an opportunity to clarify this issue. *See* the First General Counsel's Report in this matter dated June 7, 1996, at 26-28.

On the same date the Commission also entered into conciliation with both Mr. Kramer and Ms. Bradley, and supplied respondents with separate conciliation agreements

Information derived through the conciliation process, and information derived from other sources, clarified that Mr. Kramer's contributions to one Federal candidate committee was overstated by \$1,000 and that a portion (\$95,000) of Mr. Kramer's contributions to RPF was used for redistricting purposes and was therefore not in violation of the Act.² See the General

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The Commission has held that funds used solely for non-election influencing purposes, such as redistricting issues, do not constitute contributions and, therefore, the foreign national prohibition at 2 U.S.C. § 441e would not apply. See, e.g., AO 1981-35, 2 Fed. Election Camp. Fin. Guide (CCH) ¶ 5619 (Sept. 28, 1981).

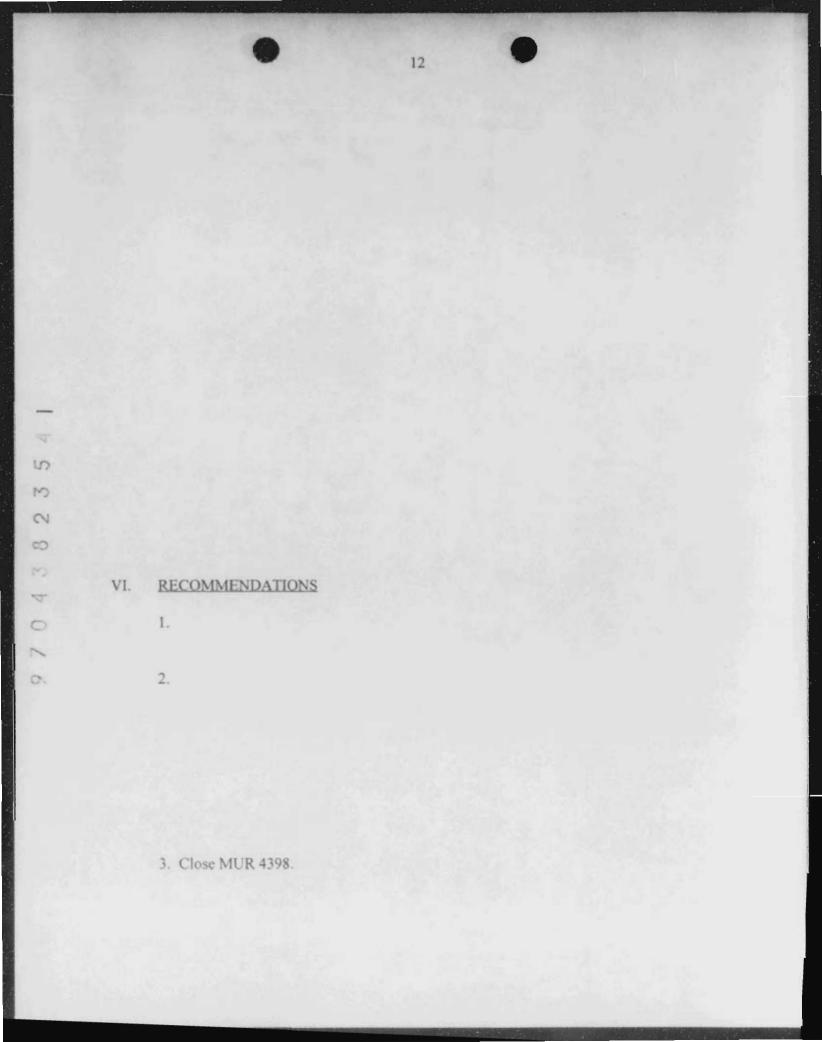
Counsel's Report in this matter dated August 15, 1996, at 2. The amount in violation was accordingly adjusted to \$323,000 as concerned Mr. Kramer's violations, and on August 20, 1996 the Commission accepted a signed conciliation agreement and a \$323,000 civil penalty payment from Mr. Kramer in settlement of the matter. *See* the Commission's Certification in this matter dated August 20, 1996. At the same time the Commission also accepted a signed conciliation agreement and a \$21,000 civil penalty payment from Ms. Bradley in settlement of her violations. *See Id.*





NOTICE

PAGES 5 - 11 INFORMATION PERTAINING TO CONCILIATION AND MATTERS CURRENTLY UNDER CONSIDERATION BY THE COMMISSION HAS BEEN DELETED FROM THIS FILE



4. Approve the appropriate letters.

Lawrence M. Noble General Counsel

5/13/97 Date

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BY:

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Lois G. Herner

Associate General Counsel

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)
Thomas Kramer, et al.)

MUR 4398

CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on May 19, 1997, the Commission decided by a vote of 5-0 to take the following actions in MUR 4398:

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(continued)



Federal Election Commission Certification for MUR 4398 May 19, 1997

> 3. Close MUR 4398.

4. Approve the appropriate letters, as recommended in the General Counsel's Report dated May 13, 1997.

Commissioners Aikens, Elliott, McDonald, McGarry, and Thomas voted affirmatively for the decision.

Attest:

5-19-97 Date

¿ W. Conmons

jorie W. Emmons Secretary of the Commission

Received in the Secretariat: Tues., May 13, 1997 4:07 p.m. Circulated to the Commission: Wed., May 14, 1997 11:00 a.m. Deadline for vote: Mon., May 19, 1997 4:00 p.m.

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June 10, 1997

Conchy Trelles Bretos 5208 Alton Road Miami Beach, FL 33134

RE: MUR 4398

Dear Ms. Bretos:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jøse M. Rodriguez Attorney



June 10, 1997

Catherine Burda Kramer 446 Collins Ave. Miami Beach, FL 33139

RE: MUR 4398

Dear Mrs. Kramer:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Jose M. Rodriguez Attorney



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

June 10, 1997

Neisen Kasdin, Esq. Geiger, Kasdin, Hellers & Kuperstein, PA. 1428 Brickell Avenue, Suite 600 Miami, FL 33131-3435

RE: MUR 4398

Dear Mr. Kasdin:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Jose M. Rodriguez Attorney



June 10, 1997

Bruce Kaplan 111 N.W. 1st Street, Suite 220 Miami, FL 33128-1902

RE: MUR 4398

Dear Mr. Kaplan:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

ose M. Rodriguez Attorney



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

June 10, 1997

The Honorable Sy Eisenberg Office of the Mayor 1700 Convention Center Drive Miami, FL 33139

RE: MUR 4398

Dear Mayor Eisenberg:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Jose M. Rodriguez Attorney



June 10, 1997

The Honorable Charles Dusseau Commerce Building 536 Collins Building Tallahassee, FL 32399-2000

RE: MUR 4398

Dear Mr. Secretary:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Jose M. Rodriguez Attorney



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

June 10, 1997

Commissioner James C. Burke Board of Commissioners, Suite 220 111 N.W. 1st Street Miami, FL 33128-1902

RE: MUR 4398

Dear Commissioner Burke:

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This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Jose M. Rodriguez Attorney



June 10, 1997

Nancy Leibman 1700 Convention Center Drive Miami Beach, FL 33139

RE: MUR 4398

Dear Ms. Leibman:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Mose M. Rodriguez Attorney



June 10, 1997

Larry Hawkins 13641 S.W. 60th Avenue Miami, FL 33157

RE: MUR 4398

Dear Mr. Hawkins:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Jose M. Rodriguez Attorney



June 10, 1997

Scott Falmlen, Executive Director Florida Democratic Party P.O. Box 1758 Tallahassee, FL 32302

RE: MUR 4398

State Senate President Pat Thomas "Victory in '94"

Dear Mr. Falmlen:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Jose M. Rodriguez Attorney



June 10, 1997

Bernardo Escobar Office of Commissioner Javier Souto 9766 Coral Way, Suite 1 Miami, FL 33165

> RE: MUR 4398 Campaign for Commissioner Javier Souto

Dear Mr. Escobar:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Jose M. Rodriguez Attorney



June 10, 1997

Ann J. Gordon, Treasurer Gwen Margolis Campaign Fund 13899 Biscayne Boulevard Suite 103 North Miami Beach, FL 33181

RE: MUR 4398

Dear Ms. Gordon:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Mose M. Rodriguez Attorney



June 10, 1997

Craig A. Meyer, Esq. Katz, Kutter, Haigler, Alderman, Marks Bryant & Yon 106 East College Avenue, 12 Floor Tallahassee, FL 32301

> RE: MUR 4398 Gerald Lewis Campaign

Dear Mr. Meyer:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

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June 10, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Jeb Bush Cordina Group 2 Alhambra Plaza, PH 2 Coral Gables, FL 33134

Re: MUR 4398

Dear Mr. Bush:

As noted in the enclosed letter and Factual and Legal Analysis, on June 25, 1996, the Federal Election Commission found reason to believe that the Jeb Bush Gubernatorial Campaign violated 2 U.S.C. § 441e by accepting contributions from Mr. Thomas Kramer, a foreign national. However, the Commission decided to take no further action and closed the matter as concerned the campaign. At that time, this Office attempted to notify you of the Commission's finding, but was unable contact you.

Recently, on May 19, 1997, the Commission closed the balance of MUR 4398. Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED MUR 4398 Jeb Bush Page 2

Should you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

Enclosure



June 10, 1997

Miguel Karpel Karpel & Company 1000 Brickell Avenue, Suite 900 Miami, FL 33131

RE: MUR 4398

Dear Mr. Karpel:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

lose M. Rodriguez

Attorney



June 10, 1997

Roger M. Witten, Esq. Wilmer, Cutler & Pickering 2445 M Street, N.W. Washington, D.C. 20037-1420

RE: MUR 4398

Dear Mr. Witten:

On May 19, 1997, the Federal Election Commission

.closed

MUR 4398. Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and that matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Celebrating the Commission's 30th Anniversary

YESTERDAY TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED MUR 4398 Roger M. Witten, Esq. Page 2

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez

Attorney

cc: Margaret L. Ackerley, Esq.



June 10, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Joseph E. Sandler, General Counsel Democratic National Committee 430 South Capitol Street, S.E. Washington, D.C. 20003

RE: MUR 4398

Dear Mr. Sandler:

This is to advise you that MUR 4398 is now closed.

Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED MUR 4398 Joseph E. Sandler, General Counsel Page 2

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If you have any questions, please contact me at (202) 219-3690.

Sincerely,

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Kose M. Rodriguez Attorney



FEDERAL ELECTION COMMISSION WASHINGTON D.C. 20463

June 10, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Louis V. Vendittelli, Esq. Simon, Hart & Sheehe One Biscayne Tower, Suite 1684 2 South Biscayne Boulevard Miami, FL 33131

RE: MUR 4398

Dear Mr. Vendittelli:

This is to advise you that MUR 4398 is now closed.

Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Celebrating the Commission's 20th Anniversary

VESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED MUR 4398 Louis V. Vendittelli, Esq. Page 2

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If you have any questions, please contact me at (800) 424-9530.

Sincerely,

Attorney



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

June 10, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Craig M. Engle, General Counsel National Republican Senatorial Committee 425 Second Street, N.E. Washington, D.C. 20002

RE: MUR 4398

Dear Mr. Engle:

This is to advise you that MUR 4398 is now closed.

Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED MUR 4398 Craig M. Engle, General Coller Page 2

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

VJose M. Rodriguez Attorney



FEDERAL ELECTION COMMISSION WASHINGTON: D.C. 20463

June 10, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Benjamin L. Ginsberg, Esq. Patton Boggs 2550 M. Street, N.W. Washington, D.C. 20037-1350

RE: MUR 4398

Dear Mr. Ginsberg:

This is to advise you that MUR 4398 is now closed.

Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Celebrating the Commission's 20th Anniversary

YESTERDAY TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED MUR 4398 Benjamin L. Ginsberg, Es Page 2

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If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Attorney



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

June 10, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Saralee Livingston Kerrey for U.S. Senate Committee 7602 Pacific Street, Lower Level B Omaha, NE 68114

RE: MUR 4398

Dear Ms. Livingston:

This is to advise you that MUR 4398 is now closed.

Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Celebrating the Commission's 20th Anniversary

VESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED MUR 4398 Saralee Livingston Page 2

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If you have any questions, please contact me at (800) 424-9530.

Sincerely,

1 Jose M. Rodriguez Attorney



WASHINGTON DC 20461

June 10, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Nancy Watkins, Assistant Treasurer Friends of Connie Mack 1311 N. Westshore Boulevard Suite 313 Tampa, FL 33607

RE: MUR 4398

Dear Ms. Watkins:

This is to advise you that MUR 4398 is now closed.

Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt. MUR 4398 Nancy Watkins, Assistan Casurer Page 2

If you have any questions, please contact me at (800) 424-9530.

Sincerely,

Jose M. Rodriguez

Attorney



WASHINGTON, D.C. 20463

June 10, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Antonio L. Argiz, Treasurer Ros-Lehtinen for Congress P.O. Box 52-2784 Miami, FL 33152-2784

RE: MUR 4398

Dear Mr. Argiz:

This is to advise you that MUR 4398 is now closed.

Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt. MUR 4398 Antonio L. Argiz, Treasurer Page 2

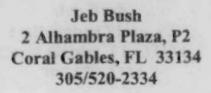
If you have any questions, please contact me at (800) 424-9530.

Sincerely,

Yose M. Rodriguez

Jose M. Rodrigue Attorney

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June 23, 1997

Mr. Jose Rodriguez, Esquire Office of the General Counsel Federal Elections Commission 999 E Street, N.W. Washington, D.C. 20463

RE: MUR 4398 - Jeb Bush Gubernatorial Campaign

Dear Mr. Rodriguez:

This will respond to your letter of June 10, 1997, which we received on June 14, 1997. I request that this letter be made public as part of this case so that all the facts are known and the record is complete.

Neither I nor my campaign ever had the opportunity to respond to this Federal Election Commission ("FEC") charge, since the FEC was somehow unable to locate me during the enforcement process. Neither I nor my campaign had any idea we were even a part of this (or any other) FEC matter until your letter of June 10, 1997. Had you wished to find me, rather than writing to an address at which I had not lived for seven years, you might have tried Directory Assistance, the Florida Secretary of State's office (where I filed the required reports for the 1994 Gubernatorial election), or the Republican Party of Florida, for whom I have been active over many years.

Had you afforded me the opportunity to respond, I would have vigorously contested my finding of liability since, as the enclosed documents show, my campaign refunded the contributions in question on November 14, 1994, just six weeks after receiving them. The refund was made **20 months before** your letter to my <u>old</u> address. The refund was duly reported on my campaign's timely February 6, 1995 submission to the Florida Department of Elections, which is attached but which you apparently did not bother to check. This submission was some **16 months** before your letter to my old home address.

RODRIGUEZ PAGE TWO

At the time my campaign accepted the two \$100 contributions from Olympus Holding Corporation, we believed them to be from a permissible source, and deposited them accordingly. Six weeks later, we discovered from press accounts that Olympus' sole owner was a foreign national, and we refunded his \$200 contribution on November 14, 1994. See attachments.

I and my campaign place a very high priority on compliance with all relevant campaign finance statutes and regulations. That we did comply properly in this instance makes it particularly troubling that the FEC would find reason to believe a violation occurred without doing even the most rudimentary research. Therefore, we object strenuously to the FEC's incorrect reason to believe finding, even though it did vote to close the case against us, and exercise our right under the statute to have this letter placed on the public record in order to provide a true picture of this matter.

Sincerely,

hil

Jeb Bush

attachments

FLURIDA DEPARTMENT OF STATE, DIVISION OF ELECTIONS CANDIDATES FOR GOVERNOR & CABINET - SUMMARY SHEET (FORM DS-DE 91)

1 REQUESTING MATCH	HING FUNDS []	AGREE TO ABIDE BY LIMIT	S IN NON-PARTICIPAT	
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COMPANY STOR DUTINING CADENET - SCHNARY SHEET FORM DS-DE 91/ CUN T

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A. Contributions Brought Forward From Previous Report	8.824,111.47	ð	8,824,111.47	
B. Contributions This Report	174,831.14	0	174,831.14	789,103.24
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K. Total Amount For Legal & Accounting Services, To Date			Ð	
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BALANCE			Column 3 TOTAL MONETARY	
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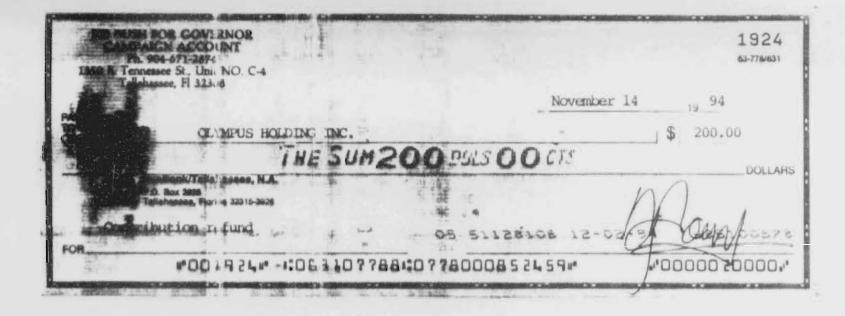
FLORIDA DEPARTMENT OF STATE, DIVISION OF ELECTIONS CANDIDATES FOR GOVERNOR & CABINET - ITEMIZED EXPENDITURES (FORM DS-DE 93)

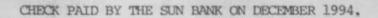
BUSH, JEB

TYPE CANDIDATE'S NAME (Last, Suffix, First, Middle)

10 NUMBER: 14166

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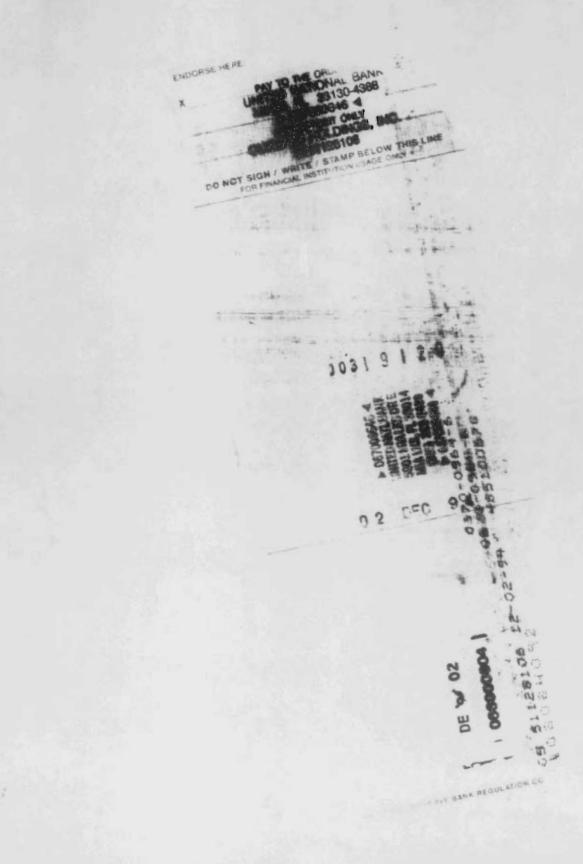
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FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

THIS IS THE END OF MUR # 4398

DATE FILMED 7-10-97 CAMERA NO. 2 CAMERAMAN MIL



WASHINGTON, D.C. 20463

Date: 7/17/97

Microfilm

Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED MUR 4398



FEDERAL ELECTION COMMISSION WASHINGTON D.C. 20463

June 19, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Barbara J. Keefe, Treasurer Mitchell for Senate 28 Birch Lane Portland, ME 04110-1202

Re: MUR 4398

Dear Ms. Keefe:

As noted in the enclosed Factual and Legal Analysis, as part of MUR 4398, on June 25, 1996 the Federal Election Commission found reason to believe that Mitchell for Senate, and you as treasurer, violated 2 U.S.C. § 441e by accepting a contribution from Mr. Thomas Kramer, a foreign national, made in the name of his assistant Terri Bradley. However, the Commission decided to take no further action and closed the matter as concerned the committee and you as treasurer. At that time, this Office attempted to notify the committee of the Commission's finding, but because the committee had terminated, was unable to find a current address for notification.

This is to advise you of the Commission's June 25, 1996 finding in MUR 4398 and to further advise you that the matter is now closed.

Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED MUR 4398 Barbara J. Keefe, Treasurer Page 2

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If you have any questions, please contact me at (800) 424-9530.

Sincerely,

Jose M. Rodriguez Attorney



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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

Date: 1/17/97

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THA NU. CUITTOONSA

PRETI, FLAHERTY, BELIVEAU & PACHIOS A Limited Liability Company ATTORNEYS AT LAW

443 CONGRESS STREET P.O. BOX 11410 PORTLAND, MAINE 04104-7410 (207) 791-3000 TELEFAX (207) 791-3111

TELECOPIER COVER LETTER

Client/Matter No.: 11128

Pages (including cover): 3

Date: July 17, 1997 Time:

To: Jose M. Rodriguez, Esq.

Office of General Counsel Federal Election Commission

Fax No. (202)219-3923

From: Estelle A. Lavoie, Esq.

Messago: See attached.

Original: Mailed

If you do not receive all of the pages or have other transmission problems, please immediately call back Debble Jean at (207) 791-3000 ext. 3114.

THIS MESSAGE IS INTENDED ONLY FOR THE USE OF THE INDIVIDUAL OR ENTITY TO WHICH IT IS ADDRESSED AND MAY CONTAIN INFORMATION THAT IS PRIVILEGED, CONFIDENTIAL, AND EXEMPT FROM DISCLOSURE UNDER APPLICABLE LAW. IF THE READER OF THIS MESSAGE IS NOT THE INTENDED RECIPIENT OR THE EMPLOYEE OR AGENT RESPONSIBLE FOR DELIVERING THE MESSAGE TO THE INTENDED RECIPIENT, YOU ARE HEREBY NOTIFIED THAT ANY DISSEMINATION, DISTRIBUTION, OR COPYING OF THIS COMMUNICATION IS STRICTLY PROHIBITED. IF YOU HAVE RECEIVED THIS MESSAGE IN ERROR, FLEASE NOTIFY US IMMEDIATELY BY TELEPHONE AND RETURN THE ORIGINAL MESSAGE TO US AT THE ABOVE ADDRESS VIA THE U.S. POSTAL SERVICE. THANK YOU.

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PRETI, FLAHERTY, BELIVEAU & PACHIOS, LLC

ATTORNEYS AT LAW

EVERINA BALIYEAU KARE D.C. PADNOS KARE D.C. PADNOS KORAEL J. (MYTRA BETHA A. PONEBA DUASTOREA D. NYDAN KARE P. ETALIYEA KONAE, KANYOR J. KANES, KANYOR J. KANYE KANYOR J. KANYEAU KANY A REVELLANCE R. 443 29 M. OLANDO C. 1972/CA. 27 K. CLANDORNO R. LAVORE LL. SHERMAN THE D. OCTUANTE IN A VAN RLYNE MORENOM H. J. P. LANOSDONS INVERT

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443 CUNGRESS STREET P.O. BOX 11410 PORTLAND, MAINE 04104-7410 (207) 791-3000 TELEFAX (207) 791-3111 Internet www.pfbguetcom E-Mails admin/gpfbpuetcom

> ABOUSTA OFFICE 40 NEXIONAL CIPCLE 8.0. 80X 100 ADOUSTA, MARKE HOTS-808 (307) 425-8308 TELEPALE (307) 405-5014

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July 17, 1997

Copy by Fax: (202)219-3923; Original by Mail

Jose M. Rodriguez, Hsq. Office of General Counsel Federal Election Coramission 999 E. Street, N.W. Washington, D.C. 20463

Re: Your File MUR 4398

Dear Mr. Rodriguez:

I am writing in response to your letter of June 18, 1997, addressed to Barbara J. Keefe, Treasurer of the Mitchell for Senate Campaign ("the Campaign"). In that letter, you invited us to submit comment on the above-captioned matter.

I first want to assure you that the Campaign, Ms. Keefe and Senator Mitchell had no knowledge whatsoever of the illegal contribution to the Campaign. We first learned of this matter in December, 1994, when Thomas Kramer wrote to the Campaign requesting a refund of the contribution made by Terri Bradley. In accordance with its standard procedures, the Campaign requested confirmation of the request for refund from the person who made the contribution, Terri Bradley. As soon as that was received, the contribution was refunded.

I have discussed this matter by telephone with Senator Mitchell. As you know, he met thousands of people at hundreds of events. We do not know if Mr. Kramer or Ms. Bradley attended the event in Florida. If they did, it is possible that either or both met Senator Mitchell, although he has no recollection of ever meeting or speaking with either of them. To the best of my knowledge, no one in the Campaign had any knowledge of them or contact with them. Jose M. Rodriguez, Esq. July 17, 1997 Page 2

We are gratified that neither the Campaign nor anyone associated with it are the subject of any FEC investigation and that there has been no suggestion of wrongdoing on the part of anyone associated with the Campaign.

Your records should reflect the fact that in March, 1994, long before we heard from Mr. Kramer or Ms. Bradley, Senator Mitchell announced that he would not seek re-election. Contributions were returned to any contributor who asked for a refund. About half of the total amount of money contributed was returned. The remainder was used to set up a scholarship fund for needy Maine students.

I want to reaffirm our commitment to cooperate fully with you on this matter. Please contact us if you want any further information or clarification.

Sincerely,

Estille a Lavoie

Estelle A. Lavoic

EAL:djj cc: Hon. George J. Mitchell Barbara J. Keefe Elgimirodr0717 doc



WASHINGTON, D.C. 20463

Date: 8/18/97

✓ Microfilm

Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED MUR 4398

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FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

July 30, 1997

Nancy Leibman 43 N. Main St. East Hampton, NY 11937

RE: MUR 4398

Dear Ms. Leibman:

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As discussed over the phone, enclosed please find a redacted copy of the First General Counsel's Report in MUR 4398. Should you have any questions, please contact me at (202) 219-3690.

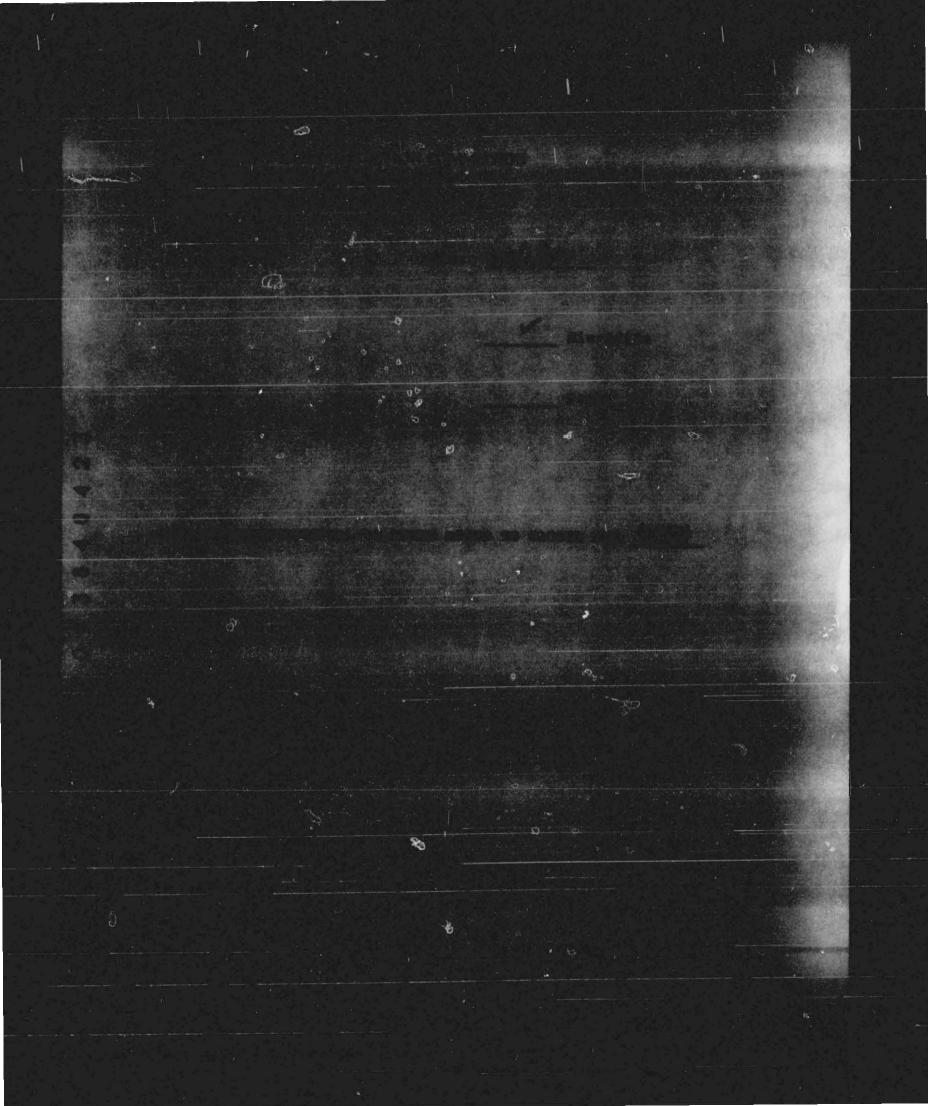
Sincerely,

Jose M. Rodriguez Attomey

Enclosure

Celebrating the Commission's "Oth Anniversary

YESTERDAY, YODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED





WASHINGTON, D.C. 20463

Bernardo Escobar Office of Commissioner Javier Souto 9766 Coral Way, Suite I Miami, FL 33165

RE: MJR 4398

September 30, 1997

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Dear Mr. Escober:

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s' .

This letter supersedes our letter of June 10, 1997, and serves to advise you that while MUR 4398 is closed, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) still upply to all information, including all discussions with this Office, concerning

The confidentiality provisions at 2 U.S.C. § 437g(a)(12) prohibit analysis investigation conducted by the Commission without the express written commute with respect to whom the investigation is made. You are advised that so such a given in this case.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Attomer



WASHINGTON D.C. 20463

Date: 10/17/97

Microfilm

Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED MUR 4398

GEIGER, KASDIN, HELLER, KUPERSTEINAR CHAMES & WEIL, P.A.

NEISEN O. KASDIN

October 16, 1997

MIAMI OFFICE 1428 BRICKELL AVENUE, 614 FLOOR MIAMI, FLORIDA 33131 DADE (305) 372-5000 FACSIMILE (305) 372-0052

BROWARD OFFICE 3109 STIRLING ROAD, SUITE 101 Ft. LAUDERDALE, FLORIDA 33312 19541 985-9490 FACSIMILE (954) 989-8068

PLEASE REPLY TO MIAMI

VIA FEDERAL EXPRESS

Jose M. Rodriguez Federal Election Commission 999 "E" Street, Northwest/Ste. 657 Washington, D.C. 20463

Re: MUR 4398

Dear Mr. Rodriguez:

While your office has determined to take no action and have closed your file as it pertains to the Neisen Kasdin Campaign Fund and myself, as a matter of public record I would like to submit the following facts. The legal and factual analysis set forth by the Federal Election Commissions July 25, 1996 letter contained an erroneous statement, to wit, that Thomas Kramer made a "separate prohibited contribution during April, 1993 directly to myself through an unnamed intermediary for an undisclosed amount." That statement is untrue. For every single contribution to the campaign, I provided complete disclosure as to source and amount, adhering to the letter and spirit of the law. Furthermore, I have never at any time accepted an "individual contribution" from any individual or entity.

I request that you correct the public record to either substantiate the information or to formally remove it as a finding from the public record.

Very truly yours,

Neisen O. Kasdin

NOK gsm



WASHINGTON D.C. 20461

Date: 10/21/97

Microfilm

Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED MUR 4398

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Raymond Kenneth Petry 1996 InterParty Candidate for CLOSED 2 5 1 'S' of the United States of America CLOSED PEC Federal Elections Commusion, Washington DC Octaver 4-1997 ATTN: MEMBERS OF THE COMMESSION; CHAIRMAN OF THE COMMESSIONE RE: MUR 4398 - ALPEN MONZES - REPUBLECAN (NATEUNAL) PARTY DEAR STRS AND MADAMS; The Honorable Lawrence M. Noble, Deveral Counsel I find the attitude the FEC has taken against certain aliene contributing to the federal and state elections: interpreting 2 USC \$ 441 e, in particular, contrarily to the finadamental predout of persons living within the US Constitution, in particular its expressed apportionment of taxes and Representation by 3/5 this of other Bersons neither free Sersons [which we take to mean citizens] nor indians : abharent to the free expectation, reason, and intellect. Denalying those who interpret the is Constitution on their favor is a fundamental right explaced within the constitution stall: what has not been asygned to the use on to its several and various states, devolves on the people: and do not believe the right to interpret the Constitution and depresente the categorical purposes and rights of other Bersone, has been assigned to the FEC exclusively - therefore your interpretation against other Sesson " contributions to federal and state elections in conflict with any other Commission or department or State in Services the U.S. This actuation developed upon your mutake of junediction regularly defects elections, publics, laws, and atgenting a should require a reconsideration and restriction in the custerst Krowned (RUC) matter - as d did m the 'Lippo' (Dwc) matter not long ag=. Don't gust Think about tomorrow Mr. Raymond Kenneth Petry [Think about today] Imceusly POBox 89250 Honolulu. Hawaii 95830-9250 [Think about today] PETRY *for* VEEP / USA 96 - Principal Authorized Committee FEC IdN C00302794

Mr. Kaymond Kenneth Setry



WASHINGTON DIL 20461

Date: 2698

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Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED MUR 4398



June 26, 1997

Roger M. Witten, Esq. Margaret L. Ackerley, Esq. Wilmer, Cutler & Pickering 2445 M. Street, N.W. Washington, D.C. 20037-1420

> RE: MUR 4398 ✓ MUR 4638

Dear Mr. Witten and Ms Ackerley

On June 24, 1997, the Commission denied your motion for reconsideration of its May 19, 1997 action in MUR 4398. Accordingly, the file in MUR 4398 will be made public as scheduled by July 9, 1997.

We remind you that you may submit any factual or legal materials you wish to appear on the public record. We request submission of all such materials prior to July 9, 1997. However, any permissible submissions after July 9 will be added to the public record upon receipt.

Should you have any questions, please contact me at (202) 219-3690.

Sincerely,

Attorney

Celebrating the Commission's 20th Anniversary

YESTERDAY TODAY AND TOMORROW DEDICATED TO REEPING THE PUBLIC INFORMED



WASHINGTON DC MAN

VIA FACSIMILE and FIRST CLASS MAIL

June 26, 1996 1

Leslie J. Kerman, Esq. Epstein Becker & Green 1227 25th Street, N.W. Washington, D.C. 20037-1156

> RE: MUR 4398 MUR 4638

Dear Ms. Kerman:

On June 24, 1997, the Commission denied your motion for reconsideration of the Commission's May 19, 1997 action in MUR 4398. Accordingly, the file in MUR 4398 will be made public as scheduled by July 9, 1997.

Concerning you request for a twenty-day extension in which to respond to the Commission's Subpoena and Order of June 9, 1997 in MUR 4638, please note that this Office has granted your request. Accordingly, your full response is due by July 31, 1997.

Should you have any questions, please contact me at (202) 219-3690.

Sincerely,

M. Rodriguez

Attorney

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)				
)	MURS	4398	and	4638
Motion for Reconsideration	of)				
the Commission's actions	of)				
May 19, 1997)				

CERTIFICATION

I, Marjorie W. Emmons, recording secretary for the Federal Election Commission executive session on June 24, 1997, do hereby certify that the Commission decided by a vote of 5-0 to take the following actions with respect to MURS 4398 and 4638:

- Deny Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel's motion for reconsideration of the Commission's actions of May 19, 1997.
- Deny Thomas Kramer's motion for reconsideration of the Commission's actions of May 19, 1997.
- 3. Approve the appropriate letters.

Commissioners Aikens, Elliott, McDonald, McGarry, and Thomas voted affirmatively for the decision.

Attest:

6-26-97

Marjorie W. Emmons Sacretary of the Commission



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

June 23, 1997

MEMORANDUM

TO: The Commission

FROM: Lawrence M. Noble General Counsel

> BY: Lois G. Lerner Associate General Counsel

SUBJECT

MURs 4398 and 4638 - Motion for Reconsideration of the Commission's actions of May 19, 1997.

On June 20, 1997, this Office received separate motions from respondents Thomas Kramer and Greenberg, Traung, Hoffman, Lipoff, Rosen & Quentel ("Greenberg & Traung") for reconsideration of the Commission's action of May 19, 1997 to sever the portion of MUR 4398 comprised of the activities of Greenberg & Traung into a new matter (designated MUR 4638) and to close the remaining balance of MUR 4398. MUR 4398 was generated from a *sua sponte* submission by Mr. Thomas Kramer, a foreign national, noting that he made extensive contributions to various local, state, and federal committees and candidates. As part of the *sua sponte* submission, Mr. Kramer explained that he was solicited by the law firm of Greenberg & Traurig for a number of these illegal contributions. Accordingly, on June 25, 1996, the Commission found reason to believe Mr. Kramer violated 2 U S C. § 441e by making prohibited foreign national contributions directly and through corporations controlled by him and that Greenberg & Traung violated 2 U S C. § 441e by soliciting foreign national contributions from Mr. Kramer and his corporations. As noted in the General Counsel's .: eport of May 9, 1997, all respondents involved in MUR 4398 have settled, except for Greenberg & Traurig. See General Counsel's Report dated May 9, 1997, at 2-5

Because of this, and so as not to adversely affect the already completed portion of this matter, this Office recommended that the Commission further pursue the Greenberg & Traurig activity in a new matter, and close the already resolved balance of MUR 4398. On May 19, 1997, the Commission unanymously approved these recommendations on tally.

Celetinating the Commission's 20th Anniversia.

YESTERDAS TODAS AND JONORROW DEDIC ATED TO REFINE THE PUBLIC INFORMED In response to notification of the Commission's actions, Greenberg & Traurig has submitted the present motion. Respondent's motion requests two separate actions by the Commission: First, that the Commission essentially undo its prior action and restore Greenberg & Traurig to its original position as a respondent in MUR 4398; Second, that the Commission undo its action to close MUR 4398 and refrain from closing and making public the balance of MUR 4398 until the matter is resolved as to Greenberg & Traurig. Counsel gives no indication in the present motion that resolution with Greenberg & Traurig will be timely, and for the reasons previously explained by this Office the investigation and resolution of this matter is unlikely to be of short duration. Sec id. at 5-10

Counsel's unusual requests are based on the argument that the Commission's confidentiality provisions at 2 U S C \leq 437(a)(12) prevent the Commission from making public any information which may lead to <u>speculation</u> concerning possible investigations by the Commission Counsel's argument rests on an unusually broad reading of the provision, unsupported by any legal precedent. The pertinent portion of the Act's confidentiality provision reads

Any notification or investigation made under this section [437g] shall not be made public by the Commission or by any person without the written consent of the person receiving such information or the person with respect to whom such investigation is made

2 USC \$ 437 gra (12 KA) The Commission's regulations at 11 C.F.R. \$ 111.21(a) elaborate that the confidentiality provision extends to complaints, notifications, investigations and findings made by the Commission. The Commission has historically adopted a conservative reading of these provisions and has retained as confidential any information disclosing the identity of a respondent concerning whom there is an ongoing investigation. Nowhere in the Act or Commission regulations is there any requirement that the Commission retain as confidential information which does not directly identify a respondent in an ongoing matter. The Commission cannot be charged, as counsel would have it, with protecting respondents from any speculation which may arise from Commission action. Indeed, the confidentiality guaranteed at section 437(g Ka K 12 KA) is not absolute. For example, the Commission, pursuant to its regulations at 11 C F R. \$ 111 21(c) may make otherwise confidential information public in the course of subpoena enforcement litigation.

Counsel's request for an expansion of the confidentiality requirement is both unwarranted and runs contrars to the public interest. Moreover, there has been criticism of the Commission for failing to make public successful resolutions in a timely manner. It has often been the case that successful resolutions are not disclosed for years after completion due to the

Counsel does cite to *FEC Homos Medical F4C* 503 E. Supp. 45 (ND-III: 1980), for the proposition that the confidentiality provision was meant. It avoid adverse speculative publicity during the pendency of an investigation. This subpoend enforcement action did not address what is required to protect information beyond that specifically identified by the Act and the Commission's regulations -- compliants, notifications, investigations and findings is e-information necessarily directly disclosing the identity of a respondent).

actions of one or few respondents in a given matter. This Office has been searching for ways of addressing these concerns, the recommendations in MUR 4398 represent one approach to more effectively conducting the enforcement process.

In a separate response, counsel for Mr. Kramer likewise argues for reconsideration of the Commission's prior decisions. Counsel's chief concern is that in redacting the file in MUR 4398 to protect the confidentiality of Greenberg & Traurig, his client will be denied the release of information clarifying that Mr. Kramer relied on legal advice from that law firm in making the prohibited contributions. Counsel is not requesting that the law firm be identified, only that Mr. Kramer's reliance on legal advice be made clear. Counsel's continuing argument appears to be that if the Commission is unwilling to put such information on the public record, fairness dictates that the Commission reconsider its previous actions and recombine MURs 4398 and 4638

Counsel's argument fails to acknowledge two essential points. First, as counsel has been advised, this Office has already agreed not to redact information concerning his client's reliance on legal advice, although we will redact information regarding the solicitation allegations, so long as such information does not disclose the identity of Greenberg & Traurig. This Office has directed counsel to language that we will make public directly addressing the stated concern. Second, and most importantly, counsel has every right to supplement the public record, short of disclosing the existence of an FEC investigation regarding Greenberg & Traurig. In light of this ability to explain his client's reliance on legal advice and the file information that will be made public, counsel's alternative argument for reconsideration of the Commission's actions is superfluous as to his client and necessarily fails.

For the stated reasons, this Office recommends that the Commission deny the separate motions for reconsideration

Recommendations

- Deny Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel's motion for reconsideration of the Commission's actions of May 19, 1997
- 2 Deny Thomas Kramer s motion for reconsideration of the Commission's actions of May 19, 1997.
- Approve the appropriate letters

Staff Assigned Jose M Rodriguez Enclosures

- Greenberg, Traurig, Hoffman, Lipoff, Rosen and Quentel's motion for reconsideration of Commission actions
- 2 Thomas Kramer's motion for reconsideration of Commission actions

WILMER, CUTLER & PICKERING

2445 M STREET, N.W. WASHINGTON, D.C. 20037-1420

TELEPHONE (202) 663-6000

WASH WOTCH BALTIMORE LONDON BRUSSELS BERLIN

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June 20, 1997

BY HAND

Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463

Re: MUR 4398 - Thomas Kramer et al.

Honorable Commissioners:

We are advised that the Commission has taken the very rare, if not unprecedented, action of severing the abovereferenced MUR to create a new MUR for one respondent that has failed to reach a conciliation agreement with the Commission. We also understand you may revisit this decision, and we ask that you consider this letter in that regard. While limited time prevents us from setting out our arguments and possible solutions in greater detail here, we would be happy to supplement this letter with further information at your request.

We have been told that in severing this matter into two separate MURs, the Commission will redact from the public record of MUR 4398 certain facts that are essential to a fair understanding of the case as it concerns our client, Thomas Kramer. Specifically, we understand that references in our December 27, 1994 voluntary disclosure letter and in Mr. Kramer's accompanying affidavit to his having made contributions at the suggestion and with the advice of counsel will be omitted. (See, Attachment A, our letter and Mr. Kramer's affidavit as they were submitted, and Attachment B, the relevant sections as the staff proposes to edit them.) The planned deletions would omit a critically relevant fact -- that Mr. Kramer made many of his contributions at the suggestion of a law firm that knew of his foreign national status. Because the omissions will obscure the fact that Mr. Kramer had every reason to believe he was acting within the law when he made candidate campaign contributions, the public's understanding of the facts will be skewed in a manner grossly unfair to Mr. Kramer.

Contrary to the staff's position that any injustice to Mr. Kramer will be cured when the second MUR is made public, we submit that the bifurcation unfairly, unnecessarily, and uniquely exposes Mr. Kramer to a double dose of bad publicity in a highly charged political atmosphere relating to foreign national contributions (even though his contributions were unrelated to the '96 campaign and were disclosed to the FEC voluntarily two years earlier). Further, there is no guarantee the record will ever be completed since the Commission may act in the Greenberg, Traurig matter. Even if it does so, the damage to Mr. Kramer will have been done. We maintain that the confidentiality provision of the Federal Election Campaign Act does not necessitate the planned redactions. (See, Attachment C, the relevant sections of our letter and Mr. Kramer's affidavit with our proposed alterations.) However, to the extent the Commission believes otherwise, fairness and public policy concerns compel a reconsideration of the decision to create a separate MUR.

Creating a new MUR in this matter is unjustified. First, the conduct at issue with regard to Mr. Kramer and the Greenberg, Traurig firm are inextricably bound; this is not an instance of respondents involved in separate and separable acts. Further, given the Commission's very broad interpretation of the confidentiality provision, creation of a new MUR will have the perhaps unforeseen effect of harming the party who voluntarily made full disclosure and promptly settled while rewarding the respondent that has refused to conciliate. Surely this is contrary to the incentives the Commission should wish to establish for future respondents. While we appreciate that there are instances in which creation of separate MURs is justified and reasonable, it is difficult to escape the conclusion that in this instance two cases are artificially being created from one to bring public closure of a foreign national case with a large penalty. We submit that the desire for such closure should not overwhelm consideration of the rights of all of the parties involved as well as the probable effects on future matters of actions the Commission takes here.

For the reasons stated above, we ask that the Commission recombine MUR 4398 and MUR 4638. Alternatively, as we are continuing to discuss with your General Counsel's office, the Commission could redact the record in a manner that observes the confidentiality provision with respect to Greenberg, Traurig without sacrificing fairness with regard to Mr. Kramer. Finally, we ask that the Commission notify us of how it intends to proceed when such decision has been made so that we can consider further action, if necessary.

Sincerely,

Marguet A chuley

Roger M. Witten Margaret L. Ackerley

Counsel for Respondent, Thomas Kramer

	EPSTEIN BECKER & GREEN. P.C. ATTORNEYS AT LAW	an cd
250 PARK AVENUE NEW YORK NEW YORK 10177-00771 (212) 351-4500	WASHINGTON D C 20037-11561	2 EMBARCADERO SAN FRANCISCO CALIFORNIA BAIII-5994 14151 398-3500
1875 CENTURY PARK EAST LOS ANGELES CALIFORNIA 80067 2501 1310 556 8861	DIRECT LINE	12750 HENT DRIVE DALLAS TEXAS 75251-12091 19721 490- 3143
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2400 SOUTH DISE HIGHWAY SUITE 100 MIAMI FLORIDA 33133 305: 856 1100	June 20, 1997	75 STATE STREET BOSTON MASSACHUSETTS OBIOD 1617: 342-4000
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HAND-DELIVERED

Lawrence M. Noble, Esquire General Counsel FEDERAL ELECTION COMMISSION 999 E Street, N.W. Room 657 Washington, D.C. 20463

RE: MUR 4638: RESPONDENT GREENBERG, TRAURIG, HOFFMAN, LIPOFF, ROSEN & QUENTEL, P.A. PETITION TO REMERGE MUR 4398 AND MUR 4638 TO AVOID SERIOUS VIOLATIONS OF THE ACT'S CONFIDENTIALITY PROVISIONS

Dear Mr. Noble

We are filing this petition on behalf of our client Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A. ("the Firm") for the purpose of preventing a serious breach of the confidentiality provisions set forth at 2 U.S.C. § 437(g)(2)(12), which, if it occurs, will result in significant, adverse speculative publicity regarding the Firm during the pendency of an FEC investigation -- the precise harm that the confidentiality provisions are designed to prevent.

To this end, we are petitioning the Commission

- (1) to return the Firm to its original status of a Respondent in MUR 4398 (thus reversing its highly unusual decision of May 19, 1997 to sever that portion of MUR 4398 involving the Firm into a new matter -- MUR 4638); and
- (2) so then adhere so its standard procedure for complying with the confidentiality provisions, by seleasing information and documents in an enforcement matter, in this instant MUR 4398, only when the matter has been resolved with respect to all the respondents thereto.

Lawrence M. Noble, Esquire June 20, 1997 Page 2

The pertinent facts are as follows: According to documents which we received from your office, in December, 1994 Thomas Kramer filed a <u>sua sponte</u> submission with the Commission stating, inter alia, that he was solicited for political contributions "from time-to-time" by individuals associated with the Firm. Based solely on this submission, in June, 1996 the Commission opened a Matter-Under-Review, MUR 4398, involving a number of persons and entities, including the Firm, to determine if any violations of federal election laws had occurred.

Apparently the Commission has concluded this matter with respect to all of the many respondents involved, except for the Firm, by entering into conciliation agreements with certain respondents and by determining to take no further action and to close its files regarding other respondents. By letter from your office dated June 10, 1997, we were formally advised that on May 19, 1997, the Commission "severed the portion of MUR 4398" concerning the Firm "into a new matter, designated MUR 4638. On the same date the Commission closed the balance of MUR 4398." The letter further states that "the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public."

Importantly, the files in MUR 4398 currently are being reviewed by your office and have not yet been placed on the public record. However, absent action by the Commission, we understand that the files in MUR 4398 will be released to the public by or before July 9, 1997. In conjunction therewith, there is a strong likelihood that a stand-alone press release concerning MUR 4398 will be issued by the Commission, thus ensuring substantial media coverage and scrutiny of this matter and the released documents.

Your office currently is wrestling with the issue of how to redact the files in MUR 4398, prior to their public release, in a manner that preserves the Firm's statutory right to confidentiality with respect to its ongoing investigation by the Commission Due to a variety of competing concerns and the inherent questions raised by redacted documents, this appears to be an impossible task.

ANALYSIS

We believe that the Commission is prohibited by law from taking the highly irregular step of severing the Firm from MUR 4398 and then releasing to the public what would otherwise be confidential documents, regardless of any redactions made to such documents.

As you are aware, the Federal Election Campaign Act of 1971, as amended ("the Act") provides to respondents in Commission enforcement actions the right to confidentiality during the course of the Commission's proceedings Specifically, 2 U.S.C. § 437g(a)(12) states that

(A) Any notification or investigation made under this section shall not be made public by the Commission or by any person without the written consent of the person receiving such notification or the person with respect to whom such investigation is made. Lawrence M. Noble, Esquire June 20, 1997 Page 3

> (B) Any member or employee of the Commission, or any other person, who violates the provisions of subparagraph (A) shall be fined not more than \$2,000. Any such member, employee, or other person who knowingly and willfully violates the provisions of subparagraph (A) shall be fined not more than \$5,000.

The purpose behind the Act's confidentiality provisions is to avoid adverse speculative publicity concerning a respondent during the pendency of the FEC's investigation of that respondent. In *Federal Election Commission v. Illinois Medical Political Action Committee*, 503 F. Supp. 45 (N.D. III. 1980), the court noted that

The legislative history of the [confidentiality] provision clearly establishes that it was not meant to conceal the results or contents of an investigation, but rather that it was meant to avoid adverse speculative publicity during the pendency of an investigation. Id. at 46. (Emphasis added). See House Conference Report, No. 94-1057, at 50 (94th Cong. Second Session, April 28, 1976), U.S. Code Cong. & Admin. News 1976, p. 946; 122 Cong.Rec. 8566 (March 30, 1976)(statement of Congressman Hays).

To comply with the Act's confidentiality provisions, the Commission has a longstanding practice of maintaining the confidentiality of all of the files in an enforcement action until the matter has been closed with respect to all respondents. See attached letters in MUR 3325 ("Exhibits A and B"). This time-honored practice works to guarantee the right of confidentiality to a respondent where, for whatever reason, the respondent's matter takes longer to resolve than other parties in the same enforcement action.

In its zeal to publicize its action with respect to certain respondents in MUR 4398, the Commission seeks to maneuver around the Act's confidentiality requirement by severing the Firm from the other respondents in MUR 4398. It is clear that this action will result in irreparably compromising the Firm's right to confidentiality, leading to speculation and possibly baseless allegations concerning the Firm by the media. The Firm then will be placed in the difficult position of defending itself in the media while also presenting its case to the Commission in a confidential environment. The Firm's position will be further complicated by the impact that the attorney-client privilege may have on the Firm's ability to respond to inevitable speculation by the press. We believe that the Act prohibits the Commission, its members and its employees from placing a respondent in this position.

In response, your office proposes simply to redact the name of the Firm and select other language from the public record in MUR 4398. Deleting such information from the record will not, however, preserve the confidentiality guaranteed the Firm under the Act. Instead, such redactions will create a record full of holes. A record replete with holes can only lead to the public speculating as to the identity of the party redacted from the record. Since it is well known that the chief respondent in MUR 4398 is a client of the Firm, the speculation undoubtedly will focus on the Firm. This is exactly the kind of speculative publicity that Congress intended to prevent when it enacted the

Lawrence M. Noble, Esquire June 20, 1997 Page 4

confidentiality provisions.

In conclusion, we submit that the Act's confidentiality guarantee to the Firm cannot be maintained if the files in MUR 4398 -- with or without redactions -- are made public by the Commission prior to the resolution of this matter as to the Firm. Therefore, we request that the Firm be returned to its original status as a Respondent in MUR 4398 and that the Commission not deviate in this instant case from its standard practice of maintaining the confidentiality of files in an enforcement action until the matter is resolved with respect to all respondents, including the Firm.

Sincerely,

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Stuart M. Gerson

Leslie J. Kerman

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cc: Vincent J. Convery, Jr., Esquire (w/attachments) Jose M. Rodriguez, Esquire (w/attachments)



EXHIBIT A

WASHINGTON DC 20463

JANUARY 26, 1994

Leslie J. Kerman, Esquire Epstein Becker & Green, P.C. 1227 25th Street, N.W., Suite 700 Washington, DC 20037

RE: MUR 3325

Dear Ms. Kerman:

On August 12, 1993, the Federal Election Commission found that there is reason to believe violated violated 2 U.S.C. § 441a(a)(3).

As you may be aware, on October 22, 1993, the D.C. Circuit declared the Commission unconstitutional on separation of powers grounds due to the presence of the Clerk of the House of Representatives and the Secretary of the Senate or their designees as members of the Commission. <u>FEC v. NRA Political Victory Fund</u>, 6 F.3d 821 (D.C. Cir. 1993). Since the decision was handed down, the Commission has taken several actions to comply with the court's decision. While the Commission petitions the Supreme Court for a writ of certiorari, the Commission, consistent with that opinion, has remedied any possible constitutional defect identified by the Court of Appeals by reconstituting itself as a six member body without the Clerk of the House and the Secretary of the Senate or their designees. In addition, the Commission has adopted specific procedures for revoting or ratifying decisions pertaining to open enforcement matters.

In this matter, on January 13, 1994, the Commission revoted to find reason to believe that violated 2 U.S.C. § 441a(a)(3), and to approve the Factual and Legal Analysis previously mailed to you. Please refer to that document for the basis of the Commission's decision. If you need an additional copy, one will be provided upon request.

After considering the circumstances of this matter, however, the Commission also determined to take no further action and closed the file as it pertains to . The file will be made public within 30 days after this matter has been closed with respect to all other respondents involved. You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) still apply with respect to all respondents still involved in this matter. Leslie J. Kerman, Esq. Page 2

If you have any questions, please contact Dawn M. Odrowski, the attorney assigned to this matter, at (202) 219-3400.

For the Commission,

Trevor Potter Chairman

EXHIBIT B



WASHINGTON, D.C. 20461

April 18, 1995

Leslie J. Kerman, Esquire Epstein Becker & Green, P.C. 1227 25th Street, N.W., Suite 700 Washington, DC 20037

RE: MUR 3325

Dear Ms. Kerman:

This is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3400.

Sincerely,

Jam III, Coloste

Dawn M. Odrowski Attorney



WASHINGTON DC 20463

September 30, 1997

Bernardo Escobar Office of Commissioner Javier Souto 9766 Coral Way, Suite 1 Miami, FL 33165

> RE: MUR 4398/4638 Campaign for Commissioner Javier Souto

Dear Mr. Escobar:

This letter supersedes our letter of June 10, 1997, and serves to advise you that while MUR 4398 is closed, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) still apply to all information, including all discussions with this Office, concerning Greenberg Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A., and all individuals associated with that firm.

The confidentiality provisions at 2 U.S.C. § 437g(a)(12) prohibit making public any investigation conducted by the Commission without the express written consent of the person with respect to whom the investigation is made. You are advised that no such consent has been given in this case.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney



MASHINGTON DC 20461

June 10, 1997

Roger M. Witten, Esq. Wilmer, Cutler & Pickering 2445 M Street, N.W. Washington, D.C. 20037-1420

> RE: MUR 4398 MUR 4638

Dear Mr. Witten

On May 19, 1997, the Federal Election Commission severed the portion of MUR 4398 concerning the solicitation of foreign national contributions by Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel into a new matter, designated MUR 4638, and closed the balance of MUR 4398. Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to the unsevered portion of MUR 4398 and that matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

Concerning MUR 4638, the Commission is conducting an investigation pursuant to its statutory duty of enforcing the Federal Flection Campaign Act of 1971, as amended, and Chapters 95 and 96 of Title 26. United States Code The confidentiality provision of 2 U.S.C. § 437g(a)(12)(A) applies to MUR 4638. That section prohibits making public any investigation conducted by the Commission without the express written consent of the person with respect to whom the investigation is made. You are advised that no such consent has been given in this case. The Commission may seek information from your client. Thomas Kramer, in connection with this investigation. However, the Commission does not consider your client a respondent in this matter, but rather a possible witness only.

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MUR 4398 and MUR 4638 Roger M. Witten, Esq. Page 2

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Lose M. Rodriguez

Attorney

cc: Margaret L. Ackerley, Esq.



June 10, 1997

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Leslie J. Kerman, Esq. Epstein Becker & Green 1227 25th Street, N.W. Washington, D.C. 20037-1156

> RE: MUR 4398 MUR 4638

Dear Ms Kerman

This is to advise you that on May 19, 1997, the Federal Election Commission severed the portion of MUR 4398 concerning your client Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel into a new matter, designated MUR 4638. On the same date the Commission closed the balance of MUR 4398. Accordingly, the confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply to MUR 4398 and this matter is now public.

Pursuant to its investigation of MLR 4638, the Commission has issued the attached subpoend and order which requires your client to provide information which will assist the Commission in carrying out its statutory duty of supervising compliance with the Federal Flection Campaign Act of 1971, as amended, and Chapters 95 and 96 of Title 26, U.S. Code.

Your client is required to submit the information within 30 days of your receipt of this subpoend and order. All answers to questions must be submitted under oath. If you have any questions, please contact me at (202) 219-3690

Sincerely,

Jose M. Rodriguez Automey

Enclosure Subpoena and Order

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BEFORE THE PEDERAL ELECTION COMMISSION

In the	Matter	of)			
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Tho	mas	Kramer,	et	al.)	MUR	4398

CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on May 19, 1997, the Commission decided by a vote of 5-0 to take the following actions in MUR 4398:

- 1. Open a MUR comprised of the activity of MUR 4639 Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel.
- 2. Approve the Subpoenas for the Production of Documents and Orders to Submit Written Answers to Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, Terri Bradley, the Democratic National Committee and Carol Pemsky, as treasurer, the Democratic Senatorial Campaign Committee and Paul Johnson, as treasurer, the National Republican Senatorial Committee and Stan Huckaby, as treasurer, the Republican Party of Florida and James H. Stelling, as treasurer, Friends of Connie Mack and Robert I. Watkins, as treasurer, Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer, Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer, and Mitchell for Senate and Barbara Keefe, as treasurer.

(continued)

Federal Election Commission Certification for MUR 4398 May 19, 1997

3. Close MUR 4398.

 Approve the appropriate letters, as recommended in the General Counsel's Report dated May 13, 1997.

Commissioners Aikens, Elliott, McDonald, McGarry, and Thomas voted affirmatively for the decision.

Attest:

5-19-97 Date

W. Commons

Page 2

Marjorie W. Emmons Secretary of the Commission

Received in the Secretariat:	Tues.,	May 1	3, 1997	4:07 p.m.
Circulated to the Commission:	Wed.,	May 1	1, 1997	11:00 a.m.
Deadline for vote:	Mon.,	May 1	9, 1997	4:00 p.m.

bjr

BEFORE THE FEDERAL ELECTION COMMISSION

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In the Matter of Thomas Kramer, et al

MUR 4398

GENERAL COUNSEL'S REPORT

I. INTRODUCTION

This matter was generated by a *sua sponte* submission filed by counsel for Thomas Kramer noting that, as a foreign national, Mr. Kramer made extensive contributions to Federal, State and local elections during the 1993-1994 election cycle. Based on this information, on June 25, 1996, the Commission found reason to believe against Mr. Kramer, his assistant Ms. Terri Bradley, his wife Mrs. Catherine Burda Kramer, the various corporations under his control, the various Federal, State and local recipients and Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel ("Greenberg & Traurig"), a law firm retained by Mr. Kramer to handle his immigration matters that appeared to have solicited a number of the contributions at issue. The Commission took no further action against all respondents except for Mr. Kramer, Ms. Bradley, one recipient committee – the Republican Party of Florida – and Greenberg & Traurig⁻¹

The sub spone submission contained information noting that an unidentified individual associated with the Democratic Senatorial Campaign Committee ("DSCC") had suggested that Mr. Kramer funnel a \$20,000 contribution through his assistant. See First General Counsel's Report in this matter dated June 7, 1996, at 17-21. This Office made no recommendations concerning the DSCC at that time, informing the Commission that recommendations would follow as warranted by any new information discovered. Id at 20-21. Because successful conciliation with various respondents obviated the need for a full investigation until now, no additional information has been discovered concerning this transaction. This Office intends to inquire into this transaction as part of the proposed investigation.

All remaining respondents requested pre-probable cause conciliation, including Greenberg & Traurig. Accordingly, this Office at that time advised the Commission to forgo an investigation in order to explore the expeditious resolution of the matter through conciliation. Except for Greenberg & Traurig, the Commission has settled with all respondents concerning whom the Commission took enforcement action. Because of the inability to reach settlement with Greenberg & Traurig, a full investigation is now necessary into this respondent's activities in connection with Mr. Kramer's contributions. This report addresses the proposed investigation and submits for the Commission's approval various formal discovery requests. Because such an investigation may prove lengthy, in order to avoid prejudicing the already successfully completed portion of MUR 4398, this report also recommends that the Greenberg & Traurig investigation be severed into a new MUR and that the balance of MUR 4398 be closed.

II BACKGROUND

In his sua sponte submission Mr. Kramer admits to making a total \$417,600 in contributions, including \$21,000 in contributions in the name of his assistant -- Terri Bradley. On June 25, 1996 the Commission found reason to believe Mr. Kramer violated 2 U.S.C. §§ 441e by making numerous contributions individually and through his corporations and 441f by making two contributions through his assistant, and that his as: stant, Ms. Bradle, violated 2 U.S.C. § 441f by allowing her name to be used to make the two contributions. The Commission also found reason to believe Mr. Kramer's wife, Mrs. Catherine Buida Kramer, violated 2 U.S.C. § 441e by making \$2,000 in contributions, but decided to take no further action because of the small amount involved

The Commission additionally found reason to believe that numerous recipients violated section 441e by accepting these contributions, but decided to take no further action against the majority of these recipients. Instead, the Commission admonished the various recipients that receipt and acceptance of foreign national contributions is a violation of the Act and, to the extent that the tainted contributions had not already been refunded, requested that the recipients disgorge the remaining funds to the United States Treasury. However, the available evidence concerning Mr. Kramer's contributions to the Republican Party of Florida ("RPF") suggested that a portion of Mr. Kramer's contributions was in fact legitimate in that it was used for exempt reapportionment expenses. Accordingly, the Commission proceeded against the RPF to allow the state party an opportunity to clarify this issue. See the First General Counsel's Report in this matter dated June 7, 1996, at 26-28. Last, to gain a better understanding of Greenberg & Traung's involvement in the contributions, the Commission also proceeded against this respondent. *See Id* at 24-25.

On the same date the Commission also entered into conciliation with both Mr. Kramer and Ms. Bradley, and supplied respondents with separate conciliation agreements

Information derived through the conciliation process, and information derived from other sources, clarified that Mr. Kramer's contributions to one Federal candidate committee was overstated by \$1,000 and that a portion (\$95,000) of Mr. Kramer's contributions to RPF was used for redistricting purposes and was therefore not in violation of the Act.² Sec the General

The Commission has held that funds used solely for non-relection unfluencing purposes, such as redistricting issues, do inst constitute contributions and therefore, the foreign-mational prohibition at 2 U.S.C. § 44% would not apply. See, e.g. AO 1981-35, 2 Fed. Election Camp. Fitt. Guide (CCH) § 56% (Sept. 28, 1981)

Counsel's Report in this matter dated August 15, 1996, at 2. The amount in violation was accordingly adjusted to \$323,000 as concerned Mr. Kramer's violations, and on August 20, 1996 the Commission accepted a signed conciliation agreement and a \$323,000 civil penalty payment from Mr. Kramer in settlement of the matter. See the Commission's Certification in this matter dated August 20, 1996. At the same time the Commission also accepted a signed conciliation agreement and a \$21,000 civil penalty payment from Ms. Bradley in settlement of her violations. See Id.

During this period, the Commission received responses from both RPF and Greenberg & Traurig. Based on the information received from RPF, and from other sources, concerning Mr. Kramer's contributions to this recipient, on October 22, 1996, the Commission entered into pre-probable cause conciliation with RPF, supplying respondent with a proposed conciliation agreement See the General Counsel's Report in this matter dated October 9, 1996. Similarly, based on Greenberg & Traurig's expressed interest in conciliation, and certain representations by the firm concerning the scope of its activity, on October 29, 1996, the Commission also entered into conciliation with Greenberg & Traurig, supplying respondent with a proposed conciliation agreement

See the General Counsel's Report in this matter dated October 16, 1996.

After numerous conciliation discussions, this Office recommended acceptance of a conciliation agreement with RPF See the General Counsel's Report in this matter dated February 3, 1997. On February 7, 1997, the Commission accepted the proposed conciliation agreement. During this period, this Office also engaged in

extended conciliation discussions with Greenberg & Traurig. However, despite these efforts, settlement was not reached and this Office terminated pre-probable cause conciliation. See Memorandum to the Commission in this matter dated February 25, 1997.

Therefore, except for Greenberg & Traurig, the Commission has resolved this matter with respect to all respondents, obtaining a total of \$426,000 in civil penalty payments.³

III. GREENBERG & TRAURIG CONCILIATION

The Commission also received a total \$3,893.00 in disgorgements

IV PROPOSED DISCOVERY

As noted, during the conciliation period, beginning on January 30, 1997, this Office took a preliminary look into respondent's activities. As an initial matter, this Office informally contacted several of the local recipients requesting information concerning the solicitation of Mr. Kramer's contributions. While in many instances the witnesses' recollections are vague, there is some evidence suggesting that respondent was involved in the solicitation of these contributions. For example, four of the local recipients have informed this Office that while aney cannot be certain, it may have been Mr. Rosen who solicited the contributions. Moreover, one recipient specifically recalls being given numerous contributions from Mr. Kramer's corporation directly by Mr. Rosen. According to the witness, these contributions were handed over to a committee representative at Greenberg & Traurig's offices.

Consequently, the initial information gathered by this Office thus far suggests Mr. Rosen's involvement in the solicitations. Clearly, further inquiry is necessary to understand the full extent of Mr. Rosen's – and Greenberg & Traurig's – involvement in the solicitations. Accordingly, in addition to continued informal inquiry of the local and State recipients, this Office also proposes formal discovery directed to Greenberg & Traurig, the various Federal recipient committees, and Ms. Tern Bradley.

Attached for the Commission's approval is a Subpoena to Produce Documents and Order to Submit Written Answers to Greenberg & Traung seeking information concerning respondent's involvement in Mr. Kramer's various contributions and the production of all records relating to these contributions. Similarly, attached is a sample Subpoena and Order for the recipient committees seeking solicitation information and related documents concerning contributions associated with Mr. Kramer. This sample Subpoena and Crder will go to the ENC, the DSCC, the National Republican Senatorial Committee, the RPF, Friends of Connie Mack, Kerrey for U.S. Senate Committee, Ros-Lehunen for Congress, and Mitchell for Senate.⁶ Last, attached for the Commission's approval is a Subpoena and Order to Mr. Kramer's assistant,

Mutchell for Senare filed a termination report in July 1995. This Office intends to address the proposed. Subpoena and Order to the former committee's last treasurer of record.

Ms. Terri Bradley, concerning the circumstances surrounding her two contributions, most significantly the \$20,000 contribution in her name to the DSCC. Because Mr. Kramer's whereabouts are not presently known, this Office does not recommend any discovery directed to him at this time.

V. SEVERANCE

As discussed, the only remaining respondent in this matter is Greenberg & Traurig. Because of both the scope of the proposed investigation and the suggested possibility that Greenberg & Traurig may not be a cooperative respondent, this investigation is unlikely to be of short duration. Accordingly, as previously noted, so as not to further delay full resolution of the matter as concerns those respondents whose violations have already been settled, or adversely affect the already completed portion of this matter, this Office recommends severing the Greenberg & Traurig investigation into a separate MUR and closing the remaining balance of MUR 4398

VI RECOMMENDATIONS

- Open a MUR comprised of the activity of Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel
- 2 Approve the attached Subpoenas for the Production of Documents and Orders to Submit Written Answers to Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, Terri Bradley, the Democratic National Committee and Carol Pemsky, as treasurer, the Democratic Senatorial Campaign Committee and Paul Johnson, as treasurer, the National Republican Senatorial Committee and Stan Huckaby, as treasurer, the Republican Party of Florida and James H. Stelling, as treasurer, Friends of Connie Mack and Robert I. Watkins, as treasurer, Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer, Ros-I chlinen for Congress and Antonio L. Argiz, as treasurer, and Mitchell for Senate and Barbara Keefe, as treasurer.

Close MUR 4398

4. Approve the appropriate letters.

Lawrence M. Noble General Counsel

Date

BY: Lois ner

Associate General Counsel

Attachments:

- 1. Subpoena and Order to Greenberg & Traurig
- 2. Subpoena and Order to Terri Bradley
- 3. Sample Subpoena and Order to recipient committees

Staff Member: Jose M. Rodriguez



WASHINGTON DC 20461

March 4, 1997

Leslie L. Kerman, Esq. Epstein Becker & Green 1227 25th Street, N.W. Washington, D.C. 20037-1156

> RE: MUR 4398 Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A.

Dear Ms. Kerman:

As previously discussed, because of our failure to reach settlement, the Commission has terminated pre-probable cause conciliation. Accordingly, this Office has begun an investigation into your client's activities in this matter.

Should you have any questions, please contact me at (202) 219-3690.

Sincerely.

José M. Rodriguez Attorney

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WASHINGTON, D.C. 20463

March 4, 1997

Leslie L. Kerman, Esq. Epstein Becker & Green 1227 25th Street, N.W. Washington, D.C. 20037-1156

> RE: MUR 4398 Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A.

Dear Ms. Kerman:

As previously discussed, because of our failure to reach settlement, the Commission has terminated pre-probable cause conciliation. Accordingly, this Office has begun an investigation into your client's activities in this matter.

Should you have any questions, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED



WASHINGTON, D.C. 20463

RECEIVED FEDERAL ELECTION COMH SSION SECRETARIAT

FEB 25 II OS AN '97

February 25, 1997

SENSITIVE

MEMORANDUM

- TO. The Commission
- FROM: Lawrence M. Noble General Counsel
- SUBJECT: MUR 4398

Termination of Pre-Probable Cause to Believe Conciliation with Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A.

In response to Respondent's expressed interest in pre-probable cause conciliation, on October 29, 1996 the Commission voted to enter into conciliation with Respondent concerning numerous violations of 2 U.S.C. § 441e, and approved a proposed conciliation agreement See General Counsel's Report in this matter

dated October 16, 1996. The following day, Respondent was provided with the Commission approved agreement.

Accordingly, because the period for pre-probable cause conciliation has expired with no indication that a resolution may be achieved, this Office is terminating conciliation and commencing an investigation into Respondent's activities. This Office will notify Respondent by letter that it is terminating pre-probable cause conciliation.

Staff Member: Jose M. Rodriguez

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WASHINGTON DC 20463

October 30, 1996

VIA FACSIMILE & FIRST CLASS MAIL

Leslie L. Kerman, Esq. Epstein Becker & Green 1227 25th Street, N.W. Washington, D.C. 20037-1156

Dear Ms. Kerman:

On June 25, 1996, the Federal Election Commission found reason to believe that your client violated 2 U.S.C. § 441e. Based on your client's interest in conciliation and based on information provided by your client, on October 29, 1996, the Commission determined to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe.

Enclosed is a conciliation agreement that the Commission has approved in settlement of this matter. If your client agrees with the provisions of the enclosed agreement, please sign and return it, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

If you have any questions or suggestions for changes in the agreement, or if you wish to arrange a meeting in connection with a mutually satisfactory conciliation agreement, please contact me at (202) 219-3690.

Sincerely,

Jose M. Rodriguez Attorney

Enclosure Conciliation Agreement

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)	
)	MUR 4398
Greenberg, Traurig, Hoffman,)	
Lipoff, Rosen & Quentel, P.A.)	

CERTIFICATION

I, Marjorie W. Emmons, recording secretary for the Federal Election Commission executive session on October 29, 1996, do hereby certify that the Commission decided by a vote of 5-0 to take the following actions in MUR 4398:

- Enter into conciliation prior to a finding of probable cause to believe with Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A.
- 2. Approve the conciliation agreement and the appropriate letter as recommended in the General Counsel's October 16, 1996 report.

Commissioners Aikens, Elliott, McDonald, McGarry, and Thomas voted affirmatively for the decision.

Attest:

10-29-96 Date

Mariane W. Emmone

Marjorie W. Emmons Secretary of the Commission



FEDERAL ELECTION COMMISSION Washington, DC 20463

MEMORANDUM

- TO LAWRENCE M. NOBLE GENERAL COUNSEL
- FROM: MARJORIE W. EMMONS/BONNIE ROSS

DATE: OCTOBER 22, 1996

SUBJECT MUR 4398 - General Counsel's Report dated October 16, 1996.

The above-captioned document was circulated to the Commission

on Friday, October 18, 1996.

Objection(s) have been received from the Commissioner(s) as

indicated by the name(s) checked below:

This matter will be placed on the meeting agenda for

Tuesday, October 29, 1996

Please notify us who will represent your Division before the Commission on this matter.

BEFORE THE FEDERAL ELECTION COMMISSION

)

)

In the Matter of

Greenberg, Traurig, Hoffman Lipoff, Rosen & Quentel, P.A MUR 4398

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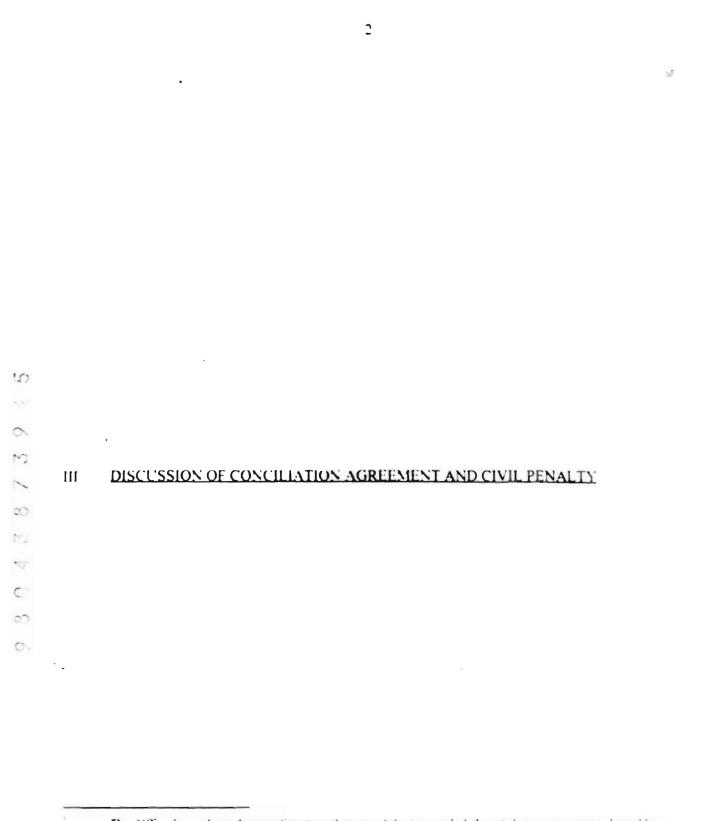
GENERAL COUNSEL'S REPORT

I. BACKGROUND

On June 25, 1996, the Federal Election Commission found reason to believe, *inter alia*, that Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A. ("Greenberg & Traurig") violated 2 U.S.C. § 441e by soliciting contributions from Mr. Thomas Kramer, a foreign national, and corporations controlled by Mr. Kramer to various local, state and Federal committees and candidates. Greenberg & Traurig was notified of the Commission's findings by letter dated July 2, 1996, and provided with a Factual and Legal Analysis containing a list of all known contributions by Mr. Kramer (totaling \$418,600). Since notification, this Office has had several conversations with counsel representing Greenberg & Traurig.

II. ANALYSIS

In telephonic conversations, counsel for Greenberg & Traurig has expressed an interest in entering into pre-probable cause conciliation.



This Office has independent confirmation that one of the two excluded contributions was not solicited by the firm. This involves the April 28, 1993 \$20,000 contribution to the Democratic Senatorial Campaign Committee made by Mr. Kramer in the name of his secretary Terri Bradley. In his vua sponte submission, Mr. Kramer confirms that this contribution was not solicited by Greenberg & Traurig, but instead by an unknown agent of the DSCC.

RECOMMENDATIONS IV.

Enter into conciliation prior to a finding of probable cause to believe with 1 Greenberg, Traung, Hoffman, Lipoff, Rosen & Quentel, P.A.

4

2 Approve the attached conciliation agreement and the appropriate letter.

Date

Lawrence M. Noble

General Counsel

Attachments

1 Schedule of Contributions

2 Proposed Conciliation Agreement

Staff Assigned Jose M Rodriguez

	ATTORNEYS AT LAW	•
250 PARK AVENUE NEW YORK NEW YORK 10177-00771 12121 351-4500 	WASHINGTON D.C. 20037-11561 202 861 0900 TELECOPIER 202 296 2882 DIRECT LINE	2 EMBARCADERO SAN FRANCISCO CALIFORNIA 9411 5994 415 398 3500
SIX LANDMARK SQUARE STANFORD CONNECTICUT 06901 2704* 1203 348 3737 ONE RIVERFRONT PLAZA NEWARK NEW JERSEY 07102 8401* 1201 642 1900		16 SOUTH MONROE STREET TALLAHASSEE FLORIDA 32301-530 904 68 0596 2400 SOUTH DIX E HIGHWART SUITE 100 MIAM FLORIDA 33133 305 856 100
75 STATE STREET BOSTON MASSACHUSETTS 02:09 6:7 342 4000	August 13, 1996	5 0 + NO STREET SUITE 30 ALEXANDRA V ROINA 2234 3 32 703 684 90 6 - 1
HAND-DELIVERED Jose M. Rodriguez, Esquire Office of the General Counsel FEDERAL ELECTION COM 999 E Street, N.W.	MISSION	14 9 12 11 96

RE: M.U.R. 4398; RESPONDENT GREENBERG, TRAURIG, HOFFMAN, LIPOFF, ROSEN & QUENTEL, P.A.

Dear Mr. Rodriguez:

Washington, D.C. 20463

Room 657

This letter is filed on behalf of Greenberg, Traung, Hoffman, Lipoff, Rosen & Quentel, P.A. ("Respondent") in connection with the above referenced matter.

Please be advised the Respondent is interested in pursuing pre-probable cause negotiations with the Commission at this time.

We look forward to hearing from you regarding this request at your contenties. If you have any questions, please do not besitate to contact me at (202) 861-1877.

Thank you for your assistance

11

Sincerely,

Leslie J. Kerman

23047873947



Boond of County Commissioners

METROPOLITAN DADE COUNTY-FLORIDA DISTRICT 10 111 N. W. FIRST STREET, SUITE 320 MIAMI, FLORIDA 33128-1763 (305) 375-4835 FAX (305) 375-4838

SENATOR JAVIER SOUTO

July 29, 1996

Mr. Jose M. Rodriguez Federal Election Commission Washington, D.C. 20463

Re: MUR 4398

Dear Mr. Rodriguez:

I received Mr. John Warren McGarry's letter regarding a violation by the 1994 Campaign for Commissioner Javier Souto. I would like to explain several points on this issue and ask for your advise on how to proceed to resolve this unfortunate situation.

Your letter dated July 25, 1996, was the first communications that I received from the Federal Election Commission on this issue. The checks in question were collected by the law firm of Greenberg & Traurig in a fund raiser held on my behalf which collected close to \$20,000 in contributions. My understanding is that the fund-raiser was strictly among the law firm's clients. I have never met Mr. Kramer, I had no knowledge of Mr. Kramer's nationality, and I had no knowledge that these corporations belonged to Mr. Kramer. I assumed that all the checks were legal and from corporations that could contribute to my campaign, since they were collected by one of the oldest and most respected law firms in the State of Florida.

Your letter states that the Campaign account for Commissioner Javier Souto issue a check for the sum of \$3,500 to the United States Treasury, care of the Federal Elections Commission within 30 days. Unfortunately, the campaign account was closed on October 31, 1994 as required under Florids election laws. I was reelected in October of 1994, so I chose to contribute the unexpended balance of contributions, approximately \$5,104. by donating them to charitable organizations within the South Florida community, as permitted under state law. I an attaching the final campaign report which shows the contributions to the non-profit organizations, as well as a zero balance remaining in the campaign account. Therefore, I cannot issue a campaign account check to the Federal Elections Commission For me to may the \$3,500 out of my personal funds would present an extreme handming, since my total salary as a Commissioner consist of a \$5,000 annual salary. I am 56 years old and retired. Furthermore, I feel this would be an unjustified penalty, since I had no knowledge that the corporate checks provided by the law firm were for companies owned by a foreign national. I was not even familiar with this law prior to receipt of your letter.

Please call me and let me know how to proceed with this, I do not want to be in further violation by allowing the 3C days to elapse.

Javier Souto JS/mg

enclosure

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FEDERAL ELECTION COMMISSION

WASHINGTON D.C. 20463

July 19, 1996

Leslie J. Kerman, Esq. Epstein, Becker & Green 1227 25th Street., N.W. Washington, D.C. 20037-1156

> RE: MUR 4398 Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A.

Dear Ms. Kerman

This is in response to your letter dated July 18, 1996, which we received on the same date, requesting an extension of twenty days to respond to the Commission's Reason to Believe finding. After considering the circumstances presented in your letter, the Office of the General Counsel has granted the requested extension. Accordingly, your response is due by the close of business on August 13, 1996.

If you have any questions, please contact me at (202) 219-3690.

Sincerely.

Juse M. Rodriguez Attorney

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EP	STEIN BECKER & GREEN, P.C.	
	ATTORNEY'S AT LAW	
	1227 25TH STREET. N W	
250 PARK AVENUE NEW TORK NEW YORK 10177-00774 12121 351-4500 1875 CENTURY PARK EAST LOS ANGELES CALIFORNIA BOOB7-2501	WASHINGTON DC 20037-1156+	2 EMBARCADERO SAN FRANCISCO CALIFORNIA 04111 5994 14161 396 3800
(310) 556-8881 SIX LANDMARK SOUARE STANFORD CONNECTICUT 06901-2704- 1203: 348-3737 ONE RIVERFRONT PLAZA NEWARK, NEW JERSEY 07:02-84017 12011 642-1900 75 STATE STIREET BOSTON MASSACHUSETTS 02:09 617: 342-4000	July 18, 1996	2405 500TH MONROE STREET TALLAHASSEE FLORIDA 32301-1530 1904 681-0596 2405 500TH DIXLE HIGHWAY SUITE 100 MIAMI FLORIDA 33133 13051 856-1100 810 KING STREET SUITE 301 ALEKANDRIA VIRGINE-22314 31321 17031 68477204
HAND-DELIVERED Jose M. Rodriguez, Esquire Office of the General Counsel		10 3 33 FM '%

FEDERAL ELECTION COMMISSION 999 E Street, N.W. Room 657 Washington, D.C. 20463

RE: M.U.R. 4398: RESPONDENT GREENBERG, TRAURIG, HOFFMAN, LIPOFF, ROSEN & QUENTEL, P.A.

Dear Mr. Rodriguez:

Our firm has been retained to represent Greenberg. Traurig. Hoffman. Lipoff, Rosen & Quentel, P.A. ("Respondent" or "the Firm") in connection with the above-referenced matter. In that regard, enclosed please find a Statement of Designation of Counsel which was executed on Wednesday, July 17, 1996 by Larry Hoffman, the Firm's President.

It is our understanding that the Firm received the Commission's "reason-to-believe" notification on July 9, 1996, and thus that its response is due to be filed with your office by Wednesday, July 24, 1996.

We respectfully request a twenty-day extension of time, until August 13, 1996, in which to file a response to the Commission's "reason-to-believe" determination. This extension-of-time is necessary for us to review the facts in this matter (which involves alleged activity from 1993 and 1994) and then prepare a response on behalf of the Firm.

Thank you for your assistance. If you have any questions, please do not hesitate to contact me at (202) 861-1877.

Sincerel Ride Paran Leslie J. Kerman

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STATEMENT OF DESIGNATION OF COUNSEL

MUR: <u>4398</u>		
NAME OF COUNSEL:	Leslie J. Kerman	Jur
ADDRESS:	Epstein Becker & Green, P.C.	
	1227 25th Street, N.W., Suite 700	ω u
	Washington, D.C. 20037	34 FM
TELEPHONE:	(202) 861-1877	96.

The above-named individual is hereby designated as our counsel and is authorized to receive any notification and other communications from the Commission and to act on our behalf before the Commission.

		GREENBERG, TRAURIG, HOFFMAN, LIPOFF, ROSEN & OUENTEL, P.A.
July 17, 1996	By:	Signature
Duri	Name:	1111 1to +4
	Tule.	- is deale

RESPONDENT'S NAME: Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A.

Miami, Florida 33131

HOME PHONE: NA

BUSINESS PHONE: (305) 579-0500



FEDERAL ELECTION COMMISSION

WASHINGTON DC 20461

July 2, 1996

Larry Hoffman, Esq. Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A. 1221 Brickell Avenue Miami, FL. 33131

RE: MUR 4398

Dear Mr. Hoffman:

On June 25, 1996, the Federal Election Commission found that there is reason to believe Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A. violated 2 U.S.C. § 441e, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

If you are interested in pursuing pre-probable cause conciliation, you should so request in writing. See 11 C.F.R. § 111.18(d) Upon receipt of the request, the Office of the General Counsel will make recommendations to the Commission either proposing an agreement in settlement of the matter or recommending declining that pre-probable cause conciliation be pursued. The Office of the General Counsel may recommend that pre-probable cause conciliation not be entered into at this time so that it may complete its investigation of the matter. Further, the Commission will not entertain requests for pre-probable cause conciliation after briefs on probable cause have been mailed to the respondent.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

For our records, please complete the enclosed form stating the name, address, and telephone number of counsel who will be representing the firm in this matter, and authorizing such counsel to receive any notifications and other communications from the Commission.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and 437(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public.

Celebrating the Commission's 20th Anniversion

MUR 4398 Larry Hoffman, Esq. Page 2

For your information, we have enclosed a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Jose M. Rodriguez, the attorney assigned to this matter, at (202) 219-3690.

Sincerely, and Ellerth Ann Elliott

Chairman

Enclosures Factual and Legal Analysis Procedures Designation of Counsel Form

FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENTS: Greenberg, Traurig, Hoffman, MUR 4398 Lipoff, Rosen & Quentel, P.A.

I. GENERATION OF MATTER

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. <u>See</u> 2 U.S.C. § 437g(a)(2). On October 5, 1994, the Commission received a <u>sua sponte</u> submission filed by counsel representing Thomas Kramer, averring <u>inter alia</u>, that Mr. Kramer was solicited by individuals associated with Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A. ("Greenberg, Traurig") to make political contributions.

II. ANALYSIS

According to the <u>sua sponte</u> submission, Mr. Kramer, a German foreign national, made contributions, either personally, through other individuals or through his companies, to local, State, and Federal political committees in excess of \$400,000, a portion of which were solicited by Greenbreg, Traurig. (For a complete list of Thomas Kramer's contributions see attached schedule.)

The Federal Election Campaign at of 1971, as amended ("the Act"), states that it shall be unlawful for a foreign national directly or through any other person to make any contribution of money or other thing of value in connection with any election to any local, State or Federal political office; or for any person

to solicit, accept, or receive any such contribution from a foreign national. 2 U.S.C. § 441e(a); 11 C.F.R. § 110.4(a).

The term "foreign national" is defined at 2 U.S.C. § 441e(b)(1) as, inter alia, a "foreign principal" as that term is defined at 22 U.S.C. § 611(b). Under Section 611(b), a "foreign principal" includes a person outside the United States, unless it is established that such person is an individual and a citizen of and domiciled within the United States, or that such person is not an individual and is organized under or created by the laws of the United States or of any State or other place subject to the jurisdiction of the United States. The Act further provides that resident aliens are excluded from the definition of "foreign national." See 2 U.S.C. § 441e(b)(2).

Thomas Kramer is a German citizen¹ and fits squarely within the definition of a foreign national. In an affidavit accompanying the <u>sua sponte</u> submission, Mr. Kramer avers that

^{1.} Mr. Kramer states that he lives in the United States on an E-2 visa. According to the United States Immigration and Naturalization Service, an individual holding an E-2 visa is a dependent of an individual who holds an E-1 visa. (The dependent relationship can be that of spouse, child, or in-law.) An E-1 visa is known as a "treaty trader," that is, the individual is permitted to enter the United States to invest money in this country.

Both E-1 and E-2 visas are held by non-immigrants, and the bearer retains the citizenship of their native country. These visas may be effective for up to ten years.

individual associated with Greenberg, Traurig solicited him for political contributions. Mr. Kramer states:

During this period, I was represented by several law firms on business matters, including Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel . . . The Greenberg, Traurig firm was my principal counsel, and handled my immigration matters among other things. Principals at that firm from time-to-time solicited from me and suggested that I make certain political contributions. I did not specifically request election law advice from Greenberg, Traurig . . . However, I generally requested Greenberg, Traurig to take all appropriate action to assure that my activities of which they were aware were conducted in a fashion fully compliant with the law. At no time did any attorney advise me that there was any issue as to my legal ability to make political contributions or that foreign nationals were prohibited from making such contributions.

(Affidavit of Thomas Kramer dated December 27, 1994, at § 6.)

Because the firm represented Mr. Kramer on immigration matters, it conducted these solicitations with the full knowledge that he was a foreign national. The Act prohibits the solicitation of contributions from a foreign national. 2 U.S.C. 5 441e.

III. CONCLUSION

Accordingly, there is reason to believe Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A. violated 2 U.S.C. § 441e.

CONTRIBUTIONS ATTRIBUTABLE TO THOMAS KRAMER

DURING 1993-94 ELECTION CYCLE

Pederal Committee Contributions

Contributor	Recipient	pate	Amount
Terri Bradley	Mitchell for Senate	3/20/93	\$1,000
Portofino Group, Inc.	Democratic National Cmte. (Non-federal account)	3-4/93	25,000
Terri Bradley	Democratic Senatorial Campaign Committee (Non-federal account)	4/28/93	20,000
Portofino Group, Inc.	National Republican Senatorial Committee (Non-federal account)	6/01/93	25,000
Portofino Group, Inc.	Republican Party of Florida (Non-federal account)	6/01/93	100,000
Portofino Group, Inc.	Republican Party of Florida (Non-federal account)	6/04/93	5,000
Thomas Kramer	Democratic Senatorial Campaign Committee (Federal account)	9/17/93	3,000
Thomas Kramer	Ros-Lehtinen for Congress	10/12/93	1,000
Thomas Kramer	Friends of Connie Mack	11/12/93	500
Thomas Kramer	Kerrey for U.S. Senate Committee	12/02/93	1,000
Thomas Kramer	Friends of Connie Mack	12/16/93	1.500
Thomas Kramer	Friends of Connie Mack	1/24/94	1,000
Thomas Kramer	Republican Party of Florida (Federal/non-federal accoun		100,0001

^{1.} This contribution was split between the state party's federal and non-federal accounts, with \$5,000 deposited in the federal account, and the remaining \$95,000 deposited in the state account.

35 Star Island, Inc.	Democratic National Cmte. (Non-federal account)	3/04/94	60,000
Portofino Group, Inc.	Democratic National Cmte. (Non-federal account)	3/15/94	40,000
		b Total: \$	384,000

State and Local Committee Contributions

Contributor	Recipient	Date	Amount
Portofino Group, Inc.	Stuart Blumberg Campaign Fund	1/29/93	\$500
Olympus Holding Corporation	Stuart Blumberg Campaign Fund	1/29/93	500
Sun 🗧 Fun, Inc.	Bretos Campaign	4/14/93	500
Playa Del Sol, Ltd.	Conchi Bretos	4/14/93	500
New Fiesta, Inc.	Charles Dusseau Campaign	4/14/93	100
Playa Del Sol, Ltd.	Charles Dusseau Campaign	4/14/93	100
Olympus Holding Corporation	Charles Dusseau Campaign	4/14/93	100
New Fiesta, Inc.	Maurice Ferre Campaign	4/14/93	500
Olympus Holding Corporation	Maurice Ferre Campaign	4/14/93	500
New Fiesta, Inc.	Bruce Kaplan Campaign	4/14/93	500
Olympus Holding Corporation	Bruce Kaplan Campaign	4/14/93	500
Thomas Kramer	Neisen Kasdin Campaign Fund	4/23/93	500
Intermediaries	Neisen Kasdin	April 19	93 ? ²
Portofino Group, Inc.	Nancy Leibman Campaign Fund	6/15/93	500

^{2.} Mr. Kramer states that he does not recall the exact date or amount of this contribution. He also does not identify through whom he made this contribution. Mr. Kramer notes "intermediary" as the contributor where he believes he made a state or local campaign contribution through another.

St. Trop ez R/E Fund, Ltd.	Nancy Leibman Campaign Fund	6/15/93	500
Sandpoint Financial Ltd.	Nancy Leibman Campaign Fund	6/15/93	500
New Fiesta, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
Sun & Fun, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
Playa Del Sol, Ltd.	Nancy Leibman Campaign Fund	6/15/93	500
Beachwalk Development Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Olympus Holding Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Santorini Isle, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
7th & 5th Deco Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Portofino Group, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
St. Tropez R/E Fund, Ltd.	Sy Eisenberg Campaign Fund	6/22/93	500
New Fiesta, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
Sun & Fun, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
Playa Del Sol, Ltd.	Sy Eisenberg Campaign Fund	6/22/93	500
Beachwalk Development Corporation	Sy Eisenting Campaign Fund	6/22/93	500
Olympus Holding Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Santorini Isle, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
7th & 5th Deco Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Sandpoint Financial, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
Portofino Group, Inc.	Stacy Breen	7/20/93	500
St. Tropez R/E Fund.			
Ltd.	Mike Karpel Campaign Fund	10/19/93	500

- 3 -

New Fiesta, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Sun & Fun, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Play Del Sol, Ltd.	Mike Karpel Campaign Fund	10/19/93	500
Beachwalk Development Corporation	Mike Karpel Campaign Fund	10/19/93	500
Olympus Holding Corporation	Mike Karpel Campaign Fund	10/19/93	500
Santorini Isle, Inc.	Mike Karpel Campaign Fund	10/19/93	500
7th & 5th Deco Corp.	Mike Karpel Campaign Fund	10/19/93	500
Sandpoint Financial, Ltd.	Mike Karpel Campaign Fund	10/19/93	500
SBE, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Intermediary	Mike Karpel Campaign Fund	10/20/93	500
Intermediary	Mike Karpel Campaign Fund	10/21/93	500
Portofino Group, Inc.	Mike Karpel Campaign Fund	10/21/93	500
St. Tropez R/E Fund Ltd.	Gerald Lewis Campaign	12/08/93	500
New Fiesta, Inc.	Gerald Lewis Campaign	12/08/93	500
Sun & Fun, Inc.	Gerald Lewis Campaign	12/08/93	500
Playa Del Sol, Ltd.	Gerald Lewis Campaign	12/08/93	500
Beachwalk Development Corporation	Gerald Lewis Campaign	12/08/93	500
Olympus Holding Corporation	Gerald Lewis Campaign	12/08/93	500
7th & 5th Deco Corp.	Gerald Lewis Campaign	12/08/93	500
Sandpoint Financial Ltd.	Gerald Lewis Campaign	12/08/93	500
South Beach Creative Group, Inc.	Gerald Lewis Campaign	12/08/93	500
Thomas Kramer	James Burke Campaign Fund	12/15/93	500

St. Tropez R/E Fund, Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500
New Fiesta, Inc.	Campaign for Commissioner Javier Souto	3/03/94	500
Playa Del Sol, Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500
Olympus Holding Corporation	Campaign for Commissioner Javier Souto	3/03/94	500
Santorini Isle, Inc.	Campaign for Commissioner Javier Souto	3/03/94	500
Seagull Development Corp.	Campaign for Commissioner Javier Souto	3/03/94	500
Azure Coast Development Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500
Santorini Isle, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
5 Star Island, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
2 Star Island, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
SBE, Inc.	Gwen Margolis Campaign Fund	4/26/94	500
Olympus Holding Corporation	Gwen Margolis Campaign Fund	7/29/94	100
Playa Del Sol, Ltd.	State Senate President Pat Thomas "Victory in '94"	8/26/94	500
Portofino Group, Inc.	Larry Hawkins	9/01/94	500
St. Tropez R/E Fund, Ltd.	Larry Hawkins	9/01/94	500
Santorini Isle, Inc.	Larry Hawkins	9/01/94	500
Olympus Holding Corporation	Jeb Bush Gubernatorial Campaign	9/27/94	100

Olympus Holding Corporation

Jeb Bush Gubernatorial Campaign

9/27/94 100

Sub Total: \$34,600

TOTAL: \$418,600

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BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)) Thomas Kramer; Catherine Burda Kramer; Terri Bradley; Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A.; 35 Star Island, Inc.; Portofino Group, Inc.; Olympus Holding Corporation; Sun & Fun, Inc.; Playa Del Sol Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.; Beachwalk Development Corporation; Santorini Isle, Inc.; 7th & 5th Deco Corporation; Fi 1 M Sandpoint Financial, Ltd.; SBE, Inc.; South Beach Creative Group, Inc.; 5 Star Island, Inc.; 2 Star Island, Inc.; Seagull Development Corporation; Azure Coast Development, Ltd.; DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer; Democratic Senatorial Campaign Committee and Donald J. Foley, as treasurer; National Republican Senatorial Committee and Stan Huckaby, as treasurer; Republican Party of Florida (federal/ non-federal accounts) and James H. Stelling, as treasurer; Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer;) Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer; Friends of Connie Mack and Robert I. Watkins, as treasurer;) Mitchell for Senate and Barbara Keefe,) as treasurer;) Stuart Blumberg Campaign Fund;)

Pre-MUR 307

(continued)

Federal Election Commission Certification for Pre-MUR 307 June 25, 1996) Stacy Breen; Bretos Campaign;) Conchi Bretos;) James Burke Campaign Fund;) Jeb Bush Gubernatorial Campaign;) Charles Dusseau Campaign;) Sy Eisenberg Campaign Fund;) Maurice Perre Campaign;) Larry Hawkins;) Bruce Kaplan Campaign;)

Pre-MUR 307

Page 2

CERTIFICATION

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I, Marjorie W. Emmons, recording secretary for the Federal Election Commission executive session on June 25, 1996, do hereby certify that the Commission decided by a vote of 5-0 to take the following actions with respect to Pre-MUR 307:

1. Open a MUR.

Mike Karpel Campaign Fund;

Neisen Kasdin;

Javier Souto;

"Victory in '94"

Neisen Kasdin Campaign Fund;

Nancy Leibman Campaign Fund;

Gwen Margolis Campaign Fund;

Campaign for Commissioner for

State Senate President Pat Thomas

Gerald Lewis Campaign;

- Find reason to believe that Thomas Kramer violated 2 U.S.C. \$\$ 441e and 441f, and enter into conciliation prior to a finding of probable cause to believe.
- 3. Find reason to believe that Terri Bradley violated 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.

(continued)

- Find reason to believe that Mitchell for Senate and Barbara Keefe, as treasurer, violated 2 U.S.C. 5 441e, but take no further action and close the file as to these respondents.
- 5. Find reason to believe that 35 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 6. Find reason to believe that Portofine Group, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 7. Find reason to believe that Olympus Holding Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. 5 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 8. Find reason to believe that Sun & Fun, Inc. and Thomas Kramer, as owner and CEG, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 9. Find reason to believe that Playa Del Sol Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 10. Find reason to believe that New Fiesta, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. \$ 441e, and enter into conciliation prior to a finding of probable cause to believe.

(continued)

- 11. Find reason to believe that St. Tropez R/E Fund, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. 5 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 12. Find reason to believe that Beachwalk Development Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 13. Find reason to believe that Santorini Isle, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 14. Find reason to believe that 7th & 5th Deco Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. \$ 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 15. Find reason to believe that Sandpoint Financial, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. 5 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 16. Find reason to believe that SBE, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.T.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 17. Find reason to believe that South Beach Creative Group, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 18. Find reason to believe that 5 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.

- 19. Find reason to believe that 2 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. \$ 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 20. Find reason to believe that Seagull Development Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 21. Find reason to believe that Azure Coast Development, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 22. Find reason to believe that Catherine Burda Kramer violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 23. Find reason to believe that Friends of Connie Mack and Robert I. Watkins, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 24. Find reason to believe that Greenberg, Traurig, Hoffman ...ipoff, Rosen & Quentel, P.A. violated 2 U.S.C. § 441e.
- 25. Find reason to believe that the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer, violated 2 U.S.C. § 441e.
- 25. Find reason to believe that DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.

(continued)

- 27. Find reason to believe that the National Republican Senatorial Committee and Stan Huckaby, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 28. Find reason to believe that Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 29. Find reason to believe that Ros-Lehtigen for Congress and Antonio L. Argiz, as treasurer, violated 2 D.S.C. \$ 441e, but take no further action and close the file as to these respondents.
- 30. Find reason to believe that the Stuart Blumberg Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 31. Find reason to believe that Stacy Breen violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 32. Find reason to believe that the Bretos Campaign and Conchi Bretos violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 33. Find reason to believe that the James Burke Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 34. Find reason to believe that the Jeb Bush Gubernatorial Campaign violated 2 U.S.C. § 441e, but take no further action and close tha file as to this respondent.

(continued)

- 35. Find reason to believe that the Charles Dusseau Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 36. Find reason to believe that the Maurice Ferre Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 37. Find reason to believe that Larry Hawkins violated 2 U.S.C. 5 441e, but take no further action and close the file as to this respondent.
- 38. Find reason to believe that the Bruce Kaplan Campaign violated 2 U.S.C. 5 441e, but take no further action and close the file as to this respondent.
- 39. Find reason to believe that Neisen Kasdin Campaign Fund and Neisen Kasdin violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 40. Find reason to believe that the Gerald Lewis Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 41. Find reason to believe that the Gwen Margolis Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respond nt.
- 42. Find reason to believe that the Campaign for Commissioner for Javier Souto violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 43. Find reason to believe that State Senate President Pat Thomas "Victory in '94" violated 2 U.S.C. \$ 441e, but take no further action and close the file as to this respondent.

(continued)

- 44. Find reason to believe that the Sy Eisenberg Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 45. Find reason to believe that the Mike Karpal Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 46. Find reason to believe that the Nancy Leibman Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 47. Approve the Factual and Legal Analyses, Conciliation Agreements, and the appropriate letters, as recommended in the General Counsel's Report dated June 7, 1996.

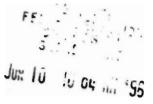
Commissioners Aikens, Elliott, McDonald, McGarry, and

Thomas voted affirmatively for the decision.

Attest:

6-25-96 Date

Marjorie W. Emmons Secretary of the Commission



FEDERAL ELECTION COMMISSION 999 E Street, N.W. Washington, D.C. 20463

SENSITIVE

FIRST GENERAL COUNSEL'S REPORT

Pre-MUR #307 DATE COMPLAINT RECEIVED BY OGC: 10/05/94 DATE ACTIVATED: 2/16/95 DATE TRANSFERRED: 3/1/96

STAFF MEMBER: Jose M. Rodriguez

COMPLAINANT: Sua Sponte

RESPONDENTS: Thomas Kramer Catherine Burda Kramer Terri Bradley Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A. 35 Star Island, Inc. Portofino Group, Inc. Olympus Holding Corporation Sun & Fun, Inc. Playa Del Sol Ltd. New Fiesta, Inc. St. Tropez R/E Fund, Ltd. Beachwalk Development Corporation Santorini Isle, Inc. 7th & 5th Deco Corporation Sandpoint Financial, Ltd. SBE, Inc. South Beac: Creative Group, Inc. 5 Star Island, Inc. 2 Star Island, Inc. Seagull Development Corporation Azure Coast Development, Ltd. DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer Democratic Senatorial Campaign Committee and Donald J. Foley, as treasurer National Republican Senatorial Committee and Stan Huckaby, as treasurer Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer

Friends of Connie Mack and Robert I. Watkins, as treasurer Mitchell for Senate and Barbara Keefe, as treasurer Stuart Blumberg Campaign Fund Stacy Breen Bretos Campaign Conchi Bretos James Burke Campaign Fund Jeb Bush Gubernatorial Campaign Charles Dusseau Campaign Sy Eisenberg Campaign Fund Maurice Ferre Campaign Larry Hawkins Bruce Kaplan Campaign Mike Karpel Campaign Fund Neisen Kasdin Campaign Fund Neisen Kasdin Nancy Leibman Campaign Fund Gerald Lewis Campaign Gwen Margolis Campaign Fund Campaign for Commissioner for Javier Souto State Senate President Pat Thomas "Victory in '94"

RELEVANT STATUTES: 2 U.S.C. § 441e 2 U.S.C. § 441f

RELEVANT REGULATIONS: 11 C.F.R. § 110.4 (a) (3)

INTERNAL REPORTS CHECKED: FEC Indices/Disclosure Reports

FEDERAL AGENCIES CHECKED: Immigration and Naturalization Service

I. GENERATION OF MATTER

This matter was generated by a <u>sua sponte</u> submission filed by counsel representing Thomas Kramer. (Attachment 1.) According to the submission, Mr. Kramer, a German foreign national, made numerous contributions to local, state and federal political committees during the 1993-1994 election cycle. It appears that Mr. Kramer made several of these contributions through corporations of which he was director and majority shareholder.¹

^{1.} This Office attempted to determine whether any of Mr. Kramer's corporations qualify as subchapter s corporations, but was unable to do so. During the course of this matter, this Office will make further attempts to ascertain the status of these corporations.

In addition, Mr. Kramer reimbursed his secretary, Terri Bradley, for contributions she made to a national party committee and a federal candidate committee. Based upon the <u>sua sponte</u> submission, it appears that Mr. Kramer made contributions, either personally, through other individuals or through his companies, to local, state, and federal political committees in excess of \$400,000, in violation of 2 U.S.C. §§ 441e and 441f.

II. FACTUAL AND LEGAL ANALYSIS

A. The Law

1. Section 441e

The basis of this <u>sua sponte</u> submission is the Act's prohibition on contributions from foreign nationals found at 2 U.S.C. § 441e. This provision states:

(a) It shall be unlawful for a foreign national directly or through any other person to make any contribution of money or other thing of value, or to promise expressly or impliedly to make any such contribution, in connection with any election to any political office or in connection with any primary election, convention, or caucus held to select candidates for any political office; or for any person to solicit, accept, or receive any such contribution from a foreign national.

The prohibition is further detailed in the Commission's

Regulations at 11 C.F.R. § 110.4(a)(3):

A foreign national shall not direct, dictate, control, or directly or indirectly participate in the decision-making process of any person, such as a corporation, labor organization, or political committee, with regard to such person's Federal or non-federal election-related activities, such as decisions concerning the making of contributions or expenditures in connection with elections for any local, State, or Federal office or decisions concerning the administration of a political committee.

The term "foreign national" is defined at 2 U.S.C. § 441e(b)(1) as, <u>inter alia</u>, a "foreign principal" as that term is defined at 22 U.S.C. § 611(b). Under Section 611(b), a "foreign principal" includes:

(2) a person outside the United States, unless it is established that such person is an individual and a citizen of and domiciled within the United States, or that such person is not an individual and is organized under or created by the laws of the United States or of any State or other place subject to the jurisdiction of the United States and has its principal place of business within the United States; and

(3) a partnership, association, corporation, organization, or other combination of persons organized under the laws of or having its principal place of business in a foreign country.

The Act further provides that resident aliens are excluded from the definition of "foreign mational." See 2 U.S.C. § 441e(b)(2).

It is clear that the Act prohibits contributions from persons, including corporations, that are foreign nationals. 2 U.S.C. § 441e. The Commission has also addressed the issue of whether a corporation that is not a foreign national, but is a domestic sublidiary of a foreign national parent, may make contributions in connection with state and local campaigns for political office. In addressing this issue, the Commission has looked to two factors: the source of the funds used to make the contributions and the nationality status of the decision makers. Regarding the source of funds, the Commission has mot permitted such contributions by a domestic corporation where the source of funds is from a foreign national, reasoning that this essentially permits the foreign national to make contributions indirectly when it could not do so directly. <u>See, e.g.</u>, A.O.s 1989-20, 1985-3 and 1981-36. <u>See also</u>, A.O. 1992-16.

Even if the funds in question are from a domestic corporation, however, the Commission also looks at the nationality status of the decision makers. <u>See</u> A.O.s 1985-3 and 1982-10. The Commission has conditioned its approval of contributions by domestic subsidiaries of foreign nationals by requiring that no director or officer of the company or its parent, or any other person who is a foreign national may participate in any way in the decision-making process regarding the contributions. This prohibition has been codified at 11 C.F.R. § 110.4 (a) (3), as noted above.

2. Section 441f

Pursuant to 2 U.S.C. § 441f, no person shall make a contribution in the name of another person or knowingly permit his or her name to be used to effect such a contribution, and no person shall knowingly accept a contribution made by one person in the name of another person. The Act defines person to include a corporation. 2 U.S.C. § 431(11).

3. Knowing and Willful Violations

Further, the Act addresses knowing and willful violations. 2 U.S.C. 55 437g(a)(5)(C) and 437g(d). The phrase "knowing and willful" indicates that "actions [were] taken with full knowledge of all of the facts and a recognition that the action is prohibited by law." 122 Cong. Rec. H3778 (daily ed. May 3, 1976.) The knowing and willful standard requires knowledge that one is violating the law. <u>Federal Election Comm'n v. John A. Dramesi for</u> Congress Committee, 640 F. Supp. 985 (D.N.J. 1986). A knowing and willful violation may be established by "proof that the defendant acted deliberately and with knowledge that the representation was false." <u>United States v. Hopkins</u>, 916 F.2d 207, 214-215 (5th Cir. 1990). An inference of a knowing and willful violation may be drawn "from the defendants' elaborate scheme for disguising" their actions and their "deliberate convey[ance of] information they knew to be false to the Federal Election Commission."

B. The Sua Sponte Submission

In an Affidavit accompanying the <u>sua sponte</u> submission, Thomas Kramer avers that he is a German citizen and that he is "not lawfully admitted in the United States for permanent residence." (Attachment 1, at 12.) He further states:

> I made candidate contributions personally and through my companies during a period of approximately a year and three-quarters, beginning in early 1993. I gave to state and local candidates, the Republican Party of Florida, and the national Democratic and Republican parties. I also personally made or caused contributions to four federal candidates.

(Id.)

According to the chart attached to Mr. Kramer's Affidavit, he made contributions to "federal political committees" during the 1993-1994 election cycle. (<u>Id.</u> at 17.) As is apparent below, Mr. Kramer assertedly made these contributions directly; through his secretary, Terri Bradley; or through corporations which he controlled.

Contributor	Recipient	Date	Amount
Terri Bradley	Mitchell for Senate	3/20/93	\$1,000
Portofino Group, Inc.	Democratic National Cmte Non-federal account	3-4/932	25,000
Terri Bradley	Democratic Senatorial Campaign Committee	4/28/93	20,000
Portofino Group, Inc.	National Republican Senatorial Committee - Non-federal account	6/04/93	25,000
Portofino Group, Inc.	Republican Party of Florida ⁵	6/04/93	100,000

2. Mr. Kramer does not remember the exact date of this contribution, but states that it occurred between "March and April 1993" and was given for the "Grand Bay Dinner for VP Gore." (Attachment 1, at 17.)

3. In his Affidavit, Mr. Kramer does not explain whether the contributions to the national political committees (<u>viz</u>. the DNC, the DSCC, and the NRSC) were designated for the federal or non-federal accounts of these committees. Based on a review of the public record, it appears that all contributions made by Mr. Kramer through his companies to national political committees were deposited into the committees' non-federal accounts.

4. Mr. Kramer states that this contribution was given to the "Republican Senatorial Committee." The Commission's records indicate that the only such committee is the "National Republican Senatorial Committee."

5. Mr. Kramer made contributions totaling \$205,000 to the Republican Party of Florida. As the chart demonstrates, Mr. Kramer asserts that he made two contributions totaling \$105,000 on June 4, 1993 through his corporation the Portofino Group, Inc., and one direct contribution in his name of \$100,000 on March 3, 1994. It is not clear from Mr. Kramer's Affidavit whether these contributions were designated for the state party's federal account or state account. <u>See infra</u> p. 8 nn.6 & 7.

However, a review of the state party's federal and state reports clarifies that the two contributions from the Portofino Group, Inc. (totaling \$105,000) were deposited into the Republican Party of Florida's state account, as was \$95,000 of Mr. Kramer's direct \$100,000 contribution. The remaining \$5,000 of Mr. Kramer's direct contribution was deposited into the state

	Thomas Kramer	Ros-Lehtinen for Congress
	Thomas Kramer	Friends of Connie Mack
	Thomas Kramer	Kerrey for U.S. Senate Committee
	Thomas Kramer	Friends of Connie Mack
	Thomas Kramer	Friends of Connie Mack
	Thomas Kramer	Republican Party of Florida
8	35 Star Island, Inc.	Democratic National Cmte Non-federal account
3 3	Portofino Group, Inc.	Democratic National Cmte Non-federal account
1		
0		
N.,	(Footnote & continued f	from provious page)
S C	contributed by Mr. Kram	c. Consequently, the total amount mer, personally and through his 000 to the Republican Party of

Thomas Kramer

ued from previous page) count. Consequently, the total amount Kramer, personally and through his was \$200,000 to the Republican Party of Florida's corporation, state account, and \$5,000 to its federal account.

6. Mr. Kramer states that he gave this contribution to Republican Party of Florida Victory '94 which appears to be a project of the Republican Party of Florida Federation Campaign Committee (the state party's federal account). However, as noted above, this contribution was reported as received by the Republican Party of Florida's state account.

7. The chart provided by Mr. Kramer indicates only that this contribution was for the "Statesman's Dinner." (Attachment 1, at 17.) As noted above, this contribution was reported as received by the Republican Party of Florida's state account.

Mr. Kramer states that this contribution was given for the 8. "DSCC Senate Majority Dinner." (Attachment 1, at 17.)

9. As noted above, \$5,000 of this contribution was deposited in the state party's federal account, with the remaining \$95,000 going to the state account.

Portofino Group, Inc. Republican Party of Florida 6/04/93

Democratic Senatorial

Campaign Committee

5,0007

3,0008

1,000

1,000

1,500

1,500

500

9/17/93

10/12/93

11/13/93

12/02/93

12/10/93

12/10/93

3/03/94 100,0009

3/04/94 60,000

3/15/94 40.000

Total: \$384,5

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In addition, Mr. Kramer asserts that he made the following contributions to local and state candidates during the 1993-1994

Recipient Contributor Date Aniount Portofino Group, Inc. Stuart Blumberg Campaign Fund 1/29/93 \$500 Olympus Holding Stuart Blumberg Campaign Corporation Fund 1/29/93 500 Sun & Fun, Inc. Bretos Campaign 4/14/93 500 Conchi Bretos Playa Del Sol, Ltd. 4/14/93 500 New Fiesta, Inc. Charles Dusseau Campaign 4/14/93 100 Playa Del Sol, Ltd. Charles Dusseau Campaign 4/14/93 100 Olympus Holding Corporation Charles Dusseau Campaign 4/14/93 100 New Fiesta, Inc. Maurice Ferre Campaign 4/14/93 500 Olympus Holding Corporation Maurice Ferre Campaign 4/14/93 500 New Fiesta, Inc. Bruce Kaplan Campaign 4/14/93 500 Olympus Holding Corporation Bruce Kaplan Campaign 4/14/93 500 Neisen Kasdin Campaign Fund Thomas Kramer 4/23/93 500 210 Intermediaries Neisen Kasdin April 1993 Portofino Group, Inc. Nancy Leibman Campaign Furid 6/15/93 500 St. Tropez R/E Fund. Ltd. Nancy Leibman Campaign Fund 6/15/93 500 Sandpoint Financial Ltd. Nancy Leibman Campaign Fund 6/15/93 500

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election cycle. (Attachment 1, at 17-21.)

^{10.} Mr. Kramer states that he does not recall the exact date or amount of this contribution. He also does not identify through whom he made this contribution. Mr. Kramer notes "intermediary" as the contributor where he believes he "made a state or local campaign contribution through another." (Attachment 1, at 6.)

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New Fiesta, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
Sun & Fun, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
Playa Del Sol, Ltd.	Nancy Leibman Campaign Fund	6/15/93	500
Beachwalk Development Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Olympus Holding Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Santorini Isle, Inc.	Nancy Leibman Campaign Fund	6/15/93	500
7th & 5th Deco Corporation	Nancy Leibman Campaign Fund	6/15/93	500
Portofino Group, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
St. Tropez R/E Fund. Ltd.	Sy Eisenberg Campaign Fund	6/22/93	500
New Fiesta, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
Sun & Fun, Inc.	Sy Eisenberg Campaign Fund	5/22/93	500
Flaya Del Sol, Ltd	Sy Eisenberg Campaign Fund	6/22/93	500
Beachwalk Development Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Clympus Holding Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Santorini Isle, Inc.	Sy Eisenberg Campaign Fund	6/22/93	500
7th & 5th Deco Corporation	Sy Eisenberg Campaign Fund	6/22/93	500
Sandpoint Financial, Inc.	Sy Eisemberg Campaign Fund	6/22/93	500
Portofino Group, Inc.	Stacy Breen	7/20/93	500
St. Tropez R/E Fund, Ltd.	Mike Karpel Campaign Fund	10/29/93	500
New Fiesta, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Sun & Fun, Inc.	Mike Karpel Campaign Fund	20/19/93	500
Play Del Sol, Ltd.	Mike Karpel Campaign Fund	10/19/93	5:00

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Beachwalk Development Corporation	Mike Karpel Campaign Fund	10/19/93	500
Olympus Holding Corporation	Mike Karpel Campaign Fund	10/19/93	500
Santorini Isle, Inc.	Mike Karpel Campaign Fund	10/19/93	500
7th & 5th Deco Corp.	Mike Karpel Campaign Fund	10/19/93	500
Sandpoint Financial, Ltd.	Mike Karpel Campaign Fund	10/19/93	500
SBE, Inc.	Mike Karpel Campaign Fund	10/19/93	500
Intermediary	Mike Karpel Campaign Fund	10/20/93	500
Intermediary	Mike Karpel Campaign Fund	10/21/93	500
Portofino Group, Inc.	Mike Karpel Campaign Fund	10/21/93	500
St. Tropez R/E Fund			
Ltd.	Gerald Lewis Campaign	12/08/93	500
New Fiesta, Inc.	Gerald Lewis Campaign	12/08/93	500
Sun & Fun, Inc.	Gerald Lewis Campaign	12/08/93	500
Playa Del Sol, Ltd.	Gerald Lewis Campaign	12/08/93	500
Beachwalk Development Corporation	Gerald Lewis Campaign	12/08/93	500
Olympus Holding Corporation	Gerald Lewis Campaign	12/08/93	500
7th & 5th Deco Corp.	Gerald Lewis Campaign	12/08/93	500
Sandpoint Financial Ltd.	Gerald Lewis Campaign	12/08/93	500
South Beach Creative Group, Inc.	Gerald Lewis Campaign	12/08/93	500
Thomas Kramer	James Burke Campaign Fund	12/15/93	500
St. Tropez R/E Fund,			
Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500
New Fiesta, Inc.	Campaign for Commissioner		
	Javier Souto	3/03/94	500

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		- 44-			
	Playa Del Sol, Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500	
	Olympus Holding Corporation	Campaign for Commissioner Javier Souto	3/0 3/94	500	
	Santorini Isle, Inc.	Campaign for Commissioner Javier Souto	3/03 /94	500	
	Seagull Development Corp.	Campaign for Commissioner Javier Souto	3/03/94	500	
	Azure Coast Development Ltd.	Campaign for Commissioner Javier Souto	3/03/94	500	
	Santorini Isle, Inc.	Gwen Margolis Campaign Fund	4/26/94	500	
	5 Star Island, Inc.	Gwen Margolis Campaign Fund	4/26/94	500	
5	2 Star Island, Inc.	Gwen Margolis Campaign Fund	4/26/94	500	
6	SEE. Inc.	Gwen Margolis Campaign Fund	4/26/94	500	
2	Clyres Holding Corporation	Gwen Margolis Campaign Fund	7/29/94	100	
20	Flaya Del Sol, Ltd.	State Senate President Pat Thomas "Victory in '94"	8/26/94	500	
N.,	Fortofino Group, Inc.	Larry Hawkins	9/01/94	500	
C.	St. Tropez R/E Fund, Ltd.	Larry Hawkins	9/01/94	500	
0)	Santorini Isle, Inc.	Larry Hawkins	9/01/94	500	
0	Olympus Holding Corporation	Jeb Bush Gubernatorial Campaign	9/27/94	100	
	Olympus Holding Corporation	Jeb Bush Gubernatorial Campaign	9/27/94	100	
			Total:	\$34,600	

Thus, according to Mr. Kramer's admission, he made local, state, and federal political contributions totaling \$419,100 during the 1993-1994 election cycle.¹¹ According to counsel, Mr. Kramer has requested refunds of all his personal and corporate contributions. (Attachment 1, at 5 and 13.) To date, Mr. Kramer reports receiving refunds totaling only \$162,555 -- from the Democratic National Committee (\$125,000); Democratic Senatorial Campaign Committee (\$3,000); National Republican Senatorial Committee (\$25,000); Republican Party of Florida (federal account) (\$5,000);¹² Ros-Lehtinen for Congress (\$1,000); Charles Dusseau Campaign (\$300); Sy Eisenberg Campaign Fund (\$875); Neisen Kasdin Campaign Fund (\$155); Gerald Lewis Campaign (\$125); and the Gwen Margolis Campaign Fund (\$2,100). (<u>Id.</u> at 17-21.)

As shown above, Mr. Kramer admits that he made a portion of his contributions through 17 corporations listed above (\$287,600), and through 3 unnamed "intermediaries" (\$1,000 +). (See Attachment 1.) Mr. Kramer does not reveal the total amount of the contributions made through "intermediaries," noting only that two of the "intermediaries" contributed \$500 apiece, but failing to

^{11.} Mr. Kramer overstates the total of his contributions by \$500. See infra n.16 and pp. 21-23. Consequently, the total in fact contributed by Mr. Kramer is \$418,600. This corrected amount is used for the remainder of the analysis.

^{12.} Of note, Mr. Kramer twice requested refunds from the Republican Party of Florida for his contributions totaling \$205,000. In response, the state party refunded only the \$5,000 deposited in its federal account, arguing in part that the remaining \$200,000 was lawfully deposited into its non-federal account and used for non-campaign related redistricting purposes, exempt from the foreign national prohibition. For a complete discussion of these transactions, see discussion <u>infra</u> at pp. 26-28.

list any amount for the third. However, because Florida law limits contribution amounts to \$500 from any individual or corporation, the total amount of these "intermediary" contributions appears not to exceed \$1,500. (Fla. Stat. Ann. \$ 106.08(1) (West 1992)). Consequently, because of the <u>de minimus</u> amount involved in these unspecified contributions, this Office will not seek further information concerning these contributions.

Mr. Kramer also admits that he "made two contributions at the federal level" through his secretary, Terri Bradley. Specifically, he states that he "reimbursed Ms. Bradley for a \$1,000 contribution made in her name to Senator George Mitchell in March 1993." (Attachment 1, at 14.) Additionally, he "reimbursed Ms. Bradley for a \$20,000 contribution made in her name to the Democratic Senatorial Campaign Committee ("DSCC") on April 28, 1993." (Id.) He further states in his Affidavit:

> I believe that I was informed directly or indirectly by a Democratic party fundraiser that the DSCC would accept contributions only from U.S. citizens. I do not recall what, if any, explanation may have been given. In any event, I did not understand at the time that I was being advised that it was unlawful for the DSCC (or any or else) to accept political contributions from foreign nationals. I proceeded as I did because, to the best of my recollection, I understood that the solicitor suggested (in the presence of myself and my secretary) that, since the DSCC accepted contributions only from U.S. citizens, a U.S. citizen should contribute on my behalf.

(<u>Id</u>.)

Mr. Kramer's attorney explains the circumstances surrounding these contributions as follows:

Mr. Kramer did not intend to violate Section 441e, and he is guite sorry that it appears that he has done so. He was unaware of Section 441e or any legal restrictions on the ability of foreign nationals to make candidate-related contributions. Although Mr. Kramer is quite obviously a foreign national in origin, no fundraiser or candidate ever inquired into his immigration status or refused funds from him because he was a foreign national. In addition, Mr. Kramer was represented by law firms on business matters during this period, including a firm that handled his immigration matters and whose principals solicited contributions from him and suggested that he make certain other contributions. He was never advised that a foreign national could not make candidate contributions.

(Id. at 4.) In addition, counsel states:

Although he was solicited by numerous campaign fundraisers and is quite clearly of foreign origin, he was never asked about his citizenship or residency status. Mr. Kramer voluntarily brought this matter to the Commission's attention, and he has cooperated fully in facilitating an investigation into his contributions.

(<u>Id.</u> at 6-7.) Further, counsel represents that when Mr. Kramer learned through a September 28, 1994 article in the <u>Tampa Tribune</u>¹⁴ that some of his contributions might have been illegal, he immediately contacted legal counsel, who promptly notified the FEC of the situation. (<u>Id.</u> at 4.) Finally, counsel expresses an interest in entering into pre-probable cause conciliation. (<u>Id.</u> at 7.)

^{14.} The <u>Tampa Tribune</u> newspaper article is part of Attachment 1, at pages 22-23.

C. Analysis

There is no question that Thomas Kramer is a foreign national who made impermissible contributions -- personally, through corporations he owned and directed, and through his secretary -to local, state, and federal candidates in violation of 2 U.S.C. §§ 441e and 441f. Correspondingly, political committees and candidates at the local, state and federal levels received impermissible contributions from Mr. Kramer, in violation of 2 U.S.C. §§ 441e and 441f.

1. <u>Contributions by Kramer personally, through Terri</u> Bradley and through Kramer's corporations

Thomas Kramer is a German citizen¹⁵ and fits squarely within the definition of a foreign national. Accordingly, he is prohibited from making contributions to local, state or federal candidates or political committees. 2 U.S.C. § 441e and 11 C.F.R. § 110.4(a)(3). As discussed above, Mr. Kramer admits that he made political contributions in his own name totaling \$109,500 during the 1993-1994 election cycle, in violation of 2 U.S.C. § 441e.¹⁶ This figure does not take into account funds Mr. Kramer

Both E-1 and E-2 visas are held by non-immigrants, and the bearer retains the citizenship of their native country. These visas may be effective for up to ten years.

16. As discussed <u>infra</u> at pp. 22-23, Mr. Kramer overstates his contributions to Friends of Connie Mack by \$500. Accordingly, Mr. Kramer directly contributed a total of \$109,000.

^{15.} Mr. Kramer states that he lives in the United States on an E-2 visa. According to the United States Immigration and Naturalization Service, an individual holding an E-2 visa is a dependent of an individual who holds an E-1 visa. (The dependent relationship can be that of spouse, child, or in-law.) An E-1 visa is known as a "treaty trader," that is, the individual is permitted to enter the United States to invest money in this country.

contributed through his secretary (\$21,000), funds he contributed through his seventeen corporations (\$287,600), and funds contributed through unnamed "intermediaries" (at least \$1,000).

Moreover, despite counsel's assertions that "no fundraiser or candidate ever inquired into [Mr. Kramer's] immigration status or refused funds from him because he was a foreign national," it is clear that at least one recipient questioned his status as a contributor. (Attachment 1, at 4.) Specifically, Mr. Kramer avers that he "believe[s] that [he] was informed directly or indirectly by a Democratic party fundraiser that the DSCC would accept contributions only from U.S. citizens." (Id. at 14.) Mr. Kramer also states that Terri Bradley was present with him at the Democratic fundraiser where he was informed that he could not contribute because of his foreign national status. After being informed of this, Mr. Kramer's secretary, Terri Bradley, contributed \$20,000 to the DSCC, for which he subsequently reimbursed her. Mr. Kramer states that "[he] proceeded as [he] did because, to the best of [his] recollection, [he] understood that the solicitor suggested . . . that, since the DSCC accepted contributions only from U.S. citizens, a U.S. citizen should contribute on [his] behalf, " but that he has "no recollection of understanding that there was any legal issue involved." (Id.) This contribution was made on April 28, 1993.

While the exact substance of the committee's message to Mr. Kramer concerning his contribution is not known, according to Mr. Kramer's Affidavit, he was on notice as early as April 1993 that political contributions by foreign nationals were problematic, at least with regard to the DSCC. Nonetheless, Mr. Kramer continued to make contributions without further inquiry.

Mr. Kramer not only made contributions in his own name and Ms. Bradley's, but he states that he made contributions through his companies.¹⁷ Specifically, Mr. Kramer states that the "donor companies . . are all corporations incorporated under the laws of the state of Florida and are wholly owned by me." (Attachment 1, at 12.) The public record reflects that Mr. Kramer is also the Chief Executive Officer of these corporations. In sum, Mr. Kramer made \$287,600 in contributions to 18 political committees through 17 corporations.

Under 22 U.S.C. § 611(b), a corporation organized under the laws of any state within the United States, with a principal place of business within the United States, is not a foreign principal and, accordingly, would not be a foreign national under 2 U.S.C. § 441e. See Advisory Opinion 1992-16. As discussed above, however, Section 441e also prohibits contributions by a foreign national "through any other person," including by definition a corporation. In addition, a foreign national cannot direct, control, or participate in the decision-making process of a

^{17.} These contributions came from or through the following: Portofino Group, Inc. (\$198,000); 35 Star Island, Inc. (\$60,000); Olympus Holding Corporation (\$4,400); Sun & Fun, Inc. (\$2,500); Playa del Sol Ltd. (\$3,600); New Fiesta, Inc. (\$3,600); St. Tropez R/E Fund Ltd. (\$3,000); Sandpoint Financial, Inc. (\$2,000); Beachwalk Development Corporation (\$2,000); Santorini Isle, Inc. (\$3,000); 7th & 5th Deco Corporation (\$2,000); SBE, Inc. (\$1,000); South Beach Creative Group, Inc. (\$500); Seagull Development Corporation (\$500); Azure Coast Development Ltd. (\$500); 5 Star Island, Inc. (\$500); and 2 Star Island, Inc. (\$500).

corporation with regard to decisions about the making of contributions. 11 C.F.R. § 110.4(a)(3). Based upon Mr. Kramer's Affidavit, as an officer he directed these corporate contributions and, as a result, he made additional prohibited foreign national contributions totaling \$287,600, in violation of 2 U.S.C. § 441e.

The majority of Mr. Kramer's contributions, specifically \$387,800.00¹⁸ of the \$418,600.00,¹⁹ occurred after he had been informed by the DSCC that it "would accept contributions only from U.S. citizens." (Attachment 1, at 14, ¶ 8b.) Thus, it appears that despite being on notice that contributions from a foreign national could be problematic, Mr. Kramer continued to make political contributions without inquiry as to their legality. While such action may not rise to the level of a knowing and willful violation because it is not clear whether Mr. Kramer had specific knowledge of the foreign national prohibition or the prohibition against making contributions in the name of another, it does aggravate the violation by demonstrating a disregard for the laws governing political contributions.²⁰ See Federal Election

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^{18.} This calculation includes the \$20,000 contribution to the DSCC made in the name of Terri Bradley.

^{19.} This total does not include the contribution by Mr. Kramer through an unidentified "intermediary" Neisen Kasdin, in April 1993, for which there is no known amount.

^{20.} Moreover, while the very making of contributions by a foreign national in the name of another -- non-foreign national -- individual, may in certain cases, allow for an inference that the Section 441e violations are knowing and willful (see United Sates v. Hopkins, 916 F.2d 207, 214-215 (5th Cir. 1990) (an inference of a knowing and willful violation may be drawn "from defendants' elaborate scheme for disguising" actions)), the contradictory evidence in the present matter militates against such an inference. Specifically, Mr. Kramer made contributions on March 20 and April 28, 1993 to Federal

Comm'n v. John A. Dramesi for Congress Committee, 640 F. Supp. 985 (D.N.J. 1986) (knowing and willful violation requires knowledge that one is violating the law).

Accordingly, this Office makes no knowing and willful recommendations, but instead recommends that the Commission find reason to believe that Thomas Kramer violated 2 U.S.C. § 441e. This Office further recommends that the Commission find reason to believe that Thomas Kramer made contributions totaling \$21,000 in the name of another, in violation of 2 U.S.C. § 441f, and that Terri Bradley permitted her name to be used to effect these contributions, also in violation of 2 U.S.C. § 441f. Last, this Office recommends that the Commission enter into conciliation with Mr. Kramer and Ms. Bradley prior to a finding probable cause to believe. (For discussion of the proposed conciliation agreements, see <u>infra</u> pp. 31-32.)

This Office makes no recommendations at this time concerning the Democratic Senatorial Campaign Committee. During the course

⁽Footnote 20 continued from previous page)

political committees in the name of his secretary, initially suggesting that he may hav been attempting to hide the foreign national source of the funds. Yet, he subsequently made several contributions in his own name to other Federal political committees. It does not follow that if Mr. Kramer was attempting to hide the source of his contributions by funneling them through another individual, he would later make direct contributions in his own name. Further investigation may serve to clarify Mr. Kramer's intent in funneling a portion of his contributions through another. However, for the reasons cited in this report, this Office does not recommend conducting an investigation in this matter, but instead recommends entering into conciliation at this stage in the enforcement process.

of the conciliation negotiations, this Office will seek information concerning the circumstances leading to Ms. Bradley's contribution and will make recommendations as warranted by any new information.

Further, this Office recommends that the Commission find reason to believe that Mitchell for Senate and Barbara Keefe, as treasurer, violated 2 U.S.C. § 441e concerning the \$1,000 contribution made in the name of Terri Bradley.²¹ In light of the amount at issue and in order to best utilize the Commission's resources, this Office also recommends that the Commission take no further action and close the file as to Mitchell for Senate and Barbara Keefe, as treasurer. If the Commission approves these recommendations, this Office will send an admonishment letter to Mitchell for Senate.²²

In addition, because Mr. Kramer exercised direction and control over the making of these contributions, and because he distinguishes these contributions from his "personal contributions," this Office recommends that the Commission find reason to believe that the following corporations and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e by making

22. In the admonishment letter to Mitchell for Senate, this Office will request that the Committee disgorge to the United States Treasury the unrefunded \$1,000 contribution at issue.

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^{21.} It does not appear that Mitchell for Senate had any knowledge that the funds contributed in Ms. Bradley's name were not her own, or that they originated from a foreign national. Accordingly, consistent with Commission policy, this Office makes a recommendation concerning only a possible violation of 2 U.S.C. § 441e, which does not require a knowing acceptance, and makes no recommendation concerning a possible violation of 2 U.S.C. § 441f in connection with the same contribution, as this provision does require knowing acceptance.

contributions to federal committees and in connection with local and state elections: 35 Star Island, Inc.; Portofino Group, Inc.; Olympus Holding Corporation; Sun & Fun, Inc.; Playa Del Sol Ltd.; New Fiesta, Inc.; St. Tropez R/E Fund, Ltd.; Beachwalk Development Corporation; Santorini Isle, Inc.; 7th & 5th Deco Corporation; Sandpoint Financial, Ltd.; SBE, Inc.; South Beach Creative Group, Inc.; 5 Star Island, Inc.; 2 Star Island, Inc.; Seagull Development Corporation; and Azure Coast Development, Ltd. This Office recommends that the Commission also enter into pre-probable cause conciliation with these respondents.

2. Catherine Burda Kramer and Friends of Connie Mack

Based on the evidence presently in hand, the exact amount contributed by Thomas and Catherine Burda Kramer to the Friends of Connie Mack (the "Mack Committee") is unclear. In his Affidavit, Mr. Kramer states that he made contributions to the Mack Committee on November 13, 1993 (\$500) and December 10, 1993 (\$3,000). According to Mr. Kramer, the \$3,000 in contributions made in December, 1993 consisted of two \$1,500 contributions to the Mack Committee. Mr. Kramer states that he received no refunds of these contributions.

The Mack Committee reports that it received a total of \$3,000 in contributions from Mr. Kramer on November 12, 1993 (\$500), December 16, 1993 (\$1,500) and January 24, 1994 (\$1,000). The Mack Committee, however, reports refunding all of the contributions to him. The Mack Committee also reports receipt of a total of \$2,000 in contributions from Mr. Kramer's wife, Catherine Burda Kramer, on December 16, 1993 (\$1,500) and January 10, 1994 (\$500). The Mack Committee reports that it refunded the \$2,000 in contributions to Catherine Burda Kramer.

In his Affidavit, Mr. Kramer does not address any contributions made by Mrs. Kramer to the Mack Committee. According to Mr. Kramer, he made two \$1,500 contributions to this same committee in December; however, Friends of Connie Mack reported the contributions as \$1,500 from Thomas Kramer and \$1,500 from Catherine Kramer. In addition to the disputed \$1,500 contribution, it appears that Mrs. Kramer made at least one contribution to the Mack Committee; as reported by the Mack Committee, it received a \$500 contribution on January 10, 1994, from Catherine Burda Kramer. A review of the public record indicates that Mrs. Kramer may be a foreign national because it does not appear that she has a social security number. Thus, this Office recommends that the Commission find reason to believe that Catherine Burda Kramer violated 2 U.S.C. § 441e. Because of the apparent de minimis amount at issue, this Office also recommends that the Commission take no further action and close the file as to Mrs. Kramer.

Likewise, this Office recommends that the Commission find reason to believe the Friends of Connie Mack and Robert I. Watkins, as treasurer, violated 2 U.S.C. § 441e. In light of the comparatively minor amount at issue with the Mack Committee and because they reported refunding all contributions received from Mr. and Mrs. Kramer, this Office also recommends that the Commission take no further action and close the file as to the Friends of Connie Mack. If the Commission approves these

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recommendations, this Office will send an admonishment letter to the Friends of Connie Mack and Mrs. Kramer.

3. Law Firm Contribution Solicitations

Mr. Kramer also avers that he was represented by several law firms during the time period that he was making his political contributions. Mr. Kramer states:

> During this period, I was represented by several law firms on business matters, including Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel and Thomson Muraro Razook & Hart. The Greenberg, Traurig firm was my principal counsel, and handled my immigration matters among other things. Principals at that firm from time-to-time solicited from me and suggested that I make certain political contributions. I did not specifically request election law advice from Greenberg, Traurig or Thomson Muraro. However, I generally requested Greenberg, Traurig to take all appropriate action to assure that my activities of which they were aware were conducted in a fashion fully compliant with the At no time did any attorney advise me that law. there was any issue as to my legal ability to make political contributions or that foreign nationals were prohibited from making such contributions.

(Attachment 1, at 13.)

The Act prohibits the solicitation of contributions from a foreign national. 2 U.S.C. § 441e. According to Mr. Kramer's Affidavit, his law firm, Greenberg and Traurig, solicited contributions from him, and the firm knew he was a foreign national because it represented him on immigration matters. Because it is unclear what contributions were solicited by the law firm, and to allow the law firm an opportunity to respond and clarify the record, this Office recommends that the Commission find reason to believe that Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel violated 2 U.S.C. § 441e.²³

4. Recipient Political Committees

As a result of Mr. Kramer's contributions, several federal political committees received impermissible contributions totaling \$184,500. These federal political committees included the DNC Services Corporation/Democratic National Committee ("DNC"), the Democratic Senatorial Campaign Committee ("DSCC"), the National Republican Senatorial Committee ("NRSC"), Kerrey for U.S. Senate Committee, Ros-Lehtinen for Congress and the federal political committees previously discussed -- namely, the Republican Party of Florida (federal account), Friends of Connie Mack and Mitchell for Senate Committee. State and local political committees, including the Republican Party of Florida (non-federal account) received impermissible contributions totaling \$234,600. According to Mr. Kramer, these political committees and candidates received prohibited contributions from a foreign national, or from corporations owned and directed by a foreign national. The Act's prohibition against foreign national contributions does not contain a knowledge requirement. 2 U.S.C. § 441e. Thus, these recipient political committees violated 2 U.S.C. § 441e by their receipt of these prohibited political contributions.

^{23.} Because this respondent is a law firm, it raises the question of whether this violation was knowing and willful. This Office reviewed the firm's biography in the 1994 edition of the <u>Martindale-Hubbell Law Directory</u> and it does not appear that any of the attorneys at that firm practice election law. Therefore, this Office makes no knowing and willful recommendations at this time against Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel.

There are additional issues raised by the contributions received by the Republican Party of Florida (non-federal account) ("RPF"). Soon after the <u>Tampa Tribune</u> newspaper ran an article explaining that Mr. Kramer was a foreign national, RPF refunded \$5,000 of the \$205,000 contributed by Mr. Kramer and one of his companies. A review of RPF's campaign finance reports filed with the Commission indicates that this committee's federal account only reported a \$5,000 contribution from Mr. Kramer as received on March 4, 1994, but did not report any other contributions from him or Portofino Group, Inc. RPF also reported that it refunded \$5,000 to Mr. Kramer on October 13, 1994, from its federal account.

In an attempt to determine how and whether the remaining contributions were deposited, this Office recently obtained copies of RPF's state reports for the time period at issue. Examination of the voluminous state reports shows that the remaining \$200,000 in contributions were reported as deposited into RPF's non-federal account. According to these reports, on June 8, 1993, the Portofino Group, Inc. made two contributions to RPF totaling \$5,000 and \$100,000. In addition, the state reports show the receipt of a \$95,000 contribution from Thomas Kramer on March 4, 1994.

Mr. Kramer repeatedly requested the refund of these contributions. In an October 25, 1994 letter accompanying only Mr. Kramer's \$5,000 federal contribution refund, and in apparent response to Mr. Kramer's request for a full refund, Ellen Darden, RPF's Chief of Staff, states that "[t] his represents a

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refund of the portion of the donation that you made to the Party which we designated to our Federal account at the time of receipt." (Attachment 1, at 8.) While acknowledging that the state party is prohibited from accepting foreign national contributions and that it could not deposit such contributions into its federal account nor transfer such funds from its federal to its non-federal accounts, the letter explains that "the remainder of [Mr. Kramer's] generous donation was originally designated to our state account and can legally be utilized for certain non-campaign, non-federal activities." (Id.)

In a letter dated November 7, 1994, Mr. Kramer again requested that RPF refund all of his contributions. In a December 13, 1994 letter to Mr. Kramer, Tom Slade, RPF's Chairman, noting that the contributions were deposited into RPF's indistricting account," explains that no further refunds could be rade, and that the contributions made by Mr. Kramer and Portofino Group, Inc. had been received in good faith and spent, and, therefore, were not available for refund.²⁴ (Id. at 9-10.)

If these funds were in fact used only for non-campaign related reapportionment issues, they may be exempt from the foreign national prohibition. See 1982-14, 2 Fed. Election Camp. Fin. Guide (CCH) ¶ 5655 (April 9, 1982) (funds to a segregated state party account for reapportionment-related expenses are not subject to the Act's prohibitions), see also, AO 1981-35, 2 Fed. Election Camp. Fin. Guide (CCH) ¶ 5619 (Sept. 28, 1981) (foreign

^{24.} In fact, as of December 31, 1994, the RPF's federal account alone had approximately \$230,000 cash-on-hand.

national prohibition does not apply to committee engaged in lobby and litigation concerning reapportionment issues). Examination of RPF's non-federal reports shows a \$95,000 contribution to Floridians for Fair Redistricting on October 13, 1993, five months after Mr. Kramer's \$95,000 contribution to the RPF. Although incomplete, these reports also show other reapportionment disbursements, most significantly these reports show what may be a \$150,000 disbursement on May 19, 1993 for reapportionment matters.²⁵

Based upon this record, it appears that at least a portion of the \$205,000 contributed by Mr. Kramer to RPF may have in fact been used for permissible purposes. However, further information is necessary to conclusively make this determination and to ascertain what use was made of the balance of the contribution. Accordingly, as with the law firm, to afford the state party an opportunity to clarify the record, this Office recommends that the Commission find reason to believe the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer, violated 2 U.S.C. § 441e.

^{25.} The exact nature of this transaction is not presently clear. Although reported in a disbursement report for the state account, the transaction is described as a "reapportionment reimbursement" concerning RPF's law firm. Consequently, it is not known if this entry represents the initial payment to the law firm, or a reimbursement from the law firm for services paid but not rendered.

In addition to RPF, there are a large number of other local, state, and federal committees that apparently received prohibited political contributions. For the federal political committees that remain for which no recommendation has been made, this Office is recommending that the Commission make reason to believe findings against them, but take no further action. These recommendations take into consideration either the amount of the contributions or that they have been refunded.²⁷ Moreover, this Office believes that this is the most efficient allocation of Commission resources and will allow this Office to focus on the major players in this matter. Accordingly, this Office recommende that the Commission find reason to believe that: (1) the DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer; (2) the National Republican Senatorial Committee and Stan Huckaby, as treasurer; (3) the Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer; and (4) Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents. If the Commission approves these

^{27.} According to the Commission's records, the DNC received three contributions totaling \$125,000 from companies owned by Thomas Kramer. The DNC fully refunded all of these contributions. Similarly, the NRSC received a \$25,000 contribution from one of Mr. Kramer's companies. This contribution was also fully refunded. The two candidate committees - Ros-Lehtinen for Congress and the Kerney for U.S. Senate Committee -- each received \$1,000 contributions from Thomas Kramer. The Ros-Lehtings committee refunded its \$1,000 contribution to Mr. Kramer.

recommendations, this Office will send admonishment letters to these respondents.²⁸

Similarly, for the remaining local and state recipient committees that received prohibited contributions, this Office is recommending that the Commission find reason to believe that the committees violated the Act, but take no further action. This recommendation will apply to all local and state political committees that received prohibited contributions. If the Commission approves these recommendations, this Office will send admonishment letters to these respondents. Thus, this Office recommends that the Commission find reason to believe that: (5) the Stuart Blumberg Campaign Fund; (6) Stacy Breen; (7) the Bretos Campaign and Conchi Bretos; (8) the James Burke Campaign Fund; (9) the Jeb Bush Gubernatorial Campaign; (10) the Charles Dusseau Campaign; (11) the Maurice Ferre Campaign; (12) Larry Hawkins; (13) the Bruce Kaplan Campaign; (14) the Neisen Kasdin Campaign Fund and Neisen Kasdin; (15) the Gerald Lewis Campaign; (16) the Gwen Margolis Campaign Fund; (17) the Campaign for Commissioner for Javier Souto; (18) State Senate President Pat Thomas "Victory in '94"; (19) the Sy Eisenberg Campaign Fund; (20) the Mike Karpel Campaign Fund; and (21) the Nancy Leibman Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.

^{28.} In the admonishment letter to the Kerrey for U.S. Senate Committee, this Office will request that the Committee disgorge to the United States Treasury the unrefunded \$1,000 contribution at issue.

III. DISCUSSION OF CONCILIATION AGREEMENTS AND CIVIL PENALTIES

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IV. DISCUSSION OF ADMONISHMENTS AND DISGORGEMENT REQUESTS

As discussed, this Office will admonish the various federal recipient committees -- where the Commission is taking no further action -- that receipt of any funds from a foreign national is a violation of 2 U.S.C § 441e. Those letters directed to the two federal committees that have not refunded the tainted contributions (Mitchell for Senate and Kerrey for U.S. Senate Committee) will also contain a request that committees disgorge to the United States Treasury the unrefunded contributions. Accompanying each letter will be a tailored version of the attached sample Factual and Legal Analyses informing the recipient committee of the basis for the Commission's findings. (Attachment 4.)³¹ This Office will also admonish Mrs. Kramer that the making

31. Attachment 4 consists of two sample Factual and Legal Analysis: a draft for those committees that accepted contributions from Mr. Kramer directly or through an intermediary, and a separate draft for those committees that accepted contributions from corporations controlled by Mr. Kramer. These sample documents will be used to notify all (local, State and Federal) recipients. of contributions by a foreign national to local, State and Federal elections is prohibited.

Concerning the local and State committee recipients, this Office will also admonish these committees that the foreign national prohibition applies to local and State campaigns. This Office also intends to request that those committees which have not refunded the tainted contributions disgorge such funds to the United States Treasury, and that each committee inform the Commission when the disgorgement takes place. (As noted, these committees will also receive a tailored version of the sample Factual and Legal Analyses at attachment 4.)

V. RECOMMENDATIONS

- 1. Open a MUR.
- Find reason to believe that Thomas Kramer violated
 U.S.C. §§ 441e and 441f, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that Terri Bradley violated
 2 U.S.C. § 441f, and enter into conciliation prior to a finding of probable cause to believe.
- 4. Find reason to believe that Mitchell for Senate and Barbara Keefe, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- Find reason to believe that 35 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C.
 § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that Portofino Group, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C.
 § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- Find reason to believe that Olympus Holding Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C.
 § 441e, and enter into conciliation prior to a finding of probable cause to believe.

- Find reason to believe that Sun & Fun, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C.
 § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 9. Find reason to believe that Playa Del Sol Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 10. Find reason to believe that New Fiesta, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 11. Find reason to believe that St. Tropez R/E Fund, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 12. Find reason to believe that Beachwalk Development Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 13. Find reason to believe that Santorini Isle, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 14. Find reason to believe that 7th & 5th Deco Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 15. Find reason to believe that Sandpoint Financial, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 16. Find reason to believe that SBE, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 17. Find reason to believe that South Beach Creative Group, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 18. Find reason to believe that 5 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.

- 19. Find reason to believe that 2 Star Island, Inc. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 20. Find reason to believe that Seagull Development Corporation and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 21. Find reason to believe that Azure Coast Development, Ltd. and Thomas Kramer, as owner and CEO, violated 2 U.S.C. § 441e, and enter into conciliation prior to a finding of probable cause to believe.
- 22. Find reason to believe that Catherine Burda Kramer violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 23. Find reason to believe that Friends of Connie Mack and Robert I. Watkins, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 24. Find reason to believe that Greenberg, Traurig, Hoffman, Lipoff, Rosen & Quentel, P.A. violated 2 U.S.C. § 441e.
- 25. Find reason to believe that the Republican Party of Florida (federal/non-federal accounts) and James H. Stelling, as treasurer, violated 2 U.S.C. § 441e.
- 26. Find reason to believe that DNC Services Corporation/Democratic National Committee and R. Scott Pastrick, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 27. Find reason to believe that the National Republican Senatorial Committee and Stan Huckaby, as treasurer, violated 2 N.S.C. § 441e, but take no further action and close the file as to these respondents.
- 28. Find reason to believe that Kerrey for U.S. Senate Committee and Jim Weaver, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 29. Find reason to believe that Ros-Lehtinen for Congress and Antonio L. Argiz, as treasurer, violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.

- 30. Find reason to believe that the Stuart Blumberg Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 31. Find reason to believe that Stacy Breen violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 32. Find reason to believe that the Bretos Campaign and Conchi Bretos violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 33. Find reason to believe that the James Burke Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 34. Find reason to believe that the Jeb Bush Gubernatorial Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 35. Find reason to believe that the Charles Dusseau Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 36. Find reason to believe that the Maurice Ferre Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 37. Find reason to believe that Larry Hawkins violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 38. Find reason to believe that the Bruce Kaplan Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 39. Find reason to believe that Neisen Kasdin Campaign Fund and Neisen Kasdin violated 2 U.S.C. § 441e, but take no further action and close the file as to these respondents.
- 40. Find reason to believe that the Gerald Lewis Campaign violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 41. Find reason to believe that the Gwen Margolis Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.

- 42. Find reason to believe that the Campaign for Commissioner for Javier Souto violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 43. Find reason to believe that State Senate President Pat Thomas "Victory in '94" violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 44. Find reason to believe that the Sy Eisenberg Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 45. Find reason to believe that the Mike Karpel Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 46. Find reason to believe that the Nancy Leibman Campaign Fund violated 2 U.S.C. § 441e, but take no further action and close the file as to this respondent.
- 47. Approve the attached Factual and Legal Analyses, attached Conciliation Agreements, and the appropriate letters.

617 Date

Lawrence M.

General Counsel

Attachments

- 1 Sua Sponte Submission with attachments.
- 2 Conciliation Agreement for Thomas Kramer.
- 3 Conciliation Agreement for Terri Bradley.
- 4 Sample Factual and Legal Analyses to recipient local, State and Federal committees where the Commission is taking no further action (2).
- 5 Factual and Legal Analyses to all other respondents (5).

WILMER, CUTLER & PICKERING

2445 M STREET. N W

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*ELEPHONE 202 883-8000 FACS HILE 202 883-8383

. CARLTON GARDENS LONDON SW 7 SAA *ELEPHONE 0 4471 838-4466 FACSINILE 01 4471 838-3537

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IN CORCHSTRASSE DS THE CONCENTRATE DE BRIEFASTEN 20 D. 1017 DERLIN ELENHONE 011 40301 2043 3001 FACE HILE 011 40301 2043 3030

December 27, 1994

JOHN D GREENWALC' JOHN - HARWOOD -GAVID - SECKER CAROLIN COM -------------ANDREWS SERENTE LYANE BECOMAN JAMES & COLEMAN UM STEPHEN P. DO'LE WILLIAM R. BICHAROSON UM HUSSELL BRUEMKE BRUCE E COOLDGE JUANITA CROMIEN JUAN PAYTON WILLIAM WILLINS ANDREA ANN YIMNO ANDREA ANN YIMNO ANDREW N VOLUMER HUCE H BERMAN CHARLES & DAVIDOW DUANE D HORE

ANES S VENIT OANIE, - SOURE W SCOTT BLACAMER OART & BORN PHILP D ANES JOSEPH A BRANER CARDL CLATTON ANASTABLA D JELL-THOMAS & D.SOL ANGETABLA D. KELLY THOMAS P. DUBON PATRICK J. CAROME JAHE C. SHERBURNE CAVID P. DONOVAN PAULA VON HENN' BUTAN SUDNE' STERHEN M. CUTLER STERHEN M. CUTLER STERHEN M. CUTLER HOGER M. YOEROES LAUBA D. ALARN MARH D. CANN EWIC R. MARUUS RANDOLFH D. MCSS PARTNERS

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LLOYD N CUTLEN

SENIOR COUNSEL

-----HOWARD P MILLENS

DANIEL & MAYERS STEPHEN + SAC-S ART-UP F MATHERS

ANES & CAMPBE ... DENNIS M FLANNER

AMES ROBERTSON

P DAVID LARE ... - -

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Joan McEnery, Esq. Mary L. Taksar, Esq. Central Enforcement Docket Office of the General Counsel Federal Election Commission 999 E Street, N.W. Sixth Floor Washington, D.C. 20463

STEPHEN F. BLACH C. BOYDEN GRAT RONALD J. OREENE GARY O. WILSON C. LORNO JETTON JR WILLIAM T. LAKE J.AMESA. MOORRS MICHAELL DURACH MICHAELS HELFER NELL MIG

CHARLESS LEY" BOBER' B MCCAN A DOLOLAS MELAMED MANTRED BALP

40-440 + CASS *ENNETH & GOEDN *CLAN & KOLAS** - * ART-UR , MARROT**

A STERMEN HUT

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Re: Pre-MUR 307

Dear Joan and Mary:

This letter follows my earlier communications regarding our client, Thomas Kramer, and his wish to disclose voluntarily to the Commission that he may have inadvertently violated provisions of the Federal Election Campaign Act by making or causing contributions in connection with candidate elections despite his status as a foreign national. We include Mr. Kramer's affidavit and a chart of his questionable contributions for your review. Although we believe we have investigated quite thoroughly, we will, of course, notify the Commission promptly of

any other contributions that we may learn of after this disclosure.

Mr. Kramer did not intend to violate Section 441e, and he is quite sorry that it appears that he has done so. He was unaware of Section 441e or any legal restrictions on the ability of foreign nationals to make candidate-related contributions. Although Mr. Kramer is quite obviously a foreign national in origin, no fundraiser or candidate ever inquired into his immigration status or refused funds from him because he was a foreign national. In addition, Mr. Kramer was represented by law firms on business matters during this period, including a firm that handled his immigration matters and whose principals solicited contributions from him and suggested that he make certain other contributions. He was never advised that a foreign national could not make candidate contributions.

When Mr. Kramer learned as a result of a September 28, 1994 article in the <u>Tampa Tribune</u> (attached) that some of his contributions might violate the FECA, he immediately contacted legal counsel. Counsel promptly notified the FEC of the potential problem and of Mr. Kramer's intention to cooperate fully in gathering information on contributions he made or caused to be made, in seeking refunds of questionable contributions, and in making full disclosure to the Commission.

- 2 -

As reflected on the enclosed chart, Mr. Kramer or his companies made or caused six contributions to candidates for federal office and numerous contributions to candidates on the state and local level. He also made several contributions to Democratic and Republican party committees, which are not clearly candidate-related but which we list in our effort to make full disclosure.

Mr. Kramer has requested refunds of all his personal and corporate contributions.¹ To date, he has received refunds from the Democratic National Committee, the Democratic Senatorial Campaign Committee, the Republican Senatorial Committee, Representative Ileana Ros-Lehtinen, and local candidates Gwen Margolis and Charles Dusseau. By letter of October 25, 1994, the Republican Party of Florida informed Mr. Kramer that it had directed the bulk of his donation to its state account for "noncampaign, non-Federal activities," and refunded the remaining \$5,000. Mr. Kramer asked for a further refund of the additional \$200,000 he contributed, but the Republican Party of Florida denied his request.² Many of the local candidates who received contributions from Mr. Kramer, particularly those who were unsuccessful in their bids for office, have indicated that they

An exception is Mr. Kramer's \$1,000 contribution to Ms. Ileana Ros-Lehtinen, which the candidate refunded before Mr. Kramer made a request.

The letters exchanged by the Republican Party of Florida and Mr. Kramer are attached.

no longer have open campaign accounts or funds from which to refund his contributions.

In addition to his personal and corporate contributions, Mr. Kramer also made some contributions through other people. Of the contributions Mr. Kramer made on the federal level, two were made through another, his secretary, Terri Bradley. These are listed in the accompanying chart. We have reason to believe Mr. Kramer also made candidate-related contributions through others on the state and local level. We have included the information we have been able to gather in the enclosed chart. We did not want to further delay this submission to the Commission, and have noted "intermediary" as the contributor where we believe Mr. Kramer made a state or local campaign contribution through another.¹

In sum, Mr. Kramer was, until recently, unaware that foreign nationals could not make candidate-related contributions. He made some of these contributions at the suggestion and with the advice of principals at his lead law firm, which also handled his immigration matters. Although he was solicited by numerous campaign fundraisers and is quite clearly of foreign origin, he was never asked about his citizenship or residency status. Mr.

We were guided in our approach to this issue by the First General Counsel's Report in the Sports Shinko matter, dated June 4, 1993, in which the General Counsel took the position that violations of 2 U.S.C. § 441f involving contributions to state and local candidates were more properly the business of state authorities than the FEC. (Report at 17-18).

Kramer voluntarily brought this matter to the Commission's attention, and he has cooperated fully in facilitating an investigation into his contributions.

We would appreciate an opportunity to meet with you regarding this matter at your convenience to explore the possibility of pre-probable cause conciliation. In the interim, please let us know if we may provide any further information.

Sincerely,

Ron n. Wetter

Roger M. Witten Margaret L. Ackerley

Enclosures



* * *

Tom Slade Chairman

Mel Sembler Finance Chairman

Al Cardenas Vice Chairman

ida Jackson Secretary

Jim Stalling Troaturer

Ginny Dinkins Assistant Secretary

John Renke Assistant Treasurer

Mei Semblar

Maryanne Morse Nationel Committeewoman

* * 1

*19 North Calhoun Street Post Office Box 311 allahassee, Flonda 32302 (904) 222-7920 FAX: (904) 681-0184

* * *

October 25, 1994

Mr. Thomas Kramer 43 Star Island Miami Beach, Florida 33139

Dear Mr. Kramer:

Enclosed is a check from the Republican Party of Florida in the amount of \$5,000.00 payable to you. This represents a refund of the portion of the donation that you made to the Party which we designated to our Federal account at the time of receipt.

Because you are not a citizen of this country, a fact that was unknown to us when you contributed to the Party, we are prohibited by law from accepted donations to be used in political campaigns or to our Federal account. We are also prohibited from transferring moneys received from a non-U.S. citizen from our Federal to our state account.

The remainder of your generous donation was originally designated to our state account and can legally be utilized for certain non-campaign, non-Federal activities.

Thank you very much for your support.

Sincerely yours.

Ellen Darden Chief of Staff



November 7, 1994

Mr. Tom Slade Chairman Republican Party of Florida 719 N. Calhoun Street Tallhassee, FL 32303

Dear Mr. Slade,

I have recently learned that a foreign national like myself may not make contributions in connection with candidate elections in the United States. I was not aware of this prohibition at the time I contributed to the Republican Party of Florida, the Republican Party of Florida - Victory '94, and the Statesman's Dinner in the amounts on the dates set forth on the attached exhibit. While we acknowledge receipt of \$5,000 by the Republican Party of Florida under cover of a letter dated October 25, 1994 from Ellen Darden, Chief of Staff, I have been advised in the circumstances, I must ask you to promptly return the remainder of the contributions. I regret any inconvenience this may cause you.

Thank you for your cooperation.

Very truly yours,

range

Thomas Kramer



December 13, 1994

* * *

Tom Slade Chairman

Mel Sembler Finance Charman

Al Cardenas Vice Charman

> Ida Jackson Secretary

 Jim Stelling Treasurer

Ginny Dinkuns Assistant S-creating

John Renke Assistant Tressurer

Mei Sembler National Committeeman

Maryanne Morse Nasonal Committeewomar

* * *

719 North Calhoun Street Post Office Box 311 Talahassee, Fionda 32302 (904) 222-7920 FAX: (904) 681-0184 Mr. Thomas Kramer Portofino Group 446 Collins Avenue

Miami Beach, Florida 33139

Dear Mr. Kramer:

I am in receipt of your letter regarding past contributions, and I apologize for the time that has transpired between your letter and my response. I am sure that you can appreciate how hectic it has been at Republican Party headquarters since the elections.

Regrettably, we cannot fulfill your request that all donations made by you personally and by the Portofino Group to the Republican Party of Florida. Victory 94 and Statesmans Dinner be returned to you.

The donations to the Party from the Portofino Group in the spring of 1993, as was the personal donation from you later in the year, were accepted in good faith and without any knowledge of your status as a foreign national. This money has been spent, and even if it were our practice to return any contribution upon demand, it is not available.

The personal contribution of \$100,000.00 that you made in the fall has already been partially returned to you because it had been deposited to our Federal account. The remainder has been deposited in our Redistricting Account. The Federal Election Commission permits foreign nationals to contribute to separate redistricting accounts, such as the one established by the Republican Party of Florida.

In advance, thank you very much for your understanding.

Sincerely yours.

Tom Slade

cc. Ben Ginsberg Richard McFarlain Bill Bryant

AFFIDAVIT OF THOMAS KRAMER

STATE OF FLORIDA

COUNTY OF DADE

 My name is Thomas Kramer. I am a real estate investor living in Miami Beach, Florida. The donor companies listed in Attachment A hereto are all corporations incorporated under the laws of the state of Florida and are wholly owned by me

I I am a German citizen and am in the United States on an E-1 visa. I am not lawfully admitted in the United States for permanent residence.

3 I made candidate contributions personally and inroign my companies during a period of approximately a year and inree-quarters, beginning in early 1993. I gave to state and local randidates, the Republican Party of Florida, and the national Democratic and Republican parties. I also personally made or caused contributions to four federal candidates

4 Prior to and during this period. I was not knowledgeable about federal campaign finance laws, including 1 U S C § 441e which I now understand bars contributions by foreign nationals to political candidates

5 I speak English with a German accent, and I believe most people who know me realize I am German. Nevertheless no one who solicited or accepted my candidate contributions ever asked me about my immigration status, advised

and the second second

me that it was illegal for me to contribute, or rejected my political contributions because of my citizenship.

- 2 -

6. During this period. I was represented by several law firms on business matters, including Greenberg, Traurig, Hoffman Lipoff Rosen & Quentel and Thomson Muraro Razook & Hart The Greenberg, Traurig firm was my principal counsel, and handled my immigration matters among other things. Principals at that firm from time-to-time solicited from me and suggested that I make certain political contributions. I did not specifically request election law advice from Greenberg. Traurig or Thomson Muraro. However, I generally requested Greenberg. Traurig to take all appropriate action to assure that my activities of which they were aware were conducted in a fashion fully compliant with ine law. At no time did any actorney advise me that there was any issue as to my legal ability to make political contributions or that foreign nationals were prohibited from making such contributions.

On reading a September 18, 1994 article in the <u>LATEA Tribung</u> indicating that some of my contributions may be problematic. I was surprised and immediately consulted counsel. After consultation with counsel and investigation of my records. I requested returds of all political contributions that I or my companies made that may be candidate-related

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8. I made two contributions at the federal level through my secretary. Ms. Terri Bradley. I have requested refunds of these contributions.

a I reimbursed Ms. Bradley for a \$1,000 contribution made in her name to Senator George Mitchell in March 1993. I do not recall the circumstances surrounding this contribution or why the contribution was made in this way.

D. I also reimbursed Ms. Bradley for a \$20,000 contribution made in her name to the Democratic Senatorial Campaign Committee ("DSCC") on April 28, 1993. To the best of my recollection. I believe that I was informed directly or indirectly by a Democratic party fundraiser that the DSCC would accept contributions only from U.S. citizens. I do not recall what if any, explanation may have been given. In any event, I did not understand at the time that I was being advised that it was unlawful for the DSCC for any one else to accept political contributions from foreign nationals. I proceeded as I did recause to the pest of my recollection. I understood that the solicitor suggested in the presence of myself and my secretary. that since the DSCC accepted contributions only from U.S. citizens a U.S. citizen should contribute on my behalf. I have no recollection of understanding that there was any legal issue .nvc.vez

9 To the best of my knowledge, the accompanying chart of contributions (Attachment B) accurately shows the

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candidate-related and possibly candidate-related contributions [

made directly or indirectly, and the status of my refund

requests

I swear under the penalty of perjury that the foregoing

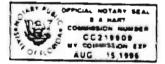
statements are true and correct

C Thomas frames

The foregoing instrument was acknowledged before me this 1]4- day of December, 1994 by Thomas Kramer, who is personally known to me or who has produced as identification and who did take an oath.

Notary Public. Print Name: 6 State of Florida Print Name: Blieu Commission Number: A HART Commission Expires:

SEAL



ATTACEMENT A

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Azure Crast Development, Ltd. Beachwaik Development Corp. New Fiesta Inc. Clympus Holding Corp. Playa Del Sol. Ltd. Portofine Group. Inc. Sandpoint Financial. Ltd. Santorini Isle. Inc. SBE. Inc Seaguil Development Corp. South Beach Creative Group St. Tropez R/E Fund. Ltd. Sun & Fun Inc. Star Island. Inc. Star Island. Inc. Star Island. Inc.

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ATTACHMENT	₿
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Deser	Respen	Date of Costribution	Amount of Commonitor	Retund Requested	Refund Made" (Date)
15 Sar Isaac Inc	Детоствос Nаповаї Совілічніх	374.54	60 000 CC	Yes	\$60.000 00 on 10.78%
Ponchac Group in	De вюкльок. №аровы. Со вывывня	3-15-54	60 000 X	Yes	\$40,000 00 on 11 7 94
Penehae Group	Demokratik National Commuter Grand Bay dimmer for VP Cont	Sometime during March April 1993	25 000 00	Yes	\$25.000 00 on 10/28 %
Tem Bradies	DSCC	4 28-91	20.000.00	Yn	
Пюпы Клите	The DSCC Sense Majorn Duber	911193	3 000 00	Yes	\$3.000 OU on 9:29:94
through Const Un	Republicat Setalona Cocasitate	6 (4 5)	25 000 00	Tes	\$25 000 00 on 11/30 94
homerface Group Las	Republicus ham of Flonds Vicion IN	6/04/93	100 000 00	Yes	
Annaluse Grove Law	Semana a Dunnt	5049)	3,000,00	Ťes	
Tionas Kaan	Republican Parts of Florida	3.03.54	100,000,00	1 65	\$5 000 00 on 10/25/94
Norse Lan	Rotern Kerns for U.S. Senator	12.02.93) 000 X	Yes	
Jonn Yam	Rot Licheasts for Congress	10 12 93	1000 30	Refund precedent Nepuest	\$1.000.00.00.9.30/94
Total Lines	Freads of Calase Macs	11/13/93	500 ac	1es	
Tonis Labor	Frends of Coulor Macs	12 10 93	1 NOC 01	Yes	
Themas Kraner	Freids of California Mass	12/10/93	1,500.00	Yes	
fem Bauer	Gurge Mater	3 20.41	1 0100 .00	743	
Panarias umais ins	Saar Branning Catholigh Fachi	:9 93	são ar	Yes	
0	Start & John g Calenge Fulle	(29.9)	500 OK	745	
	Saus Bracs	. 30.4)	500 OK	CAlgor locast Pecificati	
bus & 8	Base Carperts	4 (4 %)	500 00	Caleon locase	

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Domor	Recipient	Date of Commbutation	Agnount of Contribution	Retuad Requested	Refund Made
ana -	Conchi Brens	41493	500 00	Casimot locaza recupient	
Divitias Krame	James Buske Campage Pund	12 (5.9)	500 00	Ťe	
Ximpi	Jeb Bush Guternalona, Campaige	9/27/94	100 00	Tes	
Dis mapus	Jeb Bush Gubernatorial Campaige	97754	100.00	Yes	
New Falls	Charles Duseau Cumpergr	4/14/93	100 00	Yes	\$100.00 on 11/21/94
ha-a	Charles Dusstau Campings	4/14/93	100 00	Ťω	\$100 00 oc 11 21/94
	Charles Dynamic Campings	61693	100 00	76	\$120 00 on 11 71/94
tomotae Group Inc	Sy Esenatery Camping a Func	672.93	500 OC	۲u	
Timpez IL'E Fund	St Earnerg Callong's Fund	672.93	900 00	Yes	\$125 00 os (2/23/9) luartiesel ID (Traven
tere Fara	Sh Essentry Campage Fund	6115)	500 OC	Yes	\$125 00 os (273/9) Iunreiaad in request
La & Fue	Si Earsterg Californiji Fund	62243	400 OC	Yu	\$125 00 os 12/23/93 lucrised in mouri
ta-s	Sv Eastatory Camping's Fund	672-5)	500 OC	Yes	\$125 00 oc (272)/9) (utriant in Report
	In Exemption Companys Frank	6129)	500 00	Yes	3125 00 op 1273/93 realfield in require
()	Sv Earsterg Campings Foot	622.51	\$00.00	Ťŧs	
lanona	Sv Earstorg Campage Pare	622.53	500 OC	Yes	\$125 00 on 12/23/9 Internation of Indoers
P & SP Dec	S- Europerg Compage Fund	6723)	\$00 OC	Yes	S125 00 og 12/23/91 redettadad te regions
luntarian Fanan an	So Europerg Cumparga Funz	6719)	500 00	Yes	
ten fem	Maurice Ferry Californies	4.14.93	500 00	Yes	
	Maurice Ferre Cualities	61451	500 00	Yn	
Property in the second	Lam Hewtons		sac ac	10	

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Dosor	Recpen	Date of Commissions	Amount of Commission	Refund Reported	Reford Made" (Due:
St. Troots ILE Fund Lan	Lim Himai	96154	\$00 X	Ye	
Samera.	Lary Hawans	6/01/96	\$00 dC	Yes	
hen Film	Bres Lapar Compage		900 ac	7=	
()+ 12 10	Breat Karna California	A 14.91	se a	Υm	
Nunohae Univer 38	Main Barps: Californigh Fund	07.191	100 X	۲	
5: Trenz 8.1 Paul Lat	Main Karps Caliphage Publi	(2:199)	500 CC	716	
ter fau is	Mass Karpe Collange Punt	(\$194)	345-36	۲	
Sun & Fun un	Nine Karpe. California Fund	5.84	sac ac	7=	-
Pana Dec Sin Lat	Mate Karper Californiga Futal	D'19-97	900 aC	Tes	
becover .	Mar Karps Callengs Fulls	01941	300 at	Ym	
0	Mala Larger Culturage Paul	10(1941)	900 OC	Y	
Lawren	Mair Larter Campage Park	0.94	sac ac) m	
18 à 348 Danie Carp	Mate Larger Compage Past	0.641	500 00	7	
under an Panalana Lat	Male Karpe Campage Fuel	0.94	900 OZ	Yes	
584 m	Hide Karps Campage Hast	10-19-91	500 GC	Ym	
	Mile Karps Catgoige Past	6254	SOE OF		
	Mille Kanpo Californija Paar	6715	30 K		
~~~	Nones Lanta Calignatives	+234)	ac ac	Yau	SISS OD an ID-IS-TO Instructed Process cultures
		~ ~ *	tus.		

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Deast	Rozanza:	Date of Commbation	Amount of Communities	Return Requested	Refund Made" (Date)
Pomohao Group val	Naxy Leibnas Campaign Fund	61593	500 00	Yu	
N Tropez R.E. Fund	Naney Laibman Campaign Fund	6:591	500.00	Yes	
landport: Fatancia. . et	Nation Laidman Campage Fund	61593	500 QC	Yes	
ere Fiesda	Nancy Leibman Callipsign Fund	6(13:93	500 00	Yes	
we & Fuc	Nancy Leibman Campaign Fund	61593	500 00	Yes	
Ner .	Nuncy Laubinan Campaign Func	6-15-93	500.00	Yes	
bac 1 + + + +	Mater Leitener Campings Fund	615.93	SOC 00	Ye	
De mous	Nativ Leitman Callenge Fund	\$1391	san ac	Ťes	
MIND TAL	Nativ Ledman Campings Fund	6-15-93	50C 3C	Yes	
18 & 50 Eec	Nativ Leibens Campage Fund	6-15-93	500 00	Yes	
Tropez R.E. Fund	General Lewis Campings	12:08-93	900 00	Yes	
see Fase as	Gernel Levis Campage	12108-93	500 OC	Yes	
ine de Fine les	General Leves Campage	12406-97	500 00	Yes	
Nava Dan San Las	Consid Litron Calmongs	12106 91	500 00	Ťei	
back-11	Contrad Levia Californique	12/01/41	500 gC	Yes	
Dhenne	Gernel Level Compage	120645	500 90	Yes	5123 CC relificated to request
* & 56 Unic 147	Canad Laws	12.56.91	500 00	Yes	
-	Const Lova	1206.93	500 00	Ye	
outh Beautic Waters	General Lanua Camerage	125641	400 00	Yes	
	- Care Margene	179.54	100 00	Yes	\$100 00 be 1171 %

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Dote	Resipient	Date of Commission	Amount of CONDUCION	Requested	Rohand Made (Date)
Samora.	Gwen Margolis Campaign Fund	125.94	500 00	Yes	\$500 00 os 11 21 94
Star Lanance Uni	Geen Margous Chimpage Fund	62654	500 CC	Yes	\$500 (\$) on 11 (2) %4
1 Sear Laune Los	Gers Margois Campeigs Fund	1.26.94	500 00	Yer	\$500 00 on 11 '11 '94
SHE UN	Campa Margous Campa ga Fund	47654	500 00	Yes	\$300 00 os 11/21/94
SI Tropez R.E. Fund Let	Campings for Commissioner for Javer Sould	103 %	500 00	Yes	
hen Fain ja	Campaign for Communitioner for Security Source	3634	500 OC	Yes	
Para Calification	C Milding & for C and Parliage More Lander Source	3 63 4	sac ad	¥ 24	
0	Comparing to: Comparing to: Javar South	101-	500 OC	7.61	
Samera.	Campage tor Compage tor Compage tor) (<u>)</u> () (in	500) ac	10	
Staps. Co	Campings for Companying for Janar Seas	163.44	500 00	780	
N/07 . 440 . E	Culture parts Complements for careful and	103 %	\$00) 00	715	
Para (m. 5	Sale Seale Private Pa Turkey Salah (1)	\$76.94	500 OS	Yes	

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

Date: 9/9/98

Microfilm

Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED MUR 4398

WILMER, CUTLER & PICKERING

2445 M STREET, N.W. WASHINGTON, D.C. 20037-1420

TELEPHONE (202) 563-5000

September 9, 1998

4 CARLTON GARDENS LONDON SWIY SAA TELEPHONE OII 144711 839-4466 FACSIMILE OII 144711 839-3537

RUE DE LA LOI IS WETSTRAAT 9-1040 BRUSSELS TELEPHONE OII (322) 231-0903 FACSIMILE DII (322) 230-4322

FRIEDRICHSTRASSE 95 BRIEFKASTEN 29 D-1017 BERLIN TELEPHONE 011 (4930) 2643 3600 FACSIMILE 011 (4930) 2643 3630

SEP

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MARGARET L ACKERLEY DIRECT LINE (202) 663-6838

CLOSED

BY HAND

Jose M. Rodriguez, Esq. Office of the General Counsel Federal Election Commission 999 E Street, N.W. Washington, D.C. 20463

Re: MUR 4398

CLOSED

Dear Jose:

As you and I discussed, enclosed is a document we would like added to the public record in MUR 4398.

Please call if you have any questions. I appreciate your help.

Sincerely, arep

Margaret L. Ackerley

Enclosure

STATEMENT OF THOMAS KRAMER

 My name is Thomas Kramer. I am over the age of 18 and competent to make this statement of facts.

2. In December 1994, I submitted to the Federal Election Commission ("FEC") an affidavit accompanied by a chart listing political contributions I had made that may have been prohibited by the Federal Election Campaign Act because of my status as a foreign national. That chart included the following:

Donor	Recipient	Contribution Date	Contribution Amount	Refund <u>Requested</u>	Refund Made (<u>Date</u>)
Thomas Kramer	Neisen Kasdin Campaign Fund	4/23/93	\$500.00	Yes	\$155.00 on 10/13/93 (Refund because Candidate Unopposed)
Interme- diaries	Neisen Kasdin	4/93	Exact Amount Uniknown		

3. As I stated in my affidavit, "the accompanying chart of contributions

(Attachment B) accurately shows the candidate-related and possibly candidate-related contributions I made directly or indirectly, and the status of my refund requests." By "possibly candidate-related" I meant that certain of the contributions I listed to political party committees may not have been in violation of the FECA because they were not used in connection with any election. All of the contributions were political contributions; the issue was whether some of the party contributions may have been used in permissible ways.

4. The public file in this matter includes an FEC report concerning Mr. Kasdin's campaign that states that I made a "*sua sponte* submission" disclosing that in April 1993, I made "a prohibited contribution in the amount of \$500 to the Neisen Kasdin Campaign Fund, and a separate prohibited contribution during the same month directly to Mr. Kasdin, through an unnamed intermediary for an undisclosed amount." The report concludes: "Therefore, there is reason to believe the Neisen Kasdin Campaign Fund and Neisen Kasdin violated 2 U.S.C. Section 441e."

 Every entry in the chart I submitted to the FEC represented political contributions, made to parties and candidate campaign funds.

 I never gave nor ever caused anyone to give Mr. Kasdin any money in his personal capacity.

7. I noted the recipient of intermediary contributions to Mr. Kasdin's campaign as "Neisen Kasdin" because I did not have information about the specific campaign funds to which such contributions may have been made. To the extent that anyone suggests that I implied the contributions listed from "intermediaries" went to Mr. Kasdin personally, this is simply untrue, and represents a misreading of my submission.

 I understand Mr. Kasdin and his campaign state they had no knowledge that any contribution the campaign received from another person had originated with me; I did not intend to imply otherwise.

9. The entry with respect to my personal contribution under "amounts refunded," which shows a refund of \$155, reflects a refund the Kasdin campaign made prior to and unrelated to my request for a refund based on my foreign national status.

 In fact, the full balance of my \$500 contribution was refunded by the Kasdin campaign upon learning of my foreign national status.

I hereby affirm that the foregoing statements are true and correct.

Dated: August 27, 1998

WITNESSED BY:

~

1

(Signature)

August 27, 1998 (Date)

Stephanie Phillips

(Name/Title)

(Signature)

August 27, 1998 (Date)

Katie Bird

(Name/Title)