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FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

THIS IS THE BEGINNING OF MUR # 4194

DATE FILMED 2-3-97 CAMERA NO. 4

CAMERAMAN 4M U

REPORTS ANALYSIS REFERRAL

TO

OFFICE OF GENERAL COUNSEL

DATE: March 1, 1994

ANALYST: HEATHER TOOMEY

I. COMMITTEE: Mascara For Congress

(C00263236)

Edward Mendola, Treasurer

831 Lincoln Avenue Charleroi, PA 15022

II. RELEVANT STATUTE: A. 2 U.S.C. \$441a(f)

B. 2 U.S.C. \$434(a)(6) 11 CFR \$104.5(f)

III. BACKGROUND:

ON

A. Receipt of Excessive Contributions

1. Violations Discovered During Initial Review

Mascara for Congress ("the Committee") has accepted excessive contributions in the form of loan guarantees, totalling \$16,500, from one (1) individual during 1992. To date, the Committee has not refunded the excessive amounts.

Schedules C-1, a letter and accompanying documentation received with the Committee's Amended July Quarterly Report disclose the receipt of four (4) loans and lines of credit totalling \$48,000 for the Primary (Attachment 2). They were received between April 9 and 21, 1992 and ranged in amount between \$1,000 and \$40,000. The one (1) \$40,000 loan was initially received by the candidate's authorised committee (Mascara Campaign Committee) and subsequently transferred to the Committee. The three (3) lines of credit totalling \$8,000 were originally disclosed as loans from the candidate.

The \$40,000 loan was guaranteed by the candidate and his wife. Based on the collateral listed on Schedule C-1 and the accompanying Promissory Note, it appears that the wife's share of this loan is \$12,500. With respect to the three (3)

lines of credit, Schedules C-1 indicate that none are secured and two (2) of them "dates [sic] back many years." However, copies of each issuing bank's statement disclose that each line of credit is in the names of the candidate and his wife. It appears that her share is one-half of each line of credit, thereby totalling \$4,000. In addition, she made an earlier \$1,000 contribution received March 27, 1992 also for the Primary (Attachment 3).

A Request for Additional Information ("RFAI") was sent to the Committee on November 26, 1993, regarding the Amended 1992 July Quarterly Report (Attachment 4). The RFAI noted the receipt of the excessive loans and requested that the Committee refund the amount in excess of the \$1,000 per election limit. In addition, the RFAI noted the possibility of further Commission action concerning the exceptance of excessive contributions.

On November 30, 1993, a Reports Analysis Division analyst spoke with the treasurer concerning the RFAI they received. The analyst explained to the treasurer in great detail why the candidate's wife was an excessive guarantor of the loans since the accounts were jointly held (Attachment 5).

On December 7, 1993 the Committee responded (Attachment 6). The response did not adequately address the matter regarding the jointly held assets used to secure one loan and the additional lines of credit. The response stated that the funds "emanated from accounts jointly held by the candidate and the candidate's spouse".

2. Violations Discovered During Referral Preparation

Additional apparent excessive contributions totalling \$1,550 were discovered during the preparation of this referral. The October Quarterly Report disclosed the receipt of \$1,550 in apparent excessive contributions from three (3) individuals between July 24 and August 21, 1992 (Attachment 7). All of these contributions were for the Primary. The Committee has not been notified of these contributions nor has the Committee reported refunding any of these contributions.

B. Failure to File Forty-Eight Hour Notifications

The Committee has failed to file 32 of 60 or 53% of the required Forty-Eight Hour Notifications ("48-Hour Notices") for contributions from individuals and political committees totalling \$47,500 received prior to the 1992 Primary Election.

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In addition, the Committee has failed to file two (2) 48-Hour Notices for candidate contributions/loans totalling \$28,500 which represents 80% of the candidate's contributions/loans requiring 48-Hour Notices prior to the 1992 Primary Election.

The candidate was involved in the 1992 Primary Election held on April 28, 1992. Prior Notice was sent to the Committee on March 23, 1992 (Attachment 8). The Notice includes a section titled "48 Hour Notices on Contributions". This section reads "Notices are required if the committee receives contributions (including contributions and loans from the candidate's personal funds; and endorsements or guarantees of bank loans) of \$1,000 or more, during the period of April 9 through April 25. The notices must reach the appropriate federal and state filing offices within 48 hours of the committee's receipt of the contribution(s)."

Schedules A and C of the original and amended July Quarterly Reports indicate that the Committee failed to file thirty-two (32) 48-Hour Notices for contributions received during the aforementioned period (Attachment 9). The following is a list of the contributions for which no 48-Hour Notices were filed:

Contributor Name	Date	Amount
Thomas Lechner	4/9/92	\$1,000
N. John Cunzolo	4/9/92	\$1,000
Robert D. & Karen A. Clinton, Jr.	4/9/92	\$1,000
Charles F. & Laura Welker	4/9/92	\$1,000
Thomas J. & Christine Santone	4/9/92	\$1,000
C. Andrew Russell	4/9/92	\$1,000
Janice A. Rea	4/9/92	\$1,000
Donald E. Rea	4/9/92	\$1,000
Thomas J. Murphy	4/9/92	\$1,000
Thomas F. Mosure	4/9/92	\$1,000
Robert J. & Deborah H. McGurk	4/9/92	\$1,000
Neal H. Holmes	4/9/92	\$1,000
Joseph F. Grochmal	4/9/92	\$1,000
Charles A. & Deborah J. Gomulka	4/9/92	\$1,000
Charles A. & Deborah J. Gomulka	4/9/92	\$1,000
Anthony P. DeJulius	4/9/92	\$1,000
John F. Cambest	4/9/92	\$1,000
Paul & Marilyn Apostolou	4/9/92	\$1,000
James R. Agras	4/9/92	\$1,000
Electra P. Agras	4/9/92	\$1,000
Maxine Miller	4/9/92	\$1,000
Arthur J. Bedway	1/9/92	\$1,000
Anthony & Dora Jean Vitale	4/10/92	\$1,000
Thomas Staockhausen	4/10/92	\$1,000
Joseph & Regina Saluncci	4/10/92	\$1,600
Charles S. Pryor	4/17/92	\$1,000
RRZPAC	4/9/92	\$5,000

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Contributor Name	Date	Amount
Jon Mascara (loan) Louis Lignelli (loan)	4/9/92	\$1,000
Darlene Lignelli (loan)	4/9/92	\$1,000 1
Lisa Neil (loan)	4/16/92	\$1,000 2/
Dolores Mascara (loan guarantor)	4/19/92	\$12,500 =

Schedule A and C of the 1992 July Quarterly Report indicate that the Committee failed to file two (2) 45-Hour Notices for candidate contributions/loans received during the aforementioned period (Attachment 10). The following are the candidate contribution/loans for which no 48-Hour Notices were filed:

Contributor Name	Date	Amount
Frank R. Hascara (Personal Funds)	4/9/92	\$ 1,000
Frank R. Mascara (Loan Guarantee)	4/19/92	\$27,500 2/

On August 24, 1993, a Request for Additional Information ("RFAI") was sent to the Committee (Attachment 11). The RFAI notes on an informational basis that the Committee may have failed to file one or more of the required 48-Hour Notices for "last minute" contributions of \$1,000 or more. The notice requests the Committee to review their procedures for checking contributions received during the aforementioned time period. In addition, the notice states that although the Commission may take legal steps, any response would be taken into consideration.

On September 24, 1993, a representative from the Committee called and said that they would be sending in amendments to the July Quarterly Report as soon as possible (Attachment 12).

On October 4, 1993 an amendment to the July Quarterly Report was received (Attachment 13). The Committee states that there must have been a misunderstanding of the day the last minute report began, since the only ones not reported were received on the very first day of the required period. The Committee notes that there was not intent to deceive the Committee's reporting of loans.

There is a date of receipt discrepancy between Schedules λ and C. It is April 9th on Schedule λ and April 8th on Schedule C.

These loam guarantees were originally disclosed as a transfer-in from the Mascara Campaign Committee.

ATTACHMENT 1 (Page 1 of 2)

EDERAL ELECTION COMMISSION 1991-1992

DATE 28FE894

CANDIDATE INDEX OF SUPPORTING DOCUMENTS - (E)

PAGE 1

CANDIDATE/CONNITTEE/DOCUMENT RECEIPTS DISBURSEMENTS FOR NICROPILM OFFICE SOUGHT/ PARTY PRIMARY GENERAL PRIMARY GENERAL COVERAGE DATES PAGES LOCATION TYPE OF FILER

1	MASCARA, FRANK R HOUSE 20 DEMOCRATI	IC PROT		PENESYLVANI	1997	ELECTION .	ID#	H2P150065
	1. STATEMENT OF CANDIDATE							
	1992 STATEMENT OF CAMDIDATE				23MAR92		1	92ESE/444/1759
	STATEMENT OF CANDIDATE - AMENDMENT				6APR92			92HSE/144/3782
	2. PRINCIPAL CAMPAIGN COMMITTEE							remond stall atom.
	MASCARA FOR CONGRESS				fit #con26	63236 HOUS	P	
	1992 STATEMENT OF ORGANIZATION				23MAR92	3230 11005	_	92HSE/444/1764
	48 HOUR CONTRIBUTION NOTICE				14APR92			92HSE/445/3796
	48 HOUR CONTRIBUTION NOTICE				15APR92			92HSE/446/1750
	48 HOUR CONTRIBUTION NOTICE				15APR92			92HSE/446/1749
	48 HOUR CONTRIBUTION NOTICE				16APR92			92BSE/446/2079
	48 HOUR CONTRIBUTION NOTICE				16APR92			92BSE/446/4044
	48 BOUR CONTRIBUTION MOTICE				20APR92			92HSE/149/0343
4	48 HOUR CONTRIBUTION NOTICE				20APR92			92HSE/149/0067
	48 HOUR CONTRIBUTION NOTICE				21APR92			92BSE/449/1061
~	48 HOUR CONTRIBUTION NOTICE				21APR92			92HSE/450/0740
	48 HOUR CONTRIBUTION HOTICE				22APR92			92BSE/450/0769
5	48 HOUR CONTRIBUTION NOTICE				24APR92			92HSE/450/2132
~	APRIL QUARTERLY	39,495		12,955		- 8APR92		92HSE/445/3734
•	APRIL QUARTERLY - AMENDMENT	39,495		12,955		- 8APR92		92HSE/454/0889
1	APRIL QUARTERLY - AMENDMENT				3MAR92	- 8APR92		92HSE/457/0560
	1'ST LETTER INFORMATIONAL MOTICE				3MAR92	- 8APR92		92FBC/757/0465
1	JULY QUARTERLY	168,743		192,482	9APR92	-30JUK92		92HSE/455/3404
3	JULY QUARTERLY - AMENDMENT	168,743		192,482	9APR92	-30JUN92		93BSE/505/2852
	JULY QUARTERLY - AMENDMENT	33.			9APR92	-30JUH92		93HSE/506/2616
4	JULY QUARTERLY - AMENDMENT	-			9APR90	-36JUH92		93BSE/506/2694
	REQUEST FOR ADDITIONAL IMPORMATION				SAPR92	-30JUN92		93FEC/858/3803
0	REQUEST FOR ADDITIONAL IMPORMATION 2ND				9APR92	-30JUN92		93FEC/861/4462
	REQUEST FOR ADDITIONAL IMPORMATION				9APR92	-30JUN92		93FEC/868/1458
_	OCTOBER QUARTERLY	21,736		24,052	1JUL92	-30SEP92		92BSE/469/0480
0	YEAR-END	800		730	100792	-31DEC92		93HSE/491/5320
	TOTAL	230,774	0	230,219	0		309	TOTAL PAGES
	3. AUTHORIZED COMMITTEES							
	MASCARA CAMPAIGN COMMITTEE				10 #C0026	64226 HOUS	E	
	1992 STATEMENT OF ORGANIZATION				6APR92		1	92BSE/444/3778
	TERMINATION APPROVAL				13MAY92			92PBC/755/0926
	APRIL QUARTERLY - TERMINATED	11,294		10,635		- 3APR92		92ESE/444/3648
							10	TOTAL PAGES
	TERMINATED							
								THE RESIDENCE OF THE PARTY OF T

10 AUTH TOT PAGES

4. JOINT PUNDERISING COMMITTEES AUTHORIZED BY THE CAMPAIGN

Ending cash-on-hand as of 12/31/92: \$554
Outstanding debts owed by the committee
as of 12/31/92: \$57.208 (does not include \$40,000 loan nor \$8,000 in lines of credit)
All reports have been reviewed.

AL ELECTION COMMISSION 1993-1994

CANDIDATE INDEX OF SUPPORTING DOCUMENTS - (2)

CANDIDATE/COMMITTEE/DOCUMENT

RECEIPTS

OF MICROPILM

OFFICE SOUGHT PARTY PRIMARY GENERAL

PRIMARY GENERAL COVERAGE DATES PAGES LOCATION

TIPE OF FILER

HASCARA, FRANK R HUBSE 20 DENDCRAFTIC PRETY PENNSYLVANIA 1992 ELECTION IDS H2PA20065

1. STATEMENT OF CAMBIDATE

2. PRINCIPAL CAMPAIGE COMMITTEE

MASCARA FOR CONGRESS				1D #C00263236 HOUS	
1993 MID-YEAR REPORT	3,150		3,060	1JAM93 -30JUN93	26 93HSE/504/4041
NOTICE OF PAILURE TO PILE TEAR-END	21,700		11,367	1JAN93 -30JUN93 1JUL93 -31DEC93	1 93FEC/857/3995 36 94HSE/511/4574
TOTAL	24,850	0	14,427	0	63 TOTAL PAGES

3. AUTHORIZED COMMITTEES

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4. JOINT PUNDRAISING COMMITTEES AUTHORIZED BY THE CAMPAIGN

No reports have been reviewed.

Ending cash-on-hand as of 12/31/93: \$8,977

Outstanding debts owed by the committee as of

12/31/93: \$53,576 (does not include the \$40,000 loan nor the \$8,000 in lines of credit)

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MASCARA POR COMORDES	C00263236	
Charlesot Pederal Sevings Sank Pirot & Helean Ave.	\$40,000.00	7.50%
Cherlerei, PA 15022	4-11-12 4-11-12	100 days
Has ben been restructured? (A) No (1) Yes II yes, date origin	nelly incurred	
I. If line of wedt, amount of this draw: B/a; total outstand	ing belance: \$40,000.00	
Are refer parties assenderly table for the data incurred? The Was (Endorsers and guaranters must be reported on Sci	hedule C.)	
). Are any of the tellouing pledyed as colleteral for the loan: real estate profilestes of deposit, challel papers, stocks, accounts receivable, cash	, personal property, goods, negoti	iable instrumer
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Date the lander have a perfected officing interest in ET	Z Yes	540.75
E. Are any tuture contributions or future receipts of interest income, ple	dgou as collatoral for the least?	
The Yes Byes, speelly:	What is the estimated value	7
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A depository account must be established pursuant to 11 CFR 100.76 established:Lecation of account: F. If neither of the bross of colleges is described above was pledged for the property of the bross of colleges in the bross of c	is teen, or if the assessed abulance	
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Location of account: If notifier of the types of collected described above was pledged for the proof the team amount, state the basis upon which this loon was made N/A Countries measures Edward Hendola, Treasurer Edward Hendola, Treasurer MA Attach a signed copy of the loon agreement.	and the basis on which it assures	7-/4-93 9/14/93
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PROMESORY MOTE



April 16 , 1992

The undersigned, FRANK R. MASCARA AND DOLORES MASCARA, his vife, promise to pay to the order of CHARLEROI FEDERAL SAVINGS BANK, the sum of Forty Thousand and 00/100ths (\$40,000.00) Dollars to be paid as follows, vis.:

Interest only at the rate of Prime Rate plus 1.00% per annum billed monthly on the outstanding balance beginning

May 1 , 1992, and payable monthly for a period of One Mundred Eighty (180) days. At the end of One Mundred Eighty (180) days the balance of principal and interest due and owing will be revable in full.

PAYMENT OF COSTS:

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In addition to the principal and interest payments specified above, the undersigned shall pay to Bank or any other holder hereof, upon demand, all costs and expenses (including reasonable Attorneys' Fees and legal expenses) which may be incurred by Bank or such holder in the enforcement upon default of this note.

I-TABILITIES:

For all purposes of this note, the term "Liabilities" means this note and any renewals, extensions and modifications thereof and all other existing and future liabilities, whether absolute or contingent, of the undersigned, or any of them, to the Bank of any nature whatsoever and out of whatever transactions arising.

SECONDER INCOME.

To secure payment of the liabilities, the bank shell have a lien upon and security interest in any balance or shere, belonging to the undersigned or any of them, of any deposit, agency or other eccounts with the bank and any other amounts which may be eving from time to time by the bank to the undersigned or any of them. Said lien and security interest shall be independent of any right of set-off which the bank may have.

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The undersigned shall be in default heredinder upon the occurrence of any of the following events:

- (a) the nonpayment when due of any amount payable on any of the liabilities, or the failure of any obligor to observe or perform any agreement of any nature whatsoever with the Bank (the term "Obligor" as used herein being meant to include the undersigned, and all persons secondarily liable on this note or any renewals, extensions, or modifications thereof, such as endorsers or guarantors);
- (b) if any obligor becomes insolvent or makes an assignment for the benefit of creditors, or if any petition is filed by or against any Obligor under any provision of any law or statute alleging that such obligor is insolvent or unable to pay debts as they mature:
- (c) the entry of any judgment against any obligar or the issuing of any attachment or garnishment against any property of any obligar or the occurrence of any change in the financial condition of any obligar which

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in the sole judgment of the bank is naturally adverse;

- (d) the dissolution, margar, consolidation or reorganisation of any obligor which is a corporation or partnership;
- (e) the death of any obligor who is a natural person;
- (f) any information heretofore or hereafter furmished to the Bank by any obligor in connection with the loan evidenced hereby or the Guaranty on the reverse side hereof should be materially false; and
- (g) the failure of any obligor to furnish such financial and other information as the Bank may reasonably request;

CONTRACTOR OF JUDGISTIES

any court of record within the United States to appear for them and on their behalf and confess judgment equinst them jointly and severally for the above sum with costs of suit and attorney's commission of fifteen (15%) percent for collection and release of all heirs and without stay of execution and inquisition upon any levy on real estate is hereby waived; and condemnation agreed to in the exemption of personal property from levy and sell on any exemption to be claimed under and by virtue of any exemption lev new in force or which may bereafter be passed.

ACCREDATION AND INFORCEMENT REGISTERS

Mhonover the undersigned shall be in default as aforesaid, unless the Bank elects otherwise, the entire unpaid amount of such of the liabilities as are not then due and payable shall become immediately due and payable without notice to or demand on any Obligor. The undersigned valves all right to stay of execution and exemption of property in any action to enforce any of the liabilities.

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Any failure of the Bank to exercise any right hereunder shall not be construed as a waiver of the right to exercise the same or any other right at any other time.

The rights, duties, benefits and obligations herounder shall inure to the parties hereto, their heirs, administrators, successors and assigns.

The undersigned shall be jointly and severally liable bersunder.

The undersigned intends this to be a seqled instrument and to be legally bound hereby.

All issues arising berounder shall be governed by the law of Pennsylvania.

IN WITHESS WEERSOF, the Undersigned do herounto set their hands and seals intending to be legally bound hereby, on the day and year first above written.

PRANK R. HASCARA

L. L. LAN

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DOLORES HASCARA

R. MASCARA

R. MASCARA

DOLORES HASCARA

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Committee of Commission Commissio

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Supplementary for Information found on Page _ of Schoolule C

LOANS AND LINES OF CREDIT PROM LUNDING INSTITUTIONS

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Integra Bank Pifth Street	\$1,000.00	The same of the sa
Charlerol, PA 15022	BANE SECURISE ON SETAS	LEAD SHEET LAN
	4/9/92	of Credit
. Has ben been restructured? No Yes If yes, date only	jinefly incurred:	
). If time of credit, amount of this draw: \$1,000.00; total outstan	ding belance: \$12,812.	04
C. Are nine: parties acconductly liable for the debt incurred? The Yes (Endersors and guaranters must be reported on 8)	chedule C.)	
Are any of the following pledged as estateral for the loan: real estates and depends, challed papers, stacks, accounts receivable, cast to	is, personal property, goods, h an deposit, or other similar	negotiable instrument traditional collection?
That is the value of this collaboral?B/a		•
have the lander have a serfected security between in It?	D Yes	
loos the lander have a participal specific interest in E7 LANS	LIVE	
		man?
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Supplementary for Information Sound on Page (1) of Schudule O

LOANS AND LINES OF CREDIT FROM LINDING INSTITUTIONS

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MARCARA FOR COMGRESS	C00263216	
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AND A SECURITY OF LAWY.	POS COMPICATO	DI NUMBER	
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FEDERAL ELECTION COMMISSION WASHINGTON DC 2001

NOV 26 MG

Bdward Mendola, Treasurer Rescare Por Congress 831 Lincoln Avenue Charleroi, PA 15022

Identification Number: C00263236

Reference: Amended July Quarterly Report (4/9/92-6/30/92), received 9/30/93

Dear Mr. Mendola:

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This letter is prompted by the Commission's preliminary review of the report(s) referenced above. The review raised questions concerning certain information contained in the report(s). An itemisation fellows:

-Schedule C-1 and means of your report (pertinent portion attached) discloses a contribution(s) which appears to exceed the limits set forth in the Ast. As individual, including a condidate's apouse, may not make contributions to a candidate for federal effice in excess of \$1,000 per election. If the contributions or loans in question were secured by property based on joint assets, please clarify your report with the following information:

- address of the leading the 2420 institution
- the interest rate
- whether or not the lean was secured
- the due date or amortisation schedule brief description of the collateral or property used as a basis for the lean
- the owners of the collateral or the property used as a basis for the less
- the type of evnership of such property (e.g., tenants by the entireties, joint tenants, tenants in common, etc.)
- the percentage of such property evand by each SPENO
- value of such property the manes of all signatories on both the
- the capacity in which such Signatory signed (e.g., co-maker, endorser, quaranter)

HACKARA PUR COMPANION

If the contribution(s) in question was incompletely or incorrectly disclosed, you should amond your original report with the clarifying information. If the contribution(s) you received exceeds the limits, you should refund to the donor the amount in excess of \$1,000. Refunds must be made within sixty days of the treasurer's receipt of the contribution. Copies of refund checks may be used to respond to this letter. Refunds are reported on Line 20 of the Detailed Summary Page and on Schedule B of the report covering the period in which they are made. (11 CFR \$\$100.7, 100.8, 110.1, and 104.8(d)(4))

Although the Commission may take further legal steps, prompt action by you to refund the excessive amount will be taken into consideration.

A written response or an amendment to your original report(s) correcting the above problem(s) should be filed with the Clerk of the House of Representatives, 1036 Longworth House Office Building, Washington, BC 20515 within fifteen (15) days of the date of this letter. If you need assistance, please feel free to contact me on our toll-free number, (806) 424-9530. My local number is (202) 219-3500.

Sincerely,

Heaver O. Somey

Reather Teeney
Reports Analyst
Reports Analysis Division

ATE 11/30/93

MEMORANDUM TO FILES:

TELECON_X

MAME OF COMMITTEE: Mascara For Congress

SUBJECT: OGC Referral

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FEC REP: Heather A. Toomey

COMMITTEE REP: Edward Mendola (Treasurer)

The treasurer for Mascara For Congress committee called regarding the RFAI that his committee had received. I explained to the treasurer in great detail what was required of his committee in regards to the loans that the candidate's wife had guaranteed, but were excessive because the funds emanated from accounts that were jointly held. I further explained to the treasurer that he needed to provide the Commission with the percentage "breakdown" between the candidate and his wife of all assets that they held in common. The Treasurer stated that the candidate's wife never worked during her marriage and thus was not responsible for any income. I reminded the Treasurer that the accounts in question were joint accounts of both the candidate and his wife. The Treasurer said that he would supply the needed information as soon as possible.

MASCARA FO DNGRESS

831 Lincoln Avenue Charleroi, PA 15022

FRANK R. MASCARA

FEDERAL ELECT -- COMMISSION MAIL ROOM

Attachment 6 Page 1 of 1

Dec 7 11 10 AM '93

December 2, 1993

Clerk of the House of Representatives 1036 Longworth House Office Building Washington, DC 20515

Identification Number: C00263236

Reference: July Quarterly Report (4/9/92 - 6/30/92)

To Whom it May Concern:

This is in response to a letter from the Federal Election Commission concerning the above referenced report and to clarify the questions therein.

The candidate had submitted the requisite Schedule C-1 forms describing the loans which were secured during the report period. On that basis, the loans emanated from accounts jointly held by the candidate and the candidate's spouse. Having been married in excess of 35 years, all of the assets were a result of the income made by the candidate. The candidate's spouse has been a homemaker for all of their married life. The candidate is conservatively responsible for one hundred percent of all of the assets jointly held, and therefore, that percentage should be applied in viewing property used to secure the loan.

Yours truly,

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Edward Mendola, Treasurer

Mascara for Congress

Attachment 7 (Page I of 4) CHEDULE A PROMESO RECEIPTS 1992 April Quarterly Report transfer capital from each financia and financians may not be sold or used by any parter has the purpose of sola It other than using the name and extrems of any pulsaries committee to solate contributions from each committee OF COMMITTEE IN PAR MASCARA FOR CONGRESS A. Pull Home, Malling Address and 21P Both Name of Smalever You g. allidge 74 Hourse live. n. Cylarina fa. 1243 Market Day : 10.93 Other basely): SEC . 500 00 aide Bortoletta Stope . La . hord 1371 Hourth it . 1 Markee Mornostile to 1003 BUNE 3 20-12 DE TOP IN COM 1,000 6000.0C Evic Wad Hiter Heed You Markington 13 time. 15.301 attray at daw Cocketie distilution Jack J. Condadina 508 Unbrien 29. me muses to 0 adden always 384 Walen and well 00 Mausan 4 15062 Noume Pari Generalis Marine 1, 40 Dremeber 97. Bu 11 Each

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Attachment 7 (Page 4 of 4)

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possibles copied from each Plaparts and Sussmants may not be sold or used by any person for the purpose of soliciting constitutions or for examinating soliciting constitutions from such committee. M OF COMMITTEE In Pass MASCARA FOR CONGRESS A. Fell Home, Mailing Address and 21P Code Name of Employer Dete Imones. Amount of Emp Ronald V. Pellegrini, M.D. Recept If s Pered CV. VV#1 100 Broadway Avenue Carnegie, PA 15106 Seli Occupation Primary General Receipt For: Medical Doctor 7/24/92 Agy open Year to-Date >82,000,00 ... Other Ispecify!: \$1,000.00 B. Full Home, Molling Address and 21P Code Home of Employer Arrayal of Lack Alda Bartolotta day, year) 1371 Fourth Street Monongahela, PA 15063 Self Occupation 7/27/92 Businesaman Reseipt For: Primary General \$ 300.00 Other Impactfy): Approprie Year in Date >\$1,300,00 C. Pull Norms, Mailing Address and SIP Carlo David T. Aloe Name of Employer Date Imports, Amount of East . Aloc Holdings day, year! Recept this Parent 6415 Act larry Avenue Sewickley, PA 15143 (Selt) Occupation Receipt Par: Primary Businessman 8/11/92 Other lapacity): Agreem Year-to-Date >\$ 1,000.00 \$ 500.00 B. Full Home, Malling Address and 21P Code None of Employer Date Iment Amount of La dy. yes) Melvin B. Bassi 801 Lawrence Street Self Monongahela, PA 15063 Receipt For: Politicary Attorney 8/12/92 General Other Imposity!: Agreem Yes-4000 > \$ 1,000.00 \$ 500,00 E. Full Name, Mailing Address and 21P Code home of Employer Date Imenth, -Mendola Associates dy, year) H the Property 321 Fallowfield Avenue Charleroi, PA 15022 Self Receipt For: Primary 8/18/43 General Accounting Firm Other Ispesity): Agyrephie Veer-en-Date > \$ 300.00 300,00 F. Full Home, Malling Address and 21P Code Name of Employer Collection Distribution Jack T. Constantino -508 Clubview Drive Services NcMurray, PA 15317 Occupation. Primary Ressigt For: 8/25/92 \$ 500.00 General Businessman Other bpostlyt: Approprie Year-to-Dose > \$ 1,000,00 8. Full Home, Molling Address and 217 Code John F. Cambest Name of Employer as of Earth . . . Dodaro, Kennedy & 1901 Ardiore Soulevard Cambest (Sei L) Pittsburgh, PA 15221 Occupation 0/21/92 250.00 Attorney nin for: Primary Other (specify): Agrepsie Year-to-Date > 8 2,250,00 A

PRIMARY ELECTION

REPORT NOTICE

FEDERAL ELECTION COMMISSION

PENNSYLVANIA Congressional Committees March 23, 1992

FOR COMMITTEES INVOLVED IN THE PRIMARY (04/28):

REPORT	REPORTING PERIOD	REG./CERT. MAILING DATE*	PILING DATE
Pre-Primary	04/01/92 - 04/08/92**	04/13/92	04/16/92
48 Hour Notices	See Be	10w	
July Quarterly	04/09/92 - 06/30/92	07/15/92	07/15/92

WEO MUST FILE

Principal campaign committees of congressional candidates (including unopposed candidates) who seek nomination in the primary must file the above reports and notices. If the campaign has more than one authorized committee, the principal campaign committee must also file a consolidated report on Form 32.

48 HOUR NOTICES ON CONTRIBUTIONS

Notices are required if the committee receives contributions (including contributions and loans from the candidate's personal funds; and endorsements or guarantees of bank loans) of \$1,000 or more, during the period of April 9 through April 25. The notices must reach the appropriate federal and state filing offices within 48 hours of the committee's receipt of the contribution(s).

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Affix the peel-off label from the envelope to Line 1 of the report. Corrections should be made on the label.

COMPLIANCE

TREASURERS ARE RESPONSIBLE FOR FILING ALL REPORTS AND 48 HOUR NOTICES ON TIME. FAILURE TO DO SO IS SUBJECT TO ENFORCEMENT ACTION. COMMITTEES USING NON-FEC FORMS FOR REPORTS OR FILING ILLEGIBLE REPORTS OR NOTICES WILL BE REQUIRED TO REFILE.

*Reports sent by registered or certified mail must be postmarked by the mailing date; otherwise, they must be received by the filing date.

**The period begins with the close of the last report filed by the committee. If the committee has filed no previous reports, the period begins with the date of the committee's first activity.

FOR INFORMATION, Call: 800/424-9530 or 202/219-3420

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1992 July Quarterly Report

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1992 July Quarterly Report

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1992 July Quarterly Report

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1992 Amended July Quarterly report

Property Control Commission

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1992 Amended July Quarterly report

PROMISEORY MOTE



April 16 , 1992

The undersigned, FRANK R. MASCARA AND DOLORES MASCARA, his wife, promise to pay to the order of CMARLEROI FEDERAL SAVINGS BANK, the sum of Forty Thousand and 00/100ths (\$40,000.00) Dollars to be paid as follows, vis.:

Interest only at the rate of Prime Rate plus 1.00% per annum billed monthly on the outstanding belance beginning May 1 , 1992, and payable monthly for a period of One Hundred Eighty (180) days. At the end of One Hundred Eighty (180) days the belance of principal and interest due and owing will be payable in full.

PAYMENT OF COSTS:

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In addition to the principal and interest payments specified above, the undersigned shall pay to Bank or any other holder hereof, upon demand, all costs and expenses (including reasonable Attorneys' Fees and legal expenses) which may be incurred by Bank or such holder in the enforcement upon default of this note.

LIABILITIES:

For all purposes of this note, the term "Liabilities" means this note and any renewals, extensions and modifications thereof and all other existing and future liabilities, whether absolute or contingent, of the undersigned, or any of them, to the Bank of any nature whatsoever and out of whatever transactions arising.

ARCHAITT INTERACT:

To secure payment of the liabilities, the bank shall have a lien upon and security interest in any belance or share, belonging to the undersigned or any of them, of any deposit, agency or other accounts with the bank and any other accounts which may be owing from time to time by the bank to the undersigned or any of them. Said lien and security interest shall be independent of any right of set-off which the bank may have.

DEFAULTS:

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The undersigned shall be in default hereunder upon the occurrence of any of the following events:

- (a) the nonpayment when due of any amount payable on any of the liabilities, or the failure of any obligor to observe or parform any agreement of any nature whatsoever with the Bank (the term "Obligor" as used herein being meant to include the undersigned, and all persons secondarily liable on this note or any renewals, extensions, or modifications thereof, such as endorsers or guarantors);
- (b) if any obligor becomes insolvent or makes an assignment for the benefit of creditors, or if any petition is filed by or against any Obligor under any provision of any law or statute alleging that such obligor is insolvent or unable to pay debts as they mature;
- (c) the entry of any judgment against any obligor or the issuing of any attachment or garnishment against any property of any obligor or the occurrence of any change in the financial condition of any obligor which

1992 Amended July Quarterly report

in the sele judgment of the bank is naturally adverse;

- (d) the dissolution, merger, consolidation or reorganization of any obligor which is a corporation or partnership;
- (e) the death of any obligor who is a natural person;
- (f) any information heretofore or hereafter furnished to the Bank by any obligor in connection with the loan evidenced hereby or the Guaranty on the reverse side hereof should be materially false; and
- (g) the failure of any obligor to furnish such financial and other information as the Bank may reasonably request;

CONFESSION OF JUDGMEST!

any court of record within the United States to appear for them and on their behalf and confess judgment against them jointly and severally for the above sum with costs of suit and attorney's ecomission of fifteen (15%) percent for collection and release of all heirs and without stay of execution and inquisition upon any lawy on real estate is hereby waived; and condennation agreed to in the exemption of personal property from levy and sell on any exemption to be claimed under and by virtue of any exemption law now in force or which may hereafter be passed.

1992 Amended July Quarterly Report

ACCELERATION AND IMPROCEMENT REGISTERS

Whenever the undersigned shall be in default as aforesaid, unless the Bank elects otherwise, the entire unpeid amount of such of the liabilities as are not then due and payable shall become immediately due and payable without notice to or demand on any Obligor. The undersigned waives all right to stay of execution and exemption of property in any action to enforce any of the liabilities.

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Any failure of the Bank to exercise any right hereunder shall not be construed as a waiver of the right to exercise the same or any other right at any other time.

The rights, duties, benefits and obligations hereunder shall inure to the parties hereto, their heirs, administrators, successors and assigns.

The undersigned shall be jointly and severally liable berounder.

The undersigned intends this to be a seeled instrument and to be legally bound hereby.

All issues arising hereunder shall be governed by the law of Pennsylvania.

1992 Amended July Quarterly Report

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IN WITHESS WEERSOF, the Undersigned do hereunto set their hands and seels intending to be legally bound hereby, on the day and year first above written.

WITHESS:

WITHESS:

WITHESS:

FRANK R. HASCARA

DOLORES HASCARA

ON THE STATE OF THE PROPERTY OF THE PROPERTY



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

RQ-2

August 24, 1993

Edward Mendola, Treasurer Mascara for Congress 831 Lincoln Avenue Charleroi, PA 15022

Identification Number: C00263236

Reference: July Quarterly Report (4/9/92-6/30/92)

Dear Mr. Mendola:

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This letter is prompted by the Commission's preliminary review of the report(s) referenced above. The review raised questions concerning certain information contained in the report(s). An itemization follows:

-Columns A and B, Line 6(a) of the Summary Page should equal Columns A and B, Line 11(e) of the Detailed Summary Page.

-Please provide a Schedule A to support the itemized receipts included on Line 11(a)(i), Column A, of the Detailed Summary Page. Each person, other than a committee, who makes a contribution in excess of \$200 per calendar year should be listed by the committee on Schedule A. The itemization should include the full name, mailing address and zip code of the person, along with the name of his/her employer, the date of the contribution, his/her occupation, the election designation and the aggregate year-to-date amount of contributions made by the person. (11 CFR \$104.3(a)(4)(i))

-Transfers in from state or local committees must be from sources permissible under the FECA, as amended. Specifically, the transfer may not consist of funds from corporate or union treasuries. Additionally, any contributor to the state committee who has contributed in excess of \$200 must be itemized on a Memorandum Schedule A. Contributors are subject to the limits of 2 U.S.C. \$441(a). Please provide the necessary Memorandum Schedule A for the transfer from the Mascara Campaign Committee and clarify if the funds were from permissible sources.

-Schedule A of your report indicates that your committee may have failed to file one or more of the required 48

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notices regarding "last minute" contributions received by your committee after the close of books for the 12 Day Pre-Primary report. A principal campaign committee must notify the Commission, in writing, Within 48 hours of any contribution of \$1,000 or more received between two and twenty days before an election. These contributions are then reported on the next report required to be filed by the committee. To ensure that the Commission is notified of last minute contributions of \$1,000 or more to your campaign, it is recommended that you review your procedures for checking contributions received during the aforementioned time period. Although the Commission may take legal action, any response you wish to make concerning this matter will be taken into consideration. (11 CFR \$104.5(f))

-All contributions received by your committee from 4/19/92 through 4/25/92 are required to be reported on this report. Your committee filed a 48 hour notice disclosing a "last minute" contribution from Antonetta Cerilli on 4/14/92. This contribution does not appear on a Schedule A of this report. Please amend your report to include this contribution or provide an explanation of this apparent discrepancy.

-When a committee reports receiving a loan from the candidate, it is necessary to clarify whether or not the candidate used his/her personal funds or borrowed the money from a lending institution or any other source. If the candidate borrowed funds from a lending institution, or any other source, please provide the name of the lending institution and the complete terms of the loan on the new loan form, Schedule C-1 (copy enclosed). If the loan(s) was from personal funds, please acknowledge that fact in an amendment to this report. It is important to note that "personal funds" is strictly defined by Commission Regulations and may be found in 11 CFR \$110.10. (11 CFR \$\$100.7(a)(1) and 104.3(d))

-When itemizing loans, please note that loans made by the candidate should be disclosed on Line 13(a).

-Schedule D of your report fails to supply certain information. Commission Regulations require the full name and mailing address of each creditor, the outstanding balance at the beginning and end of the reporting period, the amount incurred during this period, any payment made during this period, and the nature or purpose of each debt. All debts must be reported until extinguished or settled. Please amend your report to include the nature or purpose of each debt. (11 CFR \$104.11)

-Schedule A of your report (pertinent portion attached) discloses a contribution(s) which appears to exceed the

limits set forth in the Act. An individual or a political committee other than a qualified multicandidate committee may not make a contribution to a candidate for federal office in excess of \$1,000 per election. The term "contribution" includes any gift, subscription, loan, advance, or deposit of money or anything of value made by any person for the purpose of influencing any election for federal office. (2 U.S.C. \$441a(a) and (f); 11 CFR \$110.1(b), (e) and (k))

Please note that contributions designated in writing by the contributor for a particular election must be attributed to that election. Contributions not designated in writing by the contributor will be considered made for the next election for that Federal Office (1992 Primary) (11 CFR \$110.1(b)(2)(i) and (ii)).

Any contribution drawn on a joint checking account will be considered made by both individuals only if the check is signed by both or is accompanied by a written document noting the amount attributable to each individual and is signed by each individual. (11 CFR \$110.1(k)(1) and (2))

If the contribution(s) in question was incompletely or incorrectly disclosed, you should amend your original report with the clarifying information. If the contribution(s) you received exceeds the limits, you should refund to the donor the amount in excess of \$1,000. All refunds must be made within sixty days of the treasurer's receipt of the contribution. Copies of refund checks may be used to respond to this letter. Refunds are reported on Line 20 of the Detailed Summary Page and on Schedule B of the report covering the period in which they are made. (11 CFR \$104.8(d)(4))

Although the Commission may take further legal steps, prompt action by you to refund the excessive amount will be taken into consideration.

A written response or an amendment to your original report(s) correcting the above problem(s) should be filed with the Clerk of the House of Representatives, 1036 Longworth House Office Building, Washington, DC 20515 within fifteen (15) days of the date of this letter. If you need assistance, please feel free to contact me on our toll-free number, (800) 424-9530. My local number is (202) 219-3580.

Sincerely,

Robin Kelly Reports Analyst

Reports Analysis Division

MEMORANDUM TO FILES:

DATE 9/24/93

TELECON___

MANE OF CONNITTEE: Mascara For Congress

SUBJECT: OGC Referral

FEC REP: Heather Toomey

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COMMITTEE REP: Representative

On September 24, 1993, a representative from Mascara For Congress called and said that they would be sending in amendments to the July Quarterly Report as Boon as possible.

MASCARA FOR DONOROSO

631 Lincoln Avenue Charleroi, PA 15022

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September 23, 1993

Heather Tenny Reports Analyst Reports Analyst Division Fo'-rel Election Commission Weshington, D.C. 20463

Dear Ms. Toomey:

We have found our deficiencies to be explained as follows:

- 1. Columns A and B, Line 6(a) and (c) of the Detailed Summary Page abould have read \$ 87,712.50 and \$ 114,872.80 respectively. These corrected amounts, when combined with our provious report of March 30, 1992 equal our reported figures of September 30, 1992.
- 2. The belances on Line 11(a)(i), Column A, of the Detriled Summary Page were erreneously transposed with Line 11(a)(ii), Column A of the Detriled Summary Page. When making this correction, \$13,430.00 meed not be itemized. All of those contributions were from individuals and were lose than the threshold for itemizing. Contributions of \$68,732.50 were itemized on the originally filed F.S.C. Form 3 and are again reported on our meaded return.
- 3. Memorandum entry to Schedule A has been incorporated as a clarification in the emended report. Also, a Schedule C has been completed and included for this transaction.

Hose entry - Moscara Campaign Committee provided a \$40,000 lean to Massara for Congress Committee. The full course of revenues from the Massara Campaign Committee was decured from a personal lean obtained by the candidate, Frenk R. Massara.

- The Committee did 32 letters of notification of last minute contributions totaling \$37,000 during the required reporting period. Four \$1,000 loans failed to have been ported, which were received on the first day (April 9) of the required reporting period. One loan was from the candidate, himself, for \$1,000 on April 9, of which the candidate subsequently reported loans of \$5,000 and \$2,000 on April 21 and 24 respectively. Believe there was a misunderstanding of the day the last minute report began, since the only ones not reported were the enes required on the very first day. There was no intent to deceive as exampled by the candidate's loan not reported versus the two loans which were reported.
- Oversight in posting resulted in Antonetta Cerilli contribution not appearing in Schedule A of report. Report has been amended to include contribution.
- Schedule C-1 has been completed for each of the loans the candidate provided the committee.
- Detailed Summary Page has been amended to indicate loans made by candidate on the line 13(a).
- Schedule D has been amended to indicate the nature er purpose of each debt.
- Contribution which appeared to exceed limits was actually a posting error which double reported the same contribution, and omitted a legal contribution of the rome amount. Schedule A, Line 11(a)(i), Page 10 of 16, has been revised to correct the posting error. Coincidentally, the report balanced as a result of double counting one contribution (Pryor) and failing to include another contribution (Cerilli), both checks in the same amount.

Thank you for your cooperation. If you have any questions, please call.

incerely,

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Enclosure

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

SEPTEMBER 7, 1994

Public Records
Washington County Elections Office
Courthouse Square, Room 206
Washington, PA 15301

Dear Sir/Madame:

Please consider this letter a request for publicly available reports filed by the Mascara Campaign Committee covering the period of March 1992 through May 1993. Please call me at (800) 424-9530 as soon as possible with the cost of these documents, and a check will be forwarded. The reports can be sent to:

Eric Brown, Paralegal Specialist Federal Election Commission 999 E Street, NW 6th Floor Washington, DC 20463

Thank you for your assistance.

Sincerely,

Eric Brown

Paralegal Specialist

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FEDERAL ELECTION

PEDERAL ELECTION COMMISSION SECRETAR. T 999 E Street, N.W. Washington, D.C. 20463 No. 13 2 59 PM '95

FIRST GENERAL COUNSEL'S REPORT

RAD Referral: 94L-14
Date Activated: April 8,1994

Staff Member: Elizabeth Stein

SOURCE: INTERNALLY GENERATED

RESPONDENTS: Mascara for Congress and

Edward Mendola, as treasurer Mascara Campaign Committee and Judith A. Cap, as treasurer

Dolores Mascara

RELEVANT STATUTES: 2 U.S.C. § 431(4)

2 U.S.C. \$ 431(8)

2 U.S.C. § 432(e)(2)

2 U.S.C. \$ 433

2 U.S.C. § 434(a)

2 U.S.C. \$ 434(b)

2 U.S.C. § 441a(a)

2 U.S.C. § 441a(f)

11 C.F.R. § 100.5(a)

11 C.F.R. § 100.7(a)(1)

11 C.F.R. § 101.2

11 C.F.R. § 104.3(d)

11 C.F.R. \$ 104.11

11 C.F.R. § 102

11 C.F.R. § 103.3(b)

11 C.F.R. \$ 104.12

11 C.F.R. § 110.3(c)(6)

I. GENERATION OF MATTER

The Office of the General Counsel received a referral from the Reports Analysis Division ("RAD") on March 2, 1994.

Attachment 1. The basis for the attached referral is the failure of Mascara for Congress and Edward Mendola, as treasurer, ("the Committee") to file forty-eight hour notifications ("48 Hour Notices") for contributions totaling \$76,000, and the Committee's acceptance of excessive contributions

in connection with the 1992 Pennsylvania primary election. In addition to these specifically referred matters, the referral also notes facts indicating misreporting of candidate loans and transfers, as well as other possible violations arising from transfers from the candidate's affiliated non-federal committee, the Mascara Campaign Committee ("MCC"). Frank R. Mascara lost the 1992 primary election in the 20th Congressional District in Pennsylvania with 34% percent of the vote. Mr. Mascara subsequently won the 1994 general election for the same seat on November 8, 1994 with 53% of the vote.

II. FACTUAL AND LEGAL ANALYSIS

A. Background

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On March 23, 1992, Mr. Mascara filed his Statement of Candidacy and designated Mascara for Congress as his principal campaign committee for the 1992 congressional election. On April 6, 1992, Mr. Mascara designated MCC, his pre-existing state committee, as an authorized committee. MCC simultaneously registered with the Commission, reported a \$10,635 transfer to the Committee, and filed for termination, stating in a cover letter that MCC "will cease further federal election activity." MCC thereafter proceeded to make six additional transfers to the Committee, totaling \$52,500, including one transfer made only ten days after MCC filed its Request for Termination. While the

^{1.} These transfers consisted of the following: A \$40,000 transfer on April 16, 1992; a \$2,500 transfer on June 11, 1992; a \$3,000 transfer on August 11, 1992; a \$1,000 transfer on August 14, 1992; a \$3,000 transfer on September 9, 1992; and a \$3,000 transfer on May 5, 1993. All the transfers were described as "loans" to the Committee. The June 11, 1992

committee reported the receipt of these funds, MCC failed to file the required disclosure reports divulging the source of the transferred funds. The Committee later revealed in response to an inquiry from RAD that the source of a \$40,000 transfer was a previously unreported bank loan made to the candidate and his wife. No disclosure has been made regarding the source of the other five transfers.

Because Pennsylvania law permits unlimited contributions from individuals and family members, this Office obtained MCC state reports to examine the source of the funds transferred by MCC. The state reports show that MCC financed federal activity by making undisclosed payments on the \$40,000 loan to the candidate and his wife. Finally, three contributions originally reported by the Committee as candidate loans from personal funds were actually draws against bank credit lines. The possible violations arising from the above-referenced loans and transfers are discussed below.

B. Excessive Contributions

The Mascara for Congress Committee's 1992 October Quarterly Report, 1992 Amended July Quarterly Report and Schedule C-1, and accompanying documentation disclose that in 1992 the Committee accepted three contributions from individuals in excess of

⁽Footnote 1 continued from previous page) transaction was originally reported as a loan from the candidate but is subsequently reported as a transfer from MCC.

^{2.} This contribution is included in the referral both as an excessive contribution and as one of the contributions for which no 48 hour notice was filed.

\$1,000. The documents also indicate that additional excessive contributions were received in 1992, which are attributable to the candidate's wife, Dolores Mascara. The contributions include \$12,500 as a result of the \$40,000 bank loan secured with jointly held property, and as much as \$4,000 from three draws on jointly held lines of credit. The excessive contributions attributable to Mrs. Mascara were originally reported by the Committee as either loans from the candidate or as loans from MCC, the candidate's affiliated state committee.

Under the Act, no person may make a contribution to any candidate and his authorized political committees with respect to any election for Federal office which exceeds \$1,000, and no candidate or political committee may accept such contributions. 2 U.S.C. §§ 441a(a)(1) and 441a(f). The term "contribution" includes any gift, subscription, loan, advance or deposit of money or anything of value made by any person for the purpose of influencing any election for Federal office.

2 U.S.C. § 431(8)(A). The term loan includes an endorsement, guarantee or any form of security. 11 C.F.R. § 100.7(a)(1)(i).

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A loan is a contribution at the time it is made and remains

^{3.} The Committee has refunded the \$1,550 in excessive contributions received from these three individuals but well outside the prescribed sixty day window. The Committee's 1992 October Quarterly Report discloses the receipt of excessive contributions from the three individuals between July 24 and August 21, 1992. However, it was not until the 1994 Twelve Day Pre-Primary reporting period, between April 1 and April 15, 1994 that the excessive contributions were refunded. The Committee's reports indicate that a sufficient sum to refund the excessive contributions had been raised by the 1993 Year-End reporting period.

a contribution to the extent that it remains unpaid. 11 C.F.R.

\$ 100.7(a)(1)(i)(B). A loan is a contribution by each endorser or guarantor according to the portion of the total amount for which the endorser or quarantor is liable. 11 C.F.R. § 100.7(a)(1)(i)(C). A candidate may, however, obtain a loan which requires the spouse's signature when jointly owned assets are used as collateral or security without the spousal portion being considered a contribution. 11 C.F.R. § 100.7(a)(1)(i)(D). A candidate may make unlimited expenditures from personal funds. 11 C.F.R. § 110.10(a). Personal funds are defined as any assets which, under applicable state law, at the time he or she became a candidate, the candidate had a legal right of access to or control over, coupled with either legal and rightful title, or an equitable interest. 11 C.F.R. § 110.10(b)(1). The candidate's personal funds include the candidate's portion of assets jointly owned with his or her spouse. A spouse who signs a loan agreement pledging joint assets as collateral will not be considered to have contributed to the campaign so long as the value of the candidate's share of the asset equals or exceeds the amount of the loan. 11 C.F.R. § 100.7(a)(1)(i)(D), see also Advisory Opinion 1991-10.

Pursuant to 11 C.F.R. § 110.10(b)(3), the candidate's share of the joint assets shall be that portion which is the candidate's share of the assets under the instruments of conveyance or ownership. If no specific share is so indicated, the value of one-half of the property used shall be considered as personal funds of the candidate. 11 C.F.R. § 110.10(b)(3). A loan signed

by both spouses which exceeds the candidate's share of joint assets used as collateral results in a contribution by the spouse.

The candidate in this matter is a resident of Pennsylvania. Under Pennsylvania law, when property is held by both a husband and a wife, a tenancy by the entirety is presumed to exist. Madden v. Gosztonyi Savings and Trust Inc., 200 A. 624, 628 (Pa. 1938). A tenancy by the entirety is a type of estate in real property in which husband and wife hold the property as a unit rather than in divisible shares. See Id. at 627. With regard to real property, neither spouse acting independently may dispose of any portion so as to work a severance of the estate, nor encumber the property in any way. DeBorrello v. Lauletta, 317 A.2d 254 (Pa. 1974), see also McCollum v. Braddock Trust Co., 198 A. 803 (Pa. 1938) (Holding that a husband may not increase a debt secured by jointly-held property without the consent of the wife). No agency relationship arises from a marital relationship and there is no presumption that either spcuse has the authority to convey an interest in real estate held by the entireties without the other spouse's joinder. See DeBorrello, 317 A.2d at 255.4

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^{4.} MUR 3505, (Citizens for Ron Klink,) also deals with funds contributed from a joint bank account held by a Pennsylvania candidate and his spouse. Under Pennsylvania law, while joint bank accounts held by husbands and wives are also tenancies by the entirety, state law presumes that by establishing the joint account, the spouses have provided each other with the agency or authority to withdraw funds on one another's behalf, so long as the power is exercised in good faith and for one another's benefit. This presumption is consistent with the Commission's determination in MUR 2292 (Andrew Stein) that joint bank-accounts are an exception to the one-half interest rule and that all funds in a joint bank-account are the candidate's personal funds. There is no such presumption for a spouse acting independently to mortgage jointly held property.

The Committee's 1992 Amended July Quarterly Report, submitted in response to an RFAI from RAD, reveals that the \$40,000 transfer characterised by the Committee as a loan from NCC originated from a bank loan to Mr. and Mrs. Mascara. The loan agreement attached to the Schedule C-1 is in the names of both Frank and Dolores Mascara and is signed by both of them. The Schedule C-1 indicates that the loan is secured by a personal residence valued at \$55,000. In response to a subsequent RFAI, the Committee confirmed that "the loans emanated from accounts jointly held by the candidate and the candidate's spouse." The Committee refused to make any refunds stating the candidate was "conservatively responsible for one hundred percent of all the assets jointly held."

Since Mr. and Mrs. Mascara appear to own their house jointly in tenancy by the entirety, Mr. Mascara may not encumber the property or use the property as security for a loan without the approval of Mrs. Mascara. Because spouses may not individually convey or otherwise dispose of any interest in property without the signature of the other, banks insist upon both spouses' signatures in order to encumber joint assets. As a result, Mr. Mascara may have legal title to the whole of the jointly-owned

^{5.} Prior to receiving this written response from the Committee, a RAD Analyst spoke with the Committee treasurer. When the treasurer stated during that conversation that no contributions from joint property were attributable to Mrs. Mascara due to her lack of employment, the RAD analyst "reminded the treasurer that the accounts in question were joint accounts of both the candidate and his wife" and explained "in great detail" about Commission requirements regarding percentage breakdowns of loans guaranteed with joint property. See Attachment 1 at p. 23.

property, but he does not have access to or control over any of the joint property within the meaning of the Regulation. See Nemo to the Commission, dated October 1, 1981, at 7, 10. Because Mr. Mascara cannot claim the house as his personal funds, he must fall back upon 11 C.F.R. \$ 110.10(b)(3) which provides that one half of his joint assets are considered his personal funds. See also Advisory Opinion 1991-10. Hence, one half of the equity in the Mascara home may be considered Mr. Mascara's personal funds. Pursuant to 11 C.F.R. \$ 100.7(a)(1)(i)(D), Mr. Mascara was entitled to borrow up to \$27,500, the value of his half share in the \$55,000 property. The remaining \$12,500 of the loan appears to be a contribution by Mrs. Mascara.

The Committee's amended reports also disclose that three loans, totaling \$8,000, are actually draws on bank credit lines with the Mellon Bank and Integra Bank. Bank statements attached to the Schedule C-1 list both Frank Mascara and Dolores Mascara on the accounts, suggesting that the credit lines at both banks are jointly owned. At this time it is not clear whether the two lines of credit were obtained prior to the time Mr. Mascara became a

^{6.} In Advisory Opinion 1991-10, the Commission previously found that a Pennsylvania candidate who held a residence in a tenancy by the entirety was entitled to consider one half the equity in the home as his personal funds.

^{7.} The Committee originally reported a \$1,000 loan from the candidate on April 9, 1992, a \$5,000 loan from the candidate on April 21, 1992, and a \$2,000 loan from the candidate on April 24, 1992.

candidate for federal office. Blowever, if the lines of credit were obtained after Mr. Mascara became a federal candidate, the credit lines would be considered loans guaranteed jointly by Mr. and Mrs. Mascara. If the lines of credit were unsecured, Mrs. Mascara would be viewed as having made a contribution in the amount of her half of the guarantee. If they were secured with jointly-held property, Mrs. Mascara would be viewed as having made a contribution to the extent that the value of the lines of credit exceeded Mr. Mascara's 50 percent share of the asset used as collateral. See MUR 2239.

It appears that \$12,500 of the \$40,000 bank loan is attributable to Mrs. Mascara and that half of the \$8,000 in credit line draws, or \$4,000, may also be attributable to her. Because Mrs. Mascara made a \$1,000 loan to the Committee prior to these transactions, the entire \$16,500 attributable to her via the loan guarantee and the credit line draws may be excessive. Therefore, this Office recommends the Commission find reason to believe that Dolores Mascara violated 2 U.S.C. \$ 441a(a)(1)(A) by making excessive contributions and Mascara for Congress and

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^{8.} If, in the course of the investigation, it becomes clear that the lines of credit were unsecured and obtained prior to candidacy, it may be more appropriate to treat them as a joint bank account in which each spouse has complete access and control.

^{9.} This is consistent with MUR 2239, (Friends of Steve Swendiman) where the Commission found reason to believe that an excessive contribution had occurred as the result of an apparently unsecured line of credit being granted to a candidate and his spouse during a campaign. The Commission ultimately found no probable cause to believe in this matter, since it was determined during the investigation that the bank had actually looked to sufficient personal assets of the candidate as security for the line of credit.

Edward Mendola, as treasurer violated 2 U.S.C. § 441a(f) by accepting the excessive contributions.

C. Violations Arising Out of Transfers from a Mon-Federal Committee

Pursuant to regulations in effect prior to July 1, 1993, unlimited transfers between state and federal committees were permitted so long as the transfers were not composed of prohibited or excessive contributions. 11 C.F.R. § 110.3(c)(6). However, if more than \$1,000 was transferred from a state to a federal committee in any calendar year, the state committee became a federal political committee subject to the registration and reporting requirements of the Act. 11 C.F.R. § 110.3(c)(6)(iii). A state committee which became a political committee as the result of a transfer was required to file an itemized report of the source of the funds in the committee's accounts at the time of the transfer. Id. The funds in the account, or the cash on hand balance, was presumed to be composed of those contributions most recently received by the committee. Id. A state committee could file for termination of its status as a political committee with its first report if it did not intend to make further transfers. Id. If the committee did terminate, it was required to re-register as a new committee and report any additional federal activity undertaken within the calendar year. 2 U.S.C. § 433(a).

The committee must have been able to demonstrate that the cash on hand balance contained sufficient funds raised in compliance with the limitations and prohibitions of the Act at the time of the transfer to cover the amount of the transfer.

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11 C.F.R. § 110.3(c)(6)(i). Once a state committee crossed the \$1,000 threshold and became a political committee, the contribution limits of the Act applied to the committee and contributions by individuals to the federal committee and to the state committee, while the candidate was seeking federal office, were required to be aggregated. If the aggregate contribution was in excess of \$1,000, the excess portion also had to be excluded from the transfer. 11 C.F.R. § 110.3(c)(6)(ii). See also Advisory Opinion 1987-12.

On April 6, 1992, MCC properly registered as an authorized committee of the candidate, made a \$10,635 transfer to the Committee, and filed a report disclosing the source of the transferred funds. The report, which covered the period from March 27 and April 4, 1992, also acted as MCC's termination report. In correspondence attached to the report, Mr. Mascara stated that MCC "would cease further federal election activity." The termination request was granted on May 15, 1992. At the time of termination, MCC was informed, in writing, that they must re-register if they engaged in any further federal activity.

On April 16, 1992, just ten days after stating that it would cease federal activity, MCC transferred an additional \$40,000 to the Committee without reporting the transfer. Because termination status had not yet been granted, MCC was required to report this transaction. MCC also made five additional transfers totaling \$12,500 after the committee terminated in May 1992 but never

re-registered or reported the transfers. 10 Accordingly, this Office recommends that the Commission find reason to believe that the Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. §§ 433(a) and 434 as a result of failing to register and report the transfers.

- D. Violations Relating to Candidate Loans
- 1. \$40,000 Loan to MCC

A political committee must report all loans made to the committee, including loans made by or quaranteed by the candidate. 2 U.S.C. \$\$ 434(b)(2)(G), 432(b)(2)(H). Any candidate who receives a loan for use in connection with a campaign for federal office is treated as having received the loan as an agent of the authorized committee and the loan must be reported and itemized as a loan from the original lender. 2 U.S.C. § 432(e)(2), 11 C.F.R. § 101.2. See also Advisory Opinion 1985-33. The committee must disclose the name of each person or entity who makes, endorses, or guarantees a loan to the committee or to the candidate as an agent of the committee, as well as the date such loan was made, and the amount and value of the loan. 2 U.S.C. § 434(b)(3)(E). Loans are debts of the committee and must be reported until they are extinguished. 2 U.S.C. § 434(b)(8), 11 C.F.R. § 104.11. Further, when a loan is received by a candidate as an agent for the committee, the repayment of the loan is reported and itemized as a disbursement to the lender. 2 U.S.C. §§ 434(b)(3)(E),

^{10.} The five transfers were \$2,500 on June 11, 1992; \$3,000 on August 11, 1992; \$1,000 on August 14, 1992; \$3,000 on September 9, 1992; and \$3,000 on May 5, 1993.

434(b)(5)(D), see also Advisory Opinion 1985-33.

As described above, the source of the \$40,000 transfer by MCC to the Committee on April 16, 1992, was a bank loan made to Frank and Dolores Mascara. The loan was made well after Mr. Mascara had become a candidate for federal office and was used in connection with his federal campaign. At the time of the loan, MCC was an authorized political committee subject to the reporting requirements of the Act. Hence, the loan should have been reported as a loan to MCC from the lender bank and also as a disbursement from MCC to the Committee. State reports also show transactions described as loan repayments made by MCC to Mr. and Mrs. Mascara accompanied by a corresponding drop in the balance owed by MCC on the \$40,000 loan. As noted, no federal reports were ever filed by MCC disclosing the receipt of the loan or its terms. Disclosure was also never made regarding repayments of the loan to the Mascaras. In addition, it is presently unknown whether MCC had sufficient permissible funds to make the loan repayments. Thus, it appears there is reason to believe that the Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. § 434(b) by failing to report loans received by MCC and by failing to report payments on a loan used in connection with a federal election.

2. Lines of Credit

Under the Act, lines of credit are considered bank loans and are treated like bank loans. See 56 Fed. Reg. 67118, 67119 (December 27, 1991). When lines of credit are obtained by a candidate, the candidate acts as an agent of the committee, and

the committee must disclose the original source of funds.

2 U.S.C. \$ 432(e)(2), 11 C.F.R. \$ 101.2. If the line of credit is established for campaign purposes, in its next report the committee must disclose the date of establishment, the amount of the line of credit, the interest rate and repayment schedule, and the source of repayment securing the line of credit. 2 U.S.C.

\$ 434(b), 11 C.F.R. \$\$ 104.3(d), 100.7. If a line of credit predates a campaign, all of this information must be disclosed as soon as a draw is made upon the line of credit for campaign purposes. See Advisory Opinion 1994-26. Loans are debts of the committee and must be reported until they are extinguished.

2 U.S.C. \$ 434b(8), 11 C.F.R. \$ 104.11.

Three contributions originally reported as loans from the candidate to the Committee appear to be draws on jointly-owned lines of credit as discussed above. Documentation provided by the Committee indicates that the funds resulted from three draws on two apparently unsecured lines of credit. While at least one of the lines of credit appears to predate Mr. Mascara's 1992 congressional campaign, the reports reflect that all draws were made for campaign purposes. Commission regulations require that the contributions be reported as draws on pre-existing lines of credit with the candidate and his wife listed as guarantors in accordance with 11 C.F.R. § 104.3(d). Instead, the Committee has never fully reported the terms of the lines of credit or provided the other information indicating that they were obtained in the ordinary course of business as required by 11 C.F.R.

\$ 104.3(d)(1)(i)-(v). In light of the foregoing, it appears there

is reason to believe Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. 5 434(b).

E. 48 Hour Violations

The Act requires principal campaign committees of candidates for federal office to notify, in writing, either the Secretary of the U.S. Senate, the Clerk of the U.S. House of Representatives or the Commission, as appropriate, and the Secretary of State, of each contribution totaling \$1,000 or more, received by any authorized committee of the candidate after the 20th day but more than 48 hours before any election. 2 U.S.C. \$ 434(a)(6)(A). The Act further requires notification to be made within 48 hours after the receipt of the contribution and to include the name of the candidate and office sought, the date of receipt, the amount of the contribution, and the identification of the contributor. Id. The notification of these contributions shall be in addition to all other reporting requirements. 2 U.S.C. \$ 434(a)(6)(B).

The 1992 Pennsylvania primary election was held on April 28, 1992. The Committee was notified in writing that 48 hour notices would be required for contributions of \$1,000 or more received in the twenty days prior to the election or "during the period of April 9 through April 25." See Attachment 1 p. 51. A review of the Committee's 1992 original and amended July Quarterly Reports identified thirty-four (34) contributions of \$1,000 or more received from April 9 through April 25, 1992, totaling \$76,000, for which respondents did not submit the required 48 hour notifications.

In response to an inquiry by RAD, the Committee states that

the violations of the 48 hour notification provision are due to a misunderstanding regarding whether April 9 was included within the 48 hour notification period. There is no method of calculation by which April 9 is not within twenty days of the April 28th primary. Moreover, the Committee also failed to submit 48 hour notices for contributions received on four other days during the relevant period, including a notice for the \$40,000 loan transferred from MCC and received only eight days before the election.

Respondents did not submit the required 48 hour notices for the following contributions:

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CONTRIBUTOR NAME	DATE	AMOUNT
Thomas Lechner	4/9/92	\$1,000
N. John Cunzolo	4/9/92	\$1,000
Robert D. and Karen A. Clinton Jr.	4/9/92	\$1,000
Charles 7. and Laura Welker	4/9/92	\$1,000
Thomas J. and Christine Santone	4/9/92	\$1,000
C. Andrew Russell	4/9/92	\$1,000
Janice A. Rea	4/9/92	\$1,000
Donald E. Rea	4/9/92	\$1,000
Thomas J. Murphey	4/9/92	\$1,000
Thomas F. Mosure	4/9/92	\$1,000
Robert J. and Deborah McGurk	4/9/92	\$1,000
Neal H. Holmes	4/9/92	\$1,000
Joseph M. Grochmal	4/9/92	\$1,000
Charles A. and Deborah Gomulka	4/9/92	\$1,000
Charles A. and Deborah Gomulka	4/9/92	\$1,000
Anthony P. DeJulius	4/9/92	\$1,000
John F. Cambest	4/9/92	\$1,000
Paul and Marilyn Apostolou	4/9/92	\$1,000
James R. Agras	4/9/92	\$1,000
Electra P. Agras	4/9/92	\$1,000
Maxine Miller	4/9/92	\$1,000
Arthur J. Bedway	4/9/92	\$1,000
Jon Mascara (loan)	4/9/92	\$1,000
Louis Lignelli (loan)	4/9/92	\$1,000
Darlene Lignelli (loan)	4/9/92	\$1,000
Anthony and Dora Jean Vitale	4/10/92	\$1,000
Thomas Staockhausen	4/10/92	\$1,000
Joseph & Regina Saluucci	4/10/92	\$1,000
Charles S. Pryor	4/17/92	\$1,000
Lisa Neil (loan)	4/16/92	\$1,000
RRZPAC	4/9/92	\$5,000
Frank Mascara (candidate loan)	4/9/92	\$1,000

Transfer reported as loan from MCC 4/19/92 \$40,000 (\$27,500)
Dolores Mascara (\$12,500)

TOTAL:

\$76,000

Therefore, this Office recommends the Commission find reason to believe Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. § 434(a)(6)(A).

IV. DISCOVERY

To fully assess the facts and circumstances surrounding the loans and transfers discussed above in a timely fashion, this Office also recommends that the Commission approve the attached Order to Submit Written Answers and Subpoena for Documents.

V. RECOMMENDATIONS

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ON

- 1. Open a MUR.
- Find reason to believe that Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. §§ 434(a)(6)(A), 434(b) and 441a(f).
- Find reason to believe that Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. \$\$ 433 and 434.
- Find reason to believe that Dolores Mascara violated 2 U.S.C. § 441a(a)(1)(A).
- 5. Approve the attached Factual and Legal Analyses.
- 6. Approve the attached Order to Submit Written Answers and Subpoena for Documents.

Lawrence M. Noble General Counsel

3 13 95 Date

RY:

Lois G. Lerner

Associate General Counsel

Attachments:
1. Referral Materials
2. Factual and Legal Analyses
3. Interrogatories and Document Requests 5 2 1 1 M 4 0

BEFORE THE PEDERAL ELECTION COMMISSION

In the Matter of

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Mascara for Congress and Edward Mendola, as treasurer; Mascara Campaign Committee and Judith A. Cap, as treasurer; Dolores Mascara. MUR 4194

CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on March 17, 1995, the Commission decided by a vote of 5-0 to take the following actions in RAD Referral #94L-14:

- 1. Open a MUR.
- Find reason to believe that Mascara for Congress and Edward Hendola, as treasurer, violated 2 U.S.C. §§ 434(a)(6)(A), 434(b), and 441a(f).
- Find reason to believe that Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. §§ 433 and 434.
- Find reason to believe that Dolores Mascara violated 2 U.S.C. § 441a(a)(1)(A).

(continued)

Federal Election Commission Certification for RAD Referral 494L-14 March 17, 1995

- Approve the Factual and Legal Analyses, as recommended in the General Counsel's Report dated March 13, 1995.
- Approve the Order to Submit Written Answers and Subpoena for Documents, as recommended in the General Counsel's Report dated March 13, 1995.

Commissioners Aikens, Elliott, McDonald, McGarry, and Potter voted affirmatively for the decision; Commissioner Thomas did not cast a vote.

Attest:

3-17-95 Date Marjorie W. Emmons Secretary of the Commission

Received in the Secretariat: Mon., Mar. 13, 1995 2:59 p.m. Circulated to the Commission: Tues., Mar. 14, 1995 11:00 a.m. Deadline for vote: Fri., Mar. 17, 1995 4:00 p.m.

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FEDERAL ELECTION COMMISSION

WASHINGTON, DC 20463

March 23, 1995

CERTIFIED MAIL RETURN RECEIFT REQUESTED

Judith A. Cap, Treasurer Mascara Campaign Committee 831 Lincoln Ave. Charleroi, PA 15022

RE: MUR 4194

Dear Ms. Cap:

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On March 17, 1995, the Federal Election Commission found that there is reason to believe the Mascara Campaign Committee ("MCC") and you, as treasurer, violated 2 U.S.C. §§ 433 and 434, provisions of the Federal Election Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Statements should be submitted under oath. All responses to the enclosed Order to Answer Interrogatories and Subpoena to Produce Documents must be submitted to the General Counsel's Office within 30 days of your receipt of this letter. Any additional materials or statements you wish to submit should accompany the response to the order and subpoena. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

You may consult with an attorney and have an attorney assist you in the preparation of your responses to this order and subpoena. If you intend to be represented by counsel, please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission.

If you are interested in pursuing pre-probable cause conciliation, you should so request in writing. See 11 C.F.R. \$ 111.18(d). Upon receipt of the request, the Office of the General Counsel will make recommendations to the Commission either proposing an agreement in settlement of the matter or recommending declining that pre-probable cause conciliation be pursued. The Office of the General Counsel may recommend that pre-probable cause conciliation not be entered into at this time so that it may complete its investigation of the matter. Further, the Commission will not entertain requests for pre-probable cause conciliation after briefs on probable cause have been mailed to the respondent. Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days. This matter will remain confidential in accordance with 2 U.S.C. \$\$ 437g(a)(4)(B) and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public. For your information, we have enclosed a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Elizabeth Stein, the attorney assigned to this matter, at (202) 219-3690. Sincerely, Danny /L. McDonald Chairman Enclosures Order and Subpoena 0 Factual and Legal Analysis Procedures Designation of Counsel Form Honorable Frank Mascara

BEFORE THE FEDERAL ELECTION COMMISSION MUR 4194 In the Matter of SUBPORNA TO PRODUCE DOCUMENTS ORDER TO SUBMIT WRITTEN ANSWERS TO: Judith A. Cap, Treasurer Mascara Campaign Committee 831 Lincoln Avenue Charleroi, PA 15022 Pursuant to 2 U.S.C. \$ 437d(a)(1) and (3), and in C furtherance of its investigation in the above-captioned matter, 10 the Federal Election Commission hereby orders you to submit written answers to the questions attached to this Order and subpoenas you to produce the documents requested on the attachment to this Subpoena. Legible copies which, where applicable, show m both sides of the documents may be substituted for originals. 0 Such answers must be submitted under oath and must be 1 forwarded to the Office of the General Counsel, Federal Election ON Commission, 999 E Street, N.W., Washington, D.C. 20463, along with the requested documents within 30 days of receipt of this Order and Subpoena.

Mascara Campaign Committee Page 2 WHEREFORE, the Chairman of the Federal Election Commission has hereunto set his hand in Washington, D.C. on this 22 nd , day of Much For the Commission, Danny L. Chairman ATTEST: Marjarie W. Emmone 3 Marjorie W. Emmons Secretary to the Commission M Attachments V Questions and Document Request 0

QUESTIONS AND REQUEST FOR PRODUCTION OF DOCUMENTS INSTRUCTIONS In answering these interrogatories and request for production of documents, furnish all documents and other information, however obtained, including hearsay, that is in possession of, known by or otherwise available to you, including documents and information appearing in your records. Each answer is to be given separately and independently, and unless specifically stated in the particular discovery request, no answer shall be given solely by reference either to another answer or to an exhibit attached to your response. The response to each interrogatory propounded herein shall set forth separately the identification of each person capable of furnishing testimony concerning the response given, denoting separately those individuals who provided informational, documentary or other input, and those who assisted in drafting the interrogatory response. (If you cannot answer the following interrogatories in full after exercising due diligence to secure the full information to do so, answer to the extent possible and indicate your inability to answer the remainder, stating whatever information or knowledge

you have concerning the unanswered portion and detailing what you did in attempting to secure the unknown information.

Should you claim a privilege with respect to any documents, communications, or other items about which information is requested by any of the following interrogatories and requests for production of documents, describe such items in sufficient detail to provide justification for the claim. Each claim of privilege must specify in detail all the grounds on which it rests.

Unless otherwise indicated, the discovery request shall refer to the time period from January 1, 1992 to present.

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The following interrogatories and requests for production of documents are continuing in nature so as to require you to file supplementary responses or amendments during the course of this investigation if you obtain further or different information prior to or during the pendancy of this matter. Include in any supplemental answers the date upon which and the manner in which such further or different information came to your attention.

Mascara Campaign Committee Page 2 DEFINITIONS For the purpose of these discovery requests, including the instructions thereto, the terms listed below are defined as follows: "You" shall mean the named respondent in this action to whom these discovery requests are addressed, including all officers, employees, agents or attorneys thereof. "Persons" shall be deemed to include both singular and plural, and shall mean any natural person, partnership, committee. association, corporation, or any other type of organization or entity. "Document" shall mean the original and all non-identical copies, including drafts, of all papers and records of every type in your possession, custody, or control, or known by you to exist. The term document includes, but is not limited to books, letters, C contracts, notes, diaries, log sheets, records of telephone communications, transcripts, vouchers, accounting statements, ledgers, checks, money orders or other commercial paper, telegrams, telexes, pamphlets, circulars, leaflets, reports, memoranda, correspondence, surveys, tabulations, audio and video recordings, drawings, photographs, graphs, charts, diagrams, lists, computer print-outs, and all other writings and other data compilations from which information can be obtained. "Identify" with respect to a document shall mean state the V nature or type of document (e.g., letter, memorandum), the date. if any, appearing thereon, the date on which the document was prepared, the title of the document, the general subject matter of the document, the location of the document, the number of pages comprising the document. 0 "Identify" with respect to a person shall mean state the full name, the most recent business and residence addresses and the telephone numbers, the present occupation or position of such person, the nature of the connection or association that person has to any party in this proceeding. If the person to be identified is not a natural person, provide the legal and trade names, the address and telephone number, and the full names of both the chief executive officer and the agent designated to receive service of process for such person. "And" as well as "or" shall be construed disjunctively or conjunctively as necessary to bring within the scope of these interrogatories and request for the production of documents any documents and materials which may otherwise be construed to be out of their scope.

Mascara Campaign Committee Page 3 INTERROGATORIES AND REQUESTS FOR DOCUMENTS Please state whether payments have been made by the Mascara Campaign Committee ("MCC") on any loans or lines of credit obtained by Frank or Dolores Mascara and subsequently paid to MCC between January 1, 1992 and the present. If so, provide an accurate and complete list of the payments including the amount and date of each payment. State the name of each person to whom a payment was b. made. Describe the process by which the payments were c. made and produce copies of all documents evidencing payments. 0 0 0 0

FEDERAL ELECTION CONNISSION

FACTUAL AND LEGAL ANALYSIS

MUR 4194

RESPONDENTS: Mascara for Congress and
Edward Mendola, as treasurer
Mascara Campaign Committee and
Judith A. Cap, as treasurer

I. GENERATION OF MATTER

The matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. \$ 437(q)(a)(2). The basis of the matter is the failure of Mascara for Congress and Edward Mendola, as treasurer, ("the Committee") to file forty-eight hour notifications ("48 Hour Notices") for contributions totaling \$76,000, and the Committee's acceptance of excessive contributions in connection with the 1992 Pennsylvania primary election. In addition to these matters, the facts also indicate the misreporting of candidate loans and transfers, as well as other possible violations arising from transfers from the candidate's affiliated non-federal committee. the Mascara Campaign Committee ("MCC"). Frank R. Mascara lost the 1992 primary election in the 20th Congressional District in Pennsylvania with 34% percent of the vote. Mr. Mascara subsequently won the 1994 general election for the same seat on November 8, 1994 with 53% of the vote.

II. FACTUAL AND LEGAL ANALYSIS

A. Background

On March 23, 1992, Mr. Mascara filed his Statement of Candidacy and designated Mascara for Congress as his principal

campaign committee for the 1992 congressional election. On April 6, 1992, Mr. Mascara designated MCC, his pre-existing state committee, as an authorized committee. MCC simultaneously registered with the Commission, reported a \$10,635 transfer to the Committee, and filed for termination, stating in a cover letter that MCC "will cease further federal election activity." MCC thereafter proceeded to make six additional transfers to the Committee, totaling \$52,500, including one transfer made only ten days after MCC filed its Request for Termination. While the Committee reported the receipt of these funds, MCC failed to file the required disclosure reports divulging the source of the transferred funds. The Committee later revealed in response to an inquiry from RAD that the source of a \$40,000 transfer was a previously unreported bank loan made to the candidate and his wife. No disclosure has been made regarding the source of the other five transfers.

Because Pennsylvania law permits unlimited contributions from individuals and family members, this Office obtained MCC state reports to examine the source of the funds transferred by MCC. The state reports show that MCC financed federal activity by making undisclosed payments on the \$40,000 loan to the candidate and his wife. Finally, three contributions originally reported by the Committee as candidate loans from personal funds were actually

^{1.} These transfers consisted of the following: A \$40,000 transfer on April 16, 1992; a \$2,500 transfer on June 11, 1992; a \$3,000 transfer on August 11, 1992; a \$1,000 transfer on August 14, 1992; a \$3,000 transfer on September 9, 1992; and a \$3,000 transfer on May 5, 1993. All the transfers were described as "loans" to the Committee. The June 11, 1992 transaction was originally reported as a loan from the candidate but is subsequently reported as a transfer from MCC.

draws against bank credit lines. The possible violations arising from the above-referenced loans and transfers are discussed below.

B. Excessive Contributions

The Mascara for Congress Committee's 1992 October Quarterly Report, 1992 Amended July Quarterly Report and Schedule C-1, and accompanying documentation disclose that in 1992 the Committee accepted three contributions from individuals in excess of \$1,000.² The documents also indicate that additional excessive contributions were received in 1992, which are attributable to the candidate's wife, Dolores Mascara. The contributions include \$12,500 as a result of the \$40,000 bank loan secured with jointly held property, and as much as \$4,000 from three draws on jointly held lines of credit. The excessive contributions attributable to Mrs. Mascara were originally reported by the Committee as either loans from the candidate or as loans from MCC, the candidate's affiliated state committee.

Under the Act, no person may make a contribution to any candidate and his authorized political committees with respect to any election for Federal office which exceeds \$1,000, and no candidate or political committee may accept such contributions. 2 U.S.C. §§ 441a(a)(1) and 441a(f). The term

^{2.} The Committee has refunded the \$1,550 in excessive contributions received from these three individuals but well outside the prescribed sixty day window. The Committee's 1992 October Quarterly Report discloses the receipt of excessive contributions from the three individuals between July 24 and August 21, 1992. However, it was not until the 1994 Twelve Day Pre-Primary reporting period, between April 1 and April 15, 1994 that the excessive contributions were refunded. The Committee's reports indicate that a sufficient sum to refund the excessive contributions had been raised by the 1993 Year-End reporting period.

"contribution" includes any gift, subscription, loan, advance or deposit of money or anything of value made by any person for the purpose of influencing any election for Federal office. 2 U.S.C. \$ 431(8)(A). The term loan includes an endorsement, guarantee or any form of security. 11 C.F.R. \$ 100.7(a)(1)(i).

A loan is a contribution at the time it is made and remains

a contribution to the extent that it remains unpaid. 11 C.F.R. § 100.7(a)(1)(i)(B). A loan is a contribution by each endorser or quarantor according to the portion of the total amount for which the endorser or guarantor is liable. 11 C.F.R. § 100.7(a)(1)(i)(C). A candidate may, however, obtain a loan which requires the spouse's signature when jointly owned assets are used as collateral or security without the spousal portion being considered a contribution. 11 C.F.R. § 100.7(a)(1)(i)(D). A candidate may make unlimited expenditures from personal funds. 11 C.F.R. § 110.10(a). Personal funds are defined as any assets which, under applicable state law, at the time he or she became a candidate, the candidate had a legal right of access to or control over, coupled with either legal and rightful title, or an equitable interest. 11 C.F.R. § 110.10(b)(1). The candidate's personal funds include the candidate's portion of assets jointly owned with his or her spouse. A spouse who signs a loan agreement pledging joint assets as collateral will not be considered to have contributed to the campaign so long as the value of the candidate's share of the asset equals or exceeds the amount of the loan. 11 C.F.R. § 100.7(a)(1)(i)(D), see also Advisory Opinion 1991-10.

Pursuant to 11 C.F.R. § 110.10(b)(3), the candidate's share

of the joint assets shall be that portion which is the candidate's share of the assets under the instruments of conveyance or ownership. If no specific share is so indicated, the value of one-half of the property used shall be considered as personal funds of the candidate. 11 C.F.R. \$ 110.10(b)(3). A loan signed by both spouses which exceeds the candidate's share of joint assets used as collateral results in a contribution by the spouse.

The candidate in this matter is a resident of Pennsylvania. Under Pennsylvania law, when property is held by both a husband and a wife, a tenancy by the entirety is presumed to exist. Madden v. Gosztonyi Savings and Trust Inc., 200 A. 624, 628 (Pa. 1938). A tenancy by the entirety is a type of estate in real property in which husband and wife hold the property as a unit rather than in divisible shares. See Id. at 627. With regard to real property, neither spouse acting independently may dispose of any portion so as to work a severance of the estate, nor encumber the property in any way. DeBorrello v. Lauletta, 317 A.2d 254 (Pa. 1974), see also McCollum v. Braddock Trust Co., 198 A. 803 (Pa. 1938) (Holding that a husband may not increase a debt secured by jointly-held property without the consent of the wife). No agency relationship arises from a marital relationship and there is no presumption that either spouse has the authority to convey an interest in real estate held by the entireties without the other spouse's joinder. See DeBorrello, 317 A.2d at 255.

The Committee's 1992 Amended July Quarterly Report, submitted in response to an RFAI from RAD, reveals that the \$40,000 transfer characterized by the Committee as a loan from MCC originated from a bank loan to Mr. and Mrs. Mascara. The loan

rank and Dolores Mascara and is signed by both of them. The Schedule C-1 indicates that the loan is secured by a personal residence valued at \$55,000. In response to a subsequent RPAI, the Committee confirmed that "the loans emanated from accounts jointly held by the candidate and the candidate's spouse." The Committee refused to make any refunds stating the candidate was "conservatively responsible for one hundred percent of all the assets jointly held."

Since Mr. and Mrs. Mascara appear to own their house jointly in tenancy by the entirety, Mr. Mascara may not encumber the property or use the property as security for a loan without the approval of Mrs. Mascara. Because spouses may not individually convey or otherwise dispose of any interest in property without the signature of the other, banks insist upon both spouses' signatures in order to encumber joint assets. As a result, Mr. Mascara may have legal title to the whole of the jointly-owned property, but he does not have access to or control over any of the joint property within the meaning of the Regulation. Because Mr. Mascara cannot claim the house as his personal funds, he must fall back upon 11 C.F.R. \$ 110.10(b)(3) which provides that one half of his joint assets are considered his personal funds. See also Advisory Opinion 1991-10.3 Hence, one half of the equity in the Mascara home may be considered Mr. Mascara's personal funds. Pursuant to 11 C.F.R. § 100.7(a)(1)(i)(D), Mr. Mascara was

^{3.} In Advisory Opinion 1991-10, the Commission previously found that a Pennsylvania candidate who held a residence in a tenancy by the entirety was entitled to consider one half the equity in the home as his personal funds.

entitled to borrow up to \$27,500, the value of his half share in the \$55,000 property. The remaining \$12,500 of the loan appears to be a contribution by Mrs. Mascara.

The Committee's amended reports also disclose that three loans, totaling \$8,000, are actually draws on bank credit lines with the Mellon Bank and Integra Bank. Bank statements attached to the Schedule C-1 list both Frank Mascara and Dolores Mascara on the accounts, suggesting that the credit lines at both banks are jointly owned.

It appears that \$12,500 of the \$40,000 bank loan is attributable to Mrs. Mascara and that half of the \$8,000 in credit line draws, or \$4,000, may also be attributable to her. Because Mrs. Mascara made a \$1,000 loan to the Committee prior to these transactions, the entire \$16,500 attributable to her via the loan guarantee and the credit line draws may be excessive. Therefore, there is reason to believe that Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. \$ 441a(f) by accepting the excessive contributions.

C. Violations Arising Out of Transfers from a Non-Federal Committee

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Pursuant to regulations in effect prior to July 1, 1993, unlimited transfers between state and federal committees were permitted so long as the transfers were not composed of prohibited or excessive contributions. 11 C.F.R. § 110.3(c)(6). However, if more than \$1,000 was transferred from a state to a

^{4.} The Committee originally reported a \$1,000 loan from the candidate on April 9, 1992, a \$5,000 loan from the candidate on April 21, 1992, and a \$2,000 loan from the candidate on April 24, 1992.

federal committee in any calendar year, the state committee became a federal political committee subject to the registration and reporting requirements of the Act. 11 C.F.R. \$ 110.3(c)(6)(iii). A state committee which became a political committee as the result of a transfer was required to file an itemized report of the source of the funds in the committee's accounts at the time of the transfer. Id. The funds in the account, or the cash on hand balance, was presumed to be composed of those contributions most recently received by the committee. Id. A state committee could file for termination of its status as a political committee with its first report if it did not intend to make further transfers.

Id. If the committee did terminate, it was required to re-register as a new committee and report any additional federal activity undertaken within the calendar year. 2 U.S.C. § 433(a).

The committee must have been able to demonstrate that the cash on hand balance contained sufficient funds raised in compliance with the limitations and prohibitions of the Act at the time of the transfer to cover the amount of the transfer.

11 C.F.R. § 110.3(c)(6)(i). Once a state committee crossed the \$1,000 threshold and became a political committee, the contribution limits of the Act applied to the committee and contributions by individuals to the federal committee and to the state committee, while the candidate was seeking federal office, were required to be aggregated. If the aggregate contribution was in excess of \$1,000, the excess portion also had to be excluded from the transfer. 11 C.F.R. § 110.3(c)(6)(ii). See also Advisory Opinion 1987-12.

On April 6, 1992, MCC properly registered as an authorized

Committee, and filed a report disclosing the source of the transferred funds. The report, which covered the period from March 27 and April 4, 1992, also acted as MCC's termination report. In correspondence attached to the report, Mr. Mascara stated that MCC "would cease further federal election activity." The termination request was granted on May 15, 1992. At the time of termination, MCC was informed, in writing, that they must re-register if they engaged in any further federal activity.

On April 16, 1992, just ten days after stating that it would cease federal activity, MCC transferred an additional \$40,000 to the Committee without reporting the transfer. Because termination status had not yet been granted, MCC was required to report this transaction. MCC also made five additional transfers totaling \$12,500 after the committee terminated in May 1992 but never re-registered or reported the transfers. Accordingly, the Commission finds reason to believe that the Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. \$\$ 433(a) and 434 as a result of failing to register and report the transfers.

- D. Violations Relating to Candidate Loans
- 1. \$40,000 Loan to MCC

A political committee must report all loans made to the committee, including loans made by, or guaranteed by, the candidate. 2 U.S.C. §§ 434(b)(2)(G), 432(b)(2)(E). Any candidate

^{5.} The five transfers were \$2,500 on June 11, 1992; \$3,000 on August 11, 1992; \$1,000 on August 14, 1992; \$3,000 on September 9, 1992; and \$3,000 on May 5, 1993.

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who receives a loan for use in connection with a campaign for federal office is treated as having received the loan as an agent of the authorised committee and the loan must be reported and itemized as a loan from the original lender. 2 U.S.C. \$ 432(e)(2), 11 C.F.R. \$ 101.2. See also Advisory Opinion 1985-33. The committee must disclose the name of each person or entity who makes, endorses, or guarantees a loan to the committee or to the candidate as an agent of the committee, as well as the date such loan was made, and the amount and value of the loan. 2 U.S.C. \$ 434(b)(3)(E). Loans are debts of the committee and must be reported until they are extinguished. 2 U.S.C. \$ 434(b)(8), 11 C.F.R. \$ 104.11. Further, when a loan is received by a candidate as an agent for the committee, the repayment of the loan is reported and itemized as a disbursement to the lender. 2 U.S.C. §§ 434(b)(3)(E), 434(b)(5)(D), see also Advisory Opinion 1985-33.

As described above, the source of the \$40,000 transfer by MCC to the Committee on April 16, 1992, was a bank loan made to Frank and Dolores Mascara. The loan was made well after Mr. Mascara had become a candidate for federal office and was used in connection with his federal campaign. At the time of the loan, MCC was an authorized political committee subject to the reporting requirements of the Act. Hence, the loan should have been reported as a loan to MCC from the lender bank and also as a disbursement from MCC to the Committee. State reports also show transactions described as loan repayments made by MCC to Mr. and Mrs. Mascara accompanied by a corresponding drop in the balance owed by MCC on the \$40,000 loan. As noted, no federal

reports were ever filed by MCC disclosing the receipt of the loan or its terms. Disclosure was also never made regarding repayments of the loan to the Mascaras. In addition, it is presently unknown whether MCC had sufficient permissible funds to make the loan repayments. Thus, there is reason to believe that the Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. § 434(b) by failing to report loans received by MCC and by failing to report payments on a loan used in connection with a federal election.

2. Lines of Credit

Under the Act, lines of credit are considered bank loans and are treated like bank loans. See 56 Fed. Reg. 67118, 67119 (December 27, 1991). When lines of credit are obtained by a candidate, the candidate acts as an agent of the committee, and the committee must disclose the original source of funds. 2 U.S.C. § 432(e)(2), 11 C.F.R. § 101.2. If the line of credit is established for campaign purposes, in its next report the committee must disclose the date of establishment, the amount of the line of credit, the interest rate and repayment schedule, and the source of repayment securing the line of credit. 2 U.S.C. \$ 434(b), 11 C.F.R. \$\$ 104.3(d), 100.7. If a line of credit predates a campaign, all of this information must be disclosed as soon as a draw is made upon the line of credit for campaign purposes. See Advisory Opinion 1994-26. Loans are debts of the committee and must be reported until they are extinguished. 2 U.S.C. § 434b(8), 11 C.F.R. § 104.11.

Three contributions originally reported as loans from the candidate to the Committee appear to be draws on jointly-owned

lines of credit as discussed above. Documentation provided by the Committee indicates that the funds resulted from three draws on two apparently unsecured lines of credit. While at least one of the lines of credit appears to predate Mr. Mascara's 1992 congressional campaign, the reports reflect that all draws were made for campaign purposes. Commission regulations require that the contributions be reported as draws on pre-existing lines of credit with the candidate and his wife listed as guarantors in accordance with 11 C.F.R. § 104.3(d). Instead, the Committee has never fully reported the terms of the lines of credit or provided the other information indicating that they were obtained in the ordinary course of business as required by 11 C.F.R. § 104.3(d)(1)(i)-(v). In light of the foregoing, there is reason to believe Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. § 434(b).

E. 48 Hour Violations

The Act requires principal campaign committees of candidates for federal office to notify, in writing, either the Secretary of the U.S. Senate, the Clerk of the U.S. House of Representatives or the Commission, as appropriate, and the Secretary of State, of each contribution totaling \$1,000 or more, received by any authorized committee of the candidate after the 20th day but more than 48 hours before any election. 2 U.S.C. \$ 434(a)(6)(A). The Act further requires notification to be made within 48 hours after the receipt of the contribution and to include the name of the candidate and office sought, the date of receipt, the amount of the contribution, and the identification of the contributor. Id. The notification of these contributions shall be in addition to

all other reporting requirements. 2 U.S.C. \$ 434(a)(6)(B).

The 1992 Pennsylvania primary election was held on April 28, 1992. The Committee was notified in writing that 48 hour notices would be required for contributions of \$1,000 or more received in the twenty days prior to the election or "during the period of April 9 through April 25." A review of the Committee's 1992 original and amended July Quarterly Reports identified thirty-four (34) contributions of \$1,000 or more received from April 9 through April 25, 1992, totaling \$76,000, for which respondents did not submit the required 48 hour notifications.

In response to an inquiry by RAD, the Committee states that the violations of the 48 hour notification provision are due to a misunderstanding regarding whether April 9 was included within the 48 hour notification period. There is no method of calculation by which April 9 is not within twenty days of the April 28th primary. Moreover, the Committee also failed to submit 48 hour notices for contributions received on four other days during the relevant period, including a notice for the \$40,000 loan transferred from MCC and received only eight days before the election.

Respondents did not submit the required 48 hour notices for the following contributions:

CONTRIBUTOR NAME	DATE	AMOUNT
Thomas Lechner	4/9/92	\$1,000
N. John Cunzolo	4/9/92	\$1,000
Robert D. and Karen A. Clinton Jr.	4/9/92	\$1,000
Charles F. and Laura Welker	4/9/92	\$1,000
Thomas J. and Christine Santone	4/9/92	\$1,000
C. Andrew Russell	4/9/92	\$1,000
Janice A. Rea	4/9/92	\$1,000
Donald E. Rea	4/9/92	\$1,000
Thomas J. Murphey	4/9/92	\$1,000
Thomas F. Mosure	4/9/92	\$1,000
Robert J. and Deborah McGurk	4/9/92	\$1,000
Neal H. Holmes	4/9/92	\$1,000

Joseph M. Grochmal	4/9/92	\$1,000
Charles A. and Deborah Gomulka	4/9/92	\$1,000
Charles A, and Deborah Gomulka	4/9/92	\$1,000
Anthony P. DeJulius	4/9/92	\$1,000
John F. Cambest	4/9/92	\$1,000
Paul and Marilyn Apostolou	4/9/92	\$1,000
James R. Agras	4/9/92	\$1,000
Electra P. Agras	4/9/92	\$1,000
Maxine Miller	4/9/92	\$1,000
Arthur J. Bedway	4/9/92	\$1,000
Jon Hascara (loan)	4/9/92	\$1,000
Louis Lignelli (loan)	4/9/92	\$1,000
Darlene Lignelli (loan)	4/9/92	\$1,000
Anthony and Dora Jean Vitale	4/10/92	\$1,000
Thomas Staockhausen	4/10/92	\$1,000
Joseph & Regina Saluucci	4/10/92	
Charles S. Pryor	4/17/92	\$1,000
Lisa Neil (loan)	4/16/92	\$1,000
		\$1,000
RRZPAC	4/9/92	\$5,000
Frank Mascara (candidate loan)	4/9/92	\$1,000
Transfer reported as loan from MCC	4/19/92	\$40,000
Frank Mascara		(\$27,500)
Dolores Mascara		(\$12,500)
	TOTAL:	\$76,000
		4.0,000

Therefore, there is reason to believe Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. § 434(a)(6)(A).

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

March 23, 1995

Edward Mendola, Treasurer Mascara for Congress Committee 831 Lincoln Ave. Charleroi, PA 15022

RE: MUR 4194

Dear Mr. Mendola:

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On March 17, 1995, the Federal Election Commission found that there is reason to believe the Mascara for Congress Committee ("Committee") and you, as treasurer, violated 2 U.S.C. \$\$ 434(a)(6)(A), 434(b) and 441a(f) provisions of the Federal Election Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

If you are interested in pursuing pre-probable cause conciliation, you should so request in writing. See 11 C.F.R. § 111.18(d). Upon receipt of the request, the Office of the General Counsel will make recommendations to the Commission either proposing an agreement in settlement of the matter or recommending declining that pre-probable cause conciliation be pursued. The Office of the General Counsel may recommend that pre-probable cause conciliation not be entered into at this time so that it may complete its investigation of the matter. Further, the Commission will not entertain requests for pre-probable cause conciliation after briefs on probable cause have been mailed to the respondent.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days. If you intend to be represented by counsel in this matter. please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission. This matter will remain confidential in accordance with 2 U.S.C. \$\$ 437g(a)(4)(B) and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public. For your information, we have enclosed a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Elizabeth Stein, the attorney assigned to this matter, at (202) 219-3690. Sincerely, Danny/L. McDonald Chairman Enclosures Factual and Legal Analysis Procedures Designation of Counsel Form 0 cc: Honorable Frank Mascara 0

FEDERAL ELECTION CORRISSION

FACTUAL AND LEGAL ANALYSIS

MUR 4194

RESPONDENTS: Mascara for Congress and
Edward Mendola, as treasurer
Mascara Campaign Committee and
Judith A. Cap, as treasurer

I. GENERATION OF MATTER

The matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437(q)(a)(2). The basis of the matter is the failure of Mascara for Congress and Edward Mendola, as treasurer, ("the Committee") to file forty-eight hour notifications ("48 Hour Notices") for contributions totaling \$76,000, and the Committee's acceptance of excessive contributions in connection with the 1992 Pennsylvania primary election. In addition to these matters, the facts also indicate the misreporting of candidate loans and transfers, as well as other possible violations arising from transfers from the candidate's affiliated non-federal committee. the Mascara Campaign Committee ("MSC"). Frank R. Mascara lost the 1992 primary election in the 20th Congressional District in Pennsylvania with 34% percent of the vote. Mr. Mascara subsequently won the 1994 general election for the same seat on November 8, 1994 with 53% of the vote.

II. FACTUAL AND LEGAL ANALYSIS

A. Background

On March 23, 1992, Mr. Mascara filed his Statement of Candidacy and designated Mascara for Congress as his principal

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campaign committee for the 1992 congressional election. April 6, 1992, Mr. Mascara designated MCC, his pre-existing state committee, as an authorized committee. MCC simultaneously registered with the Commission, reported a \$10,635 transfer to the Committee, and filed for termination, stating in a cover letter that MCC "will cease further federal election activity." MCC thereafter proceeded to make six additional transfers to the Committee, totaling \$52,500, including one transfer made only ten days after MCC filed its Request for Termination. While the Committee reported the receipt of these funds, MCC failed to file the required disclosure reports divulging the source of the transferred funds. The Committee later revealed in response to an inquiry from RAD that the source of a \$40,000 transfer was a previously unreported bank loan made to the candidate and his wife. No disclosure has been made regarding the source of the other five transfers.

Because Pennsylvania law permits unlimited contributions from individuals and family members, this Office obtained MCC state reports to examine the source of the funds transferred by MCC. The state reports show that MCC financed federal activity by making undisclosed payments on the \$40,000 loan to the candidate and his wife. Finally, three contributions originally reported by the Committee as candidate loans from personal funds were actually

^{1.} These transfers consisted of the following: A \$40,000 transfer on April 16, 1992; a \$2,500 transfer on June 11, 1992; a \$3,000 transfer on August 11, 1992; a \$1,000 transfer on August 14, 1992; a \$3,000 transfer on September 9, 1992; and a \$3,000 transfer on May 5, 1993. All the transfers were described as "loans" to the Committee. The June 11, 1992 transaction was originally reported as a loan from the candidate but is subsequently reported as a transfer from MCC.

draws against bank credit lines. The possible violations arising from the above-referenced loans and transfers are discussed below.

B. Excessive Contributions

The Mascara for Congress Committee's 1992 October Quarterly Report, 1992 Amended July Quarterly Report and Schedule C-1, and accompanying documentation disclose that in 1992 the Committee accepted three contributions from individuals in excess of \$1,000.² The documents also indicate that additional excessive contributions were received in 1992, which are attributable to the candidate's wife, Dolores Mascara. The contributions include \$12,500 as a result of the \$40,000 bank loan secured with jointly held property, and as much as \$4,000 from three draws on jointly held lines of credit. The excessive contributions attributable to Mrs. Mascara were originally reported by the Committee as either loans from the candidate or as loans from MCC, the candidate's affiliated state committee.

Under the Act, no person may make a contribution to any candidate and his authorized political committees with respect to any election for Federal office which exceeds \$1,000, and no candidate or political committee may accept such contributions. 2 U.S.C. §§ 441a(a)(1) and 441a(f). The term

^{2.} The Committee has refunded the \$1,550 in excessive contributions received from these three individuals but well outside the prescribed sixty day window. The Committee's 1992 October Quarterly Report discloses the receipt of excessive contributions from the three individuals between July 24 and August 21, 1992. However, it was not until the 1994 Twelve Day Pre-Primary reporting period, between April 1 and April 15, 1994 that the excessive contributions were refunded. The Committee's reports indicate that a sufficient sum to refund the excessive contributions had been raised by the 1993 Year-End reporting period.

"contribution" includes any gift, subscription, losm, advance or deposit of money or anything of value made by any person for the purpose of influencing any election for Federal office.

2 U.S.C. \$ 431(8)(A). The term loan includes an endorsement, guarantee or any form of security. 11 C.F.R. \$ 100.7(a)(1)(i).

A loan is a contribution at the time it is made and remains

a contribution to the extent that it remains unpaid. 11 C.F.R. \$ 100.7(a)(1)(i)(B). A loan is a contribution by each endorser or quarantor according to the portion of the total amount for which the endorser or quarantor is liable. 11 C.F.R. § 100.7(a)(1)(i)(C). A candidate may, however, obtain a loan which requires the spouse's signature when jointly owned assets are used as collateral or security without the spousal portion being considered a contribution. 11 C.F.R. § 100.7(a)(1)(i)(D). A candidate may make unlimited expenditures from personal funds. 11 C.F.R. § 110.10(a). Personal funds are defined as any assets which, under applicable state law, at the time he or she became a candidate, the candidate had a legal right of access to or control over, coupled with either legal and rightful title, or an equitable interest. 11 C.F.R. § 110.10(b)(1). The candidate's personal funds include the candidate's portion of assets jointly owned with his or her spouse. A spouse who signs a loan agreement pledging joint assets as collateral will not be considered to have contributed to the campaign so long as the value of the candidate's share of the asset equals or exceeds the amount of the loan. 11 C.F.R. § 100.7(a)(1)(i)(D), see also Advisory Opinion 1991-10.

Pursuant to 11. C.F.R. § 110.10(b)(3), the candidate's share

of the joint assets shall be that portion which is the candidate's share of the assets under the instruments of conveyance or ownership. If no specific share is so indicated, the value of one-half of the property used shall be considered as personal funds of the candidate. 11 C.F.R. \$ 110.10(b)(3). A loan signed by both spouses which exceeds the candidate's share of joint assets used as collateral results in a contribution by the spouse.

The candidate in this matter is a resident of Pennsylvania. Under Pennsylvania law, when property is held by both a husband and a wife, a tenancy by the entirety is presumed to exist. Madden v. Gosztonyi Savings and Trust Inc., 200 A. 624, 628 (Pa. 1938). A tenancy by the entirety is a type of estate in real property in which husband and wife hold the property as a unit rather than in divisible shares. See Id. at 627. With regard to real property, neither spouse acting independently may dispose of any portion so as to work a severance of the estate, nor encumber the property in any way. DeBorrello v. Lauletta, 317 A.2d 254 (Pa. 1974), see also McCollum v. Braddock Trust Co., 198 A. 803 (Pa. 1938) (Holding that a husband may not increase a debt secured by jointly-held property without the consent of the wife). No agency relationship arises from a marital relationship and there is no presumption that either spouse has the authority to convey an interest in real estate held by the entireties without the other spouse's joinder. See DeBorrello, 317 A.2d at 255.

The Committee's 1992 Amended July Quarterly Report, submitted in response to an RFAI from RAD, reveals that the \$40,000 transfer characterized by the Committee as a loan from MCC originated from a bank loan to Mr. and Mrs. Mascara. The loan

Frank and Dolores Mascara and is signed by both of them. The Schedule C-1 indicates that the loan is secured by a personal residence valued at \$55,000. In response to a subsequent RPAI, the Committee confirmed that "the loans emanated from accounts jointly held by the candidate and the candidate's spouse." The Committee refused to make any refunds stating the candidate was "conservatively responsible for one hundred percent of all the assets jointly held."

Since Mr. and Mrs. Mascara appear to own their house jointly in tenancy by the entirety, Mr. Mascara may not encumber the property or use the property as security for a loan without the approval of Mrs. Mascara. Because spouses may not individually convey or otherwise dispose of any interest in property without the signature of the other, banks insist upon both spouses' signatures in order to encumber joint assets. As a result, Mr. Mascara may have legal title to the whole of the jointly-owned property, but he does not have access to or control over any of the joint property within the meaning of the Regulation. Because Mr. Mascara cannot claim the house as his personal funds, he must fall back upon 11 C.F.R. § 110.10(b)(3) which provides that one half of his joint assets are considered his personal funds. See also Advisory Opinion 1991-10. Hence, one half of the equity in the Mascara home may be considered Mr. Mascara's personal funds. Pursuant to 11 C.F.R. § 100.7(a)(1)(i)(D), Mr. Mascara was

^{3.} In Advisory Opinion 1991-10, the Commission previously found that a Pennsylvania candidate who held a residence in a tenancy by the entirety was entitled to consider one half the equity in the home as his personal funds.

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entitled to borrow up to \$27,500, the value of his half share in the \$55,000 property. The remaining \$12,500 of the loan appears to be a contribution by Mrs. Mascara.

The Committee's amended reports also disclose that three loans, totaling \$8,000, are actually draws on bank credit lines with the Mellon Bank and Integra Bank. Bank statements attached to the Schedule C-1 list both Frank Mascara and Dolores Mascara on the accounts, suggesting that the credit lines at both banks are jointly owned.

It appears that \$12,500 of the \$40,000 bank loan is attributable to Mrs. Mascara and that half of the \$8,000 in credit line draws, or \$4,000, may also be attributable to her. Because Mrs. Mascara made a \$1,000 loan to the Committee prior to these transactions, the entire \$16,500 attributable to her via the loan guarantee and the credit line draws may be excessive. Therefore, there is reason to believe that Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. \$ 441a(f) by accepting the excessive contributions.

C. Violations Arising Out of Transfers from a Non-Federal Committee

Pursuant to regulations in effect prior to July 1, 1993, unlimited transfers between state and federal committees were permitted so long as the transfers were not composed of prohibited or excessive contributions. 11 C.F.R. § 110.3(c)(6). However, if more than \$1,000 was transferred from a state to a

^{4.} The Committee originally reported a \$1,000 loan from the candidate on April 9, 1992, a \$5,000 loan from the candidate on April 21, 1992, and a \$2,000 loan from the candidate on April 24, 1992.

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federal committee in any calendar year, the state committee became a federal political committee subject to the registration and reporting requirements of the Act. 11 C.F.R. \$ 110.3(c)(6)(iii). A state committee which became a political committee as the result of a transfer was required to file an itemized report of the source of the funds in the committee's accounts at the time of the transfer. Id. The funds in the account, or the cash on hand balance, was presumed to be composed of those contributions most recently received by the committee. Id. A state committee could file for termination of its status as a political committee with its first report if it did not intend to make further transfers.

Id. If the committee did terminate, it was required to re-register as a new committee and report any additional federal activity undertaken within the calendar year. 2 U.S.C. § 433(a).

The committee must have been able to demonstrate that the cash on hand balance contained sufficient funds raised in compliance with the limitations and prohibitions of the Act at the time of the transfer to cover the amount of the transfer.

11 C.F.R. § 110.3(c)(6)(i). Once a state committee crossed the \$1,000 threshold and became a political committee, the contribution limits of the Act applied to the committee and contributions by individuals to the federal committee and to the state committee, while the candidate was seeking federal office, were required to be aggregated. If the aggregate contribution was in excess of \$1,000, the excess portion also had to be excluded from the transfer. 11 C.F.R. § 110.3(c)(6)(ii). See also Advisory Opinion 1987-12.

On April 6, 1992, MCC properly registered as an authorized

committee of the candidate, made a \$10,635 transfer to the Committee, and filed a report disclosing the source of the transferred funds. The report, which covered the period from March 27 and April 4, 1992, also acted as MCC's termination report. In correspondence attached to the report, Mr. Mascara stated that MCC "would cease further federal election activity." The termination request was granted on May 15, 1992. At the time of termination, MCC was informed, in writing, that they must re-register if they engaged in any further federal activity.

On April 16, 1992, just ten days after stating that it would cease federal activity, MCC transferred an additional \$40,000 to the Committee without reporting the transfer. Because termination status had not yet been granted, MCC was required to report this transaction. MCC also made five additional transfers totaling \$12,500 after the committee terminated in May 1992 but never re-registered or reported the transfers. Accordingly, the Commission finds reason to believe that the Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. \$\$ 433(a) and 434 as a result of failing to register and report the transfers.

D. Violations Relating to Candidate Loans

1. \$40,000 Loan to MCC

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A political committee must report all loans made to the committee, including loans made by, or guaranteed by, the candidate. 2 U.S.C. §§ 434(b)(2)(G), 432(b)(2)(H). Any candidate

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who receives a loan for use in connection with a campaign for federal office is treated as having received the loan as an agent of the authorized committee and the loan must be reported and itemized as a loan from the original lender. 2 U.S.C. § 432(e)(2), 11 C.F.R. § 101.2. See also Advisory Opinion 1985-33. The committee must disclose the name of each person or entity who makes, endorses, or guarantees a loan to the committee or to the candidate as an agent of the committee, as well as the date such loan was made, and the amount and value of the loan. 2 U.S.C. § 434(b)(3)(E). Loans are debts of the committee and must be reported until they are extinguished. 2 U.S.C. § 434(b)(8), 11 C.F.R. § 104.11. Further, when a loan is received by a candidate as an agent for the committee, the repayment of the loan is reported and itemized as a disbursement to the lender. 2 U.S.C. \$\$ 434(b)(3)(E), 434(b)(5)(D), see also Advisory Opinion 1985-33.

As described above, the source of the \$40,000 transfer by MCC to the Committee on April 16, 1992, was a bank loan made to Frank and Dolores Mascara. The loan was made well after Mr. Mascara had become a candidate for federal office and was used in connection with his federal campaign. At the time of the loan, MCC was an authorized political committee subject to the reporting requirements of the Act. Hence, the loan should have been reported as a loan to MCC from the lender bank and also as a disbursement from MCC to the Committee. State reports also show transactions described as loan repayments made by MCC to Mr. and Mrs. Mascara accompanied by a corresponding drop in the balance owed by MCC on the \$40,000 loan. As noted, no federal

reports were ever filed by MCC disclosing the receipt of the loan or its terms. Disclosure was also never made regarding repayments of the loan to the Mascaras. In addition, it is presently unknown whether MCC had sufficient permissible funds to make the loan repayments. Thus, there is reason to believe that the Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. \$ 434(b) by failing to report loans received by MCC and by failing to report payments on a loan used in connection with a federal election.

2. Lines of Credit

Under the Act, lines of credit are considered bank loans and are treated like bank loans. See 56 Fed. Reg. 67118, 67119 (December 27, 1991). When lines of credit are obtained by a candidate, the candidate acts as an agent of the committee, and the committee must disclose the original source of funds. 2 U.S.C. \$ 432(e)(2), 11 C.F.R. \$ 101.2. If the line of credit is established for campaign purposes, in its next report the committee must disclose the date of establishment, the amount of the line of credit, the interest rate and repayment schedule, and the source of repayment securing the line of credit. 2 U.S.C. \$ 434(b), 11 C.F.R. \$\$ 104.3(d), 100.7. If a line of credit predates a campaign, all of this information must be disclosed as soon as a draw is made upon the line of credit for campaign purposes. See Advisory Opinion 1994-26. Loans are debts of the committee and must be reported until they are extinguished. 2 U.S.C. \$ 434b(8), 11 C.F.R. \$ 104.11.

Three contributions originally reported as loans from the candidate to the Committee appear to be draws on jointly-owned

lines of credit as discussed above. Documentation provided by the Committee indicates that the funds resulted from three draws on two apparently unsecured lines of credit. While at least one of the lines of credit appears to predate Mr. Mascara's 1992 congressional campaign, the reports reflect that all draws were made for campaign purposes. Commission regulations require that the contributions be reported as draws on pre-existing lines of credit with the candidate and his wife listed as guarantors in accordance with 11 C.F.R. § 104.3(d). Instead, the Committee has never fully reported the terms of the lines of credit or provided the other information indicating that they were obtained in the ordinary course of business as required by 11 C.F.R. § 104.3(d)(1)(i)-(v). In light of the foregoing, there is reason to believe Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. § 434(b).

E. 48 Hour Violations

The Act requires principal campaign committees of candidates for federal office to notify, in writing, either the Secretary of the U.S. Senate, the Clerk of the U.S. House of Representatives or the Commission, as appropriate, and the Secretary of State, of each contribution totaling \$1,000 or more, received by any authorized committee of the candidate after the 20th day but more than 48 hours before any election. 2 U.S.C. \$ 434(a)(6)(A). The Act further requires notification to be made within 48 hours after the receipt of the contribution and to include the name of the candidate and office sought, the date of receipt, the amount of the contribution, and the identification of the contributor. Id. The notification of these contributions shall be in addition to

all other reporting requirements. 2 U.S.C. \$ 434(a)(6)(B).

The 1992 Pennsylvania primary election was held on April 28, 1992. The Committee was notified in writing that 48 hour notices would be required for contributions of \$1,000 or more received in the twenty days prior to the election or "during the period of April 9 through April 25." A review of the Committee's 1992 original and amended July Quarterly Reports identified thirty-four (34) contributions of \$1,000 or more received from April 9 through April 25, 1992, totaling \$76,000, for which respondents did not submit the required 48 hour notifications.

In response to an inquiry by RAD, the Committee states that the violations of the 48 hour notification provision are due to a misunderstanding regarding whether April 9 was included within the 48 hour notification period. There is no method of calculation by which April 9 is not within twenty days of the April 28th primary. Moreover, the Committee also failed to submit 48 hour notices for contributions received on four other days during the relevant period, including a notice for the \$40,000 loan transferred from MCC and received only eight days before the election.

Respondents did not submit the required 48 hour notices for the following contributions:

CONTRIBUTOR NAME	DATE	AMOUNT
Thomas Lechner	4/9/92	\$1,000
N. John Cunzolo	4/9/92	\$1,000
Robert D. and Karen A. Clinton Jr.	4/9/92	\$1,000
Charles F. and Laura Welker	4/9/92	\$1,000
Thomas J. and Christine Santone	4/9/92	\$1,000
C. Andrew Russell	4/9/92	\$1,000
Janice A. Rea	4/9/92	\$1,000
Donald E. Rea	4/9/92	\$1,000
Thomas J. Murphey	4/9/92	\$1,000
Thomas F. Mosure	4/9/92	\$1,000
Robert J. and Deborah McGurk	4/9/92	\$1,000
Neal H. Holmes	4/9/92	\$1,000

Committee of the Commit	The state of the s	
Joseph M. Grochmal	4/9/92	\$1,000
Charles A. and Deborah Gomulka	4/9/92	\$1,000
Charles A. and Deborah Gomulka	4/9/92	\$1,000
Anthony P. DeJulius	4/9/92	\$1,000
John F. Cambest	4/9/92	\$1,000
Paul and Marilyn Apostolou	4/9/92	\$1,000
James R. Agras	4/9/92	\$1,000
Electra P. Agras	4/9/92	\$1,000
Maxine Miller	4/9/92	\$1,000
Arthur J. Bedway	4/9/92	\$1,000
Jon Mascara (loan)	4/9/92	\$1,000
Louis Lignelli (loan)	4/9/92	\$1,000
Darlene Lignelli (loan)	4/9/92	\$1,000
Anthony and Dora Jean Vitale	4/10/92	\$1,000
Thomas Staockhausen	4/10/92	\$1,000
Joseph & Regina Saluucci	4/10/92	\$1,000
Charles S. Pryor	4/17/92	\$1,000
Lisa Neil (loan)	4/16/92	\$1,000
RRZPAC	4/9/92	\$5,000
Frank Mascara (candidate loan)	4/9/92	\$1,000
Transfer reported as loan from MCC		\$40,000
Frank Mascara	.,,	(\$27,500)
Dolores Mascara		(\$12,500)
		(422/300/
	TOTAL:	\$76.000

Therefore, there is reason to believe Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. § 434(a)(6)(A).

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

March 23, 1995

Dolores Mascara 831 Lincoln Ave. Charerloi, PA 15022

RE: MUR 4194

Dear Mrs. Mascara:

On March 17, 1995, the Federal Election Commission found that there is reason to believe that you violated 2 U.S.C. § 441a(a)(1)(A), a provision of the Federal Election Campaign Act of 1971, as amended ("the Act"). The Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

If you are interested in pursuing pre-probable cause conciliation, you should so request in writing. See 11 C.F.R. § 111.18(d). Upon receipt of the request, the Office of the General Counsel will make recommendations to the Commission either proposing an agreement in settlement of the matter or recommending declining that pre-probable cause conciliation be pursued. The Office of the General Counsel may recommend that pre-probable cause conciliation not be entered into at this time so that it may complete its investigation of the matter. Further, the Commission will not entertain requests for pre-probable cause conciliation after briefs on probable cause have been mailed to the respondent.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address, and telephone number of such counsel, and authorizing such counsel to receive any notifications and other communications from the Commission. This matter will remain confidential in accordance with 2 U.S.C. 55 437g(a)(4)(B) and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public. For your information, we have enclosed a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Elizabeth 00 Stein, the attorney assigned to this matter, at (202) 219-3690. Sincerely, of Mil mil Danny L. McDonald Chairman Enclosures Factual and Legal Analysis Procedures Designation of Counsel Form 0 0

PEDERAL ELECTION COMMISSION FACTUAL AND LEGAL ANALYSIS

MUR 4194

RESPONDENT: Dolores Mascara

I. GENERATION OF NATTER

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities.

See 2 U.S.C. § 437(g)(a)(2). The basis of the matter is the acceptance of excessive contributions in connection with the 1992 Pennsylvania primary election by Mascara for Congress and Edward Mendola, as treasurer, ("the Committee"). Frank R. Mascara lost the 1992 primary election in the 20th Congressional District in Pennsylvania with 34% percent of the vote. Mr. Mascara subsequently won the 1994 general election for the same seat on November 8, 1994 with 53% of the vote.

II. FACTUAL AND LEGAL ANALYSIS

B. Excessive Contributions

The Mascara for Congress Committee's 1992 October Quarterly Report, 1992 Amended July Quarterly Report and Schedule C-1, and accompanying documentation disclose that in 1992 the Committee accepted three contributions from individuals in excess of \$1,000. The documents also indicate that additional excessive contributions were received in 1992, which are attributable to the candidate's wife, Dolores Mascara. The contributions include \$12,500 as a result of the \$40,000 bank loan secured with jointly held property, and as much as \$4,000 from three draws on jointly

held lines of credit. The excessive contributions attributable to Mrs. Mascara were originally reported by the Committee as either loans from the candidate or as loans from MCC, the candidate's affiliated state committee.

Under the Act, no person may make a contribution to any candidate and his authorized political committees with respect to any election for Federal office which exceeds \$1,000, and no candidate or political committee may accept such contributions. 2 U.S.C. §§ 441a(a)(1) and 441a(f). The term "contribution" includes any gift, subscription, loan, advance or deposit of money or anything of value made by any person for the purpose of influencing any election for Federal office.

2 U.S.C. § 431(8)(A). The term loan includes an endorsement, guarantee or any form of security. 11 C.F.R. § 100.7(a)(1)(i).

A loan is a contribution at the time it is made and remains a contribution to the extent that it remains unpaid. 11 C.F.R. \$ 100.7(a)(1)(i)(B). A loan is a contribution by each endorser or guarantor according to the portion of the total amount for which the endorser or guarantor is liable. 11 C.F.R. \$ 100.7(a)(1)(i)(C). A candidate may, however, obtain a loan which requires the spouse's signature when jointly owned assets are used as collateral or security without the spousal portion being considered a contribution. 11 C.F.R. \$ 100.7(a)(1)(i)(D). A candidate may make unlimited expenditures from personal funds. 11 C.F.R. \$ 110.10(a). Personal funds are defined as any assets which, under applicable state law, at the time he or she became a candidate, the candidate had a legal right of access to or control over, coupled with either legal and rightful title, or an

equitable interest. 11 C.F.R. § 110.10(b)(1). The candidate's personal funds include the candidate's portion of assets jointly owned with his or her spouse. A spouse who signs a loan agreement pledging joint assets as collateral will not be considered to have contributed to the campaign so long as the value of the candidate's share of the asset equals or exceeds the amount of the loan. 11 C.F.R. § 100.7(a)(1)(i)(D), see also Advisory Opinion 1991-10.

Pursuant to 11 C.F.R. § 110.10(b)(3), the candidate's share of the joint assets shall be that portion which is the candidate's share of the assets under the instruments of conveyance or ownership. If no specific share is so indicated, the value of one-half of the property used shall be considered as personal funds of the candidate. 11 C.F.R. § 110.10(b)(3). A loan signed by both spouses which exceeds the candidate's share of joint assets used as collateral results in a contribution by the spouse.

Under Pennsylvania law, when property is held by both a husband and a wife, a tenancy by the entirety is presumed to exist.

Madden v. Gosztonyi Savings and Trust Inc., 200 A. 624, 628

(Pa. 1938). A tenancy by the entirety is a type of estate in real property in which husband and wife hold the property as a unit rather than in divisible shares. See Id. at 627. With regard to real property, neither spouse acting independently may dispose of any portion so as to work a severance of the estate, nor encumber the property in any way. DeBorrello v. Lauletta, 317 A.2d 254

(Pa. 1974), see also McCollum v. Braddock Trust Co., 198 A. 803

(Pa. 1938) (Holding that a husband may not increase a debt secured

by jointly-held property without the consent of the wife). No agency relationship arises from a marital relationship and there is no presumption that either spouse has the authority to convey an interest in real estate held by the entireties without the other spouse's joinder. See DeBorrello, 317 A.2d at 255.

The Committee's 1992 Amended July Quarterly Report, submitted in response to an RFAI from RAD, reveals that the \$40,000 transfer characterized by the Committee as a loan from MCC originated from a bank loan to Mr. and Mrs. Mascara. The loan agreement attached to the Schedule C-1 is in the names of both Frank and Dolores Mascara and is signed by both of them. The Schedule C-1 indicates that the loan is secured by a personal residence valued at \$55,000. In response to a subsequent RFAI, the Committee confirmed that "the loans emanated from accounts jointly held by the candidate and the candidate's spouse." The Committee refused to make any refunds stating the candidate was "conservatively responsible for one hundred percent of all the assets jointly held."

Since Mr. and Mrs. Mascara appear to own their house jointly in tenancy by the entirety, Mr. Mascara may not encumber the property or use the property as security for a loan without the approval of Mrs. Mascara. Because spouses may not individually convey or otherwise dispose of any interest in property without the signature of the other, banks insist upon both spouses' signatures in order to encumber joint assets. As a result, Mr. Mascara may have legal title to the whole of the jointly-owned property, but he does not have access to or control over any of the joint property within the meaning of the Regulation. Because

Mr. Mascara cannot claim the house as his personal funds, he must fall back upon 11 C.F.R. \$ 110.10(b)(3) which provides that one half of his joint assets are considered his personal funds. See also Advisory Opinion 1991-10. Hence, one half of the equity in the Mascara home may be considered Mr. Mascara's personal funds. Pursuant to 11 C.F.R. \$ 100.7(a)(1)(i)(D), Mr. Mascara was entitled to borrow up to \$27,500, the value of his half share in the \$55,000 property. The remaining \$12,500 of the loan appears to be a contribution by Mrs. Mascara.

The Committee's amended reports also disclose that three loans, totaling \$8,000, are actually draws on bank credit lines with the Mellon Bank and Integra Bank. Bank statements attached to the Schedule C-1 list both Frank Mascara and Dolores Mascara on the accounts, suggesting that the credit lines at both banks are jointly owned.

It appears that \$12,500 of the \$40,000 bank loan is attributable to Mrs. Mascara and that half of the \$8,000 in credit line draws, or \$4,000, may also be attributable to her. Because Mrs. Mascara made a \$1,000 loan to the Committee prior to these transactions, the entire \$16,500 attributable to her via the loan guarantee and the credit line draws may be excessive. Therefore, there is reason to believe that Dolores Mascara violated 2 U.S.C.

^{1.} In Advisory Opinion 1991-10, the Commission previously found that a Pennsylvania candidate who held a residence in a tenancy by the entirety was entitled to consider one half the equity in the home as his personal funds.

^{2.} The Committee originally reported a \$1,000 loan from the candidate on April 9, 1992, a \$5,000 loan from the candidate on April 21, 1992, and a \$2,000 loan from the candidate on April 24, 1992.

\$ 441a(a)(1)(A) by making excessive contributions to Mascara for Congress.



FEDERAL ELECTION COMMISSION

WASHINGTON, DC 20463

March 23, 1995

CERTIFIED MAIL RETURN RECEIPT REQUESTED

The Honorable Frank Mascara 831 Lincoln Ave. Charleroi, PA 15022

RE: MUR 4194

Dear Congressman Mascara:

The Federal Election Commission has the statutory duty of enforcing the Federal Election Campaign Act of 1971, as amended, and Chapters 95 and 96 of Title 26, United States Code. The Commission has issued the attached Order to Answer Interrogatories and Subpoena to Produce Documents which requires you to provide certain information in connection with an investigation it is conducting. The Commission does not consider you a respondent in this matter, but rather a witness only.

Because this information is being sought as part of an investigation being conducted by the Commission, the confidentiality provision of 2 U.S.C. \$ 437g(a)(12)(A) applies. That section prohibits making public any investigation conducted by the Commission without the express written consent of the person with respect to whom the investigation is made. You are advised that no such consent has been given in this case.

You may consult with an attorney and have an attorney assist you in the preparation of your responses to this subpoena and order. However, you are required to submit the information to the Office of General Counsel within 30 days of your receipt of this subpoena and order. All answers to questions must be submitted under oath.

If you have any questions, please contact me at (800) 424-9530.

Clapbetti Sten

Elizabeth Stein

Attorney

Enclosure Subpoena and Order

ON

BEFORE THE FEDERAL ELECTION COMMISSION In the Matter of MUR 4194 SUBPOENA TO PRODUCE DOCUMENTS ORDER TO SUBMIT WRITTEN ANSWERS TO: The Honorable Frank R. Mascara 831 Lincoln Ave. Charleroi, PA 15022 V Pursuant to 2 U.S.C. \$ 437d(a)(1) and (3), and in 7 furtherance of its investigation in the above-captioned matter. 0 the Federal Election Commission hereby orders you to submit M written answers to the questions attached to this Order and subpoenas you to produce the documents requested on the attachment M to this Subpoena. Legible copies which, where applicable, show 4 both sides of the documents may be substituted for originals. 0 Such answers must be submitted under oath and must be 1 forwarded to the Office of the General Counsel, Federal Election 0 Commission, 999 E Street, N.W., Washington, D.C. 20463, along with the requested documents within 30 days of receipt of this Order and Subpoena.

MUR 4194 Mascara for Congress Page 2 WHEREFORE, the Chairman of the Federal Election Commission has hereunto set his hand in Washington, D.C. on this 22 nd, day of March For the Commission, Danny L. McDonald Chairman ATTEST: 3 W. Emmone Marjarie W. Emmons Secretary to the Commission M 4 Attachments Questions and Document Request 0 0

INSTRUCTIONS In answering these interrogatories and request for production of documents, furnish all documents and other information, however obtained, including hearsay, that is in possession of, known by or otherwise available to you, including documents and information appearing in your records. Each answer is to be given separately and independently, and unless specifically stated in the particular discovery request, no answer shall be given solely by reference either to another answer or to an exhibit attached to your response.

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The response to each interrogatory propounded herein shall set forth separately the identification of each person capable of furnishing testimony concerning the response given, denoting separately those individuals who provided informational, documentary or other input, and those who assisted in drafting the interrogatory response.

If you cannot answer the following interrogatories in full after exercising due diligence to secure the full information to do so, answer to the extent possible and indicate your inability to answer the remainder, stating whatever information or knowledge you have concerning the unanswered portion and detailing what you did in attempting to secure the unknown information.

Should you claim a privilege with respect to any documents, communications, or other items about which information is requested by any of the following interrogatories and requests for production of documents, describe such items in sufficient detail to provide justification for the claim. Each claim of privilege must specify in detail all the grounds on which it rests.

Unless otherwise indicated, the discovery request shall refer to the time period from 1992 to present.

The following interrogatories and requests for production of documents are continuing in nature so as to require you to file supplementary responses or amendments during the course of this investigation if you obtain further or different information prior to or during the pendancy of this matter. Include in any supplemental answers the date upon which and the manner in which such further or different information came to your attention.

Mascara for Congress Page 2 DEFINITIONS For the purpose of these discovery requests, including the instructions thereto, the terms listed below are defined as follows: "You" shall mean the named respondent in this action to whom these discovery requests are addressed, including all officers. employees, agents or attorneys thereof. "Persons" shall be deemed to include both singular and plural, and shall mean any natural person, partnership, committee. association, corporation, or any other type of organization or entity. "Document" shall mean the original and all non-identical copies, including drafts, of all papers and records of every type in your possession, custody, or control, or known by you to exist. The term document includes, but is not limited to books, letters, contracts, notes, diaries, log sheets, records of telephone communications, transcripts, vouchers, accounting statements, ledgers, checks, money orders or other commercial paper. telegrams, telexes, pamphlets, circulars, leaflets, reports, memoranda, correspondence, surveys, tabulations, audio and video recordings, drawings, photographs, graphs, charts, diagrams, lists, computer print-outs, and all other writings and other data compilations from which information can be obtained. "Identify" with respect to a document shall mean state the nature or type of document (e.g., letter, memorandum), the date. if any, appearing thereon, the date on which the document was prepared, the title of the document, the general subject matter of the document, the location of the document, the number of pages comprising the document. "Identify" with respect to a person shall mean state the 0 full name, the most recent business and residence addresses and the telephone numbers, the present occupation or position of such person, the nature of the connection or association that person has to any party in this proceeding. If the person to be identified is not a natural person, provide the legal and trade names, the address and telephone number, and the full names of both the chief executive officer and the agent designated to receive service of process for such person. "And" as well as "or" shall be construed disjunctively or conjunctively as necessary to bring within the scope of these interrogatories and request for the production of documents any documents and materials which may otherwise be construed to be out of their scope.

Mascara for Congress INTERROGATORIES AND REQUESTS FOR DOCUMENTS with regard to the \$40,000 loan obtained by you and Dolores Mascara from the Charleroi Federal Saving Bank on April 19, 1992, please provide the following information: State what asset(s) or other forms of security were provided to the Charleroi Bank in order to obtain the loan, and identify any of the assets or security jointly owned with your wife, Dolores Mascara. Identify and produce all documents submitted to the lending institution and all documents signed by you or your wife, Dolores Mascara, in connection with the loan. State whether this loan has been renegotiated at any C. time since 1992. If so, provide any additional documents memorializing this renegotiation and describe any assets or other security pledged as collateral for the renegotiated loan. ii) State the current balance of the loan and produce all documents including bank statements reflecting payments made on this loan between 1992 and the present. 2. With regard to the Revolving Line of Credit obtained by you and Dolores Mascara from the Integra Bank of 0 Charleroi, Pennsylvania, please provide the following information: 0 State what asset(s) or other forms of security were provided to the Integra Bank in order to obtain the line of credit, and identify any of the assets or security jointly owned with your wife Dolores Mascara. State when the line of credit was originally obtained. State the purpose for which the line of credit was originally obtained.

Mascara for Congress Page 3 INTERROGATORIES AND REQUESTS FOR DOCUMENTS With regard to the \$40,000 loan obtained by you and Dolores Mascara from the Charleroi Federal Saving Bank on April 19, 1992, please provide the following information: State what asset(s) or other forms of security were provided to the Charleroi Bank in order to obtain the loan, and identify any of the assets or security jointly owned with your wife, Dolores Mascara. Identify and produce all documents submitted to the lending institution and all documents signed by you or your wife, Dolores Mascara, in connection with the loan. State whether this loan has been renegotiated at any time since 1992. If so, provide any additional documents memorializing this renegotiation and describe any assets or other security pledged as collateral for the renegotiated loan. ii) State the current balance of the loan and produce all documents including bank statements reflecting payments made on this loan between 1992 and the present. 4 With regard to the Revolving Line of Credit obtained by 0 you and Dolores Mascara from the Integra Bank of Charleroi, Pennsylvania, please provide the following information: 0 State what asset(s) or other forms of security were provided to the Integra Bank in order to obtain the line of credit, and identify any of the assets or security jointly owned with your wife Dolores Mascara. State when the line of credit was originally obtained. State the purpose for which the line of credit was C. originally obtained.

Mascara for Congress Page 4 Identify and produce all documents submitted to the lending institution and all documents signed by you or your wife, Dolores Mascara, in connection with the line of credit. Identify and produce all documents including bank statements reflecting draws or payments on this line of credit between January 1, 1992 and the present. 3. With regard to the Personal Line of Credit obtained by you and Dolores Mascara from the Mellon Bank of Charleroi, Pennsylvania, please provide the following information: State what asset(s) or other forms of security were provided to the Mellon Bank in order to obtain the line of credit, and identify any of the assets or security jointly owned with your wife Dolores Mascara. b. State when the line of credit was originally obtained. State the purpose for which the line of credit was originally obtained. Identify and produce all documents submitted to the lending institution and all documents signed by you or your wife, Dolores Mascara, in connection with the line of credit. Identify and produce all documents including bank statements reflecting draws or payments on this line of credit between January 1, 1992 and the present. 0

PERKINS COIE

A Law Partnership Including Professional Corporations 607 Fourteenth Street, N.W. Washington, D.C. 20005-2011 Telephone: (202) 628-6600 · Facsimile: (202) 434-1690 APR 4 11 40 All '95

March 31, 1995

By Facsimile and Certified Mail

Elizabeth Stein, Esq.
Office of the General Counsel
Federal Election Commission
999 E Street, NW
6th Floor
Washington, DC 20463

Re: MUR 4194

Dear Ms. Stein:

On behalf of the Mascara for Congress Committee and Edward Mendola, as treasurer; Delores Mascara; Mascara Campaign Committee and Judith A. Cap, as treasurer; and Congressman Frank Mascara, we request an extension of time to respond to the complaint enclosed with your letter dated March 23, 1995.

Due to the recent designation of Perkins Coie as counsel (attached), we do not have an adequate opportunity to respond. An extension of time is necessary in order to review the record, have an adequate opportunity to discuss the issues with our client, collect factual information, and prepare a comprehensive response. Therefore, we are requesting an extension to respond to the Factual and Legal Analysis in this case until April 30, 1995, and to the Order to Answer Interrogatories and Subpoena to Produce Documents until May 10, 1995.

Sincerely,

B. Holly/Schadler

Counsel for Respondents

Attachment

SPACEMENT OF DESIGNATION OF COUNSEL.

MUSE 4194	- the service selection is a selection of the selection o
MAN OF COUNSEL!	Robert F. Bauer/B. Holly Schadler
ADDRESS :	Perkins Coie
	607 14th Street, N.W., Suite 800
	Washington, D.C. 20005-2011
TELEPHONE:	(202) 628–6600
The above-nam	sed individual is hereby designated as my
sourcel and is aut	shorized to receive any notifications and other
communications fro	om the Commission and to act on my behalf before
the Commission.	
3.31.95	Edward Mendale
Date	5 Mnature
RESPONDENT'S NAME:	
ADDRESS:	ROUTE 201 RO. Box 1032
	BELLE VERNON PA 15012
SOME PROME:	412-812-7429
BUSINESS PROVE:	412-121-1/50

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STATISTICS OF DESIGNATION OF COURSEL

	Robert F. Bauer/B. Holly Schadler
ADDRESS:	Perkins Coie
	607 14th Street, N.W., Suite 800
	Washington, D.C. 20005-2011
TELEPHONE:	(202) 628-6600
The above-nat	med individual is hereby designated as my
counsel and is au	thorized to receive any notifications and other
communications ire	om the Cummission and to act on my behalf before
the Commission.	
the Commission.	
	Dolow marrara
	Dalow Marrara
	Dalow Marcara
Date	Signature
the Commission. Date RESPONDENT'S NAME: ADDRESS:	Signature
Date RESPONDENT'S NAME:	Delores Mascara
RESPONDENT'S NAME:	Delores Mascara 831 Lincoln Avenue
RESPONDENT'S NAME:	Delores Mascara 831 Lincoln Avenue

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PRATERIOR OF RESTORATION OF COURSE

4194	
MANNE OF COUNSELS	Robert F. Bauer/B. Holly Schadler
Anothii:	Perkins Coie
	607 14th Street, N.W., Suite 800
	Washington, D.C. 20005-2011
TRIAPPONE:	(202) 628-6600
The above-name	med individual is hereby designated as my
counsel and is au	thorized to receive any notifications and other
communications fro	om the Commission and to act on my behalf befor
the Commission.	9
Date	Signature Signature
RESPONDENT'S NAME:	Frank R. Mascara
LDORRSS:	831 Lincoln Avenue
	Charleroi, PA 15022
IONE PROME:	
USINESS PROME:	

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STREET, OF DESKRIPTION OF COMME

	Robert F. Bauer/B. Holly Schadler
	Perkins Coie
	607 14th Street, N.W., Suite 800
	Washington, D.C. 20005-2011
THE REPORT OF THE PARTY OF THE	(202) 628-6600

The above-named individual is hereby designated as my counsel and is authorized to receive any notifications and other communications from the Commission and to out on my behalf before the Commission.

MARCH 31, 1995

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Queste Can

RESPONDENT'S NAME!	JUDITH CAP, Treasurer, Mascara Campaign Committee
Appends:	18 MAPLE DRIVE
	CHARLEROL. PA 15022
BOIS PROVE:	(412) 489-4831



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

April 4, 1995

VIA HAIL AND PACSIBILE

B. Holly Schadler Perkins Coie 607 Fourteenth St. N.W. Washington, D.C. 20005

RE: MUR 4194

Mascara for Congress Committee Edward Mendola, Treasurer, et. al.

Dear Ms. Schadler:

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This is in response to your letter dated March 31, 1995, requesting an extension of five days until Monday, May 1, 1995, to respond to the Factual and Legal analyses in this matter, and an extension of 14 days, until Wednesday, May 14, 1995, to respond to Order to Answer Interrogatories and Subpoena to Produce Documents. After considering the circumstances presented in your letter, the Office of the General Counsel has granted the requested extension. Accordingly, your responses are due by the close of business on May 1, 1995 and your responses to discovery are due by the close of business on May 1, 1995.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Elizabeth Stein

Befn Stin_

Attorney



A LAW PARTNERSHIP INCLUDING PROFESSIONAL CONFORMATIONS 607 FOURTESHTH STREET, N.W. - WASHINGTON, D.C. 20005-2011 TREPHONE: (202) 628-6600 - PACSIMILE: (202) 454-1690

April 25, 1995

By Facsimile

Ms. Elizabeth Stein
Office of the General Counsel
Federal Election Commission
999 E Street, N.W.
Washington, D.C. 20463

Re: MUR 4194

Dear Ms. Stein:

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Pursuant to our conversation regarding the filing of our response to the Factual and Legal Analysis, we understand that our response will be due on May 5, 1995.

Sincerely,

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[23607-0001/DA951130.053]

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STRATEGIC ALLIANCE: RUSSELL & DUMOULIN, VANCOUVER, CANADA

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A Law Partnership Including Professional Corporations 607 Fourteenth Street, N.W. Washington, D.C. 20005-2011 Telephone: (202) 628-6600 · Facsimile: (202) 434-1690

May 5, 1995

Elizabeth Stein, Esq.
Office of the General Counsel
Federal Election Commission
999 E Street, N.W.
6th Floor
Washington, D.C. 20463

May 5 4 49 PH '95

Re: MUR 4194 - Mascara for Congress Committee,
Edward Mendola, as Treasurer; Mascara Campaign Committee,
Judith A. Cap, as Treasurer; and Dolores Mascara

Dear Ms. Stein:

This letter constitutes a response on behalf of Mascara for Congress Committee ("Mascara for Congress"), and Edward Mendola, as Treasurer; Mascara Campaign Committee ("State Committee"), Judith A. Cap, as Treasurer; and Dolores Mascara (hereinafter collectively referred to as "Respondent") to Chairman McDonald's letters dated March 23, 1995 in this matter.

The issues in this matter arise from activities of the State Committee and Mascara for Congress during the 1992 primary election. This election took place in unusual circumstances caused by the uncertainty in Pennsylvania's redistricting process and the compressed time period in which the primary candidates had to organize and execute their campaigns. Pennsylvania was one of the last states in the country to complete its redistricting plan. See Exhibit 1. Even after the legislature completed its work, the district lines were challenged in court. The final decision of the court was handed down in March.

The Factual and Legal Analysis refers to three excessive contributions received by the campaign which were later refunded. Pursuant to our conversation of April 24, it is our understanding that the Commission has decided to take no further action on these contributions. Therefore, I have not addressed them in this letter.

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Elizabeth Stein, Esq. May 5, 1995 Page 2

As a consequence, because campaigns got off to a late start, perspective candidates learned about the configuration of their districts only at the last moment. Therefore, Congressman Mascara had only five weeks from the day he organized his campaign on March 23, 1992, to the date of the primary election, April 28, to organize and conduct his campaign.

In these circumstances, errors occurred in arranging for financing of the campaign and in other aspects of administration and reporting. Congressman Mascara had never run for federal office and he and his staff were not acquainted with the Federal Election Campaign Act (the "Act"). Still, as described more fully below, every effort was made to disclose all activity of the campaign and to comply fully with the requirements of the Act. In its original reports and in response to all subsequent inquires from the FEC, including the request for additional information dated August 24, 1993, the Congress Committee worked diligently to ensure that the public record was complete and any inadvertent errors were corrected.

Bank Loan to Mascara for Congress

Problems in the treatment and reporting of the \$40,000 loan to Mascara for Congress resulted in large measure from changes in the Commission's regulations which caught the campaign unaware. Congressman Mascara initiated his six week campaign on March 23; on April 1, seven days later, the Commission's revised regulations on Loans from Lending Institutions to Candidates became effective. These regulations instituted major changes regarding the collateral required to secure a loan, as well as the reporting requirements to disclose a loan. Even the Campaign Guide for Congressional Candidates and Committees, a key reference manual for all candidates and their treasurers, did not reflect these revised requirements.

Mascara for Congress did not learn in time of these changes which, as noted, became effective during the compressed, hurried early days of a five-week campaign. Moreover, because of the compressed schedule, Congressman Mascara needed to raise money quickly for his campaign. In particular, by April 16, the campaign was required to either purchase its pre-election media or forego the opportunity to run advertisements. In order to raise the necessary capital, Congressman Mascara borrowed money under terms and conditions that he understood were fully legal under federal law. In accordance with the regulations in effect until April 1, the loan bore

the bank's usual and customary interest rate; was made on the basis that ensured repayment; was evidenced by a written instrument and was subject to a due date.

11 C.F.R. § 100.7(b)(11). Congressman Mascara borrowed \$40,000 at 7.5 percent interest from the Charleroi Federal Savings Bank. The substantial assets Mr. Mascara had at the bank served as collateral for the loan.

Indeed, as evidenced by the Affidavit of Joel Rebovich, Vice President of Charleroi Bank, Congressman Mascara and his wife had combined net assets of approximately that could have served as collateral for this loan. See Exhibit 2. Even if these assets were considered jointly owned property with his wife under Pennsylvania law, fifty percent of this amount would have been more than sufficient collateral to cover the \$40,000 loan. The bank could have proceeded against any of Congressman Mascara's assets in the bank in the event he did not repay the loan or defaulted in some way. See Rebovich Aff. ¶ 7.

Once secured, the funds were used immediately by Mascara for Congress to purchase media advertisements for the campaign.

While there may have been errors made in reporting the \$40,000 loan, every effort was made at the time to ensure that it was fully disclosed. And, every effort has been made since that time to correct any deficiencies in the original reports. The loan was initially disclosed on the State Committee's Pennsylvania report filed on May 28, 1992. See Exhibit 3. The loan was also disclosed on line 12 of the Mascara for Congress July 15 Quarterly report covering the period April 9 through June 30, 1992. Until April 1, FEC regulations required only that a loan be disclosed on Schedule C. There was no requirement to disclose the terms and conditions of a loan on a Schedule C-1 or provide a copy of the underlying loan document.

Subsequently, in response to a request for additional information dated August 24, 1993, Mascara for Congress amended its original report to include Schedules C and C-1 describing the loan in more detail. At that time the campaign also provided the promissory note evidencing the loan.

On December 2, 1993, the Congress Committee responded to the Commission's request for information regarding the nature of the collateral to secure the loan. In preparing its response, the Committee consulted with its Reports Analyst, Heather

Toomey. Based on those conversations, the Mascara staff understood that the Congressman's personal residence alone was sufficient collateral to secure the loan. The estimated value of the residence was \$55,000, apparently an amount in excess of the value of the loan. Congressman Mascara was the sole income earner in his family. His wife had not worked outside the home during the thirty-five years since their marriage. Therefore, he understood that he held one hundred percent of the interest in their residence. Only upon receiving the Commission's reason to believe finding did the Committee become aware that there was any question about the sufficiency of the collateral for the loan or about whether the loaned funds constituted personal funds of the Congressman.

Moreover, at no time did Mrs. Mascara ever consider or understand that any part of the \$40,000 loan to the campaign constituted a contribution to the campaign by her. See Affidavit of Delores Mascara, Exhibit 4. While she signed the promissory note, she had no idea that the loan fund could be attributed to her in any manner under federal campaign law.

While the Committees acknowledge that errors were made in its original disclosure, the public record nevertheless reflected the essential information from the start — \$40,000 had been loaned to Mascara for Congress to make last minute expenditures for the campaign. At no time was there any attempt or intention to withhold information from the public record. Indeed, both the federal and state reports demonstrate a good faith effort to account for all activities of the committees. The staff and volunteers for Mascara for Congress were simply unaware that a Schedule C and C-1 were required to disclose this transaction.

Even after the campaign ended, the Congress Committee diligently amended its reports to ensure full compliance with the Act. Schedules C and C-1 were filed. Moreover, the Congress Committee has been careful to comply fully with the disclosure requirements for the 1994 campaign and beyond.

Lines of Credit

Congressman Mascara also loaned funds to his Congressional Committee by borrowing against personal lines of credit during April, 1992. These lines of credit were established at Mellon Bank and Integra Bank on December 27, 1984 and

August 16, 1984, respectively. Thus, he had them long before he decided to run for Congress in 1992. Congressman Mascara had also borrowed against these lines of credit numerous times before he initiated his Congressional campaign. The Integra Bank line of credit was in his name only; his wife was not named as a borrower or required to sign the draw funds. Congressman Mascara considered the funds personal funds, not really in the nature of loans to him from the bank when he drew upon them.

Again, each of the underlying loans to Mascara for Congress were disclosed in the Committee's reports on Schedule C as loans from Congressman Mascara. As with the loan, the Committee was not aware that requirements for additional or more detailed disclosure had recently become effective. Indeed, one of the significant changes made in the bank loan regulations, taking effect only weeks before, was to subject lines of credit to the same reporting requirements as other bank loans. See FEC Record (Feb. 1992). By the Commission's own admission the rules as to lines of credit were unclear at best.

Nevertheless, Mascara for Congress made every effort to ensure that the funds used for the campaign were fully disclosed in as clear a manner as possible. Neither Congressman Mascara nor his wife had any idea that any part of these lines of credit would be attributable to Mrs. Mascara. Indeed, the Integra credit line was held in Congressman Mascara's name alone. As discussed above, Congressman Mascara had earned and provided all of the family income during their marriage. Therefore, they both assumed without question that he was entitled to deem funds available through these lines of credit as his "personal funds". They simply did not realize that the question of whose funds they were turned on federal or state law.

Transfers to Mascara Congress Committee

As the Factual and Legal Analysis notes, Congressman Mascara registered the State Committee on April 6, 1992, as an authorized committee, transferred \$10,635 to Mascara for Congress and terminated the Committee under federal law. The purpose of registering was to transfer funds already raised in his local committee. At the time, such transfers were permissible under the Act so long as the funds transferred were not raised from prohibited sources or in amounts exceeding federal limits.

Subsequently, the State Committee transferred additional funds to Mascara for Congress. The first transfer was for \$40,000. The State Committee understood, as discussed above, that this amount was made up wholly of personal funds of the candidate and, therefore, permissible. This and subsequent transfers in the amount of \$12,500 were disclosed on the State Committee's Pennsylvania State Report and the Congress Committee's federal report in a timely manner.

Reports of the State Committee were prepared and filed with the FEC solely for the purpose of disclosing these transfers and any other federal related activity. See Affidavit of Judith Cap ¶ 4, 5, Exhibit 5. Pennsylvania law required only that the Committee file one Annual Report during a nonelection year. The Committee, however, filed pre-election and post-election reports in order to ensure that all activity of the State Committee was on the public record. There was no attempt to conceal any activity. Indeed, both the State Committee and Mascara for Congress made every effort to keep the public informed through their reports. It was an oversight that the State Committee's registration was not reactivated. Noone understood that such a step was necessary.

The State Committee has dissolved and terminated its registration with the Pennsylvania Bureau of Commissions, Elections and Legislation. It has no funds, assets or bank account. It fully disclosed all financial activity through the date of its termination.

48 Hour Reporting Requirements

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Mascara for Congress submitted letters of notification on thirty-two last minute contributions totaling \$37,000 during the 48 hour reporting period. While the staff made diligent efforts to comply with this reporting requirements, there was a misunderstanding of the precise dates covered under the 48-hour reporting period.

The staff made a calculating error in determining what day the last minute reporting period began. Therefore, as evidenced by the list of contributions that were not reported on 48-hour statements, the staff understood that the initial date for reporting was April 10 not April 9. Twenty-seven contributions were received on April 9 in the amount of \$31,000 which the Committee did not understand were required to be reported.

In addition, several contributions were overlooked in the rush of this unusually short and hastily assembled campaign. Moreover, because the Committee did not understand that loans were subject to the 48-hour reporting, the three loans received during the last minute reporting period were also overlooked.

As demonstrated through correspondence with the Commission, the two Committees have worked diligently to ensure that any errors made due to their lack of experience with federal law were corrected promptly and thoroughly. Moreover, at no time was the public significantly deprived of the essential information regarding the financing of Congressman Mascara's 1992 campaign. They have worked hard to improve and perfect their procedures for the 1994 and future campaigns.

Respondents are interested in pursuing pre-probable cause conciliation in an effort to resolve this matter.

Sincerely,

Robert F. Bauer

B. Holly Schadler

Counsel to Respondents

Enclosures

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Exhibit 1

Tornado arial

Philip and Carde Lyons bug one another as family members search the remains of their mobile bone, destroyed by a termine Tenday. The couple hid in the beforess when the hitleter hit. Soft received miner lateries Two of 13 mobile homes in the park near Montreelle, Ala., were destroyed. Details appear on Page 3-10.

Supreme Court upholds Dems' remapping

3-11-92

EARESTING — Promptonic's the me Court on Trackey uplaid | Sends mecratic congruenced recoping

ic Rep. Joseph Gaydes of Atlaghany County and Republican Rep. Richard Schules of Chaster County, Presiones No-

Mascare ready to make his move

County will be placed in a district with more Democratic votors. The Senate

blican Rick Senterum of Allegheap

The Supreme Court reled that say one-

phia districts with unjection of black residents.

"Wive planted that his court enabled us to go sheed with the April 26 primary," and Charles Touch, a meabonness for the Department of State.

grantonal and providential delegate numbring politions circulated below Trenday are void, Candidates for Congress nd delegates will have until March it to after dignatures and file them with the unnerthanks Bureau of Elections.

Opposition of the plan would fight the

Senses Minerity Leader Robert Mellow, D-Laskswames, said the decision "affirme the februaris of our plan" and ensures that the primary will proceed on schedule.

for Kirk Gibson

Pens beat deadline. make two deals

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You don't have to be triple to enjoy the recipes featured on testay's food page, dished up in time for St. Patrick's Day.

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Masked gunmen rob pharmacy in Canonsburg

By Yerri T. Johnson (lief little)

CANONSBURG - Two macked genmen rebbed a Canonsburg pharmacy Tuesday merning, getting away with an undstermined amount of drugs and mosey.

Philip Sellen, owner of Sellen's l'Acronacy, 368 Euclid Avenue, attempted to follow the rubbers as they made their petaway but quickly abandoned the chate-Canonsburg police and. The men fied south on Euclid Avenue in a black Ford. Plantside pickup truck, but Sellen was not able to obtain a Seeme number:

The men, who servind handpus, en-ternel Saline's at 18:18 m.m. and ordered a versas clark and Sollen to Se on the floor behind the sension. No autoriers were in the pharmacy.

The men, both white, unmountfully the tempted to open the pharmocy's such register. They then demanded that Sellen tell them where the drugs and meany were.

Plants nor GURBLESS, AL

Union Twp. officer fired amid sexual allegations

Washington woman files suit claims she was fondled

and Kay Walky

PINLEYVILLE - A Union Township iman was fired Tuesday on the heels potentian was from Terrary on the next of a \$1.1 million mit filed against the offi-cer by a Washington women who claims he made nextal advances to her last year when she was arrested for drunken driv-

Supervisors in the township voted unan-posity Tuesday to Dry Gary Seyhesti, 20, to pour voteran of the lead paller fures I in the subject of a set filed in belows but on behalf of Sandry Loy Springs, 26,

According to the complaint filed Pricing in Pittsburgh, Mr. Springs said she was assessed and hadied by Leykoski after be riepped her to Pittsburgh, S. 1991, on Reute St, about a mile south of Pinlayville.

Mn. Springs also filed solt against the township and the city of Meanugahola. The dainst the officer feadled her at the Hon-engahola police station, with an objections from officers and employees of the city who were present when she was taken there to be detained.

The sold claims the had been ordered into Seybodd's police car and taken to lifen Valley Hospital, where she was told if she didn't coupent to a blood test, she would be alled in Monongahela overnight.

When the blood test was completed, she said Seybook! took her back to the Union Township police station, where she was



Miners rally

UMW President Richard Trumks addresses miners on the steps of the Labor Department in Washington, D.C., Twesday, Washington and Greece County miners were among those at the raily to support a plan to preserve the benefits trust. Details appear on Page A 3.

Nurse admitted tampering, is seeking drug treatment

CAMONESURG — A registered number of the Constant of Constant of Constant of Constant of the last of the constant of the consta

Monday, according to Kim Manin, haspital spatissecanas. The tampeting of visit con-taining morphise and other savesties was theoretical Thomator.

An agest from the state atterney general's Bureau of Narcotles Suvest-gations and Brug Casteel visited the hea-pital Tuesday to condest as inscuting time and to determine if the latest tangering in connected to a similar instant that conv-

"It may be related to the July in

In both littidents, ascernal vials of mer-phine and other nervolles were tempered with, and a neutral substance was substi-tuted. Mrs. Masho said it has not been determined what substance was placed in the vials discovered Theirdag.

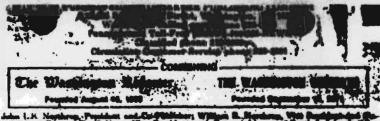
"We are investigating what substance was used to replace the manphing and other agreeting, and it will be assessed by an entitle inherentary. All visits on stock of the time of the lacidised wave, immediately

agent and are being teeled to determine what it is. That testing will take awhite," Mrs. Manke added.

The hospital would not say how many vials were involved or identify the other

Last Thursday, an emergency room name noticed a springs containing mor-phine appeared to be "nament," according to birs. Manks.

Plagae pag TAMPUMAN, AS



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nomination and election contests in Pennsylvania this year, this corner of the state could have its own race that would rise far above the level of ordinary.

It involves the campaign for the Democratic nomination. for the U.S. House of Representatives. Austin J. Murphy is the incumbent and who, even in the absence of a formal declaration of candidacy. is expected to try for another

The redistricting mess has set back the deadline for filing nomination petitions for this office into March when the picture of the primary campaign for this nomination will develop. Some possibilities, however, command at least speculation.

There is the possibility that Murphy will retire. In that case, any number of repressed political ambitions would bubble up and fill the candidate-void. Until the redistricting of the state is completed. a question of the boundaries of the district in which Murphy or any other candidate would have to run remains. There was speculation at one point that Murphy or candidates from this area virtually without serious chal would have to campaign lenge in either in

Apart from the naturally against incumbent U.S. Rep. large interest in both the Joseph Koltaniof Beaver presidential and U.S. Senate County and the present 4th District.

> In local political circles there are at least two prominent Democrats who have shown interest in the congressional seat, although it has not been made clear whether they want to mount a challenge to Murphy or to await his retire. ment. They are Prank R. Mascara, currently the chairman of the Washington County Board of Commissioners, and J. Barry Stout, the state Sen-

Their current circumstances appear to be one of awaiting developments, but 2.2 Mascara is reportly prepared to challenge Murphy if the shape of the new district shape or direct challenge or dictates a direct challenge or tween the two. Sign. ness the tween the tween the twee labourer on a congressional candidaty this year.

Suffice it to say at this functure that if Murphy and Man cara were to face off in the April primary H. w race for this eree's o been matched for at le half-century. That cover years in which first dir. Thomas Morgan and then Murphy have held the seat

wsh said pla haps he did m paper - but he in would not raise tax New Hampshire only be barrage of negative ada Dole could not be tru reise taxes.

Rush complaining a Never mind the Will Pledge of Allegian Rarpor shelling of Dak branding of D Straddle" regard remember the 100 which Bush's L gested Elizabet (When a livid Del authorized ft,

Bush probably.



fensive teams

Exhibit 2

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BEFORE THE FEDERAL ELECTION COMMISSION

MUR 4194

AFFIDAVIT OF JOEL C. REBOVICH

- I. Joel C. Rebovich, hereby state as follows:
- I have personal knowledge of the facts set forth herein and if called to testify in this matter, I would testify as set fourth herein.
- l serve as the Vice President at Charleroi Federal Savings Bank (the "Bank"). I have been employed by the Bank since September 15, 1986.
- 3. As evidenced by the Promissory Note dated April 16, 1992 (attached as Exhibit A), and the Schedule C-1 dated September 14, 1993 (attached as Exhibit B), Congressman Mascara took out a loan with the Bank in the amount of \$40,000.00 at 7.5 percent interest payable in 180 days.
- 4. The Schedule C-1 states that the collateral to secure the loan was the personal residence of Congressman Mascara valued at \$55,000.00.
- 5. At the time Congressman Mascara applied and was approved for the loan, he and his wife had combined assets of
- 6. Any and all of these assets could have served as collateral for the loan of \$40,000.00.
- 7. Under the terms and conditions of the Promissory Note, Charleroi Federal Savings Bank could have gone against any and all of these assets if Congressman Mascara had failed to make the requisite repayments on the loan.

Pursuant to 28 U.S.C. 1746, I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed this 3rd day of May, 1995.

Joel C. Reboyich

Exhibit A

9704317367

PROMISSORY NOTE



April 16 , 1992

The undersigned, FRANK R. MASCARA AND DOLORES MASCARA, his wife, promise to pay to the order of CHARLEROI FEDERAL SAVINGS BANK, the sum of Forty Thousand and 00/100ths (\$40,000.00) Dollars to be paid as follows, viz.:

Interest only at the rate of Prime Rate plus 1.00% per annum billed monthly on the outstanding balance beginning

May 1

, 1992, and payable monthly for a period of One Hundred Eighty (180) days. At the end of One Hundred Eighty (180) days the balance of principal and interest due and owing will be payable in full.

PAYMENT OF COSTS:

In addition to the principal and interest payments specified above, the undersigned shall pay to Bank or any other holder hereof, upon demand, all costs and expenses (including reasonable Attorneys' Fees and legal expenses) which may be incurred by Bank or such holder in the enforcement upon default of this note.

LIABILITIES:

For all purposes of this note, the term "Liabilities" means this note and any renewals, extensions and modifications thereof and all other existing and future liabilities, whether absolute or contingent, of the undersigned, or any of them, to the Bank of any nature whatsoever and out of whatever transactions arising.

SECURITY INTEREST:

To secure payment of the liabilities, the bank shall have a lien upon and security interest in any balance or share, belonging to the undersigned or any of them, of any deposit, agency or other accounts with the bank and any other amounts which may be owing from time to time by the bank to the undersigned or any of them. Said lien and security interest shall be independent of any right of set-off which the bank may have.

DEFAULTS:

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The undersigned shall be in default hereunder upon the occurrence of any of the following events:

- (a) the nonpayment when due of any amount payable on any of the liabilities, or the failure of any obligor to observe or perform any agreement of any nature what-soever with the Bank (the term "Obligor" as used herein being meant to include the undersigned, and all persons secondarily liable on this note or any renewals, extensions, or modifications thereof, such as endorsers or guarantors);
- (b) if any obligor becomes insolvent or makes an assignment for the benefit of creditors, or if any petition is filed by or against any Obligor under any provision of any law or statute alleging that such obligor is insolvent or unable to pay debts as they mature;
- (c) the entry of any judgment against any obligor or the issuing of any attachment or garnishment against any property of any obligor or the occurrence of any change in the financial condition of any obligor which

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in the sole judgment of the bank is materially adverse;

- (d) the dissolution, merger, consolidation or reorganization of any obligor which is a corporation or partnership;
- (e) the death of any obligor who is a natural person;
- (f) any information heretofore or hereafter furnished to the Bank by any obligor in connection with the loan evidenced hereby or the Guaranty on the reverse side hereof should be materially false; and
- (g) the failure of any obligor to furnish such financial and other information as the Bank may reasonably request;

CONFESSION OF JUDGMENT:

any court of record within the United States to appear for them and on their behalf and confess judgment against them jointly and severally for the above sum with costs of suit and attorney's commission of fifteen (15%) percent for collection and release of all heirs and without stay of execution and inquisition upon any levy on real estate is hereby waived; and condemnation agreed to in the exemption of personal property from levy and sell on any execution hereon is also hereby expressly waived and no benefit of exemption to be claimed under and by virtue of any exemption law now in force or which may hereafter be passed.

ACCELERATION AND ENFORCEMENT RIGHTS:

Whenever the undersigned shall be in default as aforesaid, unless the Bank elects otherwise, the entire unpaid amount of such of the liabilities as are not then due and payable shall become immediately due and payable without notice to or demand on any Obligor. The undersigned waives all right to stay of execution and exemption of property in any action to enforce any of the liabilities.

MISCELLANEOUS:

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Any failure of the Bank to exercise any right hereunder shall not be construed as a waiver of the right to exercise the same or any other right at any other time.

The rights, duties, benefits and obligations hereunder shall inure to the parties hereto, their heirs, administrators, successors and assigns.

The undersigned shall be jointly and severally liable hereunder.

The undersigned intends this to be a sealed instrument and to be legally bound hereby.

All issues arising hereunder shall be governed by the law of Pennsylvania.

97043773677

IN WITHESS WHEREOF, the Undersigned do hereunto set their hands and seals intending to be legally bound hereby, on the day and year first above written.

WITNESS:

MITNESS:

MITNESS:

MAY 19 1997

FRANK R. MASCARA

DOLORES MASCARA

DOLORES MASCARA

Exhibit B

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A.

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Supplementary for Information and on Page ___ of Schedule C

LOANS AND LINES OF CREDIT FROM LENDING INSTITUTIONS SCH A

NAME OF COMMITTEE (IN FULL)	FEC IDENTIFICATION NUMBER	
MASCARA FOR CONGRESS	C00263236	
FULL NAME, MAILING ADDRESS AND ZIP CODE OF LENDING INSTITUTION (LENDER)	AMOUNT OF LOAN	INTEREST
Charleroi Federal Savings Bank	\$40,000.00	RATE (APR)
First & McKean Ave.	DATE INCURRED OR ESTABLISHED	7.50%
Charleroi, PA 15022	4-19-92	DATE DUE
	4/30/92	180 days
A. Has loan been restructured? No Yes If yes, date origin	nally incurred:	
B. If line of credit, amount of this draw: <u>n/a</u> : total outstand	ing balance: \$40,000.00	
C. Are other parties secondarily liable for the debt incurred? No Yes (Endorsers and guarantors must be reported on Sch	nedule C.)	"h
D. Are any of the following pledged as collateral for the loan: real estate. certificates of deposit, chattel papers, stocks, accounts receivable, cash of	on deposit, or other similar traditio	
No X Yes If yes, specify: Real Estate Personal I	kesidence	
What is the value of this collateral? \$55,000.00 - est:	imated	
Does the lender have a perfected security interest in it?	X Yes	
established:Location of account: F. If neither of the types of collateral described above was pledged for this	loan, or if the amount pledged do	
exceed the loan amount, state the basis upon which this loan was made a	and the basis on which it assures	repayment.
N/A G COMMITTEE TREASURER	1	A.E.
Edward Mendola, Treasurer (adulud	dat	7-14-73
TYPED MAME Judith Cap, Asst. Tréasurer signature	hedital Cape 9	9/14/93
H. Attach a signed copy of the loan agreement.		
I. TO BE SIGNED BY THE LENDING INSTITUTION:		
 To the best of this institution's knowledge, the terms of the loan and the loan are accurate as stated above. 	differ information regarding the	extension of
II. The loan was made on terms and conditions (including interest rate mposed for similar extensions of credit to other borrowers of comparable		nan those
III. This institution is aware of the requirement that a loan must be mad complied with the requirements set forth at 11 CFR 100.7(b)(11) and 100		ment, and has
NUTHORIZED REPRESENTATIVE TITLE		MTE
Slem Hough AV.P. La	Saucery	
VPET NAME SIGNATURE		9/14/93

Exhibit 3

O

M

ON

City of Washington, Wassington County, P. My Commission Expires Murch 19, 1996

CAMPAIGN EXPENSE REPORT

COMMONWEALTH OF PENNSYLVANIA — DEPARTMENT OF STATE BUREAU OF COMMISSIONS, ELECTIONS AND LEGISLATION

305 NORTH OFFICE BUILDING HARRISBURG, PA 17120

	ELECTION DATA	REPORT PILED BY	TYPE OF REPORT
NAME OF CANDIDATE. COMMITTEE OR LOSSYIST MASCARA CAMPAIGH COMMITTEE	ELECTION DATE	☐ Condition	Con Russ. Pre-Blassian 2nd Fri. Pre-Blassian
ADDRESS (Street & Number, P.O. Box)	OFFICE/DISTRICT	Committee	30-Day Poet Bleatien Annual Report
831 LINCOLN AVENUE	COUNTY	Labbrist	Amendment Report
CITY/STATE/ZIP CODE			☐ Termination Report
CHARLEROI, PA 15022 IOTE: This report must be typed or prep	WASHINGTON		
Cash Balance — Beginning (See instruction # 1) Total Receipts (From Schedule I — This Report Only Total of Lines A and B	00 00 00 00 00 00 00 00 00 00 00 00 00	.00	17 1 2 2 3 3 3 4 3 4 3 4 3 4 3 4 3 4 3 4 3 4
. In-Kind Contributions (From Schedule IV — This Re			
ART 1 — TO BE COMPLETED BY THE PERSON SUBM freesurer — If Filed By Committee; Candidate — If Fil sweer (or affirm) that (this report, accompanying scho nd complete.	FFIDAVIT SECTION ITTING THIS REPORT led by Candidate)		owledge and belief true, com
ART I — TO SE COMPLETED BY THE PERSON SUMM freesurer — If Filed By Committee; Candidate — If Filed By Committee; Candidat	FFIDAVIT SECTION ITTING THIS REPORT led By Candidate) edules and statements and	to the best of my kn	c Cap
ART1 - TO BE COMPLETED BY THE PERSON SUBMIT Tressurer - H Filed By Committee; Candidate - H File swear (or affirm) that (this report, accompanying school complete. The subscribed before me: this day (b) CHIRSTING S. DALLSTONE, NEW YORK CHIRSTING S. DALLSTONE, C.	FFIDAVIT SECTION THIS REPORT led by Candidate) edules and statements and garyfullic	to the best of my knowledge of Personal Ann Ca Printer 412) 489-483	Cap in Submitting Report D id Name
ART I — TO BE COMPLETED BY THE PERSON SUMM Freedurer — If Filed By Committee; Candidate — If Filed By Committee; Candidat	FFIDAVIT SECTION THIS REPORT IS FILED I	Signature of Personal Land Canal Prints 412) 489-483 Total Prints Total Canal Can	Cap In Submitting Report D Id Name L Ine Number SAUTHORIZED COMMITTEE
ART I — TO BE COMPLETED BY THE PERSON SUMM freesurer — If Filed by Committee; Candidate — If Filed by Committee; Candidat	FFIDAVIT SECTION THING THIS REPORT and By Candidates) edules and statements and any future THIS REPORT IS FILED IS belief this political complete Trusplate Franchise Franchi	Signature of Personal Land Canal Printer of Personal Land Canal Printer of Personal Land Canal Printer of Personal Land Canal Land C	in Submitting Report D Id Name L Ine Number S AUTHORIZED COMMITTE Entry provisions of the Act of J of Candidate (a.r.a. and Name

SCHEDULE I SUMMARY OF CONTRIBUTIONS AND RECEIPTS

USE THIS SCHEDULE TO SUMMARIZE ALL CONTRIBUTIONS, RECEIPTS AND REFUNDS RECEIVED DURING THE REPORTING PERIOD.

MAME OF CANDIDATE, COMMITTEE OR LOBBYIST Mascara Campaign Committee		TING PERIOD 2 To 5-18-9
NOTE: THIS REPORT MUST BE TYPED OR PREPARED IN BLUE O		
TOTAL (For the Reporting Period)		\$50.00
S. CONTRIBUTIONS AND RECEIPTS — \$50.01 TO \$250.00 (Complete	te Sections 1.1	L 1.2)
ONLY CONTRIBUTIONS RECEIVED FROM POLITICAL COMMITTEES	(Section 1.1)	1 . 0-
ALL OTHER CONTRIBUTIONS	(Section 1.2)	1 - 0 -
TOTAL (For the Reporting Period)		\$ -0-
ONLY CONTRIBUTIONS RECEIVED FROM POLITICAL COMMITTEES	(Section 2.1)	\$ -0 -
ALL OTHER CONTRIBUTIONS	(Section 2.2)	\$ 46000.00
TOTAL (For the Reporting Period)		\$ 40,000.00
D. REFUNDS RECEIVED (Complete Section 3)		\$ -0 -

TOTAL THIS PERIOD — ADD AMOUNT TOTALS FROM BOXES A, B, C & D ENTER ON PAGE 1 (Face Sheet) — ITEM B

\$40,050.00

DSEB-502 (1/91)

PAGE 3 OF 12

SECTION 1.1 POLITICAL COMMITTEE CONTRIBUTIONS AND RECEIPTS ONLY \$50.01 TO \$250.00

USE THIS SECTION TO ITEMIZE ONLY CONTRIBUTIONS RECEIVED FROM POLITICAL COMMITTEES WITH AN AGGREGATE VALUE FROM \$50.01 TO \$250.00 FOR THE REPORTING PERIOD.

	A La Campaign Connitte	1	G2 To 5-18-92
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE OF CO	NTRIBUTORS	AGGREGATE VALUE
2 - 5			
ya 3.,			
		Harris	
	Page (Optional)		

DSEB-502 (1/91)

PAGE 4 OF 12

SECTION 1.2

ALL OTHER CONTRIBUTIONS AND RECEIPTS — \$50.01 TO \$250.00 (Except Political Committee Contributions)

USE THIS SECTION TO ITEMIZE ALL OTHER CONTRIBUTIONS WITH AN AGGREGATE VALUE FROM \$50.01 TO \$250.00 FOR THE REPORTING PERIOD (Excluding Contributions Received From Political Committees Listed on Section 1.1).

272	CATALANIANE, COMMITTEE OR LOBBYIST CATALANIANIANIANIANIANIANIANIANIANIANIANIANIA		RTING PENIOD 8-92 to 5 - 18 - 92
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE OF CON	RIBUTORS	AGGREGATE VALUE
		<u>.</u> #	
			Wi II
- 3			
btotal This	Page (Optional)	>	
tal This Per	iod — Enter on Schedule I — Summary of Contributions and Receip	ts - Box B >	-0-

SECTION 2.1

POLITICAL COMMITTEE CONTRIBUTIONS AND RECEIPTS ONLY - OVER \$250.00

USE THIS SECTION TO ITEMIZE ONLY CONTRIBUTIONS RECEIVED FROM POLITICAL COMMITTEES WITH AN AGGREGATE VALUE OVER \$250.00 FOR THE REPORTING PERIOD.

m	AME OF CANDIDATE, COMMITTEE OR LOBBYIST		RTING PERIOD 3-92 - 5 - 18-9:
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE OF CO	ONTRIBUTORS	AGGREGATE VALUE
		•	TEAT I
based This	Page (Optional)		
	od — Enter on Schodule I — Summery of Contributions and Rec		-0-



SECTION 2.2

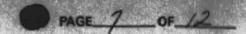
ALL OTHER CONTRIBUTIONS AND RECEIPTS — OVER \$250.00 (Except Political Committee Contributions)

USE THIS SECTION TO ITEMIZE ALL OTHER CONTRIBUTIONS WITH AN AGGREGATE VALUE OVER \$250.00 FOR THE REPORTING PERIOD.

(Excluding Contributions Received From Political Committees Listed on Section 2.1).

NAME OF CANDIDATE, COMMITTEE OF 1) Jascara Campaign Comm		ORTING PERIOD 1-92 to 5-18-92
The search Campaign Comm	rom 773	72 100-10-70
Full Name, Mailing Address and Zip Code of Contributor Texage + Wolores 177 ascars 831 Lesicole auc. Charler PA 15022	County Commissioner	Aggregate Value
Mashinator Courty	Date Received WIALS DIRECTLY TO MARCH FOR CLUGALSS - AS A 4-16-92 LOAN-)	10.000.00
ull Name, Mailing Address and Zip Code of Contributor	Occupation	- Aggregate Value
mployer Name And Address or Principal Place of Business	Date Received	
Full Name, Mailing Address and Zip Code of Contributor	Occupation	Aggregate Value
Employer Name And Address or Principal Place of Business	Date Received	
Full Name, Mailing Address and Zip Code of Contributor	Occupation	Aggregate Value
Employer Name And Address or Principal Place of Business	Date Received	
Full Name, Mailing Address and Zip Code of Contributor	Occupation	Aggregate Value
Employer Name And Address or Principal Place of Business	Date Received	
Full Name, Mailing Address and Zip Code of Contributor	Occupation	Aggregate Value
Employer Name And Address or Principal Place of Business	Date Received	
Full Name, Mailing Address and Zip Code of Contributor	Occupation	Aggregate Value
Employer Name And Address or Principal Place of Business	Date Received	
Subtotal This Page (Optional)		40 000.00
Total This Period — Enter on Schedule I — Summary of	of Contributions and Receipts — Box C ▶	

DSEB-502 (1/91)



SECTION 3 SUMMARY OF REFUNDS

USE THIS SECTION TO ITEMIZE ALL REFUNDS RECEIVED FOR PAYMENTS SUCH AS ADVANCE DEPOSITS MADE OR PREPAID SERVICES NOT RENDERED. REFUNDS WILL OCCUR WHEN THE FINAL SERVICE CHARGE IS LESS THAN THE INITIAL PAYMENT.

FULL NAME, MAILING ADDRESS AND ZIP CODE OF REFUNDING AGENT			92 To5-18-92
	REASON	FOR REFUND	AMOUNT
			140
			AF MAL
nge (Optional)			
	######################################	AND A CONTRACT OF THE PARTY OF	ge (Optional) P - Enter on Schedule I — Summary of Contributions and Receipts — Box D

SCHEDULE II SUMMARY OF EXPENDITURES

USE THIS SECTION TO ITEMIZE ALL EXPENDITURES MADE DURING THE REPORTING PERIOD.

	cara Campaign Committee		NTING PEMOD 3-92 to 5-18-9
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE OF RECIPIENT	DESCRIPTION OF EXPENDITURE	AMOUNT
1-21-92	Baseliail Clattiners Agociation Harry Mik See - 857 Pleasant Hello Vilve Washington PA 15301	Donation	25.00
-21-92	California Trojan Book Club California Por 15419	& share of ad	16.67
1-21-92	Washing an Courty Nistorical Soul, 49 C. Mardin Kinglin Pa 15301	2 Ginnertickets	65.00
-24-92	1 345 Charlera 14 15022	General Dus	5.00
24-9	Boy 284, Moneson PA 15062	2 Perine Tickat	30.00
1-29-9	Tri County Hor assoc. 203 Quarry St. 16314	2 Bruguel Ticker	28.00
	of PA. Castyle 11, 11 pousar, PA 15062	Donation	25.00
-6-90	Traskington PA 15301	1 Roll Stange	29.00
5-6-9	PA State Hall of Frame-Guit	Ticket	25.00
7-9:	Chocolate Leese 13 and 15301	Siff Basket for	23.4
-12-92	513 mildon avenue, Donors, Ph	Donation	28.00
-13-92	Box 122, Coal Center PA 15423	Cotum Contribution	50.00
-14-90	Trank R 17ascara 13423	land I mascell	1090.8
btotal This	Page (Optional)	en de la	
tal This Per	iod - Enter on Page 1 (Face Sheet) - Item D		\$ 1440.

SCHEDULE II SUMMARY OF EXPENDITURES

USE THIS SECTION TO ITEMIZE ALL EXPENDITURES MADE DURING THE REPORTING PERIOD.

	are Campaign Committee	From 4-/3 -	92 To 5-18-92
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE OF RECIPIENT	DESCRIPTION OF EXPENDITURE	AMOUNT
1-16-92	Mascara for Congress P.O. Box 1104 Washington PA 15301	MIRES DIRECTLY TO MASCARA FOR CONGRESS	46,000.00
-23-92	Mellod Bank Main St. Fashington Pit 15301	Bank Charge	4.00
-15-92	Soul C. Burd Hofudy anuell Board of Trenties Cal. Rt. of PD. California, PA	Bank Charge	36.35
			T Van
		4.1	
		4.0	
		- 43	
Subtotal This	Page (Optiional)		
fotal This Peri	od — Enter on Page 1 (Face Sheet) — Item D		41. 481. 32

DSEB-502 (1/91)

PAGE 10 OF 12

SCHEDULE III UNPAID DEBTS AND OBLIGATIONS

USE THIS SECTION TO ITEMIZE ALL UNPAID DEBTS AND OBLIGATIONS WHICH ARE OUTSTANDING AT THE END OF THE REPORTING PERIOD.

1111111	ME OF CANDIDATE, COMMITTEE OR LOBBYIST			FORTING PENICO 3-92 to 5-18-9
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE OF CREDITOR	DESC	REPTION OF DEBT	AMOUNT
1-16-92	Mascara forling rece til Box 1109 Staskington, PA 15301	Koas		10,000.00
	Page (Optional) on Page 1 (Face Sheet) — Item F			140,000

SCHEDULE IV

PAGE _//

SUMMARY OF IN-KIND CONTRIBUTIONS OF VALUABLE THINGS

USE THIS SCHEDULE TO SUMMARIZE ALL IN-KIND CONTRIBUTIONS RECEIVED DURING THE REPORTING PERIOD. THE DOLLAR VALUE ASSIGNED SHALL BE THE DIFFERENCE BETWEEN THE USUAL AND NORMAL CHARGE FOR THE GOODS OR SERVICES AND THE AMOUNT ACTUALLY CHARGED.

(See Section 1621(K) of the Campaign Expense Reporting Law)

Mane of Candidate, Committee on Lobbyist Maccara Campaign Committee	REPORTING PERIOD
TOTAL (For the Reporting Period)	\$ - Ø-
B. CONTRIBUTIONS AND RECEIPTS — \$50.01 TO \$250.00 (Comp	elete Section 1 on Reverse)
TOTAL (For the Reporting Period)	\$_0-
	Section 2 on Reverse)
C. CONTRIBUTIONS AND RECEIPTS — OVER \$250.90 (Complete	Section 2 on Reverse)

1-13-92 to 5-18-92

Cash Campaign Contribution:

50.00 Von Braddock, Jr. 5-15-92

Box 132

Coal Center, PA 15423

Contribution was returned 5-13-92)

Exhibit 4

BEFORE THE FEDERAL ELECTION COMMISSION MUR 4194

AFFIDAVIT OF DOLORES MASCARA

- I, Dolores Mascara, hereby state as follows:
- 1. I have personal knowledge of the facts set forth herein and if called to testify in this matter, I would testify as set forth herein.
 - 2. I am the wife of Congressman Frank Mascara.
- I did not consider or understand that any part of the loan of \$40,000 to
 the Mascara Campaign Committee, subsequently loaned to Mascara for Congress,
 might constitute a personal contribution to the campaign by me.
- 4. I did not consider or understand that any part of the funds loaned to

 Mascara for Congress borrowed against the lines of credit at Integra Bank and Mellon

 Bank might constitute personal contributions to the campaign by me.

Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed this day of May, 1995.

Dolores Mascara

Exhibit 5

BRPORE THE FEDERAL ELECTION COMMISSION

MUR 4194

AFFIDAVIT OF JUDITH A. CAP

I, Judich A. Cap, hereby state as follows:

- I have personal knowledge of the facts set forth herein and if called to testify in this matter, I would testify as set forth herein.
- I was the treasurer of the Masoura Compaign Committee from Jamesty
 1992 until its termination in 1994.
- 3. During 1992 and 1993, the State Committee was required under Pennsylvania law to file an Assual Report on January 31, 1993 and January 31, 1994. No other reports were required to be filed because Mr. Masonra was not a condidate for election in these years.
- 4. The reports covering the periods 1/1/92-4/12/92, 4/13/92-5/18/92, 5/19/92-9/14/92, 9/15/92-10/19/92, 10/20/92-12/31/92, 1/1/93-5/3/93, and 5/4/93-6/7/93 were prepared and filed for the purpose of disclosing transfers from the State Committee to Mascara for Congress.
- These reports were filed with the State Elections Commission in order to disclose all federal-related activity.

Present to 28 U.S.C. § 1746, I declare under penalty of perjusy under the laws of the United States of America that the foregoing is true and correct. Executed this day of May, 1995.

Andrel and Cap

[23607-080L/DA951240.035]

May 15, 1995

Elizabeth Stein, Esq.
Office of the General Counsel
Federal Election Commission
999 E Street, N.W., Sixth Floor
Washington, D.C. 20463

Re: MUR 4194 - Mascara for Congress and Mascara Campaign

Dear Ms. Stein:

Enclosed you will find the responses to the Interrogatories and Requests for Production of Documents of Mascara Campaign Committee ("MCC") signed by Judith Cap, the former treasurer of MCC, and Congressman Frank Mascara. The information and statements provide additional support for the fact that the candidate's share of the property that served as collateral for the \$40,000 loan and the two lines of credit was more than sufficient to cover the amount of these loans to the Committee. Therefore, Mrs. Mascara made no contribution to the campaign with regard to these amounts.

1. Even if Congressman Mascara's one-half interest in the collateral had not been sufficient to cover the loans to the Committee, Congressman Mascara had right of access to any and all bank accounts jointly held by him and his wife. As evidenced by the Notes for the loan and the lines of credit, part of the collateral securing these loans was jointly held bank accounts. As noted in MUR 3505, under Pennsylvania law, "funds held by husband and wife in a joint account are presumptively held in tenancy by the entirety." General Counsel's Report at 22. The Report goes on to say: "The Commission has determined that bank accounts are an exception to the one-half interest rule and, thus, it is presumed that all funds in the joint account are the candidate's 'personal funds." Id. at 23. Under this rule of law, Congressman Mascara had the right of access to any and all bank accounts jointly held and thus could withdraw all funds from the accounts. Therefore, since joint bank accounts served, in part, as collateral for the loan and lines of credit, the entire amount held in these accounts would be considered personal funds of the candidate.

Elizabeth Stein, Esq. Office of the General Counsel May 15, 1995 Page 2

- 2. Ms. Cap's response states that MCC was still trying to locate the checks showing repayments on the loan. She was able to locate the checks since she signed the document. Therefore, the checks are incorporated in Exhibit 2.
- 3. Also enclosed is the originally signed copy of Ms. Cap's Affidavit. A facsimile copy was sent in with the original response of MCC dated May 5, 1995.
- 4. The documents provided with Congressman Mascara's response include personal bank records. We request that these documents remain confidential even after this matter is closed and not released to the public record. If there are any further steps we need to take in order to ensure confidentiality, please notify us.

Sincerely,

B. Holly Schadler

Counsel to Respondents

Enclosures

BEFORE THE FEDERAL ELECTION COMMISSION

MUR 4194

AFFIDAVIT OF JUDITH A. CAP

I, Judith A. Cap, hereby state as follows:

- 1. I have personal knowledge of the facts set forth herein and if called to testify in this matter, I would testify as set forth herein.
- 2. I was the treasurer of the Mascara Campaign Committee from January 1992 until its termination in 1994.
- 3. During 1992 and 1993, the State Committee was required under Pennsylvania law to file an Annual Report on January 31, 1993 and January 31, 1994. No other reports were required to be filed because Mr. Mascara was not a candidate for election in these years.
- The reports covering the periods 1/1/92-4/12/92, 4/13/92-5/18/92,
 5/19/92-9/14/92, 9/15/92-10/19/92, 10/20/92-12/31/92, 1/1/93-5/3/93, and 5/4/93-6/7/93 were prepared and filed for the purpose of disclosing transfers from the State Committee to Mascara for Congress.
- These reports were filed with the State Elections Commission in order to disclose all federal-related activity.

Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed this ______ day of May, 1995.

Judith A. Cap

BEFORE THE FEDERAL ELECTION COMMISSION

MUR 4194

Respondent: Mascara Campaign Committee

RESPONSE TO INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

INTERROGATORY NO. 1:

1. Please state whether payments have been made by the Mascara
Campaign Committee ("MCC") on any loans or lines of credit obtained
by Frank or Dolores Mascara and subsequently paid to MCC between
January 1, 1992 and the present.

Response: Payments were made by MCC to Congressman Mascara directly for the purpose of repaying the \$40,000 loan. No payments have been made by MCC related to the lines of credit.

a. If so, provide an accurate and complete list of the payments including the amount and date of each payment.

Response:

Date Paid	Amount
June 9, 1992	\$1,000.00
July 8. 1992	\$1,000.00
July 31, 1992	\$1,000.00
September 9, 1992	\$5,000.00
October 5, 1992	\$1,000.00
January 12, 1993	\$200.00
February 4, 1993	\$1,138.57
March 1, 1993	\$1,000.00
March 11, 1993	\$3,000.00
March 11, 1993	\$200,00

Date Paid	Amount
April 5, 1993	\$123.39
May 6, 1993	\$1,100.00
October 14, 1993	\$500.00
November 16, 1993	\$15,000.00
November 23, 1993	\$5,000.00
December 8, 1993	\$5,000.00

b. State the name of each person to whom a payment was made.

Response: All payments were made to Congressman Frank Mascara.

c. Describe the process by which the payments were made and produce copies of all documents evidencing payments.

Response: Payments were made by check to Congressman Frank
Mascara. Attached as Exhibit 1 are copies of the check
stubs evidencing payment. The Committee is still
attempting to locate the actual checks and will produce
them if found.

Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed this 12 day of 1995.

Indith A. Cap

Mascara Campaign Committee

Judica a. Cap

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Response to Interrogatories and Requests for Production of Documents

INTERROGATORY NO. 1

EXHIBIT 1

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0919 MASCARA CAMPAIGN COMMITTEE 1992 June 9, J\$ 1,000.00 One Thousand Dollars and 00/100 ---Judith ann Can FOR Rependent on loan *0000 100000" P000919P 1:0430002611: 00 C FRREWSCIL

MASCARA CAMPAIGN COMMITTEE 0931 July 8, 19 92 PAY TO THE OF Frank R. and Dolores Mascara ORDER OF Frank R. and Dolores Mascara \$ 1,000.00 One Thousand Dollars and 00/100 -----**Mellon Bank** roonsign Loan Qudith ann Cap FOR Pymt. on Campaign Loan *0000 100000° C 医自由性甲烷酸异丁 0

MASCARA CAMPAIGN COMMITTEE

0941

8 26/430

July 31, 1992

PAY TO THE ORDER OF Frank R. and Dolores Mascara ORDER OF Frank R.

#000041P #043000261#

134010031

\$ 1,000.00

One Thousand Dollars and 00/100 ----

DOLLAR



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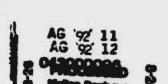
Metion Bank

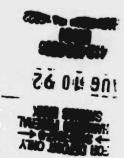
Mellon Bunk, N.A. Pittsburgh, PA

FOR Payment on Loan

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MASCARA CAMPAIGN COMMITTEE

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PAY TO THE OF Frank R. and Dolores Masch

September 9, 19 92

\$ 5,000.00

Five Thousand Dollars and 00/100 -----



FOR Payment on Loan

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TO THE OF Frank and Dolores Mascara

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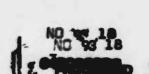
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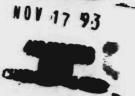
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MASCARA CAMPAIGN COMMITTEE December 8, 1993 TO THE OF Frank R. and Dolores Mascara \$ 5,000.00 Five Thousand Dollars and 00/100 Washington Office 61 100 1000 101084 Mellon Bank Miller Bank NA. Prop. Payment on Loan Guarte Cana Capa

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RESPONSE TO INTERROGATORIES AND REQUESTS FOR PRODUCTION OF DOCUMENTS

INTERROGATORY NO. 1:

- With regard to the \$40,000 loan obtained by you and Dolores Mascara from the Charleroi Federal Saving Bank on April 19, 1992, please provide the following information:
 - a. State what asset(s) or other forms of security were provided to the Charleroi Bank in order to obtain the loan, and identify any of the assets or security jointly owned with your wife, Dolores Mascara.

Response: At the time the loan was obtained, my wife and I had combined net assets of The Bank could have gone against any and all of the assets as security for the loan. See Affidavit of Joel C. Rebovich (Exhibit 1). These assets were comprised of the following items:

- Personal residence
- Rental income property
- Bank accounts Cash on hand
- Pension fund
- Personal property including automobile

While certain of these assets are held in my name only, it may be that by operation of state law they are considered jointly owned.

The Promissory Note that evidenced the loan expressly provides the security interest of the Bank. Exhibit 2.

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b. Identify and produce all documents submitted to the lending institution and all documents signed by you or your wife, Dolores Mascara, in connection with the loan.

Response: A Promissory Note, signed by me and my wife, Dolores Mascara, in connection with the loan is attached as Exhibit 2.

c. State whether this loan has been renegotiated at any time since 1992.

Response: The loan was renegotiated in May, 1993.

- If so, provide any additional documents memorializing this renegotiation and describe any assets or other security pledged as collateral for the renegotiated loan.
- Response: The Promissory Note memorializing the renegotiation of this loan into a consolidation loan is attached as Exhibit 3. The assets and security pledged as collateral for the renegotiated loan remained the same as the original loan.
- ii) State the current balance of the loan and produce all documents including bank statements reflecting payments made on this loan between 1992 and the present.

Response: The balance of the loan as of March 31, 1995 was \$40,800.00. Attached as Exhibit 4 are documents including bank statements reflecting payments on this loan between 1992 and March 31, 1995.

INTERROGATORY NO. 2:

- 2. With regard to the Revolving Line of Credit obtained by you and Dolores Mascara from the Integra Bank of Charleroi, Pennsylvania, please provide the following information:
 - a. State what asset(s) or other forms of security were provided to the Integra Bank in order to obtain the line of credit, and identify any of the assets or security jointly owned with your wife Dolores Mascara.

State when the line of credit was originally obtained.

Response: The line of credit was originally obtained on August 16. 1984.

- State the purpose for which the line of credit was originally C.
- Response: The line of credit was originally obtained as a source of cash for personal expenses.
- d. Identify and produce all documents submitted to the lending institution and all documents signed by you or your wife, Dolores Mascara, in connection with the line of credit
- Response: No documents were submitted to the lending institution in connection with the line of credit. The Note attached as Exhibit 1, signed by me alone, secured the line of credit. My wife was not a signatory on the line of credit.
- Identify and produce all documents including bank statements e. reflecting draws or payments on this line of credit between January 1, 1992 and the present.
- Response: Attached as Exhibit 2 are the bank statements reflecting draws and payments on this line of credit between January 1, 1992 and the present.

INTERROGATORY NO. 3:

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- With regard to the Personal Line of Credit obtained by you and Dolores Mascara from the Mellon Bank of Charleroi, Pennsylvania, please provide the following information:
 - State what asset(s) or other forms of security were provided to the Mellon Bank in order to obtain the line of credit and identify

any of the assets or security jointly owned with your wife Dolores Mascara.

Response: The Note signed by me and my wife, Dolores Mascara, provides the terms and conditions of, including the security for, the line of credit. Exhibit 1. Under the terms of the Note, Mellon Bank could go against any and all of my assets.

b. State when the line of credit was originally obtained.

Response: The line of credit was originally obtained on December 27, 1984.

c. State the purpose for which the line of credit was originally obtained.

Response: The line of credit was originally obtained as a source of cash for personal expenses.

d. Identify and produce all documents submitted to the lending institution and all documents signed by you or your wife, Dolores Mascara, in connection with the line of credit.

Response: No documents were submitted to the lending institution in connection with the line of credit. The Note attached as Exhibit 1, signed by me and my wife, Dolores Mascara, secured the line of credit.

e. Identify and produce all documents including bank statements reflecting draws or payments on this line of credit between January 1, 1992 and the present.

Response: Attached as Exhibit 2 are the bank statements reflecting draws and payments on this line of credit between January 1, 1992 and the present.

Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed this 13 day of may , 1995.

Frank R. Mascara

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Response to Interrogatories and Requests for Production of Documents

INTERROGATORY NO. 1

EXHIBIT 1

BEFORE THE FEDERAL ELECTION COMMISSION

MUR 4194

AFFIDAVIT OF JOEL C. REBOVICH

I, Joel C. Rebovich, hereby state as follows:

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- 1. I have personal knowledge of the facts set forth herein and if called to testify in this matter, I would testify as set fourth herein.
- 2. I serve as the Vice President at Charleroi Federal Savings Bank (the "Bank"). I have been employed by the Bank since September 15, 1986.
- 3. As evidenced by the Promissory Note dated April 16, 1992 (attached as Exhibit A), and the Schedule C-1 dated September 14, 1993 (attached as Exhibit B), Congressman Mascara took out a loan with the Bank in the amount of \$40,000.00 at 7.5 percent interest payable in 180 days.
- 4. The Schedule C-1 states that the collateral to secure the loan was the personal residence of Congressman Mascara valued at \$55,000.00.
- 5. At the time Congressman Mascara applied and was approved for the loan, he and his wife had combined assets of
- 6. Any and all of these assets could have served as collateral for the loan of \$40,000.00.
- 7. Under the terms and conditions of the Promissory Note, Charleroi Federal Savings Bank could have gone against any and all of these assets if Congressman Mascara had failed to make the requisite repayments on the loan.

Pursuant to 28 U.S.C. 1746, I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed this 3rd day of May, 1995.

Joel C. Reboyich

Response to Interrogatories and Requests for Production of Documents

INTERROGATORY NO. 1

EXHIBIT 2

PROMISSORY NOTE



April 16 , 1992

The undersigned, FRANK R. MASCARA AND DOLORES MASCARA, his wife, promise to pay to the order of CHARLEROI FEDERAL SAVINGS BANK, the sum of Forty Thousand and 00/100ths (\$40,000.00) Dollars to be paid as follows, viz.:

Interest only at the rate of Prime Rate plus 1.00% per annum billed monthly on the outstanding balance beginning

May 1

, 1992, and payable monthly for a period of One Hundred Eighty (180) days. At the end of One Hundred Eighty (180) days the balance of principal and interest due and owing will be payable in full.

PAYMENT OF COSTS:

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In addition to the principal and interest payments specified above, the undersigned shall pay to Bank or any other holder hereof, upon demand, all costs and expenses (including reasonable Attorneys' Fees and legal expenses) which may be incurred by Bank or such holder in the enforcement upon default of this note.

LIABILITIES:

For all purposes of this note, the term "Liabilities" means this note and any renewals, extensions and modifications thereof and all other existing and future liabilities, whether absolute or contingent, of the undersigned, or any of them, to the Bank of any nature whatsoever and out of whatever transactions arising.

SECURITY INTEREST:

To secure payment of the liabilities, the bank shall have a lien upon and security interest in any balance or share, belonging to the undersigned or any of them, of any deposit, agency or other accounts with the bank and any other amounts which may be owing from time to time by the bank to the undersigned or any of them. Said lien and security interest shall be independent of any right of set-off which the bank may have.

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The undersigned shall be in default hereunder upon the occurrence of any of the following events:

- (a) the nonpayment when due of any amount payable on any of the liabilities, or the failure of any obligor to observe or perform any agreement of any nature what-soever with the Bank (the term "Obligor" as used herein being meant to include the undersigned, and all persons secondarily liable on this note or any renewals, extensions, or modifications thereof, such as endorsers or guarantors);
- (b) if any obligor becomes insolvent or makes an assignment for the benefit of creditors, or if any petition is filed by or against any Obligor under any provision of any law or statute alleging that such obligor is insolvent or unable to pay debts as they mature;
- (c) the entry of any judgment against any obligor or the issuing of any attachment or garnishment against any property of any obligor or the occurrence of any change in the financial condition of any obligor which

in the sole judgment of the bank is materially adverse;

- (d) the dissolution, merger, consolidation or recreanization of any obligor which is a corporation or partnership;
- (e) the death of any obligor who is a natural person;
- (f) any information heretofore or hereafter furnished to the Bank by any obligor in connection with the loan evidenced hereby or the Guaranty on the reverse side hereof should be materially false; and
- (g) the failure of any obligor to furnish such financial and other information as the Bank may reasonably request;

CONFESSION OF JUDGMENT:

The Undersigned do hereby empower any attorney of any court of record within the United States to appear for them and on their behalf and confess judgment against them jointly and severally for the above sum with costs of suit and attorney's commission of fifteen (15%) percent for collection and release of all heirs and without stay of execution and inquisition upon any levy on real estate is hereby waived; and condemnation agreed to in the exemption of personal property from levy and sell on any execution hereon is also hereby expressly waived and no benefit of exemption to be claimed under and by virtue of any exemption law mow in force or which may hereafter be passed.

ACCELERATION AND ENFORCEMENT RIGHTS:

Whenever the undersigned shall be in default as aforesaid, unless the Bank elects otherwise, the entire unpaid amount of such of the liabilities as are not then due and payable shall become immediately due and payable without notice to or demand on any Obligor. The undersigned waives all right to stay of execution and exemption of property in any action to enforce any of the liabilities.

MISCELLANEOUS:

Any failure of the Bank to exercise any right hereunder shall not be construed as a waiver of the right to exercise the same or any other right at any other time.

The rights, duties, benefits and obligations hereunder shall inure to the parties hereto, their heirs, administrators, successors and assigns.

The undersigned shall be jointly and severally liable hereunder.

The undersigned intends this to be a sealed instrument and to be legally bound hereby.

All issues arising hereunder shall be governed by the law of Pennsylvania.

IN WITNESS WHEREOF, the Undersigned do hereunto set their hands and seals intending to be legally bound hereby, on the day and year first above written.

Response to Interrogatories and Requests for Production of Documents

INTERROGATORY NO. 1

EXHIBIT 3

PROMISSORY NOTE

May 19	
	1993
	-

The undersigned, FRANK R. MASCARA AND DOLORES MASCARA, HIS WIFE, promise to pay to the order of CHARLEROI FEDERAL SAVINGS BANK, the sum of FORTY-NINE THOUSAND AND 00/100ths (\$49,000.00) Dollars to be paid as follows, viz.:

Interest only at the rate of Frime Rate plus 1.00% per annum billed monthly on the outstanding balance beginning June 1 ______, 1993, and payable monthly for a period of One (1) Year. At the end of One (1) Year the Note will become due and payable in full.

PAYMENT OF COSTS:

In addition to the principal and interest payments specified above, the undersigned shall pay to Bank or any other holder hereof, upon demand, all costs and expenses (including reasonable Attorneys' Fees and legal expenses) which may be incurred by Bank or such holder in the enforcement upon default of this note.

LIABILITIES:

For all purposes of this note, the term "Liabilities" means this note and any removals, extensions and modifications thereof and all other existing and future liabilities, whether

absolute or contingent, of the undersigned, or any of them, to the Bank of any nature whatsoever and out of whatever transactions arising.

SECURITY INTEREST:

To secure payment of the liabilities, the bank shall have a lien upon and security interest in any balance or share, belonging to the undersiqued or any of them, of any deposit, agency or other accounts with the bank and any other amounts which may be owing from time to time by the bank to the undersigned or any of them. Said lien and security interest shall be independent of any right of set-off which the bank may have.

DEFAULTS:

The undersigned shall be in default hereunder upon the occurrence of any of the following events:

- (a) the nonpayment when due of any amount payable on any of the liabilities, or the failure of any Obligor to observe or perform any agreement of any nature what-soever with the Bank (the term "Obligor" as used herein being meant to include the undersigned, and all persons secondarily liable on this note or any renewals, extensions, or modifications thereof, such as endorsers or guarantors);
- (b) if any Obligor becomes insolvent or makes an assignment for the benefit of creditors, or if any

petition is filed by or against any Obligor under any

provision of any law or statute alleging that such Obligor is insolvent or unable to pay debte as they mature;

- (c) the entry of any judgment against any Obligor or the issuing of any attachment or garnishment against any property of any Obligor or the occurrence of any change in the financial condition of any Obligor which in the sole judgment of the bank is materially adverse;
- (d) the dissolution, merger, consolidation or reorganization of any Obligor which is a corporation or partnership;
- (a) the death of any Obligor who is a natural person;
- (f) any information heretofore or hereafter furnished to the Bank by any Obligor in connection with the loan evidenced hereby or the Guaranty on the reverse side hereof should be materially false; and
- (g) the failure of any Obligor to furnish such financial and other information as the Bank may reasonably request;

CONFESSION OF JUDGHENT:

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The Undersigned do hereby empower any attorney of any court of record within the United States to appear for them and on their behalf and confess judgment against them jointly and

commission of fifteen (15%) percent for collection and release of all heirs and without stay of execution and inquisition upon any levy on real estate is hereby waived; and condemnation agreed to in the exemption of personal property from levy and sell on any execution hereon is also hereby expressly waived and no benefit of exemption to be claimed under and by virtue of any exemption law now in force or which may hereafter be passed.

ACCELERATION AND ENFORCEMENT RIGHTS:

Whenever the undersigned shall be in default as aforesaid, unless the Bank elects otherwise, the entire unpaid amount of such of the liabilities as are not then due and payable shall become immediately due and payable without notice to or demand on any Obligor. The undersigned waives all right to stay of execution and exemption of property in any action to enforce any of the liabilities.

MISCELLANEOUS:

Any failure of the Bank to exercise any right hereunder shall not be construed as a waiver of the right to exercise the same or any other right at any other time.

The rights, duties, benefits and obligations hereunder shall inure to the parties hereto, their heirs, administrators, successors and assigns.

The undersigned shall be jointly and severally liable hereunder.

The undersigned intends this to be a sealed instrument and to be legally bound hereby.

WHILE OF STALE

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All issues arising hereunder shall be governed by the law of Pennsylvania.

IN WITNESS WEEREOF, the Undersigned do hereunto set their hands and seals intending to be legally bound hereby, on the day and year first above written.

WITNESS:

A to tole

FRANK R. HASCARA

ANDRES MASCARA

DOLORES MASCARA

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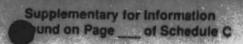
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LOANS AND LINES OF CREDIT FROM LENDING INSTITUTIONS

NAME OF COMMITTEE (IN FULL) FEC IDENTIFICATION NUMBER			
MASCARA FOR CONGRESS	C00263236		
FULL NAME, MAILING ADDRESS AND ZIP CODE OF LENDING INSTITUTION (LENDER)	AMOUNT OF LOAM	INTERES!	
Charleroi Federal Savings Bank	\$40,000.00	RATE (APR)	
First & McKean Ave.	DATE INCURRED OR ESTABLISHED	7.50%	
Charleroi, PA 15022		DATE DUE	
	4-19-92		
	4/30/92-	180 days	
A. Has loan been restructured? X No Yes If yes, date origin	nally incurred:		
B. If line of credit, amount of this draw:n/a; total outstand	ling balance: <u>\$40,000.0</u> 0		
C Are other parties secondarily liable for the debt incurred? No Yes (Endorsers and guarantors must be reported on Sch	nedule C.)		
D. Are any of the following pledged as collateral for the loan: real estate, certificates of deposit, chattel papers, stocks, accounts receivable, cash of the loan: real estate. No X Yes If yes, specify: Real Estate Personal I	on deposit, or other similar tradition Residence	ble instruments al collateral?	
What is the value of this collateral? \$55,000.00 - est:	imated		
Does the lender have a perfected security interest in it?	✓Yes		
E. Are any future contributions or future receipts of interest income, pled	land on sullatoral for the Land	- V 152	
E. Are any litture continuous or sususe receipts of interest ricome, pied	iged as comateral for the loan?		
No Yes If yes, specify:	Miles in the endiness of the Co		
Land Land tes it yes, specify.	- Aust is the esminated Asine?		
A described account must be actabilished oursulant to 11 CER 100 7/b)	(11ViVD) and 100 80 (40ViVD) D		
A depository account must be established pursuant to 11 CFR 100.7(b)	(11)(1)(B) and 100.8(B)(12)(1)(B). D	ate account	
established:Location of account:			
F. If neither of the types of collateral described above was pledged for this	loan, or if the amount pledged doe	s not requal or	
exceed the loan amount, state the basis upon which this loan was made a	and the basis on which it assures ris	payment.	
/-			
N/A			
Edward Mendola, Treasurer Educad Men	duc page	14-93	
TYPED NAME Judith Cap, Asst. Treasurer SIGNATURE		14/93	
	many care	24/23	
H. Attach a signed copy of the loan agreement.			
. TO BE SIGNED BY THE LENDING INSTITUTION:			
1. To the best of this institution's knowledge, the terms of the loan and	other information recarding the ex	dension of	
he loan are accurate as stated above.			
If The loan was made on terms and conditions (including interest rate)	I no more favorable of the time the		
II. The loan was made on terms and conditions (including interest rate)		in those	
imposed for similar extensions of credit to other borrowers of comparable	credit worthiness.		
mposed for similar extensions of credit to other borrowers of comparable III. This institution is aware of the requirement that a loan must be made	credit worthliness, e on a basis which assures repayre		
mposed for similar extensions of credit to other borrowers of comparable III. This institution is aware of the requirement that a loan must be made	credit worthliness, e on a basis which assures repayre		
mposed for similar extensions of credit to other borrowers of comparable III. This institution is aware of the requirement that a loan must be made	credit worthliness, e on a basis which assures repayre		
imposed for similar extensions of credit to other borrowers of comparable III. This institution is aware of the requirement that a loan must be made complied with the requirements set forth at 11 CFR 100.7(b)(11) and 100.	credit worthiness, e on a basis which assures repayrn .8(b)(12) in making this loan,		
III. This institution is aware of the requirement that a loan must be made complied with the requirements set forth at 11 CFR 100.7(b)(11) and 100. UTHORIZED REPRESENTATIVE	credit worthliness, e on a basis which assures repaym .8(b)(12) in making this loan,	nent, and has	
imposed for similar extensions of credit to other borrowers of comparable III. This institution is aware of the requirement that a loan must be made complied with the requirements set forth at 11 CFR 100.7(b)(11) and 100.	credit worthliness, e on a basis which assures repaym .8(b)(12) in making this loan,	nent, and has	

FEDERAL ELECTION
COMMISSION
BEFORE THE FEDERAL ELECTION COMMISSION SECRETARIAT

In the Matter of	May 14 4 39 PM '96
Mascara for Congress and Edward Mendola, as treasurer	MUR 4194 SENSITIVE
Mascara Campaign Committee and Judith A. Cap, as treasurer	
Dolores Mascara)

GENERAL COUNSEL'S REPORT

I. BACKGROUND

On March 17, 1995, the Commission found reason to believe that Mascara for Congress, the principal campaign committee of Congressman Frank R. Mascara, and Mascara Campaign Committee, his affiliated state committee, had violated the Federal Election Campaign Act of 1971 as amended, (the "Act"), as a result of various activity in connection with Congressman Mascara's unsuccessful 1992 Pennsylvania primary campaign. The activity included the failure of Mascara Campaign Committee, ("State Committee") to register and report transfers to Mascara for Congress, ("Federal Committee"); misreporting of bank loans and lines of credit obtained by the candidate; the unreported repayment of loans used in connection with a federal campaign from non-Federal funds; and the failure of the Federal Committee to file required 48 hour contribution notices. The Commission also found reason to believe that Dolores Mascara, Congressman Mascara's wife, had made excessive contributions as the result of bank loans secured with joint property and draws on jointly held lines of credit, and approved discovery to determine the extent of the misreporting of loans and transfers.

Frank Mascara subsequently won the 1994 primary and general elections and is currently a member of Congress.

II. ANALYSIS OF RESPONSES AND DISCOVERY REQUESTS

Many of the violations discussed below arose through the improper handling of a \$40,000 bank loan obtained by the candidate in 1992. The investigation in this matter has raised questions regarding the collateral and security for the loan, and possible excessive contributions by Dolores Mascara as a result of her guarantee of the loan. After obtaining the loan, the Mascaras contributed the proceeds to the State Committee. The State Committee immediately transferred the \$40,000 to the Federal Committee where it was spent in connection with the federal campaign. The State Committee failed to file a report disclosing the receipt or transfer of the loan, and neither the State nor the Federal Committee filed a 48 hour report for the loan. After Congressman Mascara's defeat, the State Committee repaid the loan to the Mascaras from non-Federal funds, and without filing reports disclosing the repayments. In repaying the loan, the State Committee raised funds from individuals who had already contributed the maximum allowable amount to the Federal Committee, and in amounts in excess of \$1,000. The handling of this loan, in conjunction with other unreported transfers and contributions received within 48hours of the election, comprises the bulk of the activity at issue in this matter. Although Respondents largely attribute the multiple violations to a hurried three week primary campaign. this Office believes that some of the violations arising from the Federal activity conducted by the State Committee appear to be knowing and willful. In addition, reporting violations resulting from the reporting of the candidate bank loan, if not rising to a level of a knowing and willful misreporting, reflect a lack of concern with regard to making accurate representations to the Commission.

A. \$ 40,000 Candidate Loan

1. Loans Made in the Ordinary Course of Business

As discussed above, the \$40,000 transferred from the State to the Federal Committee actually originated from a \$40,000 bank loan Congressman Frank Mascara and his wife obtained in April 1992 from the Charleroi Federal Savings Bank of Charleroi, Pennsylvania. The Mascaras initially contributed the loan to the State Committee which immediately wired the \$40,000 to the Federal Committee where it was used for a media buy in connection with Frank Mascara's federal campaign. Attachment 1 at 2-3.

When the loan was originally reported to the Commission by the Federal Committee, it was reported as being secured with a personal residence valued at \$55,000. Attachment 2. Given the reported valuation, which limited Congressman Mascara's interest in the property to \$27,500, the Commission found reason to believe \$12,500 of the \$40,000 loan constituted an excessive contribution by Dolores Mascara and approved discovery to determine the exact nature of the collateral used for the loan.² See 11 C.F.R. § 100.7(a)(1)(i)(D).³

In their response to the reason to believe finding, Respondents explained that the Federal Committee's reports were erroneous, and in fact the loan was not guaranteed with property valued at \$55,000. Attachment 1 at 2-3. Instead, Respondents submitted the Promissory Note

Dolores Mascara made a \$1,000 contribution to the Federal Committee on March 27, 1992, hence any additional contribution by her would be an excessive contribution.

With regard to the excessive contribution, counsel asserts that neither the State nor Federal Committees nor Mrs. Mascara had any idea that there was any question about the sufficiency of the collateral or that any portion of the loan could be considered a contribution to the campaign by Mrs. Mascara until they received notice of the reason to believe finding from the Commission. Attachment 1 at 4. However, as the referral notes, the Federal Committee treasurer had a conversation with a RAD analyst in 1993 in which the analyst "reminded the treasurer that the accounts in question were joint accounts of both the candidate and his wife" and explained "in great detail" about Commission requirements regarding percentage breakdowns of loans guaranteed with joint property. Attachment 3.

memorializing the loan and an affidavit from a bank officer stating that any and all of the Mascaras' assets "could have served as collateral for the loan." Attachments 4 and 5 (emphasis added). Because the Promissory Note memorializing the loan did not list any specific collateral as being pledged for the loan, this Office requested that Respondents provide additional documentation indicating the exact nature of the assets which served as the collateral.

Respondents again provided a letter from the Charleroi Federal Savings Bank President asserting that all the Mascaras' assets served as collateral, as well as a Personal Statement, a financial statement containing a listing of the Mascaras' assets and liabilities submitted to the bank prior to obtaining the loan. Attachments 6 and 7.

Under the Act, it is unlawful for any corporation to make a contribution in connection with a federal election. 2 U.S.C. § 441b(a). However, a loan made by a bank will not be considered a contribution by the lender so long as it is made in accordance with applicable banking laws and is made in the ordinary course of business. 2 U.S.C. § 431(8)(B)(vii), 11 C.F.R. § 100.7(b)(11). A loan will be deemed made in the ordinary course of business if it meets four criteria: 1) the loan bears the usual and customary rate of interest for the category of loan involved; 2) the loan is made on a basis that assures repayment; 3) the loan is evidenced by a written instrument; and 4) the loan is subject to a due date or amortization schedule. 11 C.F.R. § 100.7(b)(11).

Commission regulations specify two sources that will meet the Commission's standard for assurance of repayment, either traditional collateral (real or personal property, stocks, deposits, or accounts receivable) in which the lender is granted a perfected security interest, or a pledge of future income such as public funding. 11 C.F.R. § 100.7(b)(11)(i). Loans which do not meet the criteria for a basis that assures repayment set out by 11 C.F.R. § 100.7(b)(11)(i) will

be examined on a case by case basis based on the totality of the circumstances. 11 C.F.R. § 100.7(b)(11)(ii), Explanation and Justification of 11 C.F.R. § 100.7(b)(11), 56 Fed. Reg. 67118, 67119 (December 27, 1991), see also Advisory Opinion 1994-26.

The investigation in this matter has raised questions regarding whether this loan is one that meets the Commission's standards. First, the loan bears an interest rate of 7.5%, only one percent above the prime lending rate. See Attachment 4 at 1. While this type of rate might well be customary on a home equity type loan where the loan is secured with real property, the rate would appear to be low in a situation where no readily apparent collateral secures the loan.

Additionally, while the agreement is evidenced by a Promissory Note, and provides for a due date of 180 days, 180 days after the loan date, in October 1992, a balance of \$28,300 remained owing on the loan.

Further, the original loan does not appear to have been made on a basis which assures repayment. As discussed above, a loan is considered made on a basis which assures repayment if future receipts are pledged for the loan, or where traditional collateral is pledged and the lender is granted a perfected security interest in the collateral. While no future receipts were pledged in this instance, Respondents assert that all the Mascaras' assets were offered as collateral for the loan through the inclusion of a "Confession of Judgment" in the Promissory Note. Respondents provided a letter from Melvin Bassi, the President of Charleroi Federal Savings Bank, which states that the Confession of Judgment actually served as the collateral for the loan because the

In May 1993, one year after the loan was received, the remaining balance of \$19,500 was paid off and a new loan was issued for \$48,000. Payments continued on the loan, the additional amount of which was apparently used for personal purposes, until May of 1994. In May 1994, a third loan was created for \$50,000, \$25,000 of which was used in Congressman Mascara's 1994 campaign. The remaining balance of the loan was paid off during the April 1996 reporting period. Attachment 8 (summarizing bank records submitted by Respondents).

effect of the Confession of Judgment was to allow the bank to proceed against all the assets owned by the Mascaras without prior notice or hearing.⁵ Attachment 7.

While a Confession of Judgment is best viewed as collateral as it promotes the acceptability of a loan for a prospective lender, see Barclay's American Business Credit v.

Otterstrom, 673 F. Supp. 128 (D. Del. 1987) aff'd, 851 F.2d 700 (3rd Cir. 1988), it does not qualify as the type of collateral in which the lender takes an interest envisioned by the Commission's regulations. While the Confession of Judgment served as collateral for the Mascaras' loan by providing the bank with an avenue of obtaining repayment in the event of a default, it does not qualify as a perfected security interest since the lender has no superior rights to any of the Mascaras other creditors and does not meet the requirements of 11 C.F.R. § 100.7(b)(11). Explanation and Justification of 11 C.F.R. § 100.7(b)(11), 56 Fed. Reg. 67118, 67120 (December 27, 1991).

Loans which do not meet the criteria set out by the Commission for a basis which assures repayment may still be considered on a case-by-case basis based on the totality of the circumstances. See Advisory Opinion 1994-26. However, sources indicate that the industry rule of thumb for unsecured loans is to lend no more than 10% of an individual's net worth.

Chenoweth: FEC Lawyers Were Consulted About Questionable Loan, Associated Press,

Confessions of judgment are not common in many states, but they have specifically been held to be constitutional in Pennsylvania and a judgment will automatically be entered against the parties without prior notice or hearing. <u>Jordan v. Fox, Rothschild, O'Brien & Frankel</u>, 20 F.3d 1234 (3rd Cir. 1994)

In order for a lender to perfect a security interest in collateral, the lender must either take possession of the collateral, or file a financing statement with the proper public record. U.C.C. §§ 9-302(1), 9-305. Additionally, a perfected security interest is generally evidenced by a security agreement which describes the collateral and is signed by the debtor in addition to the Promissory note and the financing statement filed with the proper public record as a notice of the lenders interest to the world. John F. Dolan, Fundamentals of Commercial Activity, 1991, at 272-276.

November 7, 1995, available in the Associated Press Political Service APOL. Based on the financial statement the Mascara's submitted to the lender, this loan constituted between 30 and 55% of the Mascaras net worth. Attachment 6. After being provided with multiple opportunities to do so. Respondents have been unable to provide any evidence to demonstrate circumstances taken into consideration which assured repayment of the loan as required by the Commission. Because it appears likely that this loan was made on more favorable terms than those extended to other similar lenders and was not made in the ordinary course of business, this Office recommends the Commission find reason to believe that Charleroi Federal Savings Bank violated 2 U.S.C. § 441b by making a contribution in connection with Congressman Mascara's campaign. This Office also recommends the Commission find reason to believe Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. § 441b by accepting a contribution from a corporation in the form of a bank loan not made in the ordinary course of business. Because Frank R. Mascara personally applied for and received the loan at issue as an agent of his Committees, this Office also recommends the Commission find reason to believe that Frank R. Mascara violated 2 U.S.C. § 441b by accepting a prohibited corporate contribution from a banking institution.

2. Excessive Contribution by Dolores Mascara

This Office initially looked to the loan documents in this matter to determine the underlying collateral for the \$40,000 and thus, determine if the candidate had sufficient personal funds securing the loan. As discussed above, while the Confession of Judgment provided the lender with no perfected security interest, it did serve as collateral for the loan. With regard to an excessive contribution by Dolores Mascara as a result of her joint guarantee of the loan, because all the Mascaras' joint assets can be considered collateral for the loan under the Confession of

\$80,000 in assets at the time the loan was made. According to the Personal Statement the

Mascaras submitted to the lender, the Mascaras had assets totaling at least in

equity from three pieces of real estate, and in personal property, in addition to close to

held in Dolores Mascara's name alone. Attachment 7. Because the Mascaras had at least in property which the bank apparently viewed as collateral in making the loan. Frank Mascara could borrow \$40,000 without a contribution resulting from Dolores Mascara. Thus, this Office recommends taking no further action with regard to Dolores Mascara for violations of 2 U.S.C. § 441a(a)(1)(A) as a result of her joint guarantee of the bank loan.

3. Accurate Reporting of the \$40,000 Loan

Additionally, in the course of the investigation, the Federal Committee has admitted to misreporting the collateral for the loan. Under the Act, a candidate bank loan is a receipt which must be reported in the first report following the a political committee's receipt of the loan.

11 C.F.R. § 104.3(d)(1). Commission regulations require that a Schedule C-1 be filed which contains the date and amount of the loan; the interest rate and rate of repayment; the types and value of collateral that secure the loan and whether the security is perfected; and a certification from the lending institution vouching that the terms of the loan as reported are accurate, that they are aware of the Commission's loan regulations, and that the loan is made on a basis that assures repayment and with no more favorable rates or terms than other loans. Id. The treasurer of a political committee is additionally responsible for the filing of accurate reports of receipts and disbursements and shall be personally responsible for the accuracy of any statement contained within a report. 2 U.S.C. § 434(a)(1), 11 C.F.R. § 104.14(d).

The \$40,000 loan was initially reported by the Federal Committee as a loan from the State Committee. In July 1993, the Federal Committee received an RFAI noting that the source of the funds must be disclosed, and in September 1993, disclosed that the source of the transfer was a candidate bank loan. At that time, the Federal Committee filed a Schedule C-1 and a copy of the Promissory Note, as required by 11 C.F.R. § 104.3(d)(1). Attachment 2. The Schedule C-1 was signed by both Edward Mendola, treasurer of the Federal Committee, and by Judith Cap, assistant treasurer of the Federal Committee, and treasurer of the State Committee. Id. The Schedule C-1 was also signed and certified by the Assistant Vice President of Loan Servicing of Charleroi Federal Savings Bank who vouched that the terms of the loan as stated were accurate to the best of his knowledge. The Schedule C-1 filed and vouched for by these three individuals reported that the loan was secured by a personal residence valued at \$55,000 and that the bank had a perfected security interest in the collateral. Id.

The investigation in this matter subsequently revealed that the terms reported to the Commission were inaccurate. Not only was no personal residence or other particular real estate offered as collateral for the loan, as discussed above, the lender had no perfected security interest in any collateral offered for the loan. Respondents acknowledge in their response that they reported the loan as secured with the Mascaras' personal residence because, based on a conversation with a RAD analyst, they thought it provided sufficient collateral for the loan, apparently regardless of the fact that it was not offered as collateral for the loan. Attachment 1 at 3.

In drafting the regulations for reporting of bank loans, the Commission sought to strike a balance between public disclosure and the privacy concerns of the individual seeking the loan.

See Explanation and Justification of 11 C.F.R. § 104.3(d), 56 Fed. Reg. 67,122 (1991). As a result, the Commission does not require that all documents evidencing a loan be disclosed, but

rather relies on the treasurer and the lender to accurately report the terms of the loan through the Schedule C-1. In this case, neither the treasurer nor the lender have fulfilled their responsibilities to make accurate statements as required by the Act in violation of 2 U.S.C § 434(b) and 11 C.F.R. § 104.3(d). While not rising to the level of a knowing and willful violation, the misreporting indicates a serious lack of concern for the filing of accurate reports. As a result, this Office recommends the Commission find reason to believe that Mascara for Congress and Edward Mendola, as treasurer, violated 11 C.F.R. § 104.3(d) by misreporting the terms of the \$40,000 loan.

B. Federal Activity Conducted by the State Committee

In April 1992 the State Committee registered with the Commission in order to transfer funds to the Federal Committee. The State Committee correctly reported the transfer, demonstrated that it came from permissible funds, and terminated its registration with the Commission. However, throughout 1992 and 1993, the State Committee continued to transfer funds to the Federal Committee without re-registering or reporting the transfers. Of the \$52,500 in unreported transfers made, \$40,000 came form the candidate bank loan discussed above. The State Committee also repaid the \$40,000 candidate bank loan spent on the federal campaign. The repayments were made both with funds raised from donors who had already made the maximum allowable contribution to the Federal Committee, and from contributions in excess of \$1,000 made directly to the State Committee and neither the contributions nor the repayments were reported to the Commission. This method of handling the loan, contributing it to the State Committee, immediately transferring it to the Federal Committee, then making unreported

This Office notes that the Commission has previously found reason to believe that Mascara for Congress and Edward Mendola, as treasurer violated 2 U.S.C § 434(b).

repayments from the State Committee which appear to have contained excessive contributions, suggests that the transaction was a scheme designed to repay the loan with funds not available through the Federal Committee.

The Commission previously found reason to believe that the State Committee violated 2 U.S.C. §§ 433 and 434(b)(4)(B) as a result of failing to register and report transfers from the State Committee to the Federal Committee. The State Committee and Federal Committee were affiliated committees as both were controlled by Frank Mascara for purposes of seeking elective office. See Advisory Opinions 1987-4, 1987-12, 1991-12, 11 C.F.R. § 102.6(a)(1).

Under the regulations in effect in 1992, a state committee could make unlimited transfers to the federal committee, but by making transfers in excess of \$1,000, the state committee would become a political committee subject to registration and reporting requirements of the Act.

11 C.F.R. §§ 102.6(a), 110.3(c)(6). The state committee would then be required to file reports with the Commission disclosing a transfer, and demonstrating that the source of the transferred funds did not include funds received from prohibited sources such as corporations or labor unions. Additionally, the transferred funds could not contain contributions from individual donors which exceeded the limits of 2 U.S.C. §§ 441a(a)(1)(A) or 441a(a)(2)(A), but the committee would not be required to further segregate federal and non-federal funds. Id.

If, however, the state committee undertook any federal activity other than transfers or joint fundraising, the state committee would be required to operate in accordance with the provisions of 11 C.F.R. § 102.5 then in effect for committees conducting both federal and non-federal activity. The state committee would be required to either establish separate federal and non-federal accounts, or to operate the state committee in accordance with the limitations and

prohibitions of the Act. 11 C.F.R. § 102.5(a)(1). The state committee would also be required to file reports disclosing all federal activity to the Commission. 2 U.S.C. § 434.

On April 6, 1992, the State Committee registered with the Commission as an affiliated political committee. The State Committee made a \$10,635 transfer to the Federal Committee, properly filed a report disclosing the source of the transferred funds and simultaneously requested termination with a letter which stated that the State Committee "would cease further federal election activity." The Commission notified the State Committee that it had been terminated by letter dated May 15, 1992.

Less than ten days after requesting termination, the State Committee transferred the \$40,000 in loan proceeds discussed above to the Federal Committee without filing a report disclosing the transfer, or otherwise indicating the source of the transfer. The \$40,000 loan appears to have been received from the bank, contributed to the State Committee and immediately transferred to the Federal Committee. The State Committee made five additional transfers totaling \$12,500 to the Federal Committee between June 1992 and May 1993 in violation of 2 U.S.C. § 433 and 434(b)(4)(B). Although the Federal Committee reported the receipt of the transfers, as a result of the State Committee's failure to re-register and report the making of the transfers, no demonstration was made that the transferred funds originated from permissible sources.

The State Committee filed reports with the Pennsylvania Board of Elections which showed the transfers but did not itemize the funds contained in the transfers as required by the Act and the regulations.

The transfers were as follows: \$2,500 on June 11, 1992; \$3,000 on August 11, 1992; \$1,000 on August 14, 1992; \$3,000 on September 9, 1992; and \$3,000 on May 5, 1993. The June 11, 1992 transfer was initially reported as a loan from the candidate.

In response, counsel acknowledges that the State Committee failed to re-register and file reports of the transfers, but claims that "[n]oone [sic] understood that such a step [as re-registration and reporting] was necessary." Attachment 1 at 6. The response additionally emphasizes the hurried three week primary campaign, and states that the transfers were fully disclosed for the public record because the State Committee filed additional state reports with the FEC. Id. (emphasis added). Counsel's assertions of ignorance and misunderstanding are not persuasive, as the termination letter the Commission sent to the State Committee stated "[i]f your committee again becomes active in federal elections, it will be required to re-register with the Commission." Additionally, contrary to counsel's statements, while the State Committee filed extra reports with the Pennsylvania Board of Elections, no such reports were ever filed with the Commission. Attachment 1 at 6. 10

By repaying the \$40,000 loan on behalf of the Federal Committee, the State Committee, triggered the requirements of 11 C.F.R. § 102.5. Between June 9, 1992, and December 8, 1993, the State Committee made 16 payments, totaling \$41,261, on the bank loan obtained by the Mascaras. Attachment 9. While making the loan payments, the State Committee was required to either establish a separate federal account containing only contributions that complied with the limitations of the Act and make the loan payments from this account or to operate the entire committee in accordance with the limits of the Act. § 1

The affidavit of Judith A. Cap, treasurer of the State Committee, makes clear that additional reports were filed with the Pennsylvania State Election Commission and not the Federal Election Commission. See Attachment 1 at 8.

While the State Committee accepted unlimited contributions from individuals, PACs, and family members of the candidate, in accordance with Pennsylvania law, the State Committee did not accept contributions from corporations and labor unions.

Instead, the State Committee accepted \$21,742 in contributions from 21 donors which exceeded the limits of the Act and used some portion of these excessive contributions to repay the Federal Committee's loan. (See Attachment 10 for a breakdown of the excessive contributions.) Further, \$12,250 of the \$21,742 in excessive contributions accepted by the State Committee came from donors who had already contributed the maximum allowable amount to the Federal Committee. By allowing the affiliated State Committee to solicit funds from donors who had already made the maximum allowable contribution to the Federal Committee, and to use the funds to repay the Federal Committee's debt, the Federal Committee received the benefit of the \$12,250 in excessive contributions in violation of 2 U.S.C. § 441a(f).

Additionally, the State Committee failed to file reports disclosing the loan repayments to the Commission. Where a loan is made to a political committee or a candidate as an agent of the committee, and is repaid by the committee, the Act requires that the date and amount of each payment, as well as the identity of each person receiving a repayment be disclosed. 2 U.S.C. § 434(b)(5)(D), 11 C.F.R. § 104.3(b)(4)(iii). The State Committee made a total of \$41,261 in unreported loan payments in violation of 2 U.S.C. § 434(b)(5)(D).

When the \$40,000 loan was obtained from Charleroi Federal Savings Bank, it was clearly intended for use in the federal campaign. Respondents nonetheless, ran the \$40,000 through the State Committee prior to transferring the funds to the Federal Committee. The only reasonable explanation for doing so, was to allow the loan to be repaid by the State Committee. Thus, the State Committee clearly intended to conduct both Federal and non-Federal activity. However, instead of properly following the requirements of 11 C.F.R. § 102.5 for committees conducting such activity, the State Committee solicited funds from donors who had made the maximum possible contribution to the Federal Committee to repay the loan and evaded detection by not

reporting the contributions or the repayments to the Commission. This Office believes that these disguised actions suggest knowing and willful violations of the Act. As a result, this Office recommends the Commission find reason to believe that, Mascara for Congress and Edward Mendola, as treasurer knowingly and willfully accepted \$12,250 in excessive contributions. See 2 U.S.C § 437g(a)(5)(C), 437g(d). This Office also recommends that the Commission find reason to believe that Mascara Campaign Committee and Judith Cap, as treasurer, knowingly and willfully accepted \$21,742 in violation of 2 U.S.C. § 441a(f) and 11 C.F.R. § 102.5.

C. Lines of Credit

1. Excessive Contributions by Dolores Mascara

The Commission also found reason to believe that Dolores Mascara made additional excessive contributions to the Federal Committee as a result of draws, totaling \$8,000, on lines of credit jointly held with Congressman Mascara. The Mascaras established two lines of credit in 1984, many years prior to the campaign. The first of these lines of credit was held by the Integra Bank, and a \$1,000 draw was made and loaned to the Federal Committee on April 10, 1992. Responses to discovery and the original agreement for the establishment of the line of credit show that this credit line was held by Congressman Mascara individually. Hence, no part of the \$1,000 draw he made and loaned to the Federal Committee on April 10, 1992 constituted an excessive contribution on the part of Dolores Mascara. Attachment 11.

Responses and documents produced show that the second line of credit established at the Mellon Bank, a depository institution, is jointly held by Frank and Dolores Mascara. A total of \$7,000 in draws was made by the Mascaras and then loaned to the Federal Committee in April 1992. The agreement for the line of credit indicates that the Mascaras may draw up to \$9,600 and that the bank has a security interest in "deposits, accounts and other money or property

belonging to me [Frank and Dolores Mascara] which you have" Attachment 12. Although the Mascaras may have had funds on deposit securing the line of credit at the time it was established, at the time of the draws, the Mascaras do not appear to have had any funds on deposit acting as collateral or security for the line of credit.

Lines of credit are considered bank loans and must be established on a basis that assures repayment. See 11 C.F.R. § 100.7(b)(11)(i). In general, either traditional collateral and a perfected security interest, or a pledge of future receipts must be granted to the lender in order for a line of credit to be established on a basis which assures repayment. Id. However, an unsecured line of credit may still be made on a basis which assures repayment based on the "totality of the circumstances" case by case approach of 11 C.F.R. § 100.7(b)(11)(ii). Advisory Opinion 1994-26.

The line of credit in this instance was established in 1984, many years prior to candidacy, and was originally obtained as a source of cash for personal expenses. See Attachment 13.

Further, the terms of the line of credit do not appear to be out of the ordinary, as respondents made monthly payments of principal and interest at a rate of 13.75%, and the draws have now been entirely paid off. Based on these factors, the lines of credit would appear to be obtained on a basis which assures repayment. See Advisory Opinion 1994-26.

However, the Commission ordinarily looks to a candidate's share of underlying collateral or security for a loan or line of credit in determining if a loan or draw on a line of credit qualified as a candidate's personal funds. Where no collateral is provided, yet a line of credit is established on a basis which assures repayment, the line of credit is best viewed as analogous to a spousal joint bank account. Particularly where a line of credit has been in existence for a period of years prior to candidacy, and has been used for other than campaign purposes, a candidate has a certain expectation that the funds will be available, not unlike a bank account.

In contrast to other forms of jointly held assets, the Commission considers the entire balance of a joint bank account held by spouses to be the personal funds of a candidate as either individual may draw up to 100% of the balance. See MUR 3505 (Klink), MUR 2292 (Stein). Like a joint bank account, under the terms of the line of credit agreement, either Frank or Dolores Mascara could have drawn up to \$9,600 at any time. As a result, the full amount of the \$7,000 in draws contributed to the campaign can be viewed as the personal funds of Frank Mascara. ¹² Thus, this office recommends the Commission take no further action regarding excessive contributions by Dolores Mascara as the result draws on jointly held lines of credit.

2. Reporting of Draws on Lines of Credit

The Commission additionally found reason to believe that the Federal Committee had violated 2 U.S.C. § 434(b) as a result of misreporting the lines of credit. Commission regulations require that a Schedule C-1 be filed which contains the date and amount of the loan; the interest rate and rate of repayment; the types and value of collateral that secure the loan and whether the security is perfected; and a certification from the lending institution. 11 C.F.R. § 104.3(d)(1). The regulations also require that a copy of the loan or line of credit agreement be filed together with the Schedule C-1. 11 C.F.R. § 104.3(d)(2).

Unlike the \$40,000 loan discussed above, with regard to the lines of credit, the Federal Committee filed the required Schedule C-1s which accurately represented the terms of the lines

As discussed above, the Commission has previously found that lines of credit established many years prior to candidacy may qualify as made on a basis that assures repayment based on the totality of the circumstance. Advisory Opinion 1994-26 The Commission has also found that joint bank accounts of husbands and wives are best viewed as the candidate's personal funds. However, the Commission has never previously found that a line of credit held jointly by husband and wife can be viewed as the candidate's personal funds. It is the position of this Office that this would only be the case where the joint line of credit significantly predates the candidacy and was obtained for personal purposes.

of credit and listed the entire balance owing on the lines of credit at the time of the draw. However, although the Federal Committee filed bank statements evidencing the draws, the original agreements for the lines of credit were not provided as required by 11 C.F.R. § 104.3(d)(2). Attachment 13.

D. Failure to File 48-Hour Notices

The Commission also found reason to believe that the Federal Committee had violated 2 U.S.C. § 434(a)(6)(A) as a result of failure to submit 48 hour notifications for thirty-four contributions totaling \$76,000 received between April 9 and April 25, 1992. In the response for the Federal Committee, counsel states that the majority of the contributions for which no notices were received occurred as the result of a calculation error by campaign staff, who believed that April 9 was not within the 20 day 48 hour period for the April 28, 1992 election. Campaign staff apparently made this error in spite of the Commission's written notice of March 23, 1992 which specified that the 48 hour period commenced on April 9. Counsel also contends that the Federal Committee did not understand that loans required 48 hour notices, although the written notice of March 23, 1992 specifically notes that loans from the candidate require the filing of 48 hour notices.

III. <u>DISCUSSION OF CONCILIATION PROVISIONS AND CIVIL PENALTY</u>

The \$40,000 loan discussed above is included within this amount.

IV. RECOMMENDATIONS

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- Find reason to believe that Charleroi Federal Savings bank violated 2 U.S.C. § 441b.
- 2 Find reason to believe that Frank R. Mascara violated 2 U.S.C. § 441b.
- Find reason to believe that Mascara for Congress and Edward Mendola, as treasurer, knowingly and willfully violated 2 U.S.C. § 441a(f), and violated 2 U.S.C. § 441b and 11 C.F.R. § 104.3(d)
- 4 Find reason to believe that Mascara Campaign Committee and Judith A. Cap, as treasurer, knowingly and willfully violated 2.1. S.C. § 441a(f) and 11 C.F.R. § 102.5.
- 5 Take no further action with regard to violations of 2 U.S.C. § 441a(a)(1)(A) by Dolores Mascara, and close the file as it pertains to her
- 6 Enter into pre-probable cause conciliation with Mascara for Congress and Edward Mendola, as treasurer, and Mascara Campaign Committee and Judith A. Cap. as treasurer, Frank R. Mascara and the Charleroi Federal Savings Bank.

The Commission previously found reason to believe that Mascara for Congress and Edward Mendola, as treasurer, violated 2.1. S.C. § 8.434(a)(6)(A) and 434(b), and Mascara Campaign Committee and Judith A. Cap. as treasurer, violated 2.1. S.C. § 433 and 434. Thus, no reason to believe recommendations are included for violations of these provisions.

Approve the attached factual and legal analyses, proposed conciliation agreements and the appropriate letters.

Lawrence M. Noble General Counsel

5 1/4 14 Date

BY

· Glassia

Lois G. Lerner

Associate General Counsel

Attachments

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- Joint Response to Reason to Believe Findings of Mascara for Congress Committee, Mascara Campaign Committee, and Dolores Mascara
- 2 Mascara for Congress Schedule C-1 disclosure of loan filed September 1993
- 3 94L-14 Referral attachment
- 4 Promissory Note for \$40,000 Loan
- 5 Affidavit of Joel Rebovich
- 6 Letter from Melvin B. Bassi, President of Charleroi Federal Savings Bank
- 7 Personal Statement of Frank and Dolores Mascara
- 8 Summary of Loan Transactions
- 9 Mascara Campaign Committee, Response to Order to Answer Interrogatories
- 10 Breakdown of Excessive Contributions
- 11 Line of Credit Agreement, Integra Bank
- 12 Line of Credit Agreement, Mellon Bank
- 13 Frank R. Mascara's Response to the Commission's Interrogatories
- 14 Mascara for Congress Committee Schedule C-1 disclosure for Mellon Bank and Integra Bank lines of credit
- 15 Factual and Legal Analysis for Mascara for Congress and Edward Mendola, as treasurer, and Mascara Campaign Committee and Judith Cap. as treasurer.
- 16 Factual and Legal Analysis for Frank R. Mascara
- 17 Factual and Legal Analysis for Charleroi Federal Savings Bank
- 18 Proposed Conciliation Agreement for Mascara for Congress and Edward Mendola, as treasurer, and Mascara Campaign Committee and Judith Cap, as treasurer
- 19 Proposed Conciliation Agreement for Frank R. Mascara
- 20 Proposed Conciliation Agreement for Charleroi Federal Savings Bank

Staff assigned Elizabeth M. Stein



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

THE PARTY OF THE P	
MEMORANDU	
TO	LAWRENCE M. NOBLE GENERAL COUNSEL
FROM:	MARJORIE W. EMMONS/LISA R. DAVIS COMMISSION SECRETARY
DATE:	MAY 20, 1996
SUPPECT:	NUR 4194 - GEMERAL COUNSEL'S REPORT DATED MAY 14, 1996.
The abo	ve-captioned document was circulated to the Commission
on: WEDNESD	AY, MAY 15, 1996 at 11:00 a.m.
	on(s) have been received from the Commissioner(s) as a name(s) checked below:
	Commissioner Aikens
	Commissioner Elliott xxx
	Commissioner McDonald
	Commissioner McGarry
	Commissioner Potter
	Commissioner Thomas

This matter will be placed on the meeting agenda for:

FIRST MEETING IN JUNE 11

Please notify us who will represent your Division before the Commission on this matter. Thank You!

BEFORE THE FEDERAL ELECTION COMMISSION

CERTIFICATION

- I, Marjorie W. Emmons, recording secretary for the Federal Election Commission executive session on June 11, 1996, do hereby certify that the Commission took the following actions in MUR 4194:
 - 1. Failed in a vote of 2-2 to pass a motion to reject the General Counsel's recommendation to find reason to believe that Charleroi Federal Savings Bank violated 2 U.S.C. § 441b.

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Commissioners Aikens and Elliott voted affirmatively for the motion; Commissioners McDonald and Thomas dissented; Commissioner McGarry was not present.

Pailed in a vote of 2-2 to pass a motion to reject the General Counsel's recommendation to find reason to believe that Frank R. Mascara violated 2 U.S.C. § 441b.

(continued)

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Commissioners Aikens and Elliott voted affirmatively for the motion; Commissioners McDonald and Thomas dissented; Commissioner McGarry was not present.

3. Decided by a vote of 4-0 to find reason to believe that Mascara for Congress and Edward Mendola, as treasurer, knowingly and willfully violated 2 U.S.C. § 441a(f), and violated 11 C.F.R. § 104.3(d).

Commissioners Aikens, Elliott, McDonald, and Thomas voted affirmatively for the decision; Commissioner McGarry was not present.

4. Failed in a vote of 2-2 to pass a motion to find reason to believe that Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. \$ 441b.

Commissioners McDonald and Thomas voted affirmatively for the motion; Commissioners Aikens and Elliott dissented; Commissioner McGarry was not present.

5. Decided by a vote of 4-0 to

a) Find reason to believe that Mascara Campaign Committee and Judith A. Cap, as treasurer, knowingly and willfully violated 2 U.S.C. \$ 441a(f) and 11 C.F.R. \$ 102.5.

(continued)

- b) Take no further action with regard to violations of 2 U.S.C. § 441a(a) (1)(A) by Dolores Mascara, and close the file as it pertains to her.
- c) Enter into pre-probable cause conciliation with Mascara for Congress and Edward Mendola, as treasurer, and Mascara Campaign Committee and Judith A. Cap, as treasurer.
- d) Approve the factual and legal analyses, proposed conciliation agreements, and the appropriate letters as recommended in the General Counsel's May 14, 1996 report

Commissioners Aikens, Elliott, McDonald, and Thomas voted affirmatively for the decision; Commissioner McGarry was not present.

Attest:

6-13-96

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Narjorie W. Emmons Secretary of the Commission CERTIFIED MAIL
RETURN RECEIPT REQUESTED
Holly Schadler, Esq.
Perkins Coie
607 Fourteenth St., N.W.
Washington, D.C. 20005-2011

RE: MUR 4194

Mascara for Congress and

Edward Mendola, as treasurer

Mascara Campaign Committee and

Judith A. Cap, as treasurer

Dear Ms. Schadler:

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On March 17, 1995, the Federal Election Commission found reason to believe your clients, Mascara for Congress and Edward Mendola, as treasurer, and Mascara Campaign Committee and Judith A. Cap, as treasurer, violated provisions of the Federal Election Campaign Act of 1971, as amended ("the Act"). Specifically, the Commission found reason to believe that Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C §§ 434(a)(6)(A), 434(b), and 441a(f), and that Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C §§ 433 and 434. Additionally, the Commission found reason to believe that your client, Dolores Mascara violated 2 U.S.C § 441a(f).

This letter is to advise you that on June 11, 1996, the Commission additionally found reason to believe that Mascara for Congress and Edward Mendola, as treasurer, violated 11 C.F.R. § 104.3(d), and knowingly and willfully violated 2 U.S.C § 441a(f). On the same date, the Commission found reason to believe that Mascara Campaign Committee and Judith A. Cap, as treasurer, knowingly and willfully violated 441a(f) and 11 C.F.R. § 102.5. The Factual and Legal Analysis, which formed the basis for the Commission's findings, is attached for your information.

Also on June 11, 1996, after considering the circumstances of the matter, the Commission determined to take no further action against Dolores Mascara, and close the file as it pertains to her. The file will be not be made public until 30 days after this matter has been closed with respect to all other respondents involved.

You may submit any factual or legal materials that you believe are relevant to the Commission's consideration of this matter. Please submit such materials to the General Counsel's Office within 15 days of your receipt of this letter. Where appropriate, statements should be submitted under oath. In the absence of additional information, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

In order to expedite the resolution of this matter, the Commission has granted your clients' request to enter into negotiations directed towards reaching a conciliation agreement in settlement of this matter prior to a finding of probable cause to believe. Enclosed is a conciliation agreement that the Commission has approved. If you are interested in expediting the resolution of this matter by pursuing pre-probable cause conciliation, and if you agree with the provisions of the enclosed agreement, please sign and return the agreement, along with the civil penalty, to the Commission. In light of the fact that conciliation negotiations, prior to a finding of probable cause to believe, are limited to a maximum of 30 days, you should respond to this notification as soon as possible.

Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response, and good cause must be demonstrated. In addition, the Office of the General Counsel ordinarily will not give extensions beyond 20 days.

You are advised that the confidentiality provisions of 2 U.S.C. § 437g(a)(12)(A) remain in effect with respect to all respondents still involved in this matter. The Commission will notify your client, Dolores Mascara, when the entire file has been closed. This matter will remain confidential in accordance with 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A), unless your clients notify the Commission in writing that they wish the investigation to be made public.

If you have any questions, please contact Elizabeth Stein, the attorney assigned to this matter, at (202) 219-3690.

Sincerely,

Lee Ann Elliott

Lee and Elleott

Chairman

Enclosures
Factual and Legal Analysis
Conciliation Agreement

FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

RESPONDENTS:

MUR 4194

Mascara for Congress and Edward Mendola, as treasurer

Mascara Campaign Committee and Judith A. Cap, as treasurer

This matter was generated based on information ascertained by the Federal Election Commission ("the Commission") in the normal course of carrying out its supervisory responsibilities. See 2 U.S.C. § 437g(a)(2).

- A. Law
- 1. Reporting of Bank Loans

Under the Federal Election Campaign Act of 1971 as amended, (the "Act,") a candidate bank loan is a receipt which must be reported in the first report following a political committee's receipt of the loan. 2 U.S.C. § 434(b), 11 C.F.R. § 104.3(d)(1). Commission regulations require that a Schedule C-1 be filed which contains the date and amount of the loan; the interest rate and rate of repayment; the types and value of collateral that secure the loan and whether the security is perfected; and a certification from the lending institution vouching that the terms of the loan as reported are accurate, that they are aware of the Commission's loan regulations, and that the loan is made on a basis that assures repayment and with no more favorable rates or terms than other loans. Id. The treasurer of a political committee is additionally responsible for the filing of

accurate reports of receipts and disbursements and shall be personally responsible for the accuracy of any statement contained within a report. 2 U.S.C. § 434(a)(1), 11 C.F.R. § 104.14(d).

2. Federal Activity Conducted by a State Committee

Under the regulations in effect in 1992, a state committee could make unlimited transfers to an affiliated federal committee, but by making transfers in excess of \$1,000, the state committee would become a political committee subject to registration and reporting requirements of the Act.

11 C.F.R. §§ 102.6(a), 110.3(c)(6). The state committee would then be required to file reports with the Commission disclosing a transfer, and demonstrating that the source of the transferred funds did not include funds received from prohibited sources such as corporations or labor unions. Additionally, the transferred funds could not contain contributions from individual donors which exceeded the limits of 2 U.S.C. §§ 441a(a)(1)(A) or 441a(a)(2)(A), but the committee would not be required to further segregate federal and non-federal funds. Id.

If the state committee undertook any federal activity other than transfers or joint fundraising, however, the state committee would be required to operate in accordance with the provisions of 11 C.F.R. § 102.5 then in effect for committees conducting both federal and non-federal activity. The state committee would be required to either establish separate federal and non-federal accounts, or to operate the state committee in accordance with the limitations and prohibitions of the Act. 11 C.F.R. § 102.5(a)(1). The state committee would also be required to file reports disclosing all federal activity to the Commission. 2 U.S.C. § 434.

B. Analysis

1. Accurate Reporting of the \$40,000 Loan

In April 1992, Frank and Dolores Mascara obtained a \$40,000 loan from the Charleroi Federal Savings Bank which they subsequently contributed to Mascara Campaign Committee and Judith A Cap, as treasurer, ("State Committee"). The loan was immediately transferred to Mascara for Congress and Edward Mendola, as treasurer, ("Federal Committee") where it was spent on advertising for Frank Mascara's federal campaign. In the course of the investigation, the Federal Committee has admitted to misreporting the collateral for the loan. The \$40,000 loan was initially reported by the Federal Committee as a loan from the State Committee. In July 1993, the Federal Committee received an RFAI noting that the source of the funds must be disclosed, and in September 1993, disclosed that the source of the transfer was a candidate bank loan. At that time, the Federal Committee filed a Schedule C-1 and a copy of the Promissory Note, as required by 11 C.F.R. § 104.3(d). The Schedule C-1 was signed by both Edward Mendola, treasurer of the Federal Committee, and by Judith Cap, assistant treasurer of the Federal Committee and treasurer of the State Committee. The Schedule C-1 was also signed and certified by the Assistant Vice President of Loan Servicing of Charleroi Federal Savings Bank who vouched that the terms of the loan as stated were accurate to the best of his knowledge. The Schedule C-1 filed and vouched for by these three individuals reported that the loan was secured by a personal residence valued at \$55,000 and that the bank had a perfected security interest in the collateral.

The investigation in this matter subsequently revealed that the terms reported to the Commission were inaccurate. Not only was no personal residence or other particular real estate offered as collateral for the loan, as discussed above, the lender had no perfected security interest

in any collateral offered for the loan. Respondents acknowledge in their response that they reported the loan as secured with the Mascaras' personal residence because, based on a conversation with a RAD analyst, they thought it provided sufficient collateral for the loan, apparently regardless of the fact that it was not offered as collateral for the loan.

In drafting the regulations for reporting of bank loans, the Commission sought to strike a balance between public disclosure and the privacy concerns of the individual seeking the loan.

See Explanation and Justification of 11 C.F.R. § 104.3(d), 56 Fed. Reg. 67,122 (1991). As a result, the Commission does not require that all documents evidencing a loan be disclosed, but rather relies on the treasurer and the lender to accurately report the terms of the loan through the Schedule C-1. In this case, neither the treasurer nor the lender have fulfilled their responsibilities to make accurate statements as required by the Act, in violation of 2 U.S.C § 434(b) and 11 C.F.R. § 104.3(d). While not rising to the level of a knowing and willful violation, the misreporting indicates a serious lack of concern for the filing of accurate reports. As a result, the Commission finds reason to believe that Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C § 434(b) and 11 C.F.R. § 104.3(d) by making inaccurate statements to the Commission in the reporting of the \$40,000 loan.

2. Federal Activity Conducted by the State Committee

In April 1992, the State Committee registered with the Commission in order to transfer funds to the Federal Committee. The State Committee correctly reported a \$10,000 transfer, demonstrated that it came from permissible funds, and terminated its registration with the Commission. However, throughout 1992 and 1993, the State Committee continued to transfer funds to the Federal Committee without re-registering or reporting the transfers. Of the \$52,500 in

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repaid the \$40,000 came form the candidate bank loan discussed above. The State Committee also repaid the \$40,000 candidate bank loan spent on the federal campaign. The repayments were made both with funds raised from donors who had already made the maximum allowable contribution to the Federal Committee, and from contributions in excess of \$1,000 made directly to the State Committee and neither the contributions nor the repayments were reported to the Commission. This method of handling the loan, contributing it to the State Committee, immediately transferring it to the Federal Committee, then making unreported repayments from the State Committee which appear to have contained excessive contributions, suggests that the transaction was a scheme designed to repay the loan with funds not available through the Federal Committee.

By repaying the \$40,000 loan on behalf of the Federal Committee, the State Committee, triggered the requirements of 11 C.F.R. § 102.5. Between June 9, 1992, and December 8, 1993, the State Committee made 16 payments, totaling \$41,261, on the bank loan obtained by the Mascaras. While making the loan payments, the State Committee was required to either establish a separate federal account containing only contributions that complied with the limitations of the Act and make the loan payments from this account or to operate the entire committee in accordance with the limits of the Act. ¹

Instead, the State Committee accepted \$21,742 in excessive contributions from 21 donors which exceeded the limits of the Act and used some portion of these excessive contributions to repay the Federal Committee's loan. Further, \$12,250 of the \$21,742 in excessive contributions

While the State Committee accepted unlimited contributions from individuals, PACs, and family members of the candidate, in accordance with Pennsylvania law, the State Committee did not accept contributions from corporations or labor unions.

accepted by the State Committee came from donors who had already contributed the maximum allowable amount to the Federal Committee. By allowing the affiliated State Committee to solicit funds from donors who had already made the maximum allowable contribution to the Federal Committee, and to use the funds to repay the Federal Committee's debt, the Federal Committee received the benefit of the \$12,250 in excessive contributions in violation of 2 U.S.C. § 441a(f).

Additionally, the State Committee failed to file reports disclosing the loan repayments to the Commission. Where a loan is made to a political committee or a candidate as an agent of the committee, and is repaid by the committee, the Act requires that the date and amount of each payment, as well as the identity of each person receiving a repayment be disclosed. 2 U.S.C. § 434(b)(5)(D), 11 C.F.R. § 104.3(b)(4)(iii). The State Committee made a total of \$41,261 in unreported loan payments in violation of 2 U.S.C. § 434(b)(5)(D).

When the \$40,000 loan was obtained from Charleroi Federal Savings Bank, it was clearly intended for use in the federal campaign. Respondents nonetheless, ran the \$40,000 through the State Committee prior to transferring the funds to the Federal Committee. The only reasonable explanation for doing so, was to allow the loan to be repaid by the State Committee. Thus, the State Committee clearly intended to conduct both Federal and non-Federal activity. However, instead of properly following the requirements of 11 C.F.R. § 102.5 for committees conducting such activity, the State Committee solicited funds from domors who had made the maximum possible contribution to the Federal Committee to repay the loan and evaded detection by not reporting the contributions or the repayments to the Commission. The Commission believes that these disguised actions suggest knowing and willful violations of the Act. As a result, the Commission finds reason to believe that, Mascara for Congress and Edward Mendola, as treasurer.

knowingly and willfully accepted \$12,250 in excessive contributions. See 2 U.S.C § 437g(a)(5)(C), 437g(d). The Commission also finds reason to believe that Mascara Campaign Committee and Judith Cap, as treasurer, knowingly and willfully accepted \$21,742 in violation of 2 U.S.C. § 441a(f) and 11 C.F.R. § 102.5.



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A LAW PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS 607 FOURTEENTH STREET, N.W. WASHINGTON, D.C. 20005-2011 TELEPHONE: 202 628-6600 - FACSIMILE: 202 434-1690

June 27, 1996

Lawrence M. Noble, Esq.
Office of the General Counsel
Federal Election Commission
999 E Street, N.W.
Washington, DC 20463

Re: MUR 4194

Dear Mr. Noble:

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In response to the Commission's letter of June 17, 1996 to Mascara for Congress and Edward Mendola, as treasurer, Mascara Campaign Committee and Judith A. Cap, as treasurer, we request an extension of time to file our response in this case. An extension of time is necessary in order to review the record, have an adequate opportunity to discuss the issues with our client and prepare a comprehensive response. Therefore, we are requesting an extension of time until July 26, 1996.

Sincerely,

B. Holy Schadler (Vem)
Counsel to Respondents



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

VIA FACSIMILE

June 27, 1996

B. Holly Schadler Perkins Coie 607 Fourteenth St. N.W. Washington, D.C. 20005

RE: MUR 4194

Mascara for Congress and
Edward Mendola, as treasurer
Mascara Campaign Committee and
Judith A. Cap, as treasurer

Dear Ms. Schadler:

This is in response to your letter dated June 27, 1996, requesting an extension of time to respond to the Commission's additional reason to believe findings in this matter for twenty days, until July 26, 1996. After considering the circumstances presented in your letter, the Office of the General Counsel has granted the requested extension. Accordingly, the response is due by the close of business on Friday, July 26, 1996. Please note that the pre-probable cause conciliation period will also be extended for twenty days, until August 9, 1996.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Elizabeth Stein

Beth Stein

Attorney

A LAW PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS 607 FOURTEENTH STREET, N.W. WASHINGTON, D.C. 20005-2011 TELEPHONE 202-628-6600 FACSIMILE 202-434-1690

July 26, 1996

Elizabeth Stein, Esq.
Office of the General Counsel
Federal Election Commission
999 E Street, N.W.
Sixth Floor
Washington, D.C. 20463

Re: MUR 4194 - Mascara for Congress Committee, Edward Mendola, as Treasurer, and Mascara Campaign Committee, Judith A. Cap, as Treasurer

Dear Ms. Stein:

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This letter constitutes a response on behalf of Mascara for Congress Committee ("Mascara for Congress"), and Edward Mendola, as Treasurer and Mascara Campaign Committee ("State Committee"), and Judith A. Cap, as Treasurer (hereinafter collectively referred to as "Respondents") to Chairman Elliot's letter dated June 17, 1995 in this matter.

I. There is No Support for Knowing and Willful Violations

a. The Facts of This Case Do Not Support a Knowing and Willful Violation. The knowing and willful finding appears to be based on a contention that Respondents' activities related to the \$40,000 loan "suggest that the transaction was a scheme designed to repay the loan with funds not available through the Federal Committee." Factual and Legal Analysis at 5. The Factual and Legal Analysis goes on to state "the State Committee evaded detection by not reporting the contributions or the repayments to the Commission. The Commission believes that these disguised actions suggest knowing and willful violations of the Act." 1d. at 6.

The public record demonstrates that Respondents did not attempt to "disguise" the transactions between the Committees through the transfer of the loan or the method of repayment. Every transaction and contribution related to the loan was reported on the public record in a manner that could be understood by anyone

[23607-0001/DA961990.049]

reviewing the reports. The loan was disclosed on the State Committee's report (4/13/92-5/18/92) as a receipt. See Exhibit 1.

Frank & Dolores Mascara

4-16-92 (wired directly to

\$40,000.00

831 Lincoln Ave.,

Mascara for Congress - as

Charleroi, PA 15022

a loan)

It was also disclosed in the same report as an unpaid debt. See Exhibit 2.

4-16-92 Mascara for Congress

Wire transfer from Frank & Dolores Mascara

\$40,000

P.O. Box 1109

Washington, PA 15301

The loan was reported as a transfer on line 12 of the Mascara for Congress' Quarterly Report filed with the FEC. See Exhibit 3.

Mascara Campaign Committee

4-16-92

\$40,000.00

831 Lincoln Avenue Charleroi, PA 15022

Immediately upon becoming aware that a Schedule C-1 was required to disclose the loan, the Federal Committee filed the form with the Promissory Note.

In subsequent State Committee reports, the balance of the loan was continually reported as an unpaid debt. See Exhibit 4.

Mascara Campaign Committee Report -- 5/19/92-9/14/92:

4/16/92 Frank R. & Dolores Mascara 831 Lincoln Avenue

(\$40,000)

\$32,000

Charleroi, PA 15022

Loan to Campaign

Mascara Campaign Committee Report -- 9/15/92-10/19/92:

4/16/92	Frank R. & Dolores Mascara	(\$40,000)	\$31,000
	831 Lincoln Avenue	Loan to Mascara	
	Charleroi PA 15022	for Congress	

Mascara Campaign Committee Report -- 10/20/92-12/31/92:

4/16/92	Frank R. & Dolores Mascara	\$40,000 loan plus	\$35,344.07
	831 Lincoln Avenue	bank interest	£ 10 £
	Charleroi, PA 15022	accrued until	
		12/31/92	

Campaign

Mascara Campaign Committee Report -- 1/1/93-5/3/93:

4/16/92	Frank R. & Dolores Mascara	Loan (plus \$384.96	\$30,067.07
	831 Lincoln Avenue	interest)	
	Charleroi, PA 15022		

Mascara Campaign Committee Report -- 5/4/93-6/7/93:

4/16/92	Frank R. & Dolores Mascara	Loan plus accrued	\$29,108.85
	831 Lincoln Avenue	interest to date	
	Charleroi, PA 15022		

Mascara Campaign Committee Report -- 1/1/93-12/31/93:

12/31/93	Frank R. Mascara	Balance due on	\$5,642
	831 Lincoln Avenue	loans (includes	
	Washington, PA 15022	interest)	

Mascara Campaign Committee Report -- 1/1/94-12/31/94:

12/31/94	Frank R. Mascara (Candidate)	Balance due on	\$6,012.39
	831 Lincoln Avenue	loan (includes	
	Charleroi, PA 15022	interest)	

In addition, the Committee included a letter with its Year-End Report disclosing that Congressman Mascara had forgiven the remaining balance on the debt. See Exhibit 5.

The State Committee also reported payments to Frank and Dolores Mascara to repay the loan:

6/9/92 Frank R. & Dolores Mascara 831 Lincoln Ave. Charleroi, PA 15022

Date Paid

Paid on Loan \$1,000

Amount

Each subsequent payment was reported in the same manner on the appropriate report as follows:

Date Faid	Allount
June 9, 1992	\$1,000.00
July 8. 1992	\$1,000.00
July 31, 1992	\$1,000.00
September 9, 1992	\$5,000.00
October 5, 1992	\$1,000.00
January 12, 1993	\$200.00
February 4, 1993	\$1,138.57
March 1, 1993	\$1,000.00
March 11, 1993	\$3,000.00
March 11, 1993	\$200,00
April 5, 1993	\$123.39
May 6, 1993	\$1,100.00

Date Paid	Amount
October 14, 1993	\$500.00
November 16, 1993	\$15,000.00
November 23, 1993	\$5,000.00
December 8, 1993	\$5,000.00

As demonstrated above, the State Committee reported the original loan transaction and the repayments of the loan. Thus, a finding based on an "attempt to disguise" or "evade detection" is not supported by the facts. The Factual and Legal Analysis, by failing to acknowledge essential facts including the continuous disclosure of the State Committee, draws a wholly inaccurate picture of Respondents' actions. Not only was there no attempt to deceive, the essential facts of the original loan and repayment were placed on the public record.

Indeed, all of the information relied on to make the findings in the Factual and Legal Analysis was derived from the public record. The General Counsel was not required to subpoena documents or uncover evidence not readily available to investigate the facts of this case. All of the information was present on the public record available for anyone to see who wished to understand the interaction of the committees or the loan and the sources and schedule of repayment. This does not suggest a scheme to deceive.

The Factual and Legal Analysis appears to suggest that the purpose of the alleged "scheme" was to use contributions not permissible under federal law to repay the loan. This contention is equally without merit. The General Counsel has provided a list of excessive contributions to Mascara Campaign Committee and Mascara for Congress and calculated that the amount of these excessive contributions is \$21,742. According to this list, \$12,250 represent excessive contributions received from donors who had given the maximum contribution to the federal committee.

There is no indication in the Factual and Legal Analysis how these contributions were calculated to make up the funds used to repay the loan. The State Committee was conducting activities throughout 1992 and 1993 to support

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Congressman Mascara's political activities as County Commissioner. Contributions from individuals are not limited under state law. These funds could be used without limitation to pay for state activities. Therefore, we request clarification as to how these funds were identified as those used to repay the federal loan as opposed to finance state activities.

b. The Standard for Finding a Knowing and Willful Violation is Not Met in This Case. To commit a violation of the FECA knowingly and willfully, a respondent must display "defiance or such reckless disregard of the consequences as to be equivalent to a knowing, conscious, and deliberate flaunting of the Act." AFL-CIO v. Fed. Election Comm'n, 628 F.2d 97, 101 (D.C. Cir. 1980) (quoting Frank Irey, Jr., Inc. v. Occupational Safety and Health Review Comm'n, 519 F.2d 1200, 1207 (3d Cir. 1975). In that case, the court held that there was no evidence that the AFL-CIO believed it was violating the law. In fact, the AFL-CIO was routinely reporting its activities, including those that were in violation of the FECA, to the FEC. Id. at 101. The court considered this fact to be "persuasive evidence of a lack of intent to violate the Act's prohibitions." Id. at 101.

As in <u>AFL-CIO</u>, Mascara for Congress and the State Committee attempted to accurately report each transaction in question. Loans to Mascara for Congress were reported by both the Federal and State Committees. Every contribution to repay the loans was disclosed. Respondents' efforts to report campaign finances demonstrate a desire to comply with the law, not an intent to circumvent it. The Committee acted entirely in good faith, and the more severe penalties under 2 U.S.C. § 437g (a)(5)(B) are not appropriate where a violation results from a good faith mistake. See Federal

¹ The Commission must find clear and convincing evidence that the violation was "knowing and willful." See AFL-CIQ, 628 F.2d at 101. While the term "clear and convincing" was removed from the statute in the 1979 Amendments, in explaining the change, the Committee on House Administration stated that it did not intend "to neduce the standard for a knowing and willful violation." H.R. Rep. 422, 96th Cong. 1st Sess. 22 (1979). Therefore, the standard for imposing a knowing and willful violation is high. The Commission has not pointed to any evidence, nor is there any, that Respondents knowingly and willfully violated the law.

Election Comm'n v. National Right to Work Comm'n, 501 F.Supp. 422, 435 (D.D.C. 1980) (rev'd on other grounds, 716 F.2d. 1401 (D.C. Cir. 1983).

Other evidence in this case also demonstrates Respondents' efforts to comply with federal campaign laws and that a knowing and willful finding is misapplied in this case. Respondents consulted a lawyer in June, 1992, at the firm Reed, Smith, Shaw & McClay regarding its activities. Specifically, Respondents sought advice about the appropriate procedures for retiring the 1992 primary campaign debt and for addressing the loan transfer from Mascara Campaign Committee to Mascara for Congress to ensure that the steps they took complied with the FECA.

In the few instances where the FEC has made findings of knowing and willful violations, the evidence generally shows that the respondents engaged in conduct designed to evade the law. In some cases Respondents had been advised that their proposed actions would be in violation and, therefore, they were on notice at the time they committed the violations that their objectives and actions were illegal. See, e.g., MUR 4019 (Aug. 8, 1995) (employees received \$1,000 loan from corporation for purpose of making a contribution of equal amount to a federal election)²; MUR 4177 (March 8, 1995) (reason to believe finding that respondent knowingly and willfully violated Sections 441a(a)(1)(A), 441b(a) and 441f because, although he had been specifically advised that he had reached his contribution limits for a particular campaign, he solicited his employees to make contributions in their names for which he reimbursed them)³; MUR 3540 (Dec. 1, 1994) (respondents engaged in illegal fundraising activities similar to activities that they had previously conducted that were found to be illegal by the FEC)⁴; MUR 2602 (Dec. 2, 1994) (campaign committee accepted a check from a corporation and then converted the funds into several

² The preprobable cause conciliation agreement reflects Commission's and respondents' agreement to forgo investigation of whether violations were knowing and willful after a reason to believe finding.

³ This matter was ultimately settled without a knowing and willful violation apparently based, at least in part, on respondent's statements in an affidavit that "the violations were a mistake" and he had "taken steps to become knowledgeable about campaign laws to prevent future violations." Id.

⁴ Here the concilitation agreement included only the contention that the Commission believed a knowing and willfull violation occurred. Even where the corporation was conducting extensive activity which it was on notice violated the Act, the Commission did not ultimately impose a knowing and willful violation.

different forms of contributions, including several cashiers' checks in the names of individuals).

Nothing approaching a conscious disregard for the law occurred here. As in AFL-CIO v. FEC, Respondents disclosed the activities related to the loan and its repayment on the public record. While mistakes may have been made in reporting the committee's activities, Respondents did not attempt to hide or "disguise" anything. Respondents understood that the State Committee was permitted to transfer funds to the federal committee and repay the loan proceeds.

The present case is different in another fundamental respect from the MURs cited above and others where the Commission has found knowing and willful violations. Other MURs have generally involved the infusion of corporate funds into the political system and attempts to conceal the true source of contributions. Some of the cases have revealed extensive conspiracies to channel corporate funds to employees as reimbursements. Some have involved coercion by employers to raise political contributions. See MURs 254, 256. These are violations that strike at the heart of the FECA's prohibition on corporate contributions and contributions in the name of another. They also reflect an attempt to conceal the identities of contributors.

Here the contributions involved were from individuals, not corporations. On their face, these contributions were permitted under state law and were from permissible sources under federal law. There was no attempt to avoid disclosure or conceal the identities of contributors. Between the federal and state filings, the public record was complete. Any errors that may have been made in aggregating the contributions to the state and federal committees were due to the inexperience of the individuals volunteering their time to the campaign, not a disregard of the law.

II. Reporting of Activity Between the Committees

The State Committee understood, as discussed above, that because the transfer to Mascara for Congress was

made up of funds loaned by the candidate, re-registration was not required under federal law. This and subsequent transfers in the amount of \$12,500 were disclosed on the State Committee's Pennsylvania State Report and the Congress Committee's federal report.

Reports of the State Committee were prepared and filed solely for the purpose of disclosing these transfers and any other federal activity. See Affidavit of Judith Cap ¶¶ 4, 5, Exhibit 6. Pennsylvania law required only that the Committee file one Annual Report during a non-election year. The Committee, however, filed preelection and post-election reports in order to ensure that all activity of the State Committee was on the public record. Subsequent reports were filed to disclose the contributions that were used to repay the bank loan and all repayments.

III. Reporting of Bank Loans

The Commission's Factual and Legal Analysis states that the errors made by Mascara for Congress in filing its Schedule C-1 indicate "a serious lack of concern for the filing of accurate reports." This statement defies the facts in this case.

The Factual and Legal Analysis incorrectly states that "no personal residence or other particular real estate [was] offered as collateral for the loan." Factual and Legal Analysis at 3. This statement is contrary to the sworn testimony of a Vice President of Charleroi Federal Savings Bank (Exhibit 7) and the Bank's statement of collateral attached as Exhibit 8 to this response. The affidavit of Joel Rebovich, Vice President of Charleroi Federal Savings Bank, states: "Under the terms and conditions of the Promissory Note, Charleroi Federal Savings Bank could have gone against any and all of these assets if Congressman Mascara had failed to make the requisite repayments on the loan." See Exhibit 7, Rebovich Aff. at ¶ 7. Mr. Rebovich has confirmed in a subsequent letter: "[Mr. Mascara] executed a confession judgment note along with a mortgage on the property known as 609-611 Fallowfield Avenue, Charleroi, PA and 831 Lincoln Avenue, Charleroi, PA. Due to your excellent credit record and performance, the Bank elected to not record the executed mortgage. The effect was to carry the note unsecured until a failure to pay or default occurred. As a result of excellent payment, the note was refinanced and the unrecorded mortgage was voided." See Exhibit 8.

Therefore, the statement in the C-1 that the loan was secured by the candidate's personal residence is not "inaccurate" as suggested in the Factual and Legal Analysis. The house specifically served as collateral. Personal bank accounts and other properties also served as collateral. See Exhibit 7, Rebovich Aff. At \$\mathbb{M}\$ 6 and 7. It was the understanding of those completing the C-1, based on a conversation with the Committee's Reports Analyst, that so long as "sufficient" collateral to cover the loan amount was disclosed nothing more was required. Thus, only the house was listed as collateral.

The Commission originally raised the issue of whether the candidate had sufficient personal assets to secure the loan. Respondents demonstrated in their earlier response that Mr. Mascara's assets were more than sufficient to guarantee the bank loan. The Commission has now shifted its focus to the issue of whether the collateral was stated accurately on the C-1 and whether the bank had a "perfected security interest" in the residence. The Bank could have gone against any and all of the assets of Congressman Mascara including his residence on which he gave the Bank a mortgage. The decision of the Bank not to record its interest in the residence in order to perfect its secured interest was not within Mr. Mascara's or Respondent's control or knowledge.

Moreover, the issue of whether the security interest was perfected or not certainly does not warrant the suggestion that Respondents "did not take seriously their reporting responsibilities" with regard to the loan. Respondents sought and followed the guidance of the Commission in completing the Schedule C-1. The statements made in that document were accurate and satisfied the requirements under the FEC's regulations to assure repayment. See 11 C.F.R. § 100.7(b)(11)(ii). The Commission has ruled that "loans which do not meet the criteria set out by the regulations for these two sources [traditional collateral with a perfected security interest and other sources of repayment including future income] are considered on a case-by-case basis, based on a totality of their circumstances to determine whether they were made on a basis which assures repayment." Advisory Opinion 1994-26, citing Explanation and Justification, Regulations on Loans from Lending Institutions to Candidates, 56 Fed. Reg. 67118, 67119. See also, FEC Campaign Guide for Congressional Candidates and Committees at 11. Here it is clear that there were more than sufficient assets to assure repayment and the Bank secured those assets to satisfy

its lending standards.

As demonstrated through correspondence with the Commission, Respondents have worked diligently to ensure that any errors made due to their lack of experience with federal law were corrected promptly and thoroughly. Moreover, at no time was the public deprived of the essential information regarding the financing of Congressman Mascara's 1992 campaign.

It is essential to ensure a complete understanding of the facts of this matter that the Committee's efforts to comply with the Commission's reporting regulations are presented.

Sincerely,

Robert F. Bauer

B. Holly Schadler

Counsel to Respondents

Enclosures

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SECTION 2.2

ALL OTHER CONTRIBUTIONS AND RECEIPTS — OVER \$250.00 (Except Political Committee Contributions)

USE THIS SECTION TO ITEMIZE ALL OTHER CONTRIBUTIONS WITH AN AGGREGATE VALUE OVER \$250.00 FOR THE REPORTING PERIOD.

(Excluding Contributions Received From Political Committees Listed on Section 2.1).

NAME OF CANDIDATE, COMMITTEE O		ORTING PERIOD 3-92 to 5-18-92
Full Name, Mailing Address and Zip Code of Contributor The age of Wolocoe 177 accass 831 Linicolse acc. (Larbert PA 1502; Employer Name And Address or Principal Place of Business	Occupation	Aggregate Value
Washington County	Date Receive WIRED DIRECTLY TO MAKEN FOR CONTRESS - NS. 4-16-92 LOAN-)	40.000.00
Full Name, Mailing/Address and Zip Code of Contributor	Occupation	. 'Aggregate Value
Employer Name And Address or Principal Place of Business	Date Received	
Full Name, Mailing Address and Zip Code of Contributor	Occupation	Aggregate Value
Employer Name And Address or Principal Place of Business	Date Received	
Full Name, Mailing Address and Zip Code of Contributor	Occupation	Aggregate Value
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Employer Name And Address or Principal Place of Business	Date Received	
Full Name, Mailing Address and Zip Code of Contributor	Occupation	Aggregate Value
Employer Name And Address or Principal Place of Business	Date Received	
Full Name, Mailing Address and Zip Code of Contributor	Occupation	Aggregate Value
Employer Name And Address or Principal Place of Business	Date Received	
Subtotal This Page (Optional)		40,000.00
Total This Period — Enter on Schedule I — Summary	of Contributions and Receipts — Box C	

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SCHEDULE III UNPAID DEBTS AND OBLIGATIONS

NAME OF CANDIDATE, COMMITTEE OR LOSSYIST		REPORTING PERIOD		
DATE(S)	FULL NAME, MAKING ADDRESS AND ZIP CODE OF CREDITOR	DES	CRIPTION OF DEST	AMOUNT
V-16-92	Muscara falling rece til Box 1109 Staskington, PA 15301	MAE ?	MONSPER FROM	40,000.00
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Subtotal This	Page (Optional)			
fotal — Enter	on Page 1 (Face Sheet) — Item F			10,000.

SCHEDULE A

TEMIZED RECEIPTS

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FOR UNI NAME

Any information copies from each Property and Sections in any too be sold or used by any passes, for the purpose of anisotropy contributions or her consequences, other than soling the same and address of any political commissions to collect quarterlying from each terminate.

NAME OF COMMITTEE IN PAS

MASTAPA CAMPAIGN COMMITTEE	Name of Employer	Clate (Imposite day, year)	Amount of Each
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Crys . Not 1 1 1:032	Occupation		
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	Occupation		
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N.	AME OF CANDIDATE, COMMITTEE OR LOSSYIST		REPORT	TING PERIOD	
MASCARA	CAMPAIGN COMMITTEE		From 5/29/9	2 To 9/14/92	
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE OF CREDITOR		MPTION OF DEBT	AMOUNT	
831 Lincoln Avenue		(\$40,000) Loan to Campaign		\$32.000.00	
5/28/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022	Loan t	o Campaign	1,000.00	
5/28/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022	Loan t	o Campaign	1,000.00	
5/28/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022		o Campaign	1,000.00	
9/14/92	Frederick/Schneiders, Inc. 1818 N Street, N.W., Suite 505 Washington, D.C. 20036	of Wash	conduct poll . Co. voters 'd. invoice)	4.400.00	
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sbtotal This	Page (Optional)		•	\$39,400.00	
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		RTING PERIOD 92 To 10/19/92			
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE DESCRIPTION OF DEBT		RIPTION OF	AMOUNT	
1/16/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022 Frank R. & Dolores Mascara	(\$40,000) Loan to Masoara for Congress Campaign			
6/28/92	831 Lincoln Avenue Charleroi, PA 15022	Loan to	Campaign	\$ 1,000.00	
6/28/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022	Loan to	Campaign	\$ 1,000.00	
6/28/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022	Loan t	o Campaign	\$ 1,000.00	
1/16/92 - 0/05/92	Total accrued bank interest on \$40,000 loan	Interes	t on Loan	\$ 1,266.28	
				186	
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	n Page 1 (Face Sheet) — ItemF	727 6 2 7 8 2 7 20 12 12 14 14 12 14 14 14 14 14 14 14 14 14 14 14 14 14	•	\$35,266.28	

MASCARA CAMPAIGN COMMITTEE			ORTING PERIOD 0/92 To 12/31/92	
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE DESCRIPT		AMOUNT	
4/16/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022	\$40,000 loan plus bank interest accrued until 12/31/92	35,344.07	
5/28/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022	Loan	1,000.00	
5/28/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022	Loan	1,000.00	
5/28/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022	Loan	1,000.00	
0/28/92	Committee to Elect Petrosky 2469 Jefferson Avenue Washington, PA 15301	Loan	750.00	
			-	
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14.				
Subtotal This	39,094.07			

	NAME OF CANDIDATE, COMMITTEE OR LOBBYIST REPORT			
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE OF CREDITOR	DESCRIPTION OF DEBT	93 To 5 - 9 - 9 AMOUNT 99067.07	
4-16-92	Frenk R. & Nolore Mascara	384.96 interest		
5-28-92		Lan	1,000.00	
5-28-92	Trank R. & Bolow Mescara Committee to Clark Petersky 2469 Jufferson ansnue 24achington, PA 15301	Loan	1,000.00	
5-28-92	Amountles + Mad Deterate	Loan	1,000.00	
10-28-92	2469 Jefferson avenue 24achington PA 15301	Loan	750.00	
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Subtoital This F	Page (Optional)		33,8170	
Total - Enter o	on Page 1 (Face Sheet) — Item F		33,817.07	

NAME OF CANDIDATE, COMMITTEE OR LOSSYIST		REPORTING PERIOD			
MASCARA	CAMPAIGN COMMITTEE		From 5/4/	93 To 6/7/93	
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE OF CREDITOR	DESCRIPTION OF DEBT Loan plus accrued interest to date		AMOUNT \$29,108.85	
4/16/92	Frank R. & Dolores Mascara 831 Lincoln Avenue Charleroi, PA 15022				
5/28/92	Frank R. & Dolores Mascara	Loan		1,000.00	
5/28/97	Frank R. & Dolores Mascara	Loan		1,000.00	
5/28/93	Frank R. & Dolores Mascara Committee to Elect Petrosky	Loan		1,000.00	
10/28/92	2469 Jefferson Avenue Washington, PA 15301	Loan		750.00	
				40	
ubtotal This Pa	ge (Optional)	-		\$32,858.85	
Total — Enter on Page 1 (Face Sheet) — Item F			\$32,858,85		

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SCHEDULE III UNPAID DEBTS AND OBLIGATIONS

Mascara Campaign Committee			From /-/- 93 To /2 -51-93		
DATE(S)	FULL NAME, MAKING ADDRESS AND ZIP CODE OF CREDITOR JANA R. MAKING ADDRESS AND ZIP COD	DESCRIPTION OF DEBT		AMOUNT	
2-31-93		Loans internal	(include	5,640	2.00
				1	
			_		
ubtotal This Pa	Page 1 (Face Sheet) — Item F		•	5.642	2.06

	CAMPAIGN COMMITTEE OR LOBBYIST		From 1/1/94 To 12/31/94		
DATE(S)	FULL NAME, MAILING ADDRESS AND ZIP CODE OF CREDITOR	DESCRIPTION OF DEBT	AMOUNT		
12/31/94	Frank R. Mascara (Candidate) 831 Lincoln Avenue Charleroi. PA 15022	Balance due on loan (includes interest)	\$6.012.39		
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Keit .					
Subtotal This F	Page (Optional)	-			
Total - Enter o	\$6,012.39				

January 20, 1995

Larry Spahr, Director Washington County Elections Office 201 Courthouse Square Washington, PA 15301

Dear Mr. Spahr:

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The purpose of this correspondence is to inform you of the termination of the Mascara Campaign Committee.

The unpaid debt in the amount of \$6,012.39 is the balance of a personal loan to the campaign committee from the candidate. Please be advised that the candidate, Frank R. Mascara, hereby absolves the campaign committee from the unpaid debt of \$6,012.39.

If you have any questions regarding this matter, please contact me at (412) 228-6720.

Yours truly,

Justi a. Cap

Treasurer

Mascara Campaign Committee

BRPORE THE FEDERAL ELECTION COMMISSION

MUR 4194

AFFIDAVIT OF JUDITH A. CAP

I, Judith A. Cap, hereby state as follows:

- I have personal knowledge of the facts set forth herein and if called to testify in this matter, I would testify as set forth herein.
- I was the treasurer of the Mascara Compaign Committee from James 1992 watll its tecnination in 1994.
- 3. During 1992 and 1993, the State Committee was required under Pennsylvania law to file an Assutal Report on January 31, 1993 and January 31, 1994. No other reports were required to be filled because Mr. Masonza was not a candidate for election in these years.
- 4. The reports covering the periods 1/1/92-4/12/92, 4/13/92-5/18/92, 5/19/92-9/14/92, 9/15/92-10/19/92, 10/20/92-12/31/92, 1/1/93-5/3/93, and 5/4/93-6/7/93 were prepared and filed for the purpose of disclosing transfers from the State Committee to Mascars for Congress.
- These reports were filed with the State Elections Commission in order to disclose all federal-related activity;

Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjusy under the laws of the United States of America that the foregoing is true and correct. Executed this day of May, 1995.

Andreal Com Cape

BEFORE THE FEDERAL ELECTION COMMISSION

MUR 4194

AFFIDAVIT OF JOEL C. REBOVICH

I, Joel C. Rebovich, hereby state as follows:

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- 1. I have personal knowledge of the facts set forth herein and if called to testify in this matter, I would testify as set fourth herein.
- 2. I serve as the Vice President at Charleroi Federal Savings Bank (the "Bank"). I have been employed by the Bank since September 15, 1986.
- 3. As evidenced by the Promissory Note dated April 16, 1992 (attached as Exhibit A), and the Schedule C-1 dated September 14, 1993 (attached as Exhibit B), Congressman Mascara took out a loan with the Bank in the amount of \$40,000.00 at 7.5 percent interest payable in 180 days.
- 4. The Schedule C-1 states that the collateral to secure the loan was the personal residence of Congressman Mascara valued at \$55,000.00.
- 5. At the time Congressman Mascara applied and was approved for the loan, he and his wife had combined assets of
- 6. Any and all of these assets could have served as collateral for the loan of \$40,000.00.
- 7. Under the terms and conditions of the Promissory Note, Charleroi Federal Savings Bank could have gone against any and all of these assets if Congressman Mascara had failed to make the requisite repayments on the loan.

Pursuant to 28 U.S.C. 1746, I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed this 3rd day of May, 1995.

Joel C. Repoyich

FIRST STREET AND MCKEAN AVENUE CHARLERTI, MA 1/022 PHONE 412-483-3366

July 25, 1996

Congressman and Mrs. Frank Mascara 831 Lincoln Avenue Charleroi, PA 15022

IN RE:

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CHARLEROI FET/FRAI. SAVINGS BANK 1992 INDEBTEDNESS (\$40,000)

Dear Congressman and Mrs Mascara

In regard to the above referenced indebtedness, please be advised that at the time you created this indebtedness you executed a confession of judgement note along with a mortgage on the property known as 609-11! Fallowfield Avenue, Charleroi, PA and 831 Lincoln Avenue, Charleroi, PA. Due to your excellent credit record and performance, the Bank elected to not record the executed mortgage. The effect was to carry the note unsecured until a failure to pay or default occurred. As a result of excellent payment, the note was refinanced and the unrecorded mortgage was voided at have attached a copy of the unrecorded void mortgage.

I hope this commun canon will clarify the inquiry, but if you need further verification please feel free to call my office

Very truly yours,

CHARLEROI FEDERAL SAVINGS BANK

Beull of

Joel C. Rebolach

Vice President, Lending

JCR:pz Attachment

cc Attn Holly Schalder c/o Perkins Coie 607 14th Street NW Suite 800 Washington, DC 20005

PERKINS COIE

A LAW PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS 607 FOURTEENTH STREET, N.W. WASHINGTON, D.C. 20005-2011 TELEPHONE: 202 628-6600 · FACSIMILE: 202 434-1690

September 25, 1996

Elizabeth Stein, Esq.
Office of the General Counsel
Federal Election Commission
Sixth Floor
999 E Street, N.W.
Washington, D.C. 20463

Re: MUR 4194

Dear Ms. Stein:

This letter confirms our conversation that Respondents will submit a supplemental response in MUR 4194 on Monday, October 7, 1996.

Sincerely,

Lolly Schadler (2cm)

Counsel to Respondents

[23607-0001/DA962690.030]

PERKINS COIE

A LAW PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS
607 FOURTEENTH STREET, N.W. WASHINGTON, D.C. 20005-2011
TELEPHONE 202 628-6600 FACSIMILE 202 434-1690

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October 7, 1996

Elizabeth Stein, Esq.
Office of the General Counsel
Federal Election Commission
Sixth Floor
999 E Street, N.W.
Washington, D.C. 20463

Re: MUR 4194

Dear Ms. Stein:

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Pursuant to our meeting on September 20, 1996, I am filing this supplemental response and affidavit on behalf of Respondents to address the issues we discussed in this matter.

1. <u>Issue</u>. How were the funds raised to repay the bank loan from Charleroi Federal Savings Bank?

The funds were raised by several individuals primarily through telephone calls and personal solicitations. No fundraiser was held for the purpose of raising these funds.

[23607-0001/DA962760.008]

Elizabeth Stein, Esq.
Office of the General Counsel
October 7, 1996
Page 2

3. <u>Issue</u>. You asked that we address the issue of why the bank loan funds were first loaned to the State Committee and subsequently transferred to the federal committee.

At the time Congressman Mascara decided to run for federal office he had a state committee that had been in existence since 1973 to support his campaigns for both Comptroller and County Commissioner. His campaign for Congress began in March and ended six weeks later in April, 1992. Except for that brief period of time during which he ran for Congress, Congressman Mascara had conducted all of his campaign activity through the State Committee. In order to provide the necessary funds to initiate his Congressional campaign, funds in an amount of approximately \$10,000 were transferred from the State Committee to the federal committee. Subsequent to that transfer, the bank loan was similarly treated as a transfer from the state to the federal committee.

At the time the loan was made, the Federal Election Commission's regulation permitted transfers from a state to a federal committee so long as the state committee could demonstrate that it had sufficient federally permissible funds to make such a transfer. The Congressman had historically used the State Committee to conduct all of his political activities and saw no reason to deviate from this practice. Therefore, the bank loan was considered a loan from the State Committee to the federal committee and reported accordingly. See Respondents' response to the Federal Election Commission dated July 26, 1996 for more detail regarding the reporting of this loan.

Contrary to the suggestion in the Factual and Legal Analysis, there was absolutely no intention at the time of the loan or subsequently to raise excessive funds through the State Committee to repay the federal committee's debt. See Affidavit of Edward Mendola at § 5. When the funds were raised to repay the loan, the campaign was over. The fundraising was conducted largely by a few volunteers who were not familiar with federal campaign finance laws, having only worked on a federal campaign for just over six weeks.

Under Pennsylvania law, the State Committee was permitted to raise unlimited funds from individual sources. At the time the funds were being raised, the State Committee was also raising funds to conduct both County Commissioner campaign activities and to repay the bank loan. This caused confusion regarding the requirement to aggregate contributions with those to the federal campaign. As a consequence,

Elizabeth Stein, Esq.
Office of the General Counsel
October 7, 1996
Page 3

contributions to the State Committee were not uniformly aggregated with contributions to the federal committee. While errors may have been made in raising funds to repay the loan, any use of excessive funds for this purpose was inadvertent and not connected in any way to the initial decision to structure the loan as a transfer of funds from the State Committee.

If you have any additional questions, please feel free to contact me.

Sincerely,

B. Holly Schadler

Counsel to Respondents

Attachments

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BEFORE THE FEDERAL ELECTION COMMISSION

MUR 4194

AFFIDAVIT OF EDWARD MENDOLA

- I, Edward Mendola, hereby state as follows:
- 1. I have personal knowledge of the facts set forth herein and if called to testify in this matter, I would testify as set forth herein.
- 2. I have served as treasurer of the Mascara for Congress Committee ("MCC") since March, 1992.
- 3. I was the treasurer of the Committee at the time the decision was made to borrow funds from the Charleroi Federal Savings Bank for the purpose of making a loan to the Mascara Campaign Committee ("State Committee") and transferring those funds to MCC.
- 4. Because transfers from a state committee to a federal committee were expressly permitted under the Federal Election Commission's regulations at the time the loan was made, there was no reason not to have the loan from the State Committee to Mascara for Congress.
- 5. In structuring the loan in this manner, there was no intention to raise funds into the State Committee in excess of the federal limits to pay back the bank loan.

Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct. Executed this $4^{N_{-}}$ day of October, 1996.

Edward Mendola





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FEDERAL ELECTION COMMISSION

DEC 12 1 11 PH *96

WASHINGTON, D.C. 20463

December 10, 1996

I WO WY	I ALMORANDUM		
TO:	OGC Docket		12
FROM:	Rosa E. Swinton Accounting Technician	Leslie D. Brown Disbursing Technician	12
SUBJECT	: Account Determination for	Funds Received	12 PH '96
1562, da check and account t name ass	ted December 9, 1996 , for the any correspondence is being	m Mascara for Congress, check ne amount of \$10,000.00. A cong forwarded. Please indicate below and give the MUR/Case number	py of the
TO:	Rosa E. Swinton	Leslie D. Brown Disbursing Technician	
FROM:	OGC Docket By QQ		
SUBJECT	: Disposition of Funds Recei	ved	
MUR/Cas	reference to the above check is se number is 4194 a a ura for congress andicated below:	n the amount of \$_t0,000.00 the nd in the name of Place this deposit in the name of	he
	✓ Budget Clearing Accou	int (OGC), 95F3875.16	
	Civil Penalties Accoun	t, 95-1099.160	
	Other:		
Signature	Olexander	12-13-96 Date	

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW
DEDICATED TO KEEPING THE PUBLIC INFORMED

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ellon Bank 1-10 (070156 211-1:04 3000 25 11: 110 117 23011-1		Commission
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FEDERAL ELECTION
COMMISSION
SEGRETARIAT

BEFORE THE FEDERAL ELECTION COMMISSION 7 2 57 PM 10

In the Matter of	
Mascara for Congress and	MUR 4194
Edward Mendola, as treasurer	CENCITIVE
Mascara Campaign Committee and	9EU9IIIAE
Judith A. Cap, as treasurer	

GENERAL COUNSEL'S REPORT

I. BACKGROUND

Attached is a conciliation agreement submitted on behalf of Mascara for Congress and Edward Mendola, as treasurer, and Mascara Campaign Committee and Judith A. Cap, as treasurer ("Respondents"). Attachment 1. The attached agreement contains facts and admissions relating to various activity conducted during the course of Congressman Mascara's unsuccessful 1992 campaign for the U.S. House of Representatives together with a civil penalty of \$50,000. The agreement additionally requires that Respondents refund \$12,500 in excessive contributions received. For the reasons set forth below, this Office recommends the Commission accept the attached agreement and close the file in this matter.

This matter resulted from a referral from the Reports Analysis Division in 1994.

In April 1992, Frank R. Mascara ran in the primary election for the House of Representatives in the 20th district of Pennsylvania. At that time, Mascara Campaign Committee, Mr. Mascara's existing state committee ("State Committee,") registered with the Commission in order to

Respondents submitted \$10,000 towards the payment of the civil penalty as specified in the agreement.

Although defeated in the 1992 primary, Congressman Mascara was subsequently elected in 1994 and 1996, and is currently a member of Congress.

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transfer funds to the Federal Committee. The State Committee correctly reported the transfer, demonstrated that it came from permissible funds, and requested termination. The Commission granted the State Committee's request for termination and informed the State Committee that if additional transfers were made, the State Committee would need to re-register and file reports of the transfers with the Commission. However, during 1992 and 1993, the State Committee made \$52,500 in transfers without re-registering or reporting the transfers to the Commission.

Of the \$52,500 in unreported transfers, \$40,000 originated form a bank loan obtained by the candidate, the terms of which were misreported to the Commission. While the Schedule C-1 filed by Mascara for Congress ("Federal Committee") in response to an RFAI reported that the loan was secured by a personal residence valued at \$55,000, and that the lender had a perfected security interest in the collateral, the investigation subsequently revealed that the lender did not perfect a security interest in any collateral offered for the loan, and the personal residence valued at \$55,000 was, at best, only a portion of the collateral made available to the bank. The Federal Committee also failed to file a 48 hour contribution notice for the bank loan as well as failing to file 48 hour notices for thirty-three other contributions.

After the conclusion of the primary campaign, the State Committee repaid the \$40,000 candidate bank loan spent on the federal campaign without reporting the repayments. The repayments were made both with funds raised from donors who had already made the maximum allowable contribution to the Federal Committee, and from contributions in excess of \$1,000 made directly to the State Committee. At least \$12,500 was solicited from donors who had already made the maximum permissible contribution to the Federal Committee. This method of handling the loan, contributing it to the State Committee, immediately transferring it to the

Federal Committee, then making unreported repayments from the State Committee which appear to have contained excessive contributions, suggested that the transaction was a scheme designed to knowingly and willfully repay the loan with funds not available through the Federal Committee.

II. DISCUSSION OF PROPOSED CONCILIATION AGREEMENT

III. GENERAL COUNSEL'S RECOMMENDATIONS

- Accept the attached conciliation agreement submitted on behalf of Mascara for Congress and Edward Mendola, as treasurer, and Mascara Campaign Committee and Judith A. Cap. as treasurer
- 2. Close the file.

Lawrence M. Noble General Counsel

12.27.96

Date

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BY

Lois G. Lerner

Associate General Counsel

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of
)
Mascara for Congress and
Descara Mendola, as treasurer;
Mascara Campaign Committee and
Judith A. Cap, as treasurer.
)

CERTIFICATION

- I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on January 3, 1997, the Commission decided by a vote of 4-0 to take the following actions in MUR 4194:
 - 1. Accept the conciliation agreement submitted on behalf of Mascara for Congress and Edward Mendola, as treasurer, and Mascara Campaign Committee and Judith A. Cap, as treasurer, as recommended in the General Counsel's Report dated December 27, 1996.
 - 2. Close the file.

Commissioners Aikens, Elliott, McGarry, and Thomas voted affirmatively for the decision. Commissioner McDonald did not cast a vote.

Attest:

1-6-97 Date 7 Marjorie W. Remons Secretary of the Commission

Received in the Secretariat: Fri., Dec. 27, 1996 2:57 p.m. Circulated to the Commission: Mon., Dec. 30, 1996 11:00 a.m. Deadline for vote: Fri., Jan. 03, 1997 4:00 p.m.

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

January 8, 1997

B. Holly Schadler, Esq.
Perkins Coie
607 Fourteenth St., N.W.
Washington, D.C. 20005-2011

RE: MUR 4194
Dolores Mascara

Dear Ms. Schadler:

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On March 17, 1995, the Federal Election Commission found reason to believe your client Dolores Mascara had violated 2 U.S.C § 441a(a)(1)(A), a provision of the Federal Election Campaign Act of 1971, as amended. On June 11, 1996, after considering the circumstances of the matter, the Commission determined to take no further action against Dolores Mascara. Accordingly, the Commission closed its file in this matter as it pertained to her at that time.

This letter is to advise you that this matter is now closed. The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and the matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon receipt.

If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Elizabeth M. Stein

Elydeth M Sta

Attorney



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20461

January 8, 1997

B. Holly Schadler, Esq. Perkins Coie 607 Fourteenth St., N.W. Washington, D.C. 20005-1690

RE: MUR 4194

Mascara for Congress and Edward Mendola, as treasurer

Mascara Campaign Committee and Judith A. Cap, as treasurer

Dear Ms. Schadler:

On January 3, 1997, the Federal Election Commission accepted the signed conciliation agreement submitted on behalf of your clients in settlement of violations of the Federal Election Campaign Act of 1971, as amended. Accordingly, the file in this matter has been closed.

The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. In addition, although the complete file must be placed on the public record within 30 days, this could occur at any time following certification of the Commission's vote. If you wish to submit any factual or legal materials to appear on the public record, please do so as soon as possible. While the file may be placed on the public record before receiving your additional materials, any permissible submissions will be added to the public record upon reseipt.

Information derived in connection with any conciliation attempt will not become public without the written consent of the respondent and the Commission. See 2 U.S.C. § 437g(a)(4)(B). The enclosed conciliation agreement, however, will become a part of the public record.

B. Holly Schadler, Esq. MUR 4194 Page 2

Enclosed you will find a copy of the fully executed conciliation agreement for your files. Please note that the balance of the civil penalty is due within 60 days of the conciliation agreement's effective date. If you have any questions, please contact me at (202) 219-3690.

Sincerely,

Clyptoth M. Stein

Attorney

Enclosure Conciliation Agreement

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BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)
Mascara for Congress and) MUR 4194
Edward Mendola, as treasurer	
Edward Mendola, as treasurer	
Mascara Campaign Committee and	'
Judith A. Cap, as treasurer)
)

CONCILIATION AGREEMENT

This matter was initiated by the Federal Election Commission ("Commission"), pursuant to information ascertained in the normal course of carrying out its supervisory responsibilities. The Commission found reason to believe that Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. §§ 434(a)(6)(A), 434(b) and 11 C.F.R. § 104.3(d), and knowingly and willfully violated 2 U.S.C. § 441a(f). The Commission also found reason to believe that Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. §§ 433(a), 434(b), and knowingly and willfully violated 2 U.S.C. § 441a(f), and 11 C.F.R. § 102.5.

NOW, THEREFORE, the Commission and the Respondents, having participated in informal methods of conciliation, prior to a finding of probable cause to believe, do hereby agree as follows:

- I. The Commission has jurisdiction over the Respondents and the subject matter of this proceeding, and this agreement has the effect of an agreement entered pursuant to 2 U.S.C. § 437g(a)(4)(A)(i).
- II. Respondents have had a reasonable opportunity to demonstrate that no action should be taken in this matter.
 - III. Respondents enter voluntarily into this agreement with the Commission.

IV. The pertinent facts in this matter are as follows:

- Mascara for Congress ("Federal Committee") is the authorized principal campaign committee of Congressman Frank R. Mascara, and is a political committee within the meaning of 2 U.S.C. § 431(4).
 - 2. Edward Mendola is the treasurer of Mascara for Congress.
- 3. Mascara Campaign Committee ("State Committee") was the campaign committee of Frank R. Mascara for his elected position as County Commissioner of Washington County, Pennsylvania from 1984 through 1994. Mascara Campaign Committee was also an authorized federal political committee affiliated with Mascara for Congress pursuant to 2 U.S.C. § 431(4) in 1992 and 1993.
 - 4. Judith A. Cap was the treasurer of the Mascara Campaign Committee.
- 5. In April 1992, Mr. Mascara together with Dolores Mascara obtained a loan for \$40,000 from the Charleroi Federal Savings Bank which they contributed to the Mascara Campaign

 Committee and Judith A. Cap, as treasurer. Mascara Campaign Committee transferred the bank loan to Mascara for Congress and Edward Mendola, as treasurer, where it was used in connection with Frank R. Mascara's 1992 federal election campaign.
- 6. The Act requires that a bank loan obtained by a candidate be reported in the first report following a political committee's receipt of the loan. 2 U.S.C. § 434(b), 11 C.F.R. § 104.3(d)(1). Commission regulations require that a Schedule C-1 be filed which contains the date and amount of the loan; the interest rate and rate of repayment; the types and value of collateral that secure the loan and whether the security is perfected; and a certification from the lending institution vouching that the terms of the loan as reported are accurate, that they are aware of the Commission's loan

regulations, and that the loan is made on a basis that assures repayment and with no more favorable rates or terms than other loans. Id.

- 7. The Schedule C-1 filed in connection with the \$40,000 loan reported that the loan was secured by a personal residence valued at \$55,000 and that the bank had a perfected security interest in the collateral. The investigation in this matter has revealed that in addition to the candidate's personal residence, collateral for the loan included personal bank accounts and other properties owned by the candidate. While the bank could have proceeded against any and all assets of Congressman Mascara, including the residence on which he gave the bank a mortgage, the bank did not perfect its security interest in the residence as stated in the Schedule C-1.
- 8. Commission regulations also require that a copy of the loan or line of credit agreement which describes the terms and conditions of a loan or line of credit be filed together with a Schedule C-1. 11 C.F.R. § 104.3(d)(2). Mascara for Congress has provided these documents to the Commission.
- 9. Mascara for Congress and Edward Mendola, as treasurer, reported the receipt of draws on two lines of credit in April 1992. While the required Schedule C-1s were filed which accurately represented the terms of the lines of credit, along with bank statements evidencing the draws, the original agreements for the lines of credit were not provided in violation of 11 C.F.R. § 104.3(d)(2).
- political committees under specified conditions. 11 C.F.R. § 110.3(c)(6). In order to transfer in excess of \$1,000 in any calendar year, state committees were required to register with the Commission as federal political committees and file reports disclosing the original source of the transfer to ensure the transfer was not composed of funds considered excessive or prohibited under the Act. 2 U.S.C. §§ 433, 434(b)(4)(B), 11 C.F.R. § 110.3(c)(6).

- 11. Mascara Campaign Committee registered with the FEC on April 6, 1992 as an authorized committee. Mascara Campaign Committee transferred \$10,635 to Mascara for Congress and requested termination under federal Law.
- On April 28, 1992, Mascara Campaign Committee and Judith A. Cap, as treasurer transferred the \$40,000 bank loan to Mascara for Congress and Edward Mendola, as treasurer.

 Mascara Campaign Committee and Judith A. Cap, as treasurer, failed to file a report with the Commission disclosing the transfer or the source of the transferred funds in violation of 2 U.S.C. § 434(b)(4)(B).
- transfers to Mascara for Congress: \$2,500 on June 11, 1992; \$3,000 on August 11, 1992; \$1,000 on August 12, 1992; \$3,000 on September 9, 1992; and \$3,000 on May 5, 1993. The Commission sends correspondence to all committees and treasurers at the time termination is granted notifying them of the obligation to re-register and report in the event that further federal activity is undertaken. The Mascara Campaign Committee contends that it was not aware that the Committee was required to register and report to the FEC transfers that were made up of funds borrowed from the candidate. While the transfers in the amount of \$12,500 were disclosed on Mascara Campaign: Committee's Pennsylvania state reports in a timely manner, the Committee did not re-register with the Commission in violation of 2 U.S.C. § 433(a) and did not report the transfers to the FEC in violation of 2 U.S.C. § 434(b)(4)(B). The receipts of these transfers were disclosed in the Mascara for Congress federal reports in a timely manner.
- 14. A state committee which undertook any federal activity other than transfers or joint fundraising, would also be required to operate in accordance with the provisions of 11 C.F.R. § 102.5 there in effect for political committees conducting both federal and non-federal activity. The

state committee would be required to either establish separate federal and non-federal accounts, or to operate the state committee in accordance with the limitations and prohibitions of the Act.

11 C.F.R. § 102.5(a)(1).

- Judith A. Cap, as treasurer, made 16 payments, totaling \$41,261, on the \$40,000 bank loan obtained by the Mascaras. By repaying the \$40,000 loan on behalf of the Mascara for Congress and Edward Mendola, as treasurer, Mascara Campaign Committee and Judith A. Cap, as treasurer, triggered the requirements of 11 C.F.R. § 102.5 requiring Mascara Campaign Committee to either establish a federal account for contributions used for making the loan payments, or operate the State Committee in accordance with the Act. Mascara Campaign Committee accepted \$21,742 from 21 donors which exceeded the limits of the Act but were permissible under Pennsylvania law. \$12,250 of the \$21,742 came from donors who had already contributed the maximum allowable amount to the affiliated Federal Committee.
- 16. Mascara Campaign Committee accepted \$21,742 from 21 donors which exceeded the limits of the Act. By failing to establish federal and non-federal accounts and segregate the funds, and by soliciting contributions from donors who had made the maximum permissible contribution to the affiliated committee, Mascara Campaign Committee and Judith A. Cap, as treasurer, accepted \$21,742 in violation of 2 U.S.C. § 441a(f) and 11 C.F.R. § 102.5(a).
- 17. Of \$21,742 in excessive contributions accepted by Mascara Campaign Committee,
 \$12,250 came from donors who had already contributed the maximum allowable amount to
 Mascara for Congress and Edward Mendola, as treasurer. By allowing the affiliated State
 Committee to solicit funds from donors who had already made the maximum allowable contribution
 to Mascara for Congress, and use the funds to repay Mascara for Congress' debt, Mascara for

Congress and Edward Mendola, as treasurer, indirectly accepted \$12,250 in excessive contributions in violation of 2 U.S.C. § 441a(f).

- While the Commission originally found reason to believe that Respondents knowingly and willfully violated 2 U.S.C § 441a(f), no admission of a knowing and willful violation has been required by Respondents in this agreement.
- 19. Authorized political committees of a candidate are required to file reports itemizing disbursements including the full name and address of each person receiving a loan repayment during the reporting period together with the date and amount of the repayment. 2 U.S.C. § 434(b)(5)(D), 11 C.F.R. § 104.3(b)(4)(iii). Mascara Campaign Committee failed to file reports with the Commission indicating that Mascara Campaign Committee had made 16 loan repayments, totaling \$41,261, on the \$40,000 loan from Charleroi Federal Savings Bank in violation of 2 U.S.C. § 434(b)(5)(D). Mascara Campaign Committee disclosed each of these loan repayments in its Pennsylvania state reports.
- 20. The Act requires principal campaign committees of candidates for federal office to notify, in writing, either the Secretary of the U.S. Senate, the Clerk of the U.S. House of Representatives, or the Commission, and the Secretary of State, as appropriate, of each contribution totaling \$1,000 or more received by any authorized committee of the candidate after the 20th day, but more than 48 hours before any election. The notification must be made within 48 hours after the receipt of the contribution, and must include the name of the candidate, the date of the receipt, the amount of the contribution, and the identification of the contributor. 2 U.S.C. § 434(a)(6)(A).
- 21. Mascara for Congress failed to submit 48 hour notices for 34 contributions, totaling.
 \$76,000, received between April 9 and April 19, 1992. The Commission sends information regarding the 48 hour notice provision, including the reporting and filing requirements and the

relevant dates, to all committees and treasurers. The Federal Committee contends that it understood that the first date of the 48 hour reporting period was April 10, not April 9. Therefore, the first day of reporting was missed.

- V. 1. Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. § 434(a)(6)(A) by failing to report 34 contributions, totaling \$76,000, received after the 20th day, but more than 48 hours before the 1992 Pennsylvania primary election, within 48 hours of receipt 6f the contributions. Of the \$76,000, \$40,000 consisted of the loan discussed above.
- 2. Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. § 434(b) and 11 C.F.R. § 104.3(d)(1) by filing an inaccurate Schedule C-1 stating the terms of a bank loan.
- 3. Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. § 434(b) and 11 C.F.R. § 104.3(d)(2) by failing to file the original agreements describing the terms and conditions for the two lines of credit.
- 4. Mascara for Congress and Edward Mendola, as treasurer, violated 2 U.S.C. § 441a(f) by accepting; \$12,250 in excessive contributions.
- 5. Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. § 433(a) by failing to register as a federal political committee in 1992 and 1993, and violated 2 U.S.C. § 434(b)(4)(B) by making \$52,500 in unreported transfers in 1992 and 1993.
- 6. Mascara Campaign Committee and Judith A. Cap, as treasurer, violated 2 U.S.C. § 434(b)(5)(D) by failing to report \$ 41,261 in loan repayments.
- 7. Mascara Campaign Committee and Judith At. Cap, as treasurer, violated 2 U.S.C. § 441a(f) and 11 C.F.R. § 102.5 by accepting \$21,742 which did not comply with the limitations of the Act during 1992 and 1993.

- VI. 1. Respondents will pay a civil penalty to the Federal Election Commission in the amount of fifty thousand dollars (\$50,000), pursuant to 2 U.S.C. § 437g(a)(5)(A).
- Mascara for Congress and Edward Mendola, as treasurer, will disgorge \$12,250 in
 excessive contributions, will return such contributions to the original contributors of those funds, and
 will amend their disclosure reports to reflect the receipt of the excessive contributions.
- 3. Mascara Campaign Committee and Judith A. Cap, as treasurer, will file all required disclosure reports reflecting the Committee's federal activity with the Federal Election Commission.
- VII. The Commission, on request of anyone filing a complaint under 2 U.S.C. § 437g(a)(1) concerning the matters at issue herein or on its own motion, may review compliance with this agreement. If the Commission believes that this agreement or any requirement thereof has been violated, it may institute a civil action for relief in the United States District Court for the District of Columbia.

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- VIII. This agreement shall become effective as of the date that all parties hereto have executed same and the Commission has approved the entire agreement.
- IX. Under the terms of this agreement, Respondents have paid to the Commission \$10,000 as a portion of the civil penalty provided in Paragraph VI, 1. Respondents shall have no more than 60 days from the date this agreement becomes effective to pay the remaining civil penalty balance of \$40,000, and to disgorge the appropriate fands. Respondents shall have no more than 30 days from the date this agreement becomes effective to comply with and implement the requirements contained in this agreement, and to so notify the Commission.

This Conciliation Agreement constitutes the entire agreement between the parties on the X. matters raised herein, and no other statement, promise, or agreement, either written or oral, made by either party or by agents of either party, that is not contained in this written agreement shall be enforceable.

FOR THE COMMISSION:

Lawrence M. Noble General Counsel

BY:

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Associate General Counsel

1/7/97

Date

FOR THE RESPONDENTS:

B. Holly Schadler

Counsel to Respondents

Date 12/17/96

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FEDERAL ELECTION
COMMISSION
OFFICE OF GENERAL
COUNSEL

A LAW PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS
607 FOURTEENTH STREET, N.W. WASHINGTON, D.C. 20005-20 Jan 13 42 PM '97
TELEPHONE: 202 628-6600 · FACSIMILE: 202 434-1690

January 13, 1997

Elizabeth Stein, Esq.
Office of the General Counsel
Federal Election Commission
999 E Street, N.W.
Sixth Floor
Washington, D.C. 20463



Re: MUR 4194 - Mascara for Congress Committee, Edward Mendola, as Treasurer, and Mascara Campaign Committee, Judith A. Cap, as Treasurer

Dear Ms. Stein:

We request that you place this letter on the public record to provide additional information related to the resolution of this matter. Mascara for Congress agreed to settle this matter in order to avoid the expense of continued litigation and to expeditiously conclude proceedings that related to campaign activities over four years ago. Nevertheless, as the public record demonstrates, both Mascara for Congress and Mascara Campaign Committee fully disclosed their activities. Any errors the committees may have made in the 1992 campaign were a result of inexperience with the Commission's rules.

As evidence of Respondent's good faith efforts, the conciliation agreement with the Commission does not include an admission of a knowing and willful violation because there was no basis for such a finding.

This matter arose from a loan the Mascara Campaign Committee made to Mascara for Congress during Congressman Mascara's six week campaign for Congress in 1992. At the time the loan was made, the Federal Election Commission's regulations permitted transfers from a state to a federal committee.

Every transaction and contribution related to the loan and its repayment
was reported on the public record in a manner that could be understood by anyone
reviewing the federal and state reports.

Elizabeth Stein, Esq. January 13, 1997 Page 2

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- Loans to Mascara for Congress were reported by both the federal and state committees.
 - Every contribution raised to repay the loan was disclosed.

Notwithstanding any issue raised by the Federal Election Commission, the transfers to the federal committee were consistent with federal law and the loans and repayment were disclosed. Between the federal and state committees filings, the public record was complete.

The principal objective of the campaign finance laws is to ensure that the public is fully informed about who is supporting candidates for elective office and how they are spending their campaign funds. The public record demonstrates that the activities of Mascara for Congress and Mascara Campaign Committee were entirely consistent with this objective.

Sincerely,

B. Holly Schadler

Counsel to Respondents



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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

THIS IS THE END OF MUR # 4194

DATE FILMED 2-3-97 CAMERA NO. 4
CAMERAMAN MI



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

Date: 3/5/97

_____ Microfilm

Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED HUR 4194

PERKINS COIE

A LAW PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS
607 FOURTEENTH STREET, N.W. WASHINGTON, D.C. 20005-2011
TELEPHONE: 202 628-6600 · FACSIMILE: 202 434-1690

February 6, 1997

By Federal Express

Caryn Zimmerman, Esq.
Office of the General Counsel
Federal Election Commission
999 E Street, NW
Washington, D.C. 20463

Re: MUR 4194

Dear Ms. Zimmerman:

Pursuant to our conversation, I am filing with you the report of the Mascara Campaign Committee prepared in accordance with the conciliation agreement signed in this matter and my conversations with Abigail Shaine. I understand that someone in your office will send the report to the Reports Analysis Division after reviewing them.

If you have any questions, please call me at 202-434-1634.

Sincerely,

B. Holly Schadler

BHS:bhs

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[09901-0001/DA970370.036]

STATEMENT OF ORGANIZATION

-	Mascara Campaign Comm (b) Number and Street Address	(Check if address is change	ped)	3. FEC	DENTIFICATION NUMBER
_	631 Lincoln Avenue			C00	264226 HIB STATEMENT AN AMENDA
	Charleroi, PA 15022				YES MO
3	TYPE OF COMMITTEE (Check one				
	(a) This committee is a princi	pel campaign committee. (Complet	te the candidate inform	(woled nelter.)	
	(b) This committee is an auth	norized committee, and is NOT a p	rincipal campaign com	mittee. (Complete	the condidate information
	Name of Candidate	Candidate	Party Affiliation Offi	ce Sought	State/District
:	Frank R. Mascar	Democr	at U.	S. House	PA/20th
9 ,	(c) This committee supports/o	modes only one candidate		and	is NOT an authorized comm
<u>.</u> .:	<u></u> →		(name of candidat	0)	
·::	(d) This committee is a	(National, State or subordinate)	committee of the _		ic. Republican, etc.)
	~			(Cemocrat	ic, republicar, etc.)
	(e) This committee is a separation	ate segregated fund.			
	(f) This committee supports/o	pposes more than one Federal can	ididate and is NOT a r	operate segregal	ed fund or a party commits
ē.	Name of Any Conne		Malling Address a	nd	
_	Organization or Affiliated C	committee	ZIP Codo		
	Mascara for Congress	831	Lincoln Aven		Affiliated
			rleroi, PA 1	777	MITTILLEG
7	Type of Connected Organization				
		Capital Stock Labor Organization			
	Custodian of Records: Mardly by na records.	ame, address (phone number - o	ptional) and position of	the person in pos	session of committee back
	Full Name	Mailing Addr			Title or Position
	Dolores Mascara	831 Lincoln Ave.,	Charleroi, P	15022	Chairman
8. 1	Trecourer: List the name and address	s (phone number optional) of the	treasurer of the commi	itee; and the nem	and address of any design
4	ngent (n.g., assistant trensurer).	Mailing Addr		13	Title or Position
	Judith Ann Cap	18 Maple Drive, C	harleroi, PA	15022	Treasurer
_					
	Banks or Other Depositories: List a boxes or maintains funds.	Il banks or other depositories in w	hich the committee de	positsi funds, hold	accounts, rents safety de
- 3	Name of Bank, Dep	poellory, etc.	Malling Address	and ZIP Code	
	Mellon Bank, N.A.	40 :	South Main Str	eet, Washi	ngton, PA 15301
			no and balled it is true	connect and com-	
	tilly that I have a second this Statem				
Cer	tily that I have anamhed this Statem E OR PRINT NAME OF TREASURE	R SIGNATURE OF	TREASURER		DATE
i cer	THE OR PRINT NAME OF TREASURE UDITH ANN CAP	SIGNATURE OF	TREASURER		DATE

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For further information contact Federal Election Commission Toff-free AND-424-9530

HEPURI OF HEUEIPTO AND DISBURSEMENTS

For An Authorized Committee (Summary Page)

	DDRESS (number and street) Check if different than previously reported. 831 Lincoln Avenue	2. FEC IDENTIFICATION CO026422	6
a	TY, STATE and ZP CODE STATE DISTRICT Charleroi, PA 15022	2. 16 THIS REPORT	AN AMENOMENTY
	4. TYPE OF REPORT April 15 Quarterly Report Twellth day report pr	ectiding	
	July 15 Quarterly Report election on	(Type o	d
	October 15 Quarterly Report Thirtieth day report fo	ollowing the General Election	ion
	January 31 Year End Report	in the State of	
	July 31 Mid-Year Report (Non-election Year Only)	See Dates Bel	OW
	report contains rely for Primary Election General Election	Special Election	Runoll E
	SUMMARY		
5.	Covering Period 4/16/92 through 12/31/93	COLUMN A This Period	COLUMN Calendar Year-
6.	Net Contributions (other than loans)		
	(a) Total Contributions (other than loans) (from Line 11(e))	41,261.96	41,261.96
	(b) Total Contribution Relunds (from Line 20(d))	0	0
	(c) Net Contributions (other than loans) (subtract Line 6(b) from 6(a))	41,261.96	41,261.96
7.	Net Operating Expenditures (a) Total Operating Expenditures (from Line 17).	0	0
	(b) Total Offsets to Operating Expenditures (from Lino 14)	0	0
	(c) Net Operating Expenditures (subtract Line 7(b) from 7(a))	0	0
2.	Cash on Hand at Close of Reporting Period (from Line 27)	0	Per further inform
9.	Debts and Obligations Owed TO the Committee (Itemize all on Schedule C and/or Schedule D)	0 53	Federal Election C 999 E Street, NW
10.	Debts and Obligations Owed BY the Committee (Itemize all on Schedule C and/or Schedule D)	0	Washington, DC 26 Tell Free 800-424-
Typ	ertily that I have examined this Report and to the best of my knowledge and complete. Se or Print Name of Treasurer JUDITH ANN CAP prature of Treasurer	d belief it is true, correct	Local 202-376-312
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ITEMIZED DISBURSEMENTS

Use separate schedule(s) for each category of the Detailed Summary Page

PAGE OF 1 1 1 FOR LINE NUMBER 19a

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NAME OF COMMITTEE (In Full Mascara Campaign Counittee A. Full Name, Mailing Address and ZIF Code Purpose of Disbursement Date (month Amount of Each Congressman Frank Mascara day, year) Disbursement This Period loan repayment 831 Lincoln Avenue Disbursement for: X Primary General 6/9/92 Charleroi, PA 15022 1.000 Other (specify) 7/8/92 1.000 B. Full Name, Mailing Address and ZIP Code Purpose of Disbursament Date (month, Amount of Each dey, year) Disbursement Tisls Period Congressman Frank Mascara loan repayment 831 Lincoln Avenue Disbursement for: X Primary General 1,000 7/31/92 Charleroi, PA 15022 9/9/92 Other (specify) 5.000 C. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month, Amount of Each Disbursement This Period day, year) Congressman Frank Mascara loan repayment 831 Lincoln Avenue 10/5/92 1.000 Disbursement for: X Primary General Charleroi, PA 15022 1/12/93 200 Other (specify) Purpose of Disbursement D. Full Name, Mailing Address and ZIP Code Date (month. Amount of Each day, year) Dispursement This Period Congressman Frank Mascara loan repayment 831 Lincoln Avenue 2/4/93 1,138.57 Disbursement for: X Primary General Charleroi, PA 15022 3/1/93 Other (specify) 1,000 E. Full Name, Malling Address and ZIP Code Purpose of Disbursement Date (month. Amount of Each day, year? Disbursement This Period Congressman Frank Mascara loan repayment 831 Lincoln Avenue Disburgement for: X Primary 3/11/93 3,000 Charleroi, PA 15022 Other (specify) 3/11/93 200 F. Full Name, Mailing Address and ZIP Code Purpose of Disbursament Date (month, Amount of Each day, year) Disbursement: This Period Congressman Frank Mascara loan repayment 831 Lincoln Avenue Disbursement for: X Primary 4/5/93 123.39 Charleroi, PA 15022 5/6/93 1.100.00 Other (specify) G. Full Name, Mailing Address and ZIP Code Purpose of Disbursament Date (month, Amount of Each day, year) Disbursement: This Period Congressman Frank Mascara loan repayment 831 Lincoln Avenue 500 10/14/93 Disbursement for: " Primary General Charleroi, PA 15022 11/16/93 5.000 Other (specify) H. Full Name, Mailing Address and ZIP Code Purpose of Disburgament Catsi Imonthi. Amount of Each day, year) Disbursement This Period Congressman Frank Mascara loan repayment 831 Lincoln Avenue 11/23/93 5,000 Disbursement for: 12 Primary General Charleroi, PA 15022 12/8/93 5.000 Other (specify) Full Name, Mailing Address and ZIP Code Purpose of Disburgement Date (month, Amount of Each Disfoursement This Period day, year) Disbursement for: | Primary Other (specify) SUB TOTAL of Disbursements: This Page (optional) 41.261.96 TOTAL This Period (last page this line number only) 41,261.96

DETAILED SUMMARY PAGE

of Receipts and Disbursements (Page 2, FEC FORM 2)

rne of Committee (in full)	Report Covering the Perio	
Mascara Campaign Committee	From: 4/16/92	To: 12/31/93
L RECEIPTS	COLUMN A Total This Period	COLUMN B Calendar Year-Te-Dat
11. CONTRIBUTIONS (either than loans) FROM:		
(a) Individuals/Persons Other Than Pullilagi Committees		
(i) Numberd (use Schedule A)	- 40,917.00	
(II) Uniternized	- 344.96	
(iii) Total of contributions from individuals	41,261,96	41,261.96
(b) Political Party Committees	- 0	0
(c) Other Political Committees (such as PACs)	- 0	0
(d) The Candidate	- 0	Ô
(e) TOTAL CONTRIBUTIONS (other than loans)(add 11(a)(iii), (b), (c) and (d))	41,261.96	41,261.96
12. TRANSFERS FROM OTHER AUTHORIZED COMMITTIES		
	0	0
13. LOANS:		
(a) Made or Gueranteed by the Candidate	52.500.00	52,500.00
(b) All Other Loans	0	0
(c) TOTAL LOANS (add 13(a) and (b))	52,500.00	52,500,00
14. OFFSETS TO OPERATING EXPENDITURES (Naturds, Rebates, etc.)		
	0	0
15. OTHER RECEIPTS (Dividends, Interest, etc.)		
	· · · · · · · · · · · · · · · · · · ·	0
16. TOTAL RECEIPTS (add 11(e), 12, 13(c), 14 and 15)		
	93,761,96	93,761.96
N. DISBURSEMENTS		
17. OPERATING EXPENDITURES	0	
18. TRANSFERS TO OTHER AUTHORIZED COMMITTEES		
19. LOAN REPAYMENTS:	52,500,00	52,500,00
(a) Of Loans Made or Guaranteed by the Candidate	- 12 262 26	
(b) Of All Other Leans	41.261.96	41,261,96
(c) TOTAL LOWN REPAYMENTS (add 19(a) and (b))	/ / / / /	0
20. REFUNDS OF CONTRIBUTIONS TO:	41,261,96	41,261,96
(a) Individuals/Persons Other Than Political Committees		
(b) Political Party Committees		0
(c) Other Political Committees (such as PACs)	0	0
(d) TOTAL CONTRIBUTION REFUNDS (add 20(a)), (b) and ((c))		- 0
	uuuuuuuuuuuu	unununununununun
21. OTHER DISBURSEMENTS	0	0
22. TOTAL DISBURSEMENTS (add 17, 18, 19(c), 20(d) and 21)	93,761.96	93,761.96
III. CASH SUMMARY		
CASH ON HAND AT BEGINNING OF REPORTING PERIOD	8	Ő -
TOTAL RECEIPTS THIS PERIOD (from Line 16)	s	13,761.96
SUSTOTAL (add Line 23 and Line 24)		13,761.96
TOTAL DISBURSEMENTS THIS PEIRIOD (from Line 22)		3,761.96
CASH ON HANDAT CLOSE OF THE IREPORTING PERIOD (Subtract Line 26 from 25)		-,,,,,,,

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Use separate schedule(i) for each category of the Detailed Summary Page

PAGE 1 | 10 FOR LINE NUMBER Ilai

Any information copied from such Reports and Sustaments may not be seld or used by any person for the purpose of soliciting contributions or for commercial purposes, other than using the name and address of any political committee to solicit contributions from such committee.

NAME OF COMMITTEE (in Full)

A. Full Name, Mailing Address and ZiP Code Frank & Dolores Mascars 831 Lincoln Ave.	Washington County	Date (menth, day, year)	Amount of Eac Receipt this Pay
Charleroi, PA 15022 Receipt For: Primary General	Occupation Washington County Commissioner	5/28/92	1,000.0
Other (specify):	Aggregate Year-to-Date > 8		
Frank R. & Dolores Mascara 831 Lincoln Ave. Charleroi, PA 15022	Name of Employer Washington County Occupation Washington	Date (month, day, year)	Amount of Eacl Receipt this Perio
Receipt For: Primery General	County Commissioner	3/20/92	1,000.0
Other (specify):	Aggregate Year-to-Dete > \$		
C. Full Norms, Mailing Address and ZIP Code Frank & Dolores Mascara 831 Lincoln Ave.	Name of Employer Washington County	Date (month, day, year)	Amount of Eac Receipt this Peri
Charleroi, PA 15022 Receipt For: Primary General	Occupation Washington County Commissioner	5/28/92	1,000.0
Other (specify):	Aggregate Year-to-Date >\$		Language Salk
D. Full Home, Mailing Address and ZIP Code Donald C. Ivill/Nancy B. Ivill 15 Arentzen Blvd. Charleroi, PA 15022	General Industries Occupation Businessman/	Dete (month, day, year)	Amount of Eac Receipt this Peri
		- 1 1	
Receipt For. Primary General Cther (specify):	Self Employed Aggregate Year-to-Date > \$	5/26/92	1,000.00
	Self Employed	5/26/92 Date (month, day, year)	Amount of Eac
Cther (specify): E. Full Name, Mailing Address and 219 Code Donald C. Ivill/Nancy B. Ivill 15 Arentzen Blvd. Charleroi, PA 1502:2 Receipt For: Primary General	Self Employed Aggregate Year-to-Date > \$ Name of Employer General Industries Occupation Self-employed businessman	Date (month,	Amount of Eac Receipt this Peri
Cther (specify): E. Full Name, Mailing Address and 219 Code Donald C. Ivill/Namey B. Ivill 15 Arentzen Blvd. Charleroi, PA 1502/2 Receipt For: Primary General Other (specify):	Self Employed Aggregate Year-to-Date \$ Name of Employer General Industries Occupation Self-employed businessman Aggregate Year-to-Date \$	Date (month, day, year)	Amount of Eacl Receipt this Period
Cther ispecify): E. Full Name, Mailing Address and ZIP Code Donald C. Ivill/Namey B. Ivill 15 Arentzen Blvd. Charleroi, PA 15022 Receipt For: Primery General Other (specify): F. Full Name, Mailing Address and ZIP Code Peter C. Rossin 621 Trotwood Circle	Self Employed Aggregate Year-to-Date \$ Name of Employer General Industries Occupation Self-employed businessman Aggregate Year-to-Date \$ Name of Employer Dynamet, Incorporated	Date (month, day, year) 7/6/92 Date (month, day, year)	Amount of Eac Receipt this Peri
Cther ispecity): E. Full Name, Mailing Address and ZIP Code Donald C. Ivill/Namey B. Ivill 15 Arentzen Blvd. Charleroi, PA 15022 Receipt For: Primary General Other (specify): F. Full Name, Mailing Address and ZIP Code Peter C. Rossin 621 Trotwood Circle Pittsburgh, PA 15241 Receipt For: Frimary General	Self Employed Aggregate Year-to-Date	Date (month, day, year) 7/6/92 Date (month,	Amount of Eac Receipt this Peri 1,000.00
Cther ispecify): E. Full Name, Mailing Address and ZIP Code Donald C. Ivill/Namey B. Ivill 15 Arentzen Blvd. Charleroi, PA 1502/2 Receipt For: Primary General Other (specify): F. Full Name, Mulling Address and ZIP Code Peter C. Rossin 621 Trotwood Circle Pittsburgh, PA 15241 Receipt For: Frimary General Other (specify):	Self Employed Aggregate Year-to-Date	Date (month, day, year) 7/6/92 Date (month, day, year) 7/24/92	Amount of Eac Receipt this Peri 1,000.00
Cther ispecity): E. Full Name, Mailing Address and ZIP Code Donald C. Ivill/Namey B. Ivill 15 Arentzen Blvd. Charleroi, PA 15022 Receipt For: Primery General Other (specify): F. Full Name, Mailing Address and ZIP Code Peter C. Rossin 621 Trotwood Circle Pittsburgh, PA 15241 Receipt For: Frimary General Other (specify): G. Full Name, Mailing Address and ZIP Code Dennis P. Moran/Margaret Moran 1063 Summer Place	Self Employed Aggregate Year-to-Date	Date (month, day, year) 7/6/92 Date (month, day, year)	Amount of Each Receipt this Period Receipt thi
Cther ispecity): E. Full Name, Mailing Address and 21P Code Donald C. 1vill/Namey B. Ivill 15 Arentzen Blvd. Charleroi, PA 1502:2 Receipt For: Primery General Other (specify): F. Full Name, Mulling Address and 21P Code Peter C. Rossin 621 Trotwood Circle Pittsburgh, PA 15241 Receipt For: Frimary General Other (specify): G. Full Name, Mailing Address and 21P Code Dennis P. Moran/Margaret Moran	Self Employed Aggregate Year-to-Date \$ Name of Employer General Industries Occupation Self-employed businessman Aggregate Year-to-Date \$ Name of Employer Dynamet, Incorporated Occupation Businessman/ C.E.O. Aggregate Year-to-Date \$ Name of Employer Occupation Self-employed Graphics Designer	Date (month, day, year) 7/6/92 Date (month, day, year) 7/24/92 Date (month,	Amount of Each Receipt this Period Receipt thi
Cther ispecify): E. Full Name, Mailing Address and ZIP Code Donald C. Ivill/Namey B. Ivill 15 Arentzen Blvd. Charleroi, PA 15022 Receipt For: Other (specify): F. Full Name, Mailing Address and ZIP Code Peter C. Rossin 621 Trotwood Circle Pittsburgh, PA 15241 Receipt For: Other (specify): G. Full Name, Mailing Address and ZIP Code Dennis P. Moran/Margaret Moran 1063 Summer Place Pittsburgh, PA 15243	Self Employed Aggregate Year-to-Date	Date (month, day, year) 7/6/92 Date (month, day, year) 7/24/92 Date (month, day, year)	Amount of Eac Receipt this Peri

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ITEMIZED RECEIPTS

Use separate schedule(s) for each category of the Detailed Summary Page

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FOR LINE NUMBER

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NAME OF COMMITTEE IN Full

Mascara Campaign Committee

reployer Sear-to-Date > 8 Sear-to-Date > 8 Seployer	Date (month, day, year) 8/7/92 Date (month, day, year) 8/7/92	250.00
eer-to-Date > \$	B/7/92 Dete (month, day, year)	250.00 Amount of Each
eer-to-Date > \$	B/7/92 Dete (month, day, year)	250.00 Amount of Each
	day, year)	
	day, year)	
ployer	day, year)	Amount of Each Receipt this Period
	7	250.00
		250.00
eer-to-Date >\$		
clover Rea, Zappala & Holdings	Date (month, day, year) 8/7/92	Amount of Each Receipt this Period 2,000.00
Investment Pres.		
ployer ton County ervices	Date (month, day, year)	Amount of Each Receipt this Period
tration	8/10/92	300.0
ser-to-Date >\$		
ployer	Date (month, day, year)	Amount of Each Receipt this Period
Self-employed Roofer	8/11/92	500.0
	I sout	
ter-to-Dete >\$	day, year) 8/11/92	Amount of Each Receipt this Period
ear-to-Date > \$	PARTICIPAL DE LA CONTRACTOR DE LA CONTRA	
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ITEMIZED RECEIPTS

Use separate schedule(s) for each category of the Detailed Summary Page

FOR LINE NUMBER

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OF COMMITTEE (In Full)			
Mascara Campaign Committee			
A. Full Name, Mailing Address and ZIP Code Charles S. Pryor/Marianne Pryor 66 Emerald Dr.	Name of Employer P.J. Dick Trumbull Corporation	Date Smorth, day, year)	Amount of Eac Receipt this Peri
Washington, PA 15301 Receipt For: Frimery General	Occupation Vice President/ Marketing	8/17/92	500.
Other (specify):	Aggregate Year-to-Date > 8		- 10-
B. Full Name, Mailing Address and ZIP Code Donald E. Rea 625 Liberty Avenue 3100 CNG Tower	Name of Employer Russell, Rea, Zappala, & Gomulka Holdings	Date (month, day, year)	Amount of Eac Receipt this Peri
Pittsburgh, PA 15222 Receipt For: Primary General	Occupation Partner	9/3/92	2,000.
Other (specify):	Aggregate Year-to-Date > 8		Section 19
C. Full Name, Mailing Address and ZIP Code Charles A. Gomulka Suite 3100	Name of Employer Russell, Rea, Zappala & Gomulka Holdings	Date (month, day, year)	Amount of Ear Receipt this Per
625 Liberty Ave. Pittoburgh, PA 15222 Receipt For: General	Occupation C.P.A.		2,000.
Other (specify):	Aggregate Year-to-Date >\$		
D. Full Name, Mailing Address and ZIP Code C. Andrew Russell 3100 CNG Tower	Name of Employer RRZ&G Holdings	Date (month, day, year)	Amount of Eac Fleceipt this Per
625 Liberty Avenue Pittoburgh, PA 15222 Receipt For: General	Occupation Investment Banker	9/3/92	1,000
Cther (specify):	Aggregate Year-to-Date > 8		
E. Full Name, Mailing Address and ZIP Code Darlaine Lynn Taylor 28 Circle Drive	Name of Employer	Date (menth, day, year) 9/14/92	/kmount of Ea Receipt this Per
Finleyville, PA 15332 Receipt For: Primary General	Clocupation	100	
Other (specify):	Aggragate Year-to-Date > 8		
F. Full Name, Mailing Address and ZIP Code Donn R. Taylor 5875 Brian Drive	Name of Employer	Date (month, day, year)	Amount of Ear Pieceipt this Per
Bethel Park, PA 15102	Occupation	2/14/22	1,000
Control Primary General	Aggragate Year-to-Date \$		
G. Full Name, Mailing Address and ZIP Code	Name of Employer	Date (month,	Amount of Eac
Mildred I. Hecht 500 E. Bruceton Road		9/14/92	Riscolpt this Peri
Apt. 208 Pittoburgh, PA 15236 Receipt For: Primery Ceneral	Cocupation		SR _{A, SR}
Other (specify):	Aggragate Year-to-Daje > \$		

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10 FOR LINE NUMBER

OF COMMITTEE (in Full) Hascara Campaign Committee			
A. Fell Name, Mailing Address and ZIP Code C. Villiam Hecht 132 Green Drive	Name of Employer	Dose (month, day, year) 9/14/92	Amount of East Receipt this Perio
Pittsburgh, PA 15236 Receipt For: Primery General	Occupation		
Other (specify):	Aggregate Year-to-Date > 8		
8. Full Name, Mailing Address and ZIP Code Yvonne Hecht 132 Green Drive Pittsburgh, PA 15236	Name of Employer	Date (month, day, year) 9/14/92	Amount of Each Receipt this Perio
Receipt Fer: Primary General	Occupation	1 2	
Other (specify):	Aggregate Year-to-Date > \$	TANKS OF	
C. Full Nome, Mailing Address and ZMP Code Bernice K. Jenkins/Joseph H. Jenkins R.D. #3	Name of Employer P.J. Dick-Trumbull Corp.	Date (month, day, year)	Amount of Each Receipt this Perio
Roberts Hollow Rd., Box 89B Elizabeth, PA 15037 Receipt For: Primery General	Occupation Safety EEO Officer	9/14/92	500.0
Other (specify):	Aggregate Year-to-Date >\$		
D. Full Name, Mailing Address and ZIP Code Stephen M. Clark 940 Holly Lynne Drive	Name of Employer	Dete (month, day, year)	Amount of Each Receipt this Perio
Pittsburgh, PA 15236 Receipt For: Primary General	Occupation Executive Vice President	9/14/92	1,000.0
Cther (specify):	Aggregate Year-ty-Date >\$		
E. Full Home, Mailing Address and ZIP Code Lorraine Canestrale P.O. Box 14	Name of Employer	Date (month, day, year)	Amount of Each Receipt this Perio
Monessen, PA 15062 Receipt For: Primary General	Occupation Homemaker	10/1/92	700.00
Other (specify):	Aggregate Year-tu-Date > \$		
F. Full Name, Mailing Address and ZIP Code Clifford R. Rowe, Jr. 2119 Blairmont Dr.	Name of Employer P.J. Dick Corp.	Date (month, day, year)	Amount of Each Receipt this Perio
Pittsburgh, PA 15241	Occupation	12/23/92	1,000.00
Receipt For: Primery General Other fapticity):	Company President Aggregate Year-to-Date > \$	12-1	
G. Full Name, Mailing Address and ZIP Code George Leasure 3 Glass St. Pittsburgh, PA 15106	Name of Employer	Dete (month, day, year)	Amount of Each Receipt this Period
	Occupation		250.00
Receipt For: Frimery General General	Aggregate Year-to-Date >\$		

TOTAL This Period (lest page this line number only)

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ITEMIZED RECEIPTS

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1 10 FOR LINE NUMBER

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NAME OF COMMITTEE (In Full)

1743 Hastings Mill Road December Decem	A. Full Name, Malling Address and ZIP Code Robert Hecht	Name of Employer	Oate (month, day, year)	Amount of Each Receipt this Period
Receipt For: Primary General Aggregate Year-to-Date	1743 Hastings Mill Road		2/11/93	250.00
B. Full Name, Mailing Address and ZIP Code William R. Dutfy R.D. #1, Church Road Troshell, PA 16123 Occupation Cylin Primary General		Occupation		
William R. Duffy R.D. #1, Church Road Trombell, PA 16123 Receipt Fer:	Other (specify):	Aggregate Year-to-Date > 8		
Receipt Fer: Other (specify): Aggregate Year-to-Date S	William R. Duffy R.D. #1, Church Road	Name of Employer		
Other (specify): Aggregate Year-to-Date B		Occupation	2/11/93	250.00
John Oster 319 Broad Street Butler, PA 16001 Receipt For:		Aggregate Year-to-Date > \$		
John Oster 319 Broad Street Butler, PA 16001 Receipt For: Primary General Aggrapate Year-to-Date 3 Deta femouth, der, year) Receipt For: Primary General HcMurray, PA 15317 Receipt For: Primary General Cher (specify): Aggrapate Year-to-Date 3 E. Pull Rhame, Mailing Address and ZIP Code Mark S Calise 116 Lampliter Lane HcMurray, PA 15317 Occupation Receipt For: Primary General Robert Patterson Box 528 Honongahela, PA 15063 Receipt For: Primary General Other (specify): Aggrapate Year-to-Date 3 Receipt For: Primary General Teleptory Date (month, day, year) Aggrapate Year-to-Date 3 Receipt For: Primary General Occupation Date (month, day, year) Aggrapate Year-to-Date 3 Receipt For: Primary General Occupation Date (month, day, year) Aggrapate Year-to-Date 3 Receipt For: Primary General Occupation Receipt For: Primary General Occupation Receipt For: Primary General Occupation Aggrapate Year-to-Date 3 Name of Employer Date (month, day, year) Aggrapate Year-to-Date 3 Name of Employer Date (month, day, year) Aggrapate Year-to-Date 3 Name of Employer Date (month, day, year) Aggrapate Year-to-Date 3 Receipt For: Primary General Occupation Receipt this Period Aggrapate Year-to-Date 3 Name of Employer Date (month, day, year) Aggrapate Year-to-Date 3 Name of Employer Date (month, day, year) Aggrapate Year-to-Date 3 Name of Employer Date (month, day, year) Aggrapate Year-to-Date 3		Name of Employer		
Receipt For:	319 Broad Street		13	250.00
D. Full Name, Malling Address and ZIP Code Mark Scaline 116 Lampliter Lane McHurray, PA 15317 Cocupation Cither (specify): Aggregate Year-to-Date S Pall Name, Malling Address and ZIP Code Cother (specify): Aggregate Year-to-Date S Pall Name, Malling Address and ZIP Code Cother (specify): Aggregate Year-to-Date S P. Pull Name, Malling Address and ZIP Code Cother (specify): Aggregate Year-to-Date S P. Pull Name, Malling Address and ZIP Code Cother (specify): Aggregate Year-to-Date S P. Pull Name, Malling Address and ZIP Code Cother (specify): Aggregate Year-to-Date S C. Full Name, Malling Address and ZIP Code Cother (specify): Aggregate Year-to-Date S C. Full Name, Malling Address and ZIP Code Cother (specify): Aggregate Year-to-Date S C. Full Name, Malling Address and ZIP Code C. Full Name, Malling		Occupation		
Mark Scalise 116 Lampliter Lane McMurray, PA 15317 Compation Compation Compation	Other (specify):	Aggregate Year-to-Date >8	And the second of	No.
Receipt Fer: Cother (specify): Primery General	Mark Scalise 116 Lampliter Lane	Name of Employer		
Cther (specify): E. Pull Name, Mulling Address and ZIP Code Robert Patterson Box 528 Monongahela, PA 15063 Receipt Fer: Primary General Occupation Receipt For: Primary General Other (specify): Receipt For: Primary General Aggrapate Year-to-Date > 8 Name of Employer Date (month, day, year) Aggrapate Year-to-Date > 8 Name of Employer Date (month, day, year) Aggrapate Year-to-Date > 8 Name of Employer Date (month, day, year) Aggrapate Year-to-Date > 8 Name of Employer Date (month, day, year) Aggrapate Year-to-Date > 8 Name of Employer Date (month, day, year) Aggrapate Year-to-Date > 8 Name of Employer Date (month, day, year) Aggrapate Year-to-Date > 8 Name of Employer Date (month, day, year) 2/11/93 1,000.00	INTO DESCRIPTION DE COMPANY	Occupation	2/11/93	250.00
E. Full Name, Mailing Address and ZIP Code Robert Patterson Box 528 Monongahela, PA 15063 Receipt For: Primery General Other (specify): Aggrapte Year-to-Date 8 P. Full Name, Mailing Address and ZIP Code Herbert J. Brankley 420 One Chatham Center Pittsburgh, PA 15219 Receipt For: Primery General Other (specify): Aggrapte Year-to-Date 8 G. Full Name, Mailing Address and ZIP Code Edwin Assid 274 Gateshead Dr. McMurray, PA 15317 Receipt For: Primery General Occupation TAL of Receipt This Pass (specify): Aggrapte Year-to-Date 3 TAL of Receipt This Pass (specify): Aggrapte Year-to-Date 3 TAL of Receipt This Pass (specify): Aggrapte Year-to-Date 3 TAL of Receipt This Pass (specify): Aggrapte Year-to-Date 3 TAL of Receipt This Pass (specify): Aggrapte Year-to-Date 3				
Robert Patterson Box 528 Monongahela, PA 15063 Receipt Fer: Primary General Aggrapate Year-to-Date S F. Full Name, Mailing Address and ZIP Code Herbert J. Brankley 420 One Chatham Center Pittsburgh, PA 15219 Receipt For: Primary General Occupation Receipt For: Primary General Aggrapate Year-to-Date S G. Full Name, Mailing Address and ZIP Code Edwin Assid 274 Gateshead Dr. McMurray, PA 15317 Receipt For: Primary General Occupation Receipt For: Primary General Aggrapate Year-to-Date S TAL of Receipt To: Primary General Aggrapate Year-to-Date S TAL of Receipt This Page (continued)				
Cother (specify): Aggregate Year-to-Dute S	Robert Patterson	Name of Employer		
P. Full Name, Mulling Address and ZIP Code Name of Employer Date (month, day, year) Amount of Each Receipt this Period 250.00		Occupation	2/11/93	250.00
Herbert J. Brankley 420 One Chatham Center Pittsburgh, PA 15219 Cocupation Receipt For: Other (specify): General Edwin Assid 274 Gateshead Dr. HcMurray, PA 15317 Receipt For: Other (specify): General Occupation Cocupation Primary General Aggregate Year-to-Date 2/11/93 Aggregate Year-to-Date Aggregate Year-to-Date 8 TAL of Receipts This Peas (specifys): Cocupation Place of Employer Aggregate Year-to-Date 8 TAL of Receipts This Peas (specifys):	Other (specify):	Aggregate Year-to-Date > 8	and the same of the same	A CONTRACTOR OF THE PARTY OF TH
Receipt For: Other (specify): General Other (specify): General Aggregate Year-to-Date \$ G. Full Name, Mailing Address and ZIP Code Edwin Assid 274 Gateshead Dr. McMurray, PA 15317 Occupation Receipt For: Other (specify): Aggregate Year-to-Date \$ TAL of Receipts This Page (specify):	Herbert J. Brankley 420 One Chatham Center	Name of Employer	day, year)	Receipt this Period
Other (specify): G. Full Name, Mailing Address and ZIP Code Edwin Assid 274 Gateshead Dr. HcMurray, PA 15317 Receipt For: Other (specify): Aggregate Year-to-Date 8 Name of Employer Date (month, day, year) Receipt For: Occupation Aggregate Year-to-Date 8 TAL of Receipts This Page (specifyer)		Occupation		
Edwin Assid 274 Gateshead Dr. McMurray, PA 15317 Receipt For: Other (specify): TAL of Receipts This Pers (specify): Place (specify): Receipt For: Aggregate Year-to-Dute > 8		Aggregate Year-to-Date > 8		No.
Receipt For: Primary General Aggregate Year-to-Date \$	Edwin Assid	Name of Employer	day, year)	Receipt this Period
Other (specifyr): Aggregate Year-to-Dute > \$ TAL of Receipts This Page (speciment)		Occupation	100	
TAL of Receipts This Peer (optional)				
		Aggregate Year-to-Duite > 2		

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ITEMIZED RECEIPTS

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FOR LINE NUMBER

ormation copied from such Reports and Statements may not be see, other than using the name and address of any political commits	en to solicit contributions from such commi	too.	itions or for commerc
OF COMMITTEE (In Full)			
A. Full Name, Mailing Address and ZIP Code Jack B. Piatt II P.O. Box 587 Manifold Rd. Washington, PA 15301	Millcraft Products Occupation Businessmen/	Date Imonth, day, year) 2/11/93	Amount of Each Resolut this Perio
Receipt Per: Primary General Other (specify):	President Aggregate Year-to-Date > \$		
B. Full Name, Malling Address and ZIP Code Richard Barcelona P.O. Box 756 Washington, PA 15301	Name of Employer Bailey Engineers	Date (month, day, year)	Amount of Each Receipt this Perio
Receipt Fer: Primery General	Occupation		
Other (specify):	Aggregate Year-to-Date > 5		
Jack B. Piatt 90 West Chestnut Washington, PA 15301	Name of Employer Hillcraft Industries	Date (month, day, year)	Amount of Each Receipt this Perio
Receipt For: Primery General Other (specify):	Occupation Self-employed Businessman Aggregate Year-to-Date 8		51.3
D. Full Name, Mailing Address and ZiP Code Peter C. Rossin 621 Trotwood Circle Pittsburgh, PA 15241	Name of Employer Dynamet, Inc.	Date (month, day, year) 2/12/93	Amount of Each Receipt this Perio
Receipt For: Primary General	Occupation President		
Cther (specify):	Aggregate Year-to-Date >\$		
E. Full Nums, Mailing Address and 219 Cods Rod L. Piatt P.O. Box 618 Meadow Lands, PA 15367	Millcraft Industries	Date imonth, day, years	Amount of Each Receipt ship Perio
Receipt Foir: Primary General Other (specify):	Occupation Vice President of Administration Aggregate Year-to-Date > \$	2/12/93	300.00
F. Full Home, Mailing Address and ZIP Code Charles R. Zappala 91 Woodland Dr.	Name of Employer RRZ&G Holdings	Date (month), day, year)	Amount of Each Receipt this Pario
Pittsburgh, PA 15228-2144 Receipt For: Primary General	Occupation Chairman	3/1/93	300.0
Other (specify):	Aggregate: Year-to-Date > \$		
G. Full Nume, Mailing Address and ZP Code K.H. Fraelich 1255 Catalina Drive	Warmer of Employer Westinghouse Systems	Date (month), day, year? 3/24/93	Amount of Each Receipt this Period
Monroeville, PA 15146 Receipt For: frimary General	OccupationExec. VP Marketi 6 Strategic Business D Aggregate Year-to-Date > \$	ng	500.0

SUBTOTAL of Receipts This Page (optional)

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ITEMIZED RECEIPTS

Use separate schedule(s) for each category of the Detailed Summary Page

PAGE	OF
7	10
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OF COMMITTEE (in Full) Mascara Campaign Committee			
A. Full Name, Mailing Address and ZP Code Maria Yost 2908 Highridge Dr.	Name of Employer	Date (month, day, year) 10/27/93	Amount of Eac Resolpt this Peri 250.
Pittsburgh, PA 15226 Receipt For: Primary General	Occupation		
Other (specify):	Aggregate Year-to-Date > \$		
A. Full Name, Mailing Address and ZIP Code K.H. Fraelich 1255 Catalina Dr. Monroeville, PA 15146	Name of Employer	Date (month, day, year)	Amount of Each Receipt this Perio
Receipt For: Primery General	Occupation	10/2//93	250.0
Other (specify):	Aggregate Year-to-Date > 8		
C. Full Mame, Mailing Address and ZIP Code	Name of Employer	Date (month, day, year)	Amount of Each Receipt this Park
Pepper Hamilton & Scheetz, Attys. at Lat 300 Two Logan Square		10/27/93	250.0
Philadelphia, PA 19103 Receipt For: Primery General	Occupation		
Other (specify):	Aggregate Year-to-Date > \$		
D. Full Name, Malling Address and ZIP Code Dennis Slagle R.D. #1, Box 91A	Name of Employer	Dete (month, day, year)	Amount of Eacl Receipt this Period
Fredericktown, PA 15333 Receipt For: Primary General	Occupation	10/27/93	250.0
Cther (specify):	Aggregate Year-to-Date >\$		
E. Full Name, Mailing Address and ZIP Code Gary Sweat 1221 Gabby Avenue	Name of Employer	Dute (month, day, year) 10/27/93	Amount of Each Receipt this Period
Washington, PA 15301 Receipt For: Primary General	Occupation		
Other (specify):	Aggregate Year-to-Date > \$		
F. Full Huma, Mailing Address and ZIP Code	Name of Employer	Date (month, day, year)	Amount of Each Receipt this Perio
Donna Staisey 639 Woodcrest Dr.		10/27/93	250.00
Pittsburgh, PA 15205 Receipt Fer: Primary General	Occupation		
Other (specify):	Aggregate Year-to-Dete >\$		
G. Full Name, Mailing Address and ZIP Code George Staisey 639 Woodcrest Dr. Pittsburgh, PA 15205	Name of Employer	Dete (month, day, year)	Amount of Each Receipt this Perio
Receipt For: Primary General	Occupation	10/2//93	250.0
Other (specify):	Aggregate Year-to-Date > \$		

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FOR LINE NUMBER

Any information copied from such Reports and Statements may not be sold or used by any person for the purpose of soliciting contributions or for commercial purposes, other than using the name and address of any political committee to solicit contributions from such committee.

NAME OF COMMITTEE IIn Full Mascara Campaign Committee

A. Full Hums, Mulling Address and 24P Code Kevin Passarella 1046 E. Beau Washington, PA 15301	Name of Employer	Cate (month, day, year)	Amount of Each Receipt this Period
	Occupation		-30.00
Receipt For: Primary General Other (specify):	Aggregate Year-to-Date > \$		
B. Full Name, Mailing Address and ZIP Code William Busnahan 116 Crofton Dr. Pittsburgh, PA 15238	Neme of Employer William Busnahan, Attorney at Law	Date (month, day, year) 10/27/93	Amount of Each Receipt this Period 500 - 00
Receipt Fer: Primery General	Occupation Self-employed attorney		
Other (specify):	Aggregate Year-to-Date > \$	15.4.4	
C. Full Name, Mailing Address and ZIP Code Samuel P. Kamin 1408 Law & Finance Bldg. 429 Fourth Ave.	Goldberg & Kamin	Dete (month, dey, year)	Africant of Each Receipt this Period
Pittshurgh, PA 15219 Receipt For: Primery General	Occupation Attorney/Partner		
Other (specify):	Aggregate Year-to-Date >\$		
D. Full Name, Mailing Address and ZIP Code Melvin B. Bassi	Name of Employee Self-employed	Date (month, day, year)	Amount of Each Riceipt this Period
801 Lawrence St. Monongahela, PA 15063	Occupation	10/28/93	500.00
Receipt For: Primery General General	Attorney Aggregate Year-to-Date: >\$	L	
E. Full Name, Mailing Address and ZIP Code	Name of Employer	Date (month.	Amount of Each
John Cambest 1001 Ardmore Blvd.	Dodaro, Kennedy & Camb	10/29/93	Receipt this Period
Pitteburgh, PA 15221 Reselect For: Primery General	Occupation Attorney at law		
Other (specify):	Aggregate Year-to-Date > \$	Contract and	
F. Full Name, Mailing Address and ZIP Code Lorraine Canestrale P.O. Box 14 Monessen, PA 15062	Name of Employer	Date (month, day, year) 11/23/93	Amount of Each Receipt this Period 1,000.00
Receipt For: Primery General	Romenaker		
Other (specify):	Aggregate Year-to-Date > \$		
G. Full Name, Mailing Address and ZIP Code P. Brian Dodson 103 Staffordshire Place	Name of Employer Self-employed	Date (month, flay, year)	Amount of Each steelept this Period
Pittsburgh, PA 15238 Receipt For: Primary General	Occupation Attorney-at-law		
Other (specify):	Aggregate Year-to-(Inte > \$		
TAL of Receipts This Page (optional)			

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Use separate schedule(s) for each category of the Detailed Summary Page FOR LINE NUMBER List

Any information capied from such Reports and Statements may not be sold or used by any person for the purpose of soliciting contributions or for commercial purposes, other than using the name and address of any political committees to solicit contributions from such committee.

NAME OF COMMITTEE (In Full

A. Full Name, Mailing Address and ZIP Guds David T. Aloe	Name of Employer	Date (month, day, year)	Amount of Ear Receipt this Par
605 Academy Ave. Sewickley, PA 15143	Aloe Holdings	11/5/93	417.0
Receipt For: Frimery General	Occupation Businessman		. E. A. S.
Other (specify):	Aggregate Year-to-Date > 8		
John P. Aloe c/o Aloe Holdings One Oxford Center, 301 Grant St.	Name of Employer	Duse (menth, day, year) 11/5/93	Amount of Eac Peoplet this Peri
Pitteburgh, PA 15219	Occupation		
Receipt For: Frimary General	Retired		
Other (specify):	Aggregate Year-to-Date > \$		
C. Full Name, Mailing Address and ZIP Code Pamela Zappala	Name of Employer	Date (month, day, year)	Amount of Eac Receipt this Per
91 Woodland Dr.		11/17/93	1,000.0
Pittsburgh, PA 15228	Onvention		1,000.0
Receipt For: Primary General	Occupation Homemaker		
Other (specify):	Aggregate Year-to-Date \$		(K
D. Full Name, Mailing Address and ZIP Code	Name of Employer	Des Smonth,	Amount of Ea
F.R. Mascara		dey, year)	Preceipt this Per
	Washington County		
831 Lincoln Ave. Charleroi, PA 15022		8/5/93	500.0
	Occupation	1	500.0
Receipt For. Primary General	Commissioner		
Other (specify):	Apprograte Year-to-Date >8		
E. Full Home, Mailing Address and ZIP Code	Name of Employer	Dute (month,	Amount of Eac
Richard A. Barcelona	Bailey Engineers, Inc.	day, year)	Pleasint this Per
P.O. Box 756		10/5/93	500.00
Washington, PA 15301	Occupation Chairman	10,0,00	300.0
Receipt For: Primary General	C.E.O.	Land Service	
Other (specify):	Aggregate Year-to-Date > 8		
F. Full Name, Mailing Address and ZIP Code	Name of Employer	Com (month.	Amount of East
Richard P. Shaw		day, year)	Receipt this Peri
150 Wilson Ave.	Michael Baker Corporati	on	
Beaver, PA 15009		10/13/93	500.00
	Occupation	10/13/93	500.00
Receipt For: Primary General General	Aggregate Year-to-Date >\$		
G. Full Name, Mailing Address and ZIP Code	Neme of Employer	Date (month, day, year)	Amount of Eac Receipt this Peri
George Davidson, Jr.	Consolidated Natural		tooopt bin ren
108 Spenser Lane	Gas	10/20/93	500.00
Sewickley, PA 15143	Occupation	E	
Receipt For: Primary General	C.E.O.	89	
Other (specify):	Aggregate Year-to-Date > 8		
TAL of Receipts This Page (optional)			
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ITEMIZED RECEIPTS

Use separate schedule(s) for each category of the Detailed Summary Page

PAGE 10

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FOR LINE NUMBER llai

FOF COMMITTEE (in Full) Hascara Campaign Committee			142
A. Full Home, Mulling Address and 219 Cath Francis J. Colella 1511 Asklowry Lame Pittsburgh, PA 15237-6637	Name of Employer Lindy Paving Inc.	Date (month, day, year)	Amount of Each Receipt this Perio
Receipt For: Primary General	Occupation President	10/25/93	500.
Other (specify):	Aggregate Year-to-Date > \$		
B. Full Name, Mulling Address and ZIP Code Jack B. Piatt II P.O. Box 587, Manifold Road	Name of Employer Hillcraft Industries	Date (month, day, year)	Amount of Each Receipt this Perio
Washington, PA 15301 Receipt For: Primary General	Occupation Businessman/	10/25/93	500.
Other (specify):	Aggregate Year-to-Date > 8	1	
C. Full Home, Mailing Address and ZIP Code	Namit of Employer	Date (month, day, year)	Amount of Each Receipt this Perio
Receipt For: Primary General	Oscupation		211
Other (specify):	Aggregatil Yuar-to-Date >\$		
D. Full Name, Mailing Address and ZIP Code	Name of Employer	Date (month, day, year)	Amount of Each Receipt this Perio
Receipt Foir: Primary General	Occupation		
Other (specify):	Aggregate Yuer-to-Date >\$		
E. Pull Name, Mailing Address and 21P Code	Name of Employes	Date (month, day, year)	Amount of Each Pecalpt (hit) Perio
Receipt For: Primary General	Occupation		
Other (specify):	Aggregatic Year-to-Date > \$		
F. Full Home, Mailing Address and ZIP Code	Name of Employes	Date (month, day, year)	Amount of Each Receipt this Period
Receipt For: Primary General	Occupation:		
Other (specify):	Aggregatet Year-to-Bater > 8		100
Q. Full Name, Mailing Address and ZIP Code	Rams of Employer	Date (month), day, year)	Amount of Each Receipt this Period
Receipt For: Primary General	Occupation		
Receipt For: Frimary General Other (specify):	Aggregate Year-to-Dete > \$		
TAIL of Receipts This Page (optional)			_1-000
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FOR LINE NUMBER 18

Any information copied from such Reports and Statements may not be sold or used by any person for the purpose of soliciting contributions of for commercial purposes, other than using the name and address of any political committee to solicit contributions from such committee.

NAME OF COMMITTEE (in Full) Mascara Campaign Committee A. Pull Home, Mailing Address and ZIP Code Purpose of Disbursament Amount of Each Disbursement This Period day, year) Mascara for Congress Transfer 831 Lincoln Avenue Disbursement for: | | Primary | General 4/16/92 Charleroi, PA 15022 40,000 Other (specify) B. Full Name, Malling Address and 21P Code Purpose of Disbursement Date (month, Amount of Easts Disbursement This Period day, year) Mascara for Congress Transfer 831 Lincoln Avenue Disbursement for: X Primary General Charleroi, PA 15022 6/11/92 2,500 Other (specify) Purpose of Disbursament C. Full Name, Mailing Address and 21P Code Date (menth, Amount of Each day, year) Disbursement This Period Mascara for Congress Transfer 831 Lincoln Avenue Disbursement for: X Primary General Charleroi, PA 15022 Other (specify) 8/11/92 3,000 D. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month. Amount of Each day, year) Disbursement This Period Mascara for Congress Transfer 831 Lincoln Avenue Disbursement for: X Primary General Charleroi, PA 15022 Other (specify) 8/14/92 1,000 Purpose of Disbursement E. Full Name, Mailing Address and ZIP Code Date (month, Amount of Each day, year) Disburiement This Period Mascara for Congress Transfer 831 Lincoln Avenue Disbursement for: X Primary General 9/9/92 3,000 Charleroi, PA 15022 Other (specify) F. Full Name, Mailing Address and ZIP Code Purpose of Disbursament Date (month. Amount of Each day, year) Disburtement This Period Mascara for Congress Transfer 831 Lincoln Avenue Disbursement for: X Primary Charleroi, PA 15022 5/5/93 3,000 Other (specify) Purpose of Disbursement G. Full Name, Mailing Address and ZIP Code Date (month, Amount of Each day, year) Disburgement This Period Disbursement for: Primery Other (specify) H. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month, Amount of Each day, year' Disbursement This Period Disbursement for: Primery General Other (specify) Purpose of Disbursement 1. Full Name, Mailing Address and ZIP Code Date (month, Amount of Each day, year') Disbursement This Period Disbursement for: Primary General Other (specify! SUBTOTAL of Disbursements This Page (optional) 52,500 TOTAL This Period (lest page this line number only) 52,500

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ITEMIZED RECEIPTS

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	eald or used by any person for the purpose tee to solicit contributions from such corr		080350 8500
E OF COMMITTEE (in Full)			
Mascara Campaign Committee			
A. Full Name, Mailing Address and ZIP Code	Home of Sandara	Date (month,	Amount of E
Frank R. Mascara		day, year)	Receipt the P
831 Lincoln Avenue			
Charleroi, PA 15022	loan from candidate	4/16/92	40,000
	Occupation	1	133
Pleasipt For: X Primary General Other (specify):	Aggregate Year-to-Date > \$		S Chillips
B. Full Name, Mailing Address and ZIP Code	Name of Employer	Date (menth,	Amount of Ea
Frank R. Mascara	Name of Employer	day, year)	Receipt this Per
831 Lincoln Avenue			= 1
Charleroi, PA 15022	loan from candidate	6/11/92	2,500
	Occupation		
Receipt Fer: X Primary General Other (specify):	Account Vote 2 2		
	Aggregate Year-to-Date > 8	Lautera	
C. Full Norm, Molling Address and ZIP Code Frank R. Mascara	Name of Employer	Dese (month, day, year)	Amount of Ea
831 Lincoln Avenue			
Charleroi, PA 15022	loan from candidate	8/11/92	3,000
	Occupation		
Primary General			
Other (apecify):	Aggregate Year-to-Date >8		
D. Full Nome, Mailing Address and ZIP Code Frank R. Mascara	Name of Employer	Dose (month, day, year)	Amount of Ear Receipt this Par
831 Lincoln Avenue			steembt fuit Life
Charleroi, PA 15022	loan from candidate	8/14/92	1,000
	Occupation	7 ", ", "	1,000
Receipt For: X Primary General			170.00
Cyber (specify):	Aggregate Year-to-Date >8	Salar Indiana	
E. Full Home, Mailing Address and 21P Code	Name of Employer	Date (month,	Amount of Eac
Frank R. Hascara		day, year)	Receipt this Per
831 Lincoln Avenue Charleroi, PA 15022	1000 from 30 55-	0/0/00	2 000
Language Letter	loan from candidate	9/9/92	3,000
0.001.01, 1.1 1,001	Occupation		
	Occupation		
	Occupation Aggregate Year-to-Date > 8		
Primary General Other (specify): F. Full Home, Malling Address and 21F Code		Duto (month,	Amount of Ea
Primery General Other (specify): F. Full Hums, Malling Address and ZIP Code Frank R. Hascara	Aggregate Year-to-Date >8	Date (march, day, year)	
Receipt For: Other (specify): F. Full Hame, Malling Address and ZIP Code Frank R. Mascara 831 Lincoln Avenue	Aggregate Year-to-Date > 8 Name of Employer	day, year)	
Primery General Other (specify): F. Full Hums, Malling Address and ZIP Code Frank R. Hascara	Aggregate Year-to-Date > 8 Name of Employer Loan from candidate		
Primary General Other (specify): F. Full Huma, Mulling Address and 20F Code Frank R. Mascara 831 Lincoln Avenue Charleroi, PA 15022	Aggregate Year-to-Date > 8 Name of Employer	day, year)	Amount of Eac Receipt this Peri
Receipt For: Other (specify): F. Full Hame, Malling Address and ZIP Code Frank R. Mascara 831 Lincoln Avenue	Aggregate Year-to-Date > 8 Name of Employer Loan from candidate Occupation	day, year)	Receipt this Per
Primery General Other (specify): F. Full Hams, Malling Address and 23P Code Frank R. Mascara 831 Lincoln Avenue Charleroi, PA 15022 Receipt For: Other (specify):	Aggregate Year-to-Date > 8 Name of Employer Loan from candidate Occupation Aggregate Year-to-Date > 8	5/5/93	Receipt this Per
Primary General Other (specify): F. Full Huma, Mulling Address and 20P Code Frank R. Mascara 831 Lincoln Avenue Charleroi, PA 15022 Receipt For: Primary General	Aggregate Year-to-Date > 8 Name of Employer Loan from candidate Occupation	day, year)	Receipt this Per . 3,000 Amount of Eac
Primery General Other (specify): F. Full Hams, Malling Address and 23P Code Frank R. Mascara 831 Lincoln Avenue Charleroi, PA 15022 Receipt For: Other (specify):	Aggregate Year-to-Date > 8 Name of Employer Loan from candidate Occupation Aggregate Year-to-Date > 8	5/5/93 Date (month,	Receipt this Peri
Primery General Other (specify): F. Full Hams, Malling Address and 23P Code Frank R. Mascara 831 Lincoln Avenue Charleroi, PA 15022 Receipt For: Other (specify):	Aggregate Year-to-Date > 8 Name of Employer Loan from candidate Occupation Aggregate Year-to-Date > 8	5/5/93 Date (month,	Receipt this Per
Receipt For: Other (specify): F. Full Name, Malling Address and ZIP Code Frank R. Mascara 831 Lincoln Avenue Charleroi, PA 15022 Receipt For: Other (specify): G. Full Name, Malling Address and ZIP Code	Aggregate Year-to-Date > 8 Name of Employer Loan from candidate Occupation Aggregate Year-to-Date > 8	5/5/93 Date (month,	Receipt this Per . 3,000 Amount of Eac
Receipt For: Other (specify): F. Full Hene, Malling Address and ZIP Code Frank R. Mascara 831 Lincoln Avenue Charleroi, PA 15022 Receipt For: Other (specify): General	Aggregate Year-to-Date > 8 Name of Employer Loan_from_candidate Occupation Aggregate Year-to-Date > 8 Name of Employer	5/5/93 Date (month,	Receipt this Per 3,000 Amount of Ear

SUSTOTAL of Receipts This Page (optional)

52,500

TOTAL This Period (last page thit line number only)

52,500



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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

Date: 3/14/97

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Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED HUR 4194



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

March 11, 1997

PEDERAL SLESSON
OFFICE OF LESSON
OFFICE OF LESSON

TWO WAY MEMORANDUM

TO:

OGC Docket

FROM:

Leslie D. Brown

Disbursing Technician

SUBJECT: Account Determination for Funds Received

We recently received a check from Mascara for Congress, check number 001, dated March 3, 1997, for the amount of \$40,000.00. A copy of the check and any correspondence is being forwarded. Please indicate below which account the funds should be deposited and give the MUR/Case number and name associated with the deposit.

TO:

8

Rosa E. Swinton

Accounting Technician

Leslie D. Brown

Disbursing Technician

FROM:

OGC Docket

SUBJECT: Disposition of Funds Received

In reference to the above check in the amount of \$40,000,00, the MURICase number is 7/7 and in the name of 7/4,000 Place this deposit in the account indicated below:

Budget Clearing Account (OGC), 95F3875.16

Civil Penalties Account, 95-1099.160

Other:

Petha L. Difor

3/13/97 Date

Celebrating the Commission's 20th Anniversary

YESTERDAY, TODAY AND TOMORROW DEDICATED TO KEEPING THE PUBLIC INFORMED

PERKINS COIE

A Law Partnership Including Professional Corporations 607 Fourteenth Street, N.W. Washington, D.C. 20005-2011 Telephone: 202 628-6600 · Facsimile: 202 434-1690

March 7, 1997

Abigail A. Shaine, Esq. Office of the General Counsel Federal Elections Commission 999 E Street, NW Washington, DC 20463

Re: MUR 4194

Dear Ms. Shaine:

Enclosed you will find the Committee's final payment in the amount of \$40,000 which, under the terms of the Conciliation Agreement in this matter, is due March 8, 1997.

Sincerely,

B. Holly Schadler

BHS:ksn

[23607-0001/DA970660.010]

NAME MASCARA FOR CONCRESS

ACCOUNT NO DEST REDICTION ACCOUNT DATE 3-3-97

PAY TO THE FOREVAL Election Commission

Forty Housard and Relies

Concrete Federal

SAVINGS BANK

CHARLES BANK



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

Date: 5/19/57

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Press

THE ATTACHED MATERIAL IS BEING ADDED TO CLOSED MUR 4194

CONFIDENTIAL

PRIVILEGED

PERKINS COIE - WASHINGTON, D.C. FAX NUMBER: (202) 434-1690

IF THERE ARE PROBLEMS WITH THIS TRANSMISSION, PLEASE CALL:

(202) 628-6600

ADDRESSEE Federal Election Commission (COMPANY)		Fax No. 219-3923
	Abigal A. Shaine, Esq.	Direct Dial 219-3690
FROM	B. Holly Schedler	Dets April 18, 1997
Pages (Includin	ig Cover Sheet) 2	Client Number 2,3607-0001
Return to Do	nna M. Levecchio	/ 4454 / 8
	NAME	NOT. OPPICE LOCATION

MUR 4194

CLOSED

Seat By

This Fax contains confidential, privileged information intended only for the addresses. Do not read, copy or disseminate it unless you are the addresses. If you have received this Fax in error, please call us (collect) immediately at (202) 628-6600, and mail the original Fax to Perkins Coie, 607 Fourteenth St., N.W., Washington, D.C. 20605-2011.

[FAXCOVER.01]

MESSAGE:

A LAW PARTHERSHIP INCLUDING PROPESSIONAL CORPORATIONS 607 FORFYEEATH STREET, P.W. - WASHINGTON, D.C. 20005-2011 TELEPHONE: 202 628-6500 - FACSIMILE: 202 434-1690

April 18, 1997

Abigail A. Shaine, Esq.
Office of the General Counsel
Federal Election Commission
999 E Street, N.W. - 6th Floor
Washington, D.C. 20463

Re: Mascara Campaign Committee MUR 4194

Dear Ms. Shaine:

This letter confirms our conversation today regarding the request for additional information received by Mascara Campaign Committee dated April 8, 1997. It is my understanding that this request is being withdrawn from the public record and that the Committee is not required to file a response.

Thank you for looking into this matter.

Sincerely,

B. Holly Schadler

Counsel to Mascara Campaign Committee

BHS:bhs

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[09901-0001/DA971080.029]