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# FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

THIS IS THE BEGINNING OF MUR # 2124

DATE FILMED \$\frac{123/87}{23/87} \text{ camera no. } \frac{4}{25} \text{ camera no. } \frac{4}



WASHINGTON, D.C. 20463

A85-7

July 9, 1985

MEMORANDUM

TO:

CHARLES N. STEELE

GENERAL COUNSEL

THROUGH:

JOHN C. SURINA

STAFF DIRECTO

FROM:

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ROBERT J. COSTA

ASSISTANT STAFF DIRECTOR

AUDIT DIVISION

SUBJECT:

INTERIM AUDIT REPORT - PHIL SHEA FOR CONGRESS

COMMITTEE

Attached for your review is the above subject report. Your attention is directed to Finding II.D. entitled Transfer Received from Candidate's State Senate Committee.

In reviewing the deposits comprising the cash on hand balance with respect to the transfer 1/made by the Committee to Keep Phil Shea Senator ("the State Senate Committee"), the Audit staff identified a deposit representing the proceeds of a certificate of deposit ("CD"). The maturity value of the CD was \$20,854.55. Since the CD was purchased with State Senate Committee funds some time prior to the transfer and comprises a portion of the cash on hand, the Audit staff believes that the source of the funds used to purchase the CD must be ascertained and a determination made as to whether these funds are permissible under the Act.\*

11 C.F.R. § 104.12 defines cash on hand as being composed of those contributions most recently received by the Committee. The Audit staff proposes to review the deposits most recently received by the State Senate Committee just prior to the original purchase date of the CD.\*\*

<sup>1/</sup> For your information, a copy of the memorandum forwarded to RAD concerning the registration of the State Senate Committee is attached.

<sup>\*</sup> Alternatively, one could disregard the deposit of the CD and merely review the other deposits in accordance with 11 C.F.R. § 104.12.

<sup>\*\*</sup> The remainder of the cash on hand balance as of the transfer date (approximately \$30,000) is assumed to be composed of those deposits (exclusive of the CD) most recently received.

MEMORANDUM TO CHARLES N. STEELE Page 2 Working back from the date on which the CD was purchased, the Audit staff will accumulate the value of deposits until the \$20,000 principal value is reached. If only a portion of a deposit (when accumulated with other deposits) is needed to arrive at the principal value, all contributions in that deposit may be considered as part of the calculated cash on hand balance. This is necessary since it is not possible to determine the exact order of receipt within a specific deposit. Your comments on this approach are requested. Should you have any questions, please contact John Mamone or Tom Nurthen at 523-4155. 0 Attachments as stated C a



WASHINGTON, D.C. 20463

A85-7

# INTERIM REPORT OF THE AUDIT DIVISION ON THE PHIL SHEA FOR CONGRESS COMMITTEE

#### I. Background

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#### A. Overview

This report is based on an audit of the Phil Shea For Congress Committee ("the Committee"), undertaken by the Audit Division of the Federal Election Commission in accordance with the provisions of the Federal Election Campaign Act of 1971, as amended ("the Act"). The audit was conducted pursuant to Section 438(b) of Title 2 of the United States Code which states, in part, that the Commission may conduct audits and field investigations of any political committee required to file a report under section 434 of this title.

The Committee registered with the Clerk of the House of Representatives on April 3, 1984. The Committee maintains its headquarters in Lowell, Massachusetts. The Audit covered the period March 27, 1984, the opening date of the first report filed by the Committee, through December 31, 1984, the closing date for the latest report which should have been filed at the time the audit was approved. 1/ The Committee reported a cash balance on March 27, 1984 of \$-0-; total receipts of \$374,518.06; total expenditures of \$373,478.97; and a cash balance on October 15, 1984 of \$1,289.59. 2/

This audit report is based on documents and work papers which support each of its factual statements. They form part of the record upon which the Commission based its decisions on the matters in the report and were available to the Commissioners and appropriate staff for review.

 $<sup>\</sup>frac{1}{}$  See Finding II.C.

The reported totals do not calculate correctly due to mathematical errors (see Finding II.A.). The Committee did not file reports covering the period October 16, 1984 through December 31, 1984.

2 B. Key Personnel The Treasurer of the Committee during the period covered by the audit was Francis McDougall. C. Scope The Audit included such tests as verification of total reported receipts and expenditures and individual transactions; review of required supporting documentation; analysis of Committee debts and obligations; and such other audit procedures as deemed necessary under the circumstances. Audit Findings and Recommendations II. Committee officials chose not to comment on the findings discussed at the exit conference, but stated that an official explanation addressing each of the problem areas would be included in the Committee's response to the interim audit report. A. Misstatement of Financial Activity Section 434(b)(4) of Title 2 of the United States Code states, in part, that each report shall disclose the total amount 0 of all disbursements for the reporting period and the calendar year. During the audit, it was noted that for the period March 27, 1984 to October 15, 1984, the Committee understated its disbursements by \$9,749.78 (net). This understatement was caused 4 by math errors and the failure to report certain disbursements. C The Committee was provided a schedule of the unreported disbursements. Recommendation C The Audit staff recommends that the Committee, within 30 days of receipt of this report, amend their reports to accurately reflect its financial activity. В. Documentation for Receipts Sections 432(c)(1), (2), (3) and (d) of Title 2 of the United States Code state that the treasurer of a political committee shall keep an account of all contributions received by or on behalf of such political committees; the name and address of any person who makes any contribution in excess of \$50, together with the date and amount of such contributions by any person; and the identification of any person who makes a contribution or contributions aggregating more than \$200 during a calendar year, together with the date and amount of any such

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contribution. The treasurer shall preserve all records required to be kept by this section and copies of all reports required to be filed by this subchapter for 3 years after the report is filed.

The Audit staff was provided with contribution records consisting of 1,728 checks from individuals, totaling \$208,458.68. However, based on a review of deposit records, it was noted that the Committee deposited receipts totaling \$280,268.82 during the audit period. Committee officials were unable to locate contribution records totaling \$71,810.14 ½/(\$280,268.82 - \$208,458.68). Since such a large portion of the contribution records were unavailable for review (approximately 26% of the dollar amount) the Audit staff was precluded from testing the Committee's receipt system for compliance with the Act. The Committee was provided with a schedule of deposits for which receipt records were missing.

#### Recommendation

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The Audit staff recommends that the Committee, within 30 days of receipt of this report, obtain and submit copies of all records for contributions received during the period March 27, 1984 through December 31, 1984. Additional recommendations may be forthcoming based on our review of the records requested.

C. Failure to File Reports
Section 434(a)(2)(A)(iii) of Title 2 of the United
States Code states, in part, that if the political committee is
the principal campaign committee of a candidate for the House of
Representatives in any calendar year during which there is a
scheduled election for which such candidate is seeking election,
the Treasurer shall file quarterly reports, which shall be filed
no later than 15 days after the last day of each calendar
quarter: except that the report for the quarter ending December
31 shall be filed no later than January 31 of the following
calendar year.

The Committee did not file a disclosure report for the period October 16, 1984 through December 31, 1984. Based on the Audit staff's review of the bank records made available, \$44,345 in receipt and \$44,537.41 in disbursement activity occurred during this period. As of the latest review of Committee filings done on June 21, 1985, no report had been filed disclosing this activity.

<sup>3</sup>/ Included in this amount are five cash (currency) deposits totaling \$7,314.00.

Recommendation The Audit staff recommends that the Committee, within 30 days of receipt of this report, file a report which discloses all reportable activity for the period October 16, 1984 through December 31, 1984. D. Transfer Received From Candidates' State Senate Committee Sections 102.6(a)(l)(i) and (iv) of Title 11, Code of Federal Regulations state, in part, that transfers of funds may be made without limit on amounts between affiliated committees whether or not they are political committees under 11 CFR § 100.5 (2 U.S.C. 431(4)(A)). Such transfers shall be made only from funds which are permissible under the Act. See 11 CFR Parts 110, 114, and 115. During the course of the audit, it was noted that the Committee to Keep Phil Shea Senator ("the State Senate Committee") transferred \$40,500 to the Committee. The State Senate Committee was the Candidate's campaign committee for the office of State Senator. 0 The Audit staff requested receipts records to verify that the funds transferred by the State Senate Committee 1 contained only contributions permissible under the Act. Information sufficient to determine permissibility of the C contributions comprising more than 31% of the amount transferred were not made available during the audit fieldwork. At the exit 4 conference, Committee officials were asked to provide the Audit staff with those records not provided during fieldwork. 0 Candidate said he would obtain and provide all needed records. Recommendation CC The Audit staff recommends that the Committee, within 30 days of receipt of this report, provide information sufficient to determine the source of funds for the transfer (see Exhibit A). After a review of the information provided, additional recommendations may be forthcoming. E. Disclosure of Loans Section 431(8)(A)(i) of Title 2 of the United States Code states, in part, that the term "contribution" includes any gift, subscription, loan, advance, or deposit of money or anything of value.

5 Section 434(b)(3)(E) of Title 2 of the United States Code requires that each report shall disclose the identification of each person who makes a loan to the reporting committee during the reporting period, together with the identification of any endorser or quarantor of such loan, and date and amount or value of such loan. In addition, 11 C.F.R. § 104.3(d) requires the disclosure of the amount and nature of outstanding debts and obligations on Schedule C (Loans) or Schedule D (Debts and Obligations), as appropriate. During the review of the Committee's loan activity, it was noted that the Committee reported the receipt of \$60,000 in loans from the Candidate. An examination of the loan documentation indicated that the Candidate received loans of \$40,000 and \$60,000 from a bank. The loans were secured by mortgages on the Candidate's personal residence. The Candidate, in turn, loaned \$60,000 to the Committee. However, the Committee did not disclose the terms of the loan (i.e. original source, due date, collateral, etc.) on Schedule C (Loans Schedule). Recommendation The Audit staff recommends that within 30 days of the receipt of this report, the Committee amend its reports to include the above described information in accordance with 11 C.F.R. 104.3(d). F. Documentation for Disbursement Section .432(h)(l) of Title 2 of the United States Code states, in part, that no disbursements may be made (other than petty cash disbursements under paragraph (2)) by such committee except by check drawn on such accounts in accordance with this ~ section. Section 102.9(b)(2) of Title 11, Code of Federal Regulations states, in part, that a receipt or invoice from the payee or a cancelled check to the payee shall be obtained and kept for each disbursement in excess of \$200. During the course of the audit, the staff noted that four (4) disbursements, totaling \$33,285.60, were made by transfers (direct bank charges) from the Committee's bank account. Three of the transfers, totaling \$33,000, were supported only by bank debit advices. The bank debit advices did not contain the required information necessary to document the transactions. No documentation (invoice, bank debit advice, etc.) could be found for the remaining \$285.60 transfer.

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Committee officials stated that two transfers (\$25,000 & \$5,000) represented payments made on the Candidate's bank loan.4/ However, the Committee did not provide any documentation to support these loan repayments. Further, these two transfers occurred during the period in which the Committee did not file a disclosure report (see Finding II.C.).

With respect to the remaining two transfers (\$3,000 & \$285.60), Committee officials did not know the purpose or the recipient(s) of the transfers. These transfers were not itemized by the Committee.

#### Recommendation

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The Audit staff recommends that the Committee, within 30 days of receipt of this report, obtain and submit adequate supporting documentation for these transfers.

The Committee maintains its campaign depository with the same bank that provided the Candidate with loans noted in Finding II.E.

#### REQUESTED STATE SENATE COMMITTEE RECORDS

#### FIRST BANK:

Documentation for all receipts comprising deposits made to the State Senate Committee's First Bank account as noted below:

Deposit Date	Total Deposit Amount	Records Identified As:
2/21/83	\$5,500.00	Sheet "N"
2/21/83	3,450.00	Sheet "O"
2/21/83	600.00	Sheet "P"
2/22/83	1,050.00	Sheet "Q"
2/24/83	350.00	Sheet "R"
2/27/83	1,800.00	Sheet "S"
2/29/83	450.00	Sheet "T"
3/5/83	750.00	Sheet "U"

#### LOWELL BANK:

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Documentation (including relevant bank statements and contribution records) for all receipts comprising deposits up to the date that the Committee's \$20,854.55 certificate of deposit (maturing on 6/24/83) was purchased which, when added, equal \$20,854.55.



WASHINGTON DC 20463

A85-7

July 9, 1985

#### MEMORANDUM

TO:

JOHN GIBSON

ASSISTANT STAFF DIRECTOR REPORTS ANALYSIS DIVISION

THROUGH:

ROBERT J. COSTA

ASSISTANT STAFF DIRECTOR

AUDIT DIVISION

FROM:

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SUBJECT:

POSSIBLE REPORTING AND/OR REGISTRATION VIOLATIONS

UNDER SECTION 433 AND 434 OF TITLE 2, UNITED

STATES CODE (2 U.S.C. § 433 AND § 434)

During a recent audit of the Phil Shea for Congress Committee, 630 Merrimack Street, Lowell, MA 01852, it was discovered that the following committee has failed to register and/or report transfers in accordance with the above stated sections of the U.S. Code:

Committee Name:

Committee to Keep Phil Shea Senator

Address:

630 Merrimack Street Lowell, MA 01852

Treasurer:

G. Douglas Sullivan

Possible Violation:

SEE ATTACHMENT A

Attachment as stated

ATTACHMENT A

D. <u>Transfer Received From Candidates' State Senate</u> Committee

Sections 102.6(a)(l)(i) and (iv' of Title 11, Code of Federal Regulations state, in part, that transfers of funds may be made without limit on amounts between affiliated committees whether or not they are political committees under 11 CFR § 100.5 (2 U.S.C. 431(4)(A)). Such transfers shall be made only from funds which are germissible under the Act. See 11 CFR Parts 110, 114, and 115.

During the course of the audit, it was noted that the Committee to Keep Phil Shea Senator ("the State Senate Committee") transferred \$40,500 to the Committee. The State Senate Committee was the Candidate's campaign committee for the office of State Senator.

The Audit staff requested receipts records to verify that the funds transferred by the State Senate Committee contained only contributions permissible under the Act. Information sufficient to determine permissibility of the contributions comprising more than 31% of the amount transferred were not made available during the audit fieldwork. At the exit conference, Committee officials were asked to provide the Audit staff with those records not provided during fieldwork. The Candidate said he would obtain and provide all needed records.

## Recommendation

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The Audit staff recommends that the Committee, within 30 days of receipt of this report, provide information sufficient to determine the source of funds for the transfer (see Exhibit A).

Exhibit A

#### REQUESTED STATE SENATE COMMITTEE RECORDS

#### FIRST BANK:

Documentation for all receipts comprising deposits made to the State Senate Committee's First Bank account as noted below:

Deposit Date	Total Deposit Amount	Records Identified As:	
2/21/83	\$5,500.00	Sheet "N"	
2/21/83	3,450.00	Sheet "O"	
2/21/83	600.00	Sheet "P"	
2/22/83	1,050.00	Sheet "Q"	
2/24/83	350.00	Sheet "R"	
2/27/83	1,800.00	Sheet "S"	
2/29/83	450.00	Sheet "T"	
3/5/83	750.00	Sheet "U"	

#### LOWELL BANK:

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Documentation (including relevant bank statements and contribution records) for all receipts comprising deposits up to the date that the Committee's \$20,854.55 certificate of deposit (maturing on 6/24/83) was purchased which, when added, equal \$20,854.55.



WASHINGTON, D.C. 20463

August 14, 1985

#### MEMORANDUM

TO:

Robert J. Costa

Assistant Staff Director

Audit Division

THROUGH:

John C. Surina

Staff Director

FROM:

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or

Charles N. Steele

General Counsel

SUBJECT:

Interim Audit Report on the Phil Shea for

Congress Committee (AR85-28)

The Office of General Counsel has reviewed the proposed interim audit report on the Phil Shea for Congress Committee ("Committee"), forwarded with an accompanying memorandum dated July 9, 1985. Please note that the parantheticals in the headings which follow indicate the placement of the subject matter in the audit report.

### I. Misstatement of Financial Activity (II.A)

According to the audit report, the Committee understated its disbursements by \$9749.78, due to mathematical errors and a failure to report certain disbursements. The Act requires a reporting committee to disclose the total amount of all disbursements, pursuant to 2 U.S.C. §434 (b) (4).

The Audit Division recommends that the Committee amend its reports to accurately reflect all disbursements, and the Office of General Counsel concurs with this recommendation.

## II. Documentation for Receipts (II.B)

The audit report indicates that Committee officials were unable to locate contribution records totalling \$71,810.14. Under 2 U.S.C. § 432(c)(1), the treasurer of a political committee must keep an account of all contributions received by or on behalf of that political committee.

The Audit Division recommends that the Committee submit copies of records of all contributions with any additional recommendations based upon future review of these records. Office of General Counsel concurs with this recommendation. III. Failure to File Reports (II.C) The Committee failed to file a report of receipts and disbursements covering the period October 16, 1984, through December 31, 1984. No such report has been filed as of the date of this writing. According to the audit report, the Committee had \$44,345 in receipts and \$44,537.41 in disbursements during this period. The quarterly report required of the principal campaign committee of a candidate for the House of Representatives by 2 U.S.C. §434 (a) (2) (A) (iii), is due no later than January 31, for the quarter ending on December 31. The Audit Division recommends that the Committee file a report disclosing financial activity for the period October 16, 1984 through December 31, 1984. The Office of General Counsel concurs with this recommendation. IV. Transfer Received from Candidate's State Senate Committee (II.D) 0 The audit report indicates that the Committee received a \$40,500 transfer from the candidate's campaign committee for the 1 office of State Senator. Although the Commission's Regulations 0 permit unlimited transfers of funds between affiliated committees, whether or not they are political committees under T the Act, 11 C.F.R. § 102.6(a)(1)(i), such transfers may only be made from funds which are permissible under the Act, 11 C.F.R. 0 \$102.6(a)(1)(iv).a The information provided to the audit division was only ~ sufficient to determine the permissibility of 31% of the transfer, and as a result, the Audit Division has recommended that the Committee provide information sufficient to determine the source of funds for the transfer. The Office of General Counsel concurs with this recommendation. Disclosure of Loans (II.E) The audit report indicates that complete information about loans received by the candidate was not disclosed by the Committee, as required by 2 U.S.C. § 434(b)(3)(E) and 11 C.F.R. § 104.3(d). The Audit Division recommends that the Committee amend its reports to include the required information, and the Office of General Counsel concurs with this recommendation.

-3-Documentation of Disbursement (II.F) IV. According to the audit report, the Committee made four disbursements totalling \$33,285.60, and failed to provide adequate documentation for those disbursements. The Act at 2 U.S.C. \$434(h)(1) provides that no disbursements, other than petty cash disbursements, may be made except by check, and under the Commission's Regulations, a receipt or cancelled check must be kept for each disbursement in excess of \$200. 11 C.F.R. 102.9(b)(2). The Audit Division recommends that the Committee provide adequate information for the above-mentioned transfers, and the Office of General Counsel concurs with this recommendation. 0 1 C 3 00



WASHINGTON, D.C. 20463

**MEMORANDUM** 

September 4, 1985

TO:

CHARLES N. STEEL

GENERAL COUNSE

THROUGH:

JOHN C. SURINA

STAFF DIRECTOR

FROM:

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ROBERT J. COSTA

ASSISTANT STAFF DIRECTOR

AUDIT DIVISION

SUBJECT:

INTERIM AUDIT REPORT - PHIL SHEA FOR CONGRESS

COMMITTEE ("THE COMMITTEE")

On August 14, 1985, the Audit Division received the legal analysis on the Committee's interim audit report. However, with respect to Finding II.D. (Transfer Received from Candidate's State Senate Committee) the legal analysis did not address the merits of the approach discussed in the covering memorandum (to the interim audit report) to verify the deposits making up the transfer of funds from the State Senate Account to the Committee.

On August 15, 1984, this matter was discussed with Ken Gross. At that time, Ken stated that a supplemental legal analysis would be forthcoming. Therefore, the Audit Division is withholding the issuance of the interim audit report pending receipt of the supplemental analysis.

Should you have any questions, please contact E. Rene' Soule' or Tom Nurthen at 523-4155.



WASHINGTON, D.C. 20463

September 23, 1985

#### SUPPLEMENTAL MEMORANDUM

TO:

Robert J. Costa

Assistant Staff Director

THROUGH:

John C. Surina

Staff Director

FROM:

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Charles N. Steel

General Counsel

SUBJECT:

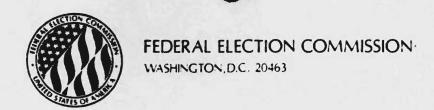
Interim Audit Report on the Phil Shea for

Congress Committee

Paragraph II.D of the proposed interim audit report on the Phil Shea for Congress Committee ("Committee") notes that the Committee received a \$40,500 transfer from the Committee to Keep Phil Shea Senator ("State Senate Committee"). The latter committee was the candidate's campaign committee for the office of State Senator. In its memorandum accompanying the interim audit report, the Audit Division seeks the General Counsel's review of the former's proposal to examine the cash on hand of the State Senate Committee with respect to the \$40,500 transfer.

Initially, the Office of General Counsel notes that the Act does not prohibit the transfer of funds from a state campaign committee to a Federal campaign committee. Commission regulations provide that transfers of funds may be made without limit between "affiliated" committees. 11 C.F.R. §102.6(a). Included within the definition of affiliated committees are all those political committees that are established, financed, maintained or controlled by the same person or group of persons. See 2 U.S.C. § 441a(a)(5); 11 C.F.R. § 100.5(g)(2), 110.3(a)(1)(i). Moreover Commission regulations recognize that two committees may be deemed "affiliates" even though one of them is not a political committee under the Act. 11 C.F.R. § 102.6(a). Thus, where the state committee and Federal committee are controlled by the same person for campaign-related purposes, the state committee would be deemed affiliated with the Federal committee for the purpose of making the transfer.

-2-Although such transfers may be made in unlimited amounts, the transfers may only consist of funds permissible under the Act. 11 C.F.R. § 102.6(a)(1)(iv). See 11 C.F.R. Parts 110, 114 and 115. In reviewing the funds which comprised the transfer from the State Senate Committee to the Committee, the Audit Division examined the cash on hand balance of the State Senate Committee. In making this examination, the Audit Staff identified a deposit representing the proceeds of a certificate of deposit ("CD") with a value of \$20,854.55 at maturity. Pursuant to 11 C.F.R. § 104.12, the cash on hand balance is assumed to be composed of those contributions most recently received by the committee. Because the CD is included in the cash on hand balance under this provision, the Audit Division proposes to examine the deposits of the State Senate Committee made just prior to the original date that the CD was purchased. This would enable a determination to be made regarding the permissibility of funds which were used to purchase the CD. the alternative, the Audit Division proposes to disregard the CD and merely review the other most recent deposits of the State Senate Committee. The Office of General Counsel believes the Audit Division must review the deposits comprising the CD and cannot merely disregard the CD when calculating the cash on hand balance of State Senate Committee. 11 C.F.R. § 104.12 prescribes that the 0 contributions most recently received comprise the cash on hand If the CD falls into this category, nothing in the Act balance. or regulations permit it to be disregarded for contributions received earlier in time. Nothing in the Act or regulations prohibit inclusion of the CD in cash on hand by virtue of the fact that the CD was purchased with State Senate Committee funds at a time prior to the transfer to the Committee and a subsequent period of maturity passed. 9 To disregard the CD as a portion of cash on hand would Cr. permit an apparent loophole in the act by allowing unregistered organizations to purchase CDS with nonpermissible funds and then, after the maturity period had elapsed, to transfer them to a Federal committee without having the sources of the CDs examined. The examination of the funds used to purchase the CD is necessary to determine the permissibility of the funds transferred to the Committee. Accordingly, the Audit Division should review those receipts most recently received by the State Senate Committee just prior to the purchase of the CD, in order to determine the character of the funds' used to purchase the CD.



MEMORANDUM TO:

JOHN C. SURINA STAFF DIRECTOR

FROM:

MARJORIE W. EMMONS/JODY C. RANSOM

DATE:

SEPTEMBER 30, 1985

SUBJECT:

OBJECTION - INTERIM AUDIT REPORT:
PHIL SHEA FOR CONGRESS COMMITTEE
Memorandum to the Commission
dated September 25, 1985

The above-captioned audit report was circulated to the Commission on a 48 hour tally basis at 4:00, September 26, 1985.

Commissioner McDonald submitted an objection at 3:40 this date.

We await your Sunshine Recommendation.

cc: Audit Division
Office of General Counsel

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#### BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of	
Request For Extension Of Time To Respond to Interim	
Audit Report - Phil Shea	
For Congress Committee	1

#### CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on November 14, 1985 the Commission approved by a vote of 5-0 a 30 day extension of time be granted to the Phil Shea For Congress Committee to respond to an interim audit report.

Commissioners Aikens, Harris, Josefiak, McDonald and McGarry voted affirmatively for this decision; Commissioner Elliott did not cast a vote.

Attest:

11-14-85

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Date

V<sub>Marjorie W. Emmons</sub>

Secretary of the Commission



## FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463



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CIDAL O	RANDUM	10:

ROBERT J. COSTA

FROM:

MARJORIE W. EMMONS/ CHERYL A. FLEMING

DATE:

**DECEMBER 19, 1985** 

SUBJECT:

OBJECTION - FINAL AUDIT REPORT - PHIL SHEA FOR

CONGRESS COMMITTEE

The above-named document was circulated to the Commission on Thursday, December 19, 1985, 11:00.

Objections have been received from the Commissioners as indicated by the name(s) checked:

Commissioner Aikens	
Commissioner Elliot	<b>=</b>
Commissioner Earris	x
Commissioner Josefi	.ak
Commissioner McDona	.ld
Commissioner McGarr	7

This matter will be placed on the Executive Session agenda for Tuesday, January 7, 1985.

Please advise the Office of Commission Secretary in writing no later than 10:00 A.M. on Friday who will represent your Division before the Commission on this matter.

(Pursuant to Directive #17)



# FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

LATER AND	77 7	STE	7734	TO:
ALD AN			10.00	1111

ROBERT COSTA/ AUDIT DIVISION

FROM:

MARJORIE W. EMMONS/ CHERYL A. FLERING

DATE:

**JANUARY 2, 1986** 

SUBJECT:

OBJECTION - PHIL SHEA FOR CONGRESS COMMITTEE

DATED DECEMBER 17, 1985

The above-named document was circulated to the Commission on Thursday, December 19, 1985, 11:00.

Objections have been received from the Commissioners as indicated by the name(s) checked:

Commissioner .	Aikens	
Commissioner	Elliott	
Comissioner	Earris	X
Comissioner	Josefiak	
Comissioner	McDonald	X
Comissioner	YCGATTY	

This matter will be placed on the Executive Session agenda for Tuesday, January 7, 1986.

Please advise the Office of Commission Secretary in writing no later than 10:00 A.M. on Friday who will represent your Division before the Commission on this matter.

(Pursuant to Directive #17)



WASHINGTON, D.C. 20463

A85-7

January 10, 1986

**MEMORANDUM** 

TO:

CHARLES N. STEEL

GENERAL COUNSEL

THROUGH:

JOHN C. SUKINA

STAFF DIRECTO

FROM:

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ROBERT J. COSTA

ASSISTANT STAFF DIRECTOR

AUDIT DIVISION

SUBJECT:

PHIL SHEA FOR CONGRESS COMMITTEE

On January 8, 1986, the Commission approved the final audit report of the Audit Division on the Phil Shea for Congress Committee. Attached as Exhibits A through D are matters noted in the final audit report which the Commission also voted to refer to your office for review and consideration.

It should be noted that the response date was December 9, 1985.\* On December 18, 1985, the Committee responded to the interim audit report and provided some documentation regarding Finding II.C. (Exhibit C). It is the opinion of the Audit staff that the documentation received from the Committee was incomplete. Also, attached for your information is the Committee's response (Exhibit E) which was received on December 18, 1985.

All documentation, including deposit slips and copies of contributor checks, pertaining to these matters are available for review in the Audit Division.

Should you have any questions regarding the matters addressed in this report, please contact Tom Nurthen or John Mamone at 376-5320.

Attachment as stated

<sup>\*</sup> The original response was due on November 7, 1985 and the Commission approved the Committee's request for a 30 day extension on November 14, 1985.

Exhibit A Misstatement of Financial Activity Section 434(b)(4) of Title 2 of the United States Code states, in part, that each report shall disclose the total amount of all disbursements for the reporting period and the calendar year. During the audit, it was noted that for the period March 27, 1984 to October 15, 1984, the Committee understated its disbursements by \$9,749.78 (net). This understatement was caused by math errors and the failure to report certain disbursements. The Committee was provided a schedule of the unreported disbursements. Recommendation The Audit staff recommends that the Committee, within 30 days of receipt of this report, amend their reports to accurately reflect its financial activity. 0 C

Exhibit B

#### Documentation for Receipts

Sections 432(c)(1), (2), (3) and (d) of Title 2 of the United States Code state that the treasurer of a political committee shall keep an account of all contributions received by or on behalf of such political committees; the name and address of any person who makes any contribution in excess of \$50, together with the date and amount of such contributions by any person; and the identification of any person who makes a contribution or contributions aggregating more than \$200 during a calendar year, together with the date and amount of any such contribution. The treasurer shall preserve all records required to be kept by this section and copies of all reports required to be filed by this subchapter for 3 years after the report is filed.

The Audit staff was provided with contribution records consisting of 1,728 checks from individuals, totaling \$208,458.68. However, based on a review of deposit records, it was noted that the Committee deposited receipts totaling \$280,268.82 during the audit period. Committee officials were unable to locate contribution records totaling \$71,810.14 3/(\$280,268.82 - \$208,458.68). Since such a large portion of the contribution records were unavailable for review (approximately 26% of the dollar amount) the Audit staff was precluded from testing the Committee's receipt system for compliance with the Act. The Committee was provided with a schedule of deposits for which receipt records were missing.

#### Recommendation

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The Audit staff recommends that the Committee, within 30 days of receipt of this report, obtain and submit copies of all records for contributions received during the period March 27, 1984 through December 31, 1984. Additional recommendations may be forthcoming based on our review of the records requested.

<sup>3</sup>/ Included in this amount are five cash (currency) deposits totaling \$7,314.00.

Exhibit C Transfer Received From Candidate's State Senate Committee Sections 102.6(a)(1)(i) and (iv) of Title 11, Code of Federal Regulations state, in part, that transfers of funds may be made without limit on amounts between affiliated committees whether or not they are political committees under 11 CFR § 100.5 (2 U.S.C. § 431(4)(A)). Such transfers shall be made only from funds which are permissible under the Act. See 11 CFR Parts 110, 114, and 115. During the course of the audit, it was noted that the Committee to Keep Phil Shea Senator ("the State Senate Committee") transferred \$40,500 to the Committee. The State Senate Committee was the Candidate's campaign committee for the office of State Senator. The Audit staff requested receipts records to verify that the funds transferred by the State Senate Committee contained only contributions permissible under the Act. Information sufficient to determine permissibility of the contributions comprising more than 31% of the amount transferred were not made available during the audit fieldwork. At the exit conference, Committee officials were asked to provide the Audit staff with those records not provided during fieldwork. The Candidate said he would obtain and provide all needed records. Recommendation The Audit staff recommends that the Committee, within 30 days of receipt of this report, provide information sufficient to determine the source of funds for the transfer (see Attachment 1). After a review of the information provided, additional recommendations may be forthcoming. a

Attachment 1

#### REQUESTED STATE SENATE COMMITTEE RECORDS

#### FIRST BANK:

Documentation to include deposit slips, copies of contributor checks, and bank statements relative to all receipts comprising deposits made to the State Senate Committee's First Bank account as noted below:

Deposit Date	Total Deposit Amount	Records Identified As:
2/21/84	\$5,500.00	Sheet "N"
2/21/84	3,450.00	Sheet "O"
2/21/84	600.00	Sheet "P"
2/22/84	1,050.00	Sheet "Q"
2/24/84	350.00	Sheet "R"
2/27/84	1,800.00	Sheet "S"
2/29/84	450.00	Sheet "T"
3/05/84	750.00	Sheet "U"

#### LOWELL BANK:

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Documentation (including relevant bank statements, deposit slips, and copies of contributor checks) for all receipts comprising deposits up to the date that the Committee's \$20,854.55 certificate of deposit (maturing on 6/24/83) was purchased which, when added, equal \$20,854.55.

Exhibit D Documentation for Disbursements Section 432(h)(1) of Title 2 of the United States Code states, in part, that no disbursements may be made (other than petty cash disbursements under paragraph (2)) by such committee except by check drawn on such accounts in accordance with this section. Section 102.9(b)(2) of Title 11, Code of Federal Regulations states, in part, that a receipt or invoice from the payee or a cancelled check to the payee shall be obtained and kept for each disbursement in excess of \$200. During the course of the audit, the Audit staff noted that four (4) disbursements, totaling \$33,285.60, were made by transfers (direct bank charges) from the Committee's bank account. Three of the transfers, totaling \$33,000, were supported only by bank debit advices. The bank debit advices did not contain the required information necessary to document the transactions. No documentation (invoice, bank debit advice, etc.) could be found for the remaining \$285.60 transfer. Committee officials stated that two transfers (\$25,000 & \$5,000) represented payments made on the Candidate's bank loan. However, the Committee did not provide any documentation to support these transfers. Further, these two transfers occurred during the period in which the Committee did not file a disclosure report. 0 With respect to the remaining two transfers (\$3,000 & 7 \$285.60), Committee officials did not know the purpose or the C recipient(s) of the transfers. These transfers were not itemized by the Committee. 9 Recommendation a The Audit staff recommends that the Committee, within 30 days of receipt of this report, obtain and submit adequate supporting documentation for these transfers.

35 DEC18 PI2: 09

320 Clark Road Lowell, MA 01853 December 17, 1985

Mr. Robert J. Costa Assistant Staff Director for the Audit Division Federal Election Commission Washington, D.C. 20463

Dear Mr. Costa:

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Enclosed please find the financial information you requested from the Phil Shea for Congress Committee. It took us several weeks to obtain this information from the First Bank and Trust Company in Lowell.

Upon the receipt of the information you sent on November 25, I spent several days attempting to find copies of checks for missing deposits as authorized in finding 11B. While I was able to locate approximately 11,000 dollars in checks, I decided the best way for us to provide all the information you requested was to request that information from the bank. When we had not heard from the bank as of this date I felt we should send what we have and forward the remainder as soon as we receive the information. I have enclosed the information on deposit dates and deposit amounts that will be forthcoming in the next several days.

Please call me if you have any questions or comments.

Mattille

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RECEVED Raich
GENERAL MSEI



## FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

36 JAN 28 PI2: 08

January 24, 1986

A85-7

#### **MEMORANDUM**

TO:

FRED EILAND

PRESS OFFICER

FROM:

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In

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O.

ROBERT J. COSTA

ASSISTANT STAFF DIRECTOR

AUDIT DIVISION

SUBJECT:

PUBLIC ISSUANCE OF FINAL AUDIT REPORT -

PHIL SHEA FOR CONGRESS COMMITTEE

Attached please find a copy of the final audit report of Phil Shea for Congress Committee which was approved by the Commission on January 8, 1986.

Informational copies of the report have been received by all parties involved and the report may be released to the public.

Attachment as stated

cc: FEC Library

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Press Office

Office of General Counsel

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# REPORT OF THE AUDIT DIVISION ON THE PHIL SHEA FOR CONGRESS COMMITTEE

#### I. Background

#### A. Overview

This report is based on an audit of the Phil Shea For Congress Committee ("the Committee"), undertaken by the Audit Division of the Federal Election Commission in accordance with the provisions of the Federal Election Campaign Act of 1971, as amended ("the Act"). The audit was conducted pursuant to Section 438(b) of Title 2 of the United States Code which states, in part, that the Commission may conduct audits and field investigations of any political committee required to file a report under section 434 of this title. Prior to conducting any audit under this section, the Commission shall perform an internal review of reports filed by selected committees to determine if the reports filed by a particular committee meet the threshold requirements for substantial compliance with the Act.

The Committee registered with the Clerk of the House of Representatives on April 3, 1984. The Committee maintains its headquarters in Lowell, Massachusetts. The Audit covered the period March 27, 1984, the opening date of the first report filed by the Committee, through December 31, 1984, the closing date for the latest report which should have been filed at the time the audit was approved. 1/ The Committee reported a cash balance on March 27, 1984 of \$-0-; total receipts of \$374,518.06; total expenditures of \$373,478.97; and a cash balance on October 15, 1984 of \$1,289.59. 2/

This audit report is based on documents and workpapers which support each of its factual statements. They form part of the record upon which the Commission based its decisions on the matters in the report and were available to the Commissioners and appropriate staff for review.

The Committee did not file a disclosure report covering the period October 16, 1984 through December 1, 1984 (see Finding II.A.)

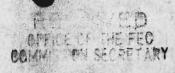
<sup>2/</sup> The reported totals do not calculate correctly due to mathematical errors.

2 Key Personnel The Treasurer of the Committee during the period covered by the audit was Francis McDougall. C. Scope The Audit included such tests as verification of total reported receipts and expenditures and individual transactions; review of required supporting documentation; analysis of Committee debts and obligations; and such other audit procedures as deemed necessary under the circumstances. II. Audit Findings and Recommendations Committee officials chose not to comment on the findings discussed at the exit conference, but stated that an official explanation addressing each of the problem areas would be included in the Committee's response to the interim audit report. The Committee did not submit a written response to the findings contained in the interim audit report within the period provided; however, amendments were filed as noted in Findings A. and B. prior to the Committee's receipt of the interim audit report. S Failure to File Reports 0 Section 434(a)(2)(A)(iii) of Title 2 of the United States Code states, in part, that if the political committee is 1 the principal campaign committee of a candidate for the House of Representatives in any calendar year during which there is a 0 scheduled election for which such candidate is seeking election, the Treasurer shall file quarterly reports, which shall be filed 4 no later than 15 days after the last day of each calendar quarter: except that the report for the quarter ending December 31 shall be filed no later than January 31 of the following  $\alpha$ calendar year.  $\sigma$ The Committee did not file a disclosure report for the period October 16, 1984 through December 31, 1984. Based on the Audit staff's review of the bank records made available, \$44,345 in receipt and \$44,537.41 in disbursement activity occurred during this period. On September 26, 1985 the Committee filed a disclosure report covering the period from October 16, 1984 through December 31, 1984. Recommendation The Audit staff recommends no further action on this matter.

3 Disclosure of Loans B. Section 431(8)(A)(i) of Title 2 of the United States Code states, in part, that the term "contribution" includes any gift, subscription, loan, advance, or deposit of money or anything of value. Section 434(b)(3)(E) of Title 2 of the United States Code requires that each report shall disclose the identification of each person who makes a loan to the reporting committee during the reporting period, together with the identification of any endorser or guarantor of such loan, and date and amount or value of such loan. In addition, 11 C.F.R. § 104.3(d) requires the disclosure of the amount and nature of outstanding debts and obligations on Schedule C (Loans) or Schedule D (Debts and Obligations), as appropriate. During the review of the Committee's loan activity, it was noted that the Committee reported the receipt of \$60,000 in loans from the Candidate. An examination of the loan documentation indicated that the Candidate received loans of \$40,000 and \$20,000 from a bank. The loans were secured by mortgages on the Candidate's personal residence. The Candidate, in turn, loaned \$60,000 to the Committee. However, the Committee did not disclose the terms of the loan (i.e. original source, due date, collateral, etc.) on Schedule C (Loans Schedule). On September 26, 1985, the Committee filed an amended Schedule C which disclosed the terms of the loan. Recommendation 0 The Audit staff recommends no further action on this matter. Matters Referred to the Office of General Counsel Certain matters noted during the audit were referred to the Commission's Office of General Counsel.



WASHINGTON, D.C. 20463



35 MAY 12 AIO: 20 Submitted Late

ELEGITARE CECTION

MAY 13 1986

May 9, 1986

MEMORANDUM

TO:

The Commission

FROM:

Charles N. Steele General Counsel

BY:

Kenneth A. Gross

Associate General Counse

SUBJECT:

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Errata Re: MUR 2124, First General Counsel's

Report Signed May 1, 1986

The recommendation concerning the Committee and its treasurer should be modified to recommend an RTB finding involving 2 U.S.C. § 434(b)(4), rather than 432(b)(4). The first paragraph of the letter to the Committee and its treasurer should also be so modified.

Consequently, the attached page of the letter to the Committee and its treasurer should be substituted for Attachment 3, p. 1 of the Report. In addition, Recommendation 1 should read as follows:

"1. Find reason to believe that Phil Shea for Congress Committee and Francis McDougall, as treasurer, violated 2 U.S.C. §§ 434(b)(4), 432(c)(1), (2), (3), (4), and (5), 432(d), 433(c), and 432(h)(1)."



## FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

MEMO	RANDUM	TO.
		TO

CHARLES STEELE, GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/ CHERYL A. FLEMING

DATE:

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MAY 5, 1986

SUBJECT:

OBJECTION TO MUR 2124: FIRST GENERAL COUNSEL'S

SIGNED MAY 1, 1986

The above-named document was circulated to the Commission on Friday, may 2, 1986 at 2:00 P.M.

Objections have been received from the Commissioners as indicated by the name(s) checked:

Commissioner Aikens	
Commissioner Elliott	<b>X</b>
Commissioner Harris	
Commissioner Josefiak	x
Commissioner McDonald	
Commissioner McGarry	

This matter will be placed on the Executive Session agenda for Tuesday, May 13, 1986.

### FEDERAL ELECTION COMMISSION 999 E Street, N.W.C. Washington, D.C. 20463

FIRST GENERAL COUNSEL'S REPORT? A [ : 4 ]

DATE AND TIME OF TRANSMITTAL BY OGC TO THE COMMISSION

MUR # 2124

STAFF MEMBER: Robert Raich

SOURCE OF MUR: INTERNALLY GENERATED

Phil Shea for Congress Committee and Francis RESPONDENTS' NAMES:

McDougall, as treasurer

Committee to Keep Phil Shea Senator and G.

Douglas Sullivan, as treasurer

RELEVANT STATUTES: 2 U.S.C. §§ 434(b)(4), 432(c)(1), (2), (3),

(4), and (5), 432(d), 433(a), 434(a),

441b(a), 433(c), 432(h)(1)

11 C.F.R. §§ 102.6(a)(1)(i) and (iv),

104.12, 102.10

AO 1982-85

INTERNAL REPORTS

CHECKED:

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Index of Disclosure Documents, 1983-84 Index of Disclosure Documents, 1985-86 Candidate Index of Supporting Documents, 1983-84

Statement of Candidacy Statement of Organization

FEDERAL AGENCIES CHECKED: None

#### GENERATION OF MATTER

This is a matter referred to the Office of the General Counsel following Commission approval of a Final Audit Report (Attachment 1).

### SUMMARY OF ALLEGATIONS

#### Α. Misstatement of Financial Activity

The Final Audit Report states that the Phil Shea for Congress Committee (the "Committee") understated its disbursements by over \$9,700 due to math errors and the failure to report certain disbursements.

Documentation for Receipts B. The Audit Report states tht the Committee could not produce contribution records for nearly \$72,000 of its contributions, a figure representing 26% of the total dollar amount of the Committee's contributions. Documentation for Transfer from Affiliated Committee C. The Audit Report states that the Committee to Keep Phil Shea Senator (the "State Senate Committee") transferred \$40,500 to the Committee, but information to determine the permissibility of 31% of the amount transferred was not made available to the auditors. S Documentation for Disbursements The Audit Report states that the Committee provided no 0 documentation for four disbursements in the form of bank transfers totaling \$33,286. 0 FACTUAL AND LEGAL ANALYSIS 4 A. Misstatement of Financial Activity C Each report must disclose the total amount of all disbursements for the reporting period and the calendar year. 2 U.S.C. § 434(b)(4). The Audit Report states that the Committee understated its disbursements by over \$9,700. Accordingly, this Office recommends that the Commission find reason to believe the Committee and its treasurer violated 2 U.S.C. § 434(b)(4). В. Documentation for Receipts The treasurer of a political committee must keep an account of: all contributions received; the name and address of any

person who makes a contribution in excess of \$50, together with the date and amount of any such contribution; the identification of any person who makes contributions aggregating more than \$200 during a year, together with the date and amount of such contributions; and the identification of any political committee which makes a contribution, together with the date and amount of any such contribution. 2 U.S.C. § 432(c)(1), (2), (3), and (4). "Identification" means: in the case of an individual, the name, address, occupation, and employer of such individual; and in the case of any other person, the full name and address of such person. 2 U.S.C. § 431(13). The treasurer of a political committee must preserve records for three years. 2 U.S.C. § 432(d).

The Audit Report states that the Committee's deposit records indicate it deposited contributions totaling over \$280,000; however, during the audit, the Committee produced contribution records for contributions totaling only about \$208,000 and could not locate contribution records for nearly \$72,000 of contributions, representing 26% of the total dollar amount. After the Audit Division submitted the Final Audit Report to the Commission, the Committee located some additional records for contributions totaling about \$11,000. (See Attachment 1, p.7.)1/

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<sup>1/</sup> While the General Counsel's Office was preparing this Report, the Committee sent the Audit Division even more records. As of this writing, this Office has received nothing further from the Audit Division concerning these records.

Accordingly, this Office recommends that the Commission find reason to believe the Committee and its treasurer violated 2 U.S.C. § 432(c)(1), (2), (3), and (4) and 2 U.S.C. § 432(d). Documentation for Transfer from Affiliated Committee C. Transfers of funds may be made without limit between affiliated committees whether or not they are political committees under 11 C.F.R. § 100.5(g). 11 C.F.R. § 102.6(a)(1)(i). Those transfers may consist only of funds permissible under the Act. 11 C.F.R. § 102.6(a)(1)(iv). The funds transferred count against the threshold for registering and reporting. 11 C.F.R. § 102.6(a)(2). Labor union treasury funds are prohibited in federal elections. 2 U.S.C. § 441b(a). A "political committee" means any committee which receives contributions or makes expenditures in excess of \$1,000 during a C calendar year. 2 U.S.C. § 431(4)(A). "Contribution" and 4 "expenditure" include any deposit of money or anything of value C made by any person for the purpose of influencing an election for 8 federal office. 2 U.S.C. §§ 431(8)(A)(i) and 431(9)(A)(i). A political committee must file a Statement of Organization within ten days after becoming a political committee. 2 U.S.C. § 433(a). The treasurer of a political committee must file reports of receipts and disbursements. 2 U.S.C. § 434(a). A committee's Statement of Organization must include the name, address, and relationship of any affiliated committee. 2 U.S.C. § 433(b)(2). Any change in information previously submitted in a Statement of Organization must be reported no later than ten days

- 5 after the date of the change. 2 U.S.C. § 433(c). It is apparent that the State Senate Committee and the Committee were established by the same person and are controlled by the same group of persons. The two committees are, therefore, affiliated within the meaning of 11 C.F.R. § 100.5(g)(2). The State Senate Committee could thus transfer unlimited funds to the Committee, but only if such funds were permissible under the Act. Accordingly, this Office recommends that the Commission find reason to believe the State Senate Committee and its treasurer violated 2 U.S.C. §§ 433(a), 434(a), and 441b(a) and 11 C.F.R. § 102.6(a)(1)(iv). As soon as the State Senate Committee transferred \$1,000 to the Committee, the State Senate Committee became a "political committee" within the meaning of the Act. 11 0 C.F.R. § 102.6(a)(2). It was, therefore, required to register and report pursuant to 2 U.S.C. \$\$ 433(a) and 434(a). Furthermore, to ensure the permissibility of the transferred 0 funds, the State Senate Committee needed to do a last-in-firstout analysis of the funds in its account at the time of the transfer. 11 C.F.R. § 104.12. This information was to be included in the State Senate Committee's first report. Because the State Senate Committee failed to register and report, no information was available to determine the permissibility of a significant portion of the funds transferred. This Office believes those funds may have been impermissible under the Act. $\frac{2}{}$ 2/Massachusetts permits labor union contributions in state Should the investigation of this matter indicate that no prohibited funds were, in fact, transferred to the Committee, this Office will make the appropriate recommendation.

-6-This Office notes that the Committee failed to file an amended Statement of Organization listing the State Senate Committee as an affiliated committee. Accordingly, the General Counsel's Office recommends that the Commission find reason to believe the Committee and its treasurer violated 2 U.S.C. § 433(c). D. Documentation for Disbursements The treasurer of a political committee must keep an account of the name and address of every person to whom any disbursement is made, the date, amount, and purpose of any disbursement, and a receipt, invoice, or cancelled check for each disbursement in S excess of \$200. 2 U.S.C. § 432(c)(5). The treasurer must preserve such records for three years. 2 U.S.C. § 432(d). 0 Act states that no disbursements (other than petty cash disbursements) may be made except by check. 2 U.S.C. C § 432(h)(l). The Regulations state that disbursements must be by check "or similar draft." 11 C.F.R. § 102.10. The Commission C 9 has determined that a wire transfer of funds falls within the C category of "similar draft" only if adequate documentation is provided and maintained by the Committee. AO 1982-25. The Audit Report states that the Committee made four disbursements, totaling \$33,286, by bank transfers. Committee officials stated that two transfers (for \$25,000 and \$5,000) were payments on a loan, but they provided no documentation to support the contention. Committee officials did not even know the purposes or recipients of the remaining two transfers (for \$3,000

-7and \$286). Accordingly, this Office recommends that the Commission find reason to believe the Committee and its treasurer violated 2 U.S.C. §§ 432(c)(5), 432(d), and 432(h)(1). RECOMMENDATIONS Find reason to believe that Phil Shea for Congress Committee 1. and Francis McDougall, as treasurer, violated 2 U.S.C. §§ 432(b)(4), 432(c)(1), (2), (3), (4), and (5), 432(d), 433(c), and 432(h)(1). 2. Find reason to believe that Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer, violated 2 U.S.C. §§ 433(a), 434(a), and 441b(a) and 11 C.F.R. § 102.6(a)(1)(iv). Approve and send the attached letters and General Counsel's 3. Factual and Legal Analyses. Charles N. Steele General Counsel w/1,1986 BY: 0 Gross Kenneth A. Associate General Counsel C Attachments Referral from Audit Division 1. 4 General Counsel's Factual and 2. Legal Analyses C 3. Letters to respondents 8 a

### BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

MUR 2124

Phil Shea for Congress Committee and Francis McDougall, as treasurer Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer

### CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on June 9, 1986, the Commission decided by a vote of 6-0 to take the following actions in MUR 2124:

- 1. Find reason to believe that Phil Shea for Congress Committee and Francis McDougall as treasurer, violated 2 U.S.C. §§ 434(b)(4), 432(c)(1), (2), (3), (4), and (5), 432(d), 441b(a), 433(c), and 432(h)(1) and 11 C.F.R. § 102.6(a)(1)(iv).
- Find reason to believe that Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer, violated 2 U.S.C. §§ 433(a), 434(a), and 441b(a) and 11 C.F.R. § 102.6(a) (1) (iv).
- Approve and send the letters and General Counsel's Factual and Legal Analyses, as recommended in the First General Counsel's Report signed June 4, 1986.

Commissioners Aikens, Elliott, Harris, Josefiak, McDonald and McGarry voted affirmatively for this decision.

Attest:

6-9-86

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rjorie W. Emmons

Secretary of the Commission

Received in Office of Commission Secretary: Wed., 6-4-86, 4:35 Circulated on 48 hour tally basis: Thurs., 6-5-86, 11:00 Deadline for vote: Mon., 6-9-86, 11:00



### **FEDERAL ELECTION COMMISSION**

WASHINGTON, D.C. 20463

June 13, 1986

G. Douglas Sullivan, Treasurer Committee to Keep Phil Shea Senator 97 Dancause Road Lowell, Massachusetts 01851

RE: MUR 2124
Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer

Dear Mr. Sullivan:

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On June 9, 1986, the Federal Election Commission found reason to believe the Committee to Keep Phil Shea Senator and you, as treasurer, violated 2 U.S.C. §§ 433(a), 434(a), and 441b(a), provisions of the Federal Election Campaign Act of 1971, as amended, ("the Act") and 11 C.F.R. § 102.6(a)(1)(iv), a regulation promulgated pursuant to the Act. The General Counsel's Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

Under the Act, you have an opportunity to demonstrate that no action should be taken against you and the committee. You may submit any factual or legal materials which you believe are relevant to the Commission's consideration of this matter. Please submit any such materials within fifteen days of your receipt of this letter. Statements should be submitted under oath.

In the absence of any additional information which demonstrates that no further action should be taken against your committee and you, as treasurer, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

If you are interested in pursuing pre-probable cause conciliation, you should so request in writing. See 11 C.F.R. § 111.18(d). Upon receipt of the request, the Office of the General Counsel will make recommendations to the Commission either proposing an agreement in settlement of the matter or recommending declining that pre-probable cause conciliation be pursued. The Office of the General Counsel may recommend that pre-probable cause conciliation not be entered into at this time so that it may complete its investigation of the matter.

Further, requests for pre-probable cause conciliation will not be entertained after briefs on probable cause have been mailed to the respondent. Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel is not authorized to give extensions beyond 20 days. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and a statement authorizing such counsel to receive any notifications and other communications from the Commission. The investigation now being conducted will be confidential in accordance with 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public. For your information, we have attached a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Robert Raich, the attorney assigned to this matter, at (202) 376-8200. Sincerely, Joan D. arkens Joan D. Aikens Chairman a Enclosures General Counsel's Factual and Legal Analysis Procedures Designation of Counsel Statement



### **FEDERAL ELECTION COMMISSION**

WASHINGTON, D.C. 20463

June 13, 1986

Francis McDougall, Treasurer Phil Shea for Congress Committee 630 Merrimack Street Lowell, Massachusetts 01852

RE: MUR 2124

Phil Shea for Congress

Committee and Francis
McDougall, as treasurer

Dear Mr. McDougall:

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On June 9, 1986, the Federal Election Commission found reason to believe the Phil Shea for Congress Committee and you, as treasurer, violated 2 U.S.C. \$\$ 434(b)(4), 432(c)(1), (2), (3), (4), and (5), 432(d), 441b(a), 433(c), and 432(h)(1), and 11 C.F.R. \$ 102.6(a)(1)(iv). The General Counsel's Factual and Legal Analysis, which formed a basis for the Commission's finding, is attached for your information.

Under the Act, you have an opportunity to demonstrate that no action should be taken against you and the committee. You may submit any factual or legal materials which you believe are relevant to the Commission's consideration of this matter. Please submit any such materials within fifteen days of your receipt of this letter. Statements should be submitted under oath.

In the absence of any additional information which demonstrates that no further action should be taken against your committee and you, as treasurer, the Commission may find probable cause to believe that a violation has occurred and proceed with conciliation.

If you are interested in pursuing pre-probable cause conciliation, you should so request in writing. See 11 C.F.R. § 111.18(d). Upon receipt of the request, the Office of the General Counsel will make recommendations to the Commission either proposing an agreement in settlement of the matter or recommending declining that pre-probable cause conciliation be pursued. The Office of the General Counsel may recommend that pre-probable cause conciliation not be entered into at this time so that it may complete its investigation of the matter.

Further, requests for pre-probable cause conciliation will not be entertained after briefs on probable cause have been mailed to the respondent. Requests for extensions of time will not be routinely granted. Requests must be made in writing at least five days prior to the due date of the response and specific good cause must be demonstrated. In addition, the Office of the General Counsel is not authorized to give extensions beyond 20 days. If you intend to be represented by counsel in this matter, please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and a statement authorizing such counsel to receive any notifications and other communications from the Commission. The investigation now being conducted will be confidential in accordance with 2 U.S.C. \$\$ 437g(a)(4)(B) and 437g(a)(12)(A), unless you notify the Commission in writing that you wish the investigation to be made public. For your information, we have attached a brief description of the Commission's procedures for handling possible violations of the Act. If you have any questions, please contact Robert Raich, the attorney assigned to this matter, at (202) 376-8200. 0 Sincerely, Jan. N. arkens Joan D. Aikens 0 Chairman a Enclosures General Counsel's Factual and Legal Analysis Procedures Designation of Counsel Statement

RECEIVED AT THE FEC GCC 879 Law Offices of 86 JUN 27 P1: 54 Hodapp & Linnehan One Boston Place, Suite 1848 Boston, Massachusetts 02108 Tolerhone 617-523-8171 Lugal F. Hodge James F. Linnelan June 23, 1986 Joan D. Aikens, Chairman Federal Election Commission 999 East Street - N.W. Washington, D.C. 20463 S Dear Ms. Aikens: Phil Shea for Congress Committee Re: MUR 2124 In accordance with your letter dated June 13, 1986, please be advised of the following: 1. I have telephoned Robert Raich, the attorney assigned to this matter, who has not returned my calls. I sent a letter dated March 4, 1986 to the Federal 2. Election Commission and have not received a reply to date. (See copy attached) Mr. Martin T. Meehan, Former Campaign Manager for Mr. Shea, sent a letter dated March 3, 1986 to the 4 Federal Election Commission and has not received a reply to date. (See copy attached) C 9 We have tried to resolve this matter on several occassions and it is still our intent to cooperate in an effort to resolve OF the issues in this matter. Therefore, we respectfully request a meeting to pursue pre-probable cause conciliation. Further, enclosed is the Statement of Designation of Counsel. James F. Linnehan JFL:sgm encl. John W. McGarry, Vice Chairman Lee Ann Elliott, Commissioner cc: Thomas E. Harris, Commissioner Thomas J. Josefiak, Commissioner Danny L. McDonald, Commissioner

Law Office of . Hodapp & Linnshan One Boston Place, Suite 1448 Boston, Marsachusette 02108 Lugal F. Gladers Tolarhone 617-523-8771 James F. Linnelan March 4, 1986 Federal Election Commission 999 East Street- N.W. Washington, D.C. 20463 Attention: Mrs. Robin Kelly Dear Mrs. Kelly, Per your letter of February 28, 1986, please be advised that this office is representing Francis McDougall, Treasurer Phil Shea For Congress Committee and as a result of our telephone conversation this March 4, 1986 you have informed me that they have not filed for the 1st Six Months of 1985 and in the reports that they have filed there are some questions still to be answered. In order to expediate this, I request that you send the necessary forms and inform me of what else is required 0 by your commission in order to fulfill the obligations of the Federal Election Commission. 4 Very truly yours, 9 ames T. Denden 0 James F. Linnehan JFL: mc



## FEDERAL ELECTION COMMISSION

WASHINGTON, DC 20463

**RQ-7** 

February 28, 1986

Francis McDougall, Treasurer Phil Shea For Congress Committee 630 Merrimack Street Lowell, MA 01852

Identification Number: C00180943

Reference: Year-End Report (7/1/85-12/31/85)

Dear Mr. McDougall:

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It has come to the attention of the Federal Election Commission that you may have failed to file the above referenced Report of Receipts and Disbursements as required by the Federal Election Campaign Act. You were previously notified of the due date for this report.

It is important that you file this report immediately with the Clerk of the House, Office of Records and Registration, 1036 Longworth House Office Building, Washington, DC 20515, or the Secretary of the Senate, Office of Public Records, 119 D Street, NE, Washington, DC 20510, as appropriate. A copy of the report should also be filed with the Secretary of State or equivalent state officer of your state.

The failure to file this report may result in an audit or legal enforcement action.

If you have any questions regarding this matter, please contact Robin Kelly on our toll-free number (800) 424-9530. Our local number is (202) 376-2480.

Sincerely,

John D. Gibson

Assistant Staff Director Reports Analysis Division

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March 3, 1986 Mr. Robert J. Costa Assistant Staff Director for the Audit Division Federal Election Commission Washington, D.C. 20463 Dear Mr. Costa: Enclosed please find copies of over seventy thousand (\$70,000.00) dollars in cancelled checks from the Phil Shea for Congress Committee. While I apologize for the long delay in providing them, as I have pointed out in numerous phone conversations with the Federal Election Commission, it was a slow process for the bank to look up and copy these checks on microfilm. Needless to say, it was also expensive. Based on my information and understanding, this represents all of the available information we need to forward to you. If you need any other information, we will take all the necessary steps to provide that information. The Phil Shea Committee has been the subject of numerous negative newspaper stories because of your release to the press of the fact that "certain matters ... were referred to the Commission's Office of the General Counsel." As Rene Sole and Tom Nurthen stated at our exit conference, "It is clear we ran an honest campaign and the errors are simply missing checks and bookkeeping mistakes." If, upon receipt of this letter, anything has changed, I believe we should be informed what further information is needed. If need be, I am willing to go to Washington to meet with you or your auditors and provide any additional information. Our campaign does not deserve the negative newspaper stories we have been subjected to. I think due process entitles us to some kind of communication from you if you need additional information. Thank you for your attention in this important matter. Please contact me if I can be of further assistance in resolving this matter. Martin T. Meehan (Former Campaign Manager) MIM/jmt Enclosure

# STATEMENT OF DESIGNATION OF COUNSEL

MUR 2124	
NAME OF COURSEL:	James F. Linnehan, Esq.
ADDRESS:	One Boston Place, 18th Fl.
-	Boston, MA 02108
TELEPHONE:	(617) 523-8171
The above-nam	ed individual is hereby designated as my
counsel and is aut	horized to receive any notifications and other
communications fro	m the Commission and to act on my behalf before
the Commission.	
<u>June 23, 1986</u> Date	Phily h Theo
RESPONDENT'S NAME:	Philip L. Shea, Candidate
ADDRESS:	130 Westview Road
	Lowell, MA 01851
HOME PHONE:	
BUSINESS PHONE:	459-0111

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CCC# 891 RECEIVED AT THE FEC Low Office of 86 JUL 8 Hodapp & Linnehan One Boston Place, Suite 1448 Boston, Massachusetts 02108 Tolophono \$7-523-877 Forest F. Glodars James F. Linnelan July 1, 1986 Mr. Robert Raich, Esq. Federal Election Commission 999 East Street - N.W. Washington, D.C. 20463 Dear Mr. Raich: Re: Phil Shea for Congress Committee Committee to Keep Phil Shea Senator MUR 2124 Pursuant to our telephone conversation of June 30, 1986, I hereby respectfully request a 20-day extension of time on behalf of the Phil Shea For Congress Committee, Francis McDougall, Treasurer and the Committee to Keep Phil Shea 0 Senator, G. Douglas Sullivan, Treasurer. The reasons for this request are to resolve who will be counsel for the above committees; to avoid duplication of C process and to present properly and answer accurately the 2 allegations addressed to both parties so that the issues maybe resolved under pre-probable cause conciliation. Further, the purpose of my letter dated June 23, 1986, CVª with which I filed a Statement of Designation of Counsel of 3 the candidate, Phil Shea, was at the insistence of Mr. Shea in order to reply within the specified time and to demonstrate our intent of resolving the issues. Thank you for your courtesies and cooperation in this matter. Sincerely, James of Spanisha James F. Linnehan JFL:sgl cc: Phil Shea Francis McDougall G. Douglas Sullivan

GOODWIN, PROCTER & HOAR (A PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS) COUNSELLORS AT LAW EXCHANGE PLACE BOSTON, MASSACHUSETTS 02109 TELEPHONE (617) 870-1000 TELECOPIER (617) 823-1231 TELEX 94-0640 JOHN KENNETH FELTER July 3, 1986 CABLE-GOODPROCT, BOSTON (617) 570-1211 Robert Raich, Esq. Federal Election Commission Washington, D. C. 20463 Re: MUR 2124 (Phil Shea for Congress Committee) m Dear Rob: As I informed you last week on the telephone, we represent Frank G. McDougall, Jr., who is the treasurer of the Phil Shea for Congress Committee. I recently received a "Designation of Counsel" form from you. Unfortunately, Mr. McDougall is out of town and will not return until Monday, July 7. We will arrange to have Mr. McDougall date and sign the form as soon as possible and return it to you. As I also informed you last week, we received a letter from the Commission dated June 13, 1986 (together with a summary of allegations) on June 25, 1986. You indicated to us that the 15-day response period would begin to run 0 from the date of receipt, June 25. Thus, a response would be due on or before July 10. By this letter, I request a 20 day extension within which to respond to the letter and summary of allegations to and 9 including July 30. This amount of time is necessary to 0 locate, retrieve and analyze Committee records and bank records which are two or more years old. As you can imagine, it will take a considerable amount of time to accomplish these tasks which will be necessary to respond to the Commission's letter and summary of allegations. Thank you for your attention to this matter. John Kenneth Felter JKF:nh



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### **FEDERAL ELECTION COMMISSION**

WASHINGTON, D.C. 20463

July 8, 1986

Mr. James F. Linnehan Hodapp & Linnehan One Boston Place, Suite 1448 Boston, Massachusetts 02108

Re: MUR 2124

Dear Mr. Linnehan:

This confirms the substance of your June 30, 1986 conversation with Robert Raich of this Office concerning statements made in your June 23, 1986 letter to the Commission. In that letter, you indicated you had attempted to resolve the matter concerning the Phil Shea for Congress Committee by contacting several Commission employees, but had received no response.

You contend that you left messages for Mr. Raich on two occasions, on June 19 and 20. Mr. Raich informed you that he received only one message from you, on June 19. Mr. Raich stated to you that when he called the number left on that message, he reached a private residence and was told that no one named Linnehan lived there.

With regard to your letter of March 4, 1986 to Robin Kelly, that letter was not raised in the context of MUR 2124, and does not concern the issues involved in this MUR. The General Counsel's Office, however, will be happy to assist you in obtaining FEC forms or other information.

Mr. Meehan's letter of March 3, 1986 to Robert Costa was mailed months after the deadline recommended by the Audit Division for the submission of such documentation. Nevertheless, that letter is referred to in the General Counsel's Factual and Legal Analysis prepared by the Commission in connection with this MUR, and which you possess.

You may make a request in writing for an extension of time to respond to the Commission's findings. You would need to accompany any such request with a statement from a respondent designating you as counsel. Currently, you are representing only

-2-Phil Shea, the candidate. Note that Mr. Shea is not a respondent in this matter. Similarly, because you are not representing a respondent, the Commission is unable to act on your request for pre-probable cause conciliation. Sincerely, Charles N. Steele General Counsel Lawrence M. Noble Deputy General Counsel C 8 or,

RECEIVED AT THE FEC BCC#930 GOODWIN, PROCTER & HOAR (A PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS) COUNSELLORS AT LAW EXCHANGE PLACE BOSTON, MASSACHUSETTS 02109 TELEPHONE (617) 870-1000 TELECOPIER (617) 823-1231 JOHN KENNETH FELTER TELEX 94-0640 July 8, 1986 CABLE-GOODPROCT, BOSTON (617) 570-1211 Robert Raich, Esq. Federal Election Commission 999 East Street, N.W. Washington, D. C. 20463 MUR 2124 (Phil Shea for Congress Committee) T Dear Rob: Enclosed herewith you will find a "Statement of Designation of Counsel" by Frank G. McDougall, Jr. in connection with the above-referenced matter. Mr. McDougall has designated me as his counsel and authorized me to receive any notifications and other communications from the Commission and to act on his behalf before the Commission. On behalf of Mr. McDougall, I reiterate the request contained in my July 3, 1986 letter to you for a 20-day extension within which to respond to the Commission's letter dated June 13, 1986 (together with a summary of allegations) to and including July 30, 1986. Thank you for your attention to this matter. Sincerely. C John Kenneth Felter JKF:nh cc: Frank G. McDougall, Jr. James F. Linnehan, Esq.

### STATEMENT OF DESIGNATION OF COUNSEL

MUR 2124	
NAME OF COUNSEL:	John Kenneth Felter, Esq
ADDRESS:	Goodwin. Procter & Hoar
	Exchange Place
	Boston, MA 02109
TELEPHONE:	(617) 570-1211

The above-named individual is hereby designated as my counsel and is authorized to receive any notifications and other communications from the Commission and to act on my behalf before the Commission.

July 7, 1986 Date

a.

Signature

RESPONDENT'S NAME: Frank G. McDougall, Jr.

ADDRESS: President and Chief Operating Officer

Lowell Institution for Savings

18 Shattuck Street

Lowell, Massachusetts 01852

HOME PHONE: (617) 454-8611

BUSINESS PHONE: (617) 454-2500



### **FEDERAL ELECTION COMMISSION**

WASHINGTON, D.C. 20463

July 14, 1986

John Kenneth Felter, Esquire Goodwin, Procter & Hoar Exchange Place Boston, Massachusetts 02109

RE: MUR 2124

Francis McDougall

Dear Mr. Felter:

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80 CD This is in reference to your letter dated July 3, 1986, requesting an extension of until July 30 to respond to the Commission's reason to believe notification. After considering the circumstances presented in your letter, the Commission has determined to grant you your requested extension. Accordingly, your response will be due on July 30, 1986.

If you have any questions, please contact Robert Raich, the attorney assigned to this matter, at (202) 376-8200.

Sincerely,

Charles N. Steele General Counsel

y: Lawrence M. Noble

Deputy General Counsel



### **FEDERAL ELECTION COMMISSION**

WASHINGTON, D.C. 20463

July 14, 1986

Mr. James F. Linnehan Hodapp & Linnehan One Boston Place, Suite 1448 Boston, Massachusetts 02108

RE: MUR 2124

Dear Mr. Linnehan:

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This confirms the substance of your July 10, 1986 conversation with Lois Lerner of this Office.

The only respondents in this matter are two political committees and their treasurers. It is our understanding that you are representing only Phil Shea, the candidate. Although Mr. Shea is not a respondent, if you wish to submit a response on behalf of Mr. Shea, this Office will be happy to entertain it.

With regard to your request for an extension of time to respond, there is no deadline for you to respond on behalf of Mr. Shea because he is not a respondent.

If this Office can be of further assistance to you, please contact Robert Raich, the attorney assigned to this matter, at (202) 376-8200.

Sincerely,

Charles N. Steele General & Ounsel

y. bawrence M. Moble

Deputy General Counsel

OCC# 1012 AY(A PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS) TELEPHONE (617) \$70-1000 TELECOPIER (617) 883-1231 TELEX 94-0640 July 30, 1986 CABLE-GOODPROCT, BOSTON Sincerely

GOODWIN, PROCTER & HOAR

COUNSELLORS AT LAW

EXCHANGE PLACE

BOSTON, MASSACHUSETTS 02109

JOHN KENNETH FELTER

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(617) 570-1211

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

Joan D. Aikens, Chairman Federal Election Commission 999 East Street. N.W. Washington, D. C. 20463

> MUR 2124 - Phil Shea for Congress Committee and Francis McDougall, as Treasurer

Dear Ms. Aikens:

This firm represents Frank G. McDougall, Jr., as Treasurer of the Phil Shea for Congress Committee ("Committee"). This letter and the enclosed Statement of Frank G. McDougall, Jr. are submitted in response to your letter dated June 13, 1986 to Mr. McDougall.

In your letter you stated that the Federal Election Commission ("Commission") has "found reason to believe" that the Committee and Mr. McDougall, as Treasurer, violated certain provisions of the Federal Election Campaign Act ("Act") and regulations promulgated thereunder. We believe that the enclosed Statement demonstrates that no action should be taken against Mr. McDougall. By this letter we would also like to request pre-probable cause conciliation, if necessary.

If you need any additional information, please do not hesitate to call me.

Frank G. McDougall, Jr. cc:

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# STATEMENT OF FRANK G. McDOUGALL, JR. TREASURER OF THE PHIL SHEA FOR CONGRESS COMMITTEE

This Statement is in response to a letter dated June 13, 1986 from Joan D. Aikens, Chairman of the Federal Election Commission ("Commission"), to Frank G. McDougall, Jr., as Treasurer of the Phil Shea for Congress Committee ("Committee"), and the accompanying Factual and Legal Analysis which of General Counsel. The letter and Analysis pertain to a matter referred to the Office of the General Counsel in conjunction with Commission approval of a Final Audit Report covering the period March 27, 1984 through December 31, 1984. The Analysis lists and describes four possible violations of the Federal Election Campaign Act ("Act") and regulations promulgated thereunder. These alleged violations will be discussed seriatim at pages 5 - 12.

It is not disputed that it now appears that certain violations of the Act may have occurred. Thus, this Statement is offered primarily to explain how such violations may have occurred and also to demonstrate that no action should be taken against Mr. McDougall. As Treasurer, Mr. McDougall has responsibilities under the Act and regulations. At the same time, however, it must be emphasized that certain of the alleged violations are not Mr. McDougall's responsibility.

The alleged violations for which Mr. McDougall may be responsible pertain exclusively to record-keeping of contribu-

tions to and disbursements from the Committee. Mr. McDougall has only recently become aware of the record-keeping inade-quacies uncovered by the Commission's audit. In addition, he has only recently become aware of the delays in responding to initial audit reports and requests for information. An explanation of the record-keeping and reporting practices of the Committee may be instructive.

At the time Mr. McDougall was asked to be Treasurer of the Committee, he was an officer of a local bank, and well known in the community. He undoubtedly was asked to be Treasurer primarily because of his reputation and status in the community. When Mr. McDougall agreed to become Treasurer, he did so only on condition that the Committee retain an individual, personally known to him, who was a CPA and attorney with extensive experience in maintaining campaign records. This individual was to be primarily responsible for record-keeping. Thus, from the outset, Mr. McDougall did not contemplate being the principal record-keeper. Of course, the Commission's regulations permit the Treasurer to delegate such responsibilities. See 11 C.F.R. §§102.7; 102.9.

In fact, this experienced professional was retained as the Committee's record-keeper. Subsequently, however, persons within the campaign decided that a volunteer could handle the record-keeping duties more cheaply. Unfortunately, the volunteer who assumed the record-keeping and reporting chores could not adequately replace the professional, and his record-keeping

and reporting caused the deficiencies uncovered by the Commission's audit.

As stated above, Mr. McDougall has only recently become aware of the results of the audit. Mr. McDougall did not receive the letters sent by the Commission to the Committee which identified the inadequacies in record-keeping uncovered by the audit. The letters were sent to Mr. Shea's office. The correspondence from the Commission was not forwarded to Mr. McDougall. Indeed, it is only during the last several weeks that Mr. McDougall has obtained a copy of these letters.

Instead of being apprised of record-keeping problems, Mr.

McDougall was repeatedly assured by those actively participating in the campaign that all was going well and that the required reports were being filed accurately and timely. In addition, Mr. McDougall did not receive the first audit notice, and when the audit was conducted it was handled by Mr. Shea and his campaign manager, Martin Meehan. Again, Mr. McDougall was informed that the audit was proceeding without difficulty. In fact, this view twice was confirmed during conversations

<sup>/1/</sup> The volunteer severed his ties with the Committee shortly after the 1984 primary, and he did not fully participate in assisting the Committee during the Commission's audit.

Other record-keeping difficulties arose because many of the relevant contribution and disbursement records were being kept on a computer at Committee headquarters. After the primary, the computer company came and retrieved the computer. At that time, through inadvertance, the information was irretrievably lost. See Affidavit of Martin Meehan, ¶8.

between Mr. McDougall and Renee' Soule', the person in charge of the audit. Mr. McDougall spoke with Mr. Soule' immediately after the audit, and again some 6 or 7 weeks later. On each occasion Mr. Soule' stated that the audit revealed only minor bookkeeping problems that would be resolved, and that Mr. Meehan and Mr. Shea had been very helpful. Suffice it to say that, if Mr. McDougall had been informed that any difficulty existed, he would have taken an active role to ensure that all records and information requested during the audit were provided promptly to the Commission.

Mr. McDougall was informed concerning the issues raised by the audit less than two months ago. He had not received the Commission's notices concerning audit deficiencies. When he was finally informed, he immediately took steps to address and to resolve any and all issues raised by the Commission. He retained legal counsel to direct this effort, which included locating and mobilizing campaign workers who by 1986 were well removed from the campaign and deeply involved with other projects, tracking down and analyzing remaining campaign financial records, and recovering and copying records from banks and individuals. This was accomplished only after considerable expenditure of time and money by Mr. McDougall and the persons and entities involved.

In response to Ms. Aiken's June 13, 1986 letter, Mr. McDougall has pursued all avenues to attempt to obtain all the information sought by the Commission. It should be emphasized,

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however, that although certain of the alleged violations may be the responsibility of the Treasurer, other alleged violations -such as those related to reporting of the Committee to Keep Phil Shea Senator ("State Senate Committee") -- simply are not. In addition, the record-keeping violations cited by Commission may be characterized as minor when compared to the substantive proscriptions on contributions that the Act's record-keeping provisions are intended to monitor. In this case, no such substantive violations occurred for which Mr. McDougall is responsible. The contributions to and disbursements from the Committee were authorized, although they were inadequately documented at the time of the audit. Thus, the Act's overriding concerns with political corruption and abuse of fiscal power simply are not implicated in the matter under review.

The following is a summary of the allegations contained in the Analysis and, for each possible violation, a description of the actions undertaken to respond, together with legal argument, where appropriate, relating to the Treasurer's obligations under the Act.

### A. Misstatement of Financial Activity

The Analysis states that the auditors found that the Committee "understated its disbursements by over \$9,700 due to math errors and the failure to report certain disbursements."

As the Final Audit Report indicates, the Committee supplied the auditors with a list of the disbursements which had 304070154

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not been reported. The documentation for these disbursements has now been located, and a copy of this documentation is attached hereto as Exhibit A. Only four disbursements are involved. Two of these disbursements are represented by checks, and a copy of the cancelled checks is attached. The other two "disbursements" require more explanation. One of these "disbursements" was an erroneous \$3,000 "transfer" from the Committee account to Mr. McDougall's personal banking account. This transfer occurred because Mr. McDougall's secretary accidentally deposited his personal funds in the Committee account. When this error was detected, the funds were transferred out of the account. Copies of the appropriate credit and debit statements, together with the original deposit receipt, are included in Exhibit A.

The "transfer" for \$285.60 really was not a transfer at all. Instead, it was a simple disbursement, by certified check, to the Lowell Sun.

Finally, the relevant committee reports have been amended to reflect these disbursements, and they are attached hereto as Exhibit B.

<sup>/2/</sup> The deposit receipt for \$3,000 on September 17, 1984 bears the handwritten note "56-331-5". That was Mr. McDougall's personal account number, which he wrote on the slip so his secretary would know what account to transfer the improperly deposited funds to.

### B. <u>Documentation for Contributions</u>

The Analysis alleges that during the audit the "Committee could not produce contribution records for nearly \$72,000 of its contributions." The Analysis states that deposit records for the Committee indicated contributions totalling \$280,269, but that the Committee produced underlying records totalling only \$208,489, for a difference of \$71,810. The Analysis also notes that the Committee was advised to obtain and submit the missing records by November 7, 1985, but did not produce the records until March 5, 1986. At that time, the Audit Division received check contribution documentation totalling \$58,326.

In the first place, it is incorrect to state that missing contribution records initially totalled \$71,810. The Audit Committee apparently arrived at that figure by subtracting \$208,459 from total contributions of \$280,269. However, the \$208,459 figure was taken from the column on the auditor's worksheet reflecting only the total amount of checks that had been supplied to the auditors. In addition to the checks supplied, the auditors verified \$7,314 in cash deposits. Thus, the total discrepancy was \$64,496, as reflected on the auditor's worksheet itself. A copy of the auditor's worksheet is attached hereto as Exhibit C.

Of the \$64,494 in missing records, \$58,326 in checks were supplied on March 5, 1986. Thus, only \$6,170 in contributions, not \$13,484, remain to be supported.

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A review of the auditor's worksheet reveals three substantial deposits where some, but not all, of the supporting documents were supplied to the auditors: (1) on June 12, 1984, the Committee deposited \$3,269.97, but it only supplied checks totalling \$839.97, leaving a balance of \$2,430; (2) also on June 12, 1984 the Committee deposited \$4,260, but it only supplied checks for \$2,550, leaving a balance of \$1,710; and (3) on August 30, 1984, the Committee deposited \$8,506.32, but it only supplied checks for \$6,506.32 leaving a balance of \$2,000. In sum, these three deposits account for \$6,140 of the \$6,170 in unsupported contributions.

The deposit slips for these three days and the related checks are attached hereto as Exhibit D.'3'. The deposit slips illustrate that the difference between checks and deposit slips on June 12, 1984 can be attributed entirely to cash deposits. Those cash deposits totalled \$4,440.'4' All of

<sup>/3/</sup> The checks had to be obtained directly from the bank. The bank does not maintain copies of cancelled checks by account number, but only by date of deposit. Thus, to obtain the checks it was necessary to examine all deposits made at the bank on the dates in question. This timely, costly and cumbersome process is a good example of the efforts of Mr. McDougall to respond to the audit issues once he became aware of them and is typical of the difficulties that have been encountered in producing the requested documents and information.

<sup>74/</sup> The cash deposits were \$2,730 and \$1,710. In fact, only \$539.97, not \$839.97, of the \$3,269.97 deposit was represented by checks. The \$839.97 figure on the worksheet -- representing checks reviewed by the auditors for that deposit -- probably is an error.

this cash was received at a \$10 per person fund raiser which took place at Windsor Mills Restaurant in Dracut, Massachusetts, on or about June 10, 1984. See Affidavit of Martin Meehan ¶7, attached hereto as Exhibit E.

The August 30, 1984 deposit slip shows a \$805 cash deposit. This cash deposit, together with the checks supplied, total \$8,506, and explains the \$2,000 balance for this deposit indicated on the auditor's worksheet.

The above information concerning the deposits on June 12, 1984 and August 30, 1984 supports an additional \$6,140 in contributions. This supports all but \$30 of the previous unsupported balance of \$6,170. Thus, with this submission over 99.9% of Committee contributions have been fully documented.

### C. Documentation for Transfer from Affiliated Committee

The Analysis states that the auditors were not supplied with information to determine the source of funds used to purchase a \$20,000 certificate of deposit on April 29, 1983, which funds allegedly were transferred from the State Senate Committee to the Committee. In addition, it is alleged that the Committee failed to amend its Statement of Organization to list the State Senate Committee as an "affiliated" committee, and that the State Senate Committee may have violated the Act by failing to register and report as a "political committee" under the Act.

At the outset, it should be noted that the obligations of the State Senate Committee to register and report are not obliMcDougall is obligated to keep records concerning contributions to and disbursements from the Committee, and to file reports on behalf of the Committee. Reports concerning transfers from another "political committee" need not detail sources of funds since it is the responsibility of the "political committee" to file its own reports.

Nevertheless, in an effort to respond to each and every

Nevertheless, in an effort to respond to each and every issue raised by the Commission, Mr. McDougall has undertaken to obtain the information requested by the Commission. '5' To do

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The law is unclear with respect to the obligations of a committee to inquire into the source of funds transferred from another "political committee". The Act only prohibits persons from "knowingly" "accepting" an improper contribution, and places the onus for determing the permissibility of a contribution on the contributor. U.S.C. §§44la(a) and (f); 44lb(a). The regulations also do not appear to impose an affirmative duty to inquire. For example, 11 C.F.R. §102.6(a)(iv) states that transfers "shall be made only from funds which are permissible under the Act," but this statement is directed to the transferor committee, not the transferee. And although 11 C.F.R. §103.3(b)(1) speaks in terms of the Treasurer making "best efforts" to determine the permissibility of a contribution, it is clear that under this subsection that obligation only attaches to "contributions which appear to be illegal." Id.

Thus, it is Mr. McDougall's position that he had no obligation to inquire into the source(s) of the transferred funds. This is particularly true here, because Mr. McDougall was not the person who "accepted" the funds as that term is used in the Act. Nevertheless, it should be noted that when this transfer took place, the Committee did inquire into the source(s) of the State Senate Committee funds, and took steps to return all labor organization funds. See Meehan Affidavit, ¶¶1-6.

so, Mr. McDougall followed the guidance offered in the Analysis (at p.5, n.1) and obtained records concerning the last \$20,000 in funds deposited in the State Senate Committee account prior to April 29, 1983. The relevant bank statements, deposit slips, and State Senate Committee reports detailing the contributions have been reviewed by Martin Meehan, Campaign Manager of the Committee. They demonstrate that nine contributions from labor organizations were received during the relevant time period. Seven of these were returned prior to the transfer. The two labor contributions that apparently were not returned were a \$100 contribution in April 1983, and a \$200 contribution in June 1982. See Meehan Affidavit, ¶6.

Finally, Mr. McDougall has prepared an amended Statement of Organization, listing the State Senate Committee as an "affiliated" committee. This amended Statement of Organization has been filed with the House of Representatives, and a copy is attached hereto as Exhibit F.

## D. Documentation for Disbursements

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The Analysis states that "the Committee failed to provide documentation for four disbursements in the form of bank transfers totalling \$33,286." The documentation requested is attached hereto as Exhibit G. It demonstrates that two bank transfers, one for \$25,000 and one for \$5,000, were transferred from the Committee account at First Bank to Mr. Shea's personal account, and thereafter to the Bank. These transfers were in

partial repayment of a loan from the candidate, Phil Shea, to the Committee totalling \$60,000. Mr. Shea, in turn, had obtained a \$60,000 line of credit from the Bank, and the transfer was payment on that loan and line of credit.

The \$3,000 and \$286 "transfers" have already been explained above, see <a href="mailto:supra">supra</a> p.6.

### Conclusion

In sum, Mr. McDougall has now provided all the recordkeeping information requested by the Commission. This information reveals no violations of the substantive proscriptions of
the Act, but, at worst, possible violations of record-keeping
requirements which have now all been remedied. In addition, as
stated previously, Mr. McDougall simply was not informed, or
was misinformed, concerning the audit and previous letters and
reports from the Commission. At considerable personal time and
expense, Mr. McDougall has now done his best to provide all the
information requested. \*6 The Commission need take no further action against Mr. McDougall to ensure that the standards
and principles embodied in the Act are properly enforced.

Mr. McDougall also formally requests that the Commission enter into pre-probable cause conciliation, if necessary.

<sup>/6/</sup> The Act and regulations state at several points that a Treasurer must use "best efforts" to discharge the recordkeeping and reporting requirements. Clearly, Mr. McDougall has satisfied this standard.

I certify on the basis of my personal knowledge, information and belief, that the foregoing statement is true. Signed under the pains and penalties of perjury this 30th day of July, 1986.

Frank G. McDougall, Jr.

Dated: July 30, 1986

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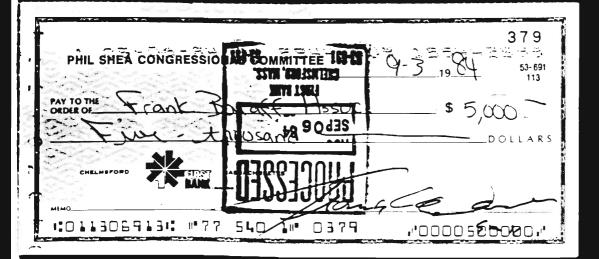
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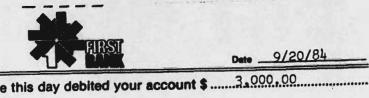
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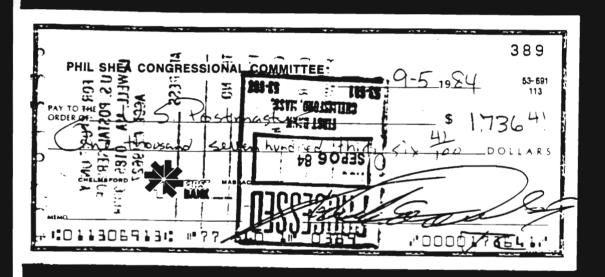
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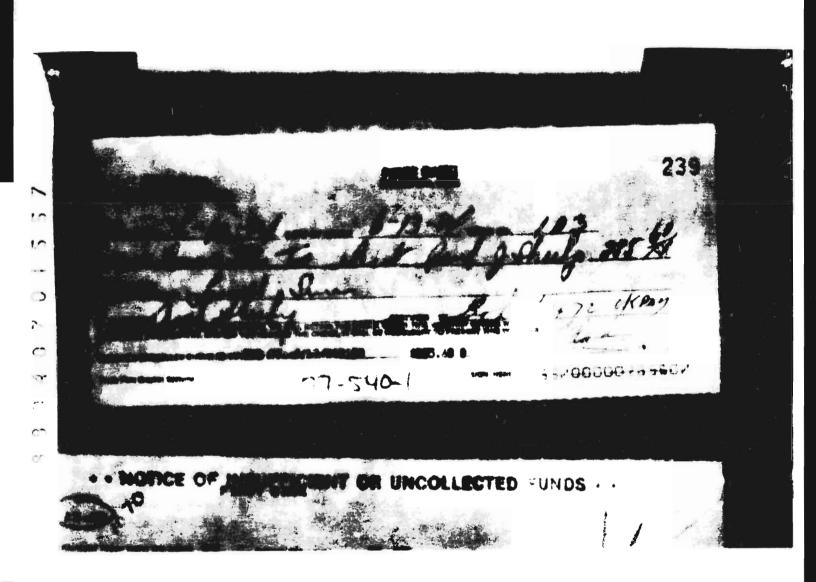


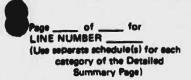
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#### SCHEDULE B

#### ITEMIZED DISBURSEMENTS



Any information copied from such Reports and Statements may not be sold or used by any person for the purpose of soliciting contributions or for commercial purposes, other than using the name and address of any political committee to solicit contributions from such committee. Name of Committee (in Full) Phil Shea for Congress Committee (October 15 Quarterly Report) (1984) (Amended) A. Full Name, Mailing Address and ZIP Code **Purpose of Disbursement** Date (month, Amount of Each Media Disbursement This Period F. Baraff Assoc., Inc. day, year) Consultant 604 Riverside Drive \$5,000.00 9/3/84 New York, NY 10031 Disbursement for: #Primery DiGeneral D Other (specify): Amount of Each B. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month, Disbursement This Period U. S. Postmaster day, year) Bulk Mailing Lowell, MA Disbursement for: Primary D General 9/5/84 1,736.41 □ Other (specify): C. Full Name, Mailing Address and ZIP Code Amount of Each Purpose of Disbursement Date (month, Disbursement This Period day, year) Disbursement for: Primary General □ Other (specify): D. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Amount of Each Date (month, Disbursement This Period day, year) Disbursement for: Primary General Other (specify): E. Full Name, Mailing Address and ZIP Code Amount of Each Purpose of Disbursement Date (month, Disbursement This Period day, year) Disbursement for: Primary General □ Other (specify): Amount of Each F. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month, Disbursement This Period day, year) Disbursement for: Primary General □ Other (specify): Purpose of Disbursement Date (month, Amount of Each G. Full Name, Mailing Address and ZIP Code Disbursement This Period day, year) Disbursement for: Primary DGeneral D Other (specify): H. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month, Amount of Each Disbursement This Period day, year) Disbursement for: Primary DiGeneral □ Other (specify): Amount of Each 1. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month, Disbursement This Period day, year) Disbursement for: Primary General D Other (specify): 6,736.41 

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#### ITEMIZED DISBURSEMENTS

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(Use separate schedule(s) for each
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Summary Page)

Any information copied from such Reports and Statements may not be sold or used by any person for the purpose of soliciting contributions or for commercial purposes, other than using the name and address of any political committee to solicit contributions from such committee. Phil Shea for Congress Committee (July 15 Quarterly Report) (1984) (Amended) Amount of Each A. Full Name, Mailine Address and ZIP Code Purpose of Disbursement Date (month, Disbursement This Period The Wooden Shoe Media/Brochures dey, year) Hampshire Street \$ 3,495.00 5/21/84 Cambridge, MA Disbursement for: @Primery General Other (specify): Amount of Each B. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month, Disbursement This Period day, year) Jack Keefe Orchestra 275 Old March Hill Road 275.00 5/30/84 Disbursement for: Primery General Dracut, MA Other (specify): C. Full Name, Mailing Address and ZIP Code Amount of Each Purpose of Disbursement Date (month, Attorney George Eliades dey, year) Disbursement This Period Rent Lowell 133 Market Street Disbursement for: Primary General 6/7/84 386.75 Lowell, MA 01852 Other (specify): D. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month, Amount of Each Disbursement This Period dey, year) Lowell Sun Media 15 Kearney Sq. 6/14/84 285.60 Disbursement for: # Primary General Lowell, MA Other (specify): E. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month, Amount of Each day, year) Disbursement This Period Disbursement for: Primary General □ Other (specify): Purpose of Disbursement F. Full Name, Mailing Address and ZIP Code Date (month.) Amount of Each Disbursement This Period day, year) Disbursement for: Primary General □ Other (specify): Amount of Each G. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Date (month. day, year) Disbursement This Period Disbursement for: Primary General □ Other (specify): H. Full Name, Mailing Address and ZIP Code Amount of Each Purpose of Disbursement Date (month, Disbursement This Period day, year) Disbursement for: Primary General ☐ Other (specify): I. Full Name, Mailing Address and ZIP Code Purpose of Disbursement Amount of Each Date (month.) Disbursement This Period day, year) Disbursement for: Primary General □ Other (specify): \$59,378.72

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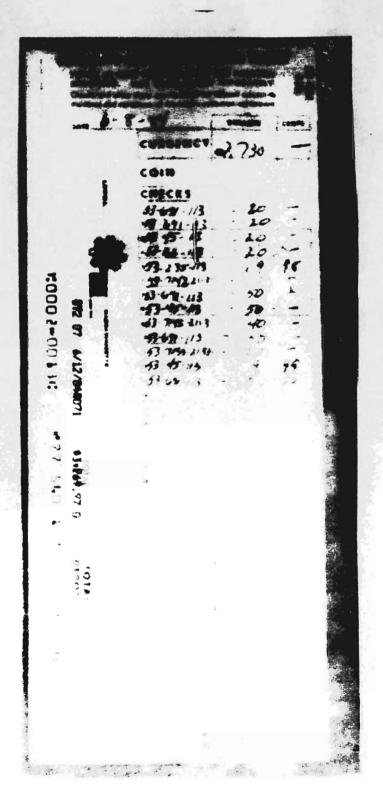
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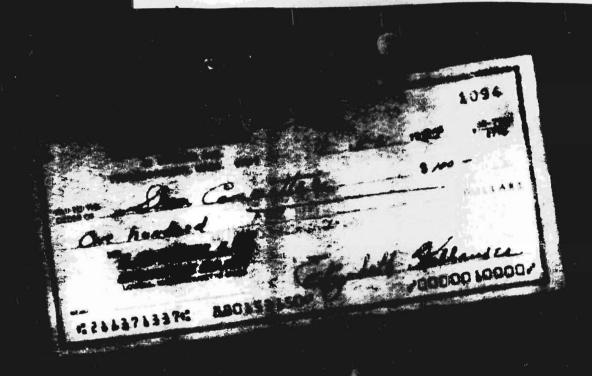


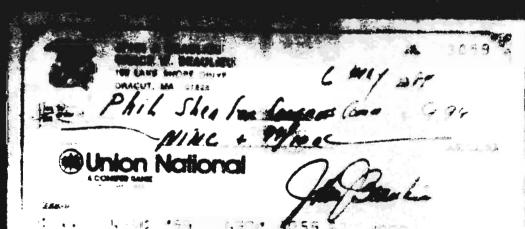
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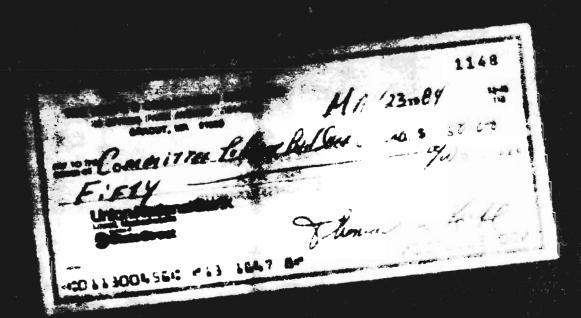
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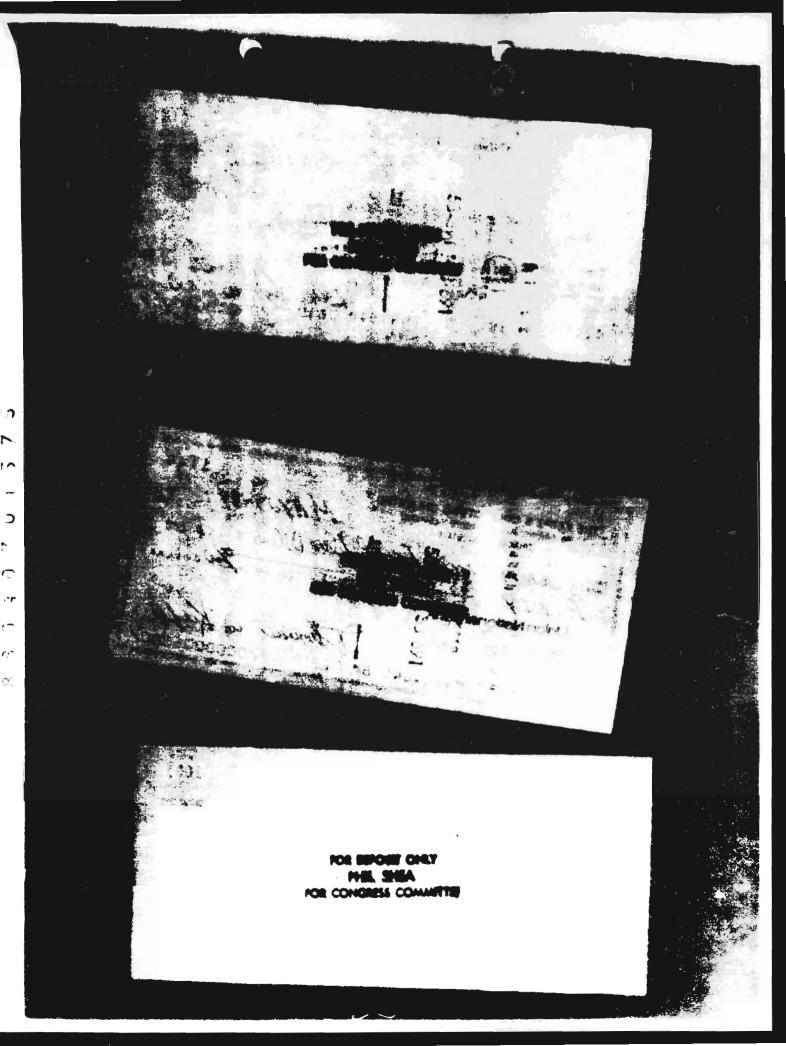
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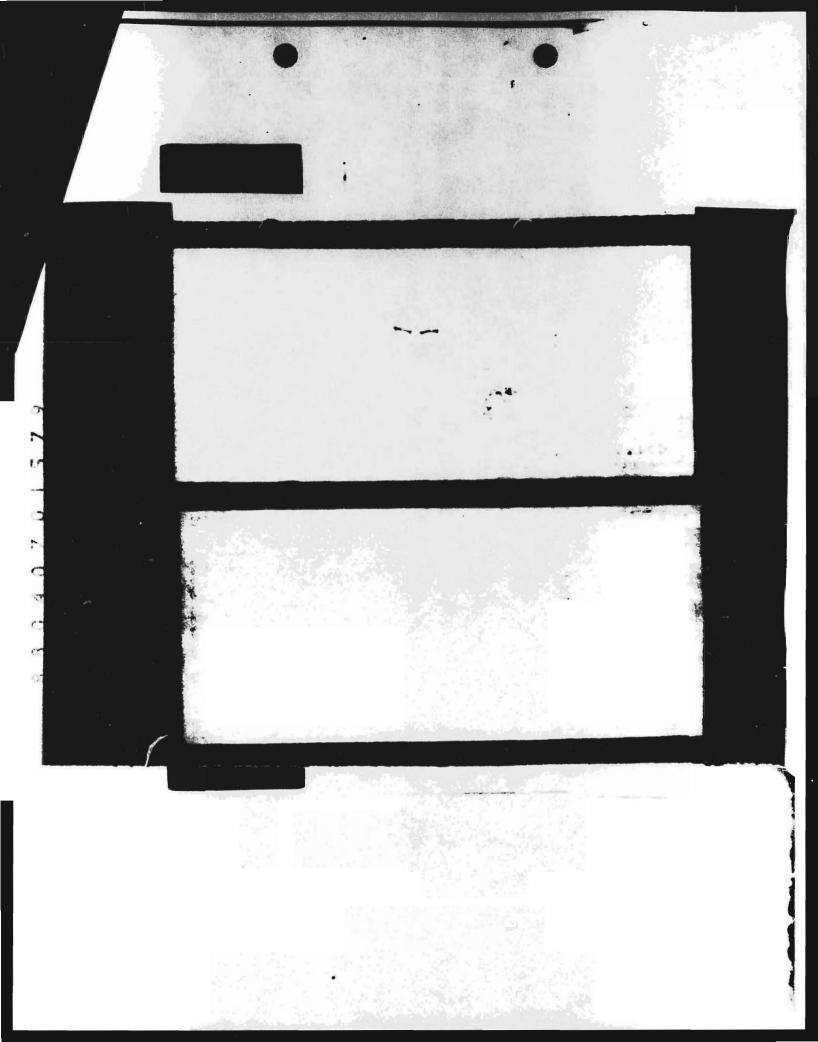
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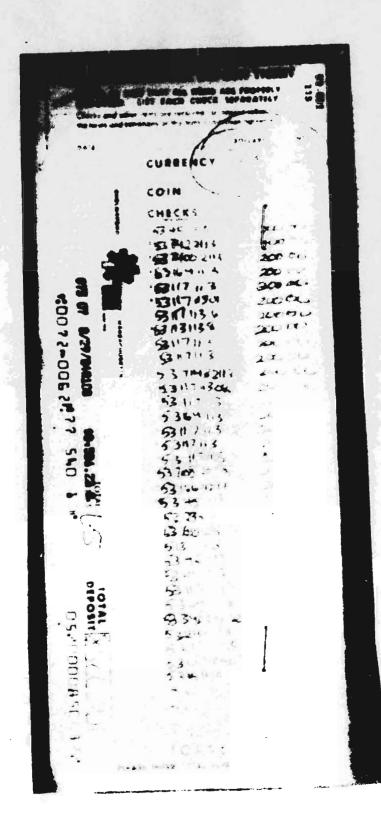


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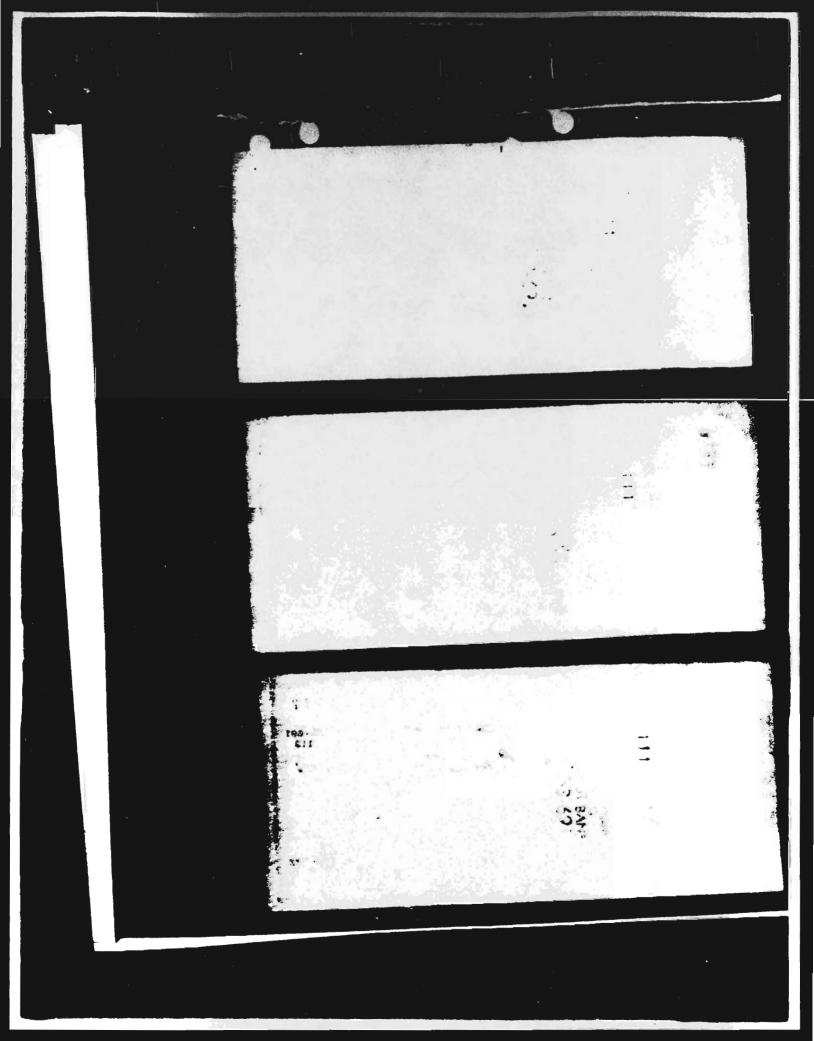
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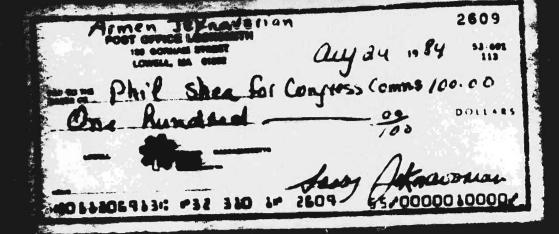
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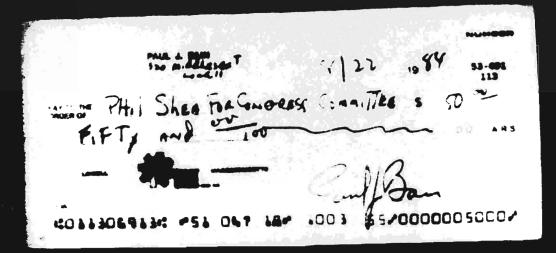
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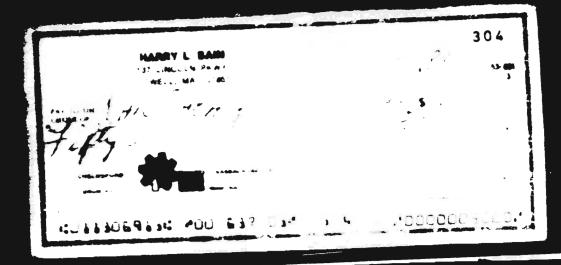


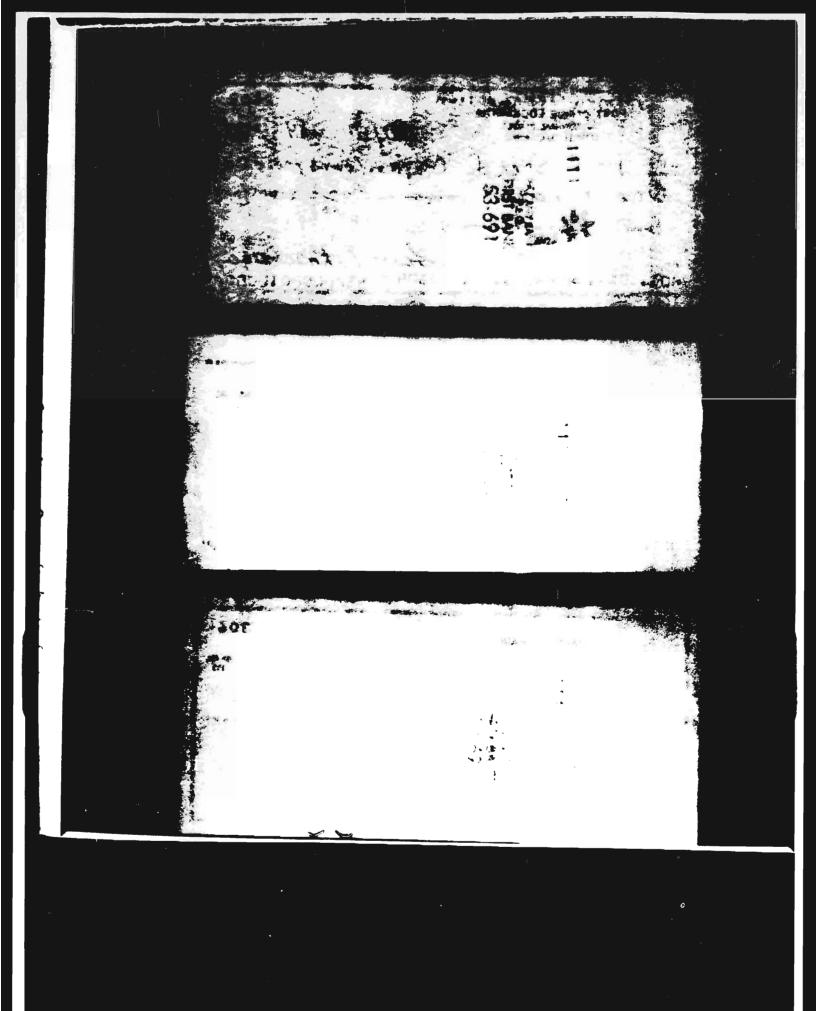
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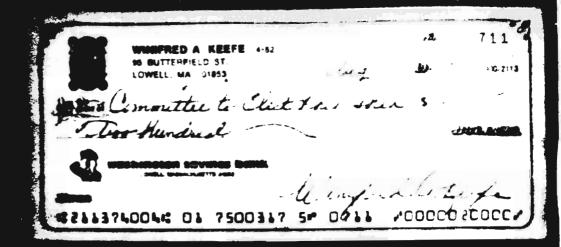


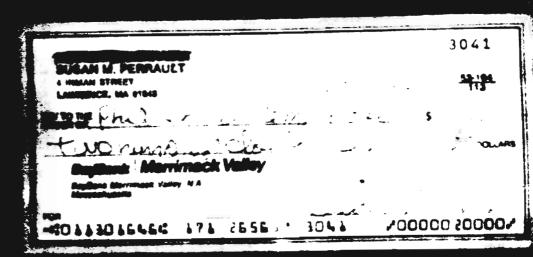


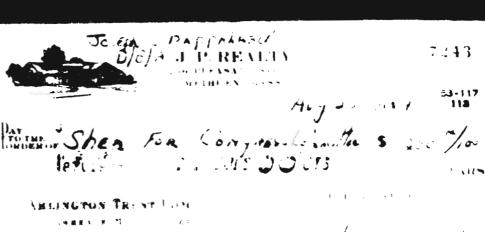




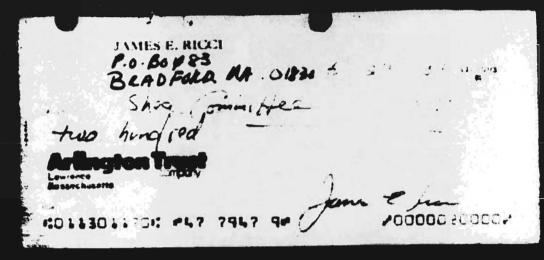


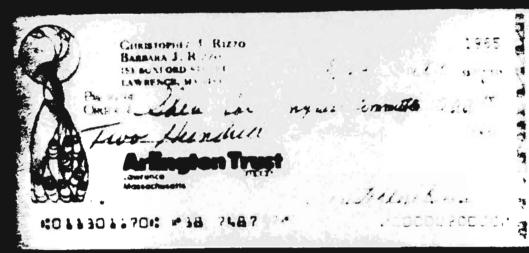






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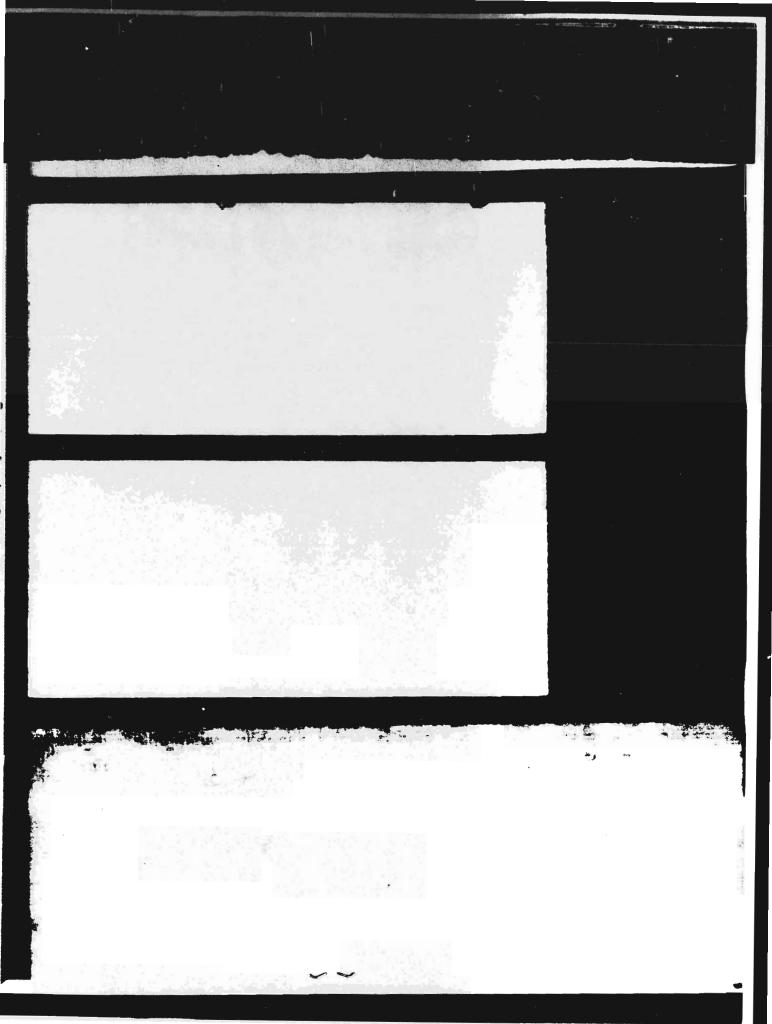


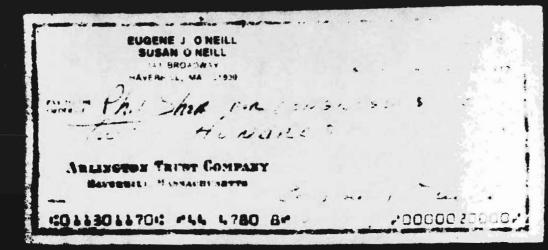


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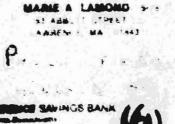
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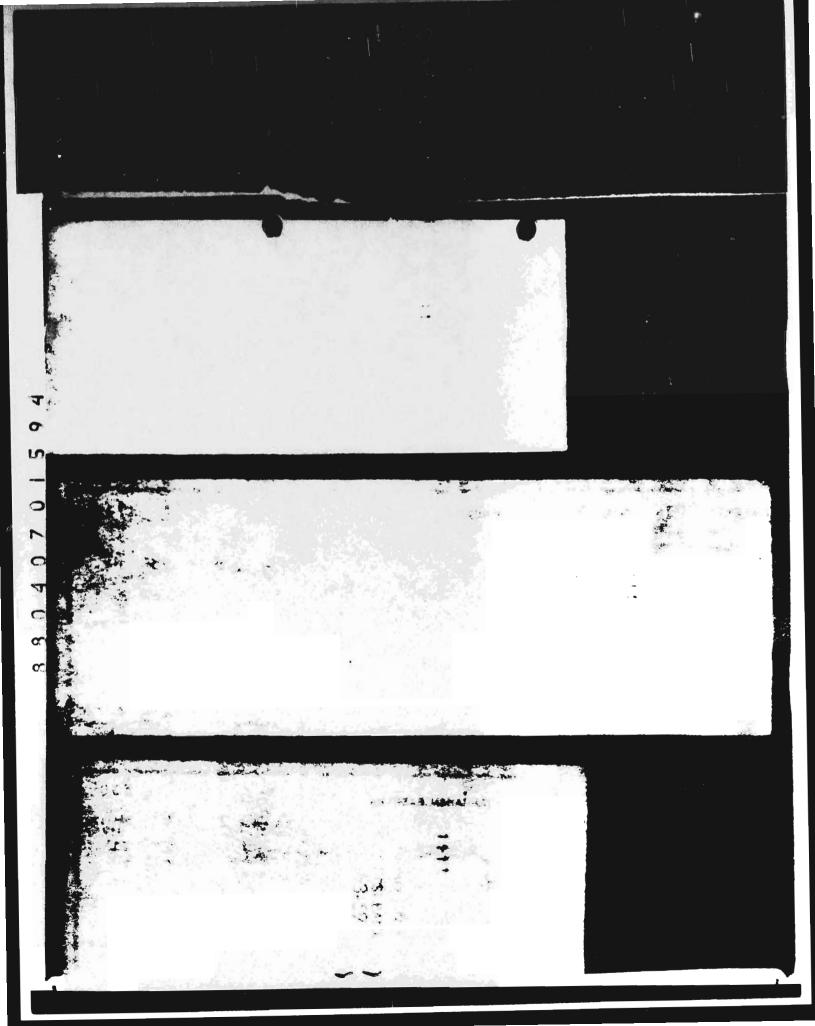
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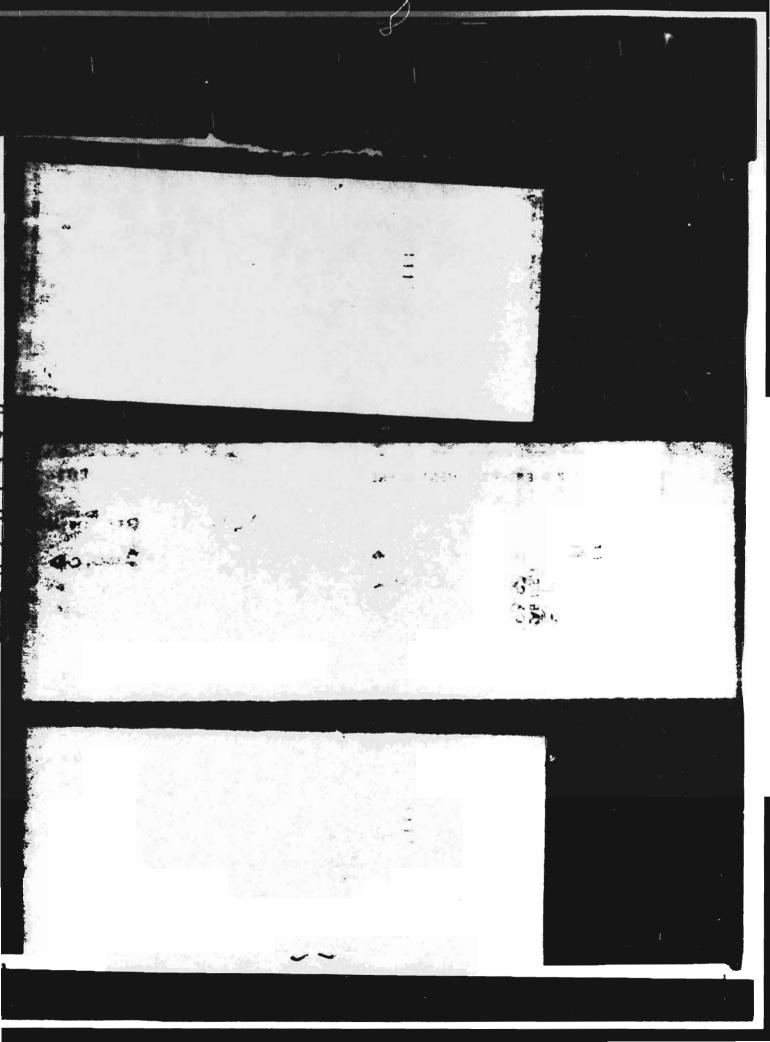


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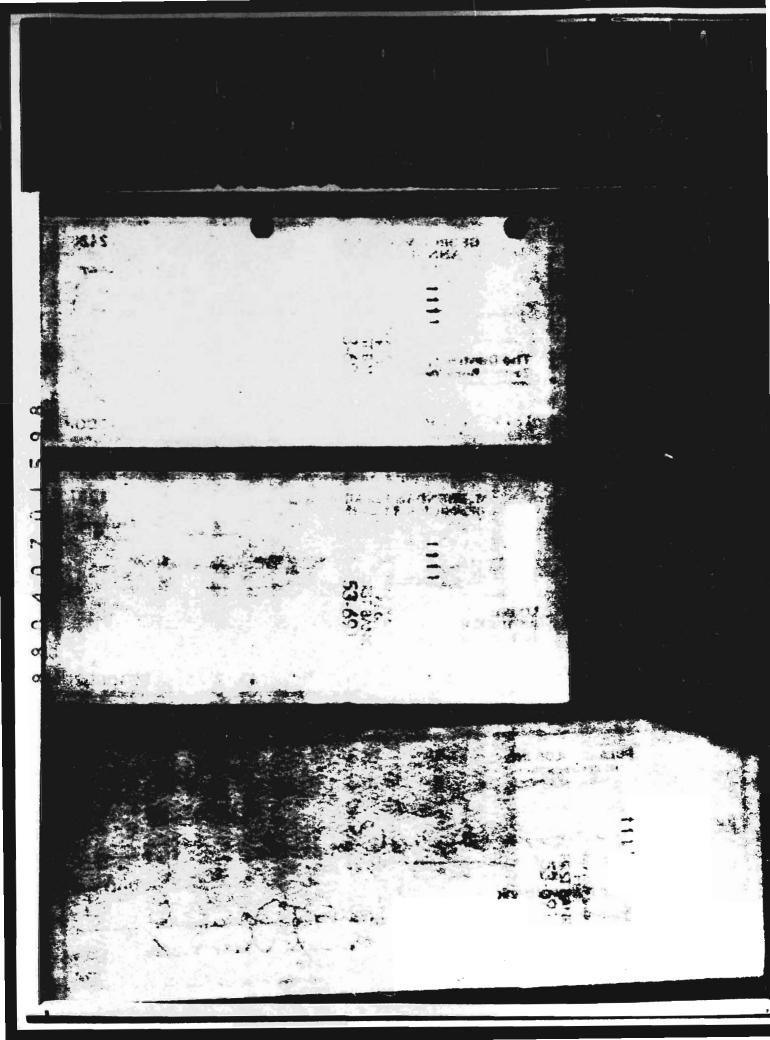
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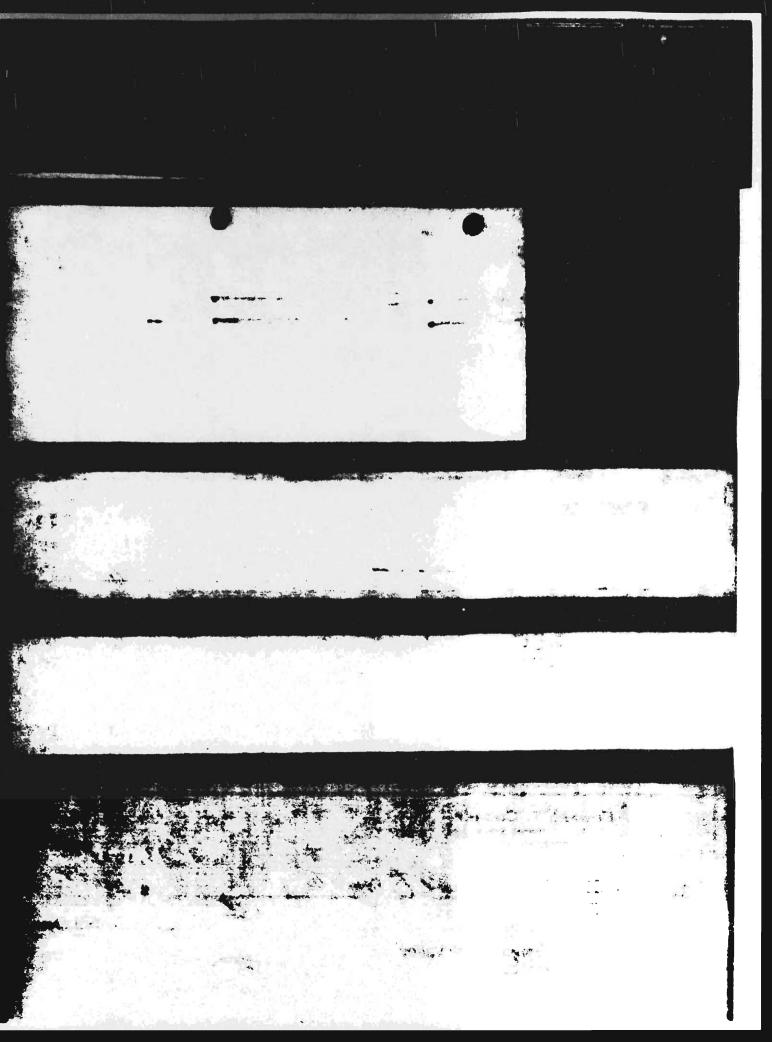
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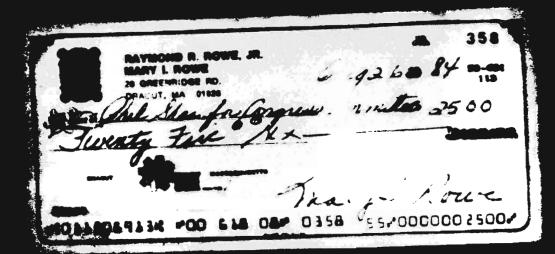
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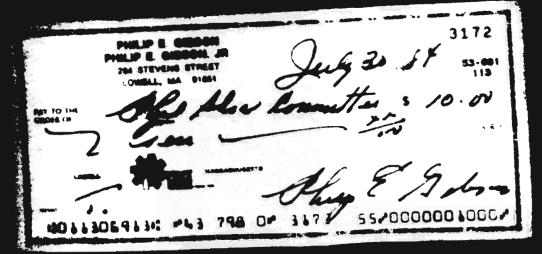
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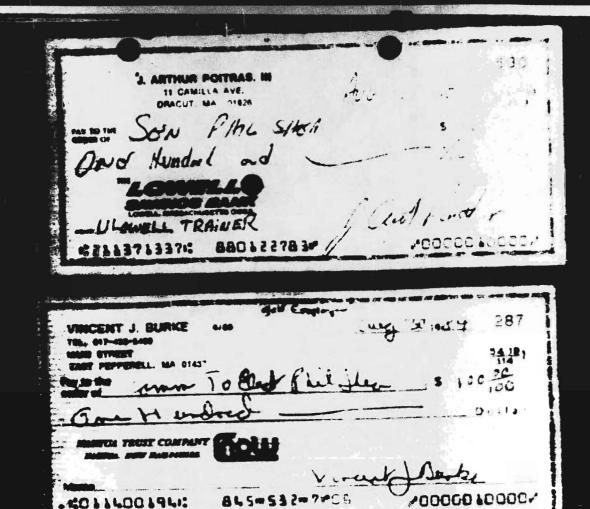
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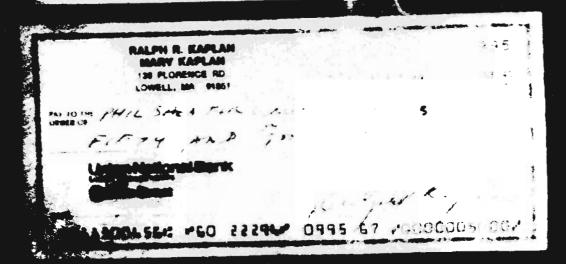




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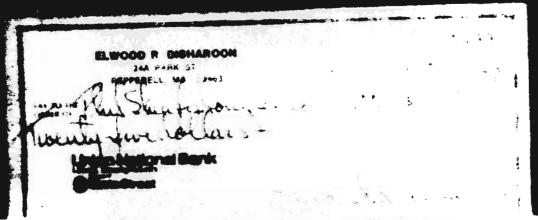


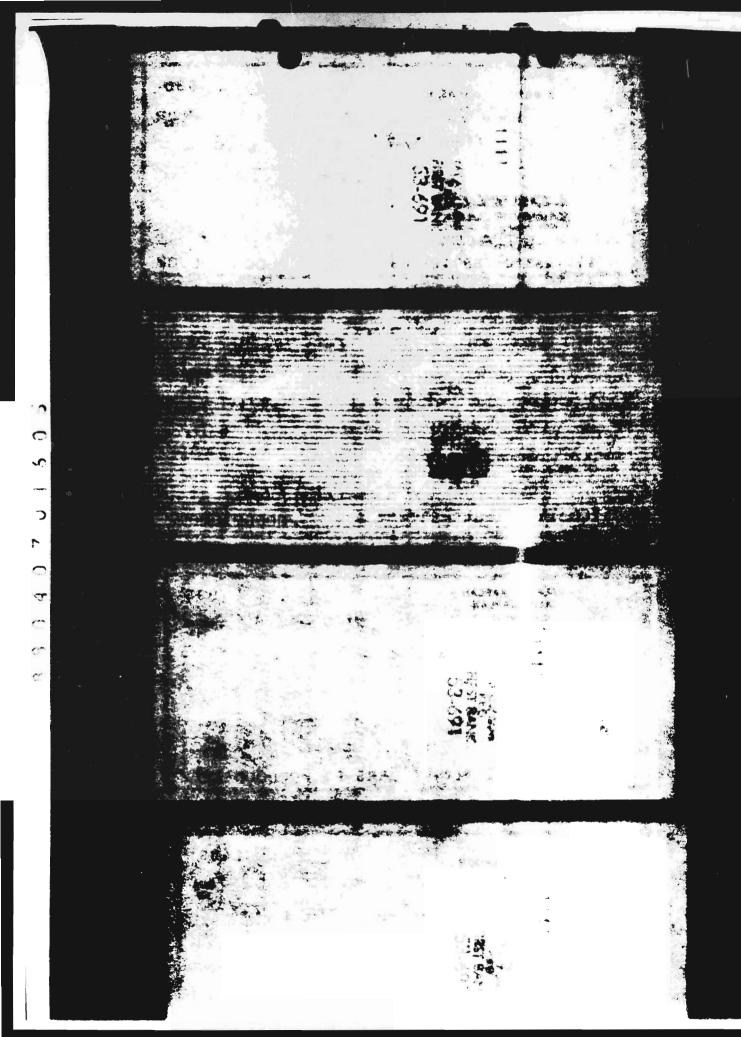


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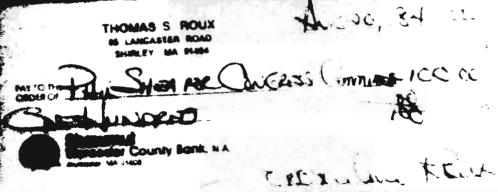
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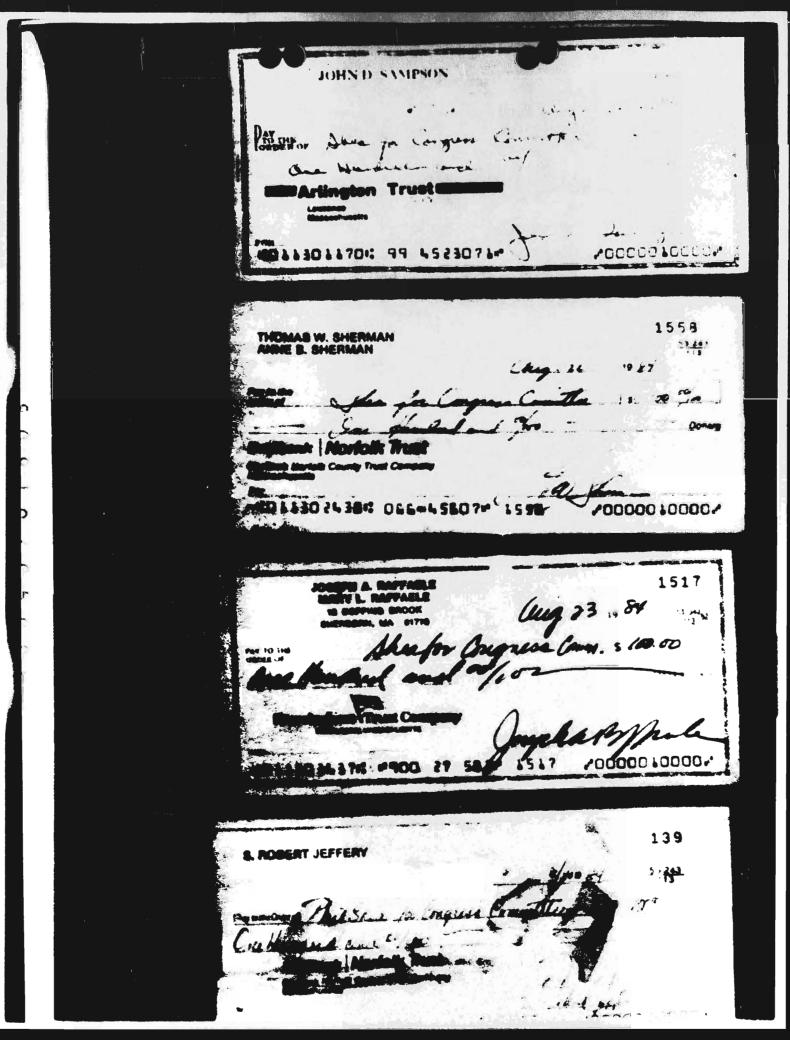




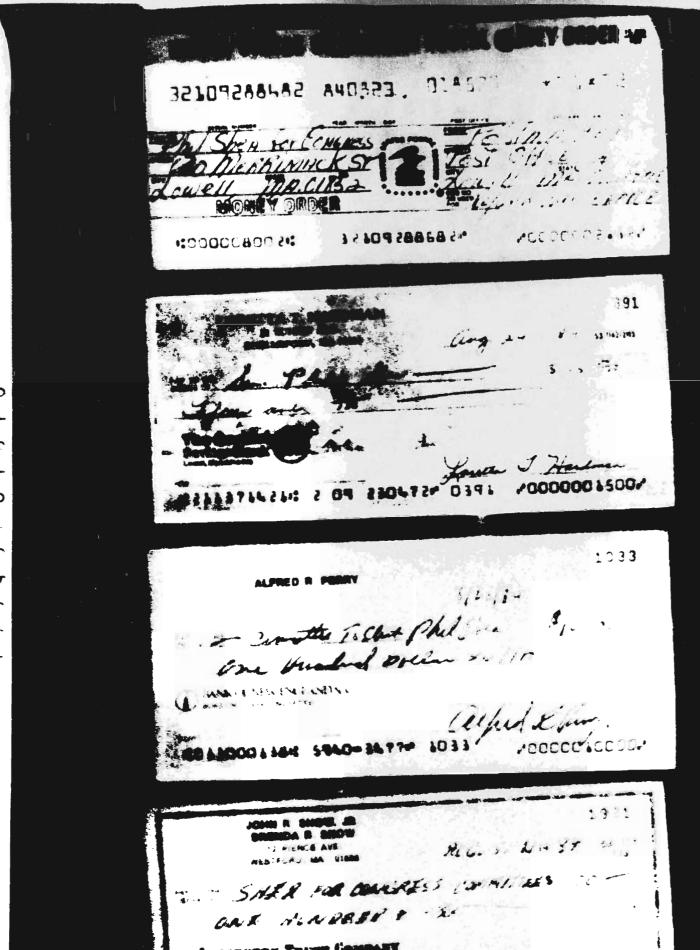








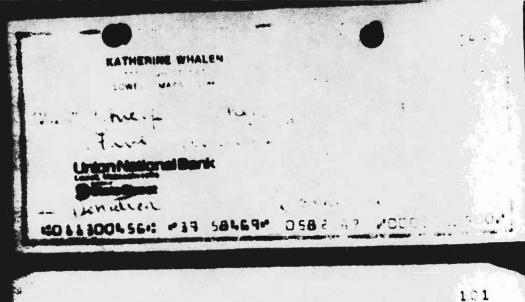




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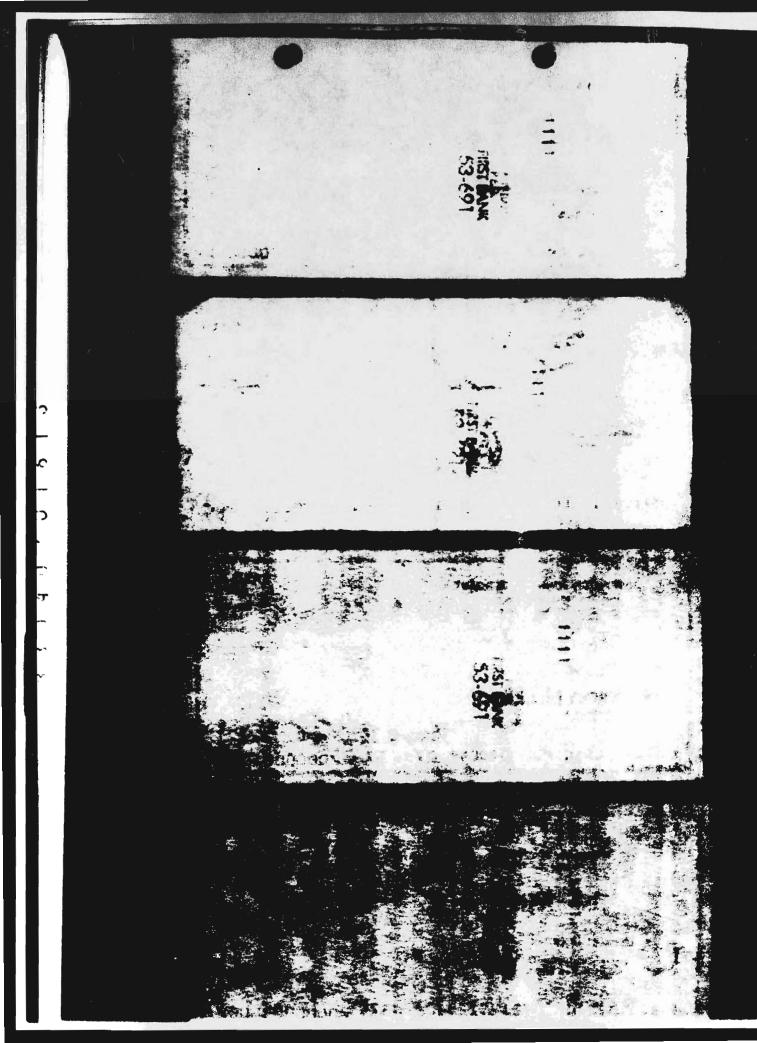
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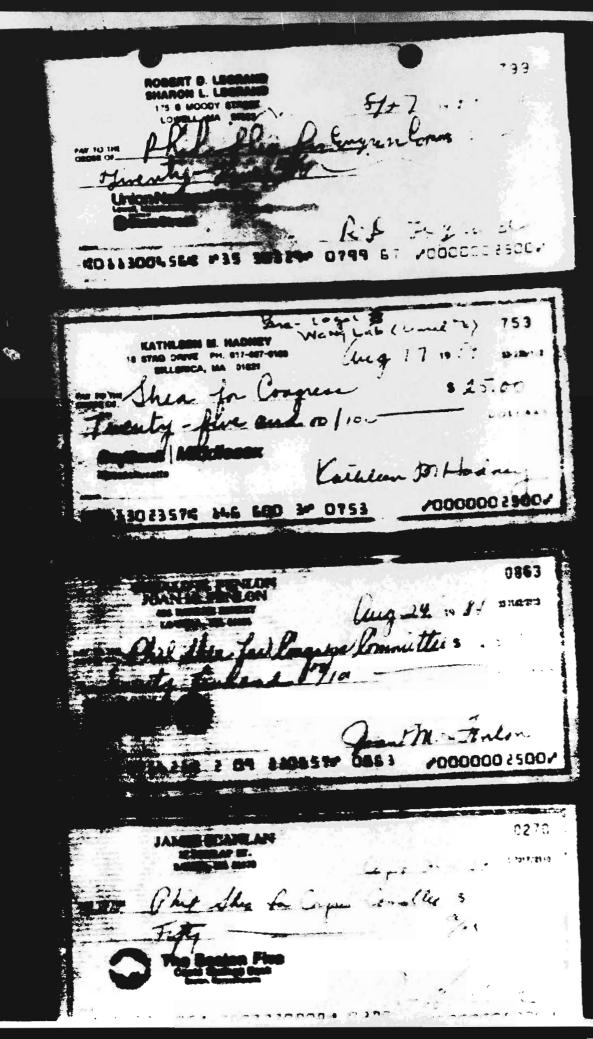
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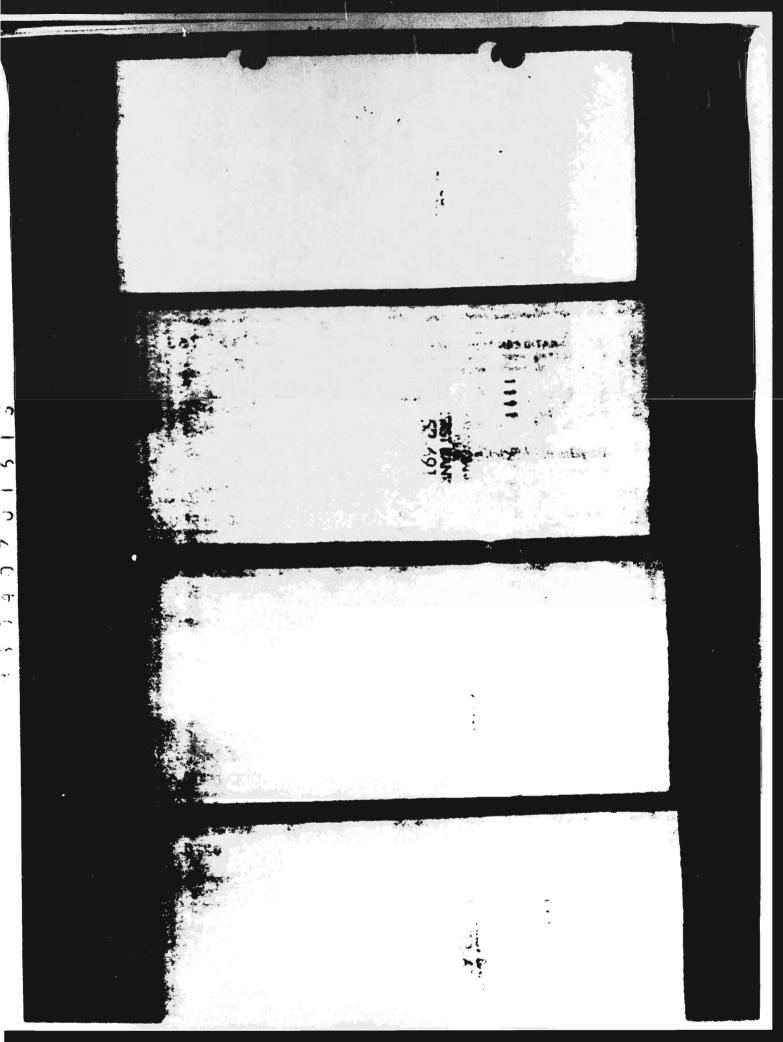
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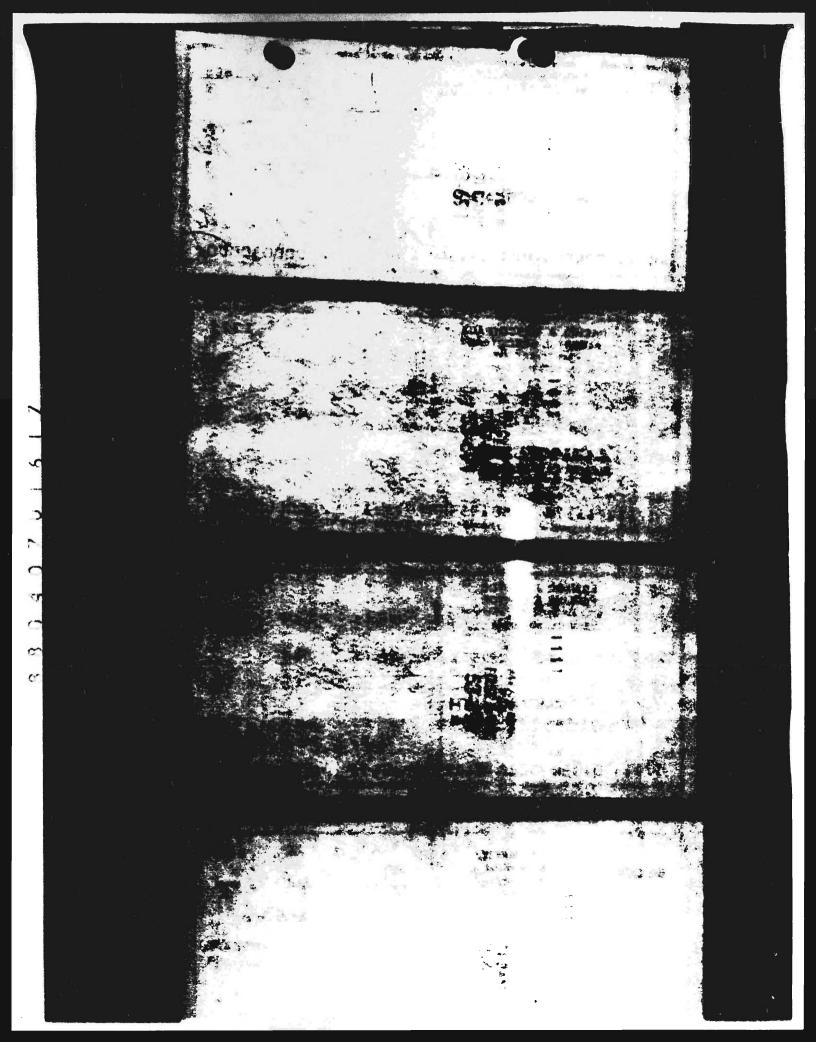
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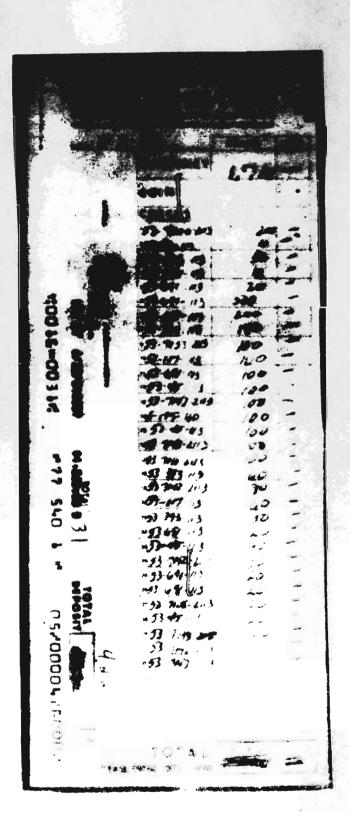
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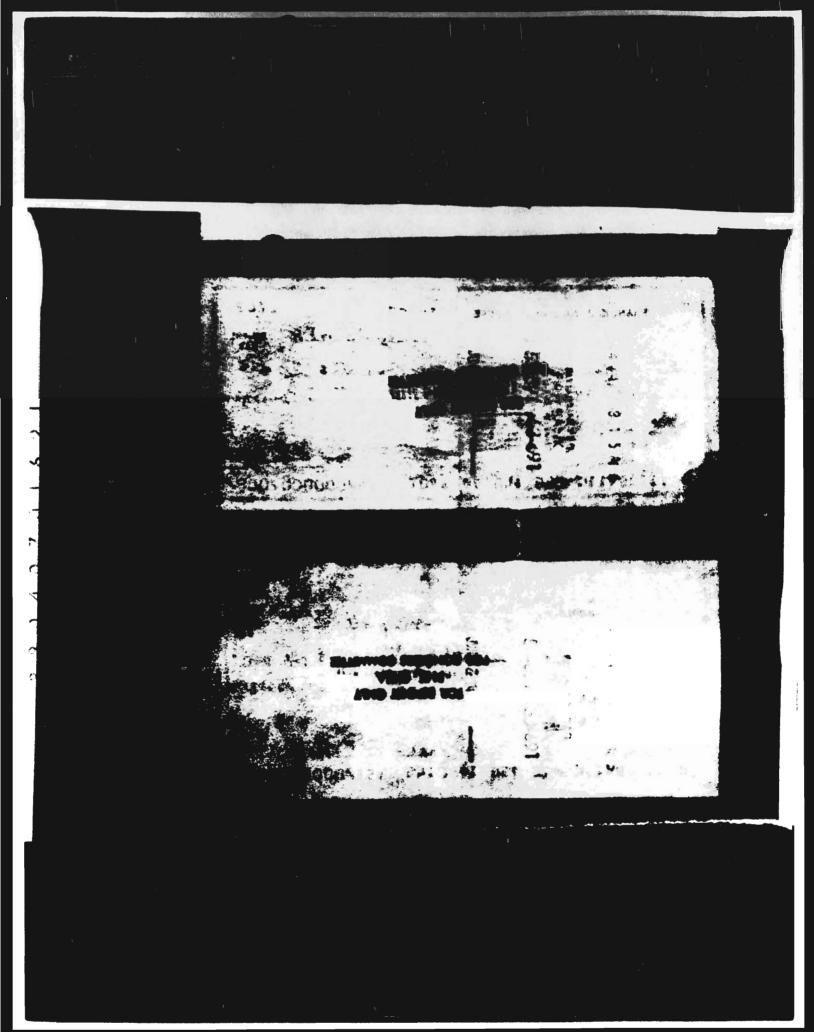
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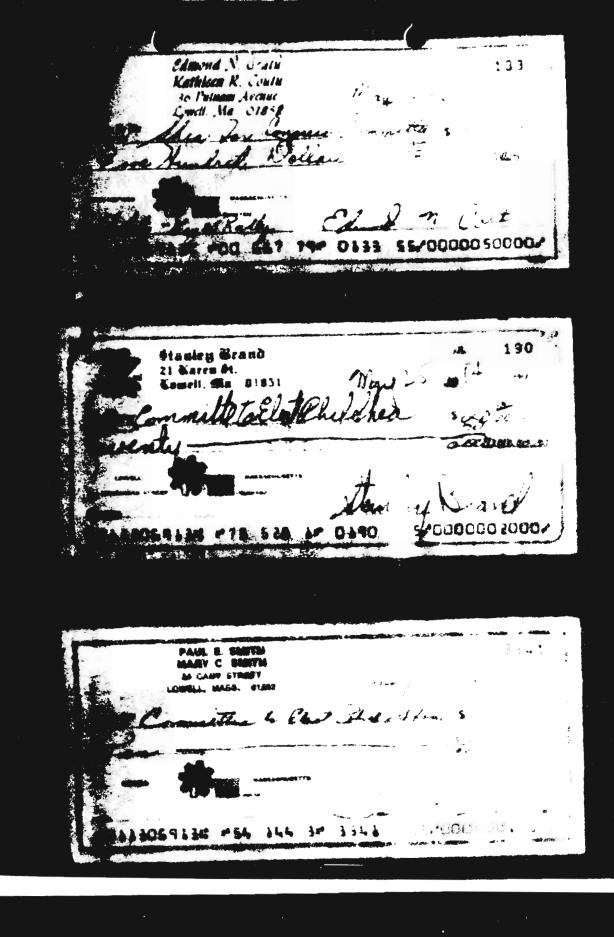
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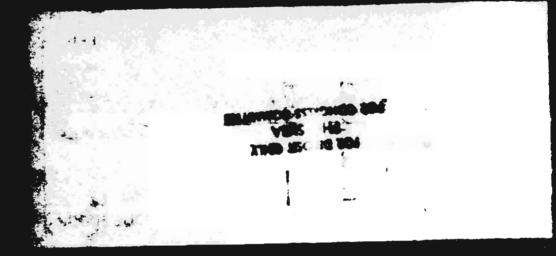




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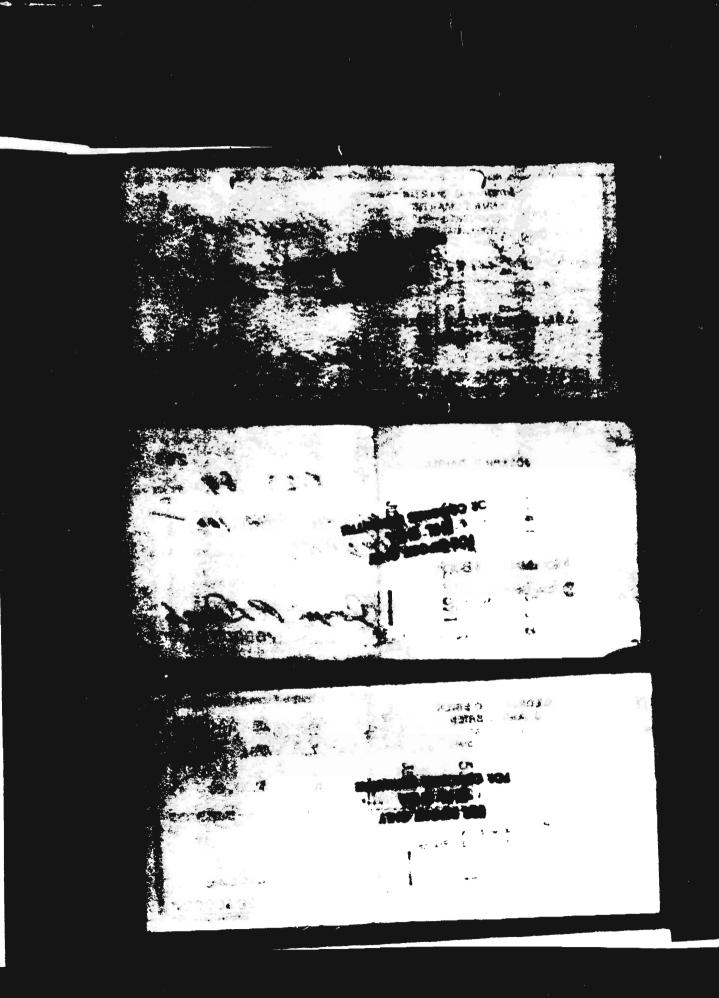
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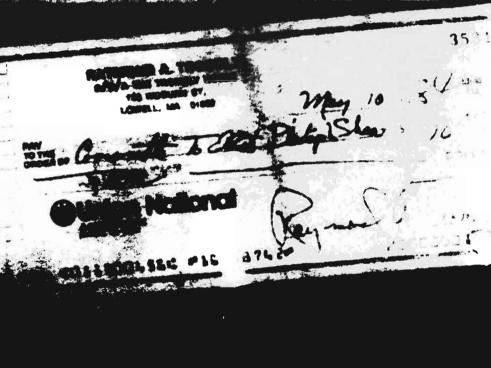
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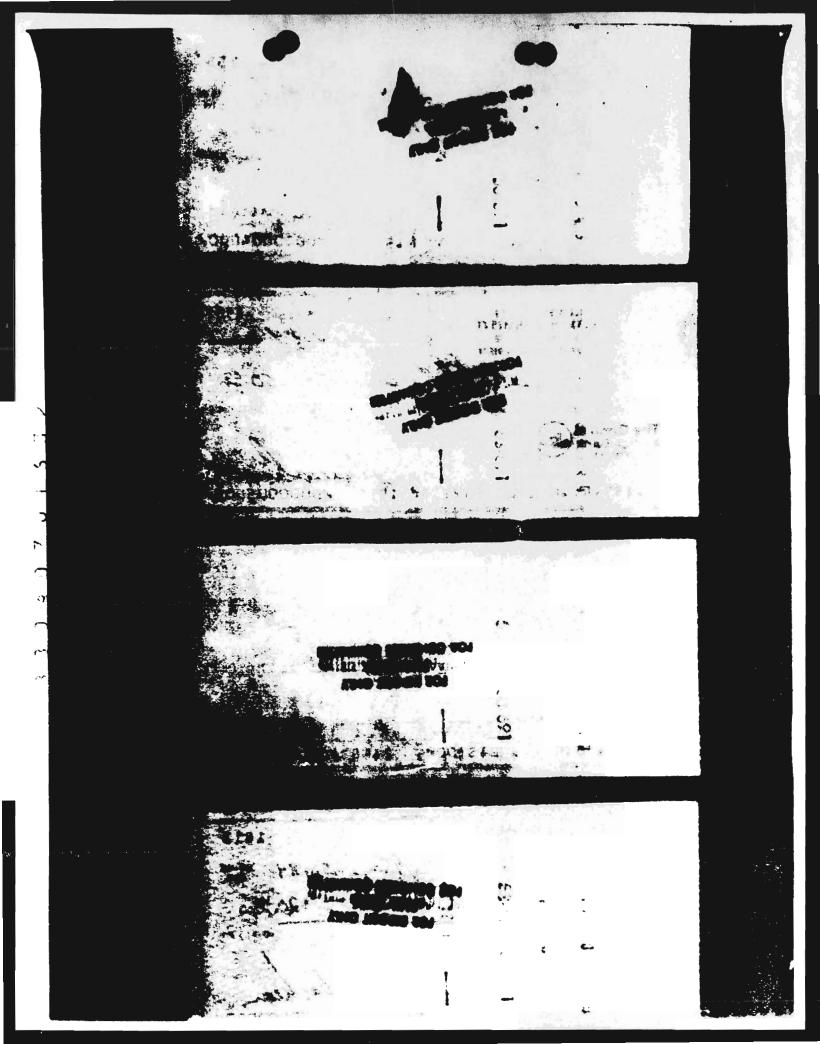
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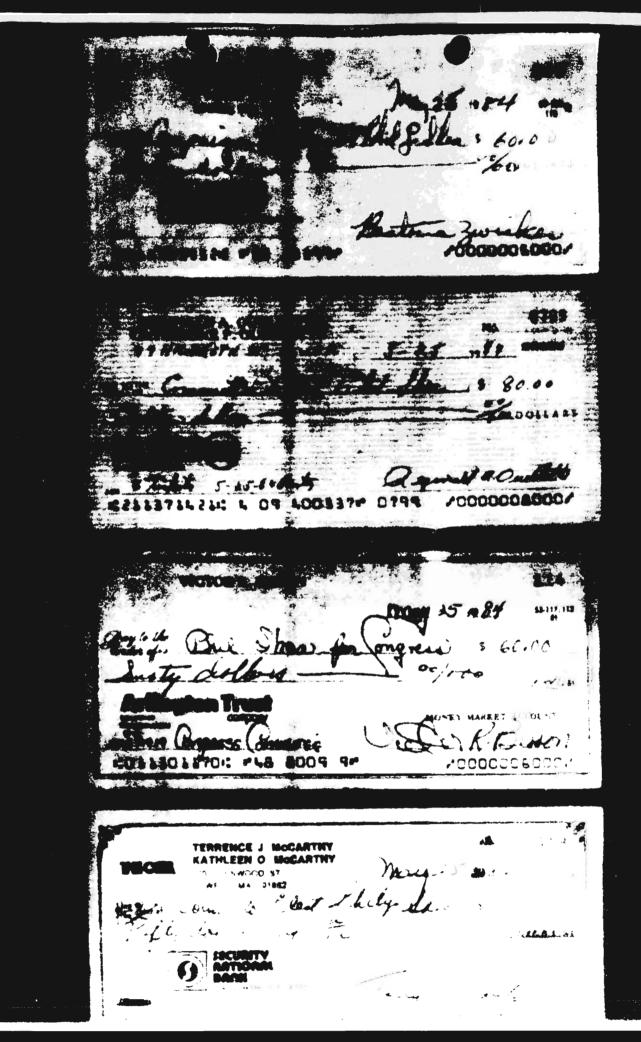
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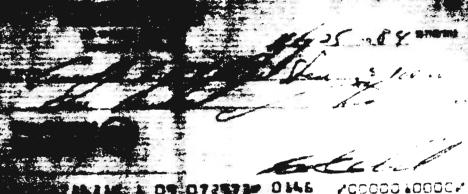






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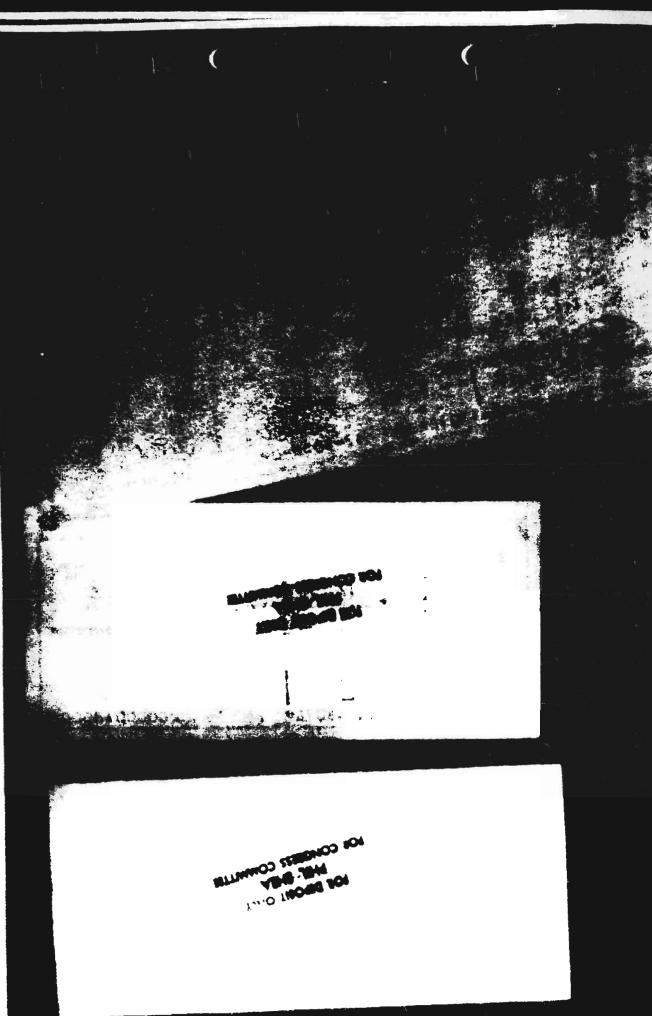


EXHIBIT E

040701

C.

# AFFIDAVIT OF MARTIN MEEHAN Re: MUR 2124 PHIL SHEA FOR CONGRESS COMMITTEE AND FRANCIS G. McDOUGALL, JR. AS TREASURER I, Martin Meehan, having been duly sworn, hereby depose and state, on the basis of my personal knowledge: I was campaign manager for the Phil Shea for Congress Committee. As campaign manager, I participated in fundraising 2. activities and played a principal role in decisions concerning what types of funds the Committee would accept. 3. Around the time Phil Shea announced he would run for Congress in 1984, Mr. Shea and his campaign advisors met and 0 agreed that Mr. Shea would not accept any funds from any 0 political action committees, including political committees 7 from labor organizations. That policy was in force throughout C Mr. Shea's campaign. ~ In June of 1984, approximately \$40,000 held by 0 Mr. Shea's State Senator Campaign Committee, the Committee to Keep Phil Shea Senator (the "State Senate Committee"), were transferred to the Phil Shea for Congress Committee. 5. Because of Mr. Shea's policy of not receiving funds from political action committees, at the time the funds were transferred from the State Senate Committee we reviewed information concerning the sources of the funds deposited with the State Senate Committee during 1983 and 1984. At that time,

we returned all funds from political action committees, including labor organizations, to those organizations.

I understand that the Federal Election Commission has asked the Committee to review the last \$20,000 in deposits made with the State Senate Committee prior to April 29, 1983, to determine what funds made up a \$20,000 certificate of deposit purchased on that date. I have reviewed bank statements, deposit slips, and the reports filed by the State Senate Committee with the Massachusetts State Election Commission, with respect to the \$20,000 in question. Several of the relevant contributions came from impermissible sources under the Federal Election Campaign Act -- specifically, labor organizations. Of the nine contributions from labor organizations, however, all but two were returned, pursuant to the policy outlined in the previous paragraphs, prior to the transfer to the federal committee. The two contributions that were not returned were: (1) a \$100 contribution from the International Brotherhood of Police officers, Local 493, in April 1983, and (2) a \$200 contribution from the Local 254, Cope Fund, in June 1982.

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Because \$2200 of the \$20,000 had been returned, I reviewed and additional \$2200 in 1982 contributions. None of these contributions were impermissible under the FECA.

A copy of the 1984 State Report of the Committee to Keep Phil Shea Senator is attached to this affidavit as Exhibit A. The Report shows that in March 1984, the Committee refunded 7 union contributions received in April 1983. I do not know why the eithth union contribution received in April 1983 is not

recorded as being returned. I expect that this is either an error in the 1984 report, or that the union in question could not be located when the refunds were made.

- 7. On or about June 10, 1984, the Phil Shea Campaign Committee conducted a fundraiser at the Windsor Mills Restaurant in Dracut, Massachusetts. Several hundred people appeared for this fundraiser, and each contributed \$10 in cash to the Phil Shea campaign. On information and belief, these cash contributions account for the \$4,440 in cash deposits into the Committee account on June 12, 1984.
- 8. Much of the information concerning contributions and disbursements to the Phil Shea for Congress Committee was kept on a computer at Committee headquarters. After the primary the computer company came and took back the computer, at which time, through inadvertance, the computer information was irretrievably lost.

Signed under the pains and penalties of perjury, this  $\frac{29+6}{}$  day of  $\frac{30}{}$ , 1986.

Martin Meehan

VS-0976/1 7/29/86

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HON. PHILIP L. SHEA FIRST MIDDLESEX DISTRICT ROOM 513 TEL. 782-1630

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State Senate CEE

Committee on Ways and Means
STATE HOUSE, LEGSTON CHIEF 30

December 14, 1984

OTHER COMMITTEES:
RULES
STATE ADMINISTRATION—CHAIRMAN
GOVERNMENT REGULATIONS
HOUSING AND URBAN DEVELOPMENT
HEALTH CARE
LOCAL APPAIRS

SELECT COMMITTEE ON SMALL BUSINESS

Dear Mr. Balger:

One Ashburton Place Boston, MA 02108

Bradley Balser Chief of Accounting

Office of Campaign and Finance

Per your request for additional information concerning the June 30, 1984 campaign report of Senator Philip L. Shea.

- 1. Missing Addresses (enclosed)
- 2. Expenditure of "Cash" on March 6, 1984 to;
- -Edward Donnelly of 11 Bricket Ave. Lowell, MA. \$200.00 reimbursement for party tickets.
- -Patrick Smith of Lowell, MA \$300.00 reimbursement for auto mileage
- Expenditure of "Philip L. Shea" on March 23, 1984 and April 5, 1984;
- -Philip L. Shea of 130 Westview Rd. Lowell, MA 01851 for travel expenses;

Hyannis Regency \$119.63
Hyatt(Washington) \$116.66
Wills Air \$27.00
Hyatt(Washington) \$357.00
TWA \$506.00
TWA \$506.00
Misc. under \$25 \$143.71

Total \$1,676.00

4. Expenditure of "Philip L. Shea" on January 4, 1984
Reimbursement to Philip L. Shea for the balance of Auto
Mileage expenses from 1983. Senator Shea only received
\$500.00 of the \$1,500.00 he had been allotted for auto
mileage in 1983, therefore he received the balance of
\$1,000.00 on January 4, 1984.

Sincerely yours,

G. Douglas Sullivan Campaign Treasurer

Douglas Sullin

THIS BOX IS FOR USE BY A BALLOT QUESTION COMMITTEE ONLY. (CHECK ONE) Initial Report 60th day prior to election 5th of month 20th of month Dissolution

The Commonwealth of Massachuse. OFFICE OF DIRECTOR OF CAMPAIGN AND POLITICAL FINANCE

**CAMPAIGN FINANCE** REPORT



FORM CPF 102

	(CHECK ONE)
	8th day preceding primary
	8th day preceding election
	30th day following a
-	special election
	10th day of January
	Dissolution

File with Director, Office of Campaign & Political Finance

Read instructions on Page 4 before completing this form

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Fill in Dates:  Reporting Period Beginning	or Town Zip	1984 and Ending	June 3	20 19 84
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OFFICE USE ONLY	2. Total receipts (from Page 2,	Summary All Receipts)		108,0T
Ĭ Ï	3. Subtotal. Line 1 plus Line 2			225,001
5 E	4. Total expenditures (from Pa	age 3. Summary All Expende	tures)	106,026
3 8	5. Ending balance. Line 3 min	us Line 4	= \$_	3246
CAMPAISH FIRST JUL (	6. Total "In Kind" contribution	ns (Sched. C). Do NOT includ	le on Line 2 S_	Niche
NCO NGG	7. Total liabilities (from Sched			Niche
	8. Name of bank(s) used:	First Bauk	+ Trust L	Lowell
CERTIFICA	TION BOX C	BOX D	CERTIFICAT	10N
oans and liabilities for the a	eport including attached schedules in bove reporting period of every office accordance with the requirements of	er and other person acting u	nder authority or in	disbursements, n behalf of said
	penalties of perjury	1	the penalties of pe	rjury 7-49-54 Date

appropriate.

### **BOX E** Affidavit of Category 1 Candidate

I certify that I have not received any contributions, made any expenditures or incurred any obligations during this reporting period.

I do not have a political committee.

Signed under the penalties of perjury

Candidate Signature Date **BOX F** 

Affidavit of Category 4 Candidate

I certify that I have not received any contributions, made any expenditures or incurred any obligations during this reporting period.

All campaign finances were handled by my committee. I have examined the committee report as stated on this form and to the best of my knowledge and belief it is true, correct and complete. Signed under the penalties of perjury

Candidate Signature

#### 

DATE	TO WHOM PAID			10		AMO	UNT	
PAID	Alphabetical Listing Mandatory		ADDRESS	PURPOSE	Genera		Fund Rais	sing
	See Pagi	A	Hacked		3414	92	1253	3
	. 72				1852	29	1890	- C
	3				22307	7 7727	Na Contract of the	
	4				5993	J. Land		
	2	2 - 2 - 5 - 5			49 603			
	6				4401			5
93							12023	Ť
				- 724 6	1112	+		+
0								+
7	40 44 12 4							+
0							5	-
						+	7.	+
<u> </u>						1000		+
					87,607	اما	18,418	2
_							16,418	$\stackrel{\perp}{=}$
Q* 14. 7	SUMMARY OF Fotal "General" Expenditures of \$25 or		PENDITURES FOR THE REPO			7 69	27.61	
	Total "Fund Raising" Expenditures of S							
	Total "General" Expenditures under \$25							
	Total "Fund Raising" Expenditures und							
18. 7	Total All Expenditures for the period. E	nter also	on Page 1. Line 4		<u>s</u>	6,0	26,12	
SCHE	DULE C "IN KINI	O" CON	TRIBUTIONS OF \$15.00 C	R MORE		SCH	EDULE	С
G/FR	DATE FROM WHOM RECE	EIVED	RESIDENTIAL ADDRESS	DESCRIPT of CONTRIB	1 1/	ALUE	RECEIVI	ED
								_
	S							
		_						_
1	•			GENERA	L	FUNI	RAISING	_
19.	TOTAL "IN KIND" CONTRIBU	UTIONS	OF \$15.00 OR MORE					
	TOTAL "IN KIND" CONTRIBU				·			
•	TOTAL ALL "IN KIND" CONT	<b>TRIBUT</b>	IONS FOR THE PERIOD					
of Con	te Activity htributions as: General			\	eral + Fund		•	/
	Fund Raising	22 6	OMBINED "In Kind" Total.	, c	OMBINED 1		L	/
			inter also on Page 1, Line 6.	F \s_	NON	و	/	

URRED	TO WHOM DUE	ADDRESS	RPOSE	AMOUNT
		28		
Т	OTAL, ENTER ALSO ON PAGE	1, LINE 7		Now

# **INSTRUCTIONS**

FILE with DIRECTOR, OFFICE OF CAMPAIGN & POLITICAL FINANCE, 8 Beacon Street, Boston, MA 02108.

File on or before the 8th day preceding a primary, the 8th day preceding a biennial state election and January 10th of the year following the election. An additional report is required the 30th day following a special election. While the account remains open, an annual report is required on or before January 10. Each report must be complete as of the tenth day preceding the last day for filing.

Read the following descriptions of Filing Categories. Select the one that describes you. Check one box. Follow the instructions printed in *italics* for your category.

CANDIDATE: If you have received no contributions, made no expenditures and incurred no liabilities select Category 1 or 4, as appropriate.

All other candidates select Catgeory 2 or 3.

	TREASURER	S: Select only Category 5, 6 or 7.		
8				
	Check One	Candidate Categories	Check One	Committee Treasurer Categories
7 0 1	CATEGORY I	Report of a candidate who does not have a committee and has not received contributions or made expenditures.  Complete Box A on Page 1. Sign and date Box E.  Omit remainder of form.	CATEGORY 5	Report of the treasurer of a committee organized on behalf of a candidate and the candidate has not received contributions or made expenditures inde- pendent of the committee. Treasurer: See Category 4. File a combined report
0	CATEGORY 2	Report of a candidate who does not have a committee but has received contributions or made expenditures or incurred liabilities.  Complete Box A and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box C. Omit remainder of		with your candidate. You make out the report. Complete Boxes A and B and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box D. Omit remainder of Page 1. Arrange with your candidate to complete the affidavit in Box F.
3 3 3	CATEGORY 3	candidate has received contributions, made expenditures or incurred liabilities independent of the committee.  Complete Box A and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box C. Omit remainder of Page 1. Remind your treasurer to file a separate committee report.	CATEGORY 6	Report of the treasurer of a committee organized on behalf of a candidate and the candidate has received contributions or made expenditures independent of the committee.  Complete Box B and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box D. Omit remainder of Page 1. Remind your candidate to make out and file the candidate's separate report disclosing receipts and expenditures transacted by the candidate independent of the committee.
	CATEGORY 4	Report of a candidate who has a committee but the candidate has not received contributions or made expenditures independent of the committee.  Candidate: File a COMBINED report with your committee. See your treasurer and complete the affidavit in Box F of the committee's report. Do not use a separate form. Use the same form as the treasurer.	CATEGORY 7	Report of the treasurer of a political committee not organized on behalf of a candidate: for example, referendum committee, committee organized to promote a principle, etc.  Complete Box B and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box D. Omit remainder of Page 1.

Page 1. Top of Page: Check the appropriate report box.

Page 1. Line 1: If this is your initial report enter "0".

Page 1. Bottom of page. The Affidavits in Box E and Box F are for use only by candidates who have received no contributions, incurred no liabilities or made no expenditures on their own behalf. The purpose of the Affidavits is to provide a simplified form of reporting. Such candidates complete Box A and sign either Box E or F as appropriate.

Schedules A-D: If additional space is needed attach 81/2 x 11 sheets, identifying the Schedule and using the same format.

Identify attached sheets with name of candidate or committee.

DATE PAI	D/TO WHOM	PAID .	ADDRESS		PURPOS	E	AMT.	GENERAL	/FNDRA	S
/27/84	AFSCME (	93 Council	8 Beacon	St. Boston	Returne	d \$	\$400	.00		
/27/84	AFSCME 1		Box 43 No	orfolk, MA	Returne	d \$	\$100	.00		
/27/84	AFSCME I			66 Gardner	Returne	d's	\$100	.00		
/8/84	Ancient Hibernia	ans	P.O.Box Lowell, 1		Donatio	n	\$ 10	.00		
/23/84	Water		P.O.Box 1 Belmont, B	MA	Expense		\$ 16	.80		
/8/84		•		*		H	\$ 16	.80		
/10/84		*	*	"	•	*	\$ 16	.80		
/6/84		*		"		H	\$ 16	.80		
/22/84	- 11 t	н	н	и	н	н	\$ 16	.80		
/12/84	н		**	п	•		\$ 16	.80		
/1/84	Billeric	ca Pub	Billerica	1	Fundrai Expense	1			\$194.2	3
/6/84	Bishops	Rest	Lawrence		Meeting	Exp.	\$432	.00		
/24/84	Blatus,	Mike			Expenses		\$250	.00		
/29/84	Bogies	Mark Company C	Tyngsbore	o, MA	Meeting	Exp.	\$117	.45		
/27/84	& Allied	Craft.	New Bedfo	ord, MA	Returned	\$	\$500	.00		
/27/84	Bridge Iron #3		N. Andov		Returned	\$	\$100	.00		
/23/84	Bridle&	Spur	Groton, 1	MA	Fundrais Expense	ing		\$	1,059.	0
/3/84	Bull Ru	,	Shirley		Meeting	Exp	. \$ 78	.50		
/27/84	Local 2		Boston, 1	1A	Returne	d \$	\$100	.00		
/27/84	Cable P	AC	8½ State Conco:	rd, MA	Returne	d \$	\$300.	00		L
/10/84	Callery Littley	Pk Lėag.	Lowell		Donatio		\$175.	00		
/6/84	Casey Pa Wallpape		ll8 Middle Lowell,		Office F	хр.	\$103.	22		_
/6/84	"	п	` "			. ]	\$ 47.	95		
/6/84	Cash	1	lBricket S West Fift		Donnelly Smith Pa		\$500.	0.0		
							3,414	92	1,253.	2.

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SCHEDULE B TEXPENDITURES OF DISURSEMENTS OF 125.00 OR MORE A SCHEDULES

DATE PAI	DYTO WHOM PAID .	ADDRESS	PURPOSE	AMT. GENER	AL/FNDRAS.
3/27/84	Central Agency		Returned \$	\$100.00	
3/27/84	Chiropractic PAC	57 Bruce St. Lawrence, MA	Returned \$	\$200.00	
3/27/84	Committee on. Political Act.		Returned \$	\$100.00	
/27/84	Committee on Polit. Act.509	14 Beacon St. Boston, MA	Returned \$	\$100.00	
/6/84	Connors Recogn Dinner	36 Putnam Ave. Lowell, MA	Tickets Donation	\$150.00	
/27/84	Banks Pol. Act	I Washington MALL .Boston; Ma	Returned \$	\$100.00	
/13/84	Corey Food	16 Normac St Woburn, MA	Office Expenses	\$ 9.70	
/9/84	n n	n n	10 11	\$ 9.89	
/6/84	1.142	Terminal House	N N	\$ 26.70	
717/84	Don Julio	Boston	Fundialsin Expense/mus		\$1,450 0
/27/84	Dracut Fire figt Local 2586	Dracut, MA	Returned \$	\$100.00	
/8/84	TOTAL	4-14-2	Donation	\$ 45.00	
/38/84	East End Club	14 W. 4th St. Lowell, MA	Donation	\$100.00	(1.35)
<b>F</b> 26/84	11 11	п	и и	\$100.00	
A/84	Emerson, John Committee	Chelms ford	Donation	\$ 50.00	
/4/84	Flowers by Voyer	628 Merrimack St. Lowell, MA	Flowers	\$ 31.50	
/6/84	н н	n n	u u	\$ 52.50	
/ <del>1</del> 7/84	Formal Shop	Pine St. Lowell, MA	Fundraising Expense		\$440.00
/6/84	п	11 19		\$ 50.00	
/16/84	Galvin, Will. Committee	Boston	Donation	\$100.00	
/26/84	Colonial F&D	c/o Paul Dineen Dunstable	Donation	\$250.00	
/19/84	Granite State Tickets	Rt. 3A Nashua	Tickets Donation	\$ 50.00	
/15/84	Greater Lowell	206 Rogers St. Lowell, MA	Donation	\$150.00	
/8/84	Groton/ Pepper Rotary		Donation	\$ 10.00	
				\$1885.29	\$1890.00

Unit 1 112	D TO WHO	M PHID	· ADDRESS	5	PURPOSE	JAMT.	BENERAL	/FNDRAS
/27/84		ocal 4	26 Mt. Roslin	dale, MA	Returned	\$ \$200	.00	
1/27/84	PAC	ince Mer	Boston		Returned	\$ \$200	.00	
3/27/84		ational irefigh	93 Eppi	ng	Returned			
/26/84	Irish	America f West:	ır	- F-	Donation	\$ 50		
/26/84		Cultura			Donation	\$1.00		
/21/84		tz, Bar	60 Cha	riesgate we	Consultant			
/1/84		".	**		11 11	\$3,000	0.0	
/7/84	- Open		*	н	. " "	\$6,000	0.00	
<b>9</b> 1/84	Printi	The state of the s	Gershom Lowell,		Fundraising Expense			\$250.00
14/84		Ober Re			staff xmas gift/dinner	\$1,08	4.00	4
726/84	Lowell Bowlin	g Leagu	46 Car.		Donation	\$ 25.0	00	
<u>/</u> 27/84	Labor	Centra	Lowell,		Returned \$	\$200.0	00	
(27/84	and the second s	Police man 382	JFK Civ		vel Returned	\$200.0	00	
<del>6</del> 4/84	Lowell	Boys C	1b Lowell	iddlesex St , MA	Donation	\$100.0	00	
710/84	Lowell	Girls C	1ъ		Donation	\$250.0	00	
723/84	Lowell	Lions C	1ь		Donation	\$200.0	00	
/6/84	Loweel	Sun	Kearney S	Sq. Lowell	Advertisemn	\$122.2	22	
/5/84	"	n	"	11	N II	\$ 72.8	30	
/8/84	Ans. Se	rvic	22 Merri Lowell,	mack St. MA	Office Expe	\$ 50.5	50	
/6/84	**	"	"	"	W 11	\$ 50.5	5.0	
/2/84	**	11	11	н	11 11	\$_50_5		
/3/84	11	m	n .	"	и и	· s 50.		
/29/84	n	**	n	n	11 11	\$ 50.	50	
/6/84	"	*	*	"	н н	\$ 50.		

ATE PAI	TO WHOM PAID .	ADDRESS	PURPOSE	JAMT. GENERAL/FNDRAS
28/84	Lowell Tele Ans. Service	22 Merrimack St. Lowell, MA	Office Expe	r \$ 50.5d
10/84	Lull & Hartfor		Donation to	\$564.00
19/84	Lytle Tickets	93 Chelms ford St. Chelms ford, MA	Donation '	\$210.00
27/84	MABSOA-PAC	56 Middlesex Turnpk Bedford, MA	Returned \$	\$100.00
27/84/	AFSCME 429	MCI Concord	Returned \$	\$200.00
27/84	Mass Bldg. Trac	6 Beacon St. Boston	Returned \$	\$200.00
27/84	Carpenters PAC	232 Lowell St. Lawrence	Returned \$	\$200.00
27/84	Wass Afl-CIO Voter Fund	8 Beacon St. Boston	Returned \$	\$200.00
27/84	Mass Claims Investigators	82 Oxyard Cambridge	Returned \$	\$100.00
27/84	Mass Committee Good Gov't	ChestnutHill, MA	Returned \$	\$200.00
7/84	Mass DEAC	331 May flowers St. Hanover	Returned \$	\$1,000.00
27/84	Mass Police Officers Org	Westford, MA	Returned \$	\$1,000.00
27/84	Mass ThriftPAC	50 Congress St. Boston, MA	Returned \$	\$200.00
27/84	MassPAC	Boston, MA	Returned\$	\$300.00
27/84	Mass Valley Bldg. Trd Coun	P.O.Box 92 E.Cambri	Returned\$	\$100.00
27/84	Mass Conty Sup Court Officers	P.O.Box92 E. Cambrid	gReturned \$	\$ 30 0 . 0 0
27/84	Montefiore Sist	700 Princeton Blvd L.Lowell, MA	Donation	\$ 35.00
7/84	Mountain Greenhouse	23 Main St. Pepperæll	Flowers	\$ 26.25
24/84	New England Telephone	Boston	Off Expen.	\$182.77
10/84	" "	п н	Boston Off Expenses	\$ 33.43
 2 3/84	11 11	11 11		\$272.79
04/84	11 11	" "	Boston Off Expenses	\$ 67.92
 24/84	11 11	пп	Lowell Off Exp	\$ 66.33
2/84	11 11	m 11		\$384.03
				\$5,993.02

CHEDULE B EXPENDITURES OF JIBURSEMENTS OF 125.00 OR DRE SCHEE			
CHEDOLE & EXPENDITIONED OF DISONDENERS OF TES. OF OR SHE	ULE	-	

ATE PAI	DITO WHOM PAID	ADDRESS	PURPOSE	AMT. GENERAL FNDRAS
/9/84	New England Telephone	Boston	Boston Phon Expenses	\$ 83.24
/23/84			Expenses	\$ 359.34
/26/84	n n		Expenses .	\$ 35.56
/4/84	** **	" "	Expenses	\$281.13
/13/84			Expenses	\$ 39.84
/12/84	11 11	W W	" "	\$ 90.03
/21/84	" "		Expenses	\$ 39 8 . 40
/23/84	" "		" "	\$223.16
/24/84	Order Hiberni	Lawrence	Donation	\$260.00
/27/84	Painters & Allied Trades Peltier, Larry	30 Jackson St. Lowell MA	Returned \$	\$100.00
(4/84	Committee	Dracue	Donation	\$100.00
/29/84	for Congress	li Kearney Sq. Lowell, MA 01852	Transfer	40,500.00
P27/84	Plumbers U/12	581 Boylston ST. Boston	Returned \$	\$100.00
727/84	Retired Public Employees	ll rearl St. Walpole	Returned \$	\$300.00
728/84	Committee		Domation	\$100.00
<u>/</u> 4/84	Rush, Jim	22 Cheever/Dracut,M	Lowell Rent	\$135.00
/28/84	" "	n #	11	\$135.00
/28/84	. "	n n	" "	\$135.00
/27/84	" "	11 11	" "	\$135.00
/2/84	19 11	11 11	" "	\$135.00
/3/84	11 67	n "	" "	\$135.00
/7/84	Sacred Heart Centenial	Lowell	Donation	\$ 75.00
/13/84	Shea, Philip	130 Westview Rd. Lowell, MA	Auto.Expense	s\$375.00
/19/84	n n		n n	\$ 375.00
/4/84	n n	H H	Repaid Loan 11/23/83	\$5,000.00
				\$49,6037.70

DATE PAI	DYTO WHO	M PAID .	ADDRES		PURPO	SE	AMT. GEN	ERA	4/FNDRA	s.
3/23/84	Shea,	Philip	Lowell,	<del>tview Rd/</del> ,MA	Travel	Expe	\$1,216.0	90		T
4/5/84	•	**	•	H		11	\$460.00			1
1/4/84	"		•	н	Reimbu	rseme	t\$1,000.	0		
3/27/84	Sheetme	tal Wrke	rs Dorch	Adams nester	Return	ed\$	\$500.00			1
3/19/84	St. Pa Parade	Committe	P.O.Box Lawrence	255	Donati		\$500.00			1
3/27/84	State P	rison	MCI Waln	CARL SERVICE	Return		\$100.00			
2/24/84	Willett		Dracut		Donatio	n	\$ 50.00			I
1/23/84	Windsor	Mills	Rt. 11	lo Dracut, M	A Meetin	д Ехр	\$ 40.00			I
0/8/84		ter e	•	*		**	\$231.52			L
3/1/84	п	li <b>n</b>	н		Fundra Expens		7.5		\$15,025	2
3/10/84	н	,		•	Meeting	Exp	\$140.44			
/20/84		n		1,114	Ξŧ.		\$ 63.70			
1/23/84	Flor Wood H	aven	Groto	on	Flower	s	\$ 50.00			
2/4/84	Woods,G Commit				Donati	on	\$ 50.00			
r										_
· 										
						] :	\$4,401.66		15,025.	30

9/26/84

## SENATE CONTRIBUTIONS

	NAME	ACORESS	CITY/TOWN	ZIP	AMOUNI
	Abbott, David	Box 2094	Lowell	01851	150
	Akashian, Bruce	41 Winward Rd.	Lowell	01852	300
	Akashian, Newton	263 OldWestfordRd.	Chelms '	01824	150
	Albert, Norman	8 Page St.	Shirley	01464	100
	Alden, Richard	138 Main St.	Andover	01810	450
	Allen, Paul	735 School St.	Lowell	01851	150
	Angell, Evangeline	262 Middlesex Rd.	Tyngs	01879	150
	Armstrong, Walter				150
	Arnold, John	4 Hayden Rd.	No.Billerica	01862	150
	Atamian, Robert	11 April Ln.	Lexington	02173	150
		8			
	Babineau, Chester	Box 56	E. Pepperell	01437	100
	Bailey, Kath. Meehan-	40 Cascade St.	Lowell		300
	Bain, Paul				150
	Ballou, Daniel	194 Woburn St.	Wilmington	01887	150
7	Barker, Thomas A.	76 Village Dr.	Dracut	01826	300
	Bates, Robert	106 University Ave.	Lowell .	01854	150
5	Beati, Anthony				150
	Behrakis, George	Mansur St.	Lowell		300
A.		1 Schooner Ridge	Marblehead	01945	300
_	Bendetson, Richard	63 Atlantic Ave.			300
	Bergeron, Rachel	2 Willowdale Ave.			300
0	Bishop, Edward	Bouchard Ave.	Dracut		150
	Bomil, Thomas	355 Pawtucket Blv.	Lowell	01854	150
-	Bornstein, Rochelle	60 Colonial Dr.	Andover	01810	150
_	Bornstein, Stanley	113 NorthRidge Rd.	Ipswich	01938	150
	Boumil, S. James				150
4	Bournival, Richard D.	831 Rogers St.	Lowell	01852	300
		129 W.Jenness St.	Lowell	01851	150
		115 Westview Rd.	Lowell	01851	300
	Brennan, Peter J.	85 Clark Rd.	Lowell	01852	300
C	Bresnahan, John	Box 354	Harvard	01451	100
~	Breton, Leo	1275 Bridge St.	Dracut	01826	300
	Broderick, Peter	Center St.RFD 3	Groveland	01834	150
	Buckley, John	83 Dalton Rd.	Chelms	01824	150 2/1/84
	Bugler, John	37 Black Oak Dr.	Dracut	01826	150
	Burton, David	106 Brookline St.	Pepperell	01463	150

total

7200

Page 1

Caffrey, Carolyn	1400 Gorham St.	Lowell	01852	150
Cahoon, Donald	27 Holten St.	Danvers	01823	150
Callery, Michael J.	4 Morninview Ave.	Dracut	V	300
Callery, Paul	45 Merrimack St.	Lowell	01852	150
Campbell, Gilbert	Box 381	Tyngs	01879	150
Carnevale, Robert	700 Chelmsford St.	Lowell	01851	300
Cavanaugh, Paul	158 Pine Ridge Rd.		02155	200
Chiungos, John C.	130 Fine Kidde Ko.	Lowell	01852	300
Cicerchia, Vincent	170 Consend Dd	Chelms	01824	150
Cincerchia, Vincent	170 Concord Rd.		01824	150
Cleary, John T.	170 Concord Ave. Box 554	Chelms Groton	01450	200
Conlon, Dorothy	28 Walker St.	Lowell	01851	300
Connell, Daniel	190 Littleton Rd.	· Westford	01886	150
Connell, John L.Jr.	174 Central St.	Lowell	01852	450
Coravos, Stephen	469 Nashua Rd.	Dracut	01036	1000
Corey, Arthur	37 Monadnock Ave.	Dracut	01826	150
Costos, George	37 Monadhock Hve.	Dracut	01050	150
Coughlin, Kevin	61 Lakeview Ave.	Tumme	01879	150
Coughlin, Richard	75 Lakeview Ave.	Tyngs	01879	300
Coughlin, Thomas		Tyngs	01879	150
Courtney, George	160 Sherburne Ave.	Tyngs Lowell	01854	150
Cox, Kenneth	3 Ardell St.		01851	150
Cullen, Thomas	49 Maryland Ave. 99 Depot Rd.	Lowell Westford	01886	150
Curran, Charles	20 Colonial Dr.	Chelms	01824	150
Curry, James	67 Walker St.	Lowell	01851	1000 3/6/84
Curry, Pearl	67 Walker St.	Lowell	01851	500 3/6/84
Cdily, real1	or walker St.	Comerr	01031	300 376764
	D			
Dabilis, George	189 Walker St.	Lowell	01851	750
Daggett, John	31 Central St.	Lowell	01852	150
Dalphond, Leo	511 Merrimack St.	Dracut	01826	150
Davidson, Jeffery	58 Beaver Brook Ln	Dracut	01826	300
Dawson, Paul				150
Dawson, Walter				150
Day, Wm. A.	1968 Lakeview Ave.	Dracut	01826	150
DeFilippo, Charles	255 North Rd.	Chelms	01824	150
Demetroulakos, A.	35 Varnum Ave.	Lowell		150
Demitropoulos, Peter	5 Clare Circle	Westford	01886	150
Dennen, Harold	102 Parson Circle	Fitchburg	01420	150
Desmarais, James	195 D St.	Dracut	01826	150
Devane, Mark	11 Prospect St.	Maynard	01754	150
Devincenzi, Aldo	176 Church St.	Lowell		150
Donahue, Joseph	60 Havilah St.	Lowell	01852	300
Donovan, Ellen	104 High St.	Chelms	01824	300
Dorman, James J.	307 Pawtucket Bvd.	Lowell	01854	300
Dowling, John F.	75 Dunbar Ave.	Lowell	_	300
Duffy, A.	176 Church St.	Lowell	01852	150
Duggan, George	23 Alaska Ave.	Bedford	01730	150
Dumser, C.G.	Eldridge Rd.	Harvard		200 3/10/84
Dunbar, Stephen M.	11 Walnut St.	Townsend		750
Duncan, George	710 Andover St.	Lowell	01852	150
Durkin, Gerald				150

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150 Total 12.700 Page 2

THE PROPERTY OF THE PARTY OF TH	Bir Marketti Bir	ACTIVE A		
Elliott Ester	ACT TO THE REAL PROPERTY.	1	01463	600
Eriksen, Walter Jr.	119 Farwell Rd.	Tyngs	01879	150
			5	
Farley, James	24 Beech St.	Lowell	01850	150
Farley, Leo	24 Beech St.	Lowell ·	01850	150
Ferreira, N.M.	240 Barker Ave.	Lowell	01850	600
Field, Eldred	9 Central St.	Lowell	01852	150
Field, Marshall	4 Phaeton Cir.	Andover	01810	150
Finnegan, Beverly	12 Barrath 111 Bd		02193	150 300
Fish, Edward	17 Roundhill Rd.	Weston	01852	300
Fitzpatrick MaryEl. Flaherty, Patrick	112 Clark Rd.	Lowell	01851	150
Flood, James	282 Middlesex St.	Lowell	V1031	150
Florio, Salvatore				100
Flynn, Gerald J.	9 Seneca Ave.	Chelms	01824	300
Flynn, James	29 Chamberlain	Chelms	01824	150
Flynn. Walter	6 Marriner St.	Lowell	01851	150
Flynn, Walter	6 Marriner St.	Lowell	01851	100
Forsley, Michael	511 High St.	Lowell	01852	150
Forsley, Victor	463 Merrimack St.	Lowell	01852	150
Fosse, Arthur				150
Frame, James	3 Essex Place	Chelms	01824	150
Framley, David F.	same			300
Freitas, Richard	78 Pilgrim Dr.	Westford	01886	150
Freitas, Richard	78 Pilgrim Dr.	Westford	01886	300
Frotin, Frank .	19 Wentworth Ave.	Lowell	01852	300 2/1/84
Fryer, Mel				150 3/19/8
GJF Realty Trust	G	a lighter of	01024	150
	149 Pleasant St.	Dracut	01826	750
Gagnon, Harvey Gagnon, Lorraine	1483 Hildreth St. 1492 Hildreth St.	Dracut Dracut		750 750
Gagnon, Paul	1472 HIIdieth St.	Lowell	01852	150
Garmon, George	20 Upton Dr.	Tyngs	01879	50
Gaudet, Frederick	EV OPION DI.	171195	<b>V10</b> //	150
Gaudette, Robert	5 Ashwood Ave.	Salem NH	03079	150
Geary, James M. Jr.	7 Fletcher Hill	Chelms	01824	300
Georgalos, James	54 Columbus Ave.	Lowell	01851	300
Georgeou, Richard	510 Merrill Ln.	Dracut	01826	150
Gervais, Aime	15 Hillside Ave.	Westford	01886	300
Gervais, Phillip				150
Gervais, Robert		Lowell	01852	300
Gonsalves, Thomas	193 Main St.	Chelms	01824	300
Gosselin, Robert	41 Main St.	Groton	01450	100
Graham, Andrew	47 Black Oak Dr.	Dracut	01826	150
Grayson, Edward	33 Audubon Ln.	Belmont	02178	150
Greene, Philip	33 Old MarshHillRd.D		01826	150
Greenwood, Ronald	14 Crosby Ln.	Chelms	01824	300
Griffin, Joan	528 Andover St.	Lowell		300
Griffin, John T.	528 Andover St.	Lowell	01852	600

Ampalicate management

total Diez 11,900

		H			
	Haggerty, George Hall, James Hallissy, Peter Hamel, Raymond Happnie, Joseph P. Harkins, Ken Harrington, John Hartnett, Frank Haven, Allan Hayward, P. Edward Herscot, James Hickman, James	35 Paige St. Rogers St. 25 Jeremy Hill Rd. 28 Carl Rd. Hurd St. 149 Boston Rd. 43 Townsend St. 90 Salisbury Rd. 87 Main St. 185 Country Dr. 12 Silver Hill Rd.	Lowell Lowell Pelham NH Walpole Lowell Chelms Pepperell Brookline E. Pepperell Weston Acton	01852 01852 03076 02081 01852 01824 01437 02146 01437 02193 01720	150 150 300 150 300 150 150 150 150
	Hogan, Mary L.	IE STIVE! HILL NO.			300
	Hogan, Wm.	30 Locust Rd.	Chelms	01824	150
	Hubers, Carolyn	9 Montview Rd.	Chelms	01824	150
	Iannotti, Peter J.Jr.	15 Clover Hill Pd	Chelms	01824	300
	Inmottly reter 5.51.	15 CIOVE MILL NO.	Or le Zillar	V. C.	
		J			
1		77 Maple Ave.	Andover	01810	150
	Janas, John Dr.	17 Warren St.	Lowell	01852	150
S	Johnson, Louis	Box 854	Lowell	01853	150
2	Jozokos, James	58 13th St.	Lowell		300
	Jumpp, Richard	122 Robin Hill Rd.	Chelms	01824	150
-		к			
0	Kaknes, Ernest		Westford		1000
	Katsikas, Antonios	2000 Lakeview Ave.	Dracut	01826	600
1		21 Rindo Park Rd.	Lowell	01851	3/8/84
	Kazeniac, H.James	4 Robinson Rd.	Westford	01886	150
C	Keefe, Francis	59 Maryland Ave.	Lowell	01851	150
T		77FrothinghamSt.	Lowell	01852	150
	Kelley, Kathleen	38 Walter St. 9	Lowell	01851	150
C	Kelty, Reb.Dabilis	62 Lakeshore Dr.So.		01886	750
	Kemp, John	Box 565	E.Pepperell	01437	200
0	Kennedy, John Sr.	960 Main St.	Acton	01720	300 2/1/84
C	Kettenbach, Francis	40 Coachman Ln.	Andover	01810	<b>750</b> 3/1/84
	Kettenbach, Michael	40 Coachman Ln.	Andover	01810	750 3/1/84
	King, Francis Jr.	41 W.Forest St.	Lowell	01851	300
	King, Wm.	658 Andover St.	Lowell		300
	Kirby, Robert L.	16 Pierce Ave.	Westford		200
	Kopka, Jack				150
	Koumantzelis, Arthur	Round Hill Rd.	Lincoln	01773	150

Page 4

LaRoche, Richard F.				300
LaValley, James	426 Townsend Rd.	Groton	01450	150
Lambert, James F.	12 Wellesley Rd.	Nashua NH	03060	200 .
Lazaro, Marshall	15 Seminole Ave.	Waltham	02154	150
Leahy, Daniel		Lowell	01852	150
Lenzi, Albert F.	105 Georgia Ave.	Lowell	01852	300
Levine, Paul	385 Gorham St.	Lowell .	01852	150
Lezberg, Melvin	15 Crane Ave.	Peabody	01960	150
Lorden, C.W.				150
Lorden, Timothy	65 Mill St.	E. Pepperell	01437	100
Lorden, Timothy	65 Mill St.	E. Pepperell	01437	400
Lussier, Gerald	1734 Lakeview Ave.	Dracut	01826	600
	M			
Machado, Thomas	147 Billerica St.	Lowell	01852	150
Mack, Walter	119 Holyrood Ave.	Lowell	01852	150
Maguire, Michael				150
Main, Richard				150
Malliaros, George	1105 Lakeview Ave.	Dracut	01826	150
Marcella, Walter	16 Tadmuck Rd.	Westford	01886	150
Marcotte, Al	Merrimack St.	Lowell	01852	300 2/1/84
Marquis, Geoffrey	16 Hollis St.	Groton	01450	200
Mason, Stephen J.				300
Mastacouris, Cath.	5 Barton Ave.	Dracut	01826	150
McCarthy, James	78 Glenwood St.	Lowell	01852	???
McCarthy, Justin	190 Littleton Rd.	Westford	01886	150 2/1/84
McCartney, Richard				300 150
McDermott, Brendon McDougall, Frank	30 WestminsterSt.	Lowell	01851	150
McDowell, Wm.	235 Wentworth Ave.	Lowell	01852	150
McDuffee, David H.	Cabot Rd.	MerrimackNH	03054	200
McKenna, Hyacinth	Thorndike St.	Dunstable	01827	150
McKenney, Francis J.	15 Marriner	Lowell	VIOL	150
McKiel, Robert	100 Hale St.	Lowell	01852	300
	7 Summit Ave.	Chelms	01824	500
McLaughlin, Kathryn	38 Second Ave.	Lowell	01854	150
McLaughlin, Robert	38 Second Ave.	Lowell	01854	150
McManus, James	255 Patricia Ln.	Dracut	01826	600
McNabb, John	15 Shirley St.	Pepperell	01437	100
Meehan, Martin	22 London St.	Lowell	01852	150
Mello, Louis	90 Lincoln St.	Lowell	01852	300
Milinazzo, James	12 Carriage Dr.	Lowell	01852	150
Montminy, George, OD	_	Dracut	01826	25
Morrissey, E.A.	168 Concord Rd.	Westford	01886	150
Muldoon, Frank	49 Vangreenby Rd.	Lowell	01851	150
Murphy, Garry	63 Shamut Ave.	Lowell	01851	150
Murphy, Gregory				150
Murphy, Robert J.	38 Rindo Park Dr.	Lowell	01851	300
Murphy, Vincent	700 Hildreth St.	Dracut	01826	150
	N		•	
Nelson, John	931 Methuen St.	Dracut	01826	150
Neves, John E.	75 Norcross St.	Lowell	01851	300
Normand, Victor R.	106 ParkAve.W.	Lowell	01852	300
Nyman, Philip	385 Gorham St.	Lowell	01852	300
		total	Ĭ	25,01

	•			
O'Connor, Ann	21 Tyler Park	Lowell	01851	150
O'Neil, Mary E.				300
Ouellette, Reginald				150
Ozella, R.M.	219 Lincoln St.	Lowell	01851	150
	P			
Palm, Nels A. III	24 Berkley Dr.	Chelms	01824	300
Panageotopoulos, Cha.		Dracut '	01826	150
Pare, Maura	Brick Kiln Rd.	Chelms	01824	150
Pare, Ronald		Chelms	01824	150
Plomaritis, Claire	Bridge St.	Pelham NH		300
Poor, Stephen Dr.	20 Hurd St.	Lowell	01852	150
Psaino, George	1059 East St.	Tewks	01976	150
	Q	, ,		
Quirk, Daniel	37 Commercial St.	Braintree	02184	300
	R			
Rabias, Nicholas	24 Merrimack St.	Lowell	01852	300
Rechnitz, Paula	23 Maple St.	Pepperell	01463	200
Redstone, Edward	Central Sq.	Chelms	01824	900
Richards, Frederick	50 Christman Ave.	Lowell		150
Riley, Wm.	11 Crabapple Ln.	Chelms	01824	150
Riney, M. Edward	2 Bartlett St.	Chelms	01824	150
Rizzo, Jerome	10 Beech St.	Townsend	01469	150
Roberto, Richard	147 BunkerhillAve.	Lowell	01850	300
Rogers, Richard	75 Middlesex St.	No.Chelms	01863	150
Ronan, James	95 Frothingham St.	Lowell	01852	150
Ryan, Arthur Jr.		Lowell	01851	300
Ryan, Arthur Jr.	651 Westford St.	Comeii	V1051	300
- 10 mm	S			150
Samaras, John				150
Sandelli, John	_ (C ) _ (	List Laboration		125
Schiripo, Richard	277 Willard St.	Dracut	01826	150
Schiripo, Richard	277 Willard St.	Dracut	01826	150 3/19/8
Scully, Brian P.	124 Belrose Ave.	Lowell		300
Sergi, Nat	9 Checkerberry Ln.	Chelms	01824	300
Shapiro, Martin	21 Betanray Ct.	Leominster	01453	100
Shea, Wm.	33 Wagonwheel Rd.	Dracut	01826	150
Sheehan, George	262 White St.	Lowell	01854	150
Shepard, Warren	1465 Middlesex St.	Lowell	01851	150
Singleton, Richard	91 Norris Rd.	Tyngs	01879	300
Slavin, Carol A.	27 Balcom Rd.	Pelham NH		200
Slotnick, Marc	175 Woodward St.	Newton	02161	150
Smith, Paul	24 Cady St.	Lowell	01851	150
Smith, Raymond	24 Cady St.	Lowell	01852	150
Smith, Wilber H.Jr.	4 Summit Dr.	AtkinsonNH	03811	150
Spinelli, Michael		Lowell		300
	49 5th Ave.	Haverhill	01830	150
Stone, James	5 Providence Hill Ro	Atkinson NH	03811	150
Straub, Robert	Varnum Ave.	Lowell	01854	150
Sullivan, James S.	77 Front St.	Shirley	01464	
Sullivan, John E.		Chelms	01824	300
			_	

total 9475

	Tabloski, Donna				150
	Talty, Francis	138 Felton St.	Lowell	01852	300
	Tanger, Arthur A.				300
	Thompson, D. Eric	North Rd.	Chelms	01824	300
	Tobin, Brenden	57 Harland Ave.	Lowell	01852	150
		20 Southwick Rd.	N. Reading	01864	150
	Tobin, Thomas				150
	Trivers, Theodore'	10 Tanglewood Dr.	Chelms .	01824	150
	Trombly, Robert	57 Belmont Ave.	Lowell	01852	150 3/19/84
	Tucke, Gereld	20 Fairview Ave.	Chelms	01863	300
	Tucke, Sheila				150
	Twarog, Louis	18 Wedge St.	Lowell	01851	300
		v			
	Vachon, Joseph	34 Mt.PleasantAve.D	racut	01826	150
		W			
	Wallace, Gerald				150
	Wais, Heiner	19 Parkhurst Rd.	Chelms	01824	150
	Walantis, John H.	One Hollis St.	Groton	01450	200
	Welch, Wm.	645 Robbins Ave.	Dracut	01826	150
0	Wojcik, Daniel	385 Gorham St.	Lowell	01852	150
9	Wojcik, Stephen	20 Stedman St.	Lowell	01851	300
~	7-h14- C Cooper	IA Handing Sh	Lowell	01851	150
	Zaharoolis, S.George		Lowell	01852	300
1	Zwicker, Beatrice	41 Donald Ter.	ronell	V103E	
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total 4250

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### SENATE\_CONTRIBUTIONS

	NAME	ADDRESS	CIIYZIOWN	ZIP	<b>AMOUNI</b>	
	Abbott, David	Box 2094 .	Lowell	01851	150	
	Akashian, Bruce	41 Winward Rd.	Lowell	01852	300	
	Akashian, Newton	263 OldWestfordRd.	Chelms	01824	150	
	Albert, Norman	8 Page St.	Shirley'	01464	100	
	Alden, Richard	138 Main St.	Andover	01810	450	
	Allen, Paul	735 School St.	Lowell	01851	150	
	Angell, Evangeline	262 Middlesex Rd.	Tyngs	01879	150	
		SO MARSHALL AVE	Lough		150	
	Arnold, John	4 Hayden Rd.	No.Billerica	01862	150	
	Atamian, Robert	11 April Lnurs	Lexington	02173	150	
		IN THIS TELL THE				
•			الله			
	Babineau, Chester	Box 56	E. Pepperell	01437	100	
	Bailey, Kath. Meehan-	40 Cascade St.	Lowell		300	
	Bain, Paul				150	
	Ballou, Daniel	194 Woburn St.	Wilmington	01887	150	
	Barker, Thomas A.	76 Village Dr.	Dracut	01826	300	
	Bates, Robert	106 University Ave.	Lowell	01854	150	
	Beati, Anthony	MO FOR MONT ALE			150	
	Behrakis, George	Mansur St.	Lowell		300	
	Belle, Bernard H.	1 Schooner Ridge	Marblehead	01945	300	
	Bendetson, Richard	63 Atlantic Ave.			300	
	Bergeron, Rachel	2 Willowdale Ave.			300	
	Bishop, Edward	Bouchard Ave.	Dracut		150	
	Bomil, Thomas	355 Pawtucket Blv.	Lowell	01854	150	
	Bornstein, Rochelle	60 Colonial Dr.	Andover	01810	150	
	Bornstein, Stanley	113 NorthRidge Rd.	Ipswich	01938	150	
	Boumil, S. James				150	
	Bournival, Richard D.	831 Rogers St.	Lowell	01852	300	
	Boyle, Arthur	129 W.Jenness St.	Lowell	01851	150	
	Boyle, Janet M.	115 Westview Rd.	Lowell	01851	300	
	Brennan, Peter J.	85 Clark Rd.	Lowell	01852	300	
	Bresnahan, John	Box 354	Harvard	01451	100	
	Breton, Leo	1275 Bridge St.	Dracut	01826	300	
	Broderick, Peter	Center St.RFD 3	Groveland	01834	150	
	Buckley, John	83 Dalton Rd.	Chelms	01824	150 2/1/8	4
	Bugler, John	37 Black Oak Dr.	Dracut	01826	150	
	Burton, David	105 Brookline St.	Pepperell	01463	150	

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CAMPAIGN & POLITICAL
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Page 1

		1400 Gorham St.	Lowell	01852	
	frey, Carolyn	27 Holten St.	Danvers	01823	150
	hoon, Donald	4 Morninview Ave.	Dracut	7.025	150 0
	allery, Paul	45 Merrimack St.	Lowell	01852	150
	Campbell, Gilbert	Box 381	Tyngs	01879	150
	Carnevale, Robert	700 Chelmsford St.	Lowell	01851	300
7	Cavanaugh, Paul	158 Pine Ridge Rd.	Medford	02155	200
	Chiungos, John C.	45 Merreimack	Lowell	01852	300
	Cicerchia, Vincent	170 Concord Rd.	Chelms	01824	150
	Cincerchia, Vincent	170 Concord Ave.	Chelms	01824	150
	Cleary, John T.	Box 554	Groton	01450	200
	Conlon, Dorothy	28 Walker St.	Lowe11	01851	300
	Connell, Daniel	190 Littleton Rd.	Westford	01886	150
	Connell, John L.Jr.	174 Central St.	Lowell	01852	450
	Coravos, Stephen	469 Nashua Rd.	Drecut		1000
	Corey, Arthur	37 Monadnock Ave.	Dracut	01826	150
	Costos, George	5 AGNES RL	Loweti		150
	Coughlin, Kevin	61 Lakeview Ave.	Tyngs	01879	150
	Coughlin, Richard	75 Lakeview Ave.	Tyngs	01879	300
	Coughlin, Thomas	160 Sherburne Ave.	Tyngs	01879	150
	Courtney, George	3 Ardell St.	Lowell	01854	150
	Cox, Kenneth	49 Maryland Ave.	Lowell	01851	
	Cullen, Thomas	99 Depot Rd.	Westford	01886	150
•	Curran, Charles	20 Colonial Dr.	Chelms	01824	150
	Curry, James	67 Walker St.	Lowell	01851	1000 3/6/84
	Curry, Pearl	67 Walker St.	Lowell	01851	
		D	14 K		
•	Dabilis, George	189 Walker St.	Lowel 1	01851	750
	Daggett, John	31 Central St.	Lowell	01852	150
	Dalphond, Leo	511 Merrimack St.	Dracut	01826	150
	Davidson, Jeffery	58 Beaver Brook Ln	Dracut	01826	300
	Dawson, Paul -				150
	Dawson, Walter				150
	Day, Wm. A.	1958 Lakeview Ave.	Dracut	01826	150
	Defilippo, Charles	255 North Rd.	Chelms	01824	150
	Demetroulakos, A.	35 Varnum Ave.	Lowell	4100/	150
	Demitropoulos, Peter		Westford	01886	150
	Dennen, Harold	102 Parson Circle	Fitchburg	01420	150
	Desmarais, James	195 D St.	Dracut	01826	150
	Devane, Mark	11 Prospect St.	Maynard	01754	150
	Devincenzi, Aldo	175 Church St.	Lowell		150
	Donahue, Joseph	60 Havilah St.	Lowell	01852	300
	Donovan, Ellen	104 High St.	Chelms	01824	300
	Dorman, James J.	307 Pawtucket Bvd.	Lowell	01854	300
	Dowling, John F.	75 Dunbar Ave.	Lowell		300
	Duffy, A.	175 Church St.	Lowell	01852	150
	Duggan, George	23 Alaska Ave.	Bedford	01730	150
	Dumser, C.G.	Eldridge Rd.	Harvard		200 3/10/84
	Duncan, George 61	11 Walnut St.	Townsend	41053	750
		त्रिके Midover St.	Lowell	01852	150
	Durkin, Gerald Tower	<i>9</i> a			150
	Durkin, Gerald BONY!	## !?(####4			12.700
	13 0121 100 3 1	CHENT	+2	tal	12.700
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463 Merrimack St.	Lowell	01852	150 150
			300
			600
119 Farwell Rd.	I Yngs	019/4	150
F		411122	
24 Beech St.	Lowell '		150
			150
			600
			150
4 Phaeton Cir.	Andover	01910	150
17 0	Maghan	02102	150 300
			300
	35.00.000.000.0007		150
		A1031	150
TUENIKH 3	~6.00		100
9 Seneca Ave.	Chelms	01824	300
		01824	150
		01851	150
6 Marriner St.	Lowell	01851	100
511 High St.	Lowell	01852	150
463 Merrimack St.	Lowell .	01852	150
			150
3 Essex Place	Chelms	01824	150
same		- 131 - 1 - 4 X	300
			150
			300
19 Wentworth Ave.	rome!!	A1825	300 2/1/84 150 3/19/8
			130 3/17/6
G	and the state of t	A107/	150
		01959	150 750
			750 750
		01952	150
			50
			150
		03079	150
		01824	300
		01851	300
510 Merrill Ln.	Dracut	01826	150
15 Hillside Ave.	Westford	01886	300
SAME			150
35- 790 ANSONES!	Lowell	01852	300
193 Main St.	Chelms	01824	300
41 Main St.	Groton	01450	100
47 Black Oak Dr.	Dracut	01826	150
33 Audubon Ln.	Belmont	02178	150
	racut	01826	150
14 Crosby Ln.	Chelms	01824	300
-	Oi ie Iiii	0 1 m L 1	300
14 Chosby En. Sz3 Andover St. 仮記記論機動ver St.	Lowell	01852	300 600
	Market St.  19 Main St.  119 Farwell Rd.  F  24 Beech St.  24 Beech St.  240 Barker Ave.  9 Central St.  4 Phaeton Cir.  17 Roundhill Rd.  112 Clark Rd.  282 Middlesex St.  9 Seneca Ave.  29 Chamberlain  6 Marriner St.  6 Marriner St.  511 High St.  463 Merrimack St.  3 Essex Place  same  78 Pilgrim Dr.  78 Pilgrim Dr.  78 Pilgrim Dr.  19 Wentworth Ave.  G  149 Pleasant St.  1493 Hildreth St.  1492 Hildreth St.  1493 Hildreth St.  1494 Pleasant St.  1495 Hildreth St.  1496 Hildreth St.  1497 Hildreth St.  1498 Hildreth S	Market St.  19 Main St.  119 Farwell Rd.  F  24 Beech St.  24 Beech St.  240 Barker Ave.  9 Central St.  4 Phaeton Cir.  17 Roundhill Rd.  112 Clark Rd.  282 Middlesex St.  4 Cantral St.  5 Seneca Ave.  Chelms  Che	### Main St. 19 Main St. 19 Main St. 19 Main St. 19 Farwell Rd.

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total

11,900

-	* * *				
1.	Hagerty, George			01852	150
	Hell, James	35 Paige St.	Lowell Lowell	01852	150
	Hallissy, Peter Hamel, Raymond	Rogers St. 25 Jeremy Hill Rd.	Pelham NH	03076	300 150
	Happnie, Joseph P.	28 Carl Rd.	Walpole	02081	300
	Harkins, Ken	Hurd St.	Lowell	01852	150
	Harrington, John	149 Boston Rd.	Chelms	01824	150
	Hartnett, Frank	43 Townsend St.	Pepperell	01437	500
	Haven, Allan	90 Salisbury Rd.	Brookline	02146	150
	Hayward, P. Edward	87 Main St.	E. Pepperell	01437	100
	Herscot, James	185 Country Dr.	Weston	02193	150
	Hickman, James	12 Silver Hill Rd.	Acton	01720	150
	Hogan, Mary L.	3Am€	•		300
	Hogan, Wm.	30 Locust Rd.	Chelms	01824	150
	Hubers, Carolyn	9 Montview Rd.	Chelms	01824	150
4	Iannotti, Peter J.Jr.	15 Clover Hill Rd.	Chelms	01824	300
		J			
	Jaffe, Mark	77 Maple Ave.	Andover	01810	150
<b>च</b>		17 Warren St.	Lowell	01852	150
Æ,	Johnson, Louis	Box 854	Lowell	01853	150
5	Jozokos, James	58 13th St.	Lowell		300
5	Jumpp, Richard	122 Robin Hill Rd.	Chelms	01824	150
		K	at ( /		
	Kaknes, Ernest		Washford		1000
<b>3</b>	Katsikas, Antonios	2000 Lakeview Ave.	Dracut	01826	600
~	Kazanjian, Ann	21 Rindo Park Rd.	Lowell	01851	3/8/84
1	Kazeniac, H.James	4 Robinson Rd.	Westford	01886	150
C	Keefe, Francis	59 Maryland Ave.	Lowell	01851	150
	Kelakos, Thomas	77FrothinghamSt.	Lowell	01852	150
2	Werrell Warifeell	38 Walter St. 9	Lowell	01851	150
0	Kelty, Reb.Dabilis	62 Lakeshore Dr.So.	Westford	01886	750
Sec. of	Kemp, John	60x 565	E.Pepperell	01437	200
C	Kennedy, John Sr.	960 Main St.	Acton	01720	300 2/1/84
	Kettenbach, Francis	40 Coachman Ln.	Andover	01810	750 3/1/84
a	Kettenbach, Michael	40 Coachman Ln.	Andover	01810	750 3/1/84
	King, Francis Jr.	41 W.Forest St.	Lowell	01851	300
	King, Wm.	658 Andover St.	Lowell		300
	Kirby, Robert L.	16 Pierce Ave.	Westford		200
	Kopka, Jack				150
	Koumantzelis, Arthur	Round Hill Rd.	Lincoln	01773	150
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CAMPAIGH & POLITICAL
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	Parener Renord P.	100		e e eege e e	
ag C	Lawelley, James F.	426 Townsend Rd. 12 Wellesley Rd.	Greton Nashua NH	01450 03060	200
	Lazaro, Marshall	15 Seminole Ave.	Waltham	02154	150
	Leahy, Daniel		Lowel 1	01852	150
	Lenzi, Albert F.	105 Georgia Ave.	Lowell	01852	300
	Levine, Paul	385 Gorham St.	Lowell	01852	150
	Lezberg, Melvin	15 Crane Ave.	Peabody	01960	150
	Lorden, C.W.	7	-		150
	Lorden, Timothy	65 Mill St.	E. Pepperell	01437	100
	Lorden, Timothy	65 Mill St.	E. Pepperell	01437	400
	Lussier, Gerald	1734 Lakeview Ave.	Dracut	01826	600
	Acres 1		The state of the s		
	Machael	M	The state of the s	A	
		147 Billerica St.	Lowell	01852	150
	Mack, Walter	119 Holyrood Ave.	Lowell	01852	150
	Maguire, Michael	183 Metity &		c/4	150
1	Main, Richard	TWestches rap	Chalmstone	414	150
-	Malliaros, George	1105 Lakeview Ave.	Dracut	01826	150
	Marcella, Walter	16 Tadmuck Rd.	Westford	01886	150
	Marcotte, Al	Merrimack St.	Lowell	01852	300 2/1/84
	Marquis, Geoffrey	16 Hollis St.	Groton	01450	200
	Mastacoupie Cath	141 Metablimack	LOWELL	01852	300
	McCarthy, James	5 Barton Ave.	Dracut	01826	150
	McCarthy, James	78 Glenwood St.	Lowell	01852	???
	McCarthy, Justin	190 Littleton Rd.	Westford	01886	150 2/1/84
	McCartney, Richard	16 STATE ST	LOWELL		300
	McDougall, Frank	305 PINE ST	LowELL		150
	McDougall, Frank	30 WestminsterSt.	Lowell .	01851	150
	McDowell, Wm.	235 Wentworth Ave.	Lowell	01852	150
	McDuffee, David H.	Cabot Rd.	MerrimackNH	03054	200
	McKenna, Hyacinth	Thorndike St.	Dunstable	01827	150
	McKenney, Francis J.	15 Marriner	Lowell	225000 0	150
	McKiel, Robert	100 Hale St.	Lowell .	01852	300
	McLaughlin, Charles	7 Summit Ave.	Chelms	01824	500
	McLaughlin, Kathryn	39 Second Ave.	Lowell	01854	150
	McLaughlin, Robert	33 Second Ave.	Lowell	01854	150
	McManus, James	255 Patricia Ln.	Dracut	01826	600
	McNabb, John	15 Shirley St.	Pepperell	01437	100
		23 London St.	Lowell	01852	150
	Mello, Louis	50 Lincoln St.	Lowell	01852	300
	Milinazzo, James	13 Carriage Dr.	Lowell	01852	150
	Montminy, George, OD	107 Lincoln Ln.	Dracut	01826	25
	Morrissey, E.A.	le8 Concord Rd.	Westford	01886	150
	Muldoon, Frank	49 Vangreenby Rd.	Lowell	01851	150
	Murphy, Garry		Lowell	01851	150
	Murphy, Gregory				150
	Murphy, Robert J.	38 Rindo Park Dr.	Lowell	01851	
	Murphy, Vincent	700 Hildreth St.	Dracut	01826	
	Noles-	N N	<u>.</u>	A - ==	• = :
			Dracut	01826	
	Neves, John E.	/: Norcross St.	Lowell	01851	
	Normand : Wilton Right Nyman, Philip	gges ParkAve.W.	Lowell	01852	300
	Nyman, Philip	∃∛5 Gorham St.	Lowell	01852	
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Section 1.	O'Neil, Mary E. Ouellette, Reginald	The Property of		415	150	1
	Ozella, R.M.	219 Lincoln St.	Lowell '	01851	150	
		P			THE RESERVE	
		24 Berkley Dr.	Chelms	01824	300	13.04
	Panageotopoulos, Cha.	22 Hope St.	Dracut	01826	150	
		Brick Kiln Rd.	Chelms	01824	150	
	Pare, Ronald 5	Bruck KIN Rd.	Chelms	01824	150	
	Plomaritis, Claire	Bridge St.	Pelham NH	01852	300 150	
		20 Hurd St.	Lowell Touks	01852 01976	150 150	
	Psaino, George	1059 East St.	Tewks	V17/6	130	
	Quei etc. Description	(37 Company) 1 St	Pandada:	02107	200	
	Quirk, Daniel	37 Commercial St.	Braintree	02184	300	
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		24 Merrimack St.	Lowell Second	01852	300	
		23 Maple St.	Pepperell Chales	01463	200	
		Central Sq.	Chelms	01824	900	
		50 Christman Ave.	Lowell Chelms	01824	150 150	
	Riley, Wm. Riney, M. Edward	11 Crabapple Ln.	Chelms Chelms	01824 01824	150	
_	Riney, M. Edward Rizzo, Jerome	2 Bartlett St. 10 Beech St.	Chelms	01824	150	
		10 Beech St. 147 BunkerhillAve.	Townsend Lowell	01469	300	
		75 Middlesex St.	No.Chelms	01863	150	
		75 Middlesex St. 95 Frothingham St.	No.Cheims Lowell	01852	150	
		651 Westford St.	Lowell	01851	300	
,		S				
<b>)</b>	Samaras, John				150	
		M9 21	NA 4000	11824		
ç	Schiripo, Richard	277 Willard St.	Dracut	01826	150	
		277 Willard St.	Dracut	01826	150 3/19	1/84
<del>,</del>	Scully, Brian P.	124 Belrose Ave.	Lowell		300	_ 1
" 9	Sergi, Nat	9 Checkerberry Ln.	Chelms	01824	300	
~ 9	Shapiro, Martin	21 Betanray Ct.	Leominster	01453	100	
, ,	Shea, Wm.	33 Wagonwheel Rd.	Dracut	01826	150	
^ 9	Sheehan, George	263 White St.	Lowell	01854	150	
, S	Shepard, Warren	1455 Middlesex St.	Lowell	01851	150	
•	Singleton, Richard	91 Norris Rd.	Tyngs	01879	300	
9	Slavin, Carol A.	27 Balcom Rd.	Pelham NH		200	
9	Slotnick, Marc	175 Woodward St.	Newton	02161	150	
9	Smith, Paul	24 Cady St.	Lowell	01851	150	
5	Smith, Raymond	24 Cady St.	Lowell	01852	150	
9	Smith, Wilber H.Jr.	4 Summit Dr.	AtkinsonNH	03811	150	
5	Spinelli, Michael	7.	Lowell		300	
9	Stapinski, Stephen	49 5th Ave.	Haverhill	01830	150	
9	Stone, James	5 Providence Hill Rd.			150	
		Varnum Ave.	Lowell	01854	150	
	•		Shirley	01464	300 300	
		rs Aberdeen Rd.	unelms	01824	300	
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CAMPAIGN & POLITICAL FINANCE

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Thompson	, D. Eric	North Rd.		Chelms	01824	300 300	
Tobin, B	rendan	57 Harland Ave		Lowell	01852	150	
Tobin, J	ohn	20 Southwick F		N. Reading		150	
Tobin, T	homas					150	
. Trivers,	Theodore	10 Tanglewood	Dr.	Chelms	01824	150	
Trombly,	Robert	57 Belmont Ave		Lowell	01852		3/19/
Tucke, G	erald 3	20 Fairview Av		Chelms	01863	300	3/17/
Tucke, SI	heila	49		• • • •	. 7	150	
Twarog, I	Louis	18 Wedge St.		Lowell	01851	300	
			V				
Vachon, 3	Joseph	34 Mt.Pleasant		cut	01826	150	
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Wallace,						150	
Wais, Hei		19 Parkhurst R		Chelms	01824	150	
Walantis,		One Hollis St.		Groton	01450	200	
Welch, Wm		645 Robbins Av		Dracut	01826	150	
Wojcik, D	aniel	385 Gorham St.		Lowell	01852	150	
Wojcik, S	tephen	20 Stedman St.		Lowell	01851	300	
7-1			Z				
Zanarooii	s, S.George	14 Harding St.		Lowell	01851	150	
zwicker,	Beatrice	41 Donald Ter.		Lowell	01852	300	
12108					1-1-1	725P	
					Total	7 07	

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EXHIBIT F

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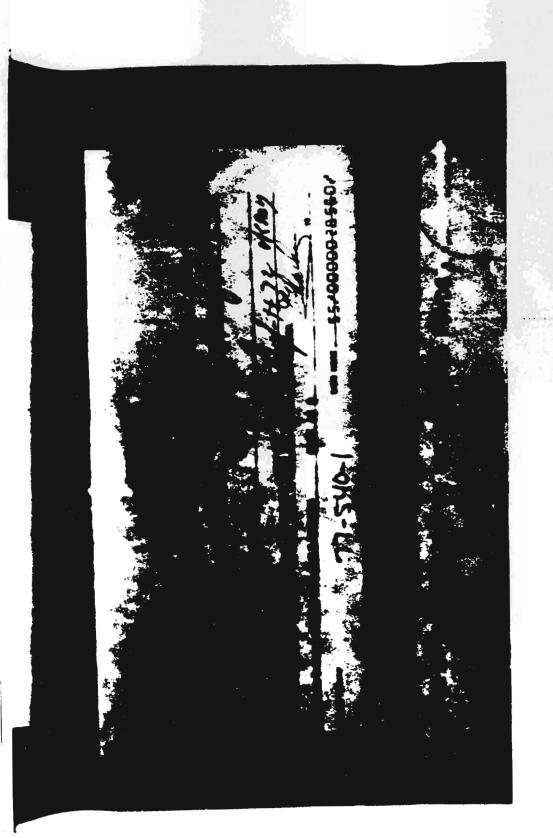
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STATEMENT OF ORGANIZATION (see reverse side for instructions) 2. Dete 1. (a) Name of Committee (in Full) Check if name or address is changed. July 21, 1986 Phil Shea for Congress Committee 3. FEC Identification Number b) Address (Number and Street) 110-361 630 Merrimack Street 4. Is this an amended Statement? SKYES 3 NO. (c) City, State and ZIP Code Lowell, MA 01852 5. TYPE OF COMMITTEE (check one): 18 (a) This committee is a principal compaign committee. (Complete the candidate information below.) (b) This committee is an authorized committee, and is NOT a principal compaign committee. (Complete the candidate information below.) Democrat House of Representatives 5th MA Philip L. Shea Candidate Party Affiliation Office Sought State/District Name of Candidate and is NOT an authorized committee. (c) This committee supports/opposes only one candidate \_ (name of candidate) \_ committee of the \_ Party (Netional, State or subordinate) (Democratic, Republican, etc.) (a) This committee is a separate segregated fund. (f) This committee supports/opposes more than one Federal candidate and is NOT a separate segregated fund nor a party committee. Mailine Address and Name of Any Connects Relationship Organization or Affiliated Committee ZIP Code Affiliated Committe 430 Merrimack Street Committee to keep Phil Shea Senator Lowell, MA 01852 If the registering political committee has identified a "connected organization" above, please indicate type of organization: □ Corporation □ Corporation w/o Capital Stock □ Labor Organization □ Membership Organization □ Trade Association □ Cooperative 7. Custodian of Records: Identify by name, address (phone number - optional) and position, the person in possession of committee books and records. **Full Name** Mailing Address and ZIP Code Title or Position Lowell Institution for Savings Frank G. McDougall Fr. 18 Shattuck St., Lowell, MA 01852 Treasurer 8. Tressurer: List the name and address (phone number - optional) of the tressurer of the committee; and the name and address of any designated agent (e.g., assistant tressurer), **Full Name** Mailing Address and ZIP Code Title or Position Frank G. McDougall Jr. Lowell Inst. for Savings, Treasurer 18 Shattuck St., Lowell, MA 01852 Mary Ellen Fitzpatrick First Bank, 170 Merrimack St., Asst. Treasurer 9. Benks or Other Depositories: List all banks or other depositories in which the committee deposits funds, holds accounts, rents safety deposit boxes or maintains funds. Name of Bank, Depository, etc. Mailing Address and ZIP Code 170 Merrimack St. First Bank Lowell, MA 01852 I cortify that I have examined this Statement and to the best of my knowledge and belief it is true, correct and complete. Frank G. McDougall Type or Print Name of Tressurer

For further information contact: Federal & extra Commission, Toll Free 800-424-9530, Local 202-523-4068
FEC FORM 1 (3/80)

NOTE: Submission of false, erroneous, or incomplete information may subject the person signing this Statement to the penalties of 2 U.S.C. §437g.

EXHIBIT G



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ADVI	CE	:
OF DE	BI	



9/20/84

We have this day debited your account \$ .....3,000,00 Covering TRANSFER TO 563315

MAIL TO

FRANK MCDOUGALL

Approved by

	tomer Receipt	56-33	(CT)
∠ Checking/NOW			FIRET
☐ Credit Card	Savings Deposit		- Frieds
☐ Safe Deposit	Savings Withdrawal		
□ Loan	The second second		Member FDIC 256-2565
□ Other			230-2303
	All deposited items are received if All credits for these items are pro		
The Deposit or Withdraw	al for which this receipt is issued is	subject to the rul	es and regulations of the bank
			7 77 77 18 7 75
075 07 9-17-84	#1093 \$3,000.00 D		

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**ADVICE OF CREDIT** 



Thank you for banking with us.

Date 9/20/84

Covering: 563315

We have this day credited your account \$ \_3\_000\_00

TRANSFER FROM ACCOUNT 775401

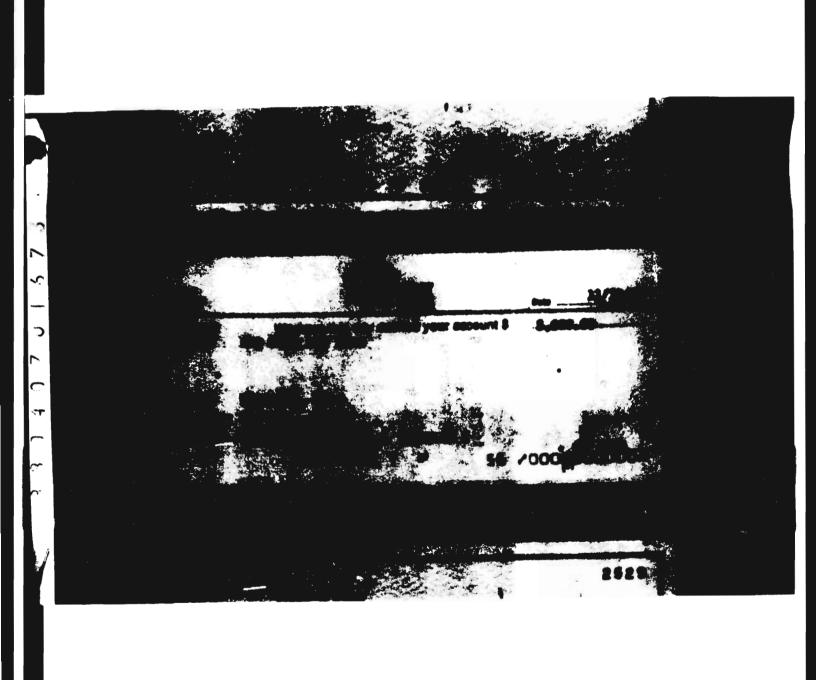
MAIL TO

FRANK MCDOUGALL

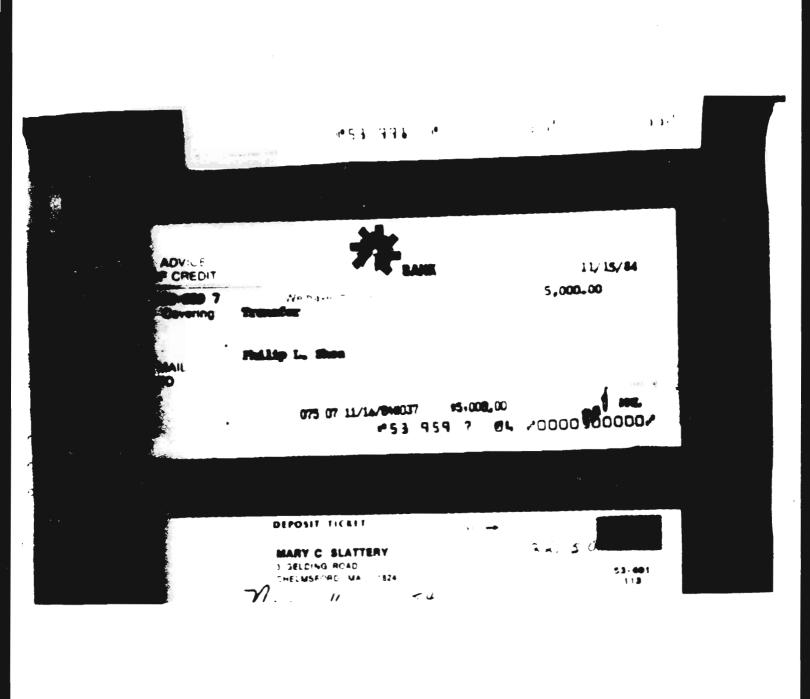
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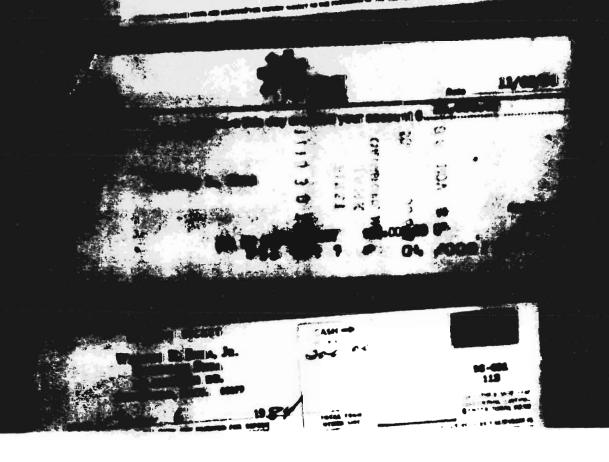
506 05 11-16-840002 1626.0000 ADVICE OF DEBIT 11/15, 34 We have this day debited voice a cost \$ 5,000.00 Covering: MAR. TO Mailip L. Shee 477 540 à ร เกอบ**อร์อ็ดติตติต** 280

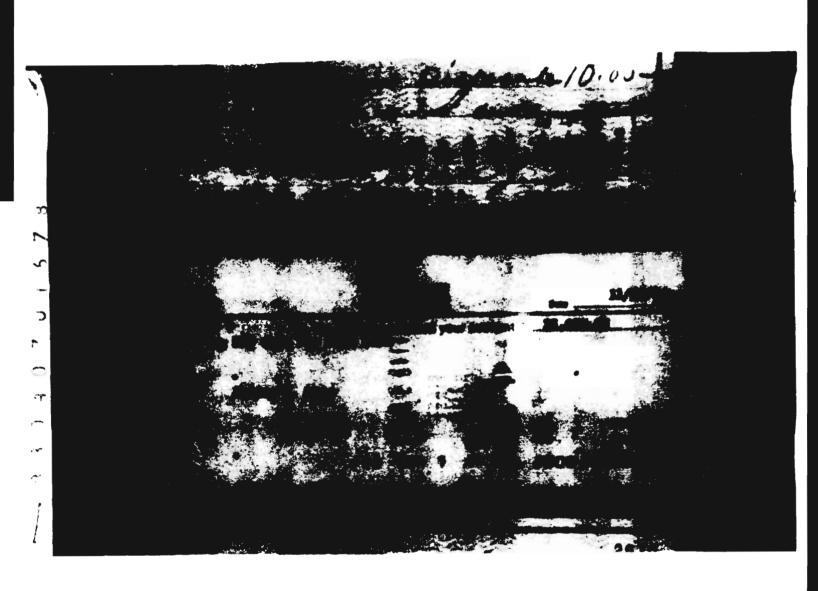




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## GOODWIN, PROCTER & HOAR

(A PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS)
COUNSELLORS AT LAW

EXCHANGE PLACE
BOSTON, MASSACHUSETTS 02109

86 SEP 2 PI2: 37

TELEPHONE (617) 870-1000 TELECOPIER (617) 823-1231 TELEX 94-0640 CABLE-GOODPROCT, BOSTON

August 28, 1986

Robert Raich, Esq. Federal Election Commission 999 East Street, N.W. Washington, D.C. 20463

Re: MUR 2124 (Phil Shea for Congress Committee)

Dear Mr. Raich:

Enclosed, per your request, is a Supplemental Affidavit of Martin Meehan addressing the origins of the cash contributions to the Phil Shea for Congress Committee. Please contact us if any additional information is required.

Sincerely,

John C. Englander

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Encl.

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CENTRAL CONTROL

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MUR-2124 SUPPLEMENTAL AFFIDAVIT OF MARTIN MEEHAN I, Martin Meehan, on the basis of my personal knowledge, hereby depose and state as follows: I was campaign manager for Phil Shea during his campaign for election as the United States Congressman from the Fifth District of Massachusetts. 2. During the course of Mr. Shea's campaign, the campaign committee held six \$10 per head fundraisers, in various towns in the Fifth Congressional District. These fundraisers were held in Lowell, Dracut, Chelmsford, Pepperell, Westford and Methuen. We advertised concerning these fundraisers in the 0 newspapers, and each person who attended was asked to contribute ten dollars to Phil Shea's campaign. We informed the 0 Federal Election Commission auditors of these fundraisers at 7 the time they conducted their audit. C To the best of my recollection, on or about August 29, 3. 0 1984 we held the ten dollar fundraiser in Pepperell. The proceeds from this fundraiser account for the \$805 in cash deposited in the Committee account on August 30, 1984. The campaign had a written policy, which was distributed to campaign workers, of not accepting more than \$15 in cash deposits from any one person. I am confident that no single person contributed over \$100 in cash to the Phil Shea campaign.

Signed under the pains and penalties of perjury this 21

day of August, 1986.

Martin Meehan

VS-1112/1 8/27/86

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### BEFORE THE FEDERAL ELECTION COMMISSION

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OFFICE OF	"HE ECO
COMMISSION	ME COUTABLE
	SECTION VALLE

In the Matter of

Phil Shea for Congress
Committee and Francis McDougall,
as treasurer
Committee to Keep Phil Shea
Senator and G. Douglas
Sullivan, as treasurer

86 OCT ? P4: 16

MUR 2124

#### GENERAL COUNSEL'S REPORT

The Commission has made reason to believe findings in this matter with respect to two political committees and their treasurers: Phil Shea for Congress Committee (the "Committee") and Francis McDougall, as treasurer, and Committee to Keep Phil Shea Senator (the "State Senate Committee") and G. Douglas Sullivan, as treasurer. This Report addresses the violations by each political committee in a separate section.

### I. Violations by the Committee

The Commission found reason to believe the Committee and its treasurer violated 2 U.S.C. §§ 434(b)(4); 432(c)(1), (2), (3), (4), and (5); 432(d); 432(h)(1); 441b(a); 433(c); and 11 C.F.R. § 102.6(a)(1)(iv). Attorneys for the Committee's treasurer have submitted two responses to the Commission (Attachments 1 and 2).

## A. <u>Misstatement of Financial Activity</u>

The Commission found reason to believe the Committee and its treasurer violated 2 U.S.C. § 434(b)(4) because, on the basis of the audit, it appeared that the Committee understated its disbursements by approximately \$9,700 on its reports. In his response to the Commission, the Committee's treasurer explained the disbursements and submitted amended reports, which have been placed on the public record.

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-2-Although the Committee's reports were incorrect initially, the Committee's treasurer has now amended the reports and produced documentation supporting the amendments. Accordingly, the General Counsel's Office recommends that the Commission take no further action against the Committee and its treasurer concerning this issue. Documentation for Contributions В. The Commission found reason to believe the Committee and its treasurer violated 2 U.S.C. §§ 432(c)(1), (2), (3), and (4) and 432(d) because, on the basis of the audit, it œ appeared that the Committee failed to keep and preserve records of contributions totalling nearly \$72,000. The Committee's treasurer has now produced documentation supporting all but \$30 0 of the Committee's \$280,269 in contributions. In addition, with regard to the Committee's cash contributions, the treasurer 0 produced evidence indicating that the Committee did not accept currency in prohibited amounts. (See Attachment 1, p. 72 and C 9 Attachment 2, p. 2.) C Because the Committee's treasurer has now produced documentation for 99.99% of the Committee's contributions, the General Counsel's Office recommends that the Commission take no further action against the Committee and its treasurer concerning this issue. C. Documentation for Disbursements The Commission found reason to believe the Committee and its treasurer violated 2 U.S.C. § 432(c)(5), 432(d), and

-3-432(h)(1) because, on the basis of the audit, it appeared that the Committee failed to keep and preserve adequate documentation for disbursements totalling \$33,286. The Committee's treasurer has now produced documentation supporting the entire \$33,286. Accordingly, the General Counsel's Office recommends that the Commission take no further action against the Committee and its treasurer concerning this issue. D. Documentation for Transfer from Affiliated Committee The Commission found reason to believe the Committee and its treasurer violated 2 U.S.C. § 441b(a) and 11 C.F.R. § 102.6(a)(1)(iv) because, on the basis of the audit, it appeared that the Committee may have accepted contributions from labor unions as part of funds transferred from the State Senate Committee. In addition, the Commission found reason to 1 believe the Committee violated 2 U.S.C. § 433(c) by failing to file an amended Statement of Organization listing the State 0 Senate Committee as an affiliated committee. C In his response to the Commission, the Committee's treasurer C provided evidence that the State Senate Committee refunded most labor union contributions it received before it transferred any funds to the Committee (Attachment 1, p. 70-72). However, a total of \$300 may have been among the \$40,500 transferred by the State Senate Committee to the Committee. Of that \$300, \$100 was a contribution that may have been refunded although the State Senate Committee's Massachusetts report fails to disclose the

-4refund. The other \$200 was a contribution the State Senate Committee received in June, 1982. The transfer to the Committee took place in June, 1984. Both the \$100 and the \$200 contributions were among funds the State Senate Committee used to purchase a \$20,000 certificate of deposit, the proceeds of which constituted a portion of the transfer to the Committee. Because of the small amount of labor union contributions involved and the indirect route by which the funds found their way into the Committee's receipts, this Office recommends that the Commission take no further action against the Committee and its treasurer concerning violations of 2 U.S.C. § 441b(a) and 11 C.F.R. § 102.6(a)(1)(iv). The Committee's treasurer has now filed an amended Statement 0 of Organization listing the State Senate Committee as an affiliated committee. (Attachment 1, p. 99) The amended 0 Statement of Organization has been placed on the public record. J Although the amendment was not filed within ten days after the State Senate Committee became an affiliated political committee, 9 because of the nature of this violation, and in light of the other recommendations in this Report, the General Counsel's Office recommends that the Commission take no further action against the Committee and its treasurer concerning this violation of 2 U.S.C. § 433(c). II. Violations by the State Senate Committee The Commission found reason to believe the State Senate Committee and its treasurer violated 2 U.S.C. §§ 433(a), 434(a),

-5and 441b(a) and 11 C.F.R. \$ 102.6(a)(1)(iv). The State Senate Committee and its treasurer have not responded to the Commission's findings. An attorney named James Linnehan is representing the candidate's interests in this matter. (See Attachment 3, p. 1.) Linnehan has purported to act on behalf of all of the respondents. (See, e.g., Attachment 3, p. 2.) On several occasions, by telephone and letter, this Office explained to Linnehan that he was representing the candidate only, not any of the respondents. (See, e.g., Attachment 3, p. 3.) Neither Linnehan nor any other person has responded to the reason to believe findings against the State Senate Committee and its treasurer. Accordingly, this Office will proceed to the next 0 phase of the enforcement process with respect to Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer. 0 III. Recommendations 1. Take no further action and close the file with regard to Phil Shea for Congress Committee and Francis CO McDougall, as treasurer. Approve and send the attached letter. Charles N. Steele General Counsel 10/2/86 By: Deputy General Counsel Attachments Committee's Treasurer's first response 1. Committee's Treasurer's second response 3. Communications with the candidate's attorney 4 . Letter



### FEDERAL ELECTION COMMISSION

WASHINGTON D.C. 20463

MEMORANDUM TO:

CHARLES N. STEELE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/ CHERYL A. FLEMING

DATE:

OCTOBER 7, 1986

SUBJECT:

MUR 2124 - GENERAL COUNSEL'S REPORT

SIGNED OCTOBER 2, 1986

Attached is a copy of Commissioner McGarry's vote sheet with comments regarding the above-captioned matter.

Attachment: copy of vote sheet

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# FEDERAL ELECTION COMMISSION WASHINGTON D.C. 20461

DATE & TIME TRANSMITTED: FRIDAY, OCTOBER 3, 1986, 2:00

COMMISSIONER: AIKENS, ELLIOTT, HARRIS, JOSEFIAK, McDONALD, McGARRY

RETURN TO COMMISSION SECRETARY BY TUESDAY, OCTOBER 7, 1986 4:00

SUBJECT: MUR 2124 - General Counsel's Report
Signed October 2, 1986

( )	I approve the recommendation
( )	I object to the recommendation
COMMENTS:	I secure myself from
	consideration of this
	matter

DATE:

SIGNATURE

A DEFINITE VOTE IS REQUIRED. ALL BALLOTS MUST BE SIGNED AND DATED.

PLEASE RETURN ONLY THE BALLOT TO THE COMMISSION SECRETARY.

PLEASE RETURN BALLOT NO LATER THAN DATE AND TIME SHOWN ABOVE.

From the Office of the Commission Secretary



## **FEDERAL ELECTION COMMISSION**

WASHINGTON, D.C. 20463

			TO:

CHARLES N. STEELE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS / CHERYL A. FLEMING C

DATE:

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8 C **OCTOBER 8, 1986** 

SUBJECT:

OBJECTION TO MUR 2124 - GENERAL COUNSEL'S REPORT

SIGNED OCTOBER 2, 1986

The above-captioned document was circulated to the Commission on Friday, October 3, 1986 at 2:00 P.M.

Objections have been received from the Commissioners as indicated by the name(a) checked:

Commissioner	Aikens	X
Commissioner	Elliott	
Commissioner	Josefiak	Abelia di Wasa
Commissioner	McDonald	Х
Commissioner	McGarry	
Commissioner	Thomas	

This matter will be placed on the Executive Session agenda for Tuesday, October 21, 1986.

### BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

Phil Shea for Congress Committee
and Francis McDougall, as
treasurer

Committee to Keep Phil Shea Senator
and G. Douglas Sullivan, as
treasurer

MUR 2124

### CERTIFICATION

I, Marjorie W. Emmons, recording secretary for the Federal Election Commission executive session of October 21, 1986, do hereby certify that the Commission decided by a vote of 5-0 to take the following actions in MUR 2124:

- Take no further action and close the file with regard to Phil Shea for Congress Committee and Francis McDougall, as treasurer.
- Approve and send the letter attached to the General Counsel's report dated October 2, 1986.

Commissioners Aikens, Elliott, Josefiak, McDonald, and Thomas voted affirmatively for the decision. Commissioner McGarry recused in this matter and was not present during its consideration.

Attest:

Date

C

a

Migerie W. Emmone

Marjorie W. Emmons Secretary of the Commission



## FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

October 24, 1986

John Kenneth Felter, Esquire Goodwin, Procter & Hoar Exchange Place Boston, Massachusetts 02109

Re: MUR 2124
Francis McDougall,
as treasurer

Dear Mr. Felter:

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CC

This is to advise you that after conducting an investigation, the Commission determined on October 21, 1986, to take no further action against the Phil Shea for Congress Committee and Francis McDougall, as treasurer. Accordingly, the file in this matter, numbered MUR 2124, has been closed as it pertains to your client.

This matter will become part of the public record within 30 days after it has been closed with respect to all other respondents involved. Should you wish to submit any additional factual or legal materials to appear on the public record, please do so within ten days. The Commission reminds you, however, that the confidentiality provisions of 2 U.S.C. §§ 437g(a)(4)(B) and 437g(a)(12)(A) remain in effect until the entire matter has been closed.

If you have any questions, contact Robert Raich, the attorney assigned to handle this matter, at (202) 376-8200.

Sincerely,

Charles N. Steele General Counsel

By: Lawrence M. Noble

Deputy General Counsel

RECEIVED AT THE FEC

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## Law Offices of Loyne, Aodapp and Linnehan One Boston Place, Eighteenth Floor Boston, Massachusetts 02108

Michael J. Soyne Joseph F. Stodapp James F. Linnehan Diane M. Neelon

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Tolophone 617-523-8171

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Mr. Robert Raich, Esq. Federal Election Commission 999 East Street - N.W. Washington, D.C. 20463

Dear Mr. Raich:

Re: G. Douglas Sullivan, Treasurer Committee To Keep Phil Shea Senator 97 Dancause Road Lowell, MA 01851

November 26, 1986

As I advised you pursuant to our telephone conversation of Tuesday, November 25th, I am in the process of marshalling all the financial records for the above captioned committee, which is necessary to file the proper reports with your commission as an affiliated committee.

I have requested the following records:

- 1. I have requested from the Commonwealth of Massachusetts, Secretary of States' Office, certified copies of the Financial Reports submitted by the Shea Senate Committee.
- 2. John C. Englander of Goodwin, Procter & Hoar, who filed reports for the Shea Congress Committee, is forwarding any records that he has that pertain to the Shea Senate Committee.
- Martin Meehan, who was the Campaign Manager for the Shea Congress Committee, is compiling any records he has that may assist me.
- 4. Phil Shea, the candidate himself, is assisting me in compiling the required documents, and;
- 5. G. Douglas Sullivan, due to health problems, is unable to assist me, but his daughter, Patricia Talty, Attorney at Law, is compiling any records her father has that may assist me.

Law Offices of Loyne, Modapp and Linnehan One Boston Place, Eighteenth Floor Boston, Massachusetts 02108 Tolophone 617-523-8171 Michael J. Loyne Joseph F. Hodar James F. Linnehan Diano M. Noolon -2-As soon as I have received all the information, I will file the required reports. I hope to conclude this matter by the year end. Thank you once again for your courtesies and cooperation in this matter. Sincerely, James F. Linnehan ၁ JFL:sgm ~ Federal Express C 0



# FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM TO:

CHARLES N. STEELE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/CHERYL A. FLEMING

DATE:

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DECEMBER 19, 1986

SUBJECT:

MUR 2124 - COMPREHENSIVE INVESTIGATIVE REPORT

SIGNED DECEMBER 17, 1986

The above-captioned matter was received in the Office of the Secretary of the Commission Thursday, December 18, 1986 at 11:38 A.M. and circulated to the Commission on a 24-hour no-objection basis Thursday, December 18, 1986 at 4:00 P.M.

There were no objections received in the Office of the Secretary of the Commission to the Comprehensive Investigative Report at the time of the deadline.

ENTINE

### BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of	)	
Committee to Keep Phil Shea	)	MUR 2124
Senator and G. Douglas	)	
Sullivan as treasurer	1	

### COMPREHENSIVE INVESTIGATIVE REPORT

On June 9, 1986, the Commission found reason to believes the Committee to Keep Phil Shea Senator (the "State Committee") and G. Douglas Sullivan, as treasurer, and by Phil Shea for Congress Committee (the "Federal Committee") and Francis McDougall, as treasurer. Attorneys for the Federal Committee's treasurer cooperated with the Commission's investigation, and on October 21, 1986, the Commission voted to take no further action with regard to the Federal Committee and its treasurer. The State Committee and its treasurer have not responded to the reason to believe findings.

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On October 21, 1986, a Commission attorney telephoned G.

Douglas Sullivan and stated the Commission's intention to proceed to the next stage of the enforcement process. Sullivan stated that he was not represented by counsel, and he urged the Commission attorney not to take action until at least the next day (October 22), when Sullivan would phone the Commission attorney. Sullivan did not call. On October 23, 1986, the attorney again called Sullivan, who stated he might be represented by James Linnehan, who would phone the attorney the next day.

On October 24, 1986, Sullivan called the attorney and stated that he would represent Linnehan and the State Committee and that he would send a Designation of Counsel Statement signed by Sullivan, a pre-probable cause conciliation request, a Statement of Organization, and a report of receipts and disbursements. Linnehan sent nothing to the Commission. On November 7, 1986, the attorney phoned Linnehan, who said the Commission would receive the information within ten days. Linnehan again sent nothing to the Commission. On November 25, 1986, the attorney again called Linnehan. Linnehan said he was working on the matter and that we would get the information shortly. The attorney instructed Linnehan to verify his statements in writing and to send such verification by Federal Express. On December 1, 1986, this Office received the attached letter, stating, "I hope to conclude this matter by the year end." On December 2, 1986, the Commission attorney phoned Linnehan, stating that the end of the year was unacceptable, and that this Office would proceed to the next phase of the enforcement process. Linnehan pleaded with the Commission to wait. He stated that Sullivan was too sick to sign a Designation of Counsel Statement or a Statement of Organization. Linnehan also stated that he would send information to the Commission by Federal Express "in a few weeks."

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-3-This Office will move to the next phase of the enforcement process if no response is received on behalf of the State Committee by January 2, 1987. Charles N. Steele General Counsel 12/17/84 Date By: Associate General Counsel Attachment Letter 0

Law Offices of Loyne, Abdapp and Linnshan One Boston Place, Sighteenth Floor Boston, Massachusetts 02108 RECEIVED AT THE FEC HAND DELIVERE 87 JAN 27 P4: 18

Michael J. Goyno Joseph F. Alcdapp James F. Linnehan Diano M. Neelon

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Tolophone 617-523-8171

January 21, 1987

IAN 28

Mr. Robert Raich, Esq. Federal Election Commission 999 East Street - N.W. Washington, D.C. 20463 All: 2

Dear Mr. Raich:

Re: Phil Shea for Congress Committee

Since our telephone conversation of January 8, 1987, I took a fall on the ice and have been laid up in the hospital with a broken hip and shoulder and hope to be released this week. But, fortunately I have finally been able to get copies of the Commonwealth of Massachusetts Campaign Finance Reports and enclose herewith a copy for the period January 1, 1984 to June 30, 1984. This report discloses that on June 29, 1984, a transfer was made from the Senate Committee to the Congress Committee in the amount of \$40,500.00

For your further review, I enclosed a copy of the report for the period July 1, 1984 to January 10, 1985.

Also, I am still trying to resolve the issue of who will become counsel for the Senate Committee. I have requested that Patty Talty become counsel, but is she does not desire to do so, I may have my client, Phil Shea, become treasurer along with Mr. Sullivan and then Mr. Shea can appoint his own counsel.

Sincerely, James Tounela

James F. Linnehan

JFL:sgm encl. Federal Express



# THE GENERAL COURT OF MASSACHUSETTS State Senate

Committee on Ways and Means STATE HOUSE, JEOSTON 9214: 30

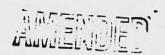
HON. PHILIP L. SHEA FIRST MIDDLESEX DISTRICT ROOM SIS TEL. 722-1630

December 14, 1984

OTHER COMMITTEES RULES STATE ADMINISTRATION-CHAIRMAN GOVERNMENT REGULATIONS HOUSING AND URBAN DEVELOPMENT HEALTH CARE LOCAL AFFAIRS

SELECT COMMITTEE ON SMALL BUSINESS

Bradley Balzer Chief of Accounting Office of Campaign and Finance One Ashburton Place Boston, MA 02108



Dear Mr. Balzer:

Per your request for additional information concerning the June 30, 1984 campaign report of Senator Philip L. Shea.

- 1. Missing Addresses (enclosed)
- 2. Expenditure of "Cash" on March 6, 1984 to;
- -Edward Donnelly of 11 Bricket Ave. Lowell, MA. \$200.00 reimbursement for party tickets.
- -Patrick Smith of Lowell, MA \$300.00 reimbursement for auto mileage
- 3. Expenditure of "Philip L. Shea" on March 23, 1984 and April 5, 1984;
- -Philip L. Shea of 130 Westview Rd. Lowell, MA 01851 for travel expenses;

Hyannis Regency \$119.63 Hyatt (Washington) \$116.66 Wills Air \$ 27.00 Hyatt (Washington) \$357.00 TWA \$506.00 TWA \$506.00 Misc. under \$25 \$143.71

Total

\$1,676.00

4. Expenditure of "Philip L. Shea" on January 4, 1984 Reimbursement to Philip L. Shea for the balance of Auto Mileage expenses from 1983. Senator Shea only received \$500.00 of the \$1,500.00 he had been allotted for auto mileage in 1983, therefore he received the balance of \$1,000.00 on January 4, 1984.

Sincerely yours,

G. Douglas Sullivan Campaign Treasurer

6 Douglas Sellins

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00	Initial Report 60th day prior to election
000	5th of month 20th of month Dissolution

# CAMPAIGN FINANCE REPORT



FOR CPF 102

띧	8th day preceding primary
	8th day preceding election
	30th day following a
	special election
	10th day of January
	Dissolution
_	

# File with Director, Office of Campaign & Political Finance

			petore completing this form. uctions for Category #1 or #4 as applicable on Page 4.
	Full Name of Candidate  Full Name of Candidate  Office Sought  13c West View Roa  Residential Address  City or Town  Fill in Dates:  Reporting Period Beginning	District Zip	BOX B  Committee to Keep thil Shea Sounts  Name of Committee  G. Douglas Sullivan  Rame of Committee Treasurer  G. Daw Cause Pand  Mailing Address  Lowell Flant C18-52  City or Town Zip  1984 and Ending June 30 1984
2. Total receipts (from Page 1)  3. Subtotal. Line 1 plus 1  4. Total expenditures (from Page 2)			Summary All Receipts
	7. Total liabil	ities (from Sched	dule D). Do NOT include on Line 2 S Note  +, Rs+ Park + Trust & Lowery
		ached schedules i iod of every offic he requirements of	BOX D CERTIFICATION  is a true statement of all receipts, expenditures, disbursements, er and other person acting under authority or in behalf of said of General Laws, Chapter 55, as amended.  Signed under the penalties of perjury  TREASURER SIGNATURE  Date
	AFFIDAVIT. Read before signing. For use expenditures on his her own behalf. Sign Box appropriate.	only by a candida E (candidate wit	ate who has <b>not</b> received contributions, incurred liabilities, or made the no committee) or Box F (candidate who has a committee), as
	BOX E  Affidavit of Category 1 Candidate  I certify that I have not received any contributio expenditures or incurred any obligations during the period.  I do not have a political committee.  Signed under the penalties of perjury		BOX F  Affidavit of Category 4 Candidate  I certify that I have not received any contributions, made any expenditures or incurred any obligations during this reporting period.  All campaign finances were handled by my committee. I have examined the committee report as stated on this form and to the best of my knowledge and belief it is true, correct and complete. Signed under the penalties of perjury
	Candidate Signature	Date	Candidate Signature Date

DATE	FROM WHOM RECEIVED	J. W	AMOUNT		
RECEIVED	Alphabetical Listing adatory	RESIDENTIAL AD ESS	General	Fund Raising	
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	Sec Pag	, (Sch A) Attached	723E	16 66,950	
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g			7238	16 66 95	
		RECEIPTS FOR THE REPORTING		مرد وسم ۱۱	
Q:	1 "General" receipts of \$15 or more			3857.16 66.950.00	
	10. Total "Fund Raising" receipts of \$15 or more (From Schedule A)				
	1 "Fund Raising" receipts under \$15			None	
	l all receipts for the period. Enter also or			70,807.16	

ATE	FROM WHOM RECEIVED		AMOUNT			
EIVED	Alphabetical Listing Mandatory	RESIDENTIAL ADDRESS	General		Fund Raising	
1/84	First Bank & Trust-inter-	Central Sq., Chelmsford,MA 01824	\$1,931.	94		
31/84	First Bank & Trust-inter-	Central Sq., Chelmsford, MA 01824	11.	95		
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1/84	First Bank & Trust-inter- est rec'd on checking acct	Central Sq., Chelmsford,MA 01824	116.	08		
0/84	First Bank & Trust-inter- est rec'd on checking acct	Central Sq., Chelmsford,MA 01824	77.	97		
0/84	First Bank & Trust-inter- est rec'd on checking acct	Central Sq., Chelmsford, MA 01824	64.	71		
0/84		Central Sq., Chelmsford, MA 01824	45.	93		
9/84	Frast Bank + Trust Co		1500	00	4	
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# SENATE\_CONTRIBUTIONS

	NAME	ADDRESS	CITYZIOWN	ZIP	<b>EMOUNT</b>
	Abbott, David	Box 2094	Lowell	01851	150
	Akashian, Bruce	41 Winward Rd.	Lowell	01852	300
	Akashian, Newton	263 OldWestfordRd.	Chelms	01824	150
	Albert, Norman	8 Page St.	Shirley	01464	100
	Alden, Richard	138 Main St.	Andover	01810	450
	Allen, Paul	735 School St.	Lowell	01851	150
	Angell, Evangeline	262 Middlesex Rd.	Tyngs	01879	150
	Armstrong, Walter	COC IIIOGICEO III	171132		150
	Arnold, John	4 Hayden Rd.	No.Billerica	01862	150
	Atamian, Robert	11 April Ln.	Lexington	02173	150
	ricemzenty hober t	11 API 11 CIII	cexampton.		
		В			
	Babineau, Chester	Box 56	E. Pepperell	01437	100
	Bailey, Kath. Meehan-	40 Cascade St.	Lowell		300
	Bain, Paul				150
	Ballou, Daniel	194 Woburn St.	Wilmington	01887	150
	Barker, Thomas A.	76 Village Dr.	Dracut	01826	300
~	Bates, Robert	106 University Ave.	.owell	01854	150
	beatt, Milliony				150
0	Behrakis, George	Mansur St.	Lowell		300
	Belle, Bernard H.	1 Schooner Ridge	Marblehead	01945	300
1	Bendetson, Richard	63 Atlantic Ave.			300
	Bergeron, Rachel	2 Willowdale Ave.			300
	Bishop, Edward	Bouchard Ave.	Dracut		150
	Bomil, Thomas	355 Pawtucket Blv.	Lowell	01854	150
	Bornstein, Rochelle	60 Colonial Dr.	Andover	01810	150
1	Bornstein, Stanley	113 NorthRidge Rd.	Ipswich	01938	150
	Boumil, S. James				150
C	Bournival, Richard D.	831 Rogers St.	Lowell	01852	300
	Boyle, Arthur	129 W. Jenness St.	Lowell	01851	150
V	Boyle, Janet M.	115 Westview Rd.	Lowell	01851	300
	Brennan, Peter J.	85 Clark Rd.	Lowell	01852	300
	Bresnahan, John	Box 354	Harvard	01451	100
0	Breton, Leo	1275 Bridge St.	Dracut	01826	300
	Broderick, Peter	Center St.RFD 3	Groveland	01834	150
0	Buckley, John	83 Dalton Rd.	Chelms	01824	150 2/1/84
	Bugler, John	37 Black Oak Dr.	Dracut	01826	150
	Burton, David	106 Brookline St.	Pepperell	01463	150

total

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# SENAIE\_CONIBIBUTIONS

NAME	ADDRESS	CIIYZIOWN	ZIP	<b>emon</b> i
Abbott, David	Box 2094	Lowell	01851	150
Akashian, Bruce	41 Winward Rd.	Lowell	01852	300
Akashian, Newton	263 OldWestfordRd.	Chelms	01824	150
Albert, Norman	8 Page St.	Shirley	01464	100
Alden, Richard	138 Main St.	Andover	01810	450
Allen, Paul	735 School St.	Lowell	01851	150
Angell, Evangeline	262 Middlesex Rd.	Tyngs	01879	150
Armstrong, Walter	, SO MARSHAUL AVE	Loudi		150
Arnold, John	4 Hayden Rd.	No.Billerica	01862	150
Atamian, Robert	11 April Ln	Lexington	02173	150
Babineau, Chester	Box 56	E. Pepperell	01437	100
Bailey, Kath. Meehan-	40 Cascade St.	Lowell		300
Bain, Paul				150
Ballou, Daniel	194 Woburn St.	Wilmington	01887	150
Barker, Thomas A.	76 Village Dr.	Dracut	01826	300
Bates, Robert	106 University Ave.	owell	01854	150
Beati, Anthony	MO FEE MONT ALE	Lowell		150
Behrakis, George	Mansur St.	Lowell		300
Belle, Bernard H.	1 Schooner Ridge	Marblehead	01945	300
Bendetson, Richard	63 Atlantic Ave.			300
Bergeron, Rachel	2 Willowdale Ave.			300
Bishop, Edward	Bouchard Ave.	Dracut		150
Bomil, Thomas	355 Pawtucket Blv.	Lowell	01854	150
Bornstein, Rochelle	60 Colonial Dr.	Andover	01810	150
Bornstein, Stanley	113 NorthRidge Rd.	Ipswich	01938	150
Boumil, S. James				150
Bournival, Richard D.	831 Rogers St.	Lowell	01852	300
Boyle, Arthur Boyle, Janet M.	129 W.Jenness St.	Lowell	01851	150
	115 Westview Rd.	Lowell	01851	300
Brennan, Peter J.	85 Clark Rd.	Lowell	01852	300
Bresnahan, John	Box 354	Harvard	01451	100
Breton, Leo	1275 Bridge St.	Dracut	01826	300
Broderick, Peter	Center St.RFD 3	Groveland	01834	150
Buckley, John	83 Dalton Rd.	Chelms	01824	150 2/1/84
Bugler, John	37 Black Oak Dr.	Dracut	01826	150
Burton, David	l05 Brookline St.	Pepperell	01463	150
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	Carrey, Carolyn	1400 Gorham St.	Lowell	01852	130
	Cahoon, Donald	27 Holten St.	Danvers	01823	<b>110</b>
	Callery, Michael J.	4 Morninview Ave.	Dracut	41055	300 BATTER
	Callery, Paul	45 Merrimack St.	Lowell	01852 01879	150
	Campbell, Gilbert	Box 381	Tyngs Lowell	01851	150 300
	Carnevale, Robert	700 Chelmsford St.	Medford	02155	200
	Cavanaugh, Paul	158 Pine Ridge Rd.	Lowell	01852	300
			Chelms	01824	150
	Cicerchia, Vincent	170 Concord Rd.	Chelms	01824	150
	Cincerchia, Vincent	170 Concord Ave. Box 554	Groton	01450	200
	Cleary, John T.	28 Walker St.	Lowell	01851	300
	Conlon, Dorothy		· Westford	01886	150
	Connell, Daniel	190 Littleton Rd.	Lowell	01852	450
	Connell, John L.Jr.		Dracut	VIOSE	1000
•	Coravos, Stephen	469 Nashua Rd.	Dracut	01826	150
	Corey, Arthur Costos, George	37 Monadnock Ave.		41020	150
	Coughlin, Kevin		Low ETE Tyngs	01879	150
		61 Lakeview Ave.		01879	300
	Coughlin, Richard	75 Lakeview Ave.	Tyngs	01879	150
	Coughlin, Thomas	160 Sherburne Ave.	Tyngs	01854	150
	Courtney, George	3 Ardell St.	Lowell	01851	150
	Cox, Kenneth	49 Maryland Ave.	Lowell	01886	150
	Cullen, Thomas	99 Depot Rd.	Westford	01824	150
	Curran, Charles	20 Colonial Dr.	Chelms		1000 3/6/84
	Curry, James	67 Walker St.	Lowell	01851	
	Curry, Pearl	67 Walker St.	Lowell	01851	500 3/6/84
		D			
	Dabilis, George	189 Walker St.	Lowell	01851	750
	Daggett, John	31 Central St.	Lowell	01852	150
	Dalphond, Leo	511 Merrimack St.	Dracut	01826	150
	Davidson, Jeffery	58 Beaver Brook Ln	Dracut	01826	300
	Dawson, Paul				150
	Dawson, Walter				150
	Day, Wm. A.	1958 Lakeview Ave.	Dracut	01826	150
	DeFilippo, Charles	255 North Rd.	Chelms	01824	150
	Demetroulakos, A.		Lowell		150
	Demitropoulos, Peter		Westford	01886	150
	Dennen, Harold	102 Parson Circle	Fitchburg	01420	150
	Desmarais, James	195 D St.	Dracut	01826	150
	Devane, Mark	11 Prospect St.	Maynard	01754	150
	Devincenzi, Aldo	175 Church St.	Lowell		150
	Donahue, Joseph	60 Havilah St.	Lowell	01852	300
	Donovan, Ellen	104 High St.	Chelms	01824	300
	Dorman, James J.	307 Pawtucket Bvd.	Lowell	01854	300
	Dowling, John F.	75 Dunbar Ave.	Lowell	, 1 <del>.</del>	3 <b>0</b> 0
	Duffy, A.	175 Church St.	Lowell	01852	150
	Duggan, George	23 Alaska Ave.	Bedford	01730	150
	Dumser, C.G.	Fidridge Rd.	Harvard	, <u>, , , , , , , , , , , , , , , , , , </u>	200 3/10/84
	Dunbar, Stephen M	11 Walnut St.	Townsend		750
	Duncan, Stephen M. 61	730 Amdover St.	Lowell	01852	150
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	Durkin, Gerald	32			130
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Early, Edward	463 Merrimack 31	5-22793	36324	14.65
Eisenberg, Herbert				ાંજી
Eliades, George Mai	Market St.	dinib.	01852	200
Elliott, Esther Eriksen, Walter Jr.		Tyngs	01463	3600
Litabelly Walter Jr.	117 Farwell Ro.	171198	0.077	150
Farley, James	F 24 Beech St.	Lowell	01850	150
Farley, Leo	24 Beech St.	Lowell	01850	150
Ferreira, N.M.	240 Barker Ave.	Lowell	01850	600
Field, Eldred	9 Central St.	Lowell	01852	150
Field, Marshall	4 Phaeton Cir.	Andover	01810	150
Finnegan, Beverly				150
Fish, Edward	- 17 Roundhill Rd.	Weston	02193	300
Fitzpatrick MaryEl.	112 Clark Rd.	Lowell	01852	300
Flaherty, Patrick	282 Middlesex St.	Lowell	01851	150
Flood, James	9 CENTRIAL ST	Lawill		150
Florio, Salvatore				100
Flynn, Gerald J.	9 Seneca Ave.	Chelms	01824	300
Flynn, James	29 Chamberlain	Chelms	01824	150
Flynn, Walter	6 Marriner St.	Lowell	01851	150
Flynn, Walter	6 Marriner St.	Lowell	01851	100
Forsley, Michael	511 High St.	Lowell	01852 01852	150
Forsley, Victor	463 Merrimack St.	Lowell	01005	150 150
Fosse, Arthur — Frame, James	3 Ferry Place	Chelms	01824	150
Framley, David F.	3 Essex Place	CHETHIS	VIOLA	300
Freitas, Richard	78 Pilgrim Dr.	Westford	01886	150
Freitas, Richard	78 Pilgrim Dr.	Westford	01886	300
Frotin, Frank	19 Wentworth Ave.	Lowell	01852	300 2/1/
Fryer, Mel	17 Well Cool Ell Ave.	COUCLI	V103L	150 3/19
075 B14: T4	G	0	0107/	350
GJF Realty Trust	149 Pleasant St.	Dracut	01826	150
Gagnon, Harvey	1483 Hildreth St. 1492 Hildreth St.	Dracut		750 750
Gagnon, Lorraine Gagnon, Paul	1472 Hildreth St.	Dracut Lowell	01852	150
Garmon, George	20 Upton Dr.	Tyngs	01879	50
Gaudet, Frederick	30 PROVENS	Dirikelit	c 18 2 4	150
Gaudette, Robert	5 Ashwood Ave.	Salem NH	03079	150
Geary, James M. Jr.		Chelms	01824	300
Georgalos, James	54 Columbus Ave.	Lowell	01851	300
Georgeou, Richard	510 Merrill Ln.	Dracut	01826	150
Gervais, Aime	15 Hillside Ave.	Westford	01886	300
Gervais, Phillip	SAME	<del>_</del>		150
Gervais, Robert	750 Ausiver Si	Lowell	01852	300
Gonsalves, Thomas	193 Main St.	Chelms	01824	300
Gosselin, Robert	41 Main St.	Groton	01450	100
Graham, Andrew	47 Black Oak Dr.	Dracut	01826	150
Grayson, Edward	33 Audubon Ln.	Belmont	<b>0</b> 2178	150
Greene, Philip	33 Old MarshHillRd.		01826	150
Greenwood, Ronald	14 Crosby Ln.	Chelms	01824	300
Griffin, Joan	528 Andover St.	Lowell		300
Griffin, JohnOg:	ნილეტონტver St.	Lowell	01852	600
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Harrington, John Hartnett, Frank Hayward, P. Edward Herscot, James Hickman, Mary L.	SS Paige St: Roger 18t. 25 Deremy Hill Rd. 28 Carl Rd. Hurd St. 149 Boston Rd. 43 Townsend St. 90 Salisbury Rd. 87 Main St. 185 Country Dr. 12 Silver Hill Rd.	Lowell & Malpole Lowell Chelms Pepperell Brookline E. Pepperell Weston Acton	01852 01852 03076 02081 01852 01824 01437 02146 01437 02193 01720	150 150 300 150 300 150 150 150 150 150 150
Hogan, Wm.	30 Locust Rd.	Chelms	01824	150
Hubers, Carolyn	9 Montview Rd.	Chelms	01824	150
	I	Chelms	01824	300
Iannotti, Peter J.Jr.	15 Clover Hill Rd.	Cueime	01024	300
	J			
Jaffe, Mark	77 Maple Ave.	Andover	01810	150
Janas, John Dr.	17 Warren St.	Lowell	01852	150
Johnson, Louis	Box 854	Lowell	01853	150
Jozokos, James	58 13th St.	Lowell		300
Jumpp, Richard	122 Robin Hill Rd.	Chelms	01824	150
	K	chil melias		1000
Kaknes, Ernest		Westford	41074	1000
Katsikas, Antonios	2000 Lakeview Ave.	Dracut	01826	600
Kazanjian, Ann	21 Rindo Park Rd.	Lowell	01851	3/8/84
Kazeniac, H.James	4 Robinson Rd.	Westford	01886	150
Keefe, Francis	59 Maryland Ave.	Lowell	01851	150
Kelakos, Thomas	77FrothinghamSt.	Lowell	01852	150
Kelley, Kathleen	38 Walter St. 9	Lowell	01851	150
Kelty, Reb.Dabilis	62 Lakeshore Dr.So.	Westford	01886	750
Kemp, John	Box 565	E.Pepperell	01437	200
Kennedy, John Sr.	960 Main St.	Acton	01720	300 2/1/84
Kettenbach, Francis	40 Coachman Ln.	Andover	01810	750 3/1/84
Kettenbach, Michael	40 Coachman Ln.	Andover	01810	750 3/1/84
King, Francis Jr.	41 W.Forest St.	Lowell	01851	300
King, Wm.	658 Andover St.	Lowell		300
Kirby, Robert L.	15 Pierce Ave.	Westford		200
Kopka, Jack				150
Koumantzelis, Arthur	Round Hill Rd.	Lincoln	01773	150
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total 10550 Page 4

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FORWARD CARREST

LaRoche, Richard F.	426 Townsend Rd. 12 Wellesley Rd. 15 Seminole Ave.	Groton Nashua NH Waltham	01450 03060 02154 01852	300 150 200 150
Leahy, Daniel		Lowell	01852	300
(Lenzi, Albert F.	105 Georgia Ave.	Lowell Lowell	01852	150
	385 Gorham St.	Peabody	01960	150
Lezberg, Melvin	15 Crane Ave.	reabout		150
Lorden, C.W. Lorden, Timothy	65 Mill St.	E. Pepperell	01437	100
	65 Mill St.	E. Pepperell	01437	400
Lussier, Gerald	1734 Lakeview Ave.	Dracut	01826	600
	M			
Machado, Thomas	147 Billerica St.	Lowell	01852	150
Mack, Walter	119 Holyrood Ave.	Lowell	01852	150
Maguire, Michael	183 METHYEN	N Tambel Lune	./4	150
Main, Richard	PWestches req	Chelmstero		150
Malliaros, George	1105 Lakeview Ave.	Dracut	01826	150
Marcella, Walter	16 Tadmuck Rd.	Westford	01886	150
Marcotte, Al	Merrimack St.	Lowell	01852	300 2/17
Marquis, Geoffrey	16 Hollis St.	Groton	01450	200
	147 MicTziannik	Loweli	01552	300
Mastacouris, Cath.	5 Barton Ave.	Dracut	01826	150
McCarthy, James	78 Glenwood St.	Lowell	01852	7??
McCarthy, Justin	190 Littleton Rd.	Westford	01886	150 2/1/
McCartney, Richard	16 STATE ST	Lingth		300
McDermott, Brendon	3.5 PINE 5.	Lowell 1	01851	150 150
McDougall, Frank	30 WestminsterSt.	Lowell	01851 01852	150 150
McDowell, Wm.	235 Wentworth Ave.	Lowell MossimackNH	01852 03054	200
McDuffee, David H.	Cabot Rd.	MerrimackNH Dunstable	03054 01827	200 150
McKenney Francis I	Thorndike St.	Dunstable Lowell	A10C/	150
McKenney, Francis J.	15 Marriner	Lowell Lowell	01852	300
70.2	100 Hale St.	Chelms	01852	500
McLaughlin, Charles McLaughlin, Kathryn		Chelms Lowell	01854	150
McLaughlin, Kathryn McLaughlin, Robert	35 Second Ave.	Lowell	01854	150
-	255 Patricia Ln.	Lowell Dracut	01834	600
McManus, James McNabb, John	15 Shirley St.	Pepperell	01626	100
McNaoo, John Meehan, Martin	22 London St.	Lowell	01457	150
Mello, Louis	St Lincoln St.	Lowell	01852	300
Milinazzo, James	12 Carriage Dr.	Lowell	01852	150
Montminy, George, OD		Dracut	01826	25
Morrissey, E.A.	1e8 Concord Rd.	Westford	01886	150
Muldoon, Frank	49 Vangreenby Rd.	Lowell	01851	150
Murphy, Garry	63 Shamut Ave.	Lowell	01851	150
Murphy, Gregory	· · · <del>- •</del>	- <del>-</del>		150
	38 Rindo Park Dr.	Lowell	01851	300
Murphy, Vincent	700 Hildreth St.	Dracut	01826	150
	N			
Nelson, John	9:1 Methuen St.	Dracut	01826	150
Neves, John E.	7! Norcross St.	Lowell	01851	300
Normande Willton Reg	gics ParkAve.W.	Lowell	01852	300
Nyman. Philip	ĭă∷5 Gorham St.	Lowell	01852	300
EMPRIOR S POLITICAL	40	total	,	258,01

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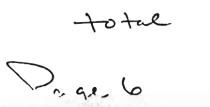
	•				
O'Connor, Ann O'Neil, Mary E. Ouellette, Reginald	21 Tyler Park	14.011	01851	150 300 150	
Ozella, R.M.	219 Lincoln St.	Lowell	01851	150	
	. P				
Palm, Nels A. III	24 Berkley Dr.	Chelms	01824	300	
		Dracut	01826	150	
Pare, Maura	Brick Kiln Rd.	Chelms	01824	150	
Pare, Ronald	Bruk KIN Rd.	Chelms	01824	150	
Plomaritis, Claire	Bridge St.	Pelham NH	41050	300	
Poor, Stephen Dr.	20 Hurd St.	Lowell	01852	150	
Psaino, George	1059 East St.	Tewks	01976	150	
	Q				£.
Guirk, Daniel	37 Commercial St.	Braintree	02184	300	
ddi'ry boniei	2. Commercial City				73
	R		41000	700	
Rabias, Nicholas	24 Merrimack St.	Lowell	01852	300	
Rechnitz, Paula	23 Maple St.	Pepperell	01463	200	
Redstone, Edward	Central Sq.	Chelms	01824	900	
Richards, Frederick	50 Christman Ave.	Lowell	A1074	150 150	
Riley, Wm.	11 Crabapple Ln.	Chelms	01824 01824	150	
Riney, M. Edward	2 Bartlett St.	Chelms	01469	150	
Rizzo, Jerome	10 Beech St.	Townsend	01467	300	
Roberto, Richard	147 BunkerhillAve.	Lowell	01863	150	
Rogers, Richard	75 Middlesex St.	No.Chelms	01852	150	
Ronan, James Ryan, Arthur Jr.	95 Frothingham St. 651 Westford St.	Lowell Lowell	01851	300	
Samaras, John	S			150	
Sandelli, John		1 m 2 m 2	11824	125	
Schiripo, Richard	277 Willard St.	Dracut	01826	150	
Schiripo, Richard	277 Willard St.	Dracut	01826	150 3/1	9/E
Scully, Brian P.	124 Belrose Ave.	Lowell	***************************************	300	_
Sergi, Nat	9 Checkerberry Ln.	Chelms	01824	300	
Shapiro, Martin	21 Betanray Ct.	Leominster	01453	100	
Shea, Wm.	33 Wagonwheel Rd.	Dracut	01826	150	
Sheehan, George	262 White St.	Lowell	01854	150	
Shepard, Warren	1455 Middlesex St.	Lowell	01851	150	
Singleton, Richard	91 Norris Rd.	Tyngs	01879	300	
Slavin, Carol A.	27 Balcom Rd.	Pelham NH		200	
Slotnick, Marc	175 Woodward St.	Newton	02161	150	
Smith, Paul	24 Cady St.	Lowell	01851	150	
Smith, Raymond	24 Cady St.	Lowell	01852	150	
Smith, Wilber H.Jr.	4 Summit Dr.	AtkinsonNH	03811	150	
Spinelli, Michael		Lowell		300	
Stapinski, Stephen	49 5th Ave.	Haverhill	01830	150	
Stone, James	5 frovidence Hill Ro		03811	150	
Straub, Robert	Varnum Ave.	Lowell	01854	150	
Sullivan, James S.	77 Front St.	Shirley	01464	300	
Sullivan, John E.	75 Aberdeen Rd.	Chelms	01824	300	
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	Talty, Francis	138 Felton St.	L 11	01852	. 300	
	Tanger, Arthur A. Thompson, D. Eric	North Rd.	Chelms	01824	300	
	Tobin, Brendan	57 Harland Ave.	Lowell	01852	150	
	Tobin, John	20 Southwick Rd.	N. Reading	01864	150	
	Tobin, Thomas	- SOUTHWILK NO.	14011000000		150	
	Trivers, Theodore	10 Tanglewood Dr.	Chelms	01824	150	
•	Trombly, Robert	57 Belmont Ave.	Lowell	01852	150 3	/19
		20 Fairview Ave.	Chelms	01863	300	
	Tucke, Sheila	to reliview Ave.	•1	•	150	
	Twarog, Louis	18 Wedge St.	Lowell	01851	300	
		v				
	Vachon, Joseph	34 Mt.PleasantAve.D	racut	01826	150	
		w w				
	Wallace, Gerald				150	
	Wais, Heiner	19 Parkhurst Rd.	Chelms	01824	150	
	Walantis, John H.	One Hollis St.	Groton	01450	200	
	Welch, Wm.	645 Robbins Ave.	Dracut	01826	150	
	Wojcik, Daniel	385 Gorham St.	Lowell	01852	150	
	Wojcik, Stephen	20 Stedman St.	Lowell	01851	300	
		Z				
	Zaharoolis, S.George	14 Harding St.	Lowell	01851	150	
		41 Donald Ter.	Lowell	01852	300	
					V1250	
	12108		(10)	total	43Z0	1

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TO WHOM PAID			MB = 22 - 1		AMO	UNT	
abetical Listing Mandatory	Al	DDRESS	URPOSE	General		Fund Raisi	ing
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SUMMARY OF A  Eral" Expenditures of \$25 or n  d Raising" Expenditures of \$2  Eral" Expenditures under \$25.  d Raising" Expenditures under \$25.  md Raising" Expenditures under \$25.	more	(From Schedule B) (From your own recor	rds)	s{5} s13 s1	NO No. 8. 4	118.31 NE NE	
		BUTIONS OF \$15.				IEDULE (	<del></del>
FROM WHOM RECEI		ESIDENTIAL ADDRE	DESCRIPT	TION		E RECEIVI	
			GENERA	L	FUN	ID RAISING	_
IN KIND" CONTRIBU			E				_
IN KIND" CONTRIBU			105	<del></del>			
ALL "IN KIND" CONT	RIBUTION	NS FOR THE PER	Ger	neral + Fund		•	/
		BINED "In Kind" Total also on Page 1, Line 6.	ıl.	Non		_/	
		- 3 -					

DATE PAID	TO WHOM PAID	ADDRESS	PURPOSE	AMT. GENERA	V/FNDRAS.
27/84	AFSCME Council	8 Beacon St. Boston	Returned \$	\$400.00	
	AFSCME Local	Box 43 Norfolk, MA	Returned \$	\$100.00	
	AFSCME Local	P.O.Box 466 Gardner	Returned \$	\$100.00	
/8/84	Ancient Order Hibernians	Lowell, MA	Donation	\$ 10.00	
	Belmont Spring Water	Belmont, MA	Office Expense	\$ 16.80	
/8/84	n V	и и	" "	\$ 16.80	
	и и	11 11	"	\$ 16.80	
6/84	н н	Э В В В В В В В В В В В В В В В В В В В	11 11	\$ 16.80	
	PF 19	11 11	н н	\$ 16.80	
	11 12	н	п п	\$ 16.80	
/1/84	Billerica Pub	Billerica	Fundraising Expense		\$194.25
N:/6/84	Bishops Rest	Lawrence	Meeting Exp.	\$432.00	
	Blatus, Mike	Forest Pk, Dracut	Expenses	\$250.00	
/29/84	Bogies Place	350 Middlesex Tyngsboro, MA	Meeting Exp.	\$117.45	
27/84	Bricklayers & Allied Craft		Returned \$	\$500.00	
/27/84	Bridge & Iron #351	N. Andover, MA	Returned \$	\$100.00	
0./23/84	Bridle&Spur	Rt. 119 Groton, MA	Fundraising Expense		\$1,059.06
<b>T</b> :/3/84	Bull Run	Shirley	Meeting Exp	o. \$ 78.50	
C=/27/84	Local 254	59 Temple Pl. Boston, MA	Returned \$	\$100.00	i
2/27/84	Cable PAC	8½ State St. Concord, MA	Returned \$	\$300.00	
10/84	Callery Pk. Little Leag.	Lowell	Donation	\$175.00	
/6/84	Casey Paint & Wallpaper	ll8 Middlesex St. Lowell, MA	Office Exp.	\$103.22	
<u>- 46/84</u>	17 17	` " "	и п	\$ 47.95	
3/6/84	Cash	llBricket St Lowell West Fifth Lowell	Donnelly, Ed Smith, Pat	\$500.00	
				\$3,414.92	\$1,253.31

- IID	TO WHOM PAID	DDRESS	PURPOS	AMT. GENER	AL/FNDRAS.
	Central Agency		Returned \$	\$100.00	
	Chiropractic PAC	57 Bruce St. Lawrence, MA	Returned \$	\$200.00	
	Committee on Political Act		Returned \$	\$100.00	
	Committee on Polit. Act.509		Returned \$	\$100.00	
	Dinner Cooperative	36 Putnam Ave. Lowell, MA I Washington MALL	Tickets Donation	\$150.00	
	Banks Pol. Act		Returned \$	\$100.00	
	Corey Food	Woburn, MA	Expenses	\$ 9.70	
				\$ 9.89	
4.4		" "	Fundraisin	\$ 26.70	
	Don Julio	Boston	Expense/mus		\$1,450 00
	Local 2586	Dracut, MA	Returned \$	\$100.00	
_ #3	10	14 W. 4th St.	Donation	\$ 45.00	
<u> </u>	East End Club	Lowell, MA	Donation	\$100.00	
	•			\$100.00	
0	Emerson, John Committee	Chelms ford	Donation	\$ 50.00	
0	Flowers by Voyer	628 Merrimack St. Lowell, MA	Flowers	_\$_31_50	
4		и и	пп	\$ 52.50	
C	Formal Shop	Pine St. Lowell, MA	Fundraising Expense		\$440.00
00	. " "	n n		\$_50_00	
<b>G</b>	Galvin, Will Committee	Boston C/o Paul Dineen	Donation	\$100.00	
	Colonial F&D   Granite State	Dunstable	Donation Tickets	\$250.00	
	Tickets	Rt. 3A Nashua	Donation	\$ 50.00	<u> </u>
	YMCA	1 206 Rogers St. Lowell, MA	Donation	\$150.00	
	Groton/ Peppe Rotary	ett	Donation	\$ 10.00	
				\$1885.29	\$1890.00

DATE PAI	DO WHOM PAID	ADDRESS	PURPOSE	AMT. GENERA	L/FNDRAS
3/27/84	IUOE Local 4	26 Mt. Hope Roslindale, MA	Returned S	\$200.00	
3/27/8/4	PAC	's 11 Beacon St. Boston, MA	Returned \$		
3/27/84	International Ass. Firefigh		Returned_\$	\$300.00	
1/26/84	Irish America Club Of Westf Irish Cultura	Westford	Donation	\$ 50.00	
/26/84	Week	St. Patrick's Lowe	1 Donation	\$1.000.00	
2/21/84	Kaplovitz, Bar		Consultant	\$9,000.00	
3/1/84		н н	n n	\$3,000.00	
2/7/84	" "	Gershom Ave.	" " Fundraising	\$6,000.00	
3/4/84	Printing	Lowell, MA	Expense Staff xmas	-#t	\$250.00
./4/84	Locke-Ober Re		gift/dinner	\$1,084.00	ie it is
/26/84	Lowell Jr. Bowling Leagu		Donation	\$ 25.00	
3/27/84	Lowell Centra Labor Council Lowell Police	Lowell, MA	Returned \$	\$200.00	
3/27/84	Patrolman 382			\$200.00	
/4/84	Lowell Boys C		Donation	\$100.00	
3/10/84	Lowell Girls C	lb	Donation	\$250.00	
2/23/84	Lowell Lions C	lb	Donation	\$200.00	
/6/84	Lowell Sun	Kearney Sq. Lowell	Advertisemnt	\$122.22	
3/5/84	" "	11	11 12	\$ 72.80	- 1
2/8/84	Lowell Tele. Ans. Servic	22 Merrimack St. Lowell, MA	Office Exper	\$ 50.50	
1/6/84		п п	" "	\$ 50.50	
5/2/84	" "	11 n	" "	\$ 50.50	
3/84	n n	n +		\$ 50.50	
5/29/84	" "	11 11	" "	\$ 50.50	
L/6/84	n n	H H	11 17	\$ 50.50	
				322,307.02	\$250.00

DATE PAI	D TO WHOM PAID		PUREE	AMT. GENERA	/FNDRAS.
2/28/84	Ans. Service	Lowell, MA	Office Expe	\$ 50.50	
2/10/84	Lull & Hartfor		Donation to	\$564.00	
3/19/84	Lytle Tickets	Chelmsford, MA	Donation	\$210.00	
3/27/84	MABSOA-PAC	56 Middlesex Turnpk Bedford, MA	Returned \$	\$100.00	
3/27/84/	AFSCME 429	MCI Concord	Returned \$	\$200.00	
3/27/84	Mass Bldg. Trac Council PAC	6 Beacon St. Boston	Returned \$	\$200.00	
3/27/84	Carpenters PAG	232 Lowell St. Lawrence	Returned \$	\$200.00	
3/27/84	Voter Fund	8 Beacon St. Boston	Returned \$	\$200.00	
3/27/84	Mass Claims Investigators	82 Oxyard Cambridge	Returned \$	\$100.00	
3/27/84	Good Gov't	250 Hammond Pond Rd ChestnutHill, MA	Returned \$	\$200.00	
3/27/84	Mass DEAC	-331 Mayflowers St Hanover	Returned \$	\$1,000.00	
3/27/84	Mass Police Officers Org	Westford, MA	Returned \$	\$1,000.00	
3/27/84	Mass ThriftPAC	50 Congress St. Boston, MA	Returned \$	\$200.00	
3/27/84	MassPAC	-4 Longfellow Pl Boston, MA	Returned\$	\$300.00	
3/27/84	Mass Valley Bldg. Trd Coun	P.O.Box 92 E.Cambri	Returned\$	\$100.00	
3/27/84	Court Officers	P.O.Box92 E. Cambrid	gReturned \$	\$300.00	
3/27/84	Montefiore Sis	700 Princeton Blvd t.Lowell, MA	Donation	\$ 35.00	
3/27/84	Mountain Greenhouse	23 Main St. Pepperæll	Flowers	\$ 26.25	
2/24/84	New England Telephone	Boston	Off Expen. Boston Off	\$182.77	
3/10/84	" "	п н		\$ 33.43	
3/23/84	" "	n n	Off Expen	\$272.79	
4/04/84	н		Boston Off Expenses	\$ 67.92	
4/24/84	" "	H II	Lowell Off Exp	\$ 66.33	
5/2/84	11 11	H H	н н	\$384.03	
				\$5,993.02	

DATE PAIL	TO WHOM PAID	ADDRESS	PURPOSE	AMT. GENERAL/FNDRA
/9/84	New England relephone	Boston	Expenses	\$ 8.3.24
/23/84		" "	Expenses	\$ 35 9 . 34
/26/84	и и	н н	Expenses	\$ 35.56
/4/84	N N D		Expenses	\$281.13
/13/84	" "		Expenses	\$ 39.84
/12/84	Эн н	и и	1 11	\$ 90.03
/21/84	н и	н	Expenses	\$ 39 8 . 40
/23/84	н н		n n	\$223.16
/24/84	Order Hibernia	Lawrence	Donation	\$260.00
/27/84	Painters & Allied Trades	30 Jackson St. Lowell, MA	Returned \$	\$100.00
/4/84	Allied Trades Peltier, Larry Committee	Dracut	Donation	\$100.00
(29/84	Phil Shea for Congress	li Kearney Sq. Lowell, MA 01852	Trans fer	\$40,500.00
<del>/</del> 27/84	Plumbers U/12	581 Boylston ST. Boston	Returned \$	\$100.00
727/84	Retired Public Employees	Walpole	Returned \$	\$300.00
/28/84	Committee		Domation	\$100.00
/4/84	Rush, Jim	22 Cheever/Dracut,Ma	Lowell Rent	\$135.00
/28/84	" "	н п	" "	\$135.00
<b>√</b> 28/84	" "	n n	n n	\$135.00
727/84	" "	11 11	" "	\$135.00
/2/84	" "	11 11	" "	\$135.00
/3/84	" "	n n	17 11	\$135.00
7/84	Sacred Heart Centenial	Lowell	Donation	\$ 75.00
/13/84	Shea, Philip	130 Westview Rd. Lowell, MA	Auto.Expens	es\$375.00
3/19/84	" "	00 00	H H	\$ 375.00
/4/84	пп	n n	Repaid Loan 11/23/83	\$5,000.00
				\$49,60 <b>5</b> .70

DATE PAI	OCTO WHO	1 PAID	ADDRESS		PURPO	SE A	AMT. GEN	ERAL	/FNDRAS	5.
3/23/84	Shea,	Philip	1-30-Westv. Lowell,M		Travel	Exper	\$1,216.0	90		T
4/5/84	*	*		,	*	*	\$460.00			1
1/4/84	"	"	*	11	Reimbu	rseme	t\$1,000.	0		
3/27/84	Sheetme	tal Wrke	1157 Add		Return	ed\$	\$500.00			
3/19/84	St. Parade	Committ	P.O.Box Lawrence	255	Donati		\$500.00			
3/27/84	State Pr Employ/		MCI Walpo	le	Return	ed \$	\$100.00			<u></u>
2/24/84	Willett	, Doug	Dracut		Donatio	n	\$ 50.00		1	
1/23/84	Windsor	Mills	Rt. 110	Dracut,	MA Meetin	g Exp	\$ 40.00			L.
2/8/84		3.17	н	1.04			\$231.52			
3/1/84	•	C.,		•	Fundra Expens				15,025	20
3/10/84		n		2.	Meeting	Exp	\$140.44			
4/20/84	п			•		п	\$ 63.70			
1/23/84	Flor Wood H		Groton		Flower	s	\$ 50.00			
3/4/84	Woods,G Commit				Donati	on	\$ 50.00			
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		1					\$4,401.66		15,025.	

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TOTAL, ENTER ALSO ON PAGE	E 1, LINE 7	 Nove

### INSTRUCTIONS

FILE with DIRECTOR, OFFICE OF CAMPAIGN & POLITICAL FINANCE, 8 Beacon Street, Boston, MA 02108.

File on or before the 8th day preceding a primary, the 8th day preceding a biennial state election and January 10th of the year following the election. An additional report is required the 30th day following a special election. While the account remains open, an annual report is required on or before January 10. Each report must be complete as of the tenth day preceding the last day for filing.

Read the following descriptions of Filing Categories. Select the one that describes you. Check one box. Follow the instructions printed in *italics* for your category.

CANDIDATE:

If you have received no contributions, made no expenditures and incurred no liabilities select Category 1 or 4, as

appropriate.

All other candidates select Catgeory 2 or 3.

TREASURERS: Select only Category 5, 6 or 7.

(X)				
	Check One	Candidate Categories	Check One	Committee Treasurer Categories
7	CATEGORY	Report of a candidate who does not have a committee and has not received contributions or	CATEGORY 5	Report of the treasurer of a committee organized on behalf of a candidate and the candidate has not
		made expenditures.  Complete Box A on Page 1. Sign and date Box E.	X	received contributions or made expenditures independent of the committee.
		Omit remainder of form.		Treasurer: See Category 4. File a combined report
ာ	CATEGORY 2	Report of a candidate who does not have a committee but has received contributions or made		with your candidate. You make out the report. Complete Boxes A and B and Lines 1-8 on Page 1.
1		expenditures or incurred liabilities.  Complete Box A and Lines 1-8 on Page 1. Complete		Complete Schedules A-D. Sign Box D. Omit remainder of Page 1. Arrange with your candidate
C		Schedules A-D. Sign Box C. Omit remainder of		to complete the affidavit in Box F.
		Page 1.	CATEGORY 6	Report of the treasurer of a committee organized on
7	CATEGORY 3	Report of a candidate who has a committee and the candidate has received contributions, made expenditures or incurred liabilities independent of the		behalf of a candidate and the candidate has received contributions or made expenditures independent of the committee.
		committee.		Complete Box B and Lines 1-8 on Page 1. Complete
$\alpha$		Complete Box A and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box C. Omit remainder of		Schedules A-D. Sign Box D. Omit remainder of Page 1. Remind your candidate to make out and file
œ		Page 1. Remina' your treasurer to file a separate committee report.		the candidate's separate report disclosing receipts and expenditures transacted by the candidate
	CATEGORY 4	Report of a candidate who has a committee but the		independent of the committee.
	ত	candidate has not received contributions or made	CATEGORY 7	Report of the treasurer of a political committee not
		expenditures independent of the committee.		organized on behalf of a candidate; for example,
		Candidate: File a COMBINED report with your	لسا	referendum committee, committee organized to promote a principle, etc.
		committee. See your treasurer and complete the affidavit in Box F of the committee's report. Do not		Complete Box B and Lines 1-8 on Page 1. Complete
		use a separate form. Use the same form as the		Schedules A-D. Sign Box D. Omit remainder of
		treasurer.		Page 1.

Page 1. Top of Page: Check the appropriate report box. Page 1. Line 1: If this is your initial report enter "0".

Page 1. Bottom of page. The Affidavits in Box E and Box F are for use **only** by candidates who have received **no** contributions, incurred **no** liabilities or made **no** expenditures on their own behalf. The purpose of the Affidavits is to provide a simplified form of reporting. Such candidates complete Box A and sign either Box E or F as appropriate.

Schedules A-D: If additional space is needed attach 8½ x 11 sheets, identifying the Schedule and using the same format. Identify attached sheets with name of candidate or committee.

	BOX IS FOR USE
	BALLOT QUESTION
UN	(CHECK ONE)
7	Initial Report
	60th day prior
	to election
	5th of month
	20th of month
]	Dissolution

# The Commonwealth of Alassachusetts OFFICE OF DIRECTOR OF CAMPAIGN AND POLITICAL FINANCE

**CAMPAIGN** FINANCE REPORT



FORM CPF 102

	(CHECK ONE)
H	8th day preceding primary
	8th day preceding election
	30th day following a
	special election
	10th day of January 1597
n	Dissolution
	Dissolution

File with Director, Office of Campaign & Political Finance

Read instructions on Page 4 before completing this form.

Philip L. Shea			Committee	BOX B to Keep Phil	Shea Sena	tor
Massachusetts St	Candidate ate Senator 1	st Mid	G. Doug	Name of Committee		
Office Sought 130 Westview Rd. Residentia Lowell. MA 01851	Address	District	97 Danca	Name of Committee Trea 1SE St Mading Address MA	01852	
Fill in Dates: Reporting Period Beginning	July 1	Zıp	984 and Endir	January, 1	10 19 85	Zip
TAX at 1	1. Ending balance fr	om last pres	cious report	7.1.3	53,246	15
	2. Total receipts (fro				77	
OFFIGE USE OFLY	3. Subtotal. Line 1			erpts)	= 53,323	
CAMPANCE & POR	<ol> <li>Total expenditure</li> <li>Ending balance. I</li> </ol>				3,232 = \$	9
JAN PA	6. Total "In Kind" c	ontributions	(Sched C) Do S	OT include on Line?	NONE	
CAMI 1965 <sub>4</sub>	7. Total liabilities (f	rom Schedu	le D). Do NOT i	nclude on Line 4	sNONE	_
	8. Name of bank(s	s) used: Fi	rst Bank a	nd Trust (Lo	well)	
CERTIFICAT	ION BOX C			BOX D CERTIF	ICATION	
I certify that the within reploans and liabilities for the abo Committee or Candidate in ac	ve reporting period of	every office:	rand other persor	acting under authorit	y or in behalf of sa	
Signed under the po	-		1	ed under the penalties		
CANDIDATE SIGNATURE	Date		TREASURER	CIVILLE		_

expenditures on his her own behalf. Sign Box E (candidate with no committee) or Box F (candidate who has a committee), as appropriate.

### BON E Affidavit of Category 1 Candidate

I certify that I have not received any contributions, made any expenditures or incurred any obligations during this reporting period

I do not have a political committee

Signed under the penalties of perjury

Date Candidate Signature

		BOXE		
vit	of	Category	4	Candid

I certify that I have not received any contributions, made any expenditures or incurred any obligations during this reporting period

Ail campaign finances were handled by my committee. I have examined the committee report as stated on this form and to the best of my knowledge and belief it is true, correct and complete the penalties of perjury

# RECEIPTS OF \$15.00 OR MORE

SCHEDULE A

DATE RECEIVED	FROM WHOM RECEIVED Alphabetical Listing Mandatory  First Bank and Trust			RESIDENTIAL ADDRESS . Lowell, MA(Interest)			Genera	Fund Rais			
7/3/84									Fund Rai		
8/30/84	n n	oank e	and w	Trust	Lowe.	" M		Account)	<u>45</u> 20	93	
11/5/84									10	59	
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9.	Total "General" receipts of \$15 or more.	(From Schedule A)	<u>\$ 77.01</u>
10.	Total "Fund Raising" receipts of \$15 or more	(From Schedule A)	<b>S</b>
11.	Total "General" receipts under \$15.	(From your own records)	<b>S</b>
12.	Total "Fund Raising" receipts under \$15	(From your own records)	\$
13	Total all receipts for the period. Enter also on Page	1. Line 2	5_77.01

			<b>国国政党</b> 国的国际	AND THE RESERVE OF THE PARTY OF	All little and the same of the	
		111 - 7-5 110	7.00.73	Office Expen	16.80	
	1/1/2	pros mario	CLERONS III	Office Exp	16.80	1.44
in d	17723	DEMONS SPEINS H20		Office Exp	17.85	
	TOPES	Belmont Spring H20	<b></b>	Office Exp	17.85	
	⇒11/3/84 <b>·</b>	Belmont SpringH20		Office Exp	17.85	
	8/4/84	Flowers by Voyer	Lovell, MA	Gift	52.50	
	7/16/84	Flowers by Albert	Lovell, MA	Gift	42.00	
	12/1/84	Flowers by Voyer	Lowell, MA	Gift	31.50	
				Donation	150.00	
	10/2/84	Friends of LHS	Lowell, MA			
	12/5/84	Kiwanis Club Low.	Lowell, MA	Donation	100.00	
	7/31/84	Lowell Tel Ans.	22 Merrimack St. Lowell, MA	Office Exp	69.10	
·	9/7/84	Lowell Tel Ans	na na	Office Exp	73.30	
	10/2/84	Lowell Tel Ans		Office Exp	70.10	
_	11/5/84	Lowell Tel Ans		Office Exp	56.10	
)	12/2	Lowell, Tel Ans		Office Exp	50.50	
-	7/23/84	N.E.Telephone	Boston	Phones	348.62	
	8/23/84	N.E.Telephone	Boston	Phones	428.17	
Ţ	10/23	N.E.Telephone	Boston	Phones	336.52	
•		•				
~	8/7/84	N.E.Telephone	Boston .	Phones	213.85	
05	7/25/84	Oblate Father Mis.		Donation	150.00	
	8/14/84	Pepperell Fire Dpt	Pepperell, MA	Donation	40.00	
	8/8/84	Philip L. Shea	130 Westview Rd.	Auto Expense	250.00	

· Lowell, MA

8/4/84	Rush, Jim	22	Cheever, Dra	cut Lovell	Rent	135.00
8/31/84	Rush, Jim			Lowell	Rent	135.00
9/20/84	Rush, Jim			Lowell	Rent	135.00
11/3/84	Rush, Jim			Lowell	Rent	135.00
11/29	Rush, Jim			Lowell	Rent	135.00
10/8/84	Windsor Mills	Rest Rt.	110, Dracut	MA Meeting	Exp	88.11

CAMPAICE & FOLLTICAL FREATICE

# 1-:11:11:40 AMOUNT General ng Mandatory PURPOSE Fund Raising 2 O! SUMMARY OF ALL EXPENDITURES FOR THE REPORTING PERIOD NONE "Fund Raising" Expenditures of \$25 or more. (From Schedule B) . . . . . . NONE "Fund Raising" Expenditures under \$25. ... (From your own records) ... 3,262.52 All Expenditures for the period. Enter also on Page 1, Line 4. E C "IN KIND" CONTRIBUTIONS OF \$15.00 OR MORE SCHEDULE C ATE EIVED DESCRIPTION FROM WHOM RECEIVED RESIDENTIAL ADDRESS VALUE RECEIVED of CONTRIBUTION FUND RAISING GENERAL "IN KIND" CONTRIBUTIONS OF \$15.00 OR MORE AL "IN KIND" CONTRIBUTIONS OF UNDER \$15.00 AL ALL "IN KIND" CONTRIBUTIONS FOR THE PERIOD ----VIIV General + Fund Raising Memor Hons as COMBINED TOTAL Raising 22. COMBINED "In Kind" Total. NONE

Enter also on Page 1, Line 6.

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SCH	LE	



# LIABILITIES



SCHEDULE D

DATE INCURRED	TO WHOM DUE	ADDRESS	PURPOSE	AMOUNT
TO	TAL, ENTER ALSO ON PAGE	I, LINE 7		Nove

## INSTRUCTIONS

FILE with DIRECTOR, OFFICE OF CAMPAIGN & POLITICAL FINANCE, One Ashburton Place, Boston, MA 02108.

File on or before the 8th day preceding a primary, the 8th day preceding a biennial state election and January 10th of the year following the election. An additional report is required the 30th day following a special election. While the account remains open, an annual report is required on or before January 10. Each report must be complete as of the tenth day preceding the last day for filing.

CANDIDATE	<ul> <li>If you have received no contributions, made rappropriate.</li> <li>All other candidates select Catgeory 2 or 3.</li> </ul>	no expenditures ar	nd incurred no liabilities select Category 1 or 4, as
TREASURER	S: Select only Category 5, 6 or 7.		
Check One	Candidate Categories	Check One	Committee Treasurer Categories
CATEGORY	Report of a candidate who does not have a committee and has not received contributions or made expenditures.  Complete Box A on Page 1. Sign and date Box E.  Omit remainder of form.	CATEGORY 5	Report of the treasurer of a committee organized on behalf of a candidate and the candidate has not received contributions or made expenditures inde- pendent of the committee. Treasurer: See Category 4. File a combined report
CATEGORY 2	Report of a candidate who does not have a committee but has received contributions or made expenditures or incurred liabilities.  Complete Box A and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box C. Omit remainder of		with your candidate. You make out the report. Complete Boxes A and B and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box D. Omit remainder of Page 1. Arrange with your candidate to complete the affidavit in Box F.
ATEGORY 3	Page 1. Report of a candidate who has a committee and the candidate has received contributions, made expenditures or incurred liabilities independent of the committee.  Complete Box A and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box C. Omit remainder of Fage 1. Remind your treasurer to file a separate committee report.	CATEGORY 6	Report of the treasurer of a committee organized on behalf of a candidate and the candidate has received contributions or made expenditures independent of the committee.  Complete Box B and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box D. Omit remainder of Page 1. Remind your candidate to make out and file the candidate's separate report disclosing receipts and expenditures transacted by the candidate
ATEGORY 4	Report of a candidate who has a committee but the candidate has not received contributions or made expenditures independent of the committee. Candidate: File a COMBINED report with your committee. See your treasurer and complete the affidavit in Box F of the committee's report. Do not use a separate form. Use the same form as the	CATEGORY 7	independent of the committee.  Report of the treasurer of a political committee not organized on behalf of a candidate: for example, referendum committee, committee organized to promote a principle, etc.  Complete Box B and Lines 1-8 on Page 1. Complete Schedules A-D. Sign Box D. Omit remainder of Page 1.

Page 1. Top of Page: Check the appropriate report box. Page 1. Line 1: If this is your initial report enter "0".

Page 1. Bottom of page. The Affidavits in Box E and Box F are for use only by candidates who have received no contributions, incurred no liabilities or made no expenditures on their own behalf. The purpose of the Affidavits is to provide a simplified form of reporting. Such candidates complete Box A and sign either Box E or F as appropriate.

Schedules A-D: If additional space is needed attach 8½ x 11 sheets, identifying the Schedule and using the same format.

Identify attached sheets with name of candidate or committee.

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BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

Committee to Keep Phil Shea )
Senator and G. Douglas Sullivan, )
as treasurer

MUR 2124

P4: 4

# GENERAL COUNSEL'S REPORT

The Office of the General Counsel is prepared to close the investigation in this matter as to Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer, based on the assessment of the information presently available.

7/2/8 Date

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Zawrence M. Noble

Acting General Counsel





# FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

April 13, 1987

87 APR 13 P4: 50

# **MEMORANDUM**

TO:

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The Commission

FROM:

Lawrence M. Noble

Acting General Counsel

SUBJECT: MUR #2124

Attached for the Commission's review is a brief stating the position of the General Counsel on the legal and factual issues of the above-captioned matter. A copy of this brief and a letter notifying the respondents of the General Counsel's intent to recommend to the Commission a find of probable cause to believe was mailed on April 13, 1987. Following receipt of the Respondents' reply to this notice, this Office will make a further report to the Commission.

### Attachments

- 1. Brief
- 2. Letter to Respondents



# FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

April 13, 1987

G. Douglas Sullivan, Treasurer Committee to Keep Phil Shea Senator 97 Dancause Road Lowell, Massachusetts 01851

RE: MUR 2124

Committee to Keep

Phil Shea Senator

and G. Douglas

Sullivan, as

treasurer

Dear Mr. Sullivan:

Based on information ascertained in the normal course of carrying out its supervisory responsibilities, the Federal Election Commission, on June 9, 1986, found reason to believe Committee to Keep Phil Shea Senator and you, as treasurer, violated 2 U.S.C. §§ 433(a), 434(a), 44lb(a) and 11 C.F.R. § 102.6(a)(1)(iv), and instituted an investigation in this matter.

After considering all the evidence available to the Commission, the Office of the General Counsel is prepared to recommend that the Commission find probable cause to believe a violation occurred. The Commission may or may not approve the General Counsel's recommendation.

Submitted for your review is a brief stating the position of the General Counsel on the legal and factual issues of the case. Within 15 days of your receipt of this notice, you may file with the Secretary of the Commission a brief (10 copies if possible) stating your position on the issues and replying to the brief of the General Counsel. (Three copies of such brief should also be forwarded to the Office of the General Counsel, if possible.) The General Counsel's brief and any brief which you may submit will be considered by the Commission before proceeding to a vote of whether there is probable cause to believe a violation occurred.

If you are unable to file a response brief within 15 days, you may submit a written request to the Commission for an extension of time in which to file a brief. The Commission will not grant any extensions beyond 20 days. All requests for extensions of time must be submitted in writing five days prior to the due date. Further, good cause must be shown. A finding of probable cause to believe requires that the Office of the General Counsel attempt for a period of not less than 30, but not more than 90, days to settle this matter through conciliation. Should you have any questions, please contact Robert Raich, the attorney handling this matter, at (202) 376-8200. Sincerely, awrence M. Noble Acting General Counsel Enclosure Brief 0 0

# BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of	
Committee to Keep Phil Shea ) Senator and G. Douglas Sullivan, )	MUR 2124
as treasurer	

### GENERAL COUNSEL'S BRIEF

# I. STATEMENT OF THE CASE

This matter was internally generated following an audit of Phil Shea for Congress Committee (the "Federal Committee"). The Commission found reason to believe Committee to Keep Phil Shea Senator (the "State Committee") and G. Douglas Sullivan, as treasurer, violated 2 U.S.C. §§ 433(a), 434(a), and 441b(a) and 11 C.F.R. § 102.6(a)(1)(iv). The General Counsel's Office has completed its investigation.

In 1984, Phil Shea was a candidate in a primary election for a seat in the U.S. House of Representatives. His principal campaign committee in that election was the Federal Committee.

Mr. Shea had previously utilized the State Committee in connection with earlier elections to the Massachusetts state Senate.

On June 29, 1984, the State Committee transferred \$40,500 to the Federal Committee. That transfer, in part, consisted of labor union treasury funds. The State Committee has not registered or reported as a political committee with the Commission.

#### II. ANALYSIS

Transfers of funds may be without limit between affiliated committees whether or not they are political committees.

11 C.F.R. § 102.6(a)(1)(i). Those transfers may consist only of funds permissible under the Act. 11 C.F.R. § 102.6(a)(1)(iv).

The funds transferred count against the threshold for determining whether a committee is a political committee. 11 C.F.R.

\$ 102.6(a)(2). A "political committee" means any committee which receives contributions or makes expenditures in excess of \$1,000 during a calendar year. 2 U.S.C. § 431(4)(A). A political committee must file a Statement of Organization within ten days after becoming a political committee. 2 U.S.C. § 433(a). The treasurer of a political committee must file reports of receipts and disbursements. 2 U.S.C. § 434(a). It is unlawful for any political committee knowingly to accept or receive any contribution from any labor organization. 2 U.S.C. § 441b(a).

As soon as the State Committee transferred the \$40,500 to the Federal Committee, the State Committee became a political committee under the Act. The State Committee did not register as a political committee, in violation of 2 U.S.C. § 433(a). The State Committee did not file reports of receipts and disbursements, in violation of 2 U.S.C. § 434(a).

The \$40,500 transfer included the proceeds of a \$20,000 certificate of deposit which the State Committee purchased on April 29, 1983. The evidence indicates that the certificate of

deposit was purchased with funds including \$300 of unrefunded labor union contributions -- specifically, with a \$100 contribution the State Committee received from the International Brotherhood of Police Officers, Local 493, in April 1983, and with a \$200 contribution the State Committee received from Local 254, Cope Fund, in June 1982. Because the State Committee did not refund those contributions prior to making its transfer to the Federal Committee, the State Committee, as a federal political committee, knowingly accepted contributions from labor union treasury funds, in violation of 2 U.S.C. § 441b(a). Because contributions from labor unions were included among the funds the State Committee transferred to the Federal Committee, the State Committee made a transfer consisting of impermissible funds, in violation of 11 C.F.R. § 102.6(a)(1)(iv).

### III. GENERAL COUNSEL'S RECOMMENDATION

Find probable cause to believe Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer, violated 2 U.S.C. §§ 433(a), 434(a), and 441b(a) and 11 C.F.R. § 102.6(a)(1)(iv).

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Lawrence M. Noble

Acting General Counsel

BEFORE THE FEDERAL ELECTION COMPTESSION

Senator and G. Douglas Sullivan, )

EXECUTIVE SESSION

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GENERAL COUNSEL'S REPORT

#### I. BACKGROUND

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In the Matter of

as treasurer

Committee to Keep Phil Shea

On March 13, 1987, this Office mailed the respondents a General Counsel's Brief. The Commission has received no reply brief from the respondents or from any attorney representing the respondents. Accordingly, for the reasons stated in the General Counsel's Brief, this Office recommends that the Commission find probable cause to believe the respondents violated 2 U.S.C. \$\$ 433(a), 434(a), and 441b(a) and 11 C.F.R. \$ 102.6(a)(1)(iv). II. CONCILIATION PROVISIONS AND CIVIL PENALTY

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III. RECOMMENDATIONS

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- Find probable cause to believe Committee to Keep Phil 1. Shea Senator and G. Douglas Sullivan, as treasurer, violated 2 U.S.C. §§ 433(a), 434(a), and 441b(a) and 11 C.F.R. § 102.6(a)(1)(iv).
- Approve the attached conciliation agreement. 2.
- 3. Approve and send the attached letter.

Acting General Counsel

Attachments

I. Proposed Conciliation Agreement II. Letter

#### BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

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Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer

MUR 2124

#### CERTIFICATION

I, Marjorie W. Emmons, recording secretary for the Federal Election Commission executive session of July 14, 1987, do hereby certify that the Commission decided by a vote of 5-0 to take the following actions in MUR 2124:

- 1. Find probable cause to believe Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer, violated 2 U.S.C. §§ 433(a), 434(a), and 44lb(a) and 11 C.F.R. § 102.6(a)(1)(iv).
- Approve the conciliation agreement attached to the General Counsel's report dated June 25, 1987.
- Approve and send the letter attached to the General Counsel's report dated June 25, 1987.

Commissioners Aikens, Elliott, Josefiak, McDonald, and Thomas voted affirmatively for the decision; Commissioner McGarry recused and was not present during consideration of this matter.

Attest:

7-15-87

Marjorie W. Emmons
Secretary of the Commission

Date



WASHINGTON, D.C. 20463

July 17, 1987

G. Douglas Sullivan, Treasurer Committee to Keep Phil Shea Senator 97 Dancause Road Lowell, Massachusetts 01851

RE: MUR 2124

Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer

Dear Mr. Sullivan:

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On July 14, 1987, the Federal Election Commission found that there is probable cause to believe Committee to Keep Phil Shea Senator and you, as treasurer, violated 2 U.S.C. \$\$ 433(a), 434(a), and 441b(a) and 11 C.F.R. \$ 102.6(a)(1)(iv).

The Commission has a duty to attempt to correct such violations for a period of 30 to 90 days by informal methods of conference, conciliation, and persuasion, and by entering into a conciliation agreement with a respondent. If we are unable to reach an agreement during that period, the Commission may institute a civil suit in United States District Court and seek payment of a civil penalty.

Enclosed is a conciliation agreement that the Commission has approved in settlement of this matter. If you agree with the provisions of the enclosed agreement, please sign and return it, along with the civil penalty, to the Commission within ten days. I will then recommend that the Commission approve the agreement. Please make your check for the civil penalty payable to the Federal Election Commission.

If you have any questions or suggestions for changes in the enclosed conciliation agreement, or if you wish to arrange a meeting in connection with a mutually satisfactory conciliation agreement, please contact Robert Raich, the attorney handling this matter, at (202) 376-8200.

Sincerely,

Lawrence M. Noble

Acting General Counsel

Enclosure Conciliation Agreement



WASHINGTON, D.C. 20463

January 11, 1988

### CERTIFIED MAIL RETURN RECEIPT REQUESTED

James F. Linnehan, Esquire Coyne, Hadapp and Linnehan One Boston Place, Eighteenth Floor Boston, Massachusetts 02108

RE: MUR 2124

Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer

Dear Mr. Linnehan:

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You were previously notified that on July 14, 1987, the Federal Election Commission found probable cause to believe Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer, violated 2 U.S.C. §§ 433(a), 434(a), and 441b(a) and 11 C.F.R. § 102.6(a)(1)(iv). The Commission sent you a proposed conciliation agreement in settlement of this matter. On October 13, 1987, the Commission received a counterproposal from you. Be advised that on January 6, 1988, the Commission considered and rejected your counterproposal.

Enclosed herewith is a new conciliation agreement incorporating the language changes you sought in the introductory paragraph and paragraphs IV.4., IV.5., V.1.b., and VI.2. In addition, the civil penalty has been lowered to \$1,000.

Although I am hopeful that this matter can be settled through a conciliation agreement, please be advised that the Commission has authorized this Office to institute a civil action in U.S. District Court against your clients if the enclosed conciliation agreement is not signed and returned within ten days after your receipt of this letter.

Should you have any questions, please contact Robert Raich, the attorney handling this mater, at (202) 376-8200. Sincerely, Lawrence M. Nobl General Counsel Enclosure Conciliation Agreement C C



## BEFORE THE FEDERAL ELECTION COMMISSION !!: 16

In the Matter of	
Committee to Keep Phil Shea ) Senator and G. Douglas Sullivan, )	MUR 2124
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#### GENERAL COUNSEL'S REPORT

#### I. BACKGROUND

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On January 6, 1988, the Commission authorized the General Counsel's Office to file suit against the respondents if they did not sign and return a conciliation agreement within ten days after their receipt of a letter from the Commission. The respondents received the Commission's letter on January 15, 1988. With a letter dated January 25, 1988 (Attachment I), the respondents enclosed a signed conciliation agreement and a check. II. DISCUSSION OF CONCILIATION PROVISIONS

-2-III. RECOMMENDATIONS Accept the attached conciliation agreement. Approve and send the attached letter. 2. 3. Close the file. Lawrence M. Noble General Counsel Lois G. Lerner Associate General Counsel By: Attachments Conciliation Agreement II. Letter Staff Member: Robert Raich 0  $\alpha$ 



WASHINGTON, D.C. 20463

MEMORANDUM TO:

LAWRENCE M. NOBLE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/JOSHUA MCFADDEN

DATE:

FEBRUARY 18, 1988

SUBJECT:

COMMENTS TO MUR 2124 - General Counsel's Report

Signed February 12, 1988

Attached is a copy of Commissioner McGarry's vote sheet with comments regarding the above-captioned matter.

Attachment: copy of vote sheet

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FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

DATE & TIME TRANSMITTED: TUESDAY, FEBRUARY 16, 1988 4:00

COMMISSIONER: AIRENS, ELLIOTT, JOSEFIAR, MCDONALD, THOMAS

RETURN TO COMMISSION SECRETARY BY THURSDAY, FEBRUARY 18, 1988 4:00

SUBJECT: MUR 2124 - General Counsel's Report Signed February 12, 1988

DATE:

SIGNATURE

A DEFINITE VOTE IS REQUIRED. ALL BALLOTS MUST BE SIGNED AND DATED.

PLEASE RETURN ONLY THE BALLOT TO THE COMMISSION SECRETARY.

PLEASE RETURN BALLOT NO LATER THAN DATE AND TIME SHOWN ABOVE.

FEDERAL ELECTIVATion WASIN



WASHINGTON DC 20463

MEMORANDUM TO:

LAWRENCE M. NOBLE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/JOSHUA MCFADDEN

DATE:

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**FEBRUARY 18, 1988** 

SUBJECT:

COMMENTS TO MUR 2124 - General Counsel's Report

Signed February 12, 1988

Attached is a copy of Commissioner Thomas's vote sheet with comments regarding the above-captioned matter.

Attachment: copy of vote sheet



### FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

DATE & TIME TRANSMITTED: TUESDAY, FEBRUARY 16, 1988 4:00

COMMISSIONER: AIKENS, ELLIOTT, JOSEFIAK, McDOMALD, McGARRY, THOMAS:

RETURN TO COMMISSION SECRETARY BY THURSDAY, FEBRUARY 18, 1988 4:00

SUBJECT: MUR 2124 - General Counsel's Report Signed February 12, 1988

	approve the recommendation object to the recommendation		8 FEB 18 PM	RAL FLECTIVE)
COMMENT	: Cite in his 4, /st I of letter s	Lould be 102.6(a)(1)(iv).	2:26	0.4.4.
	<del></del>			_
DATE:	2/18/88 SIGNATUR	2 John Thomas		

A DEFINITE VOTE IS REQUIRED. ALL BALLOTS MUST BE SIGNED AND DATED.

PLEASE RETURN ONLY THE BALLOT TO THE COMMISSION SECRETARY.

PLEASE RETURN BALLOT NO LATER THAN DATE AND TIME SHOWN ABOVE.

#### BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of

Committee to Keep Phil Shea
Senator and G. Douglas Sullivan,
as treasurer

MUR 2124

#### CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal
Election Commission, do hereby certify that on February 18,
1988, the Commission decided by a vote of 5-0 to take
the following actions in MUR 2124:

- Accept the conciliation agreement, as recommended in the General Counsel's report signed February 12, 1988.
- Approve and send the letter, as recommended in the General Counsel's report signed February 12, 1988.
- 3. Close the file.

Commissioners Aikens, Elliott, Josefiak, McDonald and Thomas voted affirmatively for the decision;
Commissioner McGarry recused.

Attest:

2-18-88

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Date

Marjorie W. Emmons

Secretary of the Commission

Received in the Office of Commission Secretary: Tues., 2-16-88, 11:16
Circulated on 48 hour tally basis: Tues., 2-16-88, 4:00
Deadline for vote: Thurs., 2-18-88, 4:00



WASHINGTON, D.C. 20463

February 22, 1988

James F. Linnehan, Esquire Coyne, Hodapp and Linnehan One Boston Place, Eleventh Floor Boston, Massachusetts 02108

PE: MUR 2124
Committee to Keep
Phil Shea Senator
and G. Douglas
Sullivan, as treasurer

Dear Mr. Linnehan:

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a.

On February 18, 1988, the Federal Election Commission accepted the signed conciliation agreement and civil penalty submitted on your clients' behalf in settlement of violations of 2 U.S.C. \$\$ 433(a), 434(a), and 441b(a) and 11 C.F.R. \$ 102.6(9)(1)(iv). Accordingly, the file has been closed in this matter. This matter will become a part of the public record within 30 days. If you wish to submit any factual or legal materials to appear on the public record, please do so within ten days. Such materials should be sent to the Office of the General Counsel.

Please be advised that information derived in connection with any conciliation attempt will not become public without the written consent of the respondent and the Commission. See 2 U.S.C. \$ 437g(a)(4)(B). The enclosed conciliation agreement, however, will become a part of the public record.

Enclosed you will find a copy of the fully executed conciliation agreement for your files. If you have any questions, please contact Pobert Raich, the attorney handling this matter, at (202) 376-5690.

Sincerely,

Lawrence M. Noble General Counsel

BY: Lois G. Lerher

Associate General Counsel

Enclosure Conciliation Agreement

#### BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of	)	
	)	
Committee to Keep Phil Shea	)	MUR 2124
Senator and G. Douglas	)	
Sullivan, as treasurer	)	

#### CONCILIATION AGREEMENT

This matter was initiated by the Federal Election Commission (the "Commission"), pursuant to information ascertained in the normal course of carrying out its supervisory responsibilities.

The Commission found probable cause to believe Committee to Keep Phil Shea Senator and G. Douglas Sullivan, as treasurer, ("Respondents") did not fulfill the requirements of 2 U.S.C.

\$\S\$ 433(a), 434(a), and 441b(a) and 11 C.F.R. \\$ 102.6(a)(1)(iv).

NOW, THEREFORE, the Commission and Respondents, having duly entered into conciliation pursuant to 2 U.S.C.

§ 437g(a)(4)(A)(i), do hereby agree as follows:

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- I. The Commission has jurisdiction over the Respondents and the subject matter of this proceeding.
- II. Respondents have had a reasonable opportunity to demonstrate that no action should be taken in this matter.
- III. Respondents enter voluntarily into this agreement with the Commission.
  - IV. The pertinent facts in this matter are as follows:
- Respondent, Committee to Keep Phil Shea Senator,
   is a political committee within the meaning of 2 U.S.C. § 431(4).





- 2. Respondent, G. Douglas Sullivan, is the treasurer of Committee to Keep Phil Shea Senator.
- 3. On June 29, 1984, Respondents transferred \$40,500 to Phil Shea for Congress Committee, an affiliated political committee.
- 4. Respondents did not register Committee to Keep
  Phil Shea Senator as a political committee with the Commission
  until August 27, 1987.
- 5. Respondents have filed no reports of receipts and disbursements with the Commission. Specifically, Respondents have failed to file a 1984 Pre-Primary Report, a 1984 October Quarterly Report, a 1984 Year-End Report, a 1985 Mid-Year Report, a 1985 Year-End Report, a 1986 Mid-Year Report, and a 1986 Year-End Report. However, the Respondents voluntarily sent copies of their State Reports to the Commission.
- 6. Among the money Respondents transferred to Phil Shea for Congress Committee was \$300 of contributions from labor union treasury funds.
- V. 1. a. Pursuant to 2 U.S.C. § 433(a), each political committee must file a Statement of Organization.
- b. Respondents failed to file a timely Statement of Organization, which is in violation of 2 U.S.C. § 433(a).
- 2. a. Pursuant to 2 U.S.C. § 434(a), the treasurer of a political committee must file reports of receipts and disbursements.
- b. Respondents failed to file reports of receipts and disbursements, in violation of 2 U.S.C. § 434(a).
- 3. a. Pursuant to 2 U.S.C. § 441b(a), it is unlawful for any political committee knowingly to accept or

- IX. Respondents shall have no more than thirty (30) days from the date this agreement becomes effective to comply with and implement the requirements contained in this agreement and to so notify the Commission.
- X. This Conciliation Agreement constitutes the entire agreement between the parties on the matters raised herein, and no other statement, promise, or agreement, either written or oral, made by either party or by agents of either party, that is not contained in this written agreement shall be valid.

FOR THE COMMISSION:

hurnece M Roble (SK)

Lawrence M. Noble General Counsel

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Date 2/22/88

FOR THE RESPONDENTS:

ASTRONSONER OF COMPATTUE
TO NEED PAIL SERVISIO

JANUARY 22. 1985 Date



# FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

THIS IS THE END OF MUR # 2124

DATE FILMED 4/23/88 CAMERA NO. 4

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