

FEDERAL ELECTION COMMISSION

1325 K STREET N.W. WASHINGTON, D.C. 20463

THIS IS THE END OF MUR # 1463

Date Filmed 4/15/83 Camera No. --- 2

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The above-described material was removed from this file pursuant to the following exemption provided in the Freedom of Information Act, 5 U.S.C. Section 552(b):

- ____ (1) Classified Information
- (6) Personal privacy
- ____ (2) Internal rules and practices
- ____ (7) Investigatory files
- ____ (3) Exempted by other statute
- ____ (8) Banking Information
- (4) Trade secrets and commercial or financial information
- ___ (9) Well Information (geographic or geophysical)
- (5) Internal Documents

Signed

Date

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WASHINGTON, D.C. 20463

April 18, 1983

Charles S. Blumenthal 9205 Oxon Hill Road Fort Washington, Maryland 20744

Re: MUR 1463

Dear Mr. Blumenthal:

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This is in reference to the complaint you filed with the Commission on August 19, 1982 concerning a tabloid and sample ballot distributed by Democratic Alliance (District 26).

After conducting an investigation in this matter, the Commission determined there was reason to believe that Democratic Alliance (26th District) violated 2 U.S.C. § 433, § 434, but took no action against Citizens for Sarbanes and the Hoyer for Congress Committee. However, after considering the circumstances of this matter the Commission determined to take no further action and close its file. The Federal Election Campaign Act allows a complainant to seek judicial review of the Commission's dismissal of this action. See 2 U.S.C. § 437g(a)(8).

The file number in this matter is MUR 1463. If you have any questions, please contact Duane A. Brown, the attorney assigned this matter, at (202)523-5071.

Sincerely,

-

BY:

Kenneth A. Gross

Charles N. Steele General Counsel

Associate General Counsel



WASHINGTON, D.C. 20463

April 18, 1983

Charles M. Kerr, Treasurer Citizens for Sarbanes 1800 Mercantile Bank & Trust Building 2 Hopkins Plaza Baltimore, Maryland 21201

Re: MUR 1463

Dear Mr. Kerr:

On September 24, 1982, the Federal Election Commission notified you of a complaint which alleged that your committee violated 2 U.S.C. § 441d, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above referenced MUR. However, after considering the circumstances of this matter, the Commission has determined to take no further action and close its file. The file will be made part of the public record within 30 days after this matter has been closed with respect to all other respondents involved. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

The Commission reminds you that pursuant to 2 U.S.C. § 441d any communication expressly advocating the election or defeat of a federal candidate must contain a notice indicating who paid for the communication and whether it was authorized by the candidate. You should take immediate steps to insure that activity which is in violation of the Act does not occur in the future.

If you have any questions, please direct them to Duane A. Brown at (202)523-5071.

Sincerely,

DANNY L. MCDONALD

Chairman

304039346

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WASHINGTON, D.C. 20463

April 18, 1983

Douglas Bregman, Esquire The Air Rights Building 7315 Wisconsin Avenue Suite 800 West Bethesda, Maryland 20814

Re: MUR 1463

Dear Mr. Bregman:

On September 24, 1982, the Federal Election Commission notified you of a complaint which alleged that your client violated 2 U.S.C. § 441d, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above referenced MUR. However, after considering the circumstances of this matter, the Commission has determined to take no further action and close its file. The file will be made part of the public record within 30 days after this matter has been closed with respect to all other respondents involved. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

The Commission reminds you that pursuant to 2 U.S.C. § 441d any communication expressly advocating the election or defeat of a federal candidate must contain a notice indicating who paid for the communication and whether it was authorized by the candidate. You should take immediate steps to insure that activity which is in violation of the Act does not occur in the future.

If you have any questions, please direct them to Duane A. Brown at (202)523-5071.

Sincerely,

DANNY E. MCDONALD

Chairman

304039346

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WASHINGTON, D.C. 20463

April 18, 1983

Douglas Bregman, Esquire The Air Rights Building 7315 Wisconsin Avenue Suite 800 West Bethesda, Maryland 20814

RE: MUR 1463

Dear Mr. Bregman:

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On November 9, 1982, the Commission found reason to believe that the Democratic Alliance violated 2 U.S.C. § 433 and, § 434, provisions of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above referenced MUR. However, after considering the circumstances of this matter, the Commission has determined to take no further action and close its file as it pertains to your client. The file will be made part of the public record within 30 days. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

The Commission reminds you, however, that the activity of your client in the federal election process may bring it under the jurisdiction of the Act and subject it to registering and reporting with the Commission pursuant to 2 U.S.C. § 433 and § 434. Further, your client would be subject to all of the other provisions of the Act including the contribution limitations and prohibitions set forth in 2 U.S.C. § 441a. You are also reminded that pursuant to 2 U.S.C. § 441d any communication expressly advocating the election or defeat of a federal candidate must contain a notice indicating who paid for the communication and whether it was authorized by the candidate. You should take immediate steps to insure that activity which is in violation of the Act does not occur in the future.

Douglas Bregman, Esquire Page Two If you have any questions, please direct them to Duane A. Brown at (202)523-5071. Sincerely, DANNY L. MCDONALD Chairman

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)	
)	MUR 1463
Democratic Alliance (District 26))	
Hoyer for Congress Committee)	
Citizens for Sarbanes Committee	1	

CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal Election Commission, do hereby certify that on April 15, 1983, the Commission decided by a vote of 6-0 to take no further action and close the file with respect to the Democratic Alliance, Hoyer for Congress Committee and the Citizens for Sarbanes Committee.

Commissioners Aikens, Elliott, Harris, McDonald, McGarry and Reiche voted affirmatively in this matter.

Attest:

April 15, 1783

Date

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Marjorie W. Emmons Secretary of the Commission

Jody C. Fancon

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of	
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Attest:

April 15, 1783

Date

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Marjorie W. Emmons Secretary of the Commission

Jody C. Parcom!



MEMORANDUM

FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

TO:	Office of	the Commis	ssion Secretary		
FROM: Office of General Counsel Que					
DATE: April 12, 1983					
SUBJECT: MUR 1463 - GC Rpt					
The attach	ed is subm	itted as a	an Agenda document		
for the Commiss	ion Meeting	of			
		Open Sess	ion		
		Closed Sea	ssion		_
CIRCULATIONS			DISTRIBUTION		
48 Hour Tally V		[]	Compliance	[1
Sensitive Non-Sensit		[]	Audit Matters	1]
24 Hour No Obje	ction	[]	Litigation	1	1
Sensitive Non-Sensit	ive		Closed MUR Letters	ı]
Information		[]	Status Sheets	1]
Sensitive Non-Sensit	ive	[]	Advisory Opinions	ſ]
Other		[]	Other (see distribution below)	ı]
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SENSITIVE

RECEIVED OFFICE OF THE COMMISSION SECRETARY

BEFORE THE FEDERAL ELECTION COMMISSION

83 APR 12 P3: 57

In the Matter of

Democratic Alliance (District 26) Hoyer for Congress Committee Citizens for Sarbanes Committee MUR 1463

GENERAL COUNSEL'S REPORT

BACKGROUND

Charles Blumenthal filed a complaint with the Commission on August 19, 1982 alleging that a group calling itself the Democratic Alliance (District 26) and its treasurer, James Searles violated 2 U.S.C. § 441d by distributing a tabloid that failed to include a disclaimer as to who financed the tabloid.

The tabloid consists of pictures of a number of Democratic candidates from Maryland. Several of the individual's pictures are accompanied by what seems to be a synopsis of that individual's political accomplishments. Except for Senator Paul S. Sarbanes, a candidate for the U.S. Senate, and Congressman Steny H. Hoyer, a candidate for the U.S. House of Representatives, all of the individuals whose pictures appear are candidates for state or local offices. It appears that the tabloid is a listing of a slate of candidates which the Democratic Alliance was endorsing for the September 14, 1982 Democratic primary election.

On September 10, 1982 Mr. Blumenthal filed an amendment to the complaint. The amendment contained what appears to be a

-2sample ballot which endorses the election of certain candidates including Steny H. Hoyer and Paul S. Sarbanes. Responses to the complaint and amended complaint were filed by Democratic Alliance (District 26), Hoyer for Congress Committee, and Citizens for Sarbanes Committee. On November 9, 1982 the Commission found reason to believe that the Democratic Alliance (District 26) violated 2 U.S.C. § 433 and § 434 for failure to register and file reports with the Commission. The Commission deferred action on finding reason to believe that a violation of 2 U.S.C. § 441d occurred. No findings were made as to the Hoyer for Congress Committee and Citizens for Sarbanes Committee. 0 Democratic Alliance (District 26) responded to the reason to 2 believe notification on January 19, 1983 (Attachment I) and again on January 28, 1983 (Attachment II). 4 The Office of General Counsel after considering all of the facts in this matter, recommends that the Commission take no M 00 further action and close the file. FACTUAL AND LEGAL ANALYSIS Democratic Alliance (District 26) is a committee organized in part to support State Democratic candidates in the 26th Legislative District of Prince George's County, Maryland. Democratic Alliance (District 26) has registered and filed reports with the Maryland State Administrative Board of Election Laws. Prior to the Maryland Democratic primary election,

and a sample ballot endorsing a slate of candidates. Except for Paul S. Sarbanes, a candidate for the U.S. Senate, and Steny H. Hoyer, a candidate for the U.S. House of Representatives, all of the individuals who appear on the tabloid and ballot are candidates for state or local offices. The tabloid and ballot contained what is referred to by respondents as an "authority line" which states "Authority: James Searles, Treasurer." The name of the committee, Democratic Alliance (District 26), its address and its telephone number are also contained on the

Democratic Alliance (District 26) claims that it is not a federal committee in that it did not anticipate receiving contributions or making expenditures during the calendar year exceeding \$1,000 for Federal candidates. Democratic Alliance (District 26) is also not a local committee of a political party. Democratic Alliance (District 26) further states that Senator Sarbanes and Congressman Hoyer were featured on the "sample ballot" only insofar as they were on the same ticket with the local candidates (Attachment I).

The facts show that each individual appearing on the sample ballot was assessed a proportionate share of the cost of the publication. Sarbanes made his payment by check from Citizens for Sarbanes to Democratic Alliance. The amount paid was \$700. Hoyer made a \$700 payment by check from the Hoyer for Congress Committee directly to the printer. In a telephone conversation

C 3 00 with Democratic Alliance (District 26) and the Hoyer Committee, General Counsel staff determined that the cost of postage and dissemination was included in the amount assessed to each participant. It appears that the role of Democratic Alliance (District 26) was limited to organization and dissemination. It does not appear that the Democratic Alliance (District 26) realized any benefit over and above the actual cost paid by the Sarbanes Committee for its proportionate share of the brochure nor does it appear Democratic Alliance (District 26) made any expenditures to the benefit of the Sarbanes committee which went unreimbursed.

When questioned, Democratic Alliance (District 26) answered that it was not affiliated with the other Democratic Alliance committees in Maryland (Attachment II). Democratic Alliance (District 26) stated that the committees are separate and distinct from one another and that the committees do not have a common charter, common officers or common support staff.

Democratic Alliance (District 26) states that at no time was there any consultation or coordination between the several committees, since each was formed for the purpose of advancing the campaigns of the state and local candidates in its respective legislative district. The committees almost never endorsed the same candidates since very few candidates were common to the several legislative districts.

2 U.S.C. § 431(4) defines a political committee as an organization which during a calendar year receives contributions

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aggregating in excess of \$1,000 or makes expenditures in excess of \$1,000. The \$700 payment by the Sarbanes Committee (made to Democratic Alliance) could be considered as a contribution to Democratic Alliance (District 26). However, this payment was made specifically so that Sarbanes could be included on the tabloid and ballot. The \$700 payment made by the Hoyer Committee went directly to the printer, however. Accordingly, this payment might be characterized as an expenditure made by Hoyer for Congress for a media expense, rather than as a contribution to Democratic Alliance (District 26). Since both Sarbanes and Hoyer paid a proportionate share of the costs of the tabloid and ballot, in effect, they were participating in a political advertising campaign with Democratic Alliance (District 26).

Although the activity of Democratic Alliance (District 26) raises questions as to whether it is a political committee, the Office of General Counsel recommends that no further action be taken. We make this recommendation because Democratic Alliance (District 26) is a committee organized for state elections purposes, it appears it did not intend to enter into activity which would cause it to become a federal political committee, and, the Hoyer and Sarbanes Committees each paid a proportionate share of the costs for the advertising benefits received.

Furthermore, since the Hoyer Committee paid its proportionate share directly to the printer, Democratic Alliance (District 26) can be said to have controlled but \$700 relating to a federal election. Whether the funds paid by Hoyer directly to the

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printer can be attributable to Democratic Alliance (District 26) is questionable.

2 U.S.C. § 441d requires that a disclaimer be affixed to political communications indicating who paid for and authorized the communication. The Hoyer for Congress Committee indicates that the disclaimer was deleted from the tabloid and ballot due to printer inadvertence. The Committee further states that all tabloids and ballots distributed subsequent to those submitted by the complainant had the proper disclaimer. On the other hand, Citizens for Sarbanes asserts that the Act does not require a Federal disclaimer if the expenditures in question are for publications "by a state candidate." In addition, Citizens for Sarbanes states that the "authority line" placed on the tabloid and ballot by Democratic Alliance (District 26) is sufficient in that it is in accordance with state law. Nonetheless, Citizens for Sarbanes indicates that in the future it will require state committees which publish similar literature to include a federal disclaimer.

The "authority line", although possibly meeting the requirements for committees under Maryland state law, does not meet the requirements of 2 U.S.C. § 44ld. The "authority line" did not indicate who paid for the communication nor did it state if the communication was authorized by a federal candidate. However, an attempt was made by Democratic Alliance (District 26) to inform the public who was responsible for the tabloid and

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-7ballot. Democratic Alliance (District 26) listed its name and treasurer and its address and telephone number. Furthermore, the Hoyer for Congress Committee and Citizens for Sarbanes took steps to have a proper 2 U.S.C. § 441d disclaimer affixed to the tabloid and ballot once they found out about the omission. Accordingly, the Office of General Counsel recommends that no further action be taken with regard to a possible 2 U.S.C. \$ 441d violation. RECOMMENDATION The Office of General Counsel recommends that the Commission take no further action and close the file in respect to 4 Democratic Alliance, Hoyer for Congress Committee and Citizens for Sarbanes. 0 2 0 4 0 Charles N. Steele General Counsel 3 0 Gross Associate General Counsel Attachments Bregman letter of January 19, 1983
 Bregman letter of January 28, 1983 3. Letter to Doug Bregman 4. Letter to Charles Kerr Letter to Doug Bregman 6. Letter to Charles Blumenthal

ATTACHMENT I

DOUGLAS M. BREGMAN, P.A.

ATTORNEY AT LAW
THE AIR RIGHTS BUILDING
7315 WISCONSIN AVENUE
SUITE 800 WEST
BETHESDA, MARYLAND 20814

TELEPHONE (300 686-2707

January 19, 1983

PRINCE GEORGE'S COUNTY OFFICE 10810 GREENGELT ROAD SUITE 720

Duane A. Brown, Esquire Pederal Election Commission 1325 K Street, N.W. Washington, D.C. 20463

Re: MUR 1463

Dear Mr. Brown:

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DOUGLAS M. BREGMAN *

ADMITTED TO PRACTICE IN MD. D.C.

Thank you for granting me an extension of time to file this response on behalf of the Democratic Alliance.

I have reviewed all of the materials provided to me by the Democratic Alliance campaign. What I am providing for your review and consideration is information relative to your request.

First, the Democratic Alliance Committee was a small committee registered with the Maryland State Board of Elections. This Committee was a State Committee furthering the candidacies of four specific state officers, a State Senator and three House of Delegates candidates. It was not a federal committee and did not anticipate receiving contributions or making expenditures during the calendar year in an aggregate amount exceeding \$1,000.00 for Federal candidates. The Committee filed all the required Maryland State reports and reported all contributions and income as required by State law.

Secondly, the Democratic Alliance, when it distributed the brochures in question, did so in the manner of a sample ballot. If you will note on both the large brochure and the small one, all of the candidates have numbered levers by their names. These were specifically placed on this literature as a sample ballot so that the voters would be

aware of the candidates and their appropriate voting levers when it came time to vote. The two federal candidates, Congressman Hoyer and Senator Sarbanes, were featured only in so far as they were on the same ticket. The committee and its candidates also endorsed a number of other candidates ranging from Governor to court house officials. All of these various office-seekers paid a portion of the pieces of literature endorsing them.

Thirdly, the Democratic Alliance Committee was a separate entity from any other County or State Committee. They did not share staff assistance, office supplies or any other items.

Fourthly, the sample ballot type literature which is in question here was distributed by mailing, door knocking or at the polls. The distribution by door or mailing was done to every registered Democratic household.

Lastly, both Congressman Hoyer and Senator Sarbanes paid for the cost of their participation in this literature themselves. Mr. Hoyer paid the costs directly to the vendors and Mr. Sarbanes reimbursed the Committee for its costs.

Enclosed are copies of brochures used by the Democratic Alliance which were distributed to all registered Democratic households. As you can see all candidates have lever numbers by their names for voting and were issued as sample type ballots.

If you require any additional information in order to understand this matter, please do not hesitate to contact me. I will be more than happy to assist you with any information available.

Thank you for your cooperation.

Sincerely yours

Douglas M. Bregman

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cc: Senator Komenda John McDonough





ELECT The 26th District -DEMOCRATIC LEGISLATIVE TEAM

CAMPAIGN HEADQUARTERS

6427 Old Branch Ave., Temple Hills, Md. 20748

449-6700

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☆ VOTE DEMOCRATIC ☆ Democratic Primary Tuesday, September 14, 1982 ☆



State Senator
Frank J. Komenda
Temple Hills

By authority of James Searies, Treasure



Delegate Frederick Rummage Camp Springs



Marian "Midge" Patterson
Candidate
House of Delegates
Temple Hills



Delegate Chris Jones Hillcrest Heights

DEMOCRATIC COMMITTEE



*

Gloria Lawlah Hillcrest Heights



David Valderrama Oxon Hill



Bessle Phelps Oxon Hill



26th DISTRICT TEAM

STATE SENATE

FRANK KOMENDA

Senator Frank Komanda is a life-long resident of the community comprising the new 26th District, An eight-year voteran in the General Assembly, he was elected to the House of Distiguise in 1974, Served there until January 1982, and was appointed to fill the unexpired term of retiring Senator Prest Bastel. During his term in the House Frank served on the Economic Matters Committee and othered the Subcommittee on Interset Rates and Unemployment Insurance.

In the Senate, Frank served on the Budget and Taxation Committee, Automated Income Maintenance Committee and Joint Committee on Energy. For his service in the 1982 session, Prenk was honored by the Mental Health Association, the State Fireman's Association and Marlow Heights Elis Club. Frank he a Intersy of othe service including Jayoses. Sons of Italy, American Legion, Soard of Tradi Chamber of Committee, Canoer Society, Boys Scouts and PTA.

Frank he a Patersy of othe Service including Jayoses. Sons of Italy, American Legion, Soard of Tradi Chamber of Committee, Canoer Society, Boys Scouts and PTA.

Frank page 1981.

HOUSE OF DELEGATES

VOTE FOR ALL THREE



CHRISTINE M. **JONES**

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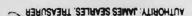
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Christine Jones serves in the House of Delegates, appointed in January 1982. She has been a Democratic precinct chairman, coordinator and delegate to the 1980 Democratic National Convention. Chris has been a beacher for sixteen years and staches at Samuel Chase and Clinton Grove Elementary. She is active in the Educator's Association and PTA. She is a member of the National Conference of Christians and Jews. Southern Christian Leadership Conference. Southern Prince George's BPW Club. Detta Sigms Thats and Phi Delta Kappa.

She and her husband. Robert, are members of the Bethlenem Baptist Church and they have a son, Robert. Jr.



SEPTEMBER 14, 1982





ALLIANCE DEMOCRATIC



MARIAN "MIDGE" PATTERSON,

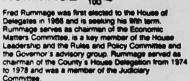
Maner (Midge) Patterson is a member of the Democratic Central Committee and served on the Fourth Congressional District Caucus to select the 1980 National Convention Delegates. She serves on the Board of Review for the State Department of Health and Mental Hygiene, appointed by the Governor in 1980.

in 1900.

Midge, who resides in Temple Hills with her husband. David, is a member of the League of Women Voters. Oxon Hill Democratic Club, John Hanson Women's Democratic Club, the Women's Democratic Club of Prince George's County, the Women's Political Caucus and Southern Maryland BPW Club.



FREDERICK C RUMMAGE



As a committee chairman, flummage sponeors important bills of the Governor's administration, often consumer protection issues. He resides in Camp Springs with his wife and children.



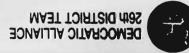


HOUSE OF DELEGATES











HOYER STENY H.

At age 42, Sterry Hoyer is one of Maryland's most energetic and elective political leaders. In 1961, Sterry was elected to Congress from Maryland's firth Destrict Committee. A resident Committee and thouse Banking Committee. A resident Committee and thouse Banking Committee. A resident Committee and story is a graduate of the University of Law Center. Before

N.S. CONGRESS

perform emphasizing perform emphasizing resonation of infleginity as state economy, Hughes had 25 years of prior state section, 10 state provided the control member of the General Assembly and Secretary of the Department of Transportation, this record as tageston induced the pronesting of cavil rights depletion and authorship of the sections of cavil rights and supplement and authorship of As Governor, he has successfully sponsored programs and Assembly sponsored programs windustry the section of the programs and the section of the programs of the programs are sections on drunk drivers and drug shuse.

Herry Hughes
Deveroor in 1978 on a
governor in 1978 on a
Herry Hughes
Figure 10
Figure

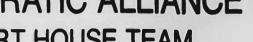




COVERNOR



DEMOCRATIC ALLIANCE





COURT HOUSE TEAM



STATE'S ATTORNEY ARTHUR A. MARSHALL, JR.

UNOPPOSED

Arthur Marshall was first elected State's Attorney for Prince George's County in 1982 in 1973 he received the Association Arthur served as Vice President of the National District Attorney's Association Arthur served as Vice President of the National District Attorney's Association from 1977-1979

SHERIFF JAMES V. 16A ALUISI

VOTE FOR TWO

James V. Aluis, was elected Sheriff of Prince George's County in 1978 after serving 11 years as Deputy Sheriff and achieving the rank of Captain. In 1980, he received the first Presidental Award in the nation for the Disabled Veterans victational Renabilitation Program. He earned the Legion of Valor, award from the American Law Enforcement Officers. Association in 1978.



UNOPPOSED



ORPHAN'S COURT



DECATUR W. TROTTER



CALLIE MAE HEFFRON REGISTER OF WILLS

Calie Mae Heffron was first elected Register of Wills in 1978. Four year earlier she was elected Judge of the Orphans' Court and in 1970 was the first woman appointed to the County Zoning and Tax Appeals Board. A former chairman of the Prince George's County Heart Fund, she has also been elected to vanous Parent-Teacher Association offices during the 1922 1920 March 1920

Norman L. Pritchett was elected Clerk of the Circuit Court in 1978 after being appointed Clerk in 1975. This year he was a co-recipient of the "National Association of Counties Award" for the Juvenie Court Management Program. He took part in the University of Maryland Court Management institute in 1978 and last year was program chairman for the Prince George's Board of Trade.

CLERK OF THE COURT NORMAN L. 350

PRITCHETT



DEMOCRATIC CENTRAL COMMITTEE

VOTE FOR ALL FOUR





26th DISTRICT





. NOPPOSED



UNOPPOSED





AT-LARGE

STATE HOUSE



CO

LT GOVERNOR J JOSEPH CURRAN C

Veteran of 20 years in the Marvand State Ser are and four years in the Marvand State Ser are and four years in the Marvand State Ser are and four years in the Mouse of Delegates. A printer of Ball more City Coundisman Martin if Mel Curran and son of the are Joseph Curran Str. City. Coundisamin stration foot leader in the administration of Ball more Major William Donald Schaefer, he has been chairman at the Serate Judicia. Proceedings Committee for 16 years he is known for his quiet persuasion and point to a countage in combating racial and regious one use to the portless and gun tooby and special interest proces.



COMPTROLLER LOUIS L

GOLDSTEIN Lis Go new mas held the side of high Comprise Lis data of side of arona .

expert. He served in the Mary and sometiment state 1959. A Word War I verear of the Unit Mary he Cords. Mr. Godstein received a B.S. degree in Washington College in Chestendwh and a L.D. degree in him washington of Mary and Law School. But land a Section of the Prince Frederic. Mr. Godstein is married and has intree chuldren.

U.S. SENATE



ATTORNEY GENERAL STEPHEN H.

SACHS

Stephen H. Sachs was born in Batimore on January 31, 1934. In 1954, he received a B.A. Degree from Haverford University, and graduated from Yale Law School in 1960, he was appointed U.S. Attorney for Maryland by President Johnson in 1961, and worked in a private law practice until elected Attorney General in November 1978, he is active in divic organizations and resides in Baltimore with his wife and children.



S SENATE PAUL S SARBANES . Senator Paul Sarbanes was

ected to the U.S. Senate in 1976. He currently serves on tream Affairs Committee Foreign Relations Committee; and Joint Economic Committee Previously he served three terms in the U.S. House of Representatives and one term in the Maryland House of Delegates.

COUNTY OFFICIALS



COUNTY EXECUTIVE PARRIS **GLENDENING**

Parris Glendening

Parris Glendening resides in University Park with his wife. Frances, and son, Raymond, As a member of the County Council for eight years he has recognized expertise in fiscal menagement. An educator for 16 years, Parris believes in a first-rate educational system. He is a former police commissioner and has fought for more effective law enforcement and has received an endorsement from the Fraternal Order of Police, His community involvement includes Chamber of Commerce, Krwanis, Knights of Columbus and Jaycees.

A community leader and businessman for over 25 years. Bill Amonett was first elected to the County Council in 1974 was re-elected in 1978, and served as charman in 1977 and 1979. He also charred the Council's Budget Committee and the Special Committee on Programs and Services for Youth. Bill is a veteran of the U.S. Air Force and a section of Strauer.

graduate of Strayer College of Accountancy He resides in Brandywine with his wife and three daughters. He is a real estate appraiser

COUNTY COUNCIL WILLIAM B. AMONETT







BIOGRAPHY, IN BRIEF

- 8 years in the Maryland General Assembly
- 8 years, Chairman, Vice Chairman, Bi-County Committee, Prince George's Delegation
- Member, Senate Budget and Taxation
- Vice Chairman, Southern Legislative Conference Transportation Committee

- · Past Chairman
- Statutory Review Committee, Washington Suburban Sanitary Commission
- House Subcommittee on Interest Rates
- House Subcommittee on Unemployment Insurance
- Joint Committee on Economic **Development**
- Prince George's Delegation, State Highway Construction Committee
- Former Prince George's Delegation Representative, County General Plan Administrative Coordinating Committee
- Member, American Legion, South Gate Lions Club, Order of the Sons of Italy, Benevolent & Protective Order of Elks, Prince George's County Board of Trade Chamber of Commerce
- Served in the U.S. Army, 1954-1957, Intelligence Corps, American Embassy, Paris
- Resides in Temple Hills; lived in Prince George's County since 1943



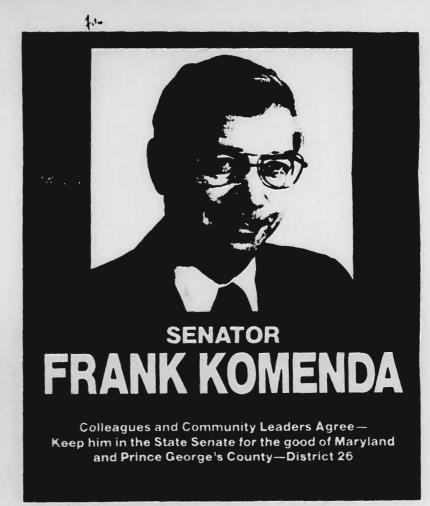
26th Legislative District Democratic Team 6427 Old Branch Avenue

Bulk Rate #5429 Temple Hills, MD. 20748



Keep Frank Komenda in the State Senate.

Authority of James Searies, Traceure





"Local Democratic appointments have not always been reason for celebration, but, in our opinion, the party's leaders acted wisely in selecting Frank Komenda to fill the State Senate seat left vacant when Peter Bozick resigned.

"...as a delegate to the Maryland General Assembly he was a hard worker and an intelligent legislator. We believe he will continue to serve the people of the (26th) District well." PRINCE GEORGE'S JOURNAL "OPINION"

"It is almost unheard of for a freshman senator to win appointment to the Budget and Taxation Committee, which is regarded as the most prestigious and important one in the Senate." State Senator Thomas V. "Mike" Miller

"Those of us who serve on the Budget and Taxation Committee are very impressed with the speed with which Sen. Komenda has adapted to his new assignments and responsibilities."

State Senator Laurence Levitan

The 26th District Legislative Team opens campaign headquarters in Temple Hills, which Gov. Harry Hughes visited on August 31. Shown here with Sen. Komenda are delegate-candidate Marian "Midge" Patterson, and incumbent delegates Fred Rummage and Chris Jones, who plan to work closely together on constituent concerns in the next Maryland General Assembly.

Thank you Sen. Komenda for restoring my faith in politicians...

You have helped a burned-out family restore what was damaged after repeated requests for same were made to the management of their abartment project. You answered a simple question of property ownership after I spoke with 14 different departments within the Park and Planning Commission, and got no answer from them, it really should have called you first.)

You were able to answer within one hour, whether our local elementary school was on the chopping block in the future. Again I should have called you first

...you have always made me feel that my problems were very important and they seemed to receive first priority. YOU DEFINITELY GET MY VOTE IN SEPTEMBER AND NOVEMBER...

Margaret McLane Temple Hills

LEGISLATORS LISTEN WHEN KOMENDA SPEAKS. HE IS A LEADER LAUDED FOR HIS INTEGRITY, IDEAS, SOLUTIONS, AND ABILITY TO WORK WITH OTHERS.



Respected and Responsible—

FRANK KOMENDA IS THE KIND OF LEADER THAT PRINCE GEORGE'S COUNTY DESERVES

"Sen. Komenda...an invaluable supporter of many of the most important initiatives of the session." Governor Harry R. Hughes

"SEN KOMENDA a pragmatic, do-yourhomework, conciliatory style of legislating in keeping with the Senate's sense of decorum." PRINCE GEORGE'S POST

"Most underrated legislator—Gets the job done in a low-key way ." BOWNE BLADE NEWS

"Perfect attendance and third most active member in the Maryland General Assembly."

AP Study, THE \$11077

"Komenda has proven himself to his constituents to be one of the hardest working, most conscientious and honest delegates in Annapolis The legislative bills he has introduced have been "consumer oriented."

Former President Anthony M. Domenico Prince George's Life Underwriters Association, Inc.

"... he has been singularly even-handed with insurance bills, never fearing to vote against or chastise industry for producing bills which would give them unfair advantage over consumers."

Edward J. Birmane

"Komenda's international banking zones to improve Maryland's commerce image."

HE DAILY RECOR

SEN. KOMENDA'S ENDORSEMENTS

AFSCME Local 2250

Prince George's County COPE

Metropolitan Washington Labor Council

Maryland State and D.C. AFL/CIO

Maryland State Chamber of Commerce

BIZ PAK Prince George's Chamber of Commerce

United Food and Commercial Workers' Union

Maryland Classified Employees' Association

Prince George's County Educators' Association

Fraternal Order of Police

Maryland Professional Fire Fighters' Association

ABC-Active Ballot Club

Maryland Committee for Affordable Housing

FRANK KOMENDA IS BUILDING FISCAL INTEGRITY IN MARYLAND BECAUSE HE KNOWS THAT AS \$250 MILLION IN FEDERAL FUNDING ARE PULLED FROM THE STATE IN THE NEXT FISCAL YEAR, PROGRAMS FOR SENIOR CITIZENS, THE DISABLED, THE HANDICAPPED AND PROGRAMS IN PUBLIC SAFETY, HEALTH, AND EDUCATION COULD BE SERIOUSLY DIMINISHED.

FRANK KOMENDA CAN BE COUNTED ON TO HELP THE STATE ASSUME RESPONSIBILITY FOR THESE PROGRAMS AND ITS PEOPLE.



From the people to Sen. Komenda...

CITATIONS FOR COMMUNITY SERVICE

Marlow Heights Elks Club Elks' Lodge #2332 Ft. Washington Marina Award Greater Southeast Community Hospital Sons of Italy Certificate of Merit Young Democratic Club Chinese American Award for Outstanding Legislative Achievements Southern Prince George's County
Conference of Civic Associations— **Outstanding Citizen-Business Award** Maryland Jaycee Outstanding Young Man-1965 Jaycees Life Member and Jaycee International Senator VFW Award Fraternal Order of Police Appreciation Award Hillcrest-Marlow Heights Lions Certificate

of Appreciation

Oxon Hill Kiwanis Club Certificate of Appreciation

COMMENDATIONS

Service Award

Mental Health Association for valuable service on behalf of the mentally ill Maryland State Firemen's Association for help during the 1982 legislative session Maryland State Music Teachers Association for outstanding contribution Maryland Hospital Education Institute for "lasting and significant contributions to the betterment of community hospital care for the people of Maryland"
American Cancer Society for service and appreciation as president. Prince George's County Unit Prince George's County Council **Outstanding Service Award for** Chairmanship of Charter Review Committee United Cerebral Palsy Humanitarian

...a special thanks

For the past year, the Beltway road near our neighborhood had deep pot holes which were causing a great deal of disturbances to our homes.

The Northbound lane, one mile south of the Branch Avenue exit, was so poor that when trucks ran over the pot holes the vibrations would literally shake our houses and cause damage.

In April the neighbors began calling the State High .. av Administration in Greenbelt to have them repair the Beltway. All we received was the "run around" and very little cooperation.

We then decided to contact Sen. Frank Komenda to see if he would assist us. He, in turn, wrote the State Highway Administration and within three weeks the Beltway area was repaired

The citizens of Prince George's County need more public officials like Sen. Komenda to do their jobs by responding within a reasonable period of time and who follow through on our requests.

Again, a special thanks to Sen. Frank Komenda.

Mr. and Mrs. Delbert R. Smith Mrs. Virginia Cope Mr. and Mrs. Kenton Hancock Mr. and Mrs. Roderick Perry Mrs. Romona Solomon Mr. and Mrs. Abel Ortunio

DOUGLAS M. BREGMAN, P.A.

ATTORNEY AT LAW THE AIR RIGHTS BUILDING 7315 WISCONSIN AVENUE SUITE 800 WEST BETHESDA, MARYLAND 20814

TELEPHONE (301) 656-2707

TINCE GEORGES BUTTE

January 28, 1983

Duane A. Brown, Esq. Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463

RE: MUR 1463

Dear Mr. Brown:

DOUGLAS M. BREGMAN .

LAURENCE H BERBERT .

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'ADMITTED TO PRACTICE IN MD. DC. *ADMITTED TO PRACTICE IN MD

> JAN31 P3: You have recently asked for information in two specific areas. What follows is my response to these requests.

 What was spent for the dissemination of the ballottype materials about which we have been talking?

a. Postage

August 31, 1982.....\$1,171.98 September 15, 9821...\$1,171.98

Those who delivered and handed out these materials were all volunteers. There was no cost.

Did the Democractic Alliance have a common charter with any other political committee?

The simple answer is, NO. The Committee was separate and distinct from other committees. There was no common charter or statement of purpose. Occasionally, Senator Komenda of the Democractic Alliance, 26th District, would speak with other senators in Prince George's County about their campaigns. However, there was no pledge of coordination.

Page Two

I hope that this information is sufficient to allow you to finalize this matter.

Please let me know if you need anything further.

Sincerely yours,

Douglas M. Bregman

DMB:1sg

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cc: John McDonough



WASHINGTON, D.C. 20463

Douglas Bregman, Esquire The Air Rights Building 7315 Wisconsin Avenue Suite 800 West Bethesda, Maryland 20814

Re: MUR 1463

Dear Mr. Bregman:

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On September 24, 1982, the Federal Election Commission notified you of a complaint which alleged that your client violated 2 U.S.C. § 441d, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above referenced MUR. However, after considering the circumstances of this matter, the Commission has determined to take no further action and close its file. The file will be made part of the public record within 30 days after this matter has been closed with respect to all other respondents involved. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

The Commission reminds you that pursuant to 2 U.S.C. § 441d any communication expressly advocating the election or defeat of a federal candidate must contain a notice indicating who paid for the communication and whether it was authorized by the candidate. You should take immediate steps to insure that activity which is in violation of the Act does not occur in the future.

If you have any questions, please direct them to Duane A. Brown at (202)523-5071.

Sincerely,



WASHINGTON, D.C. 20463

Charles M. Kerr, Treasurer Citizens for Sarbanes 1800 Mercantile Bank & Trust Building 2 Hopkins Plaza Baltimore, Maryland 21201

Re: MUR 1463

Dear Mr. Kerr:

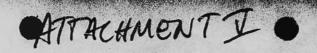
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On September 24, 1982, the Federal Election Commission notified you of a complaint which alleged that your committee violated 2 U.S.C. § 441d, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above referenced MUR. However, after considering the circumstances of this matter, the Commission has determined to take no further action and close its file. The file will be made part of the public record within 30 days after this matter has been closed with respect to all other respondents involved. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

The Commission reminds you that pursuant to 2 U.S.C. § 44ld any communication expressly advocating the election or defeat of a federal candidate must contain a notice indicating who paid for the communication and whether it was authorized by the candidate. You should take immediate steps to insure that activity which is in violation of the Act does not occur in the future.

If you have any questions, please direct them to Duane A. Brown at (202)523-5071.

Sincerely,





WASHINGTON, D.C. 20463

Douglas Bregman, Esquire The Air Rights Building 7315 Wisconsin Avenue Suite 800 West Bethesda, Maryland 20814

RE: MUR 1463

Dear Mr. Bregman:

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On November 9, 1982, the Commission found reason to believe that the Democratic Alliance violated 2 U.S.C. § 433 and, § 434, provisions of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above referenced MUR. However, after considering the circumstances of this matter, the Commission has determined to take no further action and close its file as it pertains to your client. The file will be made part of the public record within 30 days. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

The Commission reminds you, however, that the activity of your client in the federal election process may bring it under the jurisdiction of the Act and subject it to registering and reporting with the Commission pursuant to 2 U.S.C. § 433 and § 434. Further, your client would be subject to all of the other provisions of the Act including the contribution limitations and prohibitions set forth in 2 U.S.C. § 441a.

You are also reminded that pursuant to 2 U.S.C. § 441d any communication expressly advocating the election or defeat of a federal candidate must contain a notice indicating who paid for the communication and whether it was authorized by the candidate. You should take immediate steps to insure that activity which is in violation of the Act does not occur in the future.

Douglas Bregman, Esquire Page Two If you have any questions, please direct them to Duane A. Brown at (202)523-5071. Sincerely, 19 0 3



WASHINGTON, D.C. 20463

Charles S. Blumenthal 9205 Oxon Hill Road Fort Washington, Maryland 20744

Re: MUR 1463

Dear Mr. Blumenthal:

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This is in reference to the complaint you filed with the Commission on August 19, 1982 concerning a tabloid and sample ballot distributed by Democratic Alliance (District 26).

After conducting an investigation in this matter, the Commission determined there was reason to believe that Democratic Alliance (26th District) violated 2 U.S.C. § 433, § 434, but took no action against Citizens for Sarbanes and the Hoyer for Congress Committee. However, after considering the circumstances of this matter the Commission determined to take no further action and close its file. The Federal Election Campaign Act allows a complainant to seek judicial review of the Commission's dismissal of this action. See 2 U.S.C. § 437g(a)(8).

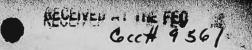
The file number in this matter is MUR 1463. If you have any questions, please contact Duane A. Brown, the attorney assigned this matter, at (202)523-5071.

Sincerely,

Charles N. Steele General Counsel

BY:

Kenneth A. Gross Associate General Counsel 707137



VENABLE, BAETJER AND HOWARD FEET AND ;

ATTORNEYS AT LAW

A PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS

1800 MERCANTILE BANK & TRUST BUILDING 2 HOPKINS PLAZA

RICHARD M. VENABLE (1839-1910) EDWIN G. BAETJER (1888-1945) CHARLES McH. HOWARD (1870-1942) BALTIMORE, MARYLAND 21201

(301) 244-7400

WASHINGTON, D.C. OFFICE VENABLE, BAETJER, HOWARD & CIVILETTI SUITE 704

1301 PENNSYLVANIA AVENUE, N. W. WASHINGTON, D. C. 20004 (202) 783-4300

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WRITER'S DIRECT NUMBER IS

CHARLES M. KERR

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244-7544

February 23, 1983

CERTIFIED MAIL/RETURN RECEIPT REQUESTED

Mr. Duane Brown
Federal Election Commission
1325 K Street, N. W.
Washington, D. C. 20463

Re: MUR 1463

Dear Mr. Brown:

This letter is intended to confirm our telephone conference yesterday with regard to the above FEC Complaint.

You inquired whether the \$700 amount paid by Citizens for Sarbanes to the District 26 Democratic Alliance included reimbursement by the Sarbanes Committee to the Alliance for all costs, including mailing and delivery costs as well as printing costs, or if this sum reflected printing costs only. Our records indicate that the \$700 amount was all-inclusive, i.e., it reflected our Committee's agreed-upon proportionate share of the total cost of the tabloid, door-knocking literature, and sample ballot, including mailing and distribution costs.

Please let me know if our Committee can be of any further assistance to you in this matter. /

11/2/11/

Charles M. Kerr

Treasurer, Citizens for Sarbanes

CMK:rmc

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VENABLE, BARTJER AND HOWARD

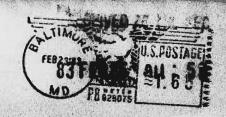
ATTORNEYS AT LAW

E HOPRINS PLAZA

BALTIMORE, MARYLAND 21201



CERTIFIED MAIL/RETURN RECEIPT REQUESTED



Mr. Duane Brown Federal Election Commission 1325 K Street, N. W. Washington, D. C. 20463

Gat 9429 83 JAN31 P2: 32

DOUGLAS M. BREGMAN, P.A.

ATTORNEY AT LAW
THE AIR RIGHTS BUILDING
7315 WISCONSIN AVENUE
SUITE 800 WEST
BETHESDA, MARYLAND 20814

TELEPHONE (301) 656-2707

PRINCE GEORGE'S COUNTY OFFICE 10210 GREENBELT ROAD SUITE 720 SEABROOK. MARYLAND 20801

January 28, 1983

70

Duane A. Brown, Esq. Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463

RE: MUR 1463

Dear Mr. Brown:

DOUGLAS M. BREGMAN .

LAURENCE H. BERBERT +

*ADMITTED TO PRACTICE IN MD

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ADMITTED TO PRACTICE IN MD. DC.

You have recently asked for information in two specific areas. What follows is my response to these requests.

- 1. What was spent for the dissemination of the ballottype materials about which we have been talking?
 - a. Postage

August 31, 1982.....\$1,171.98 September 15, 9821...\$1,171.98

- b. Those who delivered and handed out these materials were all volunteers. There was no cost.
- 2. Did the Democractic Alliance have a common charter with any other political committee?

The simple answer is, NO. The Committee was separate and distinct from other committees. There was no common charter or statement of purpose. Occasionally, Senator Komenda of the Democractic Alliance, 26th District, would speak with other senators in Prince George's County about their campaigns. However, there was no pledge of coordination.

Page Two I hope that this information is sufficient to allow you to finalize this matter. Please let me know if you need anything further. Sincerely yours, Douglas M. Bregman DMB:1sg cc: John McDonough 3 0 in * 0 1 0 খ C 10 20

DOUGLAS M. BREGMAN, P.A.

THE AIR RIGHTS BUILDING
7315 WISCONSIN AVENUE
SUITE 800 WEST
BETHESDA, MARYLAND 20814

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Pederal Election Commission 1325 R Street; N.W. Washington, D.C. 20463

DOUGLAS M. BREGMAN, P.A. ATTORNEY AT LAW THE AIR RIGHTS BUILDING 7315 WISCONSIN AVENUE SUITE 800 WEST BETHESDA, MARYLAND 20814 DOUGLAS M. BREGMAN . PRINCE GEORGE'S COUNTY OFFICE LAURENCE H. BERBERT + 10210 GREENBELT ROAD TELEPHONE (301) 656-2707 SLITE 720 ADMITTED TO PRACTICE IN MD. D.C. SEABROOK, MARYLAND 20801 ADMITTED TO PRACTICE IN MD January 19, 1983 Duane A. Brown, Esquire Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463 MUR 1463 Re: 19 Dear Mr. Brown: 17 Thank you for granting me an extension of time to file this response on behalf of the Democratic Alliance. 0 I have reviewed all of the materials provided to me by the Democratic Alliance campaign. What I am providing for 0 your review and consideration is information relative to your request. 4 First, the Democratic Alliance Committee was a small committee registered with the Maryland State Board of m Elections. This Committee was a State Committee furthering the candidacies of four specific state officers, a State 8 Senator and three House of Delegates candidates. It was not a federal committee and did not anticipate receiving contributions or making expenditures during the calendar year in an aggregate amount exceeding \$1,000.00 for Federal candidates. The Committee filed all the required Maryland State reports and reported all contributions and income as required by State law. Secondly, the Democratic Alliance, when it distributed the brochures in question, did so in the manner of a sample ballot. If you will note on both the large brochure and the small one, all of the candidates have numbered levers by their names. These were specifically placed on this literature as a sample ballot so that the voters would be

aware of the candidates and their appropriate voting levers when it came time to vote. The two federal candidates, Congressman Hoyer and Senator Sarbanes, were featured only in so far as they were on the same ticket. The committee and its candidates also endorsed a number of other candidates ranging from Governor to court house officials. All of these various office-seekers paid a portion of the pieces of literature endorsing them. Thirdly, the Democratic Alliance Committee was a separate entity from any other County or State Committee. They did not share staff assistance, office supplies or any other items. Fourthly, the sample ballot type literature which is in question here was distributed by mailing, door knocking or at the polls. The distribution by door or mailing was done 1.7 to every registered Democratic household. 0 Lastly, both Congressman Hoyer and Senator Sarbanes 19 paid for the cost of their participation in this literature themselves. Mr. Hoyer paid the costs directly to the 3 vendors and Mr. Sarbanes reimbursed the Committee for its 0 costs. ~ Enclosed are copies of brochures used by the Democratic Alliance which were distributed to all registered Democratic C households. As you can see all candidates have lever numbers by their names for voting and were issued as sample T type ballots. 0 If you require any additional information in order to M understand this matter, please do not hesitate to contact me. I will be more than happy to assist you with any 00 information available. Thank you for your cooperation. Sincerely yours, DMB:pam Senator Komenda CC: John McDonough



SENATOR FRANK KOMENDA

Colleagues and Community Leaders Agree—
Keep him in the State Senate for the good of Maryland
and Prince George's County—District 26

OTE DEMOCRATIC & Democratic House of Dologates Temple Hills DEMOCRATIC COMMITTE State Senator Frank J. Komenda Gloria Temple Hills Lawlah Hillcrest Oxon Hill Oxon Hill Heights By authority of James Searles, Tressurer



DOUGLAS M. BREGMAN, P.A.

THE AIR RIGHTS BUILDING
7315 WISCONSIN AVENUE
SUITE 800 WEST
BETHESDA, MARYLAND 20814

Duane A. Brown, Esquire Pederal Election Commission 1325 K Street, N.W. Washington, D.C. 20463

BEFORE THE FEDERAL ELECTION COMMISSION

CERTIFICATION

I, Marjorie W. Emmons, Secretary of the Federal

Election Commission, do hereby certify that on January 14,

1983, the Commission approved by a vote of 5-0 the

respondent's request for an extension of time until

January 17, 1983, to respond to the Commission's notification.

Commissioners Aikens, Elliott, Harris, McGarry and Reiche voted affirmatively in this matter; Commissioner McDonald did not cast a vote.

Attest:

1-17-83

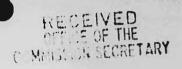
Date

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Mayorie 11 Emmone

Marjorie W. Emmons Secretary of the Commission

January 12, 1983 MEMORANDUM TO: Marjorie W. Emmons Phyllis A. Kayson FROM: MUR 1463 SUBJECT: Please have the attached Memo to the Commission distributed to the Commission on a 48 hour tally basis In as a sensitive matter. Thank you. 3 Attachment 0 2 cc: Brown 0 4 C 3 2





FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

83 JAN 12 PI2: 58

January 12, 1983

MEMORANDUM TO:

The Commission

FROM:

Charles N. Steele General Counsel

SENSITIVE

BY: Kenneth A. Gross

Associate General Counsel

SUBJECT:

Request for Extension of Time to Respond to

Commission Notification - MUR 1463

Douglas Bregman, attorney for the respondent Democratic Alliance Committee submitted a request for an extension of time on January 9, 1983, to respond to the Commission's notification. His request was submitted through a staff paralegal who indicated that Mr. Bregman is presently in Mexico on business and not expected to return before January 13, 1983.

By letter dated December 14, 1982, Mr. Bregman submitted a previous request for an extension of time to respond in order that he could familiarize himself with the facts of this case.

The Office of General Counsel recommends under the circumstances that the Commission grant respondent's request for an extension of time until Janaury 17, 1983.

Attachment

93

Letter from Respondent's Counsel

ATTACHMENT

DOUGLAS M. BREGMAN, P.A.
ATTORNEY AT LAW
THE AIR RIGHTS BUILDING
7315 WISCONSIN AVENUE
SUITE 800 WEST
BETHESDA, MARYLAND 20814

TELEPHONE (301) 656-2707

RECEIVED AT THE FEC GCC #9300 83 JAN 10 P3: 28

PRINCE GEORGE'S COUNTY OFFICE
10210 GREENBELT ROAD 111
SUITE 720
SEABROOK, MARYLAND 20001

January 6, 1983

Duane A. Brown, Esq. Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463

RE: MUR 1463

Dear Mr. Brown:

DOUGLAS M. BREGMAN . LAURENCE H. BERBERT .

ADMITTED TO PRACTICE IN MD.

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ADMITTED TO PRACTICE IN MD. D.C.

I am, on behalf of the law office of Douglas M. Bregman, P.A., requesting that we be granted an extension-of time to file a response on behalf of the Democratic Alliance regarding MUR 1463 until January 17, 1983.

Mr. Bregman is out of town on business and will not be back in the office until January 13, 1983. He has other individuals looking into and gathering the information which was requested by Mr. Kenneth Gross last week. He can have all of this information and a response to the complaint in your office by January 17, 1983. If this extension can not be granted, I would greatly appreciate hearing from your office.

If I do not hear from your office in the next few days, I will assume that the extension has been granted and Mr. Bregman will take care of this matter immediately upon his return to the office.

Thank you for your anticipated cooperation in this regard.

Sincerely yours,

Linda S. Mericle

merch

Paralegal

LSM: 1sg

DOUGLAS M. BREGMAN, P.A. ATTORNEY AT LAW THE AIR RIGHTS BUILDING 7315 WISCONSIN AVENUE SUITE 800 WEST BETHESDA, MARYLAND 20814 DOUGLAS M. BREGMAN . PRINCE GEORGE'S COUNTY OFFICE LAURENCE H. BERBERT + 10210 GREENBELT ROAD TELEPHONE (301) 656-2707 **SLITE 720** SEABROOK, MARYLAND 20801 ADMITTED TO PRACTICE IN MD. D.C. ADMITTED TO PRACTICE IN MD January 6, 1983 Duane A. Brown, Esq. Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463 MUR 1463 RE: Dear Mr. Brown: I am, on behalf of the law office of Douglas M. Bregman, P.A., requesting that we be granted an extension-∞f time to file a response on behalf of the Democratic Alliance regarding MUR 1463 until January 17, 1983. Mr. Bregman is out of town on business and will not be 3 back in the office until January 13, 1983. He has other individuals looking into and gathering the information which 0 was requested by Mr. Kenneth Gross last week. He can have all of this information and a response to the complaint in your office by January 17, 1983. If this extension can not 0 be granted, I would greatly appreciate hearing from your office. 1-2 If I do not hear from your office in the next few days, 0 I will assume that the extension has been granted and Mr. Bregman will take care of this matter immediately upon his return to the office. Thank you for your anticipated cooperation in this regard. Sincerely yours, 1 mercele Linda S. Mericle Paralegal LSM: 1sq

DOUGLAS M. BREGMAN, P.A.

ATTORNEY AT LAW
THE AIR RIGHTS BUILDING
7315 WISCONSIN AVENUE
SUITE 800 WEST

BETHESDA, MARYLAND 20814

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83 JANIO P3

Parel Blection Commission 1325 & Street, W.W. Washington, D.C. 20463

DOUGLAS M. BREGMAN, P.A. ATTORNEY AT LAW THE AIR RIGHTS BUILDING 7315 WISCONSIN AVENUE SUITE 800 WEST BETHESDA, MARYLAND 20814 DOUGLAS M. BREGMAN ' PRINCE GEORGE'S COUNTY OFFICE LAURENCE H. BERBERT + 10210 GREENSELT ROAD TELEPHONE (301) 656-2707 SUITE-720 ADMITTED TO PRACTICE IN MD. D.C. SEABROOK, MARTIAND 20801 ADMITTED TO PRACTICE IN MD. December 14, 1982 T --w Duane A. Brown, Esquire 2) Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463 Re: MUR 1463 Dear Mr. Brown: :0 As I explained to you by telephone late last week, I am in the process of familiarizing myself with the activities of the Democratic Alliance (26th District). I do not, at this point, know enough about that group's political involvement to assist 0 in resolving the matter posed in Mr. Reiche's letter dated 37 November 17, 1982. Accordingly, would you please withhold any further action for a short period of time. Once I have gathered the T information needed, I will immediately contact you. 0 Thank you for your cooperation. 7 Sincerely yours 173 M. Bregman DMB:pam cc: Senator Komenda James Searles John McDonough

NDOUGLAS M. BREGMAN, PA.

ATTORNEY AT LAW THE AIR RIGHTS BUILDING 7315 WISCONSIN AVENUE

SUITE 800 WEST

BETHESDA MARYLAND 2084

Duane A. Biren, Enquire Pederal Michigan Commission 1325 K Street, N.W. Weshington, D.C. 20463 83040393518

- resent 1/32/62 6427 Old Branch Avenue

FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

Official Business Penalty for Private Use \$300



POSTAGE AND FEES PAID

Mr. James Seafles, Treasurer Democratic Aliahce (26th District) Temple Hills, Maryland 20031

PERSONAL

POUTAGE AND PERS PAID



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Totally for Phone Use \$300

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MICESTED - BUT EDGES

Mr. James Searles, Treasurer Democratic Alliance (26th District) Temple Hills, Maryland 20031



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

November 17, 1982

James Searles, Treasurer Democratic Alliance (26th District) Temple Hills, Maryland 20031

Re: MUR 1463

Dear Mr. Searles:

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The Federal Election Commission notified you on September 3, 1982, of a complaint which alleges that your committee had violated certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint was forwarded to you at that time.

Upon further review of the allegations contained in the complaint and information supplied by you, the Commission, on November 9, 1982, determined that there is reason to believe that your committee has violated 2 U.S.C. § 433 and § 434, provisions of the Act. Specifically, it appears that the activity of your committee in the federal election process may bring it under the Act and, thereby, subject it to the registration and reporting requirements pursuant to 2 U.S.C. §§ 433 and 434.

Your response to the Commission's initial notification of this complaint did not provide complete information regarding the matter in question. You may submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Please file any such response within ten days of your receipt of this notification.

The Office of General Counsel would like to settle this matter through conciliation prior to a finding of probable cause. However in the absence of any information which demonstrates that no further action should be taken against your committee, the Office of General Counsel must proceed to the next compliance stage as noted on page 2, paragraph 2 of the enclosed procedures.

James Searles Page Two This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission that you wish the matter to be made public. If you have any questions, please contact Duane A. Brown, the attorney, assigned to this matter at 523-5071. Sincerely, nk O. Reiche Frank P. Reiche Chairman, for the Federal Election Commission Enclosures Procedures >> T 0

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of	
Democratic Alliance) Hoyer for Congress Committee)	MUR 1463
Citizens for Sarbanes)	

CERTIFICATION

I, Marjorie W. Emmons, Recording Secretary for the Federal Election Commission Executive Session on November 9, 1982, do hereby certify that the Commission took the following actions in MUR 1463:

1. Decided by a vote of 5-0 to

M

- a) find reason to believe that Democratic Alliance (District 26) violated 2 U.S.C. §433 and §434;
- request the Office of General Counsel to ascertain what type of Committee the Democratic Alliance is; and
- c) request the Office of General Counsel to send appropriate letters pursuant to this decision.

Commissioners Aikens, Elliott, Harris, McGarry, and Reiche voted affirmatively for the decision. Commissioner McDonald was not present at the time of the vote.

2. Decided by a vote of 5-0 to defer action with respect to the General Counsel's recommendations for finding reason to believe that violations of 2 U.S.C. §44ld occured in this matter.

Commissioners Aikens, Elliott, Harris, McGarry, and Reiche voted affirmatively for the decision. Commissioner McDonald was not present at the time of the vote.

Attest:

11-10-82 Date Marjorie W. Emmons
Secretary of the Commission



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM TO:

CHARLES N. STEELE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/

NOVEMBER 5, 1982

DATE:

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SUBJECT:

OBJECTION - MUR 1463 First General

Counsel's Report dated October 26, 1982

You were notified previously of an objection by Commission Harris.

Commissioner Aikens submitted an additional objection November 5, 1982 at 11:03.

This matter will be discussed in executive session Tuesday, November 9, 1982.



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM TO:

CHARLES N. STEELE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS JAN SAVAGE

DATE:

In

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NOVEMBER 5, 1982

SUBJECT:

COMMENTS RE: MUR 1463

Attached is a copy of Commissioner McDonald vote sheet with comments regarding MUR 1463.

Attachment: copy of vote sheet



TIME SHOWN ABOVE.

FREDEIVED OF THESENSITIVE

FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

82 NOV 5 AII: 11

Date & Time Transmitted: WEDNESDAY, 11-3-82, 11:00

COMMISSIONER: McGARRY, AIKENS, McDONALD, ELLIOTT, REICHE, HARRIS
RETURN TO COMMISSION SECRETARY BY FRIDAY, NOVEMBER 5, 1982, 11:00

SUBJECT: MUR 1463 - First General Counsel's Report dated October 26, 1982

MENTS:_	NO VOTE	DUE TO	ABSENCE	on "/9	and this	mede quest	DNS
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-	-	-					

ALL BALLOTS MUST BE SIGNED AND DATED. PLEASE RETURN ONLY THE BALLOT TO THE

COMMISSION SECRETARY. PLEASE RETURN THE BALLOT NO LATER THAN THE DATE AND

From the Office of the Commission Secretary



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM TO:

CHARLES N. STEELE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/ JAN SAVAGE

DATE:

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00

NOVEMBER 3, 1982

SUBJECT:

OBJECTION - MUR 1463 First General

Counsel's Report dated October 26, 1982

The above-named document was circulated to the Commission on November 3, 1982 at 11:00.

Commissioner Harris submitted an objection on this date.

This matter will be placed on the agenda for the executive session of Tuesday, November 9, 1982.



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM TO:

CHARLES N. STEELE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/ JAN SAVAGE

DATE:

NOVEMBER 3, 1982

SUBJECT:

COMMENTS RE: MUR 1463

Attached is a copy of Commissioner Harris vote sheet with comments regarding MUR 1463.

Attachment: copy of vote sheet



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

11:00

Date & Time Transmitted: WEDNESDAY, 11-3-82,

COMMISSIONER: AIKENS, MCDONALD, ELLIOPT. REICHE. HARRIS RETURN TO COMMISSION SECRETARY BY FRIDAY, NOVEMBER 5, 1982, 11:00

SUBJECT: MUR 1463 First General Counsel's Report dated October 26, 1982

()	I approv	re the	recommendation	in	the	attached	report.
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I object to the recommendation.

Date: 11-3-82 Signature; Howe

ALL BALLOTS MUST BE SIGNED AND DATED. PLEASE RETURN ONLY THE BALLOT TO THE PLEASE RETURN THE BALLOT NO LATER THAN THE DATE AND COMMISSION SECRETARY. TIME SHOWN ABOVE.

From the Office of the Commission Secretary

November 2, 1982 MEMORANDUM TO: Marjorie W. Emmons Phyllis A. Kayson FROM: MUR 1463 SUBJECT: Please have the attached Expedited First Beneral Counsel's Report distributed to the Commission on PINK paper in accordance with the expedited compliance procedures. 10 Thank you. 0 Attachment C cc: Brown 4 0 CF. ~

PEDERAL ELECTION COMMISSION OFFICE OF THE SECRETARY Washington, D.C. 20463

EXPEDITED FIRST GENERAL COUNSEL'S I

DATE AND TIME OF TRANSMITTAL BY OGC TO THE COMMISSION:

10/26/82

MUR 1463

DATE COMPLAINT RECEIVD

BY OGC: 08/19/82

DATE OF MOTIFICATION TO RESPONDENT: 08/27/82

09/24/82

STAFF MEMBER: Duane A. Brown

COMPLAINANT'S MAME:

Charles S. Blumenthal

RESPONDENTS' HAME:

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Democratic Alliance

Hoyer for Congress Committee

Citizens for Sarbanes

RELEVANT STATUTE:

2 U.S.C. § 433, § 434, § 441d

INTERNAL REPORTS CHECKED:

Hoyer and Sarbanes

FEDERAL AGENCIES CHECKED:

None

SUMMARY OF ALLEGATIONS

Charles Blumenthal filed a complaint with the Commission on August 19, 1982 (Attachment I) alleging that a group calling itself the Democratic Alliance (District 26) and its treasurer, James Searles have violated 2 U.S.C. § 441d by distributing a tabloid that failed to include a disclaimer as to who financed the tabloid. Mr. Blumenthal also alleges that financing of the tabloid may stem in part from corporate contributions.

The tabloid consists of pictures of a number of Democratic candidates from Maryland. Several of the individual's pictures are accompanied by what seems to be a synopsis of that individual's political accomplishments. Except for Senator Paul S. Sarbanes, a candidate for the U.S. Senate, and Congressman Steny H. Hoyer, a candidate for the U.S. House of Representatives, all of the individuals whose pictures appear are candidates for state or local offices. It appears that the tabloid is a listing of a slate of candidates which the Democratic Alliance was endorsing for the September 14, 1982 Democratic primary election.

On September 10, Mr. Blumenthal filed an amendment to his complaint (Attachment II). The amendment contained what appears to be a sample ballot which endorses the election of certain candidates including Steny H. Hoyer and Paul S. Sarbanes.

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On September 15 we received a response from James Searles, Treasurer of Democratic Alliance (Attachment III). A response was received from the Hoyer for Congress Committee on September 15 (Attachment IV) and from the Citizens for Sarbanes Committee on October 13 (Attachment V). 1/

Although possible violations of the Federal Election

Campaign Act of 1971, as amended, may have occurred, the Office

of General Counsel recommends that the Commission not pursue this

matter. Democratic Alliance is a group organized primarily for

state election purposes, there appears to have been a good faith

^{1/} Although counsel responded for the Hoyer for Congress Committee, a designation of counsel statement, has not been filed as required by 11 C.F.R. § 111.23.

effort to comply with the law, and the amount of money involved appears to be minimal.

PACTUAL AND LEGAL ANALYSIS

Democratic Alliance (District 26) is a state political committee organized in part to support State Democratic candidates in the 26th Legislative District of Prince George's County, Maryland. 2/ Prior to the Maryland Democratic primary election, Democratic Alliance distributed to the general public a tabloid and a sample ballot endorsing a slate of candidates. 3/ Except for Paul S. Sarbanes, a candidate for the U.S. Senate, and Steny H. Hoyer, a candidate for the U.S. House of Representatives, all of the individuals who appear on the tabloid and ballot are candidates for state or local offices. The tabloid and ballot contained what is referred to by respondents as an "authority line" which states "Authority: James Searles,

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^{2/} Office of General Counsel staff called the Maryland State Administrative Board of Election Laws with regard to Democratic Alliance (District 26). The Maryland Election Board stated that Democratic Alliance has registered and files reports with the Election Board.

If the response received from the Sarbanes Committee indicates that six other committees organized by legislative districts in Maryland may also have distributed tabloids and ballots similar to the one distributed by Democratic Alliance (District 26). The Maryland Election Board confirms that there are committees which have registered and are reporting as separate entities for Districts 21, 22, 23, 24, 25 and 27. All of the committees are named Democratic Alliance followed by the appropriate district number.

-4-

Treasurer." The name of the committee, Democratic Alliance (District 26), its address and its telephone number are also contained on the tabloid and ballot.

The responses to the complaint indicate that both Mr. Sarbanes and Mr. Hoyer paid for a prorated portion of the printing costs of the tabloid and ballot. 4/ Sarbanes made his payment by check from Citizens for Sarbanes to Democratic Alliance. The amount paid was \$700. Hoyer made his payment by check from the Hoyer for Congress Committee directly to the printer. The amount paid is not known.

The issues confronting the Commission are whether for federal election purposes, Democratic Alliance is a political committee required to report and register with the Commission and whether a proper disclaimer was affixed to the tabloid and ballot.

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2 U.S.C. § 431(4) defines a political committee as an organization which during a calendar year receives contributions aggregating in excess of \$1,000 or makes expenditures in excess of \$1,000. If the organization is a local committee of a political party it is not a political committee until it receives contributions in excess of \$5,000, or makes payments exempted from the definition of contribution or expenditure by 2 U.S.C.

^{4/} The total printing and distribution costs of the tabloid and ballot are not known.

-5-

§ 431(8) and (9) in excess of \$5,000, 5/ or makes contributions or expenditures aggregating in excess of \$1,000. Mr. Searles does not indicate if Democratic Alliance is a local committee of the Democratic party. However, the nature of the activities of Democratic Alliance, endorsing certain Democratic candidates over other Democratic candidates, suggests that it is not a local committee of the Democratic party.

Assuming that the prorated share contributed by the Hoyer for Congress Committee was at least equal to the \$700 contributed by Citizens for Sarbanes, Democratic Alliance would have received in excess of \$1,000 in contributions. Democratic Alliance would also have made expenditures for printing and distribution costs associated with the tabloid and ballot in excess of \$1,000. 6/Accordingly, Democratic Alliance, by receiving contributions and making expenditures in excess of \$1,000, was required to register

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^{5/} Certain exceptions to the definitions of contributions and expenditures relevant to activities of a local committee of a political party are contained in 2 U.S.C. § 431(8)(B)(v) and 2 U.S.C. § 431(9)(B)(iv). Those exceptions deal with the payment by a local committee of a political party of the costs associated with a printed slate card or sample ballot. Generally, this type of activity occurs in a general election, but the Act and regulations do not restrict it from also occurring in a primary election.

^{6/} It should be noted that the \$700 amount paid by the Sarbanes campaign represents its valuation of the costs of printing alone. Presumably, there were some preparation and postage costs as well. Although the extent of distribution of the tabloid and sample ballot is unknown, these additional costs may have been enough so that, coupled with the \$700 amount expended on behalf of Sarbanes alone, the \$1,000 threshold for political committee status was reached.

and report with the Commission. 7/ Thus, we recommend that the Commission find reason to believe that Democratic Alliance violated 2 U.S.C. § 433 and § 434. 8/ However, since Democratic Alliance appears to have been operating in good faith, since it was organized for state election purposes, and since the amount

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Citizens for Sarbanes contends that the "coat tails" exemption of 2 U.S.C. § 431(8)(B)(xi) would permit Democratic Alliance to incur expenses for campaign materials which include information on or reference to Federal candidates without triggering the registration or limitation provisions of the Act. The Office of General Counsel is of the position that 2 U.S.C. § 431(8)(B)(xi) does not apply, however. It appears that the activities of Democratic Alliance go beyond the scope intended by 2 U.S.C. § 431(8)(B)(xi). The activities of Democratic Alliance are those of a committee and not just a coalition of candidates for state and local office who have joined together to publicize their respective elections. Further, it is questionable whether the tabloid and ballot were campaign materials used solely in connection with volunteer activities and which were not distributed through direct mail or similar types of general public communication.

^{8/} If Democratic Alliance received contributions in excess of \$5,000 or corporate monies there are also potential violations of 2 U.S.C. § 44la(f) and 2 U.S.C. § 44lb respectively. Further, if Democratic Alliance made contributions to an authorized political committee of a candidate in excess of \$1,000 or to another political committee in excess of \$5,000 a potential 2 U.S.C. § 44la(a)(1) violation exists. This is a possibility since the printing and distribution costs prorated to each of the Hoyer and Sarbanes campaigns may have exceeded \$1,000. Because of the coordination between Democratic Alliance and the Hoyer and Sarbanes committees the expenditures made by Democratic Alliance would be considered in-kind contributions pursuant to 11 C.F.R. § 109.1. Also, if Democratic Alliance has made an excessive inkind contribution then the Sarbanes and Hoyer committees would have violated 2 U.S.C. § 44la(f) for receipt of such contributions. Further, if all of the Democratic Alliance (legislative district) committees registered with the Maryland Election Board are political committees as defined by 2 U.S.C. § 431(4) the possibility exists that they are affiliated pursuant to 2 U.S.C. § 441a(a)(5) and their aggregate activity is subject to the limitations applied to a single committee. 2 U.S.C. § 441a(a).

-7of money involved in federal election activity is minimal we recommend that no further action be taken. 2 U.S.C. § 441d requires that a disclaimer be affixed to political communications indicating who paid for and authorized the communication. The responses to the complaint indicate that although Democratic Alliance included an "authority line" for itself on the tabloid and ballot, no disclaimers were included for the Hoyer or Sarbanes campaigns. The Hoyer for Congress Committee and Citizens for Sarbanes explain that their disclaimers were inadvertently left off the tabloid and ballot because of a printer's error, but were reinserted when the error M was discovered. 3 0 The "authority line" mentioned by Democratic Alliance does 2 not meet the requirements of 2 U.S.C. § 441d. It merely states 0 "Authority: James Searles, Treasurer." It does not indicate who T paid for the communication nor does it state if the communication 0 was authorized by a federal candidate. Accordingly, we recommend M that the Commission find reason to believe that Democratic 3 Alliance violated 2 U.S.C. § 441d. However, we also recommend that the Commission take no further action with regard to this violation. Although the disclaimer affixed by Democratic Alliance may have been inadequate, an attempt was made to inform the public who was responsible for the tabloid and ballot. This is especially true since the committee not only listed its name and treasurer but also listed its address and telephone number.

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With regard to Citizens for Sarbanes and the Hoyer for Congress Committee we also recommend that the Commission find reason to believe that 2 U.S.C. § 44ld was violated, but take no further action. Since the printing of the tabloid and ballot was a joint effort between Democratic Alliance and the Sarbanes and Hoyer campaigns, and since the Sarbanes and Hoyer committees paid for their prorated share of the printing costs, 9/ the Sarbanes and Hoyer Committees were responsible to assure that a proper disclaimer was affixed to the communications indicating that they authorized and paid for them. However since the disclaimers were left off due to a printer's error and since Citizens for Sarbanes and the Hoyer for Congress Committee took steps to correct this situation when they found out about it, we recommend that the matter not be pursued.

CONCLUSION

In sum, although potential violations of the Act may have occurred in this matter we are recommending that the Commission not take action against the parties involved. Democratic Alliance appears to be a state committee which by its actions has unwittingly brought itself under the jurisdication of Federal campaign laws.

The amount of money involved is minimal. Enforcement of the Act

^{2/} It could be argued that if Democratic Alliance is a political committee and the Sarbanes and Hoyer pro rata payments were simply contributions to it the only disclaimer necessary would be one affixed by Democratic Alliance.

is better served by notifying respondents of the consequences of their actions and requesting that they take steps to assure that such activity does not occur in the future.

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The Office of General Counsel recommends that the Commission:

(District 26) violated 2 U.S.C. § 433 and § 434, but take no
further action; 2. find reason to believe that Democratic Alliance (District 26), Citizens for Sarbanes and the Hoyer for Congress Committee violated 2 U.S.C. § 441d, but take no further action;
and, 3. approve and authorize the sending of the attached
letters. Mov. 2, 1982 Charles N. Steele
Date Charles N. Steele General Gounsel
BY: Kenneth A. Gross Associate General Counsel
Attachments 1. Complaint 2. Amendment to Complaint 3. Response from Democratic Alliance 4. Response from Hoyer Committee 5. Response from Sarbanes Committee 6. Letter to Complainant 7. Letter to Respondents
CERTIFICATION
I, Marjorie W. Emmons, Secretary to the Federal Election Commission, hereby certify that the Commission, on November, 1982, by a vote of to , adopted the above recommendation of the General Counsel in MUR 1463.
Voting For the Recommendation:
Voting Against the Recommendation:
Absences or Abstentions (Indicate):

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Date: Secretary of the Commission

Headquarters 9205 Oxon Hill Rd. Ft. Washington, Md. 20744 567-0700, 0701, 0702 ACHMER mocratic Central Committee Delegates 20th District At-Large àpoleon Lechoco **Both District** Rossies Blumenthei August 19, 1982 Charles N. Steele, Esq., Gen. Council Federal Elections Commission 1325 K St., N.W. Washington, D.C. 20463 Dear Mr. Steele: Enclosed herewith is a brochure by a group called Democratic Alliance whose treasurer is James Searles and they have filed reports with the State Board of Elections in Annapolis, Maryland. There are Federal candidates on the brochure (U.S. Senator Sarbanes and U.S. Representative Hoyer) and there appears to be a disclaimer violation because there isn't any Federal Authority Line. It also appears that there is an additional violation because the State candidates who have paid for this through Mr. Searles may have received corporate donations as provided for under Maryland law and many of these candidates may have transferred funds from there own treasurers to Mr. Searles. I understand that corporate donations, the use of which, are prohibited for Federal candidates. Please inform me at your earliest convenience should your Agency take this matter under review for possible-corrective Sincerely yours, Charles S. Blumenthal State of Maryland County of Prince George's Subscribed and sworn to before me, in my presence, this 19th day of August 1982, a Notary Public in and for the County of Prince George's, State of Maryland. My commission expires July 1, 1986. Belsy A. Godbey

Senate Candidate

Reneld Hills

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action.

Chairperson

June White Dillard

Charles S. Blumenthal

pehen A. Armhold orllyn Harrell

House of Delegates Candidates

DEMOCRATIC APLIANCE



COURT HOUSE TEAM



STATE'S ATTORNEY ARTHUR A. MARSHALL, JR.

UNOPPOSED

Arthur Marshall was first

Armur Marshell was first elected State's Attorney for Prince George's County in 1952. In 1973 he received the "Distinguished Service Award" from the National District Attorney's Association, Arthur served as Vice President of the National District. Attorney's Association from 1977-1979

SHERIFF JAMES V. 16A ALUISI

James V. Alursi was elected
Sheriff of Prince George's
County in 1978 after serving 11
years as Deputy Sheriff and
achieving the rank of Captain. In 1980, he received the first "Presidential
Award in the nation for the "Disabled Veterans Vocational Rehabilitation
Program." He earned the "Legion of Vaior" award from the American La
Enforcement Officers' Association in 1978

C. PHILIP NICHOLS, JR.



ORPHAN'S COURT



HEFFRON REGISTER OF WILLS

Calle Mee Heffron was first elected Register of Wills in 1978. Four year earlier she was elected Judge of the Orphens' Court and in 1970 was the first woman appointed to the County Zoning and Tax Appeals Board. A former charman of the Prince George's County Heart Fund, she has also been elected to various Parent-Teacher Association offices during the last 12 years.

Norman L. Pritchett was elected Clerk of the Circuit Court in 1978 after being appointed Clerk in 1975. This year he was a co-recipient of the "National Association of Countes Award" for the Juvenile Court Management Program. He took part in the University of Maryland Court Management Institute in 1978 and last year was program chairman for the Prince George's Board of Trade.

CLERK OF THE COURT NORMAN L 350

PRITCHETT



DEMOCRATIC CENTRAL COMMITTEE VOTE FOR ALL FOUR





26th DISTRICT



BLACKISTONE JR DAVIS ALEXANCER.

UNOPPOSED

IMOPPOSED



AT-LARGE

STATE HOUSE



00

LT. GOVERNOR J. JOSEPH CURRAN ~

J Joseph Curran, Jr., selected as Governor Ham Hughes running mate for Lieutenant Governor, is a

weteran of 20 years in the Manitand State Senate and four years in the House of Delegates. A brother of Baltimore City Councilman Martin (Nike) Currian and son of the late Joseph Curran. Sr., City Council administration floor leader in the administration of Baltimore Mayor William Donald Schaefer. The has been chairman of the Senate Judicial Proceedings Committee for 16 years. He is shown for this distributions and the senate of the known for his quiet persuasion and political courage in combating racial and religious prejudice, the professional gun lobby and special interest groups.



COMPTROLLER LOUIS L. GOLDSTEIN

Louis Goldstein has held the

expert. He served in the Maryland Senate from the University of Maryland Carden Corp. Mr. Goldstein Chester of State of State (Scale Special Corp.) A World War III veteran of the U.S. Manne Corps. Mr. Goldstein received a B.S. degree from that Corps. Mr. Goldstein received a B.S. degree from the University of Maryland Law School. Born and raised in Parce Special Corp. Mr. Goldstein Chester (Special Corp.) Mr. Goldstein Chester (Mr. Goldstei Prince Frederick, Mr. Goldstein is married and has mree

U.S. SENATE



ATTORNEY GENERAL STEPHEN H. SACHS

Stephen H. Sachs was born in Batrimore on January 31, 1934, in 1954, he received a B.A. Degree from Haveford College, won a Fulbright Scholarship to Oxford University, and graduated from Yale Law School in 1960. He was appointed U.S. Attorney for Maryland by President Johnson in 1967, and worked in a private law practice until elected Attorney General in November 1978. He is active in ovic organizations and resides in Batimore with his wife and children. Baltimore with his wife and children.

COUNTY EXECUTIVE



PARRIS **GLENDENING**

resides in University
Park with his wite
Raymond. As a
member of the County Council for eight years he
has recognized experise in fiscal management. An
educational system. He is a former police
commissioner and has fought for more
enforcement and has recognitive more
en coucasional system. He is a normer poince commissioner and has fought for more effective le enforcement and has received an endorsement from the Fraternal Order of Police. His community involvement includes Chamber of Commerce, Kiwanis, Krights of Columbus and Jayoses.



U.S. SENATE PAUL S. **SARBANES**

Senator Paul Sarbanes was elected to the U.S. Senate in 1976. He currently serves on

the Banking, Housing and Urban Affairs Committee, Foreign Relations Committee, and Joint Economic Committee, Previously he served three terms in the U.S. House of Representatives and one term in the Maryland House of Delegates.





26 DISTRICT TEAM

STATE SENATE

FRANK KOMENDA

Senstor Frank Komenda is a Me-long resident of the community comprising the new 20th District eight-year veteran in the General Assembly, he was elected to the House of Delegace in 1904, at there until January 1902, and was appointed to fit the unexpired term of retring Senster Pales for During his term in the Houser Frank served on the Economic Matters Committee and states the Subcommittee on Interest Rates and Unemployment Insurance.

In the Senste, Frank served on the Budget and Taxation Committee, Automated Income Mainte Committee and Joint Committee on Energy. For his service in the 1982 session, Frank was honor the Mental Health Association, the State Fireman's Association and Marlow Heights Elic Club.

Frank has a history of clubs service including Jaycees, Sons of Rely, American Legion, Soard of Chamber of Commisses, Canoer Society, Boys Scouts and PTA.

Frank graduated from St. Dominics, Oxon Hill High School, and George Washington University.

HOUSE OF DELEGATES

VOTE FOR ALL THREE



CHRISTINE M. **JONES**

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Christine Jones serves in the House of Delegates, appointed in January 1982. She has been a Democratic precinct chairman, coordinator and belegate to the 1980 Democratic National Convention.

Chris has been a teacher for sixteen years and traches at Samuel Chase and Clinton Grove Ethmentary. She is active in the Educator's Association and PTA. She is a member of the National Conference eLChristians and Jews, Southern Christian Leedership Conference, Southern Prince George's BPW Club, Detta Sigma Theta and Phi Detta Kappe.

She and her husband, Robert, are members of the Bethiehem Baptist Church and they have a son, Robert, Jr.

AUTHORITY: JAMES SEARLES, TREASURER

SEPTEMBER 14, 1982 DEMOCRATIC PRIMARY





ALLIANCE DEMOCR'ATIC



MARIAN "MIDGE" PATTERSON

Manan (Midge) Patterson is a member of the Democratic Central Committee and served on the Fourth Congressional District Causius to select the 1990 National Convention Delegates. She serves on the Board of Review for the State Department of Health and Mental Hyglene, appointed by the Governor in 1980. Midge, who resides in Temple Hills with her husband, David, is a member of the Leegue of Women Women's Democratic Club, John Hanson Women's Democratic Club, the Women's Democratic Club of Prince George's County, the Women's Political Caucus and Southern Manyland BPW Club.

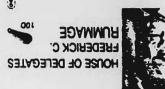


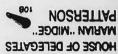
FREDERICK C. RUMMAGE

Fred Rummage was first elected to the House of Delegates in 1966 and is seeking his fifth term. Rummage serves as chairman of the Economic Matters Committee, is a key member of the Ho Leadership and the Rules and Policy Committee the Governor's advisory group. Rummage serveturemen of the County's House Delegation for to 1978 and was a member of the Judiciary

to 1970 each.

As a committee chairman, Rummage sponeors important bits of the Governor's administration, consumer protection issues. He resides in Camp Springs with his wife and children.



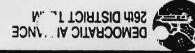














HOXER STENY H.

At age 43, Starry Hoyer is one of Maryland's most energatic and effective political hardwarfs in 1981. Starry was elected to Contract to the Maryland's Fifth District the serves on the House British Grimpe and Chiri Service Committee and House British Committee. A resident is Bertainte, Sterry, as a graduate of the University of Maryland and Georgebon.

U.S. CONGRESS

the state conney, hughes had 55 years of prior state service as a Cerotine County member of the General service as a Cerotine County member of the General Transportation, their record as legislation included the prioresportation, their record as legislation and authorishs of prioresportation, the less successfully sportaced programs had downwr, he has successfully sportaced programs and conserved priores research of the programs are considered to the programs and conserved to the programs and conserved the programs are programs.

Herry Hughes of processing the series of processing government application of integrity government area government and evidence of processing government and evidence of processing the series of pr

HUGHES YARAH



GOVERNOR HARRY HUGHES

Harry Hughes campaigned for gov-ernor in 1978 on a platform empha-sizing restoration of integrity to state government and revitalization state government and revitalization of the state economy. Hughes had 25 years of prior state service as a Caroline County member of the General Assembly and Secretary of the Department of Transportation. His record as legislator included the pioneering of civil rights legislation and authorship of fiscal programs to aid Maryland's poorer areas.

As Governor, he has successfully sponsored programs including the biggest tax relief plan in state annals and crackdowns on drunk drivers and drug abuse.

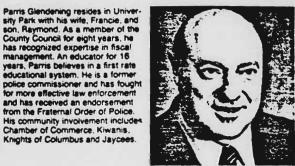


U.S. CONGRESS STENY H. HOYER

Georgetown Law Center. Beforing elected to Congress, Stany served as State Senator for 12 years, four years as Maryland Senate.



- GLENDENING



COUNTY COUNCIL **AMONETT**

A community leader and business-man for over 25 years, Bill Amonett was first elected to the County Council in 1974, was re-elected in 1978, and served as chairman in 1977 and 1979. He also chaired the Council's Budget Committee and the Special Committee on Programs and Services for Youth. Bill is a vel-eran of the U.S. Air Force and a graduate of Strayer College of Ac-countancy. He resides in Brandy-wine with his wife and three daugh-ters. He is a real estate appraiser. ters. He is a real estate appra





26th DISTRICT TEAM



STATE SENATE **KOMENDA**

0





JONES



HOUSE OF DELEGATES _ PATTERSON 108



RUMMAGE 100

VOTE FOR ALL THREE



DEMOCRATIC ALLIANCE 26th DISTRICT

HEADQUARTERS: 6427 Old Branch Avenue Temple Hills, Maryland 20748 449-6700

1205 09 THE BLUMENTHAL FAMILY 519 BARRYMORE DR DXDN HILL, MD 20749

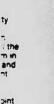
VOTE HUGHES+HOYER+ KOMENDA

AUTHORITY: JAMES SEARLES, TREASURER

TUESDAY, SEPTEMBER 14th



STAT PHOUSE U.S. SENATE



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320



LT. GOVERNOR J. JOSEPH CURRAN, JR.



J. Joseph Curran, Jr., selected as Governor Harry Hughes' running mate for Lieutenant Governor, is a veteran of 20 years in the Marytand State Senate and four years in the House of Delegates. He has been chairman of the Senate Judicial Proceedings Committee for 16 years. He is known for his quiet persuasion and political courage in combating racial and religious prejudice, the professional gun lobby and special interest groups.



ATTORNEY GENERAL STEPHEN H. SACHS UNOPPOSED



Stephen H. Seche wee born in Be more on January 31, 1934. In 195 he graduated from Heverford Col-lege, won a Fulbright Scholarship Oxford University, and graduated from Yale Law School in 1980. He was appointed U.S. Attorney for Maryland by President Johnson in 1967. From 1979 until his election as Attorney General in November, 1978, he was in private law practi in Ballimore. in Baltimore.
He is active in olvic organization:
is a fellow of The American College
of Trial Lawyers, and resides in the
timore with his wife and children.



COMPTROLLER LOUIS L. GOLDSTEIN UNOPPOSED Louis L. Goldstein has held the po-sition of State Comptroller since 1958 and is nationally recognized as a state fiscal expert. He served in the Maryland Senate from 1947-1959. A World War II veteran of the U.S. Marne Corps, Mr. Goldstein received a B.S. degree from Wash-ington College in Chestertown and a J.D. degree from the University of Maryland Law School. Born and raised in Prince Frederick, Mr. Goldstein is married and has three Goldstein is merried and has three



U.S. SENATE PAUL S. **SARBANES**

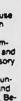


Senetor Paul Serbanes was elected to the U.S. Senete in 1976. He currently serves on the Banking, Housing and Urban Alfaire Committee; Foreign Relations Committee; and Joint Economic Committee. Previously he served three terms in the U.S. House of Representatives and one term in the Maryland House of Delegates.

DEMOCRATIC ALLIANCE



COURT HOUSE



חוחוב-



JAMES V. **ALUISI** SHERIFF



James V. Alursi was elected Sheriff of Prince George's County in 1978 after serving 11 years as Deputy Sheriff and achieving the rank of Captain. In 1980, he received the first 'Presidential Award" in the nation for the Disabled Veterans Vocational Rehabilitation Program. He earned the "Legion of Valor" award from the American Law Enforcement Officers' Association in 1978.



NORMAN L. PRITCHETT **CLERK OF** THE COURT



Norman L. Pritchett was elected Clerk of the Circuit Court in 1978, after being appointed Clerk in 1975. This year, he was a co-recipient of the "National Association of Counties Award" for the Juvenile Court Management Program Last year he was program chairman for the Prince George's Board of Trade.



ARTHUR A. MARSHALL, JR. STATE'S ATTORNEY

Arthur Marshall was first elected State's
Attorney for Prince George's County in 1962.
In 1973 he received the "Distinguished Service
Award" from the National District Attorney's
Association. Arthur served as Vice President
of the National District Attorney's Association



CALLIE MAE HEFFRON REGISTER WILLS UNOPPOSED

Callie Mae Heffron was first elected Register of Wills in 1978. She was elected Judge of the Orphans' Court in 1974 and was the first woman appointed to the County Zoning and Tax Appeals Board in 1970.



ORPHAN'S COURT C. PHILIP NICHOLS, JR. UNOPPOSED

Philip Nichols Jr. was elected Judge of the Orphans' Court in 1978 and designated Chief Judge this year. He is now President of the Maryland Association of Judges of the Orphans' Court.



ORPHAN'S COURT STEVEN I. PLATT UNOPPOSED

Steven I. Platt was first elected Judge of the Orphans' Court in 1978. He has served on the County Human Relations Commission and the Prince George's County Labor Law Revision Task Force.



ORPHAN'S COURT DECATUR W. TROTTER UNOPPOSED

Decatur W. Trotter wa appointed Judge of the Orphans' Court in 1962. He served in the Maryland House of Delegates from 1975-1979 and was Glanardon Maryland House of Delegates. narden May

LT. G

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STATE

FRANK KOMENDA





tor Frank Komenda is a title-long resident of the community prising the new 28th District. An eight-year veteran in the rail Assembly, he was elected to the House of Delegates in , served there until January 1982, and was appointed to fill the pired term of retiring Senator Peter Boziot. During his term in louse, Frank served on the Economic Matters Committee and ad the Subcommittee on Interest Rates and Unemployment

ince.

In Senste, Frank served on the Budget and Taxation littlee, Automated Income Maintenance Committee and Joint nilitee on Energy. For his service in the 1982 session, Frank oncred by the Mental Health Association, the State Fireman's isolation and Meriow Heights Elks Club.

Ink has a history of civic service including Jayoses, Sons of American Legion, Board of Trade, Chamber of Commerce, or Society, Boy Scouts and PTA.

Ink graduated from St. Dominics, Oxon Hill High School, and je Washington University.

HOUSE OF DELEGATES

VOTE FOR FOR ALL THREE



CHRISTINE M. **JONES**

27



Christine Jones serves in the House of Delegates, appointed in Jenuary 1982. She has been a Democratic precinct chairman, coordinator and delegate to the 1980 Democratic National Convention.

Chris has been a teacher for sixteen years and teaches at Samuel Chase and Clinton Grove Elementary. She is active in the Educator's Association and PTA. She is a member of the National Conference of Christians and Jews, Southern Christian Leadership Conference, Southern Prince George's BPW Club, Detta Sigma-Theta and Phi Delta Kappa. She and her husband, Robert, are members of the Bethlehem Baptist Church and they have a son, Robert, Jr.



MARIAN "MIDGE" PATTERSON



Marian (Midge) Patterson is a member of the Democratic Central Committee and served on the Fourth Congressional District Caucus to select the 1980 National Convention Delegates. She serves on the Board of Review for the State Department of Health and Mental Hygiene, appointed by the Governor in 1980, and became familiar with state health issues. Midge, who resides in Temple Hills with her husband, David, is a member of the League of Women Voters, Oxon Hill Democratic Club, John Hanson Women's Democratic Club of Prince George's County, the Women's Political Caucus and Southern Maryland BPW Club.



FREDERICK C. RUMMAGE



Fred Rummage was first elected to the House of Delegates in 1966 and is seeking his fifth term. Rummage serves as chairman of the Economic Matters Cor mittee, is a key member of the House leadership and the Rules and Policy Committee and the Governor's advisory

group.
Rummage served as chairman of the Country's House Delegation from 1974 to 1978 and was a member of the Judiciary Committee. Before that he served on many committees including the Ways and Means Committee.
As a committee chairman, Rummage sponsors important bills of the Governor's administration, often consumer protection issues. He resides in Camp Springs with his wife and children.

DEMOCRATIC ALLIANCE





Gloria Lawlah resides in Hillcrest Heights. She serves as Officer of the Southern Prince George's Coalition and is an Officer of the County Branch NAACP and precinct chairperson of Election District 06.



CENTRAL COMMITTEE

PHELPS

VOTE FOR TWO

Bessie Phelps was a charter member of the Oxon Hill Democratic Club and served as its Oxon his bemotratic color and served as in President for four years. She is a past president of the Ladies Auxiliary of the Oxon Hill Fire Department, and is active in community groups. She is a life-time resident of Oxon Hill.



LAWLAH

AT-LARGE



ALEXANDER



IAMES B BLACKISTONE JR. UNOPPOSED



MARY R. DAVIS UNOPPOSED



DAWSON UNOPPOSED



HARRIGAN 20A



JOANNE L O'BRIEN



WALDERRAMA



17







HUGHES HOYER KOMENDA GLENDENING





STATE SENATE FRANK KOMENDA



HOUSE OF DELEGATES CHRISTINE M. JONES





HOUSE OF DELEGATES MARIAN "MIDGE" PATTERSON







SFRACKMENT II

C. # 843 = 82 SEP10 P1: 06

9205 Oxon Hill Rd. Ft. Washington, Md. 20744 567-0700, 0701, 0702

Senate Candidate Charles S. Blumenthal

House of Delegates Candidates Stpehen A. Armhold Marilyn Harrell Renald Hill

September 9, 1982

Democratic Central Committee Delegates 28th District At-Large Napoleon Lechooo

26th District Rossice Sigmenthal

Mr. Steven Barndollar Federal Elections Commission 1325 K St., N.W. Washington, D.C. 20463

Dear Mr. Barndollar:

Enclosed herewith is the latest missive from the DEMOCRATIC ALLIANCE whose Treasurer is James Searles. You will note that again there appears to be defective Federal Disclaimer on the back of the Voting Guide.

Please, also, note that the Bulk Rate Postage Permit is paid for by the DEMOCRATIC ALLIANCE and under U.S. Postal Regulations the Permit holder is required to pay for the entire cost of the postage. Here again is a possible co-mingling of corporate funds and a potential violation of the Federal statutes.

Should you require any additional information or if I can be of additional service to you, please do not hesitate to call upon me.

Sincerely yours

Charles S. Blumenthal

State of Maryland)
Counof Prince George's) ss.

Subscribed and sworn to before me, in my presence, this 9th day of September 1982, a Notary Public in and for the County of Prince George's, State of Maryland.
My commission expires July 1, 1986.

Notary Aublic

Chairperson
June White Dillard

-

Treasurer Betsy A. Godbey 8

UVERNOR ARRY **IUGHES**

LT. GOVERNOR J. JOSEPH CURRAN JR.

S. SENATE WL S. ARBANES A

U.S. CONGRESS STENY H. HOYER 5th CD Only

IMPTROLLER UIS L OLDSTEIN MOCRATIC MINEE

ATTORNEY GENERAL STEPHEN H. SACHS DEMOCRATIC NOMINEE



GENERAL ASSEMBLY

TATE SENATE ANK J. **OMENDA**

2



JUSE OF DELEGATES IRISTINE M. **JNES**

HOUSE OF DELEGATES MARIAN L. PATTERSON 108

HOUSE OF DELEGATES FREDERICK CHARLES RUMMAGE



PARRIS GLENDENING

COUNTY COUNCIL

CUUITI LALUUIITE

WILLIAM B. **AMONETT**



COURT HOUSE

SHERIFF

CLERK OF

STATE'S

ATTORNEY

REGISTER

OF WILLS

THE COURT

JAMES V. ALUISI

> NORMAN L PRITCHETT

ARTHUR A. MARSHALL JR. DEMOCRATIC NOMINEE

CALLIE MAE HEFFRON

ORPHAN'S COURT

C PHILIP **NICHOLS**

STEVEN L PLATT DEMOCRATIC NOMINEES

DECATUR W. TROTTER

CENTRAL COMMITTEE

GLORIA LAWLAH



BESSIE A. PHELPS

JOANNE L. O'BRIEN

AT-LARGE

GARY R ALEXANDER JAMES B

BLACKSTONE JR

DAWSON **DEMOCRATIC MON**

DEMOCRATIC HOMINEE MARY R



LINE A

HUGHES & CURRAN

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JONES **AMONETT**

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DEMOCRATIC ALLIANCE



FOR QUICK ACCURATE VOTING - FOLLOW CHART

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LINE B	108	198	21B	23B				
LINE C	7C	12C	15C	23C				
LINE D	10D							

VOTE HUGHES-HOYER-KOMENDA-GLENDENING

AUTHORITY: JAMES SEARLES, TREASURER HOVED FOR CONICRECE IMMITANT I CARMER IR

OFFICIAL DEMOCRATIC SA

4th Congressional District — 26th Legislative District

PRIMARY ELECTION Tuesday, Sept. 14, 1982

DEMOCRATIC





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OCRATIC SAMPLE BALLOT

4th Congressional District — 26th Legislative District



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PRINCE GEORGE'S COUNTY, MD. Polls Open 7 a.m. to 8 p.m.

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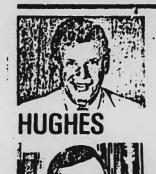
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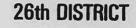
School Board Districts 2 & 8

26th LEGISLATIVE DISTRICT

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)A	JONES	21B	VALDERRAMA	15C	PRITCHETT	
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JA	HARRIGAN				LINE	
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DEMOCRATIC ALLIANCE SAMPLE BALLOT













DEMOCRATIC ALLIANCE



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LINE B	10B	19B	21B	23B			
LINE C	7C	12C	15C	23C			
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HOYER

DEMOCRATIC ALLIANCE

26th LEGISLATIVE DISTRICT OFFICIAL VOTING MACHINE GUIDE



TURN TO BACK PAGE FOR EASY VOTING GUIDE

HEADQUARTERS:

8427 Old Branch Avenue Temple Hills, Maryland 20748 449-6700 James Searles, Treasurer

65 : Fd 01438 S.

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A TACHMENT III

GCC# 8470

6427 Old Branch Avenue 2 SEP 15 All: 58
Temple Hills, Maryland 20746
September 13, 1982

P2:0

Dwayne Brown, Esquire Federal Elections Commission Franklin Square Building 1325 K Street N.W. Washington, DC 20463

Dear Mr. Brown,

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I am writing in response to recent allegations made to the Federal Elections Commission regarding the misuse of authority lines on recently printed 26th District Alliance brochures.

As you may know, there was absolutely no comingling of federal and state funds used in the printing of these brochures, as suggested by Mr. Blumenthal. Congressman Hoyer paid separately for his prorated portion of the brochure and his check came directly from the Hoyer for Congress Committee and was paid directly to the printer.

Inadvertently, the literature only contained a by authority line for the 26th District Democratic Alliance. When contacted about this, the printer began printing the Hoyer (and Sarbanes) by authority lines on the remaining literature of the campaign.

. Thank you for your interest in this matter and I hope this adequately addresses your concerns.

Sincerely

James Searles, Treasurer

25th District Democratic Alliance

JS/j1j

ATTACHMENTIN

DOUGLAS M. BREGMAN, P.A.

ATTORNEY AT LAW
THE AIR RIGHTS BUILDING
7315 WISCONSIN AVENUE.
SUITE 800 WEST
BETHESDA. MARYLAND 20814

TELEPHONE (301) 656-2707

PRINCE GEORGE'S COUNTY OFFICE
10210 GREENBELT ROAD
SUITE 720
SEABROOK/MARYLAND 20001

September 10,-1982

85

Duane Brown, Esq.
General Counsel's Office of
Federal Election Commission
Washington, D.C. 20463

RE: MUR 1463

Democratic Alliance Brochure Complaint

Dear Mr. Brown:

DOUGLAS M. BREGMAN .

LAURENCE H BERBERT .

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ADMITTED TO PRACTICE IN MD. D.C.

I am the attorney who has been asked to represent Steny Hoyer regarding a complaint filed by Charles Blumental arising out of a brochure printed and circulated by the Democratic Alliance. A letter from Steny Hoyer's Campaign Committee authorizing me to represent the Congressman in this matter is being forwarded to your office under separate cover. It also authorizes me to receive any notifications and other communications from the Commission pertaining to this case.

First, I would like to address the allegation that there may be co-mingling of funds from monies donated by corporations. This is not true in Mr. Hoyer's case. Mr. Hoyer's campaign has never accepted corporate donations. Additionally, there has been no co-mingling of funds in this matter either. In fact, Mr. Hoyer's campaign committee paid for its portion of the printing costs of this brochure with separate checks from its campaign money directly to the printer for the material in question.

Secondly, Mr. Blumenthal's charge that the Federal candidates on the brochure failed to have any Federal Authority Line printed on their brochures is unfortunately true. This line being deleted from the brochures was due to printer inadvertence. Before the brochure was printed it

Page Two was noticed by the campaign staff that the line was left off. The printer was immediately notified of the error. When the brochure came out the Authority Line was still not there. Publication was halted immediately. All the brochures now being distributed have the Authority Line included. The printer has blamed the proofreader for the error and vice versa. The Committee is now taking every precaution to not let this type of incident occur again. I would ask that the Federal Election Commission take into consideration the information which I have outlined above. I have enclosed a sworn statement by Mr. William I. Garner, Jr., Treasurer for Steny Hoyer's Campaign, which includes verification of all of the statements made above. I sincerely believe that there is no reason to process further the complaint filed by Mr. Blumenthal. Accordingly, I would ask that the Commission close the file on this matter. If your office requires any additional information or would like to discuss this matter with my office, please feel free to contact me. Sincerely yours, DMB:1sq Enclosures

STATE OF MARYLAND COUNTY OF PRINCE GEORGE'S

- I, WILLIAM I. GARNER, JR., Treasurer for Hoyer for Congress Committee, do solemnly declare and affirm under the penalties of perjury that the following facts and information are true to the best of my knowledge, information and belief:
- 1. There has been no co-mingling of funds from monies donated by corporations to Mr. Hoyer's campaign.

 I have been the treasurer for the Committee since the beginning and I can verify that there has been no co-mingling of funds from donations from corportaions to Mr. Hoyer's campaign.
- 2. Mr. Hoyer's campaign committee paid for its portion of the printing costs of the brochure printed by the Democratic Alliance with separate checks from its campaign money directly to the printer for the material in question. I, personally, wrote the checks to pay the printer directly for Mr. Hoyer's portion of the brochure. The campaign office has the cancelled checks as verification.
- 3. The Federal Authority Line was inadvertently left off of the Democratic Alliance brochure and was not done intentionally. The brochure was printed without the Authority Line by mistake. I have advised all of the campaign staff of this oversight and have taken every precaution to be sure that this type of incident does not occur again.
- 4. As Treasurer of the Hoyer campaign I can verify that the campaign has been run strictly under the

guidelines set up by the FEC and wherever there has been a question as to requirements or legality, we have contacted the appropriate source to be sure that we have stayed within the guidelines and the law.

5. I believe that the Commission should take all of this information into consideration and find that there is no cause to process the complaint of Charles . Blumenthal any further.

WILLIAM I. GARNER, JR. Treasurer for the Steny Hoyer for Congress Campaign

Date: 9/9/82 William I. Barry fr

ATTACHMENT VOS RECEIVED AT THE PED Gal 86 86

VENABLE, BAETJER AND HOWARD OCI 15 - 2: 20

ATTORNEYS AT LAW

A PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS

1800 MERCANTILE BANK & TRUST BUILDING

2 HOPKINS PLAZA

BALTIMORE, MARYLAND 21201 (301) 244-7400

WASHINGTON, D. C. OFFICE VENABLE, BAETJER, HOWARD & CIVILETTI

SUITE 704 ISOI PENNSYLVANIA AVENUE, N. W. WASHINGTON, D. C. 20004

COUNSEL
JOHN HENRY LEWIN
NORWOOD & ORRICK
RICHARD W. EMORY
WILBUR E. SIMMONS, JR.
PARTNER EMERICA
JOSEPH FRANCE

MAR STUL OPPENMEIMER TERRY F MALL CRAIG E. SMITH THOMAS S. MARTIN S SRYSON L. COOK CHARLES M. KERR SCHSON E. LEGG ROSERT C. AMES NELL S. SYRACHAN RICHARD L. WASSERMAN

(202) 763-4300

*ADMITTED IN DISTRICT OF COLUMBIA-NOT ADMITTED IN MARYLAND

244-7544

October 13, 1982

LAWRENCE J. MERWIN
JOHN W. BENEFLEN
BARBARA E. SCHLAFF
FREDRIC A. PRESS
RONALD S. SHEFF
JAMER H. ARCHIBALD
CONSTANCE M. BAKER
STEMART WEBS. JR.
GEORGE W. JOHNSTON
F. DUGLEY STAPLES, JR.
EDWARD L. WENDER
DAVID M. FLEISMBAN
GEORGE W. JOHNSTON
JANA HOWARD
MARGARET LEE QUINN
JEAN E. RILBATRICK
SANA F. SHYABEL
VICRI L. HAWKINS
STEMAR L. OWEN
PETER P. BARVIS
WILLIAM M. PITERSTRICK, JR.
JEFFREY R. ARTES
RENNETM M. PITERSTRICK, JR.
JEFFREY R. ARTES
RENNETM R. HOFFMAN
SHIGHD E. KENNEY
PYLLIS COLE FRIEDMAN
FRANK L. HOLLMAN
ABSE GAUTH LOWELL
SRUCE R. SHECTOR
ELLEN S. MALKER
JOHN M. MORRIES, JR.
EARL L. METHER
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EDMUMD P. BARBARBE, JR.
ARTHUR W. MARHEN, JR. P. C.
ROCKEY W. THOMAS, P. C.
A SAMUKI, COOR, P. S.
ROCKEY R. BAIR, P. S.
PACCUES T. BEMINDER, P. C.
CHARLES S. REEVES, JR.
WILLIAM J. MEGASTHY, P. C.
RUSSELL R. RENO, JR. R. C.
THOMAS P. PERKINS TIL, P. C.
SENAAMIN R. GIVILETY, P. C.
GENALD M. RATZ, P. C.
LI EZ MARBURY
STUART N. ROME, P. C.
VAN LELVEN STEMAT, R. C.
LANDRINGE S. WESCOTT, P. C.
QEONDE C. BOUN, JR., P. C.
ALAN D. YARBRO
NOBLET A. SHELTON
JACOB L. PRIVOLE
HARRY D. SHAPIRO
EVALUE MARBURY
TRANCES THOMAS COLEMAN, JR.
THOMAS J. RENNEY, JR.
N. PETER LARRAU
DOUGLAS D. CONNAM, JR.
HARVEY R. CLAPP, IE
SENJAMIN ROSENSERS
ROCKET S. SMITH
JAMES D. WRIGHT
JAMES D. WRIGHT
JAMES D. WRIGHT

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CERTIFIED MAIL/RETURN RECEIPT REQUESTED

Kenneth A. Gross, Esquire Associate General Counsel Federal Election Commission Washington, D. C. 20463

> RE: MUR 1463

Dear Mr. Gross:

This letter is written in response to your letter of September 24, 1982, advising me, as treasurer of Citizens for Sarbanes (the "Committee"), of the above referenced Complaint, and is intended to serve as the Committee's response.

As best we can determine from the materials you sent to me, the brochure, to which reference is made in Mr. Blumenthal's complaint, was a tabloid publication paid for by a Maryland state campaign committee known as the "District 26 Democratic Alliance," which is registered, in accordance with the Maryland law, as a campaign committee for State Democratic candidates in the 26th Legislative District of Prince George's County, Maryland, having as its treasurer James Searles of 6427 Old Branch Avenue, Temple Hills, Maryland 20748. To the best of our knowledge, the facts relevant to this publication and the Sarbanes' Committee are as follows:

Kenneth A. Gross, Esquire October 13, 1982 Page Two In late July - early August, 1982, the Sarbanes Committee was advised that the campaign committees of seven Democratic State Senatorial candidates in Prince George's County were contemplating publications to be used in each of these seven legislative districts on behalf of slates of candidates at the local, county, state, and federal levels. The seven state campaign committees were prepared to include references to Senator Sarbanes in these publications. Discussions were held, and, on or about August 2, 1982, it was agreed that the proportionate share of the cost of these publications allocable to the Sarbanes campaign would be \$700 per district. A copy of the letter of that date from John McDonough, campaign manager of Congressman Hoyer's congressional campaign, to the Sarbanes' Committee, reflecting that agreement is attached hereto as Exhibit 1. In accordance with that agreement, our Committee, on August 16, 1982, issued seven checks (nos. 1112-1118) to the treasurers of each of the seven committees to reimburse them for the share of these expenses allocable to Senator Sarbanes. Copies of six of the cancelled checks are attached hereto as Exhibit 2. The seventh cancelled check, no. 1116, payable to the District 25 Democratic Alliance, has not yet been returned to the Committee by our bank. These seven payments were reported as disbursements in our FEC report dated September 2, 1982, on Schedule B, at page 3 of 9. 00 In each of the seven districts a tabloid, similar in format to the one attached to Mr. Blumenthal's complaint, was published and distributed prior to the Maryland primary election, and, so far as we have been able to determine, the tabloi's utilized in each district carried the authority line of the treasurer for the state senatorial campaign committee in each district. 4. It is also our understanding that, after Mr. Blumenthal made public the filing of his complaint, and because of the uncertainty of federal requirements for disclaimers on publications of this kind, the subsequent "door-knocking literature," and sample ballot publications published by these state committees did carry the authority lines of the Hoyer and Sarbanes federal campaign committees, as well as the authority lines of the respective treasurers of the seven state senatorial campaign committees.

Kenneth A. Gross, Esquire
October 13, 1982
Page Three

As we understood to Election Campaign Act of 197
FEC regulations, both of Mr. this tabloid publication are

A. Under 11 C.F.R where a state or local canding pays for campaign materials for federal office, such a paragram a "contribution" or an "expendent although the cost of suffederal candidate is to be paragram."

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As we understood the requirements of the Federal Election Campaign Act of 1971, as amended, and the applicable FEC regulations, both of Mr. Blumenthal's complaints about this tabloid publication are without foundation:

- Under 11 C.F.R. §§ 100.7(a) (16) and 100.8(a) (17). where a state or local candidate, or his authorized committee, pays for campaign materials which make reference to a candidate for federal office, such a payment does not constitute either a "contribution" or an "expenditure" within the meaning of the Act, although the cost of such a payment allocable to the federal candidate is to be paid out of contributions subject to the limitations and prohibitions of the Act. Even in that instance, however, where the federal candidate reimburses the state candidate for that allocable share, out of funds from the federal candidate's committee, the requirements of the Act are met, and there can be no violation of the Act and the applicable regulation. Consequently, there simply is no basis for Mr. Blumenthal's suggestion that the Sarbanes campaign in some fashion benefitted from corporate contributions in violation of the Act, since we reimbursed, out of our Committee's funds, each of these state committees for our allocable share of the costs they incurred.
- The federal disclaimer provision to which Mr. Blumenthal apparently refers is 11 C.F.R. § 110.11. First, it should be noted that the provision in question applies to "expenditures," and, as stated above, publications by a state candidate are not "expenditures," as that term is defined in the regulations. Second, the tabloid in question did clearly identify the state campaign committees which paid for these 'tabloids by carrying the authority lines of their respective treasurers, as required by state law. Consequently, even if § 110.11 is applicable, the disclaimer requirement of § 110.11 (a) (1) (iv) has been satisfied. Nonetheless, our Committee is now requiring state committees, which publish similar literature and which we reimburse for our allocable share, to include a federal disclaimer for our Committee as well as their state authority line, and we will continue to do so, if the Commission believes that to be the better practice. Quite frankly, however, appending multiple authority line/disclamers to literature of this kind may hinder rather than help the underlying purpose of Section 110.11, which is "to give the reader ... adequate notice of the identity of persons who paid for or who authorized the communication."

Kenneth A. Gross, Esquire October 13, 1982 Page Four

Please let me know, at the address and telephone number set forth on the letterhead, if our Committee can provide any further information you require in considering this complaint.

Very truly yours

Charles M. Kerr

Treasurer, Citizens for Sarbanes

CMK: rmc

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Enclosure



HOYMEN for Congress

eadquarters

101 Corporate Drive

1ctro-Plex—Suite 180

1ndover, Maryland 20785

19-8484

August 2, 1982

EXHIBIT 1

Mr. Peter Marudis Citizens for Sarbanes 3240 Greenmount Avenue Baltimore, MD 21218

Dear Peter:

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As per our conversations, please find the name and address of each of the individual campaign treasurers for each Senator's legis-lative ticket in Prince George's County. As per our agreement, please have your treasurer make a transfer of funds of seven hundred dollars (\$700.00) per District for Sarbanes' participation in the tabloid mailing, door knocking literature, sample ballot mailing, and sample ballot on election day.

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If you have any questions, contact me at 459-8484. It would be best to send all seven checks to my attention at: Hoyer for Congress, 8401 Corporate Drive, Metro-Plex-Suite 180, Landover, MD 20785.

Sincerely,

John McDonough

JM:br encl.

DEMOCRATIC ALLIANCE

DISTRICT

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College Park, Md. 20740 935-5093

(Timothy Lynch Treasure

22 5707 East West Hwy.

Riverdale, Md. 20737

779-2700

Linda Thornberry Treasures

23 14300 Gallant Fox Lane
Bowie, Maryland 20715
Nancy, O'Brien, Treasurers

2455611 A Landover Road

Landover, Md. 20784

Norma Lindsey, Treasurer

Capitol Heights, Md. 20027
420-7050
Joseph Italiano, Treasurer

Temple Hills, Md. 20748
449-6700
Vames Searle reasurer

27 P.O. Box 218

Clinton, Md. 20735

868-5550
(Walter Meinhardt, Treasurer (Russell Butler - contact person)

County Executive

6222 Branch Avenue
Camp Springs, Md. 20748
423-6624
Beltway Plaza Mall
6212 Greenbelt Road
Greenbelt, Md. 20770
474-3476
Hemey Machan Transacture

EXHIBIT 2 CITIZENS OR SARBANES 1112 BALTIMORE, MD 21204 7-41/520 uct 1 Tenothy Lynch, Treas \$ 700.00 PAYTOTHE MERCANTILE-SAFE DEPOSIT

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P. O. Box 10644

BALTIMORE, MD 21204

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CITIZENS FOR SARBANES

P. O. Box 10644

BALTIMORE MD 21204

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August 16, 1982

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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

Charles S. Blumenthal 9205 Oxon Hill Road Fort Washington, Maryland 20744

Re: MUR 1463

Dear Mr. Blumenthal:

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This is in reference to the complaint you filed with the Commission on August 19, 1982 concerning a tabloid and sample ballot distributed by Democratic Alliance (District 26).

After conducting an investigation in this matter, the Commission determined there was reason to believe that Democratic Alliance (25th District) violated 2 U.S.C. § 433, § 434, and § 44ld, that Citizens for Sarbanes violated 2 U.S.C. § 44ld, and that the Hoyer for Congress Committee violated 2 U.S.C. § 44ld. However, after considering the circumstances of this matter the Commission determined to take no further action and close its file. The Federal Election Campaign Act allows a complainant to seek judicial review of the Commission's dismissal of this action. See 2 U.S.C. § 437g(a)(8).

The file number in this matter is MUR 1463. If you have any questions, please contact Duane A. Brown, the attorney assigned to this matter, at (202)523-5071.

Sincerely,

Charles N. Steele General Counsel

BY:

Kenneth A. Gross Associate General Counsel





FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

James Searles, Treasurer Democratic Alliance (26th District) 6427 Old Branch Avenue Temple Hills, Maryland 20748

Re: MUR 1463

Dear Mr. Searles:

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On November , 1982, the Commission found reason to believe that your committee had violated 2 U.S.C. § 433, § 434, and § 441d, provisions of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above referenced MUR. However, after considering the circumstances of this matter, the Commission has determined to take no further action and close its file as it pertains to you. The file will be made part of the public record within 30 days. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

The Commission reminds you, however, that the activity of your committee in the federal election process brings it under the jurisdiction of the Act and subjects it to registering and reporting with the Commission pursuant to 2 U.S.C. § 433 and § 434. Further, your committee would be subject to all of the other provisions of the Act including the contribution limitations and prohibitions set forth in 2 U.S.C. § 441a. You are also reminded that pursuant to 2 U.S.C. § 441d any communication expressly advocating the election or defeat of a federal candidate must contain a notice indicating who paid for the communication and whether it was authorized by the candidate. You should take immediate steps to insure that activity which is in violation of the Act does not occur in the future.

James Searles Page Two

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If you have any questions, please direct them to Duane A. Brown at (202)523-5071.

Sincerely,



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

Charles M. Kerr, Treasurer Citizens for Sarbanes 1800 Mercantile Bank & Trust Building 2 Hopkins Plaza Baltimore, Maryland 21201

Re: MUR 1463

Dear Mr. Kerr:

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On November , 1982, the Commission found reason to believe that your committee had violated 2 U.S.C. § 441d, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above referenced MUR. However, after considering the circumstances of this matter, the Commission has determined to take no further action and close its file as it pertains to you. The file will be made part of the public record within 30 days after this matter has been closed with respect to all other respondents involved. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

The Commission reminds you that pursuant to 2 U.S.C. § 441d any communication expressly advocating the election or defeat of a federal candidate must contain a notice indicating who paid for the communication and whether it was authorized by the candidate. You should take immediate steps to insure that activity which is in violation of the Act does not occur in the future.

If you have any questions, please direct them to Duane A. Brown at (202)523-5071.

Sincerely,



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

Douglas M. Bregman The Air Rights Building 7315 Wisconsin Avenue Suite 800 West Bethesda, Maryland 20814

Re: MUR 1463

Dear Mr. Bregman:

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On November , 1982, the Commission found reason to believe that your client the Citizens for Hoyer Committee, had violated 2 U.S.C. § 441d, a provision of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above referenced MUR. However, after considering the circumstances of this matter, the Commission has determined to take no further action and close its file as it pertains to you. The file will be made part of the public record within 30 days after this matter has been closed with respect to all other respondents involved. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

The Commission reminds you that pursuant to 2 U.S.C. § 441d any communication expressly advocating the election or defeat of a federal candidate must contain a notice indicating who paid for the communication and whether it was authorized by the candidate. You should take immediate steps to insure that activity which is in violation of the Act does not occur in the future.

If you have any questions, please direct them to Duane A. Brown at (202)523-5071.

Sincerely,



October 28, 1982

MEMORANDUM TO: Marjorie W. Emmons

FROM: George Demougeot & D

SUBJECT: MUR 1463 - Expedited

Please have the attached First General Counsel's Report distributed to the Commission on pink paper per expedited procedures. Thank you.

Attachment

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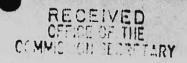
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FEDERAL ELECTION COMMISSION

WASHINGTON D.C. 20463

82 OCT 28 A 9: 49

October 28, 1982

MEMORANDUM TO: Marjorie Emmons

FROM:

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George Demougeot

SUBJECT:

MUR 1463 - First G.C. Report

Please have the above mentioned Report withdrawn from circulation. Thank you.



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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM TO: CHARLES STEELE

FROM: MARJORIE W. EMMONS

OFFICE OF THE SECRETARY TO THE COMMISSION

we

DATE: OCTOBER 27, 1982

SUBJECT: ADDITIONAL OBJECTION - MUR 1463 First

General Counsel's Report dated

October 26, 1982; Received in OCS,

19-26-82, 11:56

You were notified previously of an objection by Commissioner Reiche.

Commissioner Aikens submitted an additional objection at 4:31, October 27, 1982.

This matter will be discussed in executive session on Tuesday, November 2, 1982.



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

October 28, 1982

MEMORANDUM TO: Marjorie Emmons

FROM: George Demougeot

SUBJECT: MUR 1463 - First G.C. Report

Please have the above mentioned Report withdrawn from circulation. Thank you.



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

MEMORANDUM TO:

CHARLES N. STEELE

GENERAL COUNSEL

FROM:

MARJORIE W. EMMONS/JODY C. RANSOM JCM

DATE:

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OCTOBER 27, 1982

SUBJECT:

OBJECTION - MUR 1463 First General

Counsel's Report dated October 26, 1982,

Received in OCS, 10-26-82, 11:56

The above-named report was circulated to the Commission at 4:00, October 26, 1982 on a 24 hour no-objection basis.

Commissioner Reiche submitted an objection at 11:31, October 27, 1982.

This matter will be placed on the Executive Session Agenda for Tuesday, November 2, 1982.



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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM TO: CHARLES STEELE

MARJORIE W. EMMONS/JODY C. RANSOM FROM:

OFFICE OF THE SECRETARY TO THE COMMISSION

OCTOBER 27, 1982 DATE:

ADDITIONAL OBJECTION - MUR 1466 First General SUBJECT:

Counsel's Report dated October 25, 1982;

Received in OCS, 10-25-82, 12:26

You were notified previously of an objection by Commissioner Reiche.

Commissioner Aikens submitted an additional objection at 11:51, October 27, 1982.

This matter will be discussed in executive session on Tuesday, November 2, 1982.



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

CMN

82 0CT 26 All: 56

October 26, 1982

MEMORANDUM TO: Marjorie W. Emmons

FROM: George Demougeot &D

SUBJECT: MUR 1463

Please have the attached First General Counsel's Report distributed to the Commission on a 24 hour no-objection basis. Thank you.

Attachment

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RECEIVED AT THE FEC GCC # 8782

VENABLE, BAETJER AND HOWARD 82 00127 PI2: 23

ATTORNEYS AT LAW

A PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS 1800 MERCANTILE BANK & TRUST BUILDING

EDMUND P. DAMORIDGE, JR.
ARTHUR W. MACHEN, JR. P. C.
ROBERT M. THOMAS P. C.
A. SAMUEL COOK, P. C.
A. SAMUEL COOK, P. C.
JACOUES Y. SCHLENGER, P. C.
JACOUES Y. SCHLENGER, P. C.
CHARLES B. REEVES, JR.
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RUSSELL B. RECRY, P. C.
C. VAN LEUVEN STEWARY, P. C.
LURE MARSUEY
TUARY H. ROME, P. C.
C. VAN LEUVEN STEWARY, R. C.
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N. PETER LAREAU
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SENJAMIN ROSENBERG
ROBERT G. SHITM
JAMES D. WHIGHT
ALEKANDER I. LEWIS, IIX

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MAR STUL OPPENHEIMER TERRY F. HALL CRAIS E. SMITH THOMAS S. MARTIN S ERYSON L. COOR CHARLES M. RERR SENSON E. LEGG ROSERT G. AMES NELL S. STRACHAN RICHARD L. WASSERMAN

COUNSEL
JOHN HENRY LEWIN
HORWOOD B. ORRICK
RICHARO W. EMORY
WILBUR E. SIMMONS, JR.
PARTNER EMERTINE
JOSEPH FRANCE

RICHARD M. VENABLE (1839-1910) EDWIN G. BAETJER (1896-1945) CHARLES McH. HOWARD (1870-1942)

2 HOPKINS PLAZA BALTIMORE, MARYLAND 21201 (301) 244-7400

WASHINGTON, D. C. OFFICE VENABLE, BAETJER, HOWARD & CIVILETTI **SUITE 704** 1301 PENNSYLVANIA AVENUE, N. W. WASHINGTON, D. C. 20004 (202) 783-4300

*ADMITTED IN DISTRICT OF COLUMBIA-NOT ADMITTED IN MARYLAND

WRITER'S DIRECT NUMBER IS

244-7544

October 22, 1982

LAWRENCE J. MERWIN
JOHN W. SCHEFLEN
SARRA E. SCHLAFF
PREDRIC A. PRESS
ROMALS E. SHEFF
JAMES R. ARCHISALD
CONSTRUCE H. SAKER
O. STEWARY WESS, JR.
GEORGE W. JOHNSTON
P. DUDLEY STAPLES, IS.
EDWARD L. WENGER
DAVID R. FLEISHMAN
MICHELL WOLKIN
HARBARET LEE OUHN
MITCHELL HOLKIN
JEAN E. RILIMATRICE
VICKI L. HAWRINS
STEPMEN L. OWEN
RETER P. PARVIS
WILLIAM R. FITEMARICK, JR.
JEFFREY R. AFRES
RENNET M. HOFFMAN
SRIGID E. KENNEY
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PRANK L. ROLLMAN
ASSE DAVID LOWELL®
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JOHN H. MORRIS, JR.
EARL L. METHENY
LESLIE A. VIAL
MAURICE SASKIN®

M. LUCINDA MOTSKO RICHARD J. BAFRANEK ROBERT A. RAPP ANN N. BOSSE DAVID B. ABRAMOFF DAVID B. ABRAMOFF
JACR L. HARNEY
CAROL E. GREENFELD
JOAN FISHBEIN FELDMAN
CHARITY BCOTT
PETER B. SAUCIER
ELLYN L. BROWN
CHRISTOPHER R. MELLOTT
CYNTHIA ANN ROBS
CHARLES J. NASIT
CHRISTOPHER J. FRITZ CYNTHIA ANN MOSS
CHARLES J. NAST!
CHRISTOPHER J. FRITZ
PETER E. KEITH
MARIANNE SCHMITM
MATHALEEN MORRIS MODONALO
CYNTHIA MEYERS HAMN
YARROV S. NEUSERGER
MITCHELL W. SHAPPRO
JOHN S. WAYSHIN, X.
ELIZABETH R. HUGHES
JAMES A. OURBAR
RONALD W. TAYLOR
STEPHEN P. SIBSEE
ALISON O. ROHLER
RAUL D. SHELTON
WILLIAM T. FITZGERALD, JR.
STEPHEN P. CARNEY
FRANCIS R. LAWS FRANCIS R. LAWS

CERTIFIED MAIL/RETURN RECEIPT REQUESTED

Kenneth A. Gross, Esquire Associate General Counsel Federal Election Commission Washington, D. C. 20463

> Re: MUR 1463

Dear Mr. Gross:

Supplementing my letter to you of October 13, 1982, with regard to the above-referenced complaint, enclosed please find a copy of the Sarbanes Committee's check no. 1116 payable to the District 25 Democratic Alliance. The check was deposited by the District 25 committee and has now cleared our bank, as you will note from the reverse side of the copy. Reference to this check is made at paragraph 2, page 2 of my October 13th letter.

Please let me know if I can be of further assistance with regard to this matter.

Charles M. Kerr

Treasurer, Citizens for Sarbanes

CMK: km Enclosure

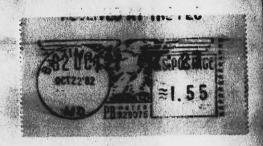
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CITIZENS FOR SARBANES 1116 P. O. Box 10644 Acciance District 25, Joseph Italiano, 18 BALTIMORE, MD 21204 PAYTOTHE ORDER OF . 100 DOLLARS ERCANTILE-SAFE DEPOSIT TRUST COMPANY 03 FOR . 00700000 #*00001116# • #:052000618#: C 10 8

VENABLE, BARTURR AND HOWARD

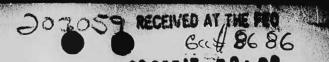
ATTORNEYS AT LAW
1800 MERCANTILE BANK & TRUST BUILDING
2 HOPEINS PLAZA

BALTIMORE, MARYLAND SIZOI JHM-JR.



Kenneth A. Gross, Esquire Associate General Counsel Federal Election Commission Washington, D. C. 20463

cert P364 620 387



VENABLE, BAETJER AND HOWARD OCI 15 2: 20

ATTORNEYS AT LAW

A PARTNERSHIP INCLUDING PROFESSIONAL CORPORATIONS

1800 MERCANTILE BANK & TRUST BUILDING

EDMUND P. DANDRIDGE, JR.
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COUNSEL
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WASHINGTON, D. C. OFFICE VENABLE, BAETJER, HOWARD & CIVILETTI ISOI PENNSYLVANIA AVENUE. N. W. WASHINGTON, D. C. 20004 (202) 783-4300

SADMITTED IN DISTRICT OF COLUMBIA-NOT ADMITTED IN MARYLAND

WRITER'S DIRECT NUMBER IS

244-7544

October 13, 1982

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GEORGE K. REYMOLDS, IX
JANA HOWARD
MARGARET LEE GUINN
MITCHELL ROLEIN MARGARET LEE QUINN
MARGARET LEE QUINN
MARGARET LEE COUNN
MARGARET LEATRICK
SANA F, SHYAGEL
VICKI L. HAWRINS
STEPHEN L. OWEN
RETER P. PANVIS
WILLIAM N FIVEPATRICK, JR.
JEFFREY A AVRES
RENIETH N. HOFFMAN
BRIGID E. HENNEY
PHYLLIS COLE PRIEDMAN
PHANK L. ROLLMAN
ASSE DAVIS LOWELL
SHUCE N. SPECTOR
ELLEN S. WALKER
JOHN M. MORRIS, JR.
EARL L. NETHENY
LESLIE A. VIAL
MAURICE BASKIN S

M. LUCINDA MOTEKO DRICHARD J. SAFRANEK ROSERT A. RAPP ANN N. SOSSE DAVID S. ASRAMOFF OAVIO B. ABRAMOFF
CAROL E. MARVEY
CAROL E. GREENFELD
JOAN FISHERI FELDMAN
CHARITY/BOOTF
ELLYN L. BROWN
CHRISTOPHER R. MELLOTY
CYNTHIA ANN ROSS
CHARLES J. MABIT CYNTHIN AND MOSS
CHARLES J. MASHT
CHRISTOPHER J. PRITZ
PETER E. REITH
HARIANNE SCHWITT MELLAUER
W. ROSERY ZINKHAM
RATHLEEN MORRIS IN-DONALS
CYNTHIA MEVERS HAMN
YARROV S. REUSERGER
MITCHELL W. SHAPPRO
JOHN S. WAYLEN, S.
ELISABETH R. HUGMES
JAMES A. DURBAR
RONALD W. TAYLOR
STEPHEN P. SIBBEE
ALISON D. RONLER
RAUL D. SHELTON
WILLIAM T. FITZGERALD, JR. PAUL D. SHELTON WILLIAM T. FITZGERALD, JR. STEPHEN R. CARNEY FRANCIS R. LAWS

CERTIFIED MAIL/RETURN RECEIPT REQUESTED

Kenneth A. Gross, Esquire Associate General Counsel Federal Election Commission Washington, D. C. 20463

> RE: MUR 1463

Dear Mr. Gross:

This letter is written in response to your letter of September 24, 1982, advising me, as treasurer of Citizens for Sarbanes (the "Committee"), of the above referenced Complaint, and is intended to serve as the Committee's response.

As best we can determine from the materials you sent to me, the brochure, to which reference is made in Mr. Blumenthal's complaint, was a tabloid publication paid for by a Maryland state campaign committee known as the "District 26 Democratic Alliance," which is registered, in accordance with the Maryland law, as a campaign committee for State Democratic candidates in the 26th Legislative District of Prince George's County, Maryland, having as its treasurer James Searles of 6427 Old Branch Avenue, Temple Hills, Maryland 20748. To the best of our knowledge, the facts relevant to this publication and the Sarbanes' Committee are as follows:

Kenneth A. Gross, Esquire October 13, 1982 Page Two In late July - early August, 1982, the Sarbanes Committee was advised that the campaign committees of seven Democratic State Senatorial candidates in Prince George's County were contemplating publications to be used in each of these seven legislative districts on behalf of slates of candidates at the local, county, state, and federal levels. The seven state campaign committees were prepared to include references to Senator Sarbanes in these publications. Discussions were held, and, on or about August 2, 1982, it was agreed that the proportionate share of the cost of these publications allocable to the Sarbanes campaign would be \$700 per district. A copy of the letter of that date from John McDonough, campaign manager of Congressman Hoyer's congressional campaign, to the Sarbanes' Committee, reflecting that agreement is attached hereto as Exhibit 1. In accordance with that agreement, our Committee, on August 16, 1982, issued seven checks (nos. 1112-1118) to the treasurers of each of the seven committees to reimburse them for the share of these expenses allocable to Senator Sarbanes. Copies of six of the cancelled checks are attached hereto as 0 Exhibit 2. The seventh cancelled check, no. 1116, payable to the District 25 Democratic Alliance, has not yet been returned to the Committee by our bank. These seven payments were 0 reported as disbursements in our FEC report dated September 2, 1982, on Schedule B, at page 3 of 9. In each of the seven districts a tabloid, 93 similar in format to the one attached to Mr. Blumenthal's complaint, was published and distributed prior to the Maryland primary election, and, so far as we have been able to determine, the tabloids utilized in each district carried the authority line of the treasurer for the state senatorial campaign committee in each district. 4. It is also our understanding that, after Mr. Blumenthal made public the filing of his complaint, and because of the uncertainty of federal requirements for disclaimers on publications of this kind, the subsequent "door-knocking literature," and sample ballot publications published by these state committees did carry the authority lines of the Hoyer and Sarbanes federal campaign committees, as well as the authority lines of the respective treasurers of the seven state senatorial campaign committees.

Kenneth A. Gross, Esquire October 13, 1982 Page Three As we understood the requirements of the Federal Election Campaign Act of 1971, as amended, and the applicable FEC regulations, both of Mr. Blumenthal's complaints about this tabloid publication are without foundation: Under 11 C.F.R. \$\$ 100.7(a)(16) and 100.8(a)(17), where a state or local candidate, or his authorized committee, pays for campaign materials which make reference to a candidate for federal office, such a payment does not constitute either a "contribution" or an "expenditure" within the meaning of the Act, although the cost of such a payment allocable to the federal candidate is to be paid out of contributions subject to the limitations and prohibitions of the Act. Even in that instance, however, where the federal candidate reimburses the state candidate for that allocable share, out of funds from the federal candidate's committee, the requirements of the Act are met, and there can be no violation of the Act and the applicable regulation. Consequently, there simply is no basis for Mr. Blumenthal's suggestion that the Sarbanes campaign in some fashion benefitted from corporate contributions in violation of the Act, since we reimbursed, out of our Committee's funds, each of these state committees for our allocable share of the costs they incurred. The federal disclaimer provision to which Mr. Blumenthal apparently refers is 11 C.F.R. § 110.11. First, it should be noted that the provision in question applies to "expenditures," and, as stated above, publications by a state candidate are not "expenditures," as that term is defined 50 in the regulations. Second, the tabloid in question did clearly identify the state campaign committees which paid for these tabloids by carrying the authority lines of their respective treasurers, as required by state law. Consequently, even if § 110.11 is applicable, the disclaimer requirement of § 110.11 (a)(1)(iv) has been satisfied. Nonetheless, our Committee is now requiring state committees, which publish similar literature and which we reimburse for our allocable share, to include a federal disclaimer for our Committee as well as their state authority line, and we will continue to do so, if the Commission believes that to be the better practice. Quite frankly, however, appending multiple authority line/disclamers to literature of this kind may hinder rather than help the underlying purpose of Section 110.11, which is "to give the reader ... adequate notice of the identity of persons who paid for or who authorized the communication."

Kenneth A. Gross, Esquire October 13, 1982 Page Four Please let me know, at the address and telephone number set forth on the letterhead, if our Committee can provide any further information you require in considering this complaint. Very truly yours, Treasurer, Citizens for Sarbanes 2.17 CMK: rmc **Enclosure** 10 m 0 'n 0 4 C 3 20



HOYER for Congress

Headquarters
8401 Corporate Drive
Metro-Plex—Suite 180
Landover, Maryland 20785
459-8484

August 2, 1982

Mr. Peter Marudis
Citizens for Sarbanes
3240 Greenmount Avenue
Baltimore, MD 21218

Dear Peter:

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As per our conversations, please find the name and address of each of the individual campaign treasurers for each Senator's legis-lative ticket in Prince George's County. As per our agreement, please have your treasurer make a transfer of funds of seven hundred dollars (\$700.00) per District for Sarbanes' participation in the tabloid mailing, door knocking literature, sample ballot mailing, and sample ballot on election day.

77~7070

If you have any questions, contact me at 459-8484. It would be best to send all seven checks to my attention at: Hoyer for Congress, 8401 Corporate Drive, Metro-Plex-Suite 180, Landover, MD 20785.

Sincerely,

John McDonough

JM:br encl.

DEMOCRATIC ALLIANCE

DISTRICT

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22) 5707 East West Hwy.
Riverdale, Md. 20737
779-2700

Ulada Phoenher W. The Mary

23 14300 Gallant Fox Lane
Bowie, Maryland 20715
Nancy, O Brien, Treasurer

Landover, Md. 20784
Norma Lindsey, Treasurer

25 8900 Edgeworth Drive Capitol Heights, Md. 20027

420-7050 Joseph Italiano Treasurer

Temple Hills, Md. 20748
449-6700
Temes Searles Tressurer

27 P.O. Box 218

Clinton, Md. 20735

868-5550

Walter Meinhardt Tressurer (Russell Butler - contact person)

County Executive

6222 Branch Avenue
Camp Springs, Md. 20748
423-6624
Beltway Plaza Mall
6212 Greenbelt Road
Greenbelt, Md. 20770
474-3476

1112 P. O. Box 10644 BALTIMORE, MD 21204 August 16. 10 82 7-41/320 Wrict 1 Timothy Lynch, Treas \$ 1700.00 PAY TO THE ORDER OF _ MERCANTILE-SAFE DEPOSIT & TRUST COMPANY 03 #0000111é# • 1:0520006181 CITIZENS FOR SARBANES 1113 P. O. Box 10644 BALTIMORE, MD 21204 PAYTOTHE ORDER OF TOD DOLLARS MERCANTILE-SAFE DEPOSIT & TRUST COMPANY 03 TOWNON, HARVAND 21200 FOR #*00001113# · #:052000618# 0000 1114 CITIZENS FOR SARBANES P. O. Box 10644 August 16, 19 8x BALTIMORE, MD 21204 7-61/520 t 23, Many O Breen Ires MERCANTILE-SAFE DEPOSIT

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VENABLE, BAETJER, AND HOWARD

ATTORNEYS-AT-LAW

1800 MERCANTILE BANK & TRUST BUILDING 2 HOPKINS PLAZA

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BALTIMORE, MARYLAND 21201

TO:

Kenneth A. Gross, Esquire Associate General Counsel Federal Election Commission Washington, D. C. 20463

CERTIFIED MAIL/RETURN RECEIPT REQUESTED

CERTIFIED
P 260 267 632
MAIL

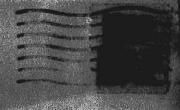
RECEIVED AT THE 6427 Old Branch Avenu Temple Hills, Maryland 207 September 13, 1982 Dwayne Brown, Esquire Federal Elections Commission Franklin Square Building 1325 K Street N.W. Washington, DC 20463 Dear Mr. Brown, I am writing in response to recent allegations made to the Federal Elections Commission regarding the misuse of authority lines on recently printed 26th District Alliance brochures. As you may know, there was absolutely no comingling of federal and state funds used in the printing of these brochures, as suggested by Mr. Blumenthal. Congressman Hoyer paid separately for his prorated portion of the brochure and his check came directly from the Hoyer for Congress Committee and was paid directly to the printer. in Inadvertently, the literature only contained a by authority line for the 26th District Democratic Alliance. When contacted about 9 this, the printer began printing the Hoyer (and Sarbanes) by authority lines on the remaining literature of the campaign. Thank you for your interest in this matter and I hope this adequately addresses your concerns. 4 C 19 8 James Searles, Treasurer Obth District Democratic Alliance JS/j1j

DEMOCRATIC ALLIANCE

POPULATES

Temple Hills, Maryland 20748





82 SEP IS All

By Authority: James Searies, Tressurer

DOUGLAS M. BREGMAN, P.A. ATTORNEY AT LAW THE AIR RIGHTS BUILDING 7315 WISCONSIN AVENUE SUITE 800 WEST 2 BETHESDA, MARYLAND 20814 S PRINCE GEORGE'S COUNTY OFFICE DOUGLAS M. BREGMAN . LAURENCE H. BERBERT+ TELEPHONE (301) 656-2707 - SUSTE 720 ADMITTED TO PRACTICE IN MD. D.C. SEABROOK MARYLAND 20801 ADMITTED TO PRACTICE IN MD September 10, 1982 Duane Brown, Esq. General Counsel's Office of Federal Election Commission 20463 Washington, D.C. RE: **MUR 1463** Democratic Alliance Brochure Complaint Dear Mr. Brown: I am the attorney who has been asked to represent Steny Hoyer regarding a complaint filed by Charles Blumental arising out of a brochure printed and circulated by the Democratic Alliance. A letter from Steny Hoyer's Campaign Committee authorizing me to represent the Congressman in this matter is being forwarded to your office under separate cover. It also authorizes me to receive any notifications and other communications from the Commission pertaining to this case. C First, I would like to address the allegation that 20 there may be co-mingling of funds from monies donated by corporations. This is not true in Mr. Hoyer's case. Mr. 00 Hoyer's campaign has never accepted corporate donations. Additionally, there has been no co-mingling of funds in this matter either. In fact, Mr. Hoyer's campaign committee paid for its portion of the printing costs of this brochure with separate checks from its campaign money directly to the printer for the material in question. Secondly, Mr. Blumenthal's charge that the Federal candidates on the brochure failed to have any Federal Authority Line printed on their brochures is unfortunately This line being deleted from the brochures was due to printer inadvertence. Before the brochure was printed it

Page Two was noticed by the campaign staff that the line was left The printer was immediately notified of the error. When the brochure came out the Authority Line was still not there. Publication was halted immediately. All the brochures now being distributed have the Authority Line included. The printer has blamed the proofreader for the error and vice versa. The Committee is now taking every precaution to not let this type of incident occur again. I would ask that the Federal Election Commission take into consideration the information which I have outlined above. I have enclosed a sworn statement by Mr. William I. Garner, Jr., Treasurer for Steny Hoyer's Campaign, which includes verification of all of the statements made above. I sincerely believe that there is no reason to process further the complaint filed by Mr. Blumenthal. Accordingly, I would ask that the Commission close the file on this matter. If your office requires any additional information or would like to discuss this matter with my office, please feel free to contact me. Sincerely yours, C -Bregman 0 DMB:1sg Enclosures 0 W.

830403935 STATE OF MARYLAND COUNTY OF PRINCE GEORGE'S I, WILLIAM I. GARNER, JR., Treasurer for Hoyer for Congress Committee, do solemnly declare and affirm under the penalties of perjury that the following facts and information are true to the best of my knowledge, information and belief: There has been no co-mingling of funds from monies donated by corporations to Mr. Hoyer's campaign. I have been the treasurer for the Committee since the beginning and I can verify that there has been no comingling of funds from donations from corportaions to Mr. Hoyer's campaign. 2. Mr. Hoyer's campaign committee paid for its portion of the printing costs of the brochure printed by the Democratic Alliance with separate checks from its campaign money directly to the printer for the material in question. I, personally, wrote the checks to pay the printer directly for Mr. Hoyer's portion of the brochure. The campaign office has the cancelled checks as verification. 3. The Federal Authority Line was inadvertently left off of the Democratic Alliance brochure and was not done intentionally. The brochure was printed without the Authority Line by mistake. I have advised all of the campaign staff of this oversight and have taken every precaution to be sure that this type of incident does not occur again. 4. As Treasurer of the Hoyer campaign I can verify that the campaign has been run strictly under the

guidelines set up by the FEC and wherever there has been a question as to requirements or legality, we have contacted the appropriate source to be sure that we have

5. I believe that the Commission should take all of this information into consideration and find that there is no cause to process the complaint of Charles

WILLIAM I. GARNER, JR. Treasurer for the Steny Hoyer for Congress Campaign

Date: 9/9/82 William & Barrey for

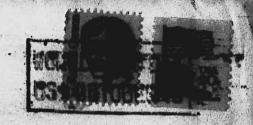
Blumenthal any further.

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DOUGLAS M. BREGMAN, P.A. ATTORNEY AT LAW THE AIR RIGHTS BUILDING 7315 WISCONSIN AVENUE BETHESDA, MARYLAND 20814

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Duane Brown, Esq. Seneral Counsel's Office of Federal Election Commission Washington, D.C. 20463



Headquarters 8401 Corporate Drive Metro-Plex—Suite 180 Landover, Maryland 20785 459-8484

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HOYER for Congress

September 10, 1982

Duane Brown, Esq.
General Counsel's Office of
Federal Election Commission
Washington, D.C. 20463

RE: MUR 1463

Democratic Alliance Brochure Complaint

Dear Mr. Brown:

Please be advised that Steny Hoyer and his campaign committe is authorizing you, by this letter, to accept Mr. Bregman as the attorney representing this office in the above captioned matter. Mr. Bregman is to receive any notifications and/or other communications from the Commission regarding this case.

If you have any questions concerning this matter you can contact Mr. Bregman's office or myself.

Sincerely yours,

William I. Garner, Jr. / Treasurer for Steny Hoyer's

Campaign





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FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

September 24, 1982

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Mr. Douglas M. Bregman, Esq.
The Air Rights Building
7315 Wisconsin Avenue, Suite 800 West
Bethesda, MD 20814

Re: MUR 1463

Dear Mr. Bregman:

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This letter is to notify you that on September 10, 1982, the Federal Election Commission received a complaint which alleges that your committee may have violated certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint is enclosed. We have numbered this matter MUR 1463. Please refer to this number in all future correspondence.

Under the Act, you have the opportunity to demonstrate, in writing, that no action should be taken against you in connection with this matter. Your response must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. Since your client, Congressman Hoyer, was not originally a respondent in this matter, we did not send the committee a copy of the complaint. We do note, however, that we have received your letter to Mr. Duane Brown dated September 10, 1982.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public.

If you intend to be represented by counsel in this matter please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and a statement authorizing such counsel to receive any notifications and other communications from the Commission.

If you have any questions, please contact Duane Brown, the staff member assigned to this matter at (202) 523-5071. For your information, we have attached a brief description of the Commission's procedure for handling complaints. Sincerely Charles N. General Counsel By Kenneth A. Gross 17 Associate General Counsel A 0 20 Enclosures 1. Complaint
2. Procedures 3. Designation of Counsel Statement cc: Mr. William Garner, Jr.



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

September 24, 1982

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Mr. Charles M. Kerr, Treasurer Citizens for Sarbanes P.O. BOX 10644 Baltimore, MD 21204

Re: MUR 1463

Dear Mr. Kerr:

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This letter is to notify you that on September 10, 1982, the Federal Election Commission received a complaint which alleges that your committee may have violated certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act"). A copy of the complaint is enclosed. We have numbered this matter MUR 1463. Please refer to this number in all future correspondence.

You were not previously notified as you were not clearly identified as a respondent in the complaint. Under the Act, you have the opportunity to demonstrate, in writing, that no action should be taken against you in connection with this matter. Your response must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a) (4) (B) and § 437g(a) (12) (A) unless you notify the Commission in writing that you wish the matter to be made public.

If you intend to be represented by counsel in this matter please advise the Commission by completing the enclosed form stating the name, address and telephone number of such counsel, and a statement authorizing such counsel to receive any notifications and other communications from the Commission.

If you have any questions, please contact Duane Brown, the staff member assigned to this matter at (202) 523-5071. For your information, we have attached a brief description of the Commission's procedure for handling complaints. Sincerely. Charles N. General Counsel By Kenneth A. Gross 1.7 Associate General Counsel 0 0 M 0 3 60 **Enclosures** 1. Complaint 2. Procedures 3. Designation of Counsel Statement



Headquarters 9205 Oxon Hill Rd. Ft. Washington, Md. 20744 587-0700, 0701, 0702 RECEIVED AT THE FEC Cac # 8433 82 SEP10 P1: 16

Senate Candidate Charles S. Blumenthal

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House of Delegates Candidates Stpohen A. Armhold Marthyn Herrell Ronald HM

September 9, 1982

Democratic Central Committee Delegates 26th District At-Large Napoleon Lechago

26th District Resolve Blumenthel

Mr. Steven Barndollar Federal Elections Commission 1325 K St., N.W. Washington, D.C. 20463

Dear Mr. Barndollar:

Enclosed herewith is the latest missive from the DEMOCRATIC ALLIANCE whose Treasurer is James Searles. You will note that again there appears to be defective Federal Disclaimer on the back of the Voting Guide.

Please, also, note that the Bulk Rate Postage Permit is paid for by the DEMOCRATIC ALLIANCE and under U.S. Postal Regulations the Permit holder is required to pay for the entire cost of the postage. Here again is a possible co-mingling of corporate funds and a potential violation of the Federal statutes.

Should you require any additional information or if I can be of additional service to you, please do not hesitate to call upon me.

Sincerely yours,

Charles S. Blumenthal

State of Maryland)
Counof Prince George's) ss.

Subscribed and sworn to before me, in my presence, this 9th day of September 1982, a Notary Public in and for the County of Prince George's, State of Maryland.
My commission expires July 1, 1986.

Notary Aublio

Chairperson June White Dillard

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Treasurer Betsy A. Godbey

YOU MAY TAKE THIS INTO THE VOTING BOOTH

DEMOCRATIC ALLIANCE SAMPLE BALLOT



HUGHES



HOYER

7

26th DISTRICT





KOMENDA



GLENDENING



DEMOCRATIC ALLIANCE

26th LEGISLATIVE DISTRICT
OFFICIAL VOTING MACHINE GUIDE



BULK RATE
US POSTAGE
PAID
DEMOCRATIC
ALLIANCE
26th DISTRICT

TURN TO BACK PAGE FOR EASY VOTING GUIDE

HEADQUARTERS:

6427 Old Branch Avenue Temple Hills, Maryland 20748 449-6700 James Searles, Treasurer

65: 10 01438 T

THE SLUMENTHAL FAMILY
SIF BARRYMORE DR
GYDI HILL, MD 20745

EASY VOTING GUIDE

26th LEGISLATIVE DISTRICT

	A		B		C
1A	HUGHES & CURRAN	10B	PATTERSON	7C	KOMENDA
5A	SARBANES	19B	O'BRIEN	12C	GLENDENING
10A	JONES	21B	VALDERRAMA	15C	PRITCHETT
13A	AMONETT	23B	LAWLAN	23C	PHELPS
EOA	HARDADA HARDADA ALEXANDER				UNE D
				10D	RUMMAGE



DEMOCRATIC ALLIANCE



FOR QUICK ACCURATE VOTING — FOLLOW CHART

LINE A	1A	5A	10A	13A	16A	20A	22A	
LINE B	10B	19B	21B	23B				
LINE C	7C	12C	15C	23C				
LINE D	10D							

VOTE HUGHES-HOYER-KOMENDA-GLENDENING

AUTHORITY: JAMES SEARLES, TREASURER HOYER FOR CONGRESS, WILLIAM I. GARNER, JR. CITIZENS FOR SARBANES, CHARLES M. KERR



Headquarters 9205 Oxon Hill Rd. Ft. Washington, Md. 20744





Mr. Steven Barndollar Federal Elections Commission 1325 K St., N.W. Washington, D.C. 20463

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Senate Candidate Charles S. Blumenthis

House of Delegates Candidates Stpaken A. Armhold Marilyn Harroll Ronald Hill

September 3, 1982

The Hon. Paul S. Sarbanes 2327 Dirksen Senate Office Bldg. Washington, D.C. 20510

Dear Senator Sarbanes:

May I take this opportunity to inform you that I have filed a formal complaint with the Federal Elections Commission concerning the manner in which a slate calling itself the Democratic Alliance under the authority of James Searles, Treasurer, has endorsed your candidacy, but has failed to indicate any Federal disclaimer or available report with the Federal Elections Commission.

Since the candidates on that slate have indicated in their own reports the receipt of corporate donations, there is a distinct possibly that there could be a co-mingling of those federally prohibited donations. Our people also desired to endorse you publicly on our literature, but we did not wish to go through the problems of maintaining a separate reporting system or run the risk of co-mingling corporate donations. I hope and trust that you will take the necessary steps to protect your campaign from well meaning friends who may be unaware of the severe restrictions placed upon your campaign financing by the federal statutes.

I wish you a most successful Primary and look forward to working with you in the General Election under a properly organized finanical reporting system.

With kindest personal regards to you and your family, I remain

Sincerely yours,

Charles S. Blumenthal

CSB:bg

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vcc: Federal Elections Commission

Chairperson
June White Dillard

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Treasurer Betsy A. Godbey



Headquarters 9205 Oxon Hill Rd. Ft. Washington, Md. 20744 567-0700, 0701, 0702

Senate Candidate Charles S. Blumenthal

House of Delegates Candidates Stpehen A. Armhold Marilyn Harrell Ronald Hill

September 3, 1982

Democratic Central
Committee Delegation
20th District At-Luige
Negation Lecture

26th District

The Hon. Steny Hoyer House of Representatives Washington, D.C. 20515

Dear Representative Hoyer: Men

May I take this opportunity to inform you that I have filed a formal complaint with the Federal Elections Commission concerning the manner in which a slate calling itself the Democratic Alliance under the authority of James Searles, Treasurer, has endorsed your candidacy, but has failed to indicate any Federal disclaimer or available report with the Federal Elections Commission.

Since the candidates on that slate have indicated in their own reports the receipt of corporate donations, there is a distinct possibly that there could be a co-mingling of those federally prohibited donations. Our people also desired to endorse you publicly on our literature, but we did not wish to go through the problems of maintaining a separate reporting system or run the risk of co-mingling corporate donations. I hope and trust that you will take the necessary steps to protect your campaign from well meaning friends who may be unaware of the severe restrictions placed upon your campaign financing by the federal statutes.

I wish you a most successful Primary and look forward to working with you in the General Election under a properly organized financial reporting system.

With kindest personal regards to you and your family, I remain

Sincerely yours,

Charles S. Blumenthal

CSB:bg

Vcc: Federal Elections Commission

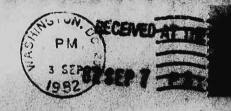
Chairperson
June White Dillard

423

Treasurer Betsy A. Godbey



Headquarters 9505 Ozon Hill Rd. Ft. Weshington, Md. 5074



Federal Election Commission Attn: Mr. Steven Barndollar 1325 K St., N.W. Washington, D.C. 20463

James Searles Treasurer Democratic Alliance 6427 Old Branch Ave Temple Hills, Md 20748



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FEDERAL ELECTION COMMISSION

WASHINGTON.D.C. 20463

August 27, 1982

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Mr. James Searles, Treasurer
Democratic Alliance
6427 Old Branch Ave.
Temple Hills, MD 20748

Re: MUR 1463

Dear Mr. Searles:

This letter is to notify you that on August 19, 1982 the Federal Election Commission received a complaint which alleges that your Committee may have violated certain sections of the Federal Election Campaign Act of 1971, as amended ("the Act") or Chapters 95 and 96 of Title 26, U.S. Code. A copy of this complaint is enclosed. We have numbered this matter MUR 1463. Please refer to this number in all future correspondence.

Under the Act, you have the opportunity to demonstrate, in writing, that no action should be taken against your Committee in connection with this matter. Your response must be submitted within 15 days of receipt of this letter. If no response is received within 15 days, the Commission may take further action based on the available information.

Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath.

This matter will remain confidential in accordance with 2 U.S.C. § 437g(a)(4)(B) and § 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public.

If you intend to be represented by counsel in this matter, please advise the Commission by sending a letter of representation stating the name, address and telephone number of such counsel, and a statement authorizing such counsel to receive any notifications and other communications from the Commission.

- 2 .-If you have any questions, please contact Duane Brown the attorney assigned to this matter at (202)-523-5071. For your information, we have attached a brief description of the Commission's procedure for handling complaints. Sincerely, Charles N. Steele General Counsel By Kenneth A. Gross Associate General Counsel Enclosures



FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

August 27, 1982

Mr. Charles S. Blumenthal
Democrats '82
9205 Oxon Hill Road
Fort Washington, Maryland 2074

Dear Mr. Blumenthal:

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This letter is to acknowledge receipt of your complaint of August 19, 1982, and your follow-up letter of August 25, 1982, against Democratic Alliance which alleges violations of the Federal Election Campaign laws. A staff member has been assigned to analyze your allegations. The respondent will be notified of this complaint within five days.

The confidentiality provisions in the Federal Election Campaign Act preclude us from informing you as an investigation progresses. Thus, you should not infer that we are not proceeding on a matter if you do not hear from us. We will, of course, inform you of any dispositive action taken by the Commission.

As to your request for advice on whether to file your own action in this matter, I refer you to the provisions of 2 U.S.C. § 437c(b)(l) which vest the Commission with exclusive primary jurisdiction in pursuing violations of the Federal Election Campaign Act. Thus, the court would lack jurisdiction to hear an action directly against a respondent without first bringing it before the Federal Election Commission.

Should you have or receive any additional information in this matter, please forward it to this Office. We suggest that this information be sworn to in the same manner as your original complaint. For your information, we have attached a brief description of the Commission's procedure for handling

Letter to Charles S. Blumenthal Page Two complaints. If you have any questions, please contact Steven Barndollar at (202) 523-4073. Sincerely, Charles N. Steele General Counsel BY: Kenneth A. Gross/ Associate General Counsel Enclosure 9 3 0 0 0 M 8



Headquarters 9205 Oxon Hill Rd. Ft. Washington, Md. 20744 567-0700, 0701, 0702

Senate Candidate Charles S. Blumenthal

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House of Delegates Candidates Stpohen A. Armhold Martlyn Herrell Ronald Hill

August 25, 1982

Democratic Central
Committée Delegates
C 38th District At-Large
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Charles N. Steele, Esq., Gen. Council Federal Elections Commission 1325 K St., N.W. Washington, D.C. 20463

Dear Mr. Steele:

Reference is made to my letter of August 19, 1982, in which I filed a complaint concerning a group of candidates identified as DEMOCRATIC ALLIANCE with a Mr. James Searles as Treasurer. Attached to that complaint I had enclosed a brochure which was being distributed. Since then I have received on this date a copy of the enclosed brochure addressed to my family and delivered by the U.S. Postal Service. This one appears to be a variance of the original brochure, as you will note, it contains Federal candidates without a Federal Authority or disclaimer line. It also contains the same possibility of co-mingling corporate funds in behalf of Federal candidates.

In the event that your office may be inundated with many complaints of violations and cannot investigate this complaint in a propitious manner so as to cause a secession of these continuing violations, would you deem it advisable for me to proceed against these violations in the Federal courts? I personally have a reluctance to do so in as much as your Commission appears to be a proper procedure and does have the administrative capability to cause corrective action.

May I have an acknowledgment from your office that you have received this material and may be taking the necessary steps toward correction action.

I look forward to hearing from you at your earliest convenience. I remain

Sincerely yours.

Charles S. Blumenthal

CSB:bg

State of Maryland) ss.
County of Prince George's)

Subscribed and sworn to before me, in my presence, this 25th day of August 1982, a Notary Public in and for the County of Prince George's, State of Maryland.

Treasurer

June White Dillard My commission expires July 1, 1986.

Setsy A Godbey
Notary Public

Notary Public

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Charles N. Steele, Esq., Gen. Council Federal Elections Commission 1325 K Street, N. W. Washington, D.C. 20463



Headquarters 9205 Oxon Hill Rd. Ft. Washington, Md. 20744 567-0700, 0701, 0702

Senate Candidate Charles S. Siumenthei

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House of Delegates Candidates Stacken A. Armhold Markyn Herrell Roseld HM

August 19, 1982

Committee Delegates
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Charles N. Steele, Esq., Gen. Council Federal Elections Commission 1325 K St., N.W. Washington, D.C. 20463

Dear Mr. Steele:

Enclosed herewith is a brochure by a group called Democratic Alliance whose treasurer is James Searles and they have filed reports with the State Board of Elections in Annapolis, Maryland. There are Federal candidates on the brochure (U.S. Senator Sarbanes and U.S. Representative Hoyer) and there appears to be a disclaimer violation because there isn't any Federal Authority Line.

It also appears that there is an additional violation because the State candidates who have paid for this through Mr. Searles may have received corporate donations as provided for under Maryland law and many of these candidates may have transferred funds from there own treasurers to Mr. Searles. I understand that corporate donations, the use of which, are prohibited for Federal candidates.

Please inform me at your earliest convenience should your Agency take this matter under review for possible corrective action.

Sincerely yours,

Charles S. Blumenthal

State of Maryland)
County of Prince George's) ss.

Subscribed and sworn to before me, in my presence, this 19th day of August 1982, a Notary Public in and for the County of Prince George's, State of Maryland.

My commission expires July 1, 1986.

Chairperson

June White Dillard

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Treasurer

Betsy A. Godbey

GOVERNOR



HARRY HUGHES

Harry Hughes campaigned for governor in 1978 on a platform emphasizing restoration of integrity to state government and revitalization of

the state economy. Hughes had 25 years of prior state service as a Caroline County member of the General -Assembly and Secretary of the Department of Transportation. His record as legislator included the ploneering of civil rights legislation and authorship of fiscal programs to aid Maryland's poorer areas. As Governor, he has successfully sponsored programs including the biggest tax relief plan in state annals and a -orackdown on drunk drivers and drug abuse.



⊌.S. CONGRESS

Cage 43. Steny Hoyer is one of Maryland's most energetic and effective political leaders. In 1981, Steny was elected to Congress from Maryland's Fifth District. He serves on the House Post Office and Civil Service Committee and House Banking Committee. A resident of Berkshire. Steny is a graduate of the University of Maryland and Georgetown

Law Center, Before being elected to Congress, Steny served as State Senator for 12 years, four years as President of the Maryland Senate.







DEMOCRATIC ALLIANCE 26th DISTRICT TEAM



STATE SENATE . **FRANK KOMENDA**





HOUSE OF DELEGATES CHRISTINE M. **JONES**





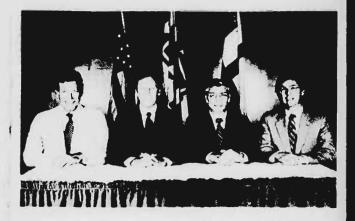
HOUSE OF DELEGATES MARIAN "MIDGE" **PATTERSON**



HOUSE OF DELEGATES FREDERICK C. RUMMAGE



DEMOCRATIC ALLIANCE





DEMOCRATIC PRIMARY SEPTEMBER 14, 1982



DEMOCRATIC ALLIANCE



26th DISTRICT TEAM



STATE SENATE

FRANK **KOMENDA**



Senator Frank Komenda is a life-long resident of the community comprising the new 26th District. An eight-year veteran in the General Assembly, he was elected to the House of Delegates in 1974, served there until January 1982, and was appointed to fill the unexpired term of retiring Senator Peter Bozick. During his term in the House Frank served on the Economic Matters Committee and chaired the Subcommittee on Interest Rates and Unemployment Insurance.

In the Senate, Frank served on the Budget and Taxation Committee, Automated Income Maintenance Committee and Joint Committee on Energy. For his service in the 1982 session, Frank was honored by the Mental Health Association, the State Fireman's Association and Marlow Heights Elka Club.

Frank has a history of civic service including Jaycees, Sons of Italy, American Legion, Board of Trada. Chamber of Commerce, Cancer Society, Boys Scouts and PTA. Frank graduated from St. Dominics, Oxon Hill High School, and George Washington University.

HOUSE OF DELEGATES

VOTE FOR ALL THREE



CHRISTINE M. JONES



Christine Jones serves in the House of Delegates, appointed in January 1982. She has been a Democratic precinct chairman, coordinator and delegate to the 1980 Democratic National Convention.

Chris has been a teacher for sixteen years and teaches at Samuel Chase and Clinton Grove Elementary. She is active in the Educator's Association and PTA. She is a member of the National Conference of Christians and Jews, Southern Christian Leadership Conference, Southern Prince George's BPW Club, Delta Sigma Theta and Phi Delta Kappa.

She and her husband, Robert, are members of the Bethlehem Baptist Church and they have a son, Robert, Jr.



MARIAN "MIDGE" PATTERSON:

Marian (Midge) Patterson is a member of the Democratic Central Committee and served on the Fourth Congressional District Caucus to select the 1980 National Convention Delegates. She serves on the Board of Review for the State Department of Health and Mental Hygiene, appointed by the Governor

Midge, who resides in Temple Hills with her husband, David, is a member of the League of Women Voters, Oxon Hill Democratic Club, John Hanson Women's Democratic Club, the Women's Democratic Club of Prince George's County, the Women's Political Caucus and Southern Maryland BPW Club.



FREDERICK C. RUMMAGE !



Fred Rummage was first elected to the House of Delegates in 1966 and is seeking his fifth term. Rummage serves as chairman of the Economic Matters Committee, is a key member of the House Leadership and the Rules and Policy Committee and the Governor's advisory group. Rummage served as chairman of the County's House Delegation from 1974 to 1978 and was a member of the Judiciary

As a committee chairman, Rummage sponsors important bills of the Governor's administration, often consumer protection issues. He resides in Camp Springs with his wife and children.



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Headquarters 9205 Oxon Hill Rd. Ft. Washington, Md. 20744





Charles N. Steele, Esq., General Council Federal Elections Commission 1325 K St., N.W. Washington, D.C. 20463 82 AUG 23 A 9

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FEDERAL ELECTION COMMISSION

1325 K STREET N.W. WASHINGTON, D.C. 20463

THIS IS THE BEGINNING OF MUR # 1463

Date Filmed 6/15/83 Camera No. --- 2

Cameraman BPC