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Signed

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FEC 9-21-77

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CONCENSION OF THE PROPERTY OF found cased to be required by the state of t in connection with the above captioned matter. However, after constanting the electronic near of this ships with constants has charactering the control of the cont within 10 days. The Company of the Co in excess of \$1,000 the designed to file a statement of organication, and the failure to are reports and disjustments never the appears to be a violation of 2 U.S.C. (133(a), 2 U.S.C. (15) (a)(1) and 2 U.S.C. S 44ks(a)(1)(A); you should take it diese steps to insure that this activity does not occur in the cuture. Sincerely, Charles N. Steele General Counsel

CERTIFIED HATE.

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The Commission contribution neverth

S 441a(f) and you should be to be activity does not occur.

Mr. Richard Rate 109 State of the on State to Constitution of the contract o amended "the Act" in connection with the above captioned matter Howard Market The Command Comma you wish to submit any management of the public second please do so within 10 days. The Commission resided you that the scoeptence of an encess contribution nevertheless appears to be a wolation of the s.c. S 44la(f) and you should take immediate steps to insure that this activity does not occur in the future. Ceire and Counce

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On April 29, 1980, the Commission found reason to believe that your committee violated 2 U.S.C. 5 433(a). in connection with the above captioned matter. However, after en a fanta de la companya de la comp Cana la companya de WONG BUILDING in orders of the poor the carrier to file a gest-sment or organisation, and the fathers to sale reports of receipts and of aburraments nevertheless, appears to be a violation of 2 U.S.C. § 433(a), 2 U.S.C. \$ 434(a)(1), and 2 U.S.C. \$ 441a(a)(1)(A); you should take immediate steps to insure that this activity does not occur in the future. Sincerely, Charles N. Steele General Counsel

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Attest:

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SUBJECT: MER 1125 - Reports

Attachment General Counsel's Report The later of the second second

GENERAL COUNSEL'S REPORT

BACKGROUND

Congress Consists (union Complete), declared the manufactor of the quantity of the first from the alles County December (Control Consists of St,000 and S1,500 on June 30, 1978 and September 18, 1978 (attachment "A"). Writher the Whitley County C.D.C. nor the Allen County D.C.C. was a registered political committee, according to Commission records.

The Commission has found reason to believe that the Allen County D.C.C. committed the following violations:

- a) 2 U.S.C. § 433(a), for Allen County CC's failure to file a statement of organisation (Commission action July 16, 1979.) 2/
- b) 2 U.S.C. § 434(a)(1) for the Allen County D.C.C.'s failure to file reports of receipts and expenditures (Commission action July 16, 1979).

^{1/} The Walda Committee is the principal campaign committee of John Walda, the unsuccessful Democratic nominee for Congress from Indiana's 4th Congressional District.

^{2/} All sections of the Act cited in reference to the Act prior to the 1979 amendments, and all sections of the regulations cited refer to the regulations prior to the 1980 amendments.

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APELL SC. 1500.

The Commission found to be believe that the Walda Commission commission to be sold to be selected to the commission of t

- (tro. Che Allen County D. C. In Francis of St. 600 (C. Harles) action August 14, 1979).
- Cross Care to a 12-20 1770).

1980 that the Whiteley County C.D.C. committee that the gullowing violations:

- a) 2 U.S.C. § 433(a), for failing to file a statement of organization.
- b) 2 U.S.C. § 434(a)(1), for failing to file a report of receipts and expenditures.
- c) 2 U.S.C. \$ 44la(a)(1)(A), for making a contribution in excess of \$1,000.

The Allen County D.C.C. responded to the Commission's reason to believe finding by a letter dated May 15, 1980 (attachment "B").

The Walda Committee responded to the Commission's reason to believe finding by letters dated May 15, 1980 and July 2, 1980 (attachment "C"), and the Whitley County C.D.C. responded by letters dated June 23 and June 26, 1980 (attachment "D").

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the Commission of the state commission (account to), the Country D.C.C. contexted \$1,000 to the Walds Constitute, the retrestpant campaign commission of Sohn Walds, a constitute for two-ral of the The Allen Country D.C.C. has filed neither a statement of organization, pursuant to 2 U.S.C. § (33(a)) her reports of receipts and disburge ments, pursuant to 2 U.S.C. § 434(a)(1): In addition, the Allen Country D.C.C. is not a qualified multi-candidate consistency while, its contribution of \$1,000 was in excess of the \$1,000 limitation of 2 U.S.C. § 441a(a)(1)(5).

that the \$8,000 contribution was made and accepted in the ballet that the contribution was legal as a party expenditure made pursuant to 11 C.F.R. \$ 110.7(b)(2)(ii) and 2 U.S.C. \$ 44la(d). 3/
Although a subordinate committee of a state party can make expenditures on behalf of a candidate for federal office in a general election, these expenditures cannot be a direct contribution to the candidate, but must be a payment made directly to the vendor; it is in the nature of an in-kind contribution that is exempted from the limitations of \$ 44la(a) (attachment "E", AO 1979-30 and 1979-09). The \$8,000 contribution of the Allen County D.C.C. was made to the Walda Committee

^{3/} Indiana Law (Indiana Code §4-3-3 (supplement) (1977) allows political committees to accept corporate and union contributions. It is possible that corporate and union funds were part of the money contributed to the Walda Committee. Pursuant to Directive No. 19 approved by the Commission on February 8, 1979, no action has been taken to investigate this possibility.

the Wide Country of the party expanditure within 7 U.S.C. & diluted, and 11 C.R.E. F. 10 Thut, rather a contribution subject to the limitertions in the secreting of this excess contribution appears to result from a misunderstanding of how the Allen County D.C.C. could have paid the specific debts of the Walda Countries, for if the creditors had been paid directly by the Allen County D.C.C. rather then through the Malda Countries, and if the Indiana Democratic Central Countries had been a registered political countries, there would be a valid party expenditure and not an excess contribution, 4/

expenditure does not absolve the Walda Committee or the Allen

County D.C.C., it does mitigate the seriousness of their actions.

In addition, the Walda Committee on September 10, 1979 returned

\$7,000, the excess amount of the contribution, to the Allen County

D.C.C. It is for these reasons that the Office of General Counsel

recommends that the Commission take no further action against the

Allen County D.C.C. for violating 2 U.S.C. \$ 433(a), 2 U.S.C.

^{4/} At the time of the making of the contribution, the respondents were unaware that the Indiana Democratic State Committee was not a registered committee; thus, the expenditures of the Indiana Democratic Central Committee's subordinate committees, the Allen County D.C.C. and the Whitley County C.D.C. would be an excessive contribution even if they had paid the vendor directly. The respondents were not alone in their ignorance of the status of the Indiana Democratic Central Committee, for in MUR 1069 the Johnson County Democratic Central Committee and the Dave Evans for Congress Committee were, also, unaware of the status of the Indiana Democratic Central Committee as an unregistered committee.

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the term in the state of the st County C.D.C. contendenced 1 7500 to the units committee. The Whitley County C.D.C. has filed neither a statement of organization; pursuant to 2 U.S.C. 5 433(a), nor reports of receipts and Caliburación por por una como do 10.5 C. 3 634 (a) (1) . En egal signi, ale Unit lev County C. b.C. is not a qualified multi-cardidate committee; but ion by the lighter Committee of the invitories on of the United States The Whitley County C.D.C. also made a contribution to the Walda Committee believing that this contribution was a valid party expenditure. The expenditure, however, was made directly to the Walda Committee and not to a vendor; thus the expenditure, like the expenditure made by the Allen County D.C.C., is a direct contribution and not a valid party expenditure made pursuant to 2 U.S.C. § 44la(d).

Though the making of this contribution by the Whitley County
C.D.C. and the acceptance of this contribution by the Walda
Committee is in contravention of the Act, the violation appears
to be the result of a misunderstanding of how to make a party
expenditure, for if the creditor had been paid directly, and if
the Indiana Democratic Central Committee had been a registered
political committee, there would be a valid party expenditure.
In addition, the Walda Committee on June 25, 1980 returned

that no further action be taken against the unitley Country C.D.C. for violating 2 U.S.C. 5 433(a), 2 U.S.C. 5 434(a)(1) and 2 U.S.C. & 441a(a)(1)(b), and that the Commission tabe nomenie au 1900 par galegorie por para 1960 de la companya de la companya de la companya de la companya de la c of an excess contribution in violation of 2 U.S.C. \$ 461a(f).

RECOMMENDATION

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Attachments

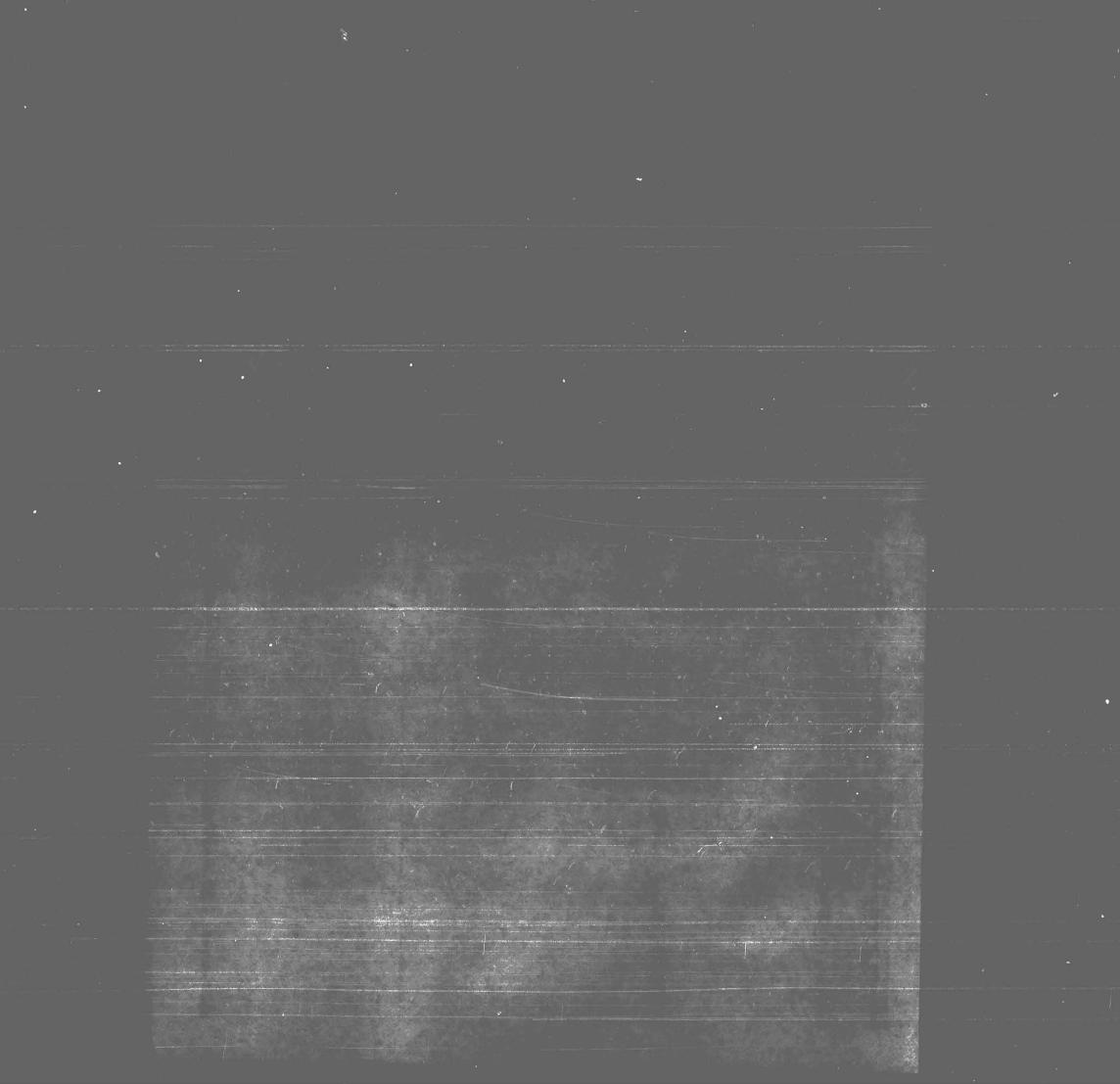
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- letter of Walda Committee "C" 3.
- letter of Whitley County "D"
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- letter of August 29, 1979 "F"
- letters (3)

August 4, 1980.

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GENERAL COUNSEL'S REPORT

BACKGROUND

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Teports of April 10 and October 10, 1978, filed by the Market Congress Committee (Walda Committee)]/ disclosed the receipt of contributions from the Allen County Democratic Central Committee (Allen County D.C.C.) and the Whitley County Central Desocratic Committee (Whitley County C.D.C.) in the amounts of \$6,000 and \$1,500 on June 30, 1978 and September 18, 1978 (attachment "A"). Neither the Whitley County C.D.C. nor the Allen County D.C.C. was a registered political committee, according to Commission records.

The Commission has found reason to believe that the Allen County D.C.C. committed the following violations:

- a) 2 U.S.C. § 433(a), for Allen County CC's failure to file a statement of organization (Commission action July 16, 1979.) 2/
- b) 2 U.S.C. § 434(a)(1) for the Allen County D.C.C.'s failure to file reports of receipts and expenditures (Commission action July 16, 1979).

^{1/} The Walda Committee is the principal campaign committee of John Walda, the unsuccessful Democratic nominee for Congress from Indiana's 4th Congressional District.

^{2/} All sections of the Act cited in reference to the Act prior to the 1979 amendments, and all sections of the regulations cited refer to the regulations prior to the 1980 amendments.

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- Error the Allen County D.C.C. in errors of \$1,000 (Constitution)
 (ettion, August 14, 1979).
- (b) 2 U.S.C. (1 Min(E) for the control of 31.000 (Continuous Control of Contr

1980 that the Whiteley Councy Carbaca committee that the Collegian violations:

- a) 2 U.S.C. § 433(a), for failing to file a statement of organization.
- b) 2 U.S.C. § 434(a)(1), for failing to file a report of receipts and expenditures.
- c) 2 U.S.C. § 441a(a)(1)(A), for making a contribution in excess of \$1,000.

The Allen County D.C.C. responded to the Commission's reason to believe finding by a letter dated May 15, 1980 (attachment "B").

The Walda Committee responded to the Commission's reason to believe finding by letters dated May 15, 1980 and July 2, 1980 (attachment "C"), and the Whitley County C.D.C. responded by letters dated June 23 and June 26, 1980 (attachment "D").

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County T.C.C. (missipal county of a substant of a second county D.C.C. has filed notified a statement of argument of a substant of a substant

that the \$8,000 contribution was made and accepted in the belief that the contribution was legal as a party expenditure made pursuant to 11 C.F.R. \$ 110.7(b)(2)(ii) and 2 U.S.C. \$ 441a(d). 3/
Although a subordinate committee of a state party can make expenditures on behalf of a candidate for federal office in a general election, these expenditures cannot be a direct contribution to the candidate, but must be a payment made directly to the vendor; it is in the nature of an in-kind contribution that is exempted from the limitations of \$ 441a(a) (attachment "E", AO 1979-30 and 1979-09). The \$8,000 contribution of the Allen County D.C.C. was made to the Walda Committee

^{3/} Indiana Law (Indiana Code \$4-3-3 (supplement) (1977) allows political committees to accept corporate and union contributions. It is possible that corporate and union funds were part of the money contributed to the Walda Committee. Pursuant to Directive No. 19 approved by the Commission on February 8, 1979, no action has been taken to investigate this possibility.

Table 1.1. C.

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party expenditure internal Units, addings and 1 C.

but, rather a contribution subject to the limitations in

2 U.S.C. 5 (4 in(s)(1)). It must be added that the mating as

accepting of this expense contribution appears to result from

misunderstanding of how the Allen County D.C.C. could have paid
the specific debts of the Walda Committee, for if the creditors

had been paid directly by the Allen County D.C.C. rather than
through the Walda Committee, and if the Indiana Democratic Contral

Committee had been a registered political committee, there would be a

valid party expenditure and not an excess contribution.

Though this misunderstanding of how to properly make a party expenditure does not absolve the Walda Committee or the Allen County D.C.C., it does mitigate the seriousness of their actions. In addition, the Walda Committee on September 10, 1979 returned \$7,000, the excess amount of the contribution, to the Allen County D.C.C. It is for these reasons that the Office of General Counsel recommends that the Commission take no further action against the Allen County D.C.C. for violating 2 U.S.C. \$ 433(a), 2 U.S.C.

^{4/} At the time of the making of the contribution, the respondents were unaware that the Indiana Democratic State Committee was not a registered committee; thus, the expenditures of the Indiana Democratic Central Committee's subordinate committees, the Allen County D.C.C. and the Whitley County C.D.C. would be an excessive contribution even if they had paid the vendor directly. The respondents were not alone in their ignorance of the status of the Indiana Democratic Central Committee, for in MUR 1069 the Johnson County Democratic Central Committee and the Dave Evans for Congress Committee were, also, unaware of the status of the Indiana Democratic Central Committee as an unregistered committee.

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RECOMMENDATION

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Attachments

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- 1. reports "A"
- 2. letter of Allen County "B"
- 3. letter of Walda Committee "C"
- 4. letter of Whitley County "D"
- 5. AO's "E"
- 6. letter of August 29, 1979 "F"
- 7. letters (3)

30 Jul 1980

Charles N. Steels General Counsel

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May 15, 1980

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Mr. Robert O. Piernan Federal Election Commission Washington, D.C. 20463

The second secon not the corner problem is. However, tribe attempted note the errors to explain what hopesed.

First, I have read the letter from Mr. Esti and Mr. Walda dated this date and concur with their recollections of what happened.

Shortly after the legality of our contribution to the Welds committee was questioned, I spoke several times on the telephone with FRC staff members. On no less than two occasions, I had a conference call with a member of your staff and Mr. Walds. We concluded that the best way to solve the problem was for the Walds committee to repay seven of the eight thousand dollars. That was accomplished on September 7, 1979. We believed that the repayment has put an end to the problem. As a matter of fact, we were told that repayment would solve any existing problems by FEC staff members. We are chagrined to learn that this fact was either misrepresented to us or somehow there has been a lack of communication from your office.

3"

May 25, Mr. Robert C. Tieran Rederal Election Commission Dear Mr. Tiernan: to the property of your leaster detect for it to 1980. Girls with the region of the control Military Market Market Princip I am at a loss to uniterstant. your procedures and I am particularly confused about your handling of this specific situation. Let us review chronologically the facts surrounding the questionable contributions. They are as follows: 0 1. We first received notice that a contribution of \$8,000 from the Allen County Democratic Central Committee was being ques-0 tioned in a letter of July 24, 1978, from the Clerk of the House of Representatives. We responded to that letter on July 28, 1978, and explained that we believed the contribution to be legal under PEC Reg. 110.7 (b) (2) (11). On May 21, 1979, we received our first communication from the PEC. One contribution was questioned -- that being the \$8,000 from the Allen County DCC. We responded to that letter June 5, 1979, wherein we explained our position, as we had to the Clerk of the House of Representatives. On August 14, 1979, we received our second letter from the The letter stated, erroneously, that we had not responded to FEC. the FEC letter of May 21, 1979. Apparantity, the FEC lost our let-ter of June 5, 1979, and af Zopf of Dith is enclosed to complete your records. 1351500 7VE2H39 709 S. Clinton St. • Fort Wayne, IN 46802 • 424-2371

records are no longer complete I am enclosing a copy of b 5. Our latest communication from the FEC is your letter of April 30, 1980. This letter is our response to it. I am not sure what we can do to explain our position in talk case. We had a legitimate difference of opinion as to whather we not the Allen County contribution was legal (see our latter of June 5, 1979). In order to satisfy the questions raised by your mission, we capitulated and repaid, on advice from several ambetta of your staff. I might add, this was not done because I felt that than to keep responding to your letters and explaining the simulton-You have raised a second question in your letter of April 30, 1980. According to the "Federal Election Commission Notification" Of Reason To Believe Finding", a contribution from Whitley County CDC for \$1500 is being similarly scrutinized. If you will check your file, I am sure you will discover this is the first notification of your questioning this contribution. No one from the FEC has ever brought this matter to our attention previously. Naturally, as we did in the previous problem, we will straighten this matter out immediately. I very much look forward to receiving your response to my res-Perhaps if you have someone review the entire file, you will find that we have been most cooperative and that questions which were timely raised by your commission have all been answered. Sincerely. Richard M. Treasurer

RMK: mw

Encs.

John D. Walda

Candidate

Orinade B. Potton

Fideral Section continuon

1325 K. Greek B. H.

Aushilpton, D. C. Cohfy

Dear Mr. Potter

Ro - Land - Fre

Control Democratics

if further inquiry concerning this contribution is necessary, we request that you contact former was lidate John Walda directly at his office, 395-Linkoln Tower, Fort Wayne, Indiana 46802, phone [213] 421-9551.

Yours truly,

RMX:mw Fre.

Richard M. Katt .: Treasurer

14 CA: guiss Committee, Fechant Ratt Treasurer: 1001 Phron: Eurl Wayne, Indena 46802 219-424-2431 Thomas I. Harris

Gomainsioner

Federal Simulation Committee

1325 % Street W.W.

Jashington, D. C. 2056

Some best string of the post-of-leading string of the stri

It appears that I have no alternative but to return \$7,000, to the Allen County Democratic Central Committee. As you have suggested in your letter of May 21, 1979 I am now repaying all money in excess of \$1,000 to

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Walda for Congress Committee, Richard Katt, Treasurer.
3924 N. Washington Rd., Fort Wayne, Indiana 46804

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Performal - Pile mortgatt Popular action Transfer (1990) 1994 (1992) 1862 Dear Mr. Taylor: Please be advised that the Valds for Congreen Committee did, on June 25, 1980, refund \$500 to Whitley County Democrat Central Conmittee for their erroneous expenditure to us on September 14, 1978, as per U.S.C. Sec. 441 This transaction will appear in the July 15 Quarterly Report of Walds for Congress Committee. Treasurer 30 JUL 7 P5: 02 **DENEBAL DELINISEL** 709 S. Clinton St. • Fort Wayne, IN 46802 • 424-2371 CONTRACTOR OF THE CONTRACTOR O

Section 1

Mor Thickey County, Indiana Descerat Central Controls MOR 1125

Dear Mr. Taylors

return to the linear county denotes control of the work which expectitudes a second to the control of the contr

It is also my understanding that the Walds for Congress Committee will find an amended FEC report, showing the return of maid contribution/mistaken expenditure.

If there is any additional information which you need, kindly advise.

Very truly yours,

WHITELEATHER & WHITELEATHER

John W. Whiteleather

JWW, JR: j1

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Federal Election Commission Washington, D.C. 20463 Whiteley County, Include Property Control County After course to the course of the special of the special state of the course of Counterer, and their large countries and Alignian The second of th John W. Whiteleather, JWW, JR:jl Enclosures (2)

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David W. Walde, Chargerson Richard Kett, Treasurer

CO

June 25, 1980

Hr. John Whiteleather Attorney at Lav 119 8: Main Street Columbia City, Indiana 46725

Deer John)

oper U.S.C. Dec. LAT (D), we are refunding this amount to Whitley County Democrat Central Committee for their mistaken expendiure to us on September 18, 1978.

Yours truly,

Richard Ratt

Treasurer

Enc.

("D")





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A CONTRACTOR OF STREET

PART CONTRACTOR AND CONTRACTOR CO

Dear Mr. Planary

ing an advice.

Election Campaign & Commission in the Commission regulations to the Commission regulations to the Commission of the Commis

Your letter states that three counittees are involved in the situation presented:

The Miller for Senate Committee (Miller committee), which has a debt of \$27,000. It is a sequenced committee reporting to the FEC for the Live U.S. Senate bid of Andrews. Siller

The 1978 Virginia Democratic Campilgo Committee, (VDCC) which has a debt of \$15,000. It is a registered committee spectating to the Figure provided phone bank operations to the for the House of Representatives in addition to the Senate bid of Andrew F. Miller; [It has spent \$68,560.89 toward the election of Federal candidates.]

The Jefferson-Jackson Day Committee, (J-J) which has a surplus of \$22,500 in its account. This is a fundraising committee that maintains a separate bank account from the Democratic Party of Virginia. This committee did receive \$1,000.00 in corporate and union funds. However, through specific identification we can prove that an amount in excess of \$22,500 was not from these sources. The J-J

("E")

Commission with the file of th

The Commission concludes that if, after the JJDC registers as a political committee and follows the cash determination process set forth in \$104.10, it has \$15,000 in its Federal account, that amount may be paid directly to the creditors of the Miller Committee subject to \$441a(d)(3) limits. Also, since \$110.3(c) of the Commission's regulations permits unlimited transfers between political committees of the same political party, the JJDC after it registers and discloses cash on hand in the described manner, could transfer the \$15,000 to the VDCC for direct payment to the Miller Committee creditors. In either situation the \$441a(d)(3) limits apply, and there is one overall limit for the State committee and its subordinate committees.

In response to your question regarding a transfer of \$7,500 from the JJDC to the 1978 VDCC, \$110.3(c) of Commission regulations permits unlimited transfers between State and subordinate committees of the same political party. Hence if there is \$7,500 in the JJDC Federal account it may transfer that amount to the VDCC.

*/When the JJDC registers it must notify all contributors who are listed on its report that it has become a "political committee" as defined in 2 U.S.C. \$431(d). This is required due to 11 CFR 102.6 and the fact that these contributions will be charged against the individual contribution limits. See 2 U.S.C. \$441a and 11 CFR 110.1 and 110.2.

The Texas Democratic Party 215 Stokes Building Austin, he as with The contract of the contract o of the state of th Project to eradicate the outstanding debts of at least 5 Federal candidates from News ; hisee of whom were candidates in the general election and two of whom were candidates only in the primary. Your request states that the Texas Democratic Voter Participation Project is an authorized subordinate committee 10 of the Democratic Party in Texas. On its behalf you ask the following: 1) May our committee make direct payment on behalf of our 1978 Federal candidates to the creditors of those candidates? 2) In soliciting contributions are we required to state that the money will be spent to eradicate the debts incurred during the 1978 campaign? 3) Does the \$5,000 contribution limit on individual contributions to our committee apply on a calendar year basis? 4) Does the \$25,000 annual personal limit apply to contributions to our committee? In response to your first question the Commission answers in two parts. First, regarding candidates who lost in the primary, your committee which is a multicandidate political committee as defined in \$441a(a)(4) may make total -

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contestbution not exceeding 5.000 to such candid to
contest to their primary election for Tedoral office

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electrica, 2 trasco (241a) (1) apolkera, Seedion (441a) provision said a significancim recently a policina and a second make ammenditures (a sconnection with the general election Prevention and the property of the property of the property of the property of the present of the property of committee of the professional Contraction of the Co Limited permission in \$441a(d) alrews policical parwies to make contributions in kind which would otherwise be covered by the contribution limits in \$441a(a). See House Report No. 94-1057, page 59. Hence, the Commission concludes that payments by the committee to candidate creditors are expenditures for purposes of \$441a(d) and that your committee may make direct payment to the creditors of the candidates who were in the general election, subject to the limits set forth in \$441a(d)(3). However, all other \$441a(d) expenditures made by the committee for a particular candidate's general election campaign must be combined with the payments to retire debts and when combined must be within the applicable \$441a(d)(3) limit. In addition, the committee may also make payments to the candidates' creditors to the extent that the committee has not exhausted its §441a(a) contribution limits in pre-general election contributions. 11 CFR 110.7(b) (3).

Your second question is whether in soliciting contributions you are to state that the money will be spent to eradicate the debts incurred during the 1978 campaign. According to Commission regulation \$102.6(b), your committee may receive only contributions (a) designated for your committee, (b) received as a result of a solicitation which expressly states that the contribution will be used for Federal elections, or (c) from contributors who are informed that all contributions are subject to the limitations of \$\$110.1, 110.2 and 110.5. Therefore, the Commission would not require that contributors be informed that their contributions will be used to retire debts incurred by specific candidates for Federal office in their 1978 campaigns.

20 1979-9 Page 3

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contribution to be made during the calendar year in which such election is held."

Commission regulations at 11 CFR 110.5 explain that an individual's contribution to a political committee in a non-election year is not attributable to the calendar year in which an election is held as long as the political committee is not the principal campaign committee or other authorized committee of a candidate, or a single candidate committee supporting the candidate, and as long as the contribution is not otherwise designated for a particular election. In this instance any contributions by an individual to your party committee between January 1, 1979, and December 1, 1979, will be attributed to the \$25,000 limit for 1979 regardless of the fact that this money may be used by the party committee to retire debts incurred by Federal candidates in 1978 elections.

This response constitutes an advisory opinion concerning the application of a general rule of law stated in the Act, or prescribed as a Commission regulation, to the specific factual situation set forth in your request. See 2 U.S.C. §437f.

Sincerely yours,

Joan D. Aikens Chairman for the Federal Election Commission Thomas B. farris
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1325 K Street B.W.
Cashington, D. C. 2006

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It appears that I have no alternative but to return \$7,000, to the Allen County Democratic Central Conmittee. As you have suggested in your letter of May 21, 1979 I am now repaying all money in excess of \$1,000 to.



Walde for Congress Committee, Richard Katt, Treasurer.

3924 N. Washington Rd., Fort Wayne, Indiana 46804

if you have full of quarticular free to contact to at (219) 429

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no further action and close the file in the will be made part of the public action will be made part of the public action propert on the public action,

you wish to submit any matter it to appear on the public action,

please do so within 10 days.

The Commission but he you that the doctytance of an excess contribution neverthelds appears to be a violation of 2 5)S.C. \$ 441a(f) and you should take immediate steps to insuze that this activity does not occur in the future.

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Control of the second s WITH THE CONTRACTOR Price (County Class County County of the Appendix 2 hot 2 hours of the County County County County County County in excess of \$1,000, the tallure to file a statement of organization, and the failure to file reports of receipts and dishursements noverthe loate (tractal state of the late of the second state of t 0 2 U.S.C. 5 434(a)(1), and 2 U.S.C. 5 441a(a)(1)(A); you should take immediate steps to insure that this activity does not occur 00 in the future. Sincerely, Charles N. Steele General Counsel

Compared to the compared to th in commetten with the object contitons of this matter; the Committee has on August 1, 1980, determined to buil de furilier rectou une Contract of the second Con, and disputational state of a second state of the second state of t 0 20 Sincerelly, Charles N. Steele General Counsel

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PERMIT TO DEFENDE OF THE STREET OF THE STREE

AUR No. 1125 - General Counsel's Report dated 7-29-80; Signed

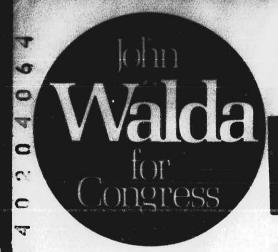
nte : 8 44 60 Signature.

THE OFFICE OF GENERAL COUNSEL WILL TAKE NO ACTION IN THIS MATTER UNTIL THE APPROVAL OF FOUR COMMISSIONERS IS RECEIVED. PLEASE RETURN ALL PAPERS NO LATER THAN THE DATE AND TIME SHOWN ABOVE TO THE OFFICE OF COMMISSION SECRETARY. ONE OBJECTION PLACES THE ITEM ON THE EXECUTIVE SESSION AGENDA.

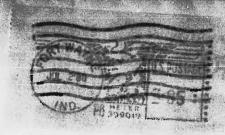


The state of the s Constitution of the contract o 10 CO Desired Paylor: Please be advised that the bolds for Con-cress Committee did, on June 25, 1980 served \$500 to Whitley County Democrat Control Con-0 0 mittee for their erroneous expenditure to us on September 14, 1978, as per U.S.C. Sec. 441 T (D). This transaction will appear in the July 15 Quarterly Report of Walds for Congress 20 Committee. Yours truly, Richard Katt Treasurer 80 10L 7 P5: 02 GENERAL COUNTSEL 709 S. Clinton St. • Fort Wayne, IN 46802 424-2371

County Descript Control Constant With Texture Constant Co It is my understanding that the Walds for Congress Con Central Committee, pursuant to 2 U.S.C. g441 D. It is also my understanding that the Walla for Congress Counities will find an amended FEC report, showing the return of said contribution/ mistaken expenditure. If there is any additional information which you need, kindly advise. Very truly yours, WHITELEATHER & WHITELEATHER John W. Whiteleather, Jr. JWW, JR: 11







CERTIFIED

P17 4090745

MAIL

709 S. Clinton St. • Fort Wayne, IN 46802

William E. Taylor, Attorney Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463

Mark the Company of the Company Re: Worlder County | Therease Desperate Control | Control anny hazaran In Dear Mr. Taylor: -0 Per my previous common process and the second second and a second as the second 0 find copies of the return of the \$500.00 by the Walde for Cons T C Committee, and their letter dated June 25, 1980. 6 Very truly yours, 5 WHITELEATHER & WHITELEATHER Chance -0 John W. Whiteleather, J JWW, JR: jl Enclosures (2)

Miles Hall Burget Dear John: THE RESIDENCE OF THE PARTY OF T A CONTRACTOR OF THE PROPERTY O Select U.S.C. Sec. (III (9)) A LECTE CONT. Countere for their states ture to us on September 14, 1976. 709 S. Clinton St. • Fort Wayne, IN 46802 • 424-2371



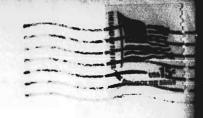
OWHITELEATHER AND WHITELEATHER

ATTORNEYS AT LAW

119 SOUTH MAIN STREET

COLUMBIA CITY, INDIANA 46725





Mr. William Taylor Federal Election Commission Washington, D.C. 20463

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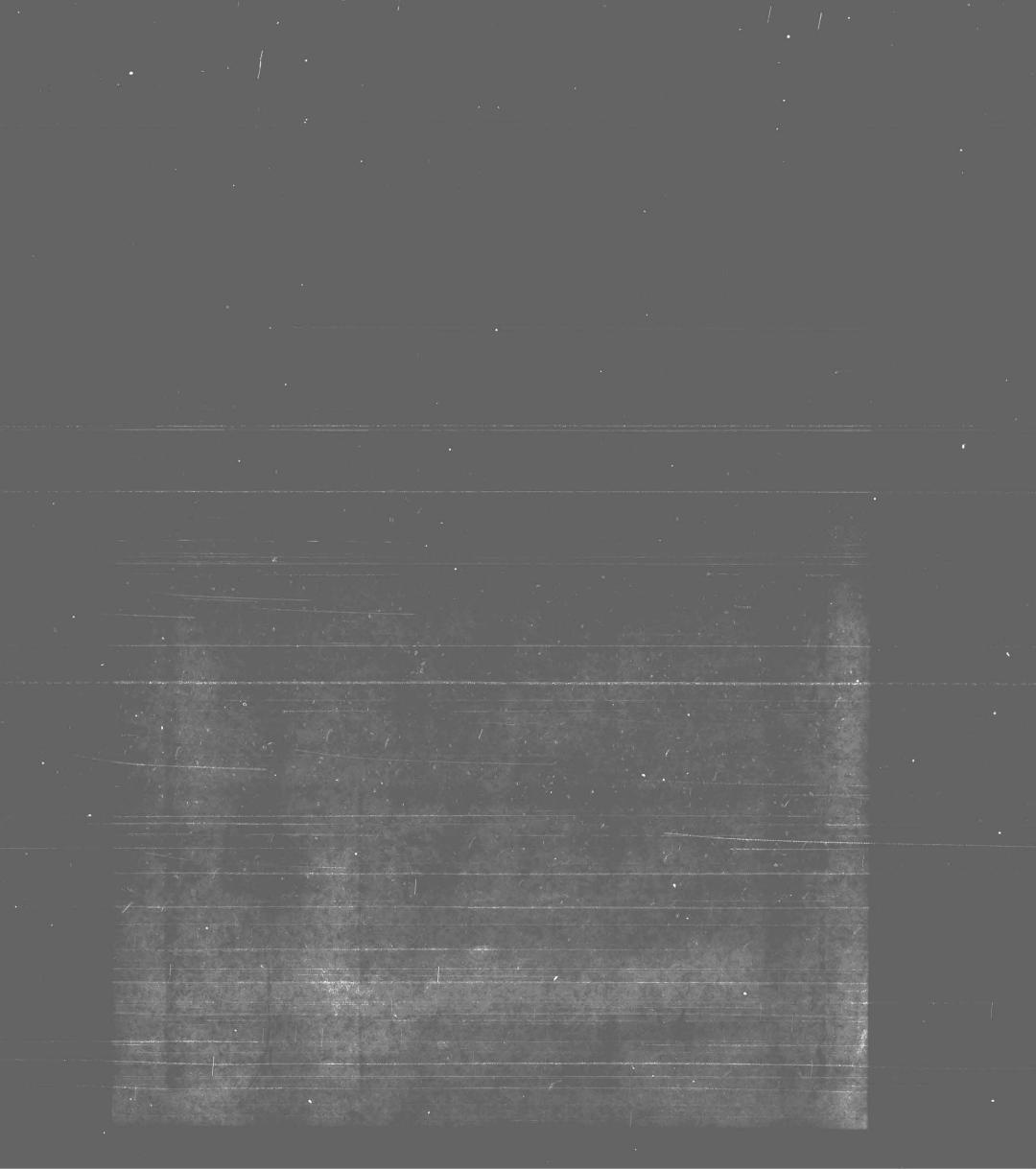
MARIORIE W. EDIOUS/MARCARET CEASEY

DATE

JULY 1, 1980

Completed on a 28 hour no objection basis at 25,00;

There were no objections to the Interim Investigative Report at the time of the deadline.



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The Walds for Congress

MUR 1120

INTERIM INVESTIGATIVE REPORT #3

On April 29, 1980, the Commission determined that there Was reason to believe the Whitley County Central Demographic Committee (Whitley County); the Walds for Congress Committee, and the Alvien County Penograph a Contral Coest Rice with Liver to Congress Committee and the Alien County Democratic tentral Committee responded to the Commission's reason to believe findings by letters dated May 15, 1980. Mr. Whiteleather, the attorney for Whitley County, was contacted by phone by this office on May 29, 1980, concerning whether Whitley County intended to respond. He stated he just received the Commission's notification from his client, and he then asked if this matter could be resolved by the Walda Committee returning the excess of the contribution to Whitley County; Whitley County contributed \$1,500 to the Walda for Congress Committee. We advised Mr. Whiteleather that the Commission would look favorably on the return of the excess amount. Mr. Whiteleather indicated that he would ask the Walda Committee to return the excess amount.

On James 1), the solution of the sending a letter to the Commission to this effect.

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Charles N. Steals General Counsel

DAVID WHITELEATHER WAR-1943 ODDA ŽIJA DESTRE BODA ŽIJA DESTRES, 18. June 23, 1980 Walls for control of the 20,03 Rail Control of the C Dear Mr. Taylor: Country Description of the Country o It is my understanding that the Walds for Congress Committee will return to the Whitley County Democrat Central Committee the sum of \$500.00, which constituted a mistaken expenditure, by the Whitley County Democrat 0 Central Committee, pursuant to 2 U.S.C. #441 D. 0. It is also my understanding that the Walda for Congress Committee 0 will find an amended FEC report, showing the return of said contribution/ mistaken expenditure. T If there is any additional information which you need, kindly advise. 0 Very truly yours, 3 WHITELEATHER & WHITELEATHER Whiteleather John W. JWW, JR: jl SO JUNZ6 PI: 27

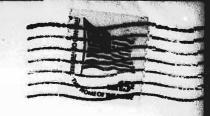
WHITELEATHER AND WHITELEATHER

ATTORNEYS AT LAW

119 SOUTH MAIN STREET

COLUMBIA CITY, INDIANA 46725





Mr. William Taylor Federal Election Commission Washington, D.C. 20463 West cherouse Cons.

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Commission 20463

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Re: MUR 1125

We are in receipt of your letter dated April 30, 1080, According to it, you are still reviewing information and you state that there is reason to believe that my campaign constitute violated 2 U.S.C. this(f). Frankly, I am at a loss to understand your procedures and I am particularly confused about your handling of this specific situation. Let us review chronologically the facts surrounding the questionable contributions. They are as follows:

- 1. We first received notice that a contribution of \$8,000 from the Allen County Democratic Central Countities was being questioned in a letter of July 24, 1978, from the Clerk of the House of Representatives. We responded to that letter on July 28, 1978, and explained that we believed the contribution to be legal under PEC Reg. 110.7 (b) (2) (ii).
- 2. On May 21, 1979, we received our first communication from the FEC. One contribution was questioned—that being the \$8,000 from the Allen County DCC. We responded to that letter June 5. 1979, wherein we explained our position, as we had to the Clerk of the House of Representatives.
- 3. On August 14, 1979, we received our second letter from the FEC. The letter stated, erroneously, that we had not responded to the FEC letter of May 21, 1979. Apparatily, the FEC lost our letter of June 5, 1979, and appropriate for the June 5, 1979, and appropriate for the FEC lost our letter of June 5, 1979, and appropriate for the June 5, 1979, and appropriate for the June 5, 1979, and appropr

JAMES JAMES

709 S. Clinton St. • Fort Wayne IN 46802 • 424-2371

I am not sure what we can do to explain our position case. We had a legitimate difference of opinion we be what not the Allen County contribution was legal (see our letter Tune 5, 1979). In order to sectify the questions raised by mission, we capitulated and repaid, on advice from several or your staff. I sight add, this was not done because I call bur legel weeltien me incorrect when warren I can bell you position. Hovever, that it no longer the issue. The overage has been repetly and I reankly tean ass nothing nore that we can do other You have relief a second question in your latter of the con-1980 - Leger Cing to the "Decement Disection County to North other Of Realist No. Be very rath was a construction of the Wilder ODC for \$1500 is being similarly secutionized. If you was enough your file, I am sure you will discover this is the first notified tion of your questioning this contribution. No one from the The has ever brought this matter to our attention previously. Enterally, as we did in the previous problem, we will straighten this matter out immediately. I very much look forward to receiving your response to my men ponse. Perhaps if you have someone review the entire file, you will find that we have been most cooperative and that questions which were timely raised by your commission have all been answered. Sincerely, Richard M. RMK: mw Candidate Encs.

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Dear Mr. Harris.

We 1979. We resulted a same to the problems once the problems of the communication of the com

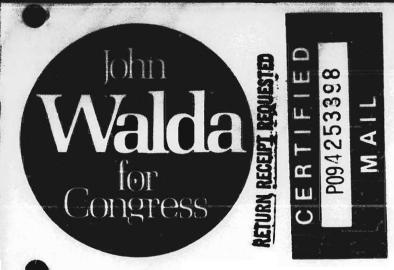
Some background on this particular and the helpful. My campaign originally contribution from the Allen County.

Committee with the understanding the was being made as a Subordinat County and Democratic State Central County.

the case, the contribution which was advertising debts would be legal not (b) (2) (ii). Unfortunately, we have covered that the Indiana Democratic interest has not complied with filing they are not a registered multicandial am told by members of your staff that if the tofile by our State Countitee makes the illegal.

It appears that I have no alternative but to return \$7,000, to the Allen County Democratic Central Conmittee. As you have suggested in your letter of May 21, 1979 I am now repaying all money in excess of \$1,000 to

Federal Markettion Ton Con-1325 F 2t - - 1 deshior Vary Dear Mr. Potter: We are in receipt of your letter 1979, in which a quelificon is relied to live July 10 Quarter of the control of th a contribution in excess of \$1,000 from a mile date committee. We assume that you report to contribution which was originally listed at the Allen Junty Democratic Central Committee Your letter of May 21 is the sendan industry which we have received from the Federal fled to the list regarding this contribution. Shortly eller the laty 10 Report was filed, we received an inquity winting your recent one. On July 28, 1978, we responded to the inquiry by letter, a copy of which is enclosed. Dur explanation then, as now, is that the contribution was made by the Allen County Democratic County as a Subordinate Committee of the Indian Democratic tate Central Committee. This contribution is itselesi. therefore, pursuant to FEC Regs 110 F () 352) (A). Cince our reply of July 28, 1976, had and local this this matter, to rest, we assumed, and are this lead on in that this explanation is satisfactory to the land it further inquiry concerning this centrifiction is necessary, we request that you contact former banlicate John Walda directly at his office, 395 - amoin lower, Port Wayne, Indiana 46802, phone (219) 42 9551. Yours truly, Richard N. Katt, Treasurer / : : mw 1.0. or Licegiess Committee, Fechard Katt Tréasurer, p. ac. Carerors Eart Wayner Indiana 46862 219-426-243



709 S. Clinton St. • Fort Wayne, IN 46802





Mr. Robert O. Tiernan Chairman Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463

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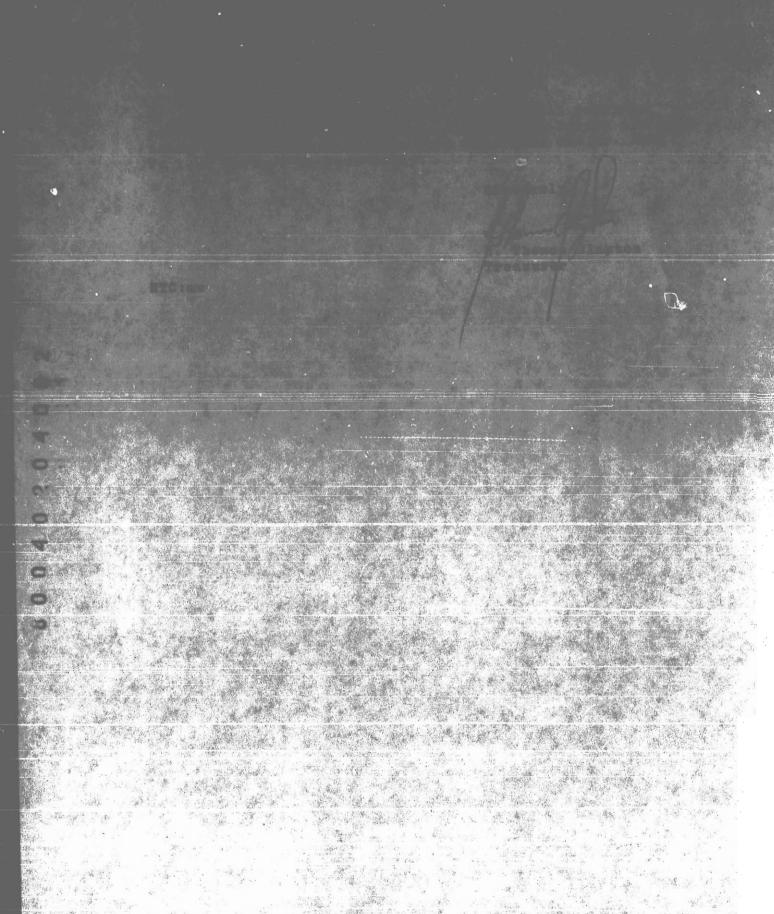
Mr. Robert D.

Washington, D.C. 20463

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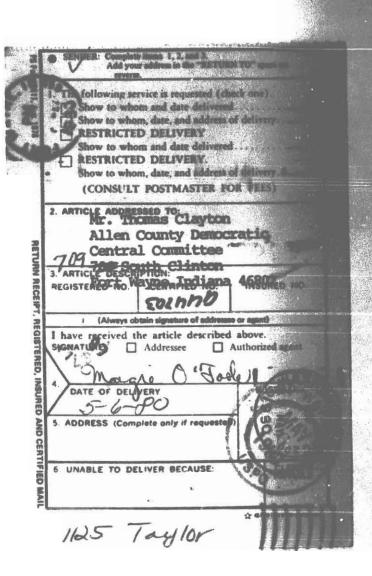
Commence of the contract of th Service Control of the Control of th OR CONCENSION OF THE STATE OF T told this requirement applies so the rest to the problems by PEC staff members. We are chagrined to learn that this fact was either misrepresented to us or somehow there has been a lack of communication from your office.



(IOBO)



Mr. Robert O. Tiernan Chairman Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463 Allen County Democrat Central Committee 706 South Clint FORE THYRO, FORESTO, Res Dear Mr. Clayton; The Federal Black on Commission notified you anivers, 1979, that you can be so wholever come contains of the contains and the contains a upon foreing review of the information artificial Co Classical Control of the Control 1930 Partie and the control of the c You may substitutely receive or less meterials which you believe are relevant to the compaction a ensignis of this matter. In the absence of any information which doments traces that no further action should be taken against your committee, the Commission may find probable cause to believe that a violation has occurred and proceed with formal conditiation. Of course, this does not proclude the settlement of this matter through informal concil action prior to a finding of probable cause to believe if you so desire. This matter will remain confidential in accordance with 2 U.S.C. \$437g(a)(4)(B) and 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you have any questions, please contact William E. Taylor, the attorney assigned to this matter, at (202) 523-5071. Sincerely, led B. Yier ROBERT O. TIERNAN Chairman Enclosure



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BACKGROUND

According to the April Don quarterity report that with the Commission by the Halda for Commission Commission Commission (Commission Commission); the Allen County, Donocratic, Commission Commission (Allen County DCC) (Conty) but ed (Allen County DCC)

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PACTUAL BASIS AND PREAM ANALYSIS

The Allen County DCC made a contribution to the Walds Committee in excess of the \$1,000 contribution limitation and thus violated 2 U.S.C. \$441a(a)(1)(A).2/ Furthermore, by making this contribution, the Allen County CDC made an expenditure in calendar year 1978 and thus required to file a statement of organization and file a report of receipts and expenditures in accordance with 2 U.S.C. \$433 and 2 U.S.C. \$434, respectively. Thus, it violated 2 U.S.C. \$433 and 2 U.S.C. \$434.

Based on the foregoing analysis, the Pederal Election Commission has found reason to believe that the Allen County Democratic Central Committee violated 2 U.S.C. §433(a), 2 U.S.C. §434(a)(1) and 2 U.S.C. §441a(a)(1)(A).

^{1/} On September 7, 1979, the Walda Committee returned \$7,000 to the Allen County DCC.

^{2/} Person is defined by 2 U.S.C. \$431(11) to include committee.

Dear Mr. Clayton: On May 18, 1979, you were notified that you may have made contributions to a political committee which raised problems under 2 D.S.C. 433 and 434. All of this date, because the for the forter to be posted the control of the year. the Commission will take no section apainst you until you have but a the Commission within fifteen (15) days from the date of this letter. If you have responded to the above or you require additional information, please contact David Greevy, our Reports Analyst assigned to you on our toll free number (800)424-9530. Our local number is (202) 357-0023. Sincerely. missioner Certified Mail: Return Receipt Requested ADEQUATE RESPONSE REC'D Refer To: 7903 136 5055

August 14, 1979, that your committee violated certain se of the redoral Election Company Act of 1971, as arounded ("the to the continue review of the information even able to Check commissions while commission beginning of the horse as 980. for your information - You may submit any factual to legal materials which you believe are relevant to the Commission's analysis of this matter. In the absence of any information which demonstrates that no further action should be taken against your committee, the Commission may find probable cause to believe that a violation has occurred and proceed with formal conciliation. Of course, this does not preclude the settlement of this matter through informal conciliation prior to a finding of probable cause to believe if you so desire. This matter will remain confidential in accordance with 2 U.S.C. \$437g(a)(4)(B) and \$437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public. If you have any questions, please contact William E. Taylor, the attorney assigned to this matter, at (202) 523-5071. Sincerely, ROBERT O. TIERNAN Chairman Enclosure

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Richard M. Eatt, Transcore Valde for Compress Condition 706 South Clinton Fort Varie, Indiana 48802

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If you have responded to the above or you require additional information, please contact Susan Kalicobaugh, our Reports Analysis assigned to you on our told free number (800)424-9530. Our local number is (202)523-4172...

Sincerely,

Thomas E. Harris

Certified Mail: Return Receipt Requested

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PACTUAL BASIS AND LEGAL ANALYSIS

Neither the Whitley County CDC nor the Allen County DCC was a registered committee. As such, the Walda Committee could not accept a contribution in excess of \$1,000, pursuant to 2 U.S.C. \$441a(a)(1)(A), and in doing so violated 2 U.S.C. \$441a(f).

Based on the foregoing analysis, the Pederal Blection Commission has found reason to believe that the Walda For Congress Committee violated 2 U.S.C. §44la(f).

^{1/} Seven Thousand dollars (\$7,000) was returned to the Allen County DCC on September 7, 1979 by the Walda Committee.

^{2/ &}quot;Person" is defined by 2 U.S.C. \$431(11) to include a committee.

South Whitley, Indiana Dear Mr. Hicks: The Pederal Black in coming to not Fied you the some very long and the control of the control o Charten in the language was a street of the contract of the co Commence of the commence of th may subjute any recision to a recision to the control of the contr are relevant to the commissions wants year of a life and the In the absence of any intermetion which demonits the that no further action should be taken against your committee, the Commission may find probable cause to believe that a violation has occurred and proceed with formal conciliation. Of course, this does not preclude the settlement of this mitter. through informal concess at a land proton to a finding of probable cause to believe if you so desire. This matter will remain confidential in accordance with 2 U.S.C. \$437g(a) (4) (B) and \$437(a) (12) (A) unless you notify the Commission in writing that you wish the matter to be made public. If you have any questions, please contact William E. Taylor, the attorney assigned to this matter, at (202)523-5071. Sincerely, ROBERT O. TIERNAN Chairman Enclosure

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BACKGROUND

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PACTUAL BASIS AND LEGAL ANALYSIS

The Whitley County CDC made a contribution to the Walds Committee in excess of the \$1,000 contribution limits ton and thus violated 2 U.S.C. \$441e(a)(1)(a).1/ Furthermore, by making this contribution, the Whitley County CDC made an expenditure in calendar year 1978 and was thus required to file a statement of organization and file a report of receipt and expenditures in accordance with 2 U.S.C. \$433(a) and 2 U.S.C. \$434(a)(1) respectively. Thus it violated 2 U.S.C. \$433(a) and 2 U.S.C. \$434(a)(1)

Based on the foregoing analysis, the Federal Blection Commission has found reason to believe that the Whitley County Central Democratic Committee violated 2 U.S.C. \$433(a), 2 U.S.C. \$434(a)(1) and 2 U.S.C. \$441a(a)(1)(A).

^{1/ &}quot;Person" is defined by 2 U.S.C. \$431(11) to include a committee.

outside the control of the control o

following actions in NRR 1125s.

- 24 Company to the Character Company to the Company of the Company to the Company
- S. Blist comes to believe that the Walds for Congress Committee Violated 2 U.S.C. \$441a(f).
- Send the letters attached to the General Counsel's First Report in this matter.

commissioners Aikens, Priedersdorf, Reiche, and Tiemman voted affirmatively for these actions; Commissioners Harris and Packery dissented.

Attest:

4-30-80

Date

Mayerie W. Emmes

Marjorie W. Bumone Secretary to the Commission SOUNCE OF MURICIPATE REPORTED AND ASSESSMENT OF MURICIPATED

BESPONDENT'S MANE

Walds for Congress Committee
Alter County Democratic Committee
Unitley County Central Democratic Committee

2 U.S.C. \$433, \$434, \$441m

SUUTUINE (*) PARAMETALE (ONE

A review—the Reports Analysis Division of the quarterly reports of April 10 and 1 ober 10, 1978, filed by the Walda for Conquest Committee (Walda Commit 1 disclosed the receipt of contributions from the Life County Democratic Committee (Allen County D.C.C.) and the Walter County Central Democratic Committee (Whitley County C.D.C.) in the county of \$8,000 and 1,500 on June 30, 1978 and September 18, 1978, respectively (attachment 8). Neither the Whitley County C.D.C. nor the Allen County D.C.C. was, at the time, a registered political committee, according to Commission records.

The Commission, on July 16, 1979, found reason to believe the Allen County D.C.C. violated \$5's 433 and 434 of the Act. On August 14, 1979, the Commission found reason to believe that the Walds Committee violated \$441a of the Act. It so notified the parties (attachment C and D) (Reason to believe has not been found against the Whitley County C.D.C.)

FACTUAL AND LEGAL ANALYSIS

According to the October 10, 1978 quarterly report filed with the Commission by the Walda Committee (attachment B), the Whitley County C.D.C. on September 18, 1978, contributed \$1,500 to the Walda Committee, the principal campaign committee of a candidate for Congress. The making of this contribution by the Whitley County C.D.C. triggered the reporting

^{1/} The Walda Committee was the principal campaign committee of John Walda, the unsuccessful Democratic nominee for Congress from Indiana's 4th Congressional District.

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An expectation of organization with the ten days of the military of th

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The October 10, quarterly report filed by the Walds County

The acceptance of a \$1,500 contribution from the Whitley County

(attachment B). Commission records do not show that the Whitley

C.D.C. ever filed a statement of organisation with the County

required to do so by \$433(a) of this Act. The Whitley County C.D.C.

was not a multi-candidate committee and thus limited to making a \$1,000

Contribution to the Walda Committee (\$441a(a)(1)(A)). The acceptance

of this contribution, which was in excess of the \$1,000 limitation set

forth in \$441a(a)(1)(A), by the Walda Committee, is a violation of \$441acceptance

(f).4/

C2/ Section 433(a) of the newly amended Act (1979) requires a committee to file a statement of organization "within 10 days after becoming a political committee." Section 431(4) defines a political committee as "any committee ... which makes expenditures aggregating in excess of \$1,000 during a calendar year." The Whitley County C.D.C.'s contribution to the Walda Committee was a violation of \$433(a), prior to the 1979 amendments; as well as, a violation of the newly amended \$433(a).

^{3/} The Walda Committee returned \$7,000 to the Allen County D.C.C. on September 7, 1979. (See attachment E)

^{4/} Indiana Law (Indiana Code \$4-3-3 (supplement) (1977)) allows political committees to accept corporate and union contributions. It is possible that corporate and union funds were part of the money contributed to the Walda Committee. Pursuant to Directive No. 19 approved by the Commission on February 8, 1979, no action has been taken to investigate this possibility.

- Approve and the send the attached letters.

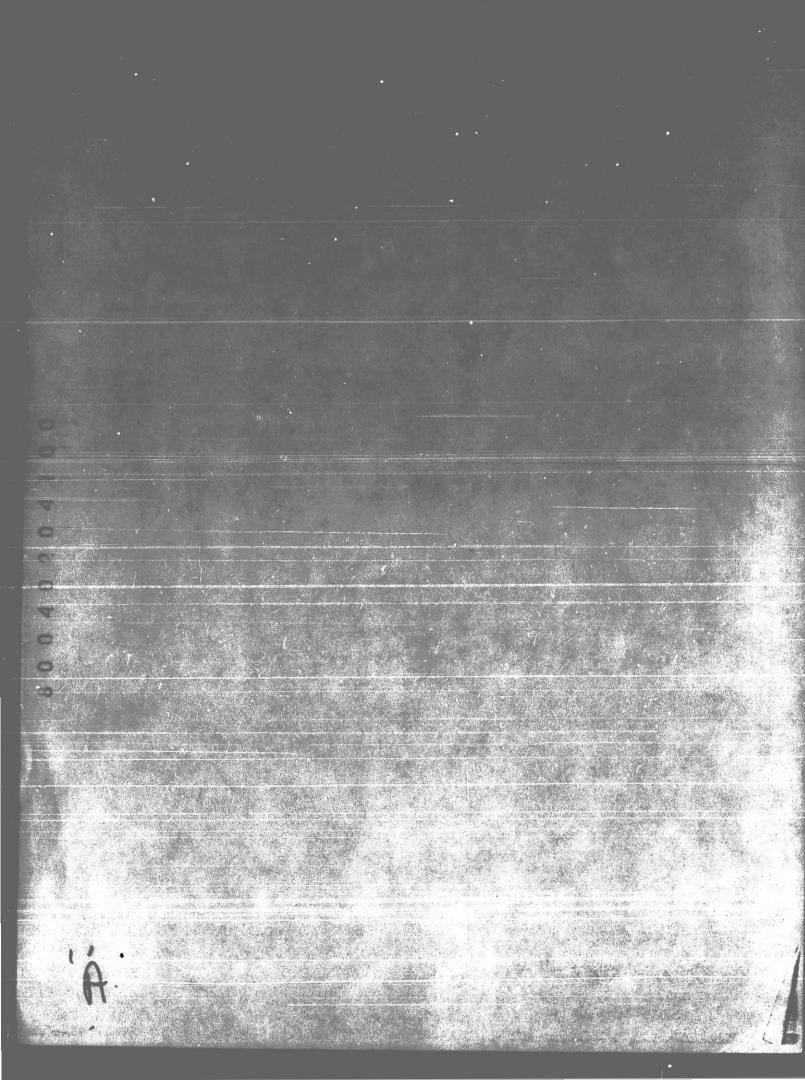
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- 6. Proposed letter to Allen County DCC with attached notification
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^{5/} The Commission on July 16, 1979 found reason to believe that the Allen County Democratic Central Committee violated 2 U.S.C. \$5433 and 434.

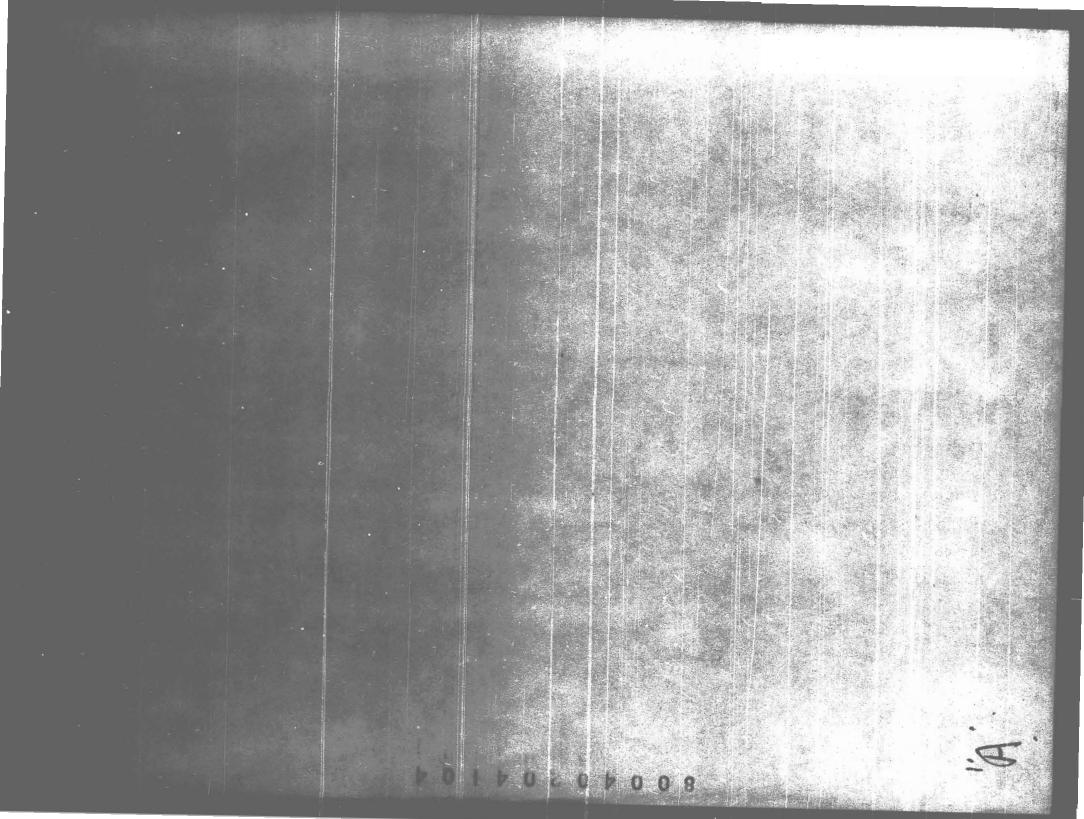
^{6/} The Commission on August 14, 1979 found reason to believe that the Walda for Congress Committee violated 2 U.S.C. \$441a for its acceptance of its contribution from the Allen County CDC.



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	REASON(S) FOR REFERRAL: No response to 35V1/79-89	ATTACHMENT
	OTHER PENDING ACTIONS INITIATED BY RAD:	ATTACHMENT

OTHER RELEVANT INFORMATION:

PREVIOUS OGC/AUDIT REFERRALS FROM RAD:

SEE COMPANION REFERRALS FOR WALDA FOR CONGRESS COMMITTEE AND ALLEN COUNTY DEMOCRATIC CENTRAL COMMITTEE

ATTACHMENT

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or that the constants is otherwise in error, place subsite the policies of otherwise in error, place subsite the policies of otherwise in error, place subsite the policies which would charify this matter for the public record. We have also enclosed telegrate informational satisfials and forms for the negligible of and reporting by the political committee. Please examine the enclosed materials

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705 South Clinton Fort Home, Dt. 4 AFFILIATES: WA ALLEGATIONSI. ATTACHMENTS Excessive contribution to a following contribution to a BALE (1671) A ED: A. 5/18/79 LEPORTS: All report within the first length below here reserved edited out water For Isl reports PERIOD COVERED FROM 的对象与国际的问题 CASH ON HAND S _ HISTORY: RESULTS OF REVIEW. ATTACHMENT 35V1/79-28 (May 18, 1979) 35V2/79-28 (July 16, 1979) COMMUNICATIONS WITH CANDIDATE/COMMITTEE:
Telecon: Brown with Clayton and Walds (6/7/79)
Telecon: Brown with Litchfield (6/8/79)
Telecon: Brown with O'Toole (6/8/79)
Telecon: Stolaruk with Clayton (9/18/79) ATTACHMENT 3 REASON(S) FOR REFERRAL: Excessive contribution meets RAD threshold for OSC review Response to 3SV1/79-28 and 3SV2/79-28 (September 27, 1979) OTHER PENDING ACTIONS INITIATED BY RAD: ATTACHMENT Since the candidate committee returned the full amount of the contribution to the party committee, RAD will not pursue apparent violations of 2 U.S.C. 433 and 434. OTHER RELEVANT INFORMATION: THE COMMITTEE'S ACCOUNT MAY CONTAIN PROHIBITED FUNDS PRE. TOUS OGC/AUDIT REFERRALS FROM RAD: NONE

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SEE COMPANION REFERRALS FOR ALLEN COUNTY DEMOCRATIC CENTRAL CONSTITUES AND MALOA FOR CONGRESS COMMITTEE

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Allen County Describe Cintral
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700 South Stinton
Fact Mayor, Include 4002

Dear Treasurer:

This letter is promoted by the Counts: ton's interest in accident counties and wish to county with the Federal Election Counties of the receipts incomistion of the receipts incomisted by United for Congress indication of the receipts incomistion of the receipts incomistion of the receipts incomistion of the receipts in accident in the counties of the receipts in the counties of the receipts of the receipts of the receipts of parsons which excelses contributions or makes as additional contributions of parsons which excelses contributions or makes as additional contributions or makes as additional contributions.

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If you agree that your organization is a political committee, please submit a Statement of Organization on FEC Form 1, in accordance with 2 U.S.C. 433. In addition, your committee will be required to file disclosure reports in accordance with 2 U.S.C. 434 on FEC Form 3.

If you agree that your organization has made contributions or expenditures which qualify you as a "political committee", but you do not wish to be considered as a "political committee", you must request refund(s) from the candidate(s) and/or political committee(s) to which you have contributed. As an alternative, political committees to which you made contributions may transfer all or part of the contributions to accounts which are not used to influence Federal elections. Refunds or transfers must be made in such amounts that the total remaining contributions made by you do not exceed \$1,000 during a calendar year.

If you believe that your organization is not a political committee, or that the Commission is otherwise in error, please submit a statement which would clarify this matter for the public record. We have also enclosed relevant informational materials and forms for the registration of and reporting by the political committee. Please examine the enclosed materials.

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called in response to the sent of the sent and that I would not be able to send him a letter in that time, and that this is contrary, to RAD policy. te software the software of the control of the cont Phylis Parin William a constituina i a centra de destructura de la Astronación de la Astronación de la Constituida de la language in the accompanies on the contract of be a lade in required for with the romand of faceformal lates for Evopoyess apported this Subject Branch and Control of the Co expenditures was that the party (movie make expenditures) in concert (it is it in concide and not that the candidate would take the money and tell the party at a later date what the money was used for. Mr. Walda said that he had had some radio expenses at the time. I explained that the party committee reports them and the candidate's committee does not; and for the candidate there is no material difference between an in-kind contribution and a coordinated expenditure, except that the exp. is unreported by the cand's cate. Mr. Clayton stated that he was unaware that the expenditures could not be transfers to the candidate, and that he was under the impression that the Indiana Democratic State Central Committee (IDSCC) would report this activity. I explained that the IDSCC had to authorize his committee to make these expenditur under 441(a)(d), and further there was a provision for the IDSCC to report this I stated that the Commission had on public record such authorization from them for another committee. I also said that it would be unlikely that the IDSCC would register and report since in reporting they would have to disclose contributions allowed by state law and prohibited under federal law. Mr. Clayton stated that he had the same problem. I outlined the following options for both the candidate and party committee: B. Party Committee A. Candidate Committee 1) ask for a refund of \$7000 1) return \$7000 to the county cmte. 2) register and report & see what 2) respond by stating that the transfer was made per 110.Z and was misunderhappened. 3) convince IDSCC of the necessity stood & see what abppens. of reporting & see what would ha I stated that I did not know what the Commission would decide in response to any over

You Clayton, Thronton Allian Commy December Control Commission 706 South Clinton Fort Wayne, IN ALMS

District Clayese

TO THE COMPANY OF THE PROPERTY OF THE PROPERTY

If you have compounded to the above or you require additional information, please contact David Greevy, our Reports Addivst anniqued to you on our toll free number (800)424-9530. Our local number is (202) 357-0023.

Sincerely,

Constitutioner

Certified Mail: Return Receipt Requested

ADEQUATE RESPONSE REC'D

Refer To: 7903 136 5055

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TOTAL RECEIPTS 1 CASH ON HAND 8 4225 93 HISTORY: RESULTS OF REVIEW:
First notice surface violation on July 10 1978 Quarterly report sent on 5/21/79. First notice surface violation sent 6/89/79 for security contribution from Whitley County Descentic Contra Communications with CANDIDATE/COMMITTEE A77
Telecon 6/7/79- conversation with treasurer of Allen County and John Malda, candidate. ATTACHMENT John Walda, candidate. Telecon 6/8/79- contact with OGC ATTACHMENT REASON(S) FOR REFERRAL:

Amended July 10 report received 6/21/79-insdequets, Merely states 7

that the situation will be addressed in a separate latter. 10

Amended July 10 report received 9/5/79 adequate 5. October 10 1979 report Contribution refunded on 9/17/79 and disclosed on 5. October 10 1979 report 11

Excessive contribution meets Division threshold for review by OSC.

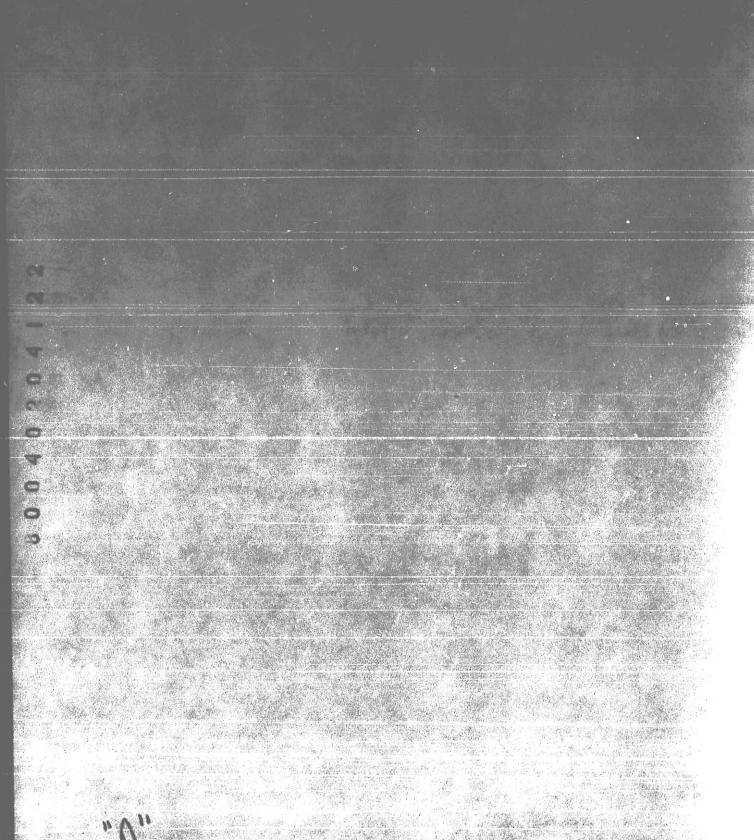
ATTACHMENT OTHER PENDING ACTIONS INITIATED BY RAD: OTHER PENDING ACTIONS INITIATED BY RAD:

OTHER RELEVANT INFORMATION:

The Committee was under the impression that the contribution was made by Allen County Democratic Central Committee pursuant to 11 CFR 110.7(b)(2)(ii). See referral of Allen County Democratic Central Committee and referral of Whitley County Central Democratic Committee PREVIOUS OGC/AUDIT REFERRALS FROM RAD:

RAD Form 1





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CANDIDATE/COMMITTEE: Whitley County Central Democratic Committee TREASURER: Virgil Hicks ADDRESS: RR 1 South Whiley, IN 46787 AFFILIATE(S): Information unavailable 0 ATTACHMENT(S) ALLEGATION(S): CITE: Failure to register and report 2 U.S.C. 433 & 434 1 as a political committee DATE INITIATED: MANNER IN WHICH REVIEW WAS INITIATED: 8/24/79 ATTACHMENT XX Normal Review u Other: o Special Project:

3SV1/79-80 (5/24/79) RTS has not been found on the countries 63 TURESTONS VIEW CANDIDATE CONTINUES

Memorandum to the Files: Greevy (9/24/79)

REASON(S) FOR REPERVISE No response to SSV1/79-80

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OTHER PENDING ACTIONS INTITATED BY RAD: NONE

ATTACHMENT

SEE COMPANIEON REFERBALS FOR MALDA FOR CONGRESS COMPATTEE AND ALLEN COUNTY DEMOCRATIC CENTRAL COUNTY

PREVIOUS OGC/AUDIT REFERRALS FROM RAD:

HROUGH

CANDIDATE COMMITTIES: Allen County Democratic Central Committee

Unregistered

Tom Clayton

706 South Clinton Fort Wayne, IN 46902

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Excessive contribution meets RAD threshold for OGC review Response to 3SV1/79-28 and 3SV2/79-28 (September 27, 1979) OTHER PENDING ACTIONS INITIATED BY RAD: Since the candidate committee returned the full amount of the contribution of the contri	ATTACHMENT

to the party committee, RAD will not pursue apparent violations of 2 U.S.C. 433 and 434.

OTHER RELEVANT INFORMATION:

THE COMMITTEE'S ACCOUNT MAY CONTAIN PROHIBITED FUNDS PRE: JUS OGC/AUDIT REFERRALS FROM RAD: NONE

SEE COMPANION REFERRALS FOR ALLEN COUNTY DEMOCRATIC CENTRAL CONHITTEE AND WALDA FOR CONGRESS COMMITTEE

The second secon

Susan Kaltenbaugh Bowen/Sims ASSISTANT STAFF DIRECTOR FOR REPORTS ANALYSIS Walda for Congress Committee IN/04 ND DANE (COMMITTEE Richard Katt, Treasurer John Walda, Assistant Treasurer 3924 N. Washington Rd. Fort Wayne, Indiana 46804 TREASURER: APPLEATE(S): Not pertinent to the allegation 444 ALLEGATION(S): CITE: ATTACHMENT(S) Consistes accepted contributions Control of the contro 2U.S.C. 441(a)(1)

in excess of limitations DATE INITIATED: 4/11/79

d Normal Review

2 Special Project:

MANNER IN WHICH REVIEW WAS INTILATED:

Other:

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2	Contribution refunded on 9/17/9 and		lo it	79 report
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	OTHER RELEVANT INFORMATION:			

The Committee was under the impression that the contribution was made by Allen County Democratic Central Committee pursuant to 11 CFR 110.7(b)(2)(fi). See referral of Allen County Democratic County Central County Central Democratic Central Demo

PREVIOUS OGC/AUDIT REFERRALS FROM RAD:

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The following changes have been made in the Report series ing the period July 1, 1978, through September 30, 1978; The original report failed to list an \$800 receipt as the result of collections from a Pig Roast held in Albion, Indiana, and the amended report includes this amount. Please note that there are two different "Pig Roast" receipts on the amended report, and it seems that our old bookkeeper got confused as to whether or not there was one or two events. The original report showed receipts of \$18,210.40 and expenditures of \$20,555.64; the amended report shows receipts of \$19,915.64 and expenditures of \$21,474.79.

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The Report covering the period October 24, 1978, through

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Sincerely,

Thomas E. Harris

Commissioner

Certified Mail: Return Receipt Requested

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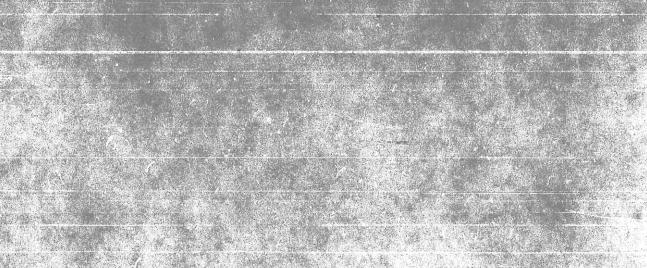
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Dear Mr. Kates

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Dear Mr. Knitch

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CENTIFIED MAIL
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MR. Thomas Clayton, Transper
Allen County Democratic County

Committee
706 South Clinton
Fort Mayne, Indiana 46602

Dear He Clevion:

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23

The Pederal Election Committee violated to the land of the Pederal Election Compaign Act of 1571, a committee violated (attachment "A").

Upon further review of the information available to the Commission, the Commission determined on 1980, that there is reason to believe that you violated 2 U.S.C. §441a(a)(1)(A).A report to the Commission's finding is attached for your information. You may submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter.

In the absence of any information which demonstrates that no further action should be taked against your committee, the Commission may find probable cause to believe that a violation has occurred and proceed with formal conciliation. Of course, this does not preclude the settlement of this matter through informal conciliation prior to a finding of probable cause to believe if you so desire.

This matter will remain confidential in accordance with 2 U.S.C. \$437g(a)(4)(B) and 437g(a)(12)(A) unless you notify the Commission in writing that you wish the matter to be made public.

Ton Clayton, Transurer
Allen County Transcrate Central Counteton
705 South Clinton
Fort Wayne, 28 46802

Dear Mr. Clayton.

On May 10, 1972, you cond modified that you may have paid a sure of the state of policies and the state of policies and the state of problems under 2 U.S. and 433 and 436.

the Commission Vision Street (15) days from the date of this section.

If you have responded to the above or you require additional information, please contact David Greevy, our Reports Analyst assigned to you on our toll free number (800)424-9530. Our local number is (202) 357-0023.

Sincerely,

Poleel 8. Viena

Certified Mail: Return Receipt Requested

ADEQUATE RESPONSE REC'D

Refer To: 7903 136 5055

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Dear Mr. Eldka

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Dear Mr. Katta

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Sincerely,

Thomas E. Harris

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Certified Mail: Return Receipt Requested

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TO: Charles Steele

TIRIDUCH: Orlando 8, Portari

FROM: TON HASELHORS

StateOrg Allen County Of Characte Ventural to Italian, in Dies county of the County Co

Susan Ral tembaugh ASSISTANTAS PARE DIRECTOR FOR REPORTS (AVALY)

ADDRESS.

TAX TO THE dolm Hajda, Assistant

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ATTACHMENT(S)

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(1) Seview

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OTHER RELEVANT INFORMATION:

The Committee was under the impression that the contribution was made by Allen County Democratic Central Committee pursuant to 11 CFR 110.7(b)(2)(ii). See referral of Allen County Democratic Central Committee. and referral of Whitley County Central Democratic Committee

PREVIOUS OGC/AUDIT REFERRALS FROM RAD:

COMMITTEE INDEX OF DISCLOSURE SOCUMENTS - (6) 1777-1976

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		HOUSE						
13	COMMITTEE DOCUMENT	RECEI	PTS GENERAL	PRIMARY				
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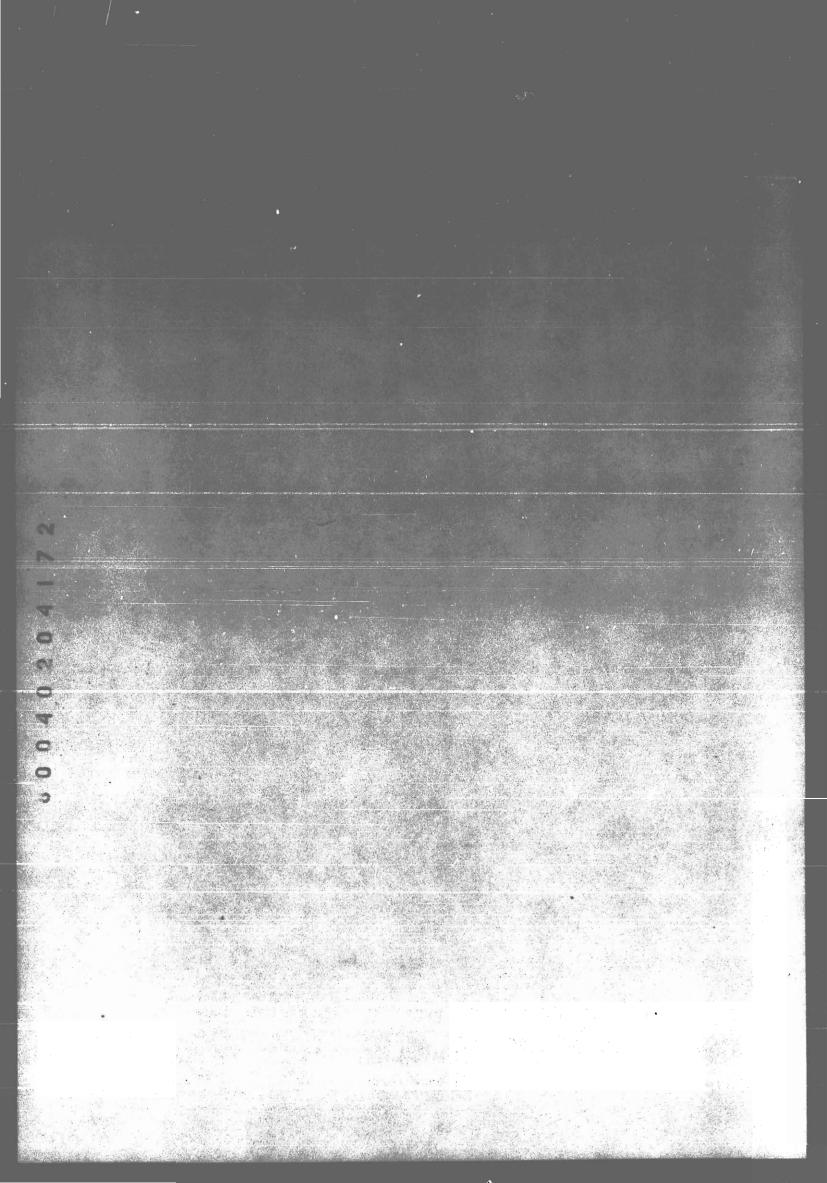
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WALDA FOR CONGRESS COMMITTEE

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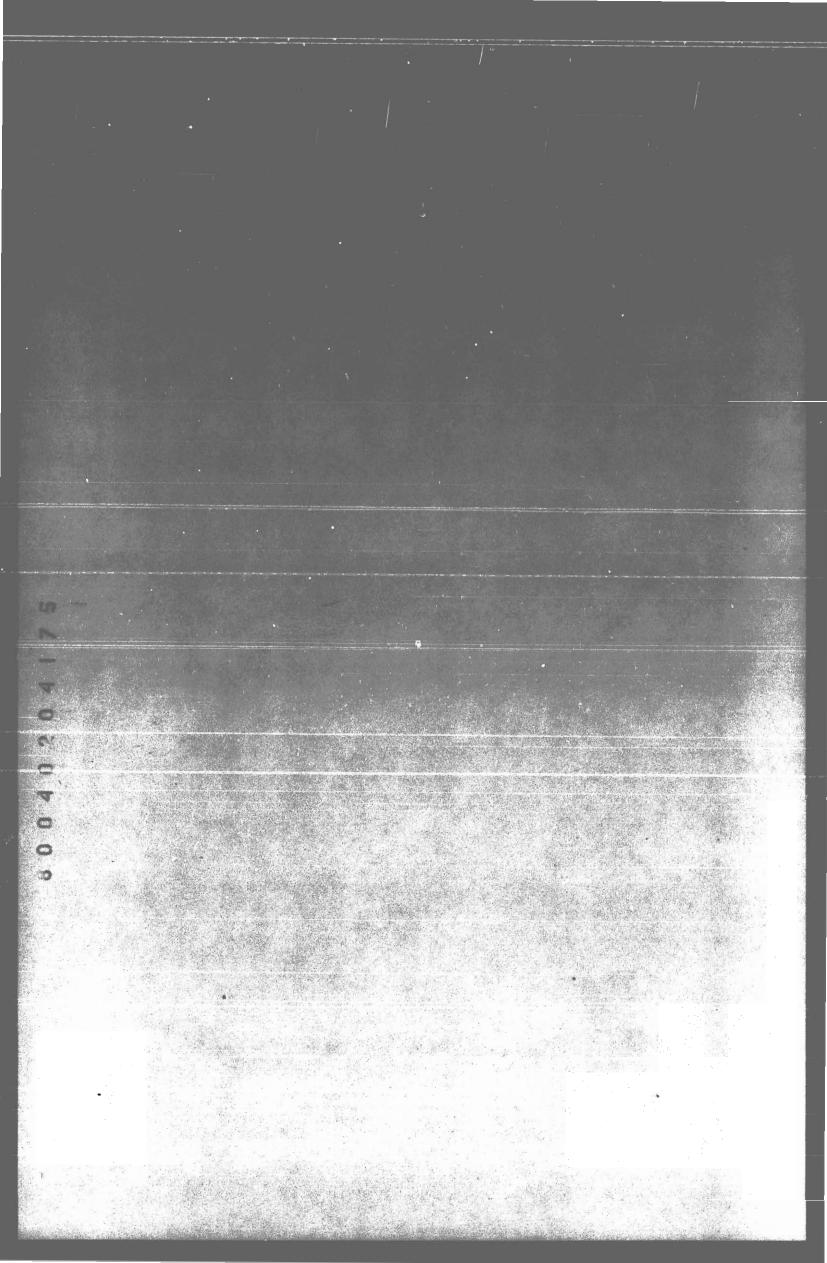
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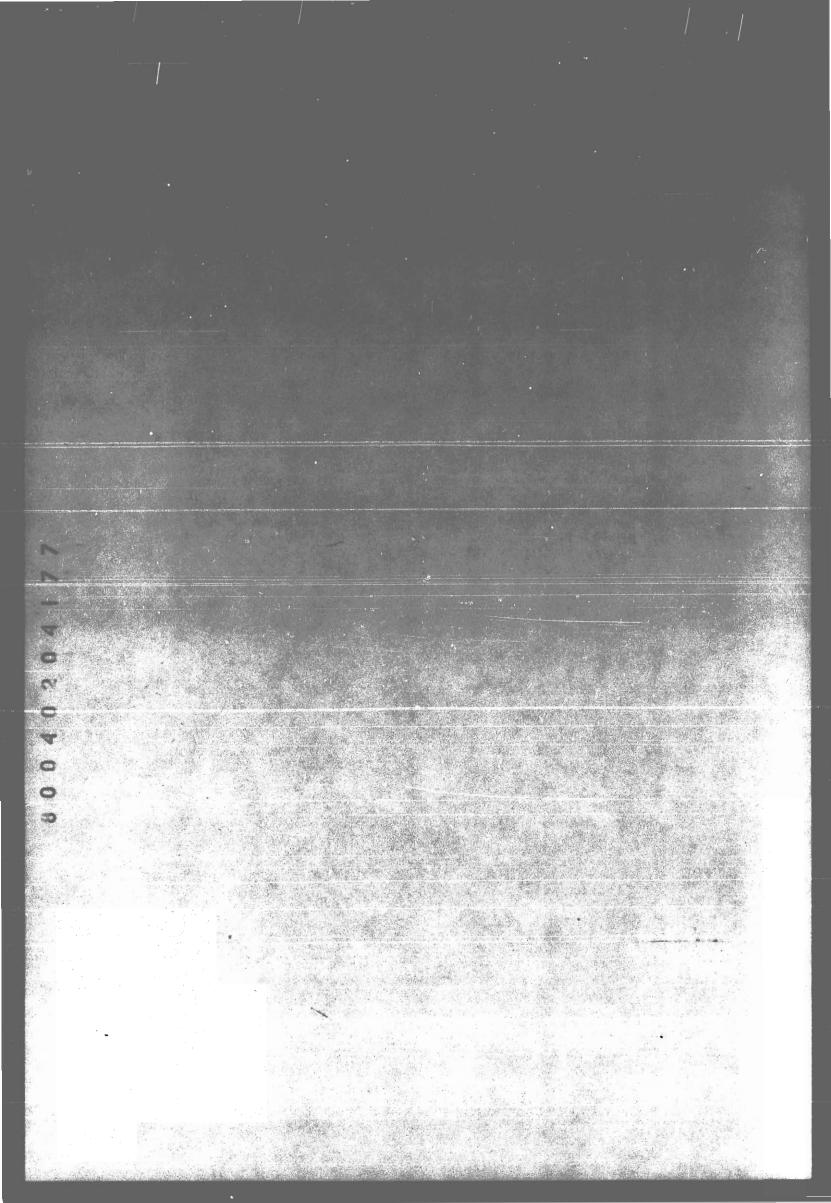
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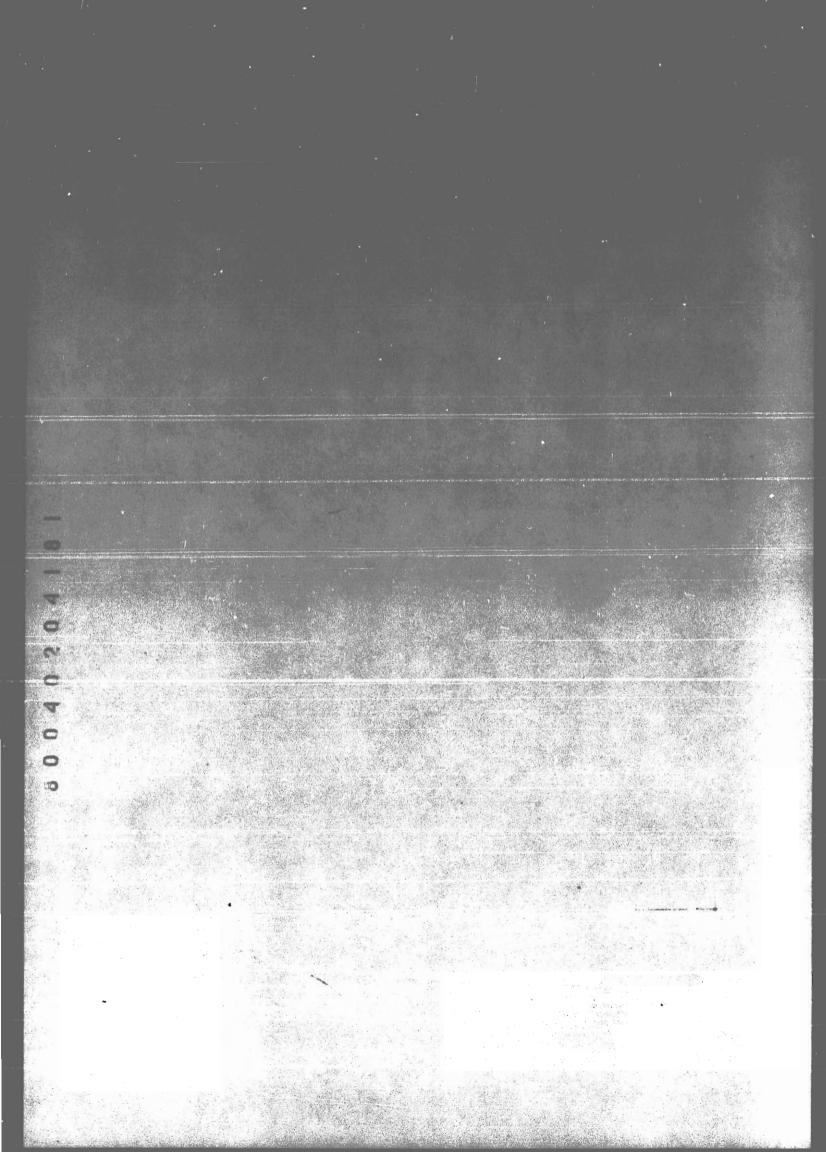
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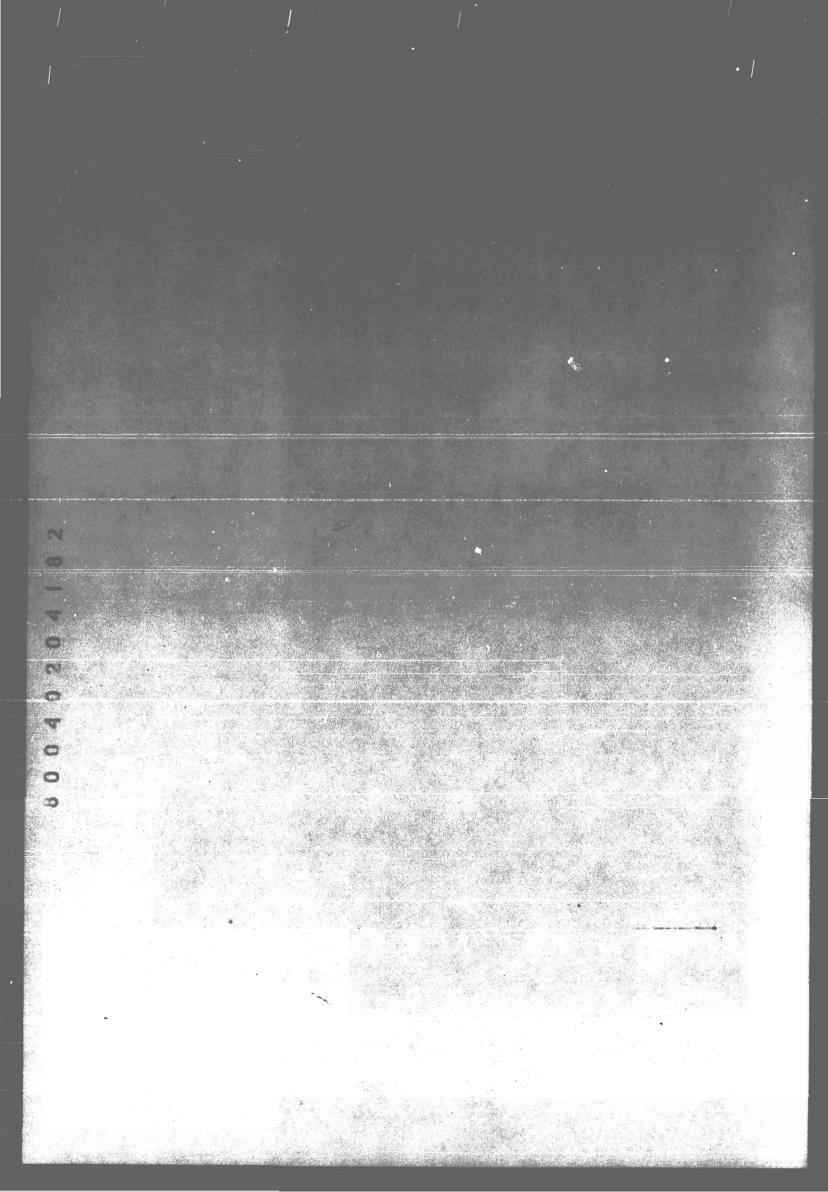
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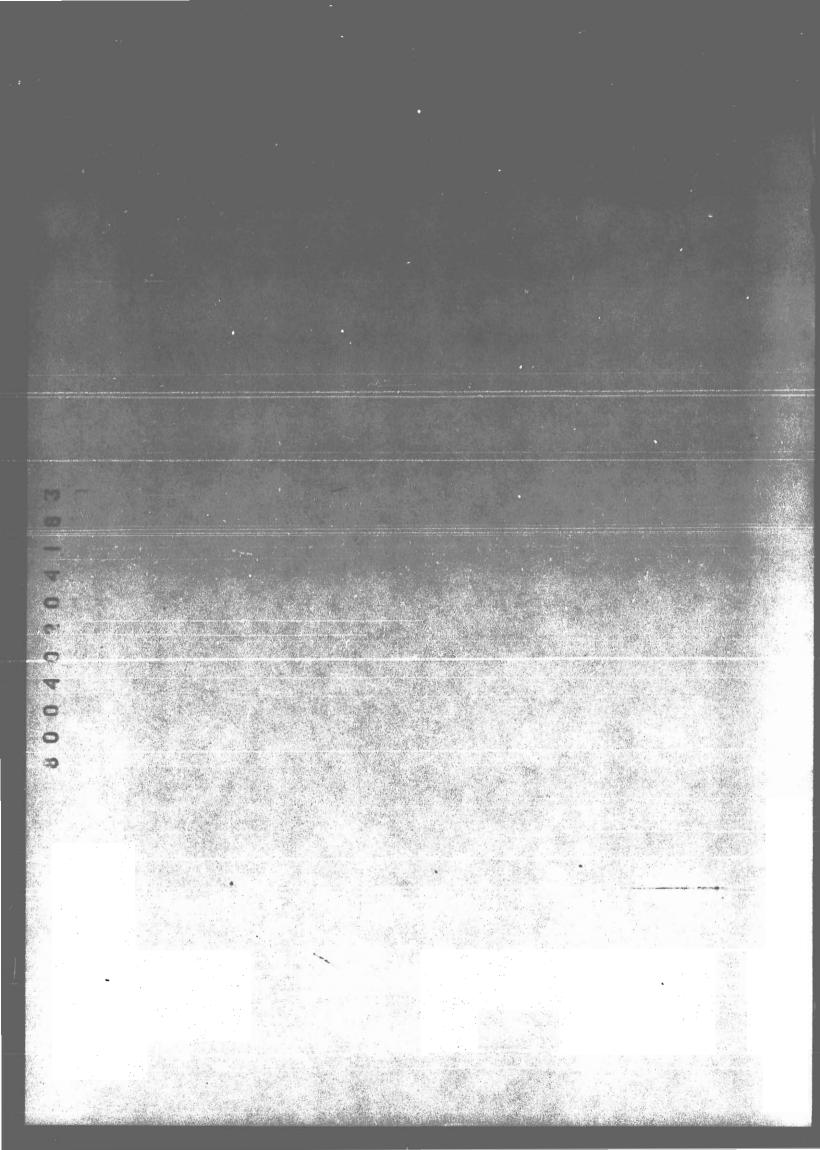
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is enclosed for each period beginning with whit Abelian

I will attempt through this letter to itemic such of the major changes which are to be a summary out to be a summary of the summary of t

In regard to the Report covering the period January 1, 1978, through April 17, 1978, we find that the following

Valored Crossia Summer St. Sec. 36, 1972 Amendments obeyed by sec are under the palacy resur-

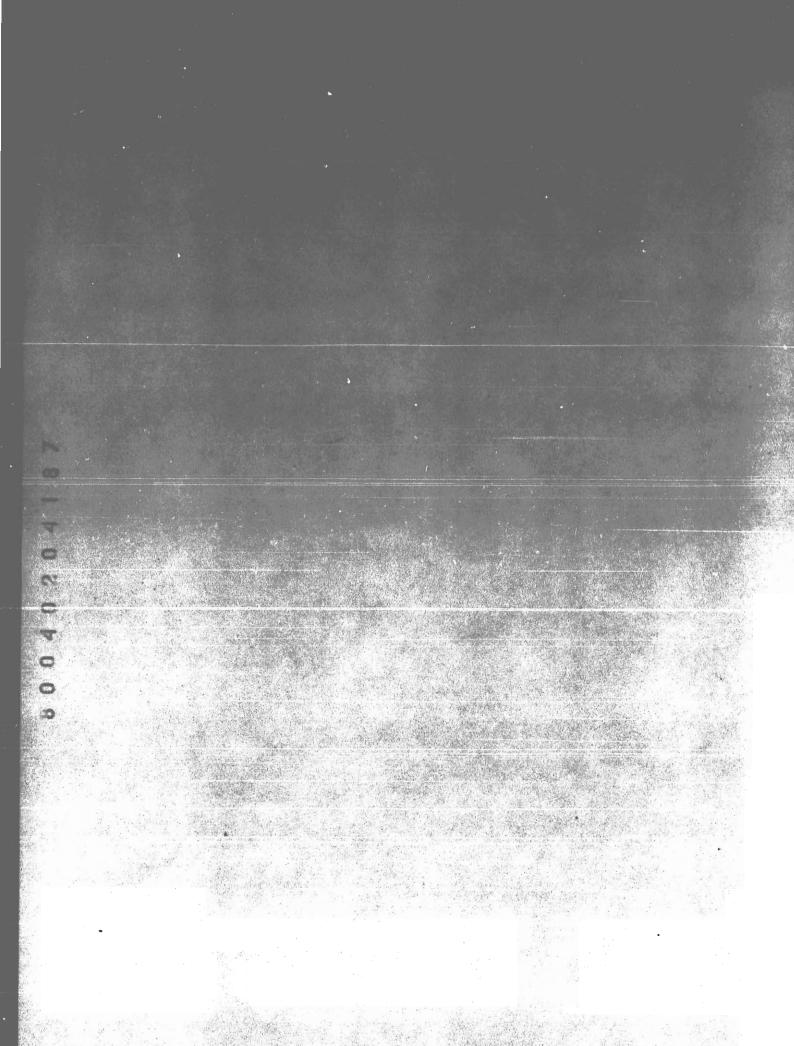
through James of \$7,272.81

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The Report covering the period October 24, 1978, through

bution of \$500 from Robert Robol, van made in the tion of the state of the comment of the special state. Flohes note that these changes now show a balance 83,199.49 for the beginning of the period covered in the latest report. We are quite sure that there figures are accurate since we have shocked and double-checked, and a Anco. There are anunerous bookleeping mistaken which were made by our former books were which have been corrected Charles reports for the charles to be the first that the charles are the charles and the charles are the charl given. Suffice it to may that these corrections are for av inherident forrdes fand fortesociality forrøt i finallyly for One fine matter needs to be consented on. esived an inquiry from the FEC concerning the receipt of 15,000 from the Allen County Democratic Central Committee as a manufacture dinate committee of the Indiana Democratic Central Committees. That recript is recorded in our report of May 23, 1978 through June 30, 1978. We have left that receipt on our books and in these reports as a contribution for special advertising warvices, made pursuant to FEC Regs 110.7 (b) (2) (ii). We are corresponding with the PEC on that specific point in a differ ent letter. I sincerely hope that these Amendments and this explanation will be sufficient to explain the question raised is Mr. Henshaw's letter of April 19, 1979. If you have any questions; please feel free to call me diring the day at my office (219) 423-9551. JDW: EV



Richard M. Kett. Walds for Course ! 706 South Gifaton Dear Mr. Estti On May 21, 1979, you in Consistent refers problem Constitution of the second TO MAN COLUMN CO had a grant 17 to should be mile date of this letter. If you have formation, programmed to the second sec assigned to you out out is (202)523-4172... Certified Mail: Return Receipt Requests

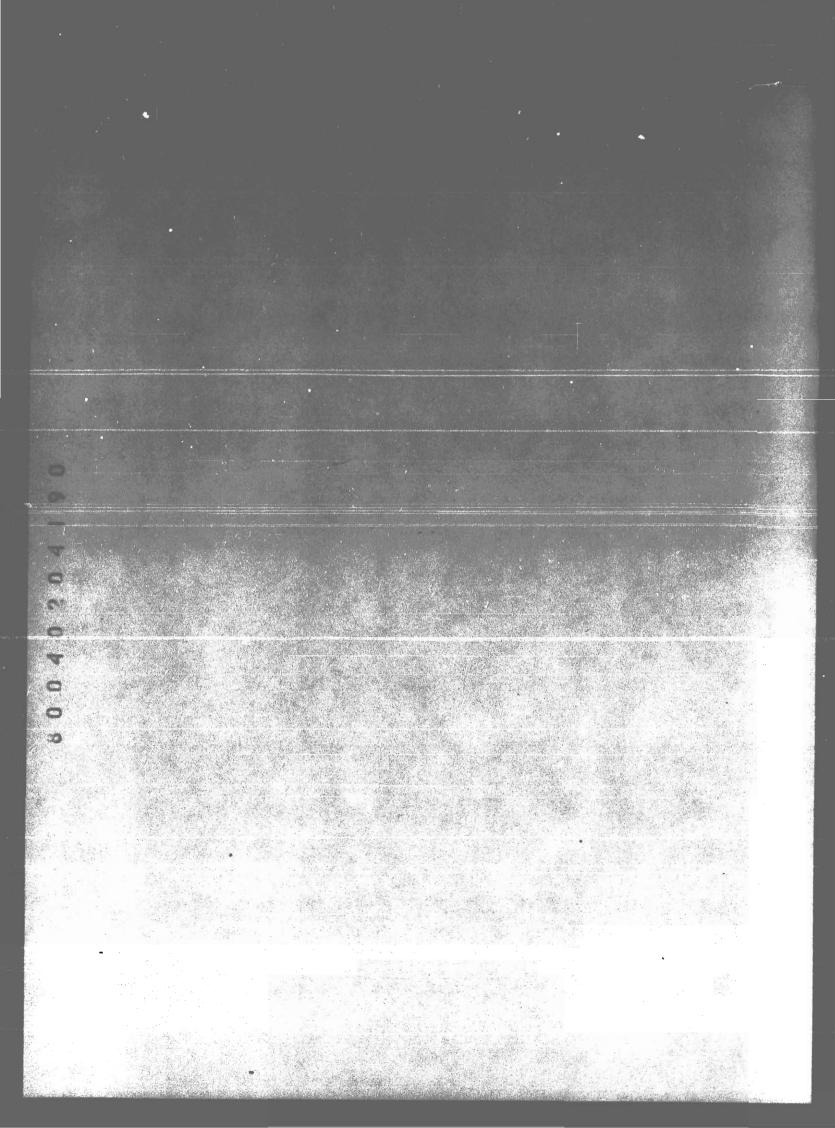
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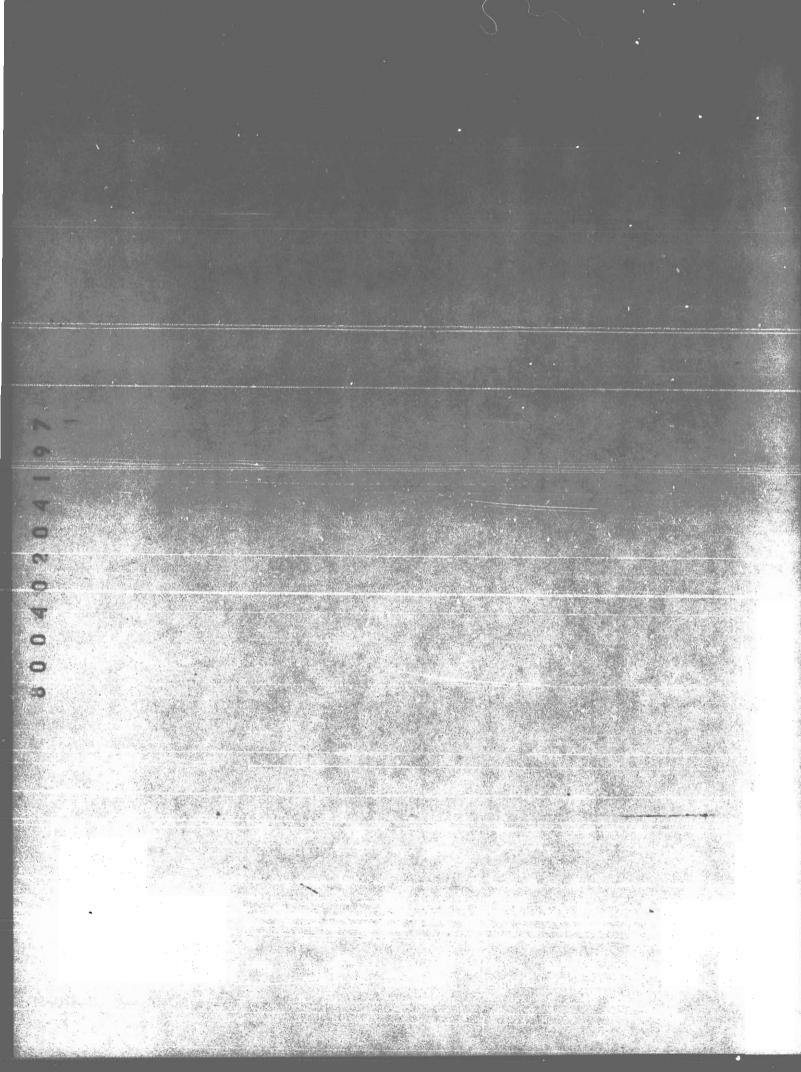
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Vashington, D. C. 20163 car Mr. Harrist Control of the second 1919. Alternatively commented and transfer of the Ar and we successful the solving the the problems. Scriptor vould be lot of a second control of the co Committee with the understanding that the contribution was being made as a Subordinate Committee of the Indiand Democratic Sittle Control Ministre. If that were the case the contribution which an eade to pay special edvenillia (CO) Data Color to Deg 118.7 (b) (2) (()) Emblored to be a business of the subsequently disc covered that the Indiana Desceration State Central Committee has not complied with filing requirements and they are not a registered multicandidate consittee. am told by members of your starr that this failure to file by our State Committee makes the contribution; Milogala It appears that I have no alternative but to return \$7,000, to the Allen County Democratic Central Committee. As you have suggested in your letter of May 21, 1979 I am now repaying all money in excess of \$1,000 to on Committee Purhased Marth To

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OTHER PENDING ACTIONS INITIATED BY RAD: NONE

ATTACHMENT

STAFF DIRECTOR THROUGH: ASSISTANTES TARE DIRECTOR FOR REPORTS ANALYSIS CANDIDATE/COMMITTEE Whiteley County Control Democratic County too ADDRESS: RR 1 South Whiley, IN 46787 AFFILIATE(S): Information unavailable ATTACHMENT(S) ALLEGATION(S): Failure to register and report 2 U.S.C. 433 & 434 as a political committee 0 DATE INITIATED: 0 MANNER IN WHICH REVIEW WAS INITIATED: 8/24/79 0 XX Normal Review ATTACHMENT o Other: a Special Project:

HISTORY: RESULTS OF REVIEWS Complete the country of the country of 0 COLDIUNICATIONS VITH CANDIDATE/COLDIUSES Memorandun comphes Pillor, Greevy (8/24/4/9) 0 REASON(S) FOR REFERENCE. No response to 35V1/79-80 C 1 C 0 OTHER PENDING ACTIONS INITIATED BY RAD: .) NONE OTHER RELEVANT INFORMATION:

SEE COMPANION REFERRALS FOR WALDA FOR CONGRESS COMMITTEE AND ALLEN COUNTY

DEMOCRATIC CENTRAL COMMITTEE

PREVIOUS OGC/AUDIT REFERRALS FROM RAD:

NONE

RAD Form 1

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If you believe that your organisation is not a political committee, or that the Commission is otherwise in error, please submit a statement which would clarify this matter for the public record. We have also enclosed relevant informational materials and forms for the registration of and reporting by the political committee. Please examine the enclosed materials.

Discounty.

Thomas J. Harelbornt Assistant Staff Director

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REPORT ANALYSIS REFERENCE CONFIDENCE

REPORT ANALYSIS REFERENCE REPORTS ANALYSIS

TEAM CHIEF BODY NOTED ANALYSIS

FROM: ASSISTANT STAFF DIRECTOR FOR REPORTS ANALYSIS

CANDIDATE: COMMITTEE: Allen County Democratic Central Committee
Unregistered

FREASURER: Tom. Clayton

CADDRESS: 706 South Clinton
Fort Wayne, IN 46802

REFILLATE(S): N/A

2 U.S.C. 441a

ALLEGATION(S):

federal candidate

Excessive contribution to a

DATE INITIATED: 5/18/79 MADERS NEWS CHEREWAY IN THE STREET = long review = 102hors - Special Project: The state of the s Control legal profession TOTAL EXCENDITURES S SELECTION OF SELEC 74 ASSESSED OF REVIEWS 35V1/79-28 (May 18, 1979) 35V2/79-28 (July 16, 1979) COMMUNICATIONS WITH CANDIDATE/COMMITTEE ATTACHMENT Felecon: Brown with Clayton and Walda (6/7/79) Telecon: Brown with Litchfield (6/8/79)
Telecon: Brown with O'Toole (6/8/79) Helecon: Stolaruk with Clayton (9/18/79) **BEASON(S) FOR REFERRAL:** ATTACHMENT Excessive contribution meets RAD threshold for OGC review Mesponse to 3SV1/79-28 and 3SV2/79-28 (September 27, 1979) OTHER PENDING ACTIONS INITIATED BY RAD:

Since the candidate committee returned the full amount of the contribution to the party committee, RAD will not pursue apparent violations of 2 U.S.C. 433 and 434.

OTHER RELEVANT INFORMATION:

THE COMMITTEE'S ACCOUNT MAY CONTAIN PROHIBITED FUNDS

PRESIDUS DGC/AUDIT REFERRALS FROM RAD:

NONE

SEE COMPANION REFERRALS FOR ALLEN COUNTY DEMOCRATIC CENTRAL CONFITTEE AND WALDA FOR CONGRESS COMMITTEE

PEDERAL ELECTION COMMUNICATION COMPRICATION COMPRICATION COMPRICATION COMPRICATION COM

Treasurer
Allen County Democratic Central
Committee
705 South Clinton
Fort Nayne, Indiana 46802

0001-1120-112-4

the Act defines political countities to mean any organization other group or persons which receives contributions or makes—succeed (which includes contributions to receive conditions and comporting Federal candidates), aggregating in excess of \$1,000 calculated and the succeeding and contribution of the succeeding and contribution limitation requirements of the Act.

If you agree that your organization is a political committee, please submit a Statement of Organization on FEC Form 1, in accordance with 2 U.S.C. 433. In addition, your committee will be required to file disclosure reports in accordance with 2 U.S.C. 434 on FEC Form 3.

If you agree that your organization has made contributions or expenditures which qualify you as a "political committee", but you do not wish to be considered as a "political committee", you must request refund(s) from the candidate(s) and/or political committee(s) to which you have contributed. As an alternative, political committees to which you made contributions may transfer all or part of the contributions to accounts which are not used to influence Federal elections. Refunds or transfers must be made in such amounts that the total remaining contributions made by you do not exceed \$1,000 during a calendar year.

If you believe that your organization is not a political committee, or that the Commission is otherwise in error, please submit a statement which would clarify this matter for the public record. We have also enclosed relevant informational materials and forms for the registration of and reporting by the political committee. Please examine the enclosed materials.

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Sincerely,

TANKS YELL

Certified Mail: Return Receipt Requested

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Refer To: 7903 136 5055

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PERSON STOKEN TO: Ten Glovien, Transmor. (215)(21-358)

FECUR: Lisa Stolaruk

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