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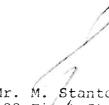
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WASHINGTON, D.C. 20463

Official Business

Penalty for Private Use \$300





POSTAGE AND FEES PAID



Mr. M. Stanton Evans 422 First Street, S.E. Washington, D.C. 20003



#### MEMORANDUM

TO:

THE FILE

April 11, 1980

THROUGH: ELISSA GARR / JAMIE SHUTACK

FROM:

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BEVERLY BROWN

SUBJECT: MUR 1071 - Postal return

Letter to M. Stanton Evans

The letter addressed to Mr. M. Stanton Evans at:

422 First Street, S.E. Washington, D.C. 20003

should be remailed to him at the following address:

600 Pennsylvania Ave. S.E.

Washington, D.C. 20003

The letter should be sent certified.

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WASHINGTON, D.C. 20463

March 31, 1980

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

Mr. J. Curtis Herge 7600 Old Springhouse Road McClean, VA 22102

Re: MUR 1071

Dear Mr. Herge:

On November 27, 1979, the Commission found reason to believe that your client, the American Conservative Union, may have violated 2 U.S.C. §432(c)(2) by failing to retain records of contributions aggregating in excess of \$100 and 2 U.S.C. §44la(f) by accepting an excessive contribution. However, in that it appears that the American Conservative Union made best efforts to retain a detailed and exact accounting of contributions aggregating in excess of \$100 by virtue of its standard business practices, and, in view of the Committee's demonstrated attempts to locate the missing contributor information, the Commission has determined to take no further action against your client regarding a violation of 2 U.S.C. §432(c)(2). Furthermore, after considering information you provided and other evidence available, the Commission has determined to take no further action against the American Conservative Union as to a violation of 2 U.S.C. \$441a(f). Accordingly, the Commission intends to close its file in this matter.

This matter will be made part of the public record within 30 days. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

If you have any questions, please direct them to Beverly Brown at (202) 523-4529.

Charles N. Steele General Counsel

Since



WASHINGTON, D.C. 20463

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

Mr. J. Curtis Herge 7600 Old Springhouse Road McClean, VA 22102

Re: MUR 1071

Dear Mr. Herge:

On November 27, 1979, the Commission found reason to believe that your client, the American Conservative Union, may have violated 2 U.S.C. §432(c)(2) by failing to retain records of contributions aggregating in excess of \$100 and 2 U.S.C. §441a(f) by accepting an excessive contribution. However, in that it appears that the American Conservative Union made best efforts to retain a detailed and exact accounting of contributions aggregating in excess of \$100 by virtue of its standard business practices, and, in view of the Committee's demonstrated attempts to locate the missing contributor information, the Commission has determined to take no further action against your client regarding a violation of 2 U.S.C. §432(c)(2). Furthermore, after considering information you provided and other evidence available, the Commission has determined to take no further action against the American Conservative Union as to a violation of 2 U.S.C. §44la(f). Accordingly, the Commission intends to close its file in this matter.

This matter will be made part of the public record within 30 days. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

If you have any questions, please direct them to Beverly Brown at (202) 523-4529.

Sincerely,

Charles N. Steele General Counsel



WASHINGTON, D.C. 20463

March 31, 1980

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

Mr. M. Stanton Evans 422 First Street, S.E. Washington, D.C. 20003

Re: MUR 1071

Dear Mr. Evans:

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On November 27, 1979, the Commission found reason to believe that you may have violated 2 U.S.C. §441a(a) (1)(C) of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above captioned matter. However, after considering information you provided and other evidence available, the Commission determined to take no further action and close its file in this matter.

If you have any questions, please direct them to Beverly Brown at (202) 523-4529.

Sincere

Charles N. Steele General Counsel



WASHINGTON, D.C. 20463

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

Mr. M. Stanton Evans 422 First Street, S.E. Washington, D.C. 20003

Re: MUR 1071

Dear Mr. Evans:

On November 27, 1979, the Commission found reason to believe that you may have violated 2 U.S.C. §441a(a) (1)(C) of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above captioned matter. However, after considering information you provided and other evidence available, the Commission determined to take no further action and close its file in this matter.

If you have any questions, please direct them to Boverly Brown at (202) 523-4529.

Sincerely,

Charles N. Steele General Counsel

#### BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of	)	
	)	MUR 1071
American Conservative	)	
Union	)	
M. Stanton Evans	)	

### CERTIFICATION

I, Marjorie W. Emmons, Secretary to the Federal Election Commission, do hereby certify that on March 25, 1980, the Commission decided by a vote of 6-0 to take the following actions regarding MUR 1071:

- Take no further action against the American Conservative Union regarding a violation of 2 U.S.C. §§432(c)(2) and 44la(f).
- Take no further action against M. Stanton Evans regarding a violation of 2 U.S.C. §441a(f).
- Approve and send the letters as attached to the General Counsel's Report dated February 29, 1980.
- Close the file on these matters.

Attest:

Marjorie W. Emmons Secretary to the Commission

Report signed:

3-17-80

Received in Office of the Commission Secretary: 3-17-80, 11:48

Circulated on 48 hour vote basis: Objection filed Objection Withdrawn

3-17-80, 4:00

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March 17, 1980

MEMORANDUM TO: Marjorie W. Emmons

PROM:

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Elissa T. Garr

SUBJECT:

MUR 1071

Please have the attached General Counsel's Report on MUR 1071 distributed to the Commission on a 48 hour tally basis. Thank you.

# BEFORE THE FEDERAL ELECTION COMMISSION February 29, 1980

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In the Matter of	)	
	)	
American Conservative	)	MUR 1071
Union	)	
M. Stanton Evans	)	

## GENERAL COUNSEL'S REPORT

On November 27, 1979, the Commission found reason to believe that the American Conservative Union violated 2 U.S.C. §432(c)(2) by failing to retain records of contributions aggregating in excess of \$100 and 2 U.S.C. §441a(f) by accepting an excessive contribution. The Commission also found reason to believe that M. Stanton Evans violated 2 U.S.C. §441a(a)(1)(C) by contributing an amount in excess of \$5,000 to a multicandidate committee. These determinations were based on findings made during the audit of the American Conservative Union.

# SUMMARY OF ALLEGATIONS AND COMMISSION ACTION

#### 1) Recordkeeping

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During the audit of the American Conservative Union (herein referred to as "the Committee" or "ACU"), the auditors noted that the Committee failed to maintain records of 93 contributions, totalling \$33,665.00, each in excess of or aggregating in excess of \$100. After the committee had received an allowance of 60 days in which to produce the documentation, the Commission found reason to believe on November 27, 1979, that the Committee violated 2 U.S.C.

§432(c)(2) by failing to retain records of contributions aggregating in excess of \$100.

On January 2, 1980, Mr. J. Curtis Herge, Counsel for the American Conservative Union, responded to the above allegation. (See Attachment #1) In his response, Mr. Herge attempts to demonstrate that no further action should be taken against ACU in that: 1) ACU established a system which included the gathering of data, the processing of data on computer, the reporting of the data as required by law, and the routine storage of the source material; and 2) the transposition of the data onto computer tapes should be sufficient to comply with the requirements of 2 U.S.C. §432 (c)(2).

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According to Mr. Herge, the standard operating procedure during the period when ACU was subject to the FECA, 1/consisted of sending prospective contributors a solicitation, a reply envelope and form for completion by the contributor. The forms, which requested the information contemplated by Section 432 (c) (2) of the Act, were received by ACU, compared with the information provided on the contributor check, and were then forwarded to Anagram Corporation (located in Springfield, Virginia) where the information was processed onto computer tapes.

<sup>1/</sup> Mr. Herge states that from the date of its organization until July 15, 1979, ACU existed as an unincorporated association. On that date ACU, the unincorporated association, was liquidated and disolved. ACU, as it presently exists, is a corporation organized and existing under and by virtue of the District of Columbia Nonprofit Corporation Act. (See Exhibit A). As ACU is no longer involved in federal activity and presently exists as the District of Columbia Nonprofit Organization, ACU denies responsibility for the activities alleged in this MUR.

The computer then produced a receipt which was sent to the contributor, aggregated contributions, and produced a print-out on Schedule A of FEC Form 3 which was used by ACU in preparing its reports to the Commission. The original reply forms were returned to ACU where they were transported to a warehouse maintained by Security Storage Co. (Washington, D.C.).2/

Affidavits signed by Mrs. Karola A. Sommer Beck, and Mr. Ross L. Whealton (Executive Director of ACU), attest to the fact that a search of the reply forms located at Security Storage Co. was conducted on several occasions, but failed to produce the missing materials. 3/ (See Exhibits C & B). This failure is explained in that historical documents of ACU had been stored at the Security Storage Co. for approximately ten years, the employees of the storage company placed the storage containers wherever there was available space, and the labels on many of the containers had peeled off.

In further evidence to demonstrate that contributor data was kept as a standard business practice, Mr. Herge submits that contributor reply forms relevant to the period from October 1, 1976 through December 31, 1976 and relating to

<sup>2/</sup> Letters and affidavits from the Anagram Corporation and Mrs. Karola A. Sommer Beck (responsible for opening contributor mail, sending contributor reply forms to Anagram Corporation, and the subsequent shipment of the contributor reply forms to Security Storage Co.) confirm the above procedures. See Exhibits B & C).

<sup>3/</sup> According to Mr. Herge, four employees of ACU devoted an aggregate of 26 man-hours to a search of the records.

contributions of less than \$50.00 per contributor for the period January 1, 1977 through March 31, 1977 were produced for the Audit Division during their field examination. In addition, Mr. Herge has submitted copies of the receipts mailed by ACU or Anagram Corporation to 32 contributors, each of whom contributed in excess of \$50.00 during the period from January 3, 1977 through January 24, 1977 and during the period from March 7, 1977 through April 1, 1977.4/ (See Exhibits E & F) These receipts were produced manually by ACU prior to January 6, 1977 and thereafter by computer from data taken from the contributor reply forms. According to Mr. Herge, this was the same computer that produced the contributor information on Schedule A of FEC Form 3.

In closing, Mr. Herge states the following:

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It is suggested, therefore, that because Section 432(c)(2) does not mandate the preservation of contributor reply forms, but only the maintenance of a "detailed and exact account of" certain contributor information, the requirements of the Act were satisfied and amply complied with by the compilation of that information onto the computer and the reproduction by the computer of that information on Schedule A of FEC Form 3. In any event, ACU made every reasonable effort to preserve the contributor reply forms and its present inability to locate and produce those forms is not due to its negligence.

Finally, Mr. Herge offers to reconstruct the required data by sending positive confirmation letters to the contributors in question.

<sup>4/</sup> These receipts were located at Security Storage Co. on December 13, 1979.

- 5 -ANALYSIS In that it appears that the American Conservative Union made best efforts to retain a detailed and exact accounting of contributions aggregating in excess of \$100 by virtue of its standard business practices outlined above, and, in view of the Committee's demonstrated attempts to locate and produce the missing contributor information, the Office of General Counsel recommends that the Commission accept this activity as evidence of good faith that the Committee did retain the required records and take no further action with regard to this matter. 2) Excessive Contribution During the audit of the American Conservative Union, the auditors noted that the Committee received a \$1,000 excessive contribution from Mr. M. Stanton Evans for the calendar year 1976. A review of the Committee's reports revealed a loan from this individual of \$5,000 received on June 4, 1976 and a \$1,000 loan received on December 31, 1976. On November 27, 1979, the Commission found reason to believe that the American Conservative Union violated 2 U.S.C. §441a(t) by accepting an excessive contribution. In addition, the Commission found reason to believe that M. Stanton Evans violated 2 U.S.C. §441a(a)(1)(C) by contributing an amount in excess of \$5,000 to a multicandidate committee. On December 31, 1979, the Office of General Counsel received a response from Mr. M. Stanton Evans regarding the above allegation. (See Attachment #2). According to Mr. Evans,

after examining bank records for 1976 and the three months ensuing, no evidence could be found of a check for \$1,000 issued to the ACU in December 1976. In addition, on January 4, 1980, Mr. Herge, Counsel for ACU, submitted daily accounting sheets, deposit slips, and bank statements for 1976. An analysis of these documents fails to reflect the receipt of another loan of \$1,000 from M. Stanton Evans in 1976. Mr. Herge states that the Committee is prepared to amend its report to eliminate reference to the loan. ANALYSIS In that it appears that Mr. M. Stanton Evans may have never made the additional loan of \$1,000 to the ACU and we have no evidence of the making or accepting of the loan except for what the Committee now indicates is erroneous reporting, the Office of General Counsel recommends that the Commission take no further action against M. Stanton Evans with regard to the 2 U.S.C. §44la (a)(1)(C) finding and take no further action against ACU with regard to the 2 U.S.C. §44la(f) finding. RECOMMENDATIONS Take no further action against the American Conservative Union regarding a violation of 2 U.S.C. §§432(c)(2) and 44la(f). 2. Take no further action against M. Stanton Evans regarding a violation of 2 U.S.C. §441a(f).

- 3. Approve and send the attached letters.
- 4. Close the file on these matters.

17 March 1980

Charles N. Steele General Counsel

# Enclosures

Attachment #1 with Exhibits A through E Attachment #2

Letters 2

11998 ATTACHMENT #1 2: TIVED SEDAM & HERGE FROM ELECTION A PROFESSIONAL CORPORATION COMMISSION ATTORNEYS AT LAW 7600 OLD SPRINGHOUSE ROAD McLEAN, VIRGINIA 22102 180 JAN 1700 PANGY PANGALIA LVENUE, N.W. GLENN J. SEDAM. JR. (703) 821-1000 WASHINGTON, D.C. 20006 J. CURTIS HERGE (202) 821-1000 TELEX 89-8388 (AEMPOWER WHEN) THOMAS M. DAVIS. TIT TWX 710-828-0533 (TELEREP 800) JOHN J. FLOOD (D.C. ONLY) January 2, 1980 MICHAEL D. HUGHES ROBERT R. SPARKS, JR. \$05588 Federal Election Commission 1325 K Street, N.W. 20463 Washington, D.C. Re: American Conservative Union MUR 1071 Dear Members of the Commission: This letter is submitted on behalf of our client, American Conservative Union, in response to the letter from the General Counsel of the Federal Election Commission, dated November 29, 1979, and addressed to Mr. James C. Roberts, Treasurer of American Conservative Union, in which it was reported that the Federal Election Commission has found reason to believe that American Conservative Union may have violated certain provisions of the Federal Election O: Campaign Act of 1971, as amended ("the Act"). Specifically, it was reported that, because American Conservative Union has been unable to provide certain original contributor source data to the Audit Division of the Federal Election Commission, American Conservative Union may have violated the provisions of Section 432(c)(2) of the Act. addition, it was reported that, because Mr. M. Stanton Evans may have made certain loans to American Conservative Union (the sum of \$5,000.00 on June 4, 1976 and the sum of \$1,000.00 on December 31, 1976), American Conservative Union may have violated the provisions of Section 441a(f) of the Act. You have numbered this matter MUR 1071. American Conservative Union welcomes this opportunity to respond in detail to the described allegations and to be of assistance to the Commission in its investigation of this matter. We are confident that, upon analysis, the Commission will conclude that no further formal action should be taken against American Conservative Union. 80 : 01V # MY 0 08

Federal Election Commission January 2, 1980 Page Two

# General Background

By letter, dated March 20, 1979, the Audit Division of the Federal Election Commission notified Mr. James C. Roberts, Treasurer of American Conservative Union (hereinafter "ACU"), that an examination would be conducted of the financial records of ACU for the period from January 1, 1977 through the present. The Assistant Staff Director for the Audit Division was thereupon informed that Mr. Roberts is no longer the Treasurer of ACU and that, in accordance with 2 U.S.C. 433(c), ACU had filed a termination report as of March 31, 1977. As a consequence, the examination of the financial records of ACU was confined to the period from January 1, 1977 through March 31, 1977. The matters herein under review were brought to the attention of the Commission as a result of that examination.

It is relevant that the Commission take note of the fact that ACU terminated its status as a political committee as of March 31, 1977. That action was taken as a consequence of a determination made by the Board of Directors of ACU, following the general election in 1976, that the objects and purposes of ACU could be more effectively achieved as an organization described in Section 501(c)(4) of the Internal Revenue Code. At all times subsequent thereto, ACU has conducted its activities as an organization described in Section 501(c)(4) of the Internal Revenue Code and not as a political committee as described in the Act. The organization and operational status of ACU was reviewed and discussed by the Commission at its meetings on September 28, 1978 and November 16, 1978, in connection with the issuance of AO 1978-56 dated November 20, 1978.

From the date of its organization until July 15, 1979, ACU existed as an unincorporated association. On that date, ACU, the unincorporated association, was liquidated and dissolved. ACU, as it presently exists, is a corporation organized and existing under and by virtue of the District of Columbia Nonprofit Corporation Act. A copy of the Articles of Incorporation of ACU is attached hereto as Exhibit A. ACU, the District of Columbia Nonprofit Corporation, has not formed a political committee, or a separate segregated fund, as permitted under the Act.

Federal Election Commission January 2, 1980 Page Three

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Mr. James C. Roberts, who had been the Treasurer of ACU, the unincorporated association, left its employ subsequent to the filing of the termination report. ACU, the unincorporated association, no longer exists. It is suggested, therefore, that ACU, the District of Columbia Nonprofit Corporation, is not the entity responsible for the activities alleged in MUR 1071 and that the Commission should conclude that no further formal action should be taken against ACU, the District of Columbia Nonprofit Corporation. \*

While the respondent herein, ACU, the District of Columbia Nonprofit Corporation, denies responsibility for the activities alleged in MUR 1071 and respectfully challenges the jurisdiction and authority of the Federal Election Commission to take formal action against it by reason of such activities, it submits the following factual statements and legal arguments to assist the Commission in its analysis of this matter. (For the sake of convenience, no further distinction is made in this letter between ACU, the unincorporated association, and ACU, the District of Columbia Nonprofit Corporation.)

American Conservative Union Complied With the Requirements of 2 U.S.C. 432(c)(2)

In paragraph A of its Audit Findings and Recommendations, the Audit Division of the Federal Election Commission observed that the termination report filed by ACU, covering the period from January 1, 1977 through March 31, 1977, disclosed 93 contributions, each in excess of or aggregating in excess of \$100.00. Certain documentation relevant to those contributors, as specified in Section 432(c)(2) of the Act, could not be produced for review by the Audit Division by reason of the fact that the 1977 records of ACU were in storage and could not be located. The specific audit finding and recommendation as to this matter were as follows:

<sup>\*</sup> To conclude otherwise would require the resolution of a number of complex legal issues. For example, is it proper under the circumstances for one legal entity to respond on behalf of a different entity; who has the authority to execute amended registration statements, or a conciliation agreement, if such were necessary; can one entity be responsible for the acts of a different entity?

Federal Election Commission January 2, 1980 Page Four

# Recordkeeping of Contributions

Section 432(c)(2) of Title 2 of the United State Code requires the treasurer of a political committee to keep a detailed and exact account of the identification of every person making a contribution in excess of \$50.00, together with the date and amount thereof and, if a person's contributions aggregate more than \$100.00, the account shall include the occupation and principal place of business (if any).

The Committee's report disclosed 93 contributions, each in excess of or aggregating in excess of \$100.00. During the course of the audit it was determined that the Committee failed to maintain records for these contributions.

A Committee official stated that the contribution records were originally maintained, including letters which were sent to those contribuotrs acknowledging the receipt of the contribution. However, the 1977 records are now in storage and the Committee has been unable to locate them.

# Recommendation

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The Audit staff recommends that the Committee obtain the contribution records and provide them for our review within 30 days of receipt of this letter.

It is the position of ACU that, during the period under review and during the previous periods when ACU was subject to the Act, a detailed and exact account of the information required under Section 432(c)(2) was compiled and kept. While the account data was kept, certain contributor reply forms have been partially lost or misplaced while under the custody and control of a bailee, Security Storage Co. Failure to produce data, which has been lost or misplaced while under the dominion and control of another and not because of its negligence, does not constitute a violation of the Act. Furthermore, it is the position of ACU that its computerized reporting system was designed and maintained to satisfy the requirements of the Act.

Federal Election Commission January 2, 1980 Page Five

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During the period under review and during the previous periods when ACU was subject to the Act, ACU received its contributions in response to solicitations made through massive direct-mail programs. Standard operating procedure consisted of sending prospective contributors a solicitation, a reply envelope and a form, for completion by the contributor, which requested the information contemplated by Section 432(c)(2) of the Act. Upon the receipt by ACU of such contributions, the envelopes were opened; the checks were extracted; the dates, amounts and sources of the checks were compared with the data on the reply forms to assure accuracy; and, the checks were deposited. The contributor reply forms were then forwarded to Anagram Corporation (presently located at 6560 Backlick Road, Springfield, Virginia), where the contributor information was processed directly from the reply forms onto computer tapes. The computer then produced a receipt, \* which was sent to the contributor, it aggregated contributions and it produced a print-out on Schedule A of FEC Form 3 which was used by ACU in preparing its reports to the Commission. Thereupon, the original contributor reply forms were returned by Anagram Corporation to ACU, from where they were then transported on a monthly (or similar periodic) basis to a warehouse maintained by Security Storage Co., 1701 Florida Avenue, Washington, D.C., 20009. Enclosed herewith as Exhibit B is a letter from Anagram Corporation to ACU, confirming the described procedure.

The employee of ACU who was responsible for opening contributor mail, sending the contributor reply forms to Anagram Corporation and the subsequent shipment of the contributor reply forms to Security Storage Co., was Mrs. Karola A. Sommer Beck. Exhibit C is an affidavit of Mrs. Beck, in which she confirms having had that responsibility during the period under review and during the previous periods when ACU was subject to the Act. Mrs. Beck explains in the affidavit that the materials routinely stored at Security Storage Co. included the return envelopes, the contributor reply forms and carbon copies of the receipts sent to contributors. The contents of the storage containers were identified with gummed labels, many of which have since peeled off over the years, making present identification of the contents difficult.

<sup>\*</sup> The automatic production of the receipts by Anagram Corporation commenced on January 6, 1977. Prior to that date, the receipts were prepared and mailed by ACU.

Federal Election Commission January 2, 1980 Page Six

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In preparation for the field examination by the Audit Division and on several separate occasions thereafter, employees of ACU conducted an exhaustive search of the materials at Security Storage Co. in an effort to locate the contributor reply cards. The Audit Division will confirm that that search resulted in the production of the contributor reply forms relevant to the period from October 1, 1976 through December 31, 1976; and, the contributor reply forms relating to contributions of less than \$50.00 per contributor for the period from January 1, 1977 through March 31, 1977. Thus, it can be amply demonstrated that such contributor data was gathered and kept as a standard business practice.

The inability to locate the contributor reply forms relating to the 93 contributions each in excess of \$100.00 which were received during the period from January 1, 1977 through March 31, 1977 may also be explained by reference to the affidavit from Mrs. Beck. It is there explained that ACU has been storing historical documents at Security Storage Co. for approximately ten years; that the material stored at Security Storage Co. by ACU is not segregated from materials stored therein by other customers of Security Storage Co.; that, as materials are periodically sent by ACU to Security Storage Co. for storage, the employees of Security Storage Co. place the storage containers wheresoever there may be available space at the time; and, that when a particular shipment by ACU to Security Storage Co. consists of more than one container, such containers are not necessarily placed contiguous to each other by Sccurity Storage Co. Thus, when considered in light of the fact that the identifying gummed labels on many of the containers have peeled off, the difficulty in locating specific materials can be easily understood.

Nevertheless, in an effort to be responsive to the Commission and in the evident belief that the contributor reply forms could be located, four employees of ACU devoted an aggregate of approximately twenty-six man-hours to a search for the records at Security Storage Co. As explained in the enclosed affidavit from Mr. Ross L. Whealton, the present Executive Director of ACU, submitted as Exhibit D, Mrs. Beck and Miss Cary Steadman each spent three hours searching for the records in preparation for the field examination by the Audit Division. Subsequently, Mrs. Beck and Miss Wendy E. Grassley each spent four hours searching for the records in August, following the receipt of the findings and recommendations of the Audit Division. Finally, on December 13, 1979, Miss Grassley and Mr. Mark Höltkamp each spent in excess of six hours searching for the mislaid records.

Federal Election Commission January 2, 1980 Page Seven

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It is suggested that this activity should be accepted as evidence of the good faith efforts made by ACU to locate the contributor reply forms and as evidence of the good faith belief that such forms exist.

While the original contributor reply cards for the 93 contributions in question could not be located, contributor reply forms relating to contributions of less than \$50.00 per contributor were located and produced for examination by the Audit Division. Logic dictates that the contributor reply forms relating to the 93 contributions of more than \$50.00 were placed in a separate container or containers. As additional evidence of the fact that such contributor information was compiled, there is submitted herewith as Exhibit E copies of the receipts mailed by ACU or Anagram Corporation to thirty-two contributors, each of whom contributed in excess of \$50.00, during the period from January 3, 1977 through January 24, 1977 and during the period from March 7, 1977 through April 1, 1977. \* It will be recalled that those receipts were produced manually by ACU prior to January 6, 1977, and thereafter by computer from data taken from the contributor reply forms. It was that same computer that produced the contributor information contained on Schedule A of FEC Form 3 in the termination report which is the subject of this inquiry.

It is suggested, therefore, that because Section 432(c)(2) does not mandate the preservation of contributor reply forms, but only the maintenance of a "detailed and exact account of" certain contributor information, the requirements of the Act were satisfied and amply complied with by the compilation of that information onto the computer and the reproduction by the computer of that information on Schedule A of FEC Form 3. In any event, ACU made every reasonable effort to preserve the contributor reply forms and its present inability to locate and produce those forms is not due to its negligence.

<sup>\*</sup> These receipts were located at Security Storage Co. on December 13, 1979. Copies of receipts mailed between January 24, 1977 and March 7, 1977 could not be located.

Federal Election Commission January 2, 1980 Page Eight

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The record is clear that ACU has been prepared, with the approval of the Commission, to reconstruct the original source data which has been lost or misplaced. At the conclusion of the field examination by the Audit Division on May 17, 1979, ACU offered to reconstruct the data by writing to the contributors in question. This offer was repeated in its letters to the Audit Division dated September 11, 1979 and October 31, 1979. While no response was received to those offers, the Audit Division nevertheless permitted ACU to write to those contributors who had not disclosed their occupation, principal place of business or mailing address at the time they sent in their contributions. That data was reconstructed to the satisfaction of the Audit Division and, as a result, that subject is not before the Commission for review.

It will be noted that the Internal Revenue Code contains certain analogous requirements for the maintenance of documents and records relative to tax and information returns. 2 U.S.C. 6001. As in the case of the Act, the requirements contained in the Internal Revenue Code are designed to provide the applicable agency with the ability to confirm the accuracy of self-assessing methods of reporting. If the Internal Revenue Service finds that adequate records were not maintained by a taxpayer, it may impose a fine under 26 U.S.C. 6653 if there is also a finding that the taxpayer underassessed his liability. Nevertheless, a taxpayer may overcome a penalty assessment if he shows that he was not negligent in failing to keep the records. Therefore, under analogous doctrine, unless the Internal Revenue Service determines that there was fraudulent intent to destroy the records - in which case criminal prosecution would begin, the Service will look to the evidence presented by the taxpayer and, if that is insufficient, then reconstruct, or permit the reconstruction of, evidence or records.

In summary, it can be amply demonstrated that ACU established a system which included the gathering of the data; the processing of the data on computer; the reporting of the data as required by law; and, the routine storage of the original source material. It is submitted that the transposition of the data onto computer tapes should be sufficient to comply with the requirements of Section 432(c)(2)

Federal Election Commission January 2, 1980 Page Nine

of the Act. In any event, there has been no allegation that the reported information was erroneous, that the contributor reply forms were destroyed with fraudulent intent or that the inability of ACU to produce the materials almost three years hence has been due to its negligence. Clearly, ACU has demonstrated that no further action should be taken against it in connection with this matter, although it reiterates its willingness to attempt to reconstruct the lost or misplaced data by writing to each of the contributors in question.

American Conservative Union Did Not Accept Loans from Mr. Evans in Violation of the Limit Imposed by the Act

With respect to the second matter under review, it has been suggested that ACU may have violated the provisions of Section 441a(f) of the Act by accepting a loan of \$5,000.00 from Mr. M. Stanton Evans on June 4, 1976 and an additional \$1,000.00 from Mr. Evans on December 31, 1976. In paragraph B of its Audit Finding and Recommendations, the Audit Division reported the following:

# Excessive Contributions

Section 441a(a)(1)(C) of Title 2 of the United States Code states, in part, that no person shall make contributions to any multi-candidate political committee in any calendar year which, in the aggregate, exceed \$5,000.00.

Section 431(e)(1)(A) of Title 2 of the United State Code states, in part, that a contribution means a gift, subscription, loan, advance, or deposit of money or anything of value made for the purpose of influencing the nomination for election, or election, of any person to Federal office.

Section 441(a)(f) of Title 2 of the United States Code states, in part, that no candidate or political committee shall knowingly accept any contribution or make any expenditure in violation of the provisions of this section.

Federal Election Commission January 2, 1980 Page Ten

A review of the Committee's debt and obligation schedule included in its January 31, 1977 report revealed a \$12,250 debt outstanding to one individual. The Committee's report disclosed that a portion of this debt was comprised of a \$5,000 loan received on June 4, 1976 and a \$1,000 loan received on December 31, 1976. (Footnote of the Audit Division: The balance of the loan was received prior to May 11, 1976, the date the \$5,000 yearly limitation for individual contributions went into effect.) According to the reported receipt dates the Committee was in receipt of a \$1,000 excessive contribution for the calendar year 1976.

The Committee provided the Audit staff with a schedule indicating that the loan reported on June 4, 1976 was received on April 1, 1976 and the loan reported on December 31, 1976 was received on January 31, 1977. \* The 1976 bank records were not available at the time of the audit since the audit covered the period January 1, 1977 through March 31, 1977.

## Recommendation

The Audit staff recommends that the Committee provide for our review copies of the receipted deposit tickets (if a copy of the receipted deposit ticket is not available then a copy of the deposit ticket and bank statement) containing the two loans in question within 30 days of receipt of this letter.

It is the position of ACU that, of the two loans in question, ACU never received the \$1,000.00 loan from Mr. Evans and that, therefore, there was no violation of Section 441a(f) of the Act.

Since the conclusion of the field examination by the Audit Division, ACU located among its records in storage its daily accounting sheets for 1975, 1976 and 1977, daily deposit receipts and its bank statements. \*\* An analysis of those documents reflects the receipt of the loan of \$5,000.00

<sup>\*</sup> The April 1, 1976 and January 31, 1977 dates were not provided to the Audit Division by ACU for the purposes stated. Mr. Evans made only one loan to ACU in 1976 and 1977 and that was the \$5,000.00 loan on June 4, 1976.

These records were also located at Security Storage Co. on December 13, 1979.

Federal Election Commission January 2, 1980 Page Eleven

from Mr. Evans on June 4, 1976. Copies of the deposit receipts and applicable bank statements for June and December, 1976, are attached as Exhibit F. An analysis of these and the other documents which were located in storage fails to reflect the receipt of another loan from Mr. Evans in 1976 or in the first quarter of 1977. Upon information and belief, Mr. Evans has corresponded directly with the Commission, confirming the fact that he has no record of having made the alleged second loan of \$1,000.00. ACU invites the Commission to direct its Audit Division to review the described documentation and apologizes that that material was not available at the time of the field examination. Upon confirmation by the Audit Division that the alleged second loan of \$1,000.00 was not received by ACU, ACU is prepared to amend its termination report to eliminate reference to that loan.

# Conclusion

Based upon the foregoing, it has been demonstrated that there is no reasonable cause to believe that ACU, the unincorporated association, may have violated Section 432(c)(2) or Section 441a(f) of the Act. As stated, however, ACU, the District of Columbia Nonprofit Corporation, is prepared to assist the Commission in completing the record by requesting contributors to reconstruct the contributor reply forms if necessary; and, by permitting the Audit Division to review the recently located accounting data to confirm the fact that the alleged second loan of \$1,000.00 from Mr. Evans was not received.

Respectfully submitted,

J. Curtis Herge

enclosures

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(Exhibit F was too voluminous to include in the General Counsel's Report. However, this exhibit is on file and available for review in the Office of General Counsel)

# Office of Aecorder of Deeds

CORPORATION DIVISION WASHINGTON



This is to triffy that the pages attached hereto constitute a full, true, and complete copy of CERTIFICATE AND ARTICLES OF INCORPORATION OF AMERICAN CONSERVATIVE UNION, AS RECEIVED AND FILED JUNE 28, 1979.

as the same appears of record in this office.

I have hereunto set my hand and caused the seal of this office to be affixed, this

the \_\_\_\_ day of

JUNE A. D. 19 79

PETER S. RIDLEY,

Merurder of Decds, D. C.

Airfay Supraniendeni of Corporation D. C

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## OFFICE OF RECORDER OF DEEDS, D. C.

Corporation Division
Sixth and D Streets, N. W.
Washington, D. C., 20001

## CERTIFICATE

THIS IS TO CERTIFY that all provisions of the District of Columbia

Non-profit Corporation Act have been complied with and ACCORD
INGLY this Certificate of Incorporation

is hereby issued to the AMERICAN CONSERVATIVE UNION

as of the date hereinafter mentioned.

CT CONTRACTOR OF THE STATE OF T

Date

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PETER S. RIDLEY,

Recorder of Deeds, D.C.

Assistant

Superintendent of Corporations

Government of the District of Columbia Form RD C 55 Oct. 1462

June 28, 1979

J-0129-75

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#### ARTICLES OF INCORPORATION

**OF** 

## AMERICAN CONSERVATIVE UNION

TO: The Recorder of Deeds, D. C. Washington, D. C.

We, the undersigned natural persons of the age of twenty-one years or more, acting as incorporators of a corporation under Title 29, Chapter 10, of the Code of Laws of the District of Columbia, the District of Columbia Nonprofit Corporation Act, adopt the following Articles of Incorporation for such corporation:

FIRST: The name of the corporation is: AMERICAN CONSERVATIVE UNION.

SECOND: The period of duration of the corporation is perpetual.

THIRD: The objects and purposes of the corporation, which is not formed for pecuniary profit or financial gain, shall be exclusively to serve the public interest and to promote the general social welfare by fostering and developing among the people of the United States of America, on a nonpartisan basis, a greater understanding and awareness of the tenets set forth in the Constitution of the United States and the Declaration of Independence to the end that the individual citizen shall understand, preserve and defend his or her inherent rights, liberties and responsibilities and cherish the principles upon which the Republic was JUN 28 1879 founded.

-1-

To achieve these objects and purposes, the corporation shall conduct conferences, seminars and other public events from time to time at which members of the general public and representatives of government may meet in a body for an exchange of views on the American system of constitutional government, the free enterprise system, the deleterious affects of a regulated economy, the values of patriotism and the necessity to maintain the national sovereignty of the United States. The corporation shall also report and disseminate the results of its research, studies and conferences for educational purposes; and, promote and develop cooperation among similar organizations created to lessen the burden of government and to promote the social welfare of individuals by vigorously defending human and civil rights secured by law.

For the accomplishment of these purposes and without, in any particular, limiting the generality of the foregoing, the corporation shall have the power to own, operate, print, publish, manage and distribute such films, books, magazines, papers, and other literature for the dissemination and exchange of information as will further the objects and purposes of the corporation; to purchase, lease or otherwise acquire, and hold, own, use and operate, or mortgage or otherwise encumber, or sell, real and personal property as may be necessary to carry out the objects and purposes of the corporation; to receive and maintain a fund or funds of real or personal property, or both, and, subject to the restrictions and

limitations hereinafter set forth, to use and apply the whole or any part of the income therefrom and the principal thereof exclusively in furtherance of the objects and purposes of the corporation.

No part of the net earnings of the corporation shall inure to the benefit of any member, director or officer of the corporation, or any private individual (except that reasonable compensation may be paid for goods or services rendered to or for the corporation affecting one or more of its purposes). The corporation shall not participate in, nor intervene in (including the publication or distribution of statements) any political campaign on behalf of, or in opposition to, any candidate for public office.

FCURTH: The corporation shall have members, who shall be citizens of the United States who voluntarily support the objects and purposes of the corporation, and who shall become members upon the completion of an application form, the payment of dues as shall be fixed and determined by the Board of Directors and upon acceptance of the application by the National Chairman. Each member in good standing shall have the right to receive and enjoy such privileges as may be prescribed under rules and regulations adopted from time to time by the Board of Directors.

FIFTH: The provisions for the regulation of the internal affairs of the corporation and the manner of the election or appointment of directors shall be provided in the By-laws of the corporation.

the winding up of its affairs, the assets of the corporation shall be distributed exclusively to organizations which would then qualify under the provisions of Sections 501(c)(3) of 501(c)(4), or successor Section, of the Internal Revenue Code and the Regulations thereunder as they now exist or as they may hereafter be amended. No member, director or officer of the corporation, or any private individual, shall be entitled to share in the distribution or division of any of the corporate assets on dissolution of the corporation.

SEVENTH: The address, including street and number, of the initial registered office of the corporation is 316

Pennsylvania Avenue, S.E., Washington, D.C. 20003; and, the name of its initial registered agent at such address is Frances

Griffin.

EICHTH: The number of directors constituting the initial Doard of Directors is thirty-one (31) and the names and addresses, including street and number, of the persons who are to serve as the initial directors until the first annual meeting or until their successors be elected and qualified are:

Names	Addresses			
Robert E. Bauman	2443 Rayburn House Office Building Washington, D.C. 20515			
Thomas S. Winter	422 First Street, S.E. Washington, D. C. 20003			
Mickey Edwards	1223 Longworth House Office Building Washington, D. C. 20515			
John L. Ryan	102 Forest Boulevard Indianapolis, Indiana 46240			

Steven D. Symms	2244 Rayburn House Office Building Washington, D. C. 20515
John M. Ashbrook	1436 Longworth House Office Building Washington, D. C. 20515
C. Lee Barron	Corral, Idaho 83322
Jeffrey Bell	640 West State Street Trenton, New Jersey 08618
Jameson G.Campaigne,	Jr: 236 Forest Park Place Ottawa, Illinois 61350
John Chamberlain	855 North Brooksvale Road Chesire, Connecticut 06410
Leroy D. Corey	2507 Loma Cedar Falls, Iowa 50613
Philip M. Crane	1035 Longworth House Office Building Washington, D. C. 20515
Ronald B. Dear	2516 Commonwealth Houston, Texas 77006
Donald J. Devine	3311 Camden Street Wheaton, Maryland 20902
M. Stanton Evans	600 Fennsylvania Avenue, S.E. Washington, D. C. 20003
Jake Garn	4203 Dirksen Schate Office Building Washington, D. C. 20510
Alan M. Gottlieb	1601 114th Avenue, S.E. Bellevue, Washington 98004
Richard Harvey	Post Office Box 446 Tyler, Texas 75701
Jesse Helms	4213 Dirksen Senate Office Building Washington, D. C. 20510
Daniel Joy	7566 Biltmore Drive Sarasota, Florida 33581
Jeffrey D. Kane	144-156 Fore Street Portland, Maine 04101
Barbara A. Keating	39 Hillcrest Avenue Larchmont, New York 10538
David A. Koene	814 South Lee Street Alemandria, Virginia 22314

S

Paul Laxalt	326 Russell Senate Office Building Washington, D. C. 20510
James A. Linen, IV.	333 East Grace Street Richmond, Virginia 23219
John T. McCarty	Golden, Colorado 80401
James McClure	5229 Dirksen Senate Office Building Washington, D. C. 20510
Daniel Oliver	299 Park Avenue New York, New York 10017
Stefan T. Possony	1370 Mortclair Way Los Altos, California 94022
Phyllis Schlafly	Fairmount Alton, Illinois 62002
Tom R. Van Sickle	Post Office Box 820 Scottsdale, Arizona 85252

NINTH: The names and addresses, including street and number, of each incorporator are:

Names	Addresses
Robert E. Bauman	2443 Rayburn House Office Building Washington, D. C. 20515
Thomas S. Winter	422 First Street, S.E. Washington, D.C. 20003
Mickey Edwards	1223 Longworth House Office <u>Building</u> Washington, D. C. 20515

Mickey Educards

DATED: May 21, 1979

the foregoing document as an incorporator, and he averred that the statements therein contained are true.

RY commission expires:

Notary Public

at Lyks sommer. S being Parker, Otati of Columbia

SS:

OF Courted

SS:

OF Courted

OF Courted

I, a Notary Public,

personally appeared before me THOMAS S. WINTER, who signed

I the foregoing document as an incorporator, and he averred that the statements therein contained are true.

PUDERO /5/ 1) TEFTS

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Notary Public

My commission expires: My Commission Expires June 30, 1983

CETT OF WASHINGTON ) DISTINCT OF COLUMN. )

SS:

I,  $FL_{WA}$  ( $FM_{DM}$ ), a Notary Public, hereby certify that on the day of SUNE, 1979, personally appeared before me MICKEY EDWARDS, who signed the foregoing document as an incorporator, and he averred that the statements therein contained are true. '

My commission expires:

El vyri & headen Bothery Publis, Dist. of Columbia Commission September Sont 14, 1896



ESTABLISHED 1964 (703) 451-8271 OR 451-8980

KEY BUILDING • 6560 BACKLICK ROAD • SPRINGFIELD, VIRGINIA 22150

2 January 1980

To Whom It May Concern:

This is to attest that, for the time in question (January 1, 1977 - March 31, 1977), all contributions to ACU were keyed here and maintained on our computers; however, it is impossible at this point in time to determine which particular data entry operator handled these records.

The relationship of Anagram Corporation and the American Conservative Union is that of a vendor and his customer.

Sincerely yours,

ANAGRAM CORPORATION

Chauncey D. Seefeldt

Executive Vice-President

CDS:ds

# EXHIBIT C

#### FEDERAL ELECTION COMMISSION

In the Matter of

AMERICAN CONSERVATIVE UNION

MUR 1071

An Unincorporated Association

District of Columbia

ss.

KAROLA A. SOMMER BECK, being duly sworn on the 3rd day of January, 1980, deposes and says:

- 1. That she is an employee of AMERICAN CON-SERVATIVE UNION, a District of Columbia Nonprofit Corporation, having its offices and principal place of business at 316 Pennsylvania Avenue, S.E., Washington, D.C. 20003.
- 2. That she, of her own knowledge, is familiar with the request made by the Audit Division of the Federal Election Commission to provide for review the contribution records relative to 93 contributions, each in excess of or aggregating in excess of \$100.00, received by AMERICAN CONSERVATIVE UNION, an unincorporated political committee, during the period between January 1, 1977 and March 31, 1977, inclusive (hereinafter "the records").
- 3. That, during the period between January 1, 1977 and March 31, 1977, she was employed by AMERICAN CONSERVATIVE UNION, the unincorporated political committee, having been employed by that committee in 1967.
- 4. That, during the period between January 1, 1977 and March 31, 1977 and during the previous periods when AMERICAN CONSERVATIVE UNION, the unincorporated political committee, was subject to the provisions of the Federal Election Campaign Act of 1971, as amended, she was responsible for the receipt and processing of contributions to said committee.

- 2 -

- 5. That the standard operating procedure established and followed by AMERICAN CONSERVATIVE UNION, the unincorporated political committee, during the time period set forth in paragraph 4, hereof, for the receipt and processing of contributions thereto included the following:
  - (a) Contributions were received in response to direct-mail solicitations made at periodic intervals;
  - (b) Such contributions were received through the mails in reply envelopes which included forms, completed by the contributors, eliciting the information contemplated by Section 432(c)(2) of the Act:
  - (c) Such return envelopes were opened by your deponent; the checks were extracted; the dates, amounts and sources of the checks were compared with the data on the reply forms to assure accuracy; daily tally sheets were compiled; and, the checks were deposited;
  - (d) The contributor reply forms and reply envelopes were forwarded by your deponent to Anagram Corporation, where the contributor information was processed from the reply forms onto computer tape;
  - (e) Among other things, the computer of Anagram Corporation thereupon produced receipts, which were mailed directly to the contributors; \* and. It produced print-outs of aggregated contributions which were used in the reports filed with the Federal Election Commission;
  - (f) Following the processing of the contributor information onto computer tape, the reply forms, reply envelopes and carbons of the receipts were returned to your deponent by Anagram Corporation;

<sup>\*</sup> The automatic production of the receipts by Anagram Corporation commenced on January 6, 1977. Prior to that date, the receipts were prepared manually and mailed by ACU.

- 11. That many of the identifying gummed labels placed on the storage containers delivered to Security by the committee have peeled off, making difficult the location of such containers and the identification of the contents of located containers.
- 12. That, on two separate occasions, your deponent spent an aggregate of approximately seven hours at Security searching for the requested contributor reply forms, but such forms were not located.

Karola A. Sommer Beck

Sworn to before me, a Notary Public, this

300 day of

1980.

Notary Public

# EXHIBIT D

FEDERAL ELECTION COMMIS	551	TO	N
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In the Matter of

AMERICAN CONSERVATIVE UNION

MUR 1071

An Unincorporated Association

District of Columbia

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88.:

day of \_\_\_\_\_\_, 100 deposes and says:

1. That he is the Executive Director of AMERICAN CONSERVATIVE UNION, a District of Columbia Non-profit Corporation, having its offices and principal place of business at 316 Pennsylvania Avenue, S.E., Washington, D.C. 20003.

- 2. That he is and has been Executive Director of the said AMERICAN CONSERVATIVE UNION at all times since the commencement of the field audit by the Audit Division of the Federal Election Commission, the results of which audit gave rise to the matters herein under review (MUR 1071).
- 3. That the employees of the said AMERICAN CONSERVATIVE UNION are subject to his direction and control in the discharge of their respective duties on behalf of the said AMERICAN CONSERVATIVE UNION.
- 4. That he. of his own knowledge, is familiar with the request made by the Audit Division of the Federal Election Commission to provide for review the contribution records relative to 93 contributions, each in excess of

- 2 -

or aggregating in excess of \$100.00, received by AMERICAN CONSERVATIVE UNION, an unincorporated political committee, during the period between January 1, 1977 and March 31, 1977, inclusive (hereinafter "the records").

- 5. That the efforts to locate the records (interpreted to be forms completed by the contributors of the said 93 contributions containing the data set forth in 2 U.S.C. 432(c)(2)) was conducted by employees of AMERICAN CONSERVATIVE UNION, the District of Columbia Nonprofit Corporation, under his direction and control.
- 6. That, following notification of the fact that the field audit would be conducted by the Audit Division of the Federal Election Commission and in an effort to produce the records for examination, two employees of the said AMERICAN CONSERVATIVE UNION, KAROLA A. SOMMER BECK and CARY STEADMAN, each spent approximately three hours at Security Storage Co., 1701 Florida Avenue, Washington, D.C. (hereinafter "Security") searching for the records.
- 7. That, in August, 1979, in a continuing effort to locate the records, two employees of the said AMERICAN CONSERVATIVE UNION, the said KAROLA A. SOMMER BECK and WENDY E. GRASSLEY, each spent approximately four hours at Security searching for the records.
- 8. That, on December 13, 1979, following the finding by the Federal Election Commission of reason to believe that AMERICAN CONSERVATIVE UNION, the unincorporated political committee, may have violated 2 U.S.C. 432(c)(2), two employees of AMERICAN CONSERVATIVE UNION, a District of Columbia Nonprofit Corporation, the said WENDY E. GRASSLEY and MARK HOLTKAMP, each spent approximately six hours at Security searching for the records.
- 9. That each of the said four employees of the said AMERICAN CONSERVATIVE UNION conducted a thorough examination of storage containers at Security which could be identified as belonging to AMERICAN CONSERVATIVE UNION, difficulty being encountered by the fact that storage containers belonging to AMERICAN CONSERVATIVE UNION are not located in a specific area at Security, but are commingled with storage containers owned by others.

10. That the aforedescribed search and examination was unsuccessful and the records were not located. That, upon your deponent's information and belief (such information being provided by JAMES C. ROBERTS, the Executive Director of AMERICAN CONSERVATIVE UNION, the unincorporated political committee, during the period between January 1, 1977 and March 31, 1977; and, by the said KAROLA A. SOMMER BECK, the employee of AMERICAN CONSERVATIVE UNION, the unincorporated political committee during the aforesaid period responsible for the processing and storage of the records), the records were stored at Security. That, notwithstanding the belief that the records were stored at and are located at Security, employees of the said AMERICAN CONSERVATIVE UNION also searched for the records in diverse other locations, including the offices of the said AMERICAN CONSERVATIVE UNION, but such searches were unsuccessful and the records were not located. That all other financial, accounting data and documents relevant to the matters under review in MUR 1071, which were located as a consequence of such searches, have been made available to the Federal Election Commission or have been fully disclosed to the Federal Election Commission as having been located. Sworn to before me. a Notary Public, this ₹%> day of



# AMERICAN CONSERVATIVE UNION TO 157274

422 First Street, S.E. Washington, D. C. 20003 179/77 days

Please accept our most sincere thanks.

M. STANTON EVANS Chairman

and available

of thirty-two receipts submitted remaining receipts are on file the Office of General Counsel) ,

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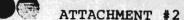
0 3.5

NO. 167959 01-12-77 0 YOUR CONTRIBUTION OF \$\*\*100. HAS BEEN RECEIVED WITH DEEP APPRECIATION. PLEASE ACCEPT OUR MOST SINCERE THANKS. 0 MR EFREN ZIMBALIST JR 4750 ENCINO AVE ENCINO CA 91316 6 ê

(This (This is one out of thirty-two receipts submitted by the Committee. The remaining receipts are on file and available for review in the Office of General Counsel)

EXHIBIT Page 2 to

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## M. Stanton Evans 600 Pennsylvania Ave., S.E., Suite 207. Washington, D. 2 20003 (202) 546-6561 COMMISSION

'79 DEC 31 AM

December 28, 1979

Mr. Charles N. Steele Acting General Counsel Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463

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Re: Mur 1071

Dear Mr. Steele:

This is in reply to your letter of November 29, 1979, which was forwarded to me at my current address shortly before Christmas.

Since receiving your letter, I have examined my bank records for the period in question. I can find no check for \$1,000 to ACU issued in December, 1976, nor do my bank statements for that month or the three months ensuing reflect a check for this amount clearing my account.

While at a distance of three years the details of that time are a trifle indistinct, I would conclude from this search that the report of a \$1,000 loan from me to ACU on December 31, 1976, is in error.

M. Stanton Evans

MSE:sk



# FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

Mr. M. Stanton Evans 422 First Street, S.E. Washington, D.C. 20003

Re: MUR 1071

Dear Mr. Evans:

On November 27, 1979, the Commission found reason to believe that you may have violated 2 U.S.C. §44la(a) (1)(C) of the Federal Election Campaign Act of 1971, as amended ("the Act") in connection with the above captioned matter. However, after considering information you provided and other evidence available, the Commission determined to take no further action and close its file in this matter.

If you have any questions, please direct them to Beverly Brown at (202) 523-4529.

Sincerely,

Charles N. Steele General Counsel



### FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Mr. J. Curtis Herge 7600 Old Springhouse Road McClean, VA 22102

Re: MUR 1071

Dear Mr. Herge:

On November 27, 1979, the Commission found reason to believe that your client, the American Conservative Union, may have violated 2 U.S.C. §432(c)(2) by failing to retain records of contributions aggregating in excess of \$100 and 2 U.S.C. §441a(f) by accepting an excessive contribution. However, in that it appears that the American Conservative Union made best efforts to retain a detailed and exact accounting of contributions aggregating in excess of \$100 by virtue of its standard business practices, and, in view of the Committee's demonstrated attempts to locate the missing contributor information, the Commission has determined to take no further action against your client regarding a violation of 2 U.S.C. §432(c)(2). Furthermore, after considering information you provided and other evidence available, the Commission has determined to take no further action against the American Conservative Union as to a violation of 2 U.S.C. §44la(f). Accordingly, the Commission intends to close its file in this matter.

This matter will be made part of the public record within 30 days. Should you wish to submit any materials to appear on the public record, please do so within 10 days.

If you have any questions, please direct them to Beverly Brown at (202) 523-4529.

Sincerely,

Charles N. Steele General Counsel



#### FEDERAL ELECTION COMMISSION

WASHINGTON, D.C. 20463

MEMORANDUM TO: CHARLES STEELE

FROM:

MARJORIE W. EMMONS/MARGARET CHAMEY

DATE:

JANUARY 14, 1980

SUBJECT:

MUR 1071 - Interim Investigative Report dated 1-10-80; Received

in OCS 1-11-80, 9:59

The above-named document was circulated to the Commission on a 24-hour no-objection basis at 2:00, January 11, 1980.

There were no objections to the Interim Investigative Report at the time of the deadline.

MEMORANDUM TO: Marjorie W. Emmona

Jane Colgrave

SUBJECT:

MUR 1071

Please have the attabbed Intorim Investigative Report on MUR 1071 distribbted to the Commission on a 24 hour no-objection basis.

Thank you.

RECEIVED OFFICE OF THE OCMMISSION SECRETARY

# BEFORE THE FEDERAL ELECTION COMMISSION

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## INTERIM INVESTIGATIVE REPORT

On November 27, 1979, the Commission found reason to believe that the American Conservative Union violated 2 U.S.C. §432(c)(2) by failing to retain records of contributions aggregating in excess of \$100 and 2 U.S.C. §441a(f) by accepting an excessive contribution. The Commission also found reason to believe that M. Stanton Evans violated 2 U.S.C. §441a(a)(1)(C) by contributing an amount in excess of \$5000 to a multicandidate committee.

The Office of General Counsel has just received responses from the American Conservative Union and M. Stanton Evans. We are in the process of analyzing the responses and will make a final report to the Commission in two weeks.

Date

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Charles N. Steele General Counsel

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SEDAM & HERGE

A PROFESSIONAL CORPORATION

ATTORNEYS AT LAW

7600 OLD SPRINGHOUSE ROAD McLEAN, VIRGINIA 22102

(703) 821-1000

180 JAN 1700 PANHAY PLANIS LVENUE, N.W. WASHINGTON, D.C. 20006 (505) 851-1000

TELEX 89-8388 (AEMPOWER WHEN) TWX 710-828-0533 (TELEREP 800)

GLENN J. SEDAM, JR. J. CURTIS HERGE

THOMAS M. DAVIS, III JOHN J. FLOOD (D.C. ONLY) MICHAEL D. HUGHES ROBERT R. SPARKS, JR.

January 2, 1980

Federal Election Commission 1325 K Street, N.W. Washington, D.C.

> Re: American Conservative Union MUR 1071

Dear Members of the Commission:

This letter is submitted on behalf of our client. American Conservative Union, in response to the letter from the General Counsel of the Federal Election Commission, dated November 29, 1979, and addressed to Mr. James C. Roberts, Treasurer of American Conservative Union, in which it was reported that the Federal Election Commission has found reason to believe that American Conservative Union may have violated certain provisions of the Federal Election Campaign Act of 1971, as amended ("the Act").

Specifically, it was reported that, because American Conservative Union has been unable to provide certain original contributor source data to the Audit Division of the Federal Election Commission, American Conservative Union may have violated the provisions of Section 432(c)(2) of the Act. addition, it was reported that, because Mr. M. Stanton Evans may have made certain loans to American Conservative Union (the sum of \$5,000.00 on June 4, 1976 and the sum of \$1,000.00on December 31, 1976), American Conservative Union may have violated the provisions of Section 44la(f) of the Act. You have numbered this matter MUR 1071.

American Conservative Union welcomes this opportunity to respond in detail to the described allegations and to be of assistance to the Commission in its investigation of this matter. We are confident that, upon analysis, the Commission will conclude that no further formal action should be taken against American Conservative Union.

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Federal Election Commission January 2, 1980 Page Two

# General Background

By letter, dated March 20, 1979, the Audit Division of the Federal Election Commission notified Mr. James C. Roberts, Treasurer of American Conservative Union (hereinafter "ACU"), that an examination would be conducted of the financial records of ACU for the period from January 1, 1977 through the present. The Assistant Staff Director for the Audit Division was thereupon informed that Mr. Roberts is no longer the Treasurer of ACU and that, in accordance with 2 U.S.C. 433(c), ACU had filed a termination report as of March 31, 1977. As a consequence, the examination of the financial records of ACU was confined to the period from January 1, 1977 through March 31, 1977. The matters herein under review were brought to the attention of the Commission as a result of that examination.

It is relevant that the Commission take note of the fact that ACU terminated its status as a political committee as of March 31, 1977. That action was taken as a consequence of a determination made by the Board of Directors of ACU, following the general election in 1976, that the objects and purposes of ACU could be more effectively achieved as an organization described in Section 501(c)(4) of the Internal Revenue Code. At all times subsequent thereto, ACU has conducted its activities as an organization described in Section 501(c)(4) of the Internal Revenue Code and not as a political committee as described in the Act. The organization and operational status of ACU was reviewed and discussed by the Commission at its meetings on September 28, 1978 and November 16, 1978, in connection with the issuance of AO 1978-56 dated November 20, 1978.

From the date of its organization until July 15, 1979, ACU existed as an unincorporated association. On that date, ACU, the unincorporated association, was liquidated and dissolved. ACU, as it presently exists, is a corporation organized and existing under and by virtue of the District of Columbia Nonprofit Corporation Act. A copy of the Articles of Incorporation of ACU is attached hereto as Exhibit A. ACU, the District of Columbia Nonprofit Corporation, has not formed a political committee, or a separate segregated fund, as permitted under the Act.

Federal Election Commission January 2, 1980 Page Three

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Mr. James C. Roberts, who had been the Treasurer of ACU, the unincorporated association, left its employ subsequent to the filing of the termination report. ACU, the unincorporated association, no longer exists. It is suggested, therefore, that ACU, the District of Columbia Nonprofit Corporation, is not the entity responsible for the activities alleged in MUR 1071 and that the Commission should conclude that no further formal action should be taken against ACU, the District of Columbia Nonprofit Corporation. \*

While the respondent herein, ACU, the District of Columbia Nonprofit Corporation, denies responsibility for the activities alleged in MUR 1071 and respectfully challenges the jurisdiction and authority of the Federal Election Commission to take formal action against it by reason of such activities, it submits the following factual statements and legal arguments to assist the Commission in its analysis of this matter. (For the sake of convenience, no further distinction is made in this letter between ACU, the unincorporated association, and ACU, the District of Columbia Nonprofit Corporation.)

American Conservative Union Complied With the Requirements of 2 U.S.C. 432(c)(2)

In paragraph A of its Audit Findings and Recommendations, the Audit Division of the Federal Election Commission observed that the termination report filed by ACU, covering the period from January 1, 1977 through March 31, 1977, disclosed 93 contributions, each in excess of or aggregating in excess of \$100.00. Certain documentation relevant to those contributors, as specified in Section 432(c)(2) of the Act, could not be produced for review by the Audit Division by reason of the fact that the 1977 records of ACU were in storage and could not be located. The specific audit finding and recommendation as to this matter were as follows:

<sup>\*</sup> To conclude otherwise would require the resolution of a number of complex legal issues. For example, is it proper under the circumstances for one legal entity to respond on behalf of a different entity; who has the authority to execute amended registration statements, or a conciliation agreement, if such were necessary; can one entity be responsible for the acts of a different entity?

Federal Election Commission January 2, 1980 Page Four

# Recordkeeping of Contributions

Section 432(c)(2) of Title 2 of the United State Code requires the treasurer of a political committee to keep a detailed and exact account of the identification of every person making a contribution in excess of \$50.00, together with the date and amount thereof and, if a person's contributions aggregate more than \$100.00, the account shall include the occupation and principal place of business (if any).

The Committee's report disclosed 93 contributions, each in excess of or aggregating in excess of \$100.00. During the course of the audit it was determined that the Committee failed to maintain records for these contributions.

A Committee official stated that the contribution records were originally maintained, including letters which were sent to those contribuotrs acknowledging the receipt of the contribution. However, the 1977 records are now in storage and the Committee has been unable to locate them.

### Recommendation

The Audit staff recommends that the Committee obtain the contribution records and provide them for our review within 30 days of receipt of this letter.

It is the position of ACU that, during the period under review and during the previous periods when ACU was subject to the Act, a detailed and exact account of the information required under Section 432(c)(2) was compiled and kept. While the account data was kept, certain contributor reply forms have been partially lost or misplaced while under the custody and control of a bailee, Security Storage Co. Failure to produce data, which has been lost or misplaced while under the dominion and control of another and not because of its negligence, does not constitute a violation of the Act. Furthermore, it is the position of ACU that its computerized reporting system was designed and maintained to satisfy the requirements of the Act.

Federal Election Commission January 2, 1980 Page Five

During the period under review and during the previous periods when ACU was subject to the Act, ACU received its contributions in response to solicitations made through massive direct-mail programs. Standard operating procedure consisted of sending prospective contributors a solicitation, a reply envelope and a form, for completion by the contributor, which requested the information contemplated by Section 432(c)(2) of the Act. Upon the receipt by ACU of such contributions, the envelopes were opened; the checks were extracted; the dates, amounts and sources of the checks were compared with the data on the reply forms to assure accuracy; and, the checks were deposited. The contributor reply forms were then forwarded to Anagram Corporation (presently located at 6560 Backlick Road, Springfield, Virginia), where the contributor information was processed directly from the reply forms onto computer tapes. computer then produced a receipt, \* which was sent to the contributor, it aggregated contributions and it produced a print-out on Schedule A of FEC Form 3 which was used by ACU in preparing its reports to the Commission. Thereupon, the original contributor reply forms were returned by Anagram Corporation to ACU, from where they were then transported on a monthly (or similar periodic) basis to a warehouse maintained by Security Storage Co., 1701 Florida Avenue, Washington, D.C., 20009. Enclosed herewith as Exhibit B is a letter from Anagram Corporation to ACU, confirming the described procedure.

The employee of ACU who was responsible for opening contributor mail, sending the contributor reply forms to Anagram Corporation and the subsequent shipment of the contributor reply forms to Security Storage Co., was Mrs. Karola A. Sommer Beck. Exhibit C is an affidavit of Mrs. Beck, in which she confirms having had that responsibility during the period under review and during the previous periods when ACU was subject to the Act. Mrs. Beck explains in the affidavit that the materials routinely stored at Security Storage Co. included the return envelopes, the contributor reply forms and carbon copies of the receipts sent to contributors. The contents of the storage containers were identified with gummed labels, many of which have since peeled off over the years, making present identification of the contents difficult.

<sup>\*</sup> The automatic production of the receipts by Anagram Corporation commenced on January 6, 1977. Prior to that date, the receipts were prepared and mailed by ACU.

Federal Election Commission January 2, 1980 Page Six

In preparation for the field examination by the Audit Division and on several separate occasions thereafter, employees of ACU conducted an exhaustive search of the materials at Security Storage Co. in an effort to locate the contributor reply cards. The Audit Division will confirm that that search resulted in the production of the contributor reply forms relevant to the period from October 1, 1976 through December 31, 1976; and, the contributor reply forms relating to contributions of less than \$50.00 per contributor for the period from January 1, 1977 through March 31, 1977. Thus, it can be amply demonstrated that such contributor data was gathered and kept as a standard business practice.

The inability to locate the contributor reply forms relating to the 93 contributions each in excess of \$100.00 which were received during the period from January 1, 1977 through March 31, 1977 may also be explained by reference to the affidavit from Mrs. Beck. It is there explained that ACU has been storing historical documents at Security Storage Co. for approximately ten years; that the material stored at Security Storage Co. by ACU is not segregated from materials stored therein by other customers of Security Storage Co.; that, as materials are periodically sent by ACU to Security Storage Co. for storage, the employees of Security Storage Co. place the storage containers wheresoever there may be available space at the time; and, that when a particular shipment by ACU to Security Storage Co. consists of more than one container, such containers are not necessarily placed contiguous to each other by Security Storage Co. Thus, when considered in light of the fact that the identifying gummed labels on many of the containers have peeled off, the difficulty in locating specific materials can be easily understood.

Nevertheless, in an effort to be responsive to the Commission and in the evident belief that the contributor reply forms could be located, four employees of ACU devoted an aggregate of approximately twenty-six man-hours to a search for the records at Security Storage Co. As explained in the enclosed affidavit from Mr. Ross L. Whealton, the present Executive Director of ACU, submitted as Exhibit D, Mrs. Beck and Miss Cary Steadman each spent three hours searching for the records in preparation for the field examination by the Audit Division. Subsequently, Mrs. Beck and Miss Wendy E. Grassley each spent four hours searching for the records in August, following the receipt of the findings and recommendations of the Audit Division. Finally, on December 13, 1979, Miss Grassley and Mr. Mark Holtkamp each spent in excess of six hours searching for the mislaid records.

Federal Election Commission January 2, 1980 Page Seven

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It is suggested that this activity should be accepted as evidence of the good faith efforts made by ACU to locate the contributor reply forms and as evidence of the good faith belief that such forms exist.

While the original contributor reply cards for the 93 contributions in question could not be located, contributor reply forms relating to contributions of less than \$50.00 per contributor were located and produced for examination by the Audit Division. Logic dictates that the contributor reply forms relating to the 93 contributions of more than \$50.00 were placed in a separate container or containers. As additional evidence of the fact that such contributor information was compiled, there is submitted herewith as Exhibit E copies of the receipts mailed by ACU or Anagram Corporation to thirty-two contributors, each of whom contributed in excess of \$50.00, during the period from January 3, 1977 through January 24, 1977 and during the period from March 7, 1977 through April 1, 1977. \* It will be recalled that those receipts were produced manually by ACU prior to January 6, 1977, and thereafter by computer from data taken from the contributor reply forms. It was that same computer that produced the contributor information contained on Schedule A of FEC Form 3 in the termination report which is the subject of this inquiry.

It is suggested, therefore, that because Section 432(c)(2) does not mandate the preservation of contributor reply forms, but only the maintenance of a "detailed and exact account of" certain contributor information, the requirements of the Act were satisfied and amply complied with by the compilation of that information onto the computer and the reproduction by the computer of that information on Schedule A of FEC Form 3. In any event, ACU made every reasonable effort to preserve the contributor reply forms and its present inability to locate and produce those forms is not due to its negligence.

<sup>\*</sup> These receipts were located at Security Storage Co. on December 13, 1979. Copies of receipts mailed between January 24, 1977 and March 7, 1977 could not be located.

Federal Election Commission January 2, 1980 Page Eight

The record is clear that ACU has been prepared, with the approval of the Commission, to reconstruct the original source data which has been lost or misplaced. At the conclusion of the field examination by the Audit Division on May 17, 1979, ACU offered to reconstruct the data by writing to the contributors in question. This offer was repeated in its letters to the Audit Division dated September 11, 1979 and October 31, 1979. While no response was received to those offers, the Audit Division nevertheless permitted ACU to write to those contributors who had not disclosed their occupation, principal place of business or mailing address at the time they sent in their contributions. That data was reconstructed to the satisfaction of the Audit Division and, as a result, that subject is not before the Commission for review.

It will be noted that the Internal Revenue Code contains certain analogous requirements for the maintenance of documents and records relative to tax and information returns. 2 U.S.C. 6001. As in the case of the Act, the requirements contained in the Internal Revenue Code are designed to provide the applicable agency with the ability to confirm the accuracy of self-assessing methods of reporting. If the Internal Revenue Service finds that adequate records were not maintained by a taxpayer, it may impose a fine under 26 U.S.C. 6653 if there is also a finding that the taxpayer underassessed his liability. Nevertheless, a taxpayer may overcome a penalty assessment if he shows that he was not negligent in failing to keep the records. Therefore, under analogous doctrine, unless the Internal Revenue Service determines that there was fraudulent intent to destroy the records - in which case criminal prosecution would begin, the Service will look to the evidence presented by the taxpayer and, if that is insufficient, then reconstruct, or permit the reconstruction of, evidence or records.

In summary, it can be amply demonstrated that ACU established a system which included the gathering of the data; the processing of the data on computer; the reporting of the data as required by law; and, the routine storage of the original source material. It is submitted that the transposition of the data onto computer tapes should be sufficient to comply with the requirements of Section 432(c)(2)

Federal Election Commission January 2, 1980 Page Nine

of the Act. In any event, there has been no allegation that the reported information was erroneous, that the contributor reply forms were destroyed with fraudulent intent or that the inability of ACU to produce the materials almost three years hence has been due to its negligence. Clearly, ACU has demonstrated that no further action should be taken against it in connection with this matter, although it reiterates its willingness to attempt to reconstruct the lost or misplaced data by writing to each of the contributors in question.

American Conservative Union Did Not Accept Loans from Mr. Evans in Violation of the Limit Imposed by the Act

With respect to the second matter under review, it has been suggested that ACU may have violated the provisions of Section 441a(f) of the Act by accepting a loan of \$5,000.00 from Mr. M. Stanton Evans on June 4, 1976 and an additional \$1,000.00 from Mr. Evans on December 31, 1976. In paragraph B of its Audit Finding and Recommendations, the Audit Division reported the following:

#### Excessive Contributions

Section 441a(a)(1)(C) of Title 2 of the United States Code states, in part, that no person shall make contributions to any multi-candidate political committee in any calendar year which, in the aggregate, exceed \$5,000.00.

Section 431(e)(1)(A) of Title 2 of the United State Code states, in part, that a contribution means a gift, subscription, loan, advance, or deposit of money or anything of value made for the purpose of influencing the nomination for election, or election, of any person to Federal office.

Section 441(a)(f) of Title 2 of the United States Code states, in part, that no candidate or political committee shall knowingly accept any contribution or make any expenditure in violation of the provisions of this section.

Federal Election Commission January 2, 1980 Page Ten

A review of the Committee's debt and obligation schedule included in its January 31, 1977 report revealed a \$12,250 debt outstanding to one individual. The Committee's report disclosed that a portion of this debt was comprised of a \$5,000 loan received on June 4, 1976 and a \$1,000 loan received on December 31, 1976. (Footnote of the Audit Division: The balance of the loan was received prior to May 11, 1976, the date the \$5,000 yearly limitation for individual contributions went into effect.) According to the reported receipt dates the Committee was in receipt of a \$1,000 excessive contribution for the calendar year 1976.

The Committee provided the Audit staff with a schedule indicating that the loan reported on June 4, 1976 was received on April 1, 1976 and the loan reported on December 31, 1976 was received on January 31, 1977. \* The 1976 bank records were not available at the time of the audit since the audit covered the period January 1, 1977 through March 31, 1977.

# Recommendation

The Audit staff recommends that the Committee provide for our review copies of the receipted deposit tickets (if a copy of the receipted deposit ticket is not available then a copy of the deposit ticket and bank statement) containing the two loans in question within 30 days of receipt of this letter.

It is the position of ACU that, of the two loans in question, ACU never received the \$1,000.00 loan from Mr. Evans and that, therefore, there was no violation of Section 441a(f) of the Act.

Since the conclusion of the field examination by the Audit Division, ACU located among its records in storage its daily accounting sheets for 1975, 1976 and 1977, daily deposit receipts and its bank statements. \*\* An analysis of those documents reflects the receipt of the loan of \$5,000.00

<sup>\*</sup> The April 1, 1976 and January 31, 1977 dates were not provided to the Audit Division by ACU for the purposes stated. Mr. Evans made only one loan to ACU in 1976 and 1977 and that was the \$5,000.00 loan on June 4, 1976.

<sup>\*\*</sup> These records were also located at Security Storage Co. on December 13, 1979.

Federal Election Commission January 2, 1980 Page Eleven

from Mr. Evans on June 4, 1976. Copies of the deposit receipts and applicable bank statements for June and December, 1976, are attached as Exhibit F. An analysis of these and the other documents which were located in storage fails to reflect the receipt of another loan from Mr. Evans in 1976 or in the first quarter of 1977. Upon information and belief, Mr. Evans has corresponded directly with the Commission, confirming the fact that he has no record of having made the alleged second loan of \$1,000.00. ACU invites the Commission to direct its Audit Division to review the described documentation and apologizes that that material was not available at the time of the field examination. Upon confirmation by the Audit Division that the alleged second loan of \$1,000.00 was not received by ACU, ACU is prepared to amend its termination report to eliminate reference to that loan.

# Conclusion

Based upon the foregoing, it has been demonstrated that there is no reasonable cause to believe that ACU, the unincorporated association, may have violated Section 432(c)(2) or Section 441a(f) of the Act. As stated, however, ACU, the District of Columbia Nonprofit Corporation, is prepared to assist the Commission in completing the record by requesting contributors to reconstruct the contributor reply forms if necessary; and, by permitting the Audit Division to review the recently located accounting data to confirm the fact that the alleged second loan of \$1,000.00 from Mr. Evans was not received.

Respectfully submitted,

J. Curtis Herge

enclosures

# Office of Recorder of Deeds

CORPORATION DIVISION
WASHINGTON



This is to rertify that the pages attached hereto constitute a full, true, and complete copy of CERTIFICATE AND ARTICLES OF INCORPORATION OF AMERICAN CONSERVATIVE UNION, AS RECEIVED AND FILED JUNE 28, 1979.

as the same appears of record in this office.

In Testimony Mherenf.

I have hereunto set my hand and caused the seal of this office to be affixed, this

the \_\_\_\_ day of

JUNE A. D. 19 79

PETER S. RIDLEY, Recorder of Deeds, D. C.

Bu while the Most

J-82626

# OFFICE OF RECORDER OF DEEDS. D. C.

Corporation Division
Sixth and D Streets, N. W.
Washington, D. C., 20001

### CERTIFICATE

THIS IS TO CERTIFY that all provisions of the District of Columbia

Non-profit Corporation Act have been complied with and ACCORD
INGLY this Certificate of Incorporation

is hereby issued to the AMERICAN CONSERVATIVE UNION

as of the date hereinafter mentioned.

Date June 28, 1979

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PETER S. RIDLEY,

Recorder of Deeds, D.C.

John M. Dut

Assistant Superintendent of Corporations

Government of the District of Columbia Form RD C 55 Oct. 1982

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## ARTICLES OF INCORPORATION

OF

## AMERICAN CONSERVATIVE UNION

TO: The Recorder of Deeds, D. C. Washington, D. C.

We, the undersigned natural persons of the age of twenty-one years or more, acting as incorporators of a corporation under Title 29, Chapter 10, of the Code of Laws of the District of Columbia, the District of Columbia Nonprofit Corporation Act, adopt the following Articles of Incorporation for such corporation:

FIRST: The name of the corporation is: AMERICAN CONSERVATIVE UNION.

SECOND: The period of duration of the corporation is perpetual.

which is not formed for pecuniary profit or financial gain, shall be exclusively to serve the public interest and to promote the general social welfare by fostering and developing among the people of the United States of America, on a nonpartisan basis, a greater understanding and awareness of the tenets set forth in the Constitution of the United States and the Declaration of Independence to the end that the individual citizen shall understand, preserve and defend his or her inherent rights, liberties and responsibilities and cherish the principles upon which the Republic was JUN 28 1979 founded.

950-6-0-0-0-20

shall conduct conferences, seminars and other public events
from time to time at which members of the general public and
representatives of government may meet in a body for an
exchange of views on the American system of constitutional
government, the free enterprise system, the deleterious
affects of a regulated economy, the values of patriotism and
the necessity to maintain the national sovereignty of the
United States. The corporation shall also report and disseminate
the results of its research, studies and conferences for
educational purposes; and, promote and develop cooperation
among similar organizations created to lessen the burden of
government and to promote the social welfare of individuals
by vigorously defending human and civil rights secured by
law.

For the accomplishment of these purposes and without, in any particular, limiting the generality of the foregoing, the corporation shall have the power to own, operate, print, publish, manage and distribute such films, books, magazines, papers, and other literature for the dissemination and exchange of information as will further the objects and purposes of the corporation; to purchase, lease or otherwise acquire, and hold, own, use and operate, or mortgage or otherwise encumber, or sell, real and personal property as may be necessary to carry out the objects and purposes of the corporation; to receive and maintain a fund or funds of real or personal property, or both, and, subject to the restrictions and

limitations hereinafter set forth, to use and apply the whole or any part of the income therefrom and the principal thereof exclusively in furtherance of the objects and purposes of the corporation.

No part of the net earnings of the corporation shall inure to the benefit of any member, director or officer of the corporation, or any private individual (except that reasonable compensation may be paid for goods or services rendered to or for the corporation affecting one or more of its purposes). The corporation shall not participate in, nor intervene in (including the publication or distribution of statements) any political campaign on behalf of, or in opposition to, any candidate for public office.

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FCURTH: The corporation shall have members, who shall be citizens of the United States who voluntarily support the objects and purposes of the corporation, and who shall become members upon the completion of an application form, the payment of dues as shall be fixed and determined by the Board of Directors and upon acceptance of the application by the National Chairman. Each member in good standing shall have the right to receive and enjoy such privileges as may be prescribed under rules and regulations adopted from time to time by the Board of Directors.

FIFTH: The provisions for the regulation of the internal affairs of the corporation and the manner of the election or appointment of directors shall be provided in the By-laws of the corporation.

the winding up of its affairs, the assets of the corporation shall be distributed exclusively to organizations which would then qualify under the provisions of Sections 501(c)(3) of 501(c)(4), or successor Section, of the Internal Revenue Code and the Regulations thereunder as they now exist or as they may hereafter be amended. No member, director or officer of the corporation, or any private individual, shall be entitled to share in the distribution or division of any of the corporate assets on dissolution of the corporation.

SEVENTH: The address, including street and number.

SEVENTH: The address, including street and number, of the initial registered office of the corporation is 316

Pennsylvania Avenue, S.E., Washington, D.C. 20003; and, the name of its initial registered agent at such address is Frances

Griffin.

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EICHTH: The number of directors constituting the initial Board of Directors is thirty-one (31) and the names and addresses, including street and number, of the persons who are to serve as the initial directors until the first annual meeting or until their successors be elected and qualified are:

Names	Addresses
Robert E. Bauman	2443 Rayburn House Office Building Washington, D.C. 20515
Thomas S. Winter	422 First Street, S.E. Washington, D. C. 20003
Mickey Edwards	1223 Longworth House Office Building Washington, D. C. 20515
John L. Ryan	102 Forest Boulevard Indianapolis, Indiana 46240

Steven D. Symms	2244 Rayburn House Office Building Washington, D. C. 20515
John M. Ashbrook	1436 Longworth House Office Building Washington, D. C. 20515
C. Lee Barron	Corral, Idaho 83322
Jeffrey Bell	640 West State Street Trenton, New Jersey 08618
Jameson G.Campaigne, Jr:	236 Forest Park Place Ottawa, Illinois 61350
John Chamberlain	855 North Brooksvale Road Chesire, Connecticut 06410
Leroy D. Corey	2507 Loma Cedar Falls, Iowa 50613
 Philip M. Crane	1035 Longworth House Office Building Washington, D. C. 20515
Ronald B. Dear	2516 Commonwealth Houston, Texas 77006
Donald J. Devine	3311 Gamden Street Wheaton, Maryland 20902
M. Stanton Evans	600 Pennsylvania Avenue, S.E. Washington, D. C. 20003
Jake Garn	4203 Dirksen Senate Office Building Washington, D. C. 20510
Alan M. Gottlieb	1601 114th Avenue, S.E. Bellevue, Washington 98004
Richard Harvey	Post Office Box 446 Tyler, Texas 75701
Jesse Helms	4213 Dirksen Senate Office Building Washington, D. C. 20510
Daniel Joy	7566 Biltmore Drive Sarasota, Florida 33581
Jeffrey D. Kane	144-156 Fore Street Portland, Maine 04101
Barbara A. Keating	39 Hillcrest Avenue Larchmont, New York 10538
David A. Kcene	814 South Lee Street Alexandria, Virginia 22314

326 Russell Senate Office Building Paul Laxalt Washington, D. C. 20510 James A. Linen, IV. 333 East Grace Street Richmond, Virginia 23219 Golden, Colorado 80401 John T. McCarty 5229 Dirksen Senate Office Building James McClure Washington, D. C. 20510 299 Park Avenue Daniel Oliver New York, New York 10017 Stefan T. Possony 1370 Mortclair Way Los Altos, California 94022 Phyllis Schlafly Fairmount Alton, Illinois 62002 Tom R. Van Sickle Post Office Box 820 Scottsdale, Arizona 85252 The names and addresses, including street and number, of each incorporator are: Names Addresses Robert E. Bauman 2443 Rayburn House Office Building Washington, D. C. 20515 422 First Street, S.E. Thomas S. Winter Washington, D.C. 20003 Mickey Edwards 1223 Longworth House Office Building Washington, D. C. 20515 Robert E. Bauman Thomas S. dica. 05 DATED: May 21, 1979

RY Commission expires:

Motary Public

Matrice Public, Dist. of Columbia

DISTRICT )

SS:

personally appeared before me THOMAS S. WINTER, who signed that the statements therein contained are true.

PUBLIC E

Notary Public

My commission expires: My Commission Expires June 30, 1983

DISTRICT OF COLUMNIA )

SS:

I, FLOWING, a Notary Public, hereby certify that on the day of June, 1979, personally appeared before me MICKEY EDWARDS, who signed the foregoing document as an incorporator, and he averred that the statements therein contained are true.

Notary Public

My commission expires:

THE TOTAL STATE OF THE STATE OF

Flyn G. Haider Formey Public, Dist. of Columbia Commission Empiron Sunt. 10, 1895 EXHIBIT B



ESTABLISHED 1964 (703) 451-8271 OR 451-8980

KEY BUILDING • 6560 BACKLICK ROAD • SPRINGFIELD, VIRGINIA 22150

2 January 1980

To Whom It May Concern:

This is to attest that, for the time in question (January 1, 1977 - March 31, 1977), all contributions to ACU were keyed here and maintained on our computers; however, it is impossible at this point in time to determine which particular data entry operator handled these records.

The relationship of Anagram Corporation and the American Conservative Union is that of a vendor and his customer.

Sincerely yours,

ANAGRAM CORPORATION

Chauncey D. Seefeldt
Executive Vice-President

CDS:ds

0

EXHIBIT C

#### FEDERAL ELECTION COMMISSION

In the Matter of

AMERICAN CONSERVATIVE UNION :

MUR 1071

An Unincorporated Association

District of Columbia () ss.:

0

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KAROLA A. SOMMER BECK, being duly sworn on the 3rd day of January, 1980, deposes and says:

- That she is an employee of AMERICAN CON-SERVATIVE UNION, a District of Columbia Nonprofit Corporation, having its offices and principal place of business at 316 Pennsylvania Avenue, S.E., Washington, D.C. 20003.
- That she, of her own knowledge, is familiar with the request made by the Audit Division of the Federal Election Commission to provide for review the contribution records relative to 93 contributions, each in excess of or aggregating in excess of \$100.00, received by AMERICAN CONSERVATIVE UNION, an unincorporated political committee, during the period between January 1, 1977 and March 31, 1977, inclusive (hereinafter "the records").
- That, during the period between January 1, 1977 and March 31, 1977, she was employed by AMERICAN CONSERVATIVE UNION, the unincorporated political committee, having been employed by that committee in 1967.
- That, during the period between January 1, 1977 and March 31, 1977 and during the previous periods when AMERICAN CONSERVATIVE UNION, the unincorporated political committee, was subject to the provisions of the Federal Election Campaign Act of 1971, as amended, she was responsible for the receipt and processing of contributions to said committee.

- 2 -That the standard operating procedure established and followed by AMERICAN CONSERVATIVE UNION, the unincorporated political committee, during the time period set forth in paragraph 4, hereof, for the receipt and processing of contributions thereto included the following: (a) Contributions were received in response to direct-mail solicitations made at periodic intervals: Such contributions were received through the mails in reply envelopes which included forms, completed by the contributors, eliciting the information contemplated by Section 432(c)(2) of the Act: (c) Such return envelopes were opened by your S deponent; the checks were extracted; the dates, amounts and sources of the checks were compared with the data on the reply forms to assure accuracy; daily tally sheets were compiled; and, the checks were deposited; 0 (d) The contributor reply forms and reply envelopes were forwarded by your deponent to Anagram Corporation, where the contributor information was processed from the reply forms onto computer tape; (e) Among other things, the computer of Anagram Corporation thereupon produced receipts, which were mailed directly to the contributors; \* and, it produced print-outs of aggregated contributions which were used in the reports filed with the Federal Election Commission: (f) Following the processing of the contributor information onto computer tape, the reply forms, reply envelopes and carbons of the receipts were returned to your deponent by Anagram Corporation; The automatic production of the receipts by Anagram Corporation commenced on January 6, 1977. Prior to that date, the receipts were prepared manually and mailed by ACU.

That AMERICAN CONSERVATIVE UNION, the

That the storage containers delivered to

unincorporated association, had stored historical documents at Security Storage Co. (hereinafter "Security) for approximately ten years, but that the material so stored was not segregated from materials stored at Security by other

Security by the committee were and are scattered in diverse

locations within the Security warehouse, depending on

question.

9.

customers of Security.

available space.

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a Notary Public, this

3. day of

#### EXHIBIT D

FEDERAL	ELECTION	COMMISSION
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In the Matter of

AMERICAN CONSERVATIVE UNION

MUR 1071

An Unincorporated Association

District of Columbia

O

ss.:

BOSS L. WHEALTON being duly sworn on the day of \_\_\_\_\_\_\_\_, 100, deposes and says:

1. That he is the Executive Director of AMERICAN CONSERVATIVE UNION, a District of Columbia Non-profit Corporation, having its offices and principal place of business at 316 Pennsylvania Avenue, S.E., Washington, D.C. 20003.

- 2. That he is and has been Executive Director of the said AMERICAN CONSERVATIVE UNION at all times since the commencement of the field audit by the Audit Division of the Federal Election Commission, the results of which audit gave rise to the matters herein under review (MUR 1071).
- 3. That the employees of the said AMERICAN CONSERVATIVE UNION are subject to his direction and control in the discharge of their respective duties on behalf of the said AMERICAN CONSERVATIVE UNION.
- 4. That he, of his own knowledge, is familiar with the request made by the Audit Division of the Federal Election Commission to provide for review the contribution records relative to 93 contributions, each in excess of

- 2 or aggregating in excess of \$100.00, received by AMERICAN CONSERVATIVE UNION, an unincorporated political committee, during the period between January 1, 1977 and March 31, 1977, inclusive (hereinafter "the records"). That the efforts to locate the records (interpreted to be forms completed by the contributors of the said 93 contributions containing the data set forth in 2 U.S.C. 432(c)(2)) was conducted by employees of AMERICAN CONSERVATIVE UNION, the District of Columbia Nonprofit Corporation, under his direction and control. That, following notification of the fact that the field audit would be conducted by the Audit Division of the Federal Election Commission and in an effort to produce the records for examination, two employees of the said AMERICAN CONSERVATIVE UNION, KAROLA A. SOMMER BECK and CARY STEADMAN, each spent approximately three hours at Security Storage Co., 1701 Florida Avenue, Washington, D.C. (hereinafter "Security") searching for the records. That, in August, 1979, in a continuing effort to locate the records, two employees of the said AMERICAN CONSERVATIVE UNION, the said KAROLA A. SOMMER BECK and 0 WENDY E. GRASSLEY, each spent approximately four hours at Security searching for the records. That, on December 13, 1979, following the finding by the Federal Election Commission of reason to believe that AMERICAN CONSERVATIVE UNION, the unincorporated political committee, may have violated 2 U.S.C. 432(c)(2), two employees of AMERICAN CONSERVATIVE UNION, a District of Columbia Nonprofit Corporation, the said WENDY E. GRASSLEY and MARK HOLTKAMP, each spent approximately six hours at Security searching for the records. That each of the said four employees of the said AMERICAN CONSERVATIVE UNION conducted a thorough examination of storage containers at Security which could be identified as belonging to AMERICAN CONSERVATIVE UNION, difficulty being encountered by the fact that storage containers belonging to AMERICAN CONSERVATIVE UNION are not located in a specific area at Security, but are commingled with storage containers owned by others.

3 -That the aforedescribed search and examination was unsuccessful and the records were not located. That, upon your deponent's information and belief (such information being provided by JAMES C. ROBERTS, the Executive Director of AMERICAN CONSERVATIVE UNION, the unincorporated political committee, during the period between January 1, 1977 and March 31, 1977; and, by the said KAROLA A. SOMMER BECK, the employee of AMERICAN CONSERVATIVE UNION, the unincorporated political committee during the aforesaid period responsible for the processing and storage of the records), the records were stored at Security. That, notwithstanding the belief that the records were stored at and are located at Security, employees of the said AMERICAN CONSERVATIVE UNION also searched for the records in diverse other locations, including the offices of the said AMERICAN CONSERVATIVE UNION, but such searches were unsuccessful and the records were not located. That all other financial, accounting data and documents relevant to the matters under review in MUR 1071. which were located as a consequence of such searches, have been made available to the Federal Election Commission or O. have been fully disclosed to the Federal Election Commission as having been located. Sworn to before me. a Notary Public, this 300 day of Notary



## AMERICAN CONSERVATIVE UNION 100 2000

422 First Street, S.E. Washington, D. C. 20003

Your contribution of \$ \_\_\_\_has been received with deep appreciation. Please accept our most sincere thanks.

. **6** - Hitty Brasilant, MI A 139

> M. STANTON EVANS Chairman



### AMERICAN CONSERVATIVE UNION 110 1100000

422 First Street, S.E. Washington, D. C. 20003 1/4/77 dlm

Your contribution of \$\_\_\_\_has been received with deep appreciation. Please accept our most sincere thanks.

Mr. 3 ro. Darl I. Erman, Jr. 54 Tourrine Ba Chousa Linue Fares, MI 48036

M. STANTON EVANS Chairman

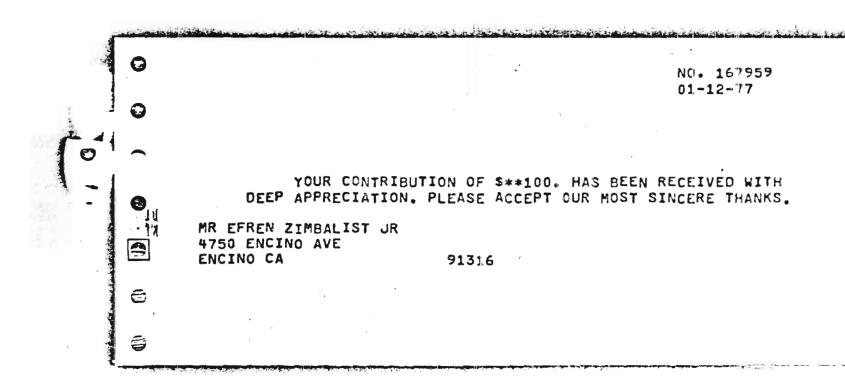


# AMERICAN CONSERVATIVE UNION 101 111

422 First Street, S.E. Washington, D. C. 20003 1/19/17 and

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> M. STANTON EVANS Chairman



NO. 167301 01-13-77 YOUR CONTRIBUTION OF \$\*\*100. HAS BEEN RECEIVED WITH DEEP APPRECIATION. PLEASE ACCEPT OUR MOST SINCERE THANKS. MR R B MASTERSON III BOX 13 GUTHRIE TX 79236 1 20 10 11

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DEEP APPRECIATION. PLEASE ACCEPT OUR MOST SINCERE THANKS.

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HR JOHN R CAHILL 425 CALIFORNIA ST SAN FRANCISCO CA

94104

YOUR CONTRIBUTION OF \$\*1000. HAS BEEN RECEIVED WITH DEEP APPRECIATION. PLEASE ACCEPT OUR MOST SINCERE THANKS.

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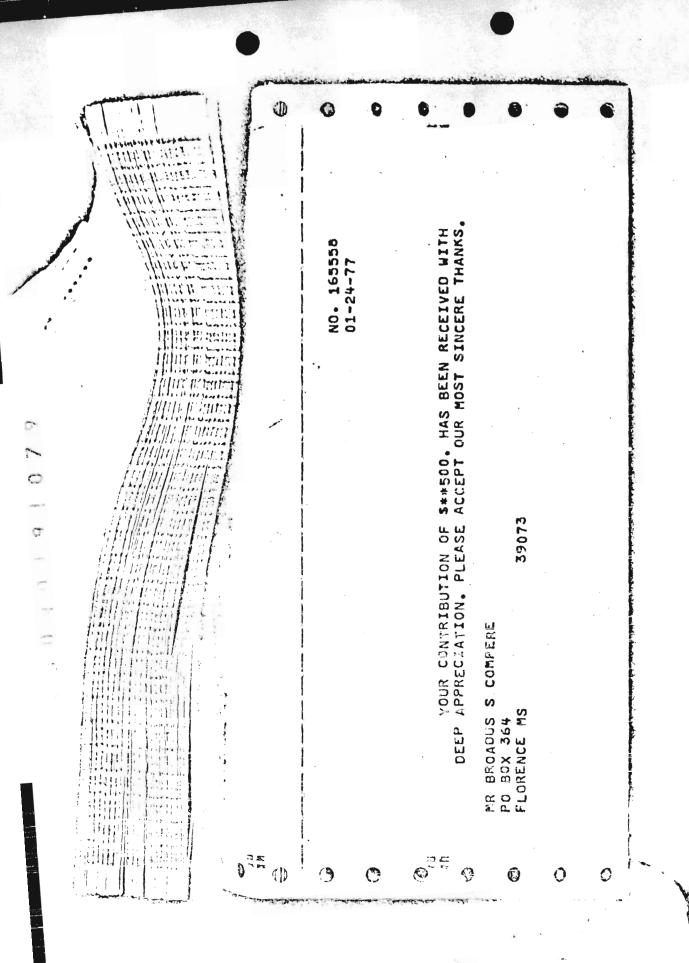
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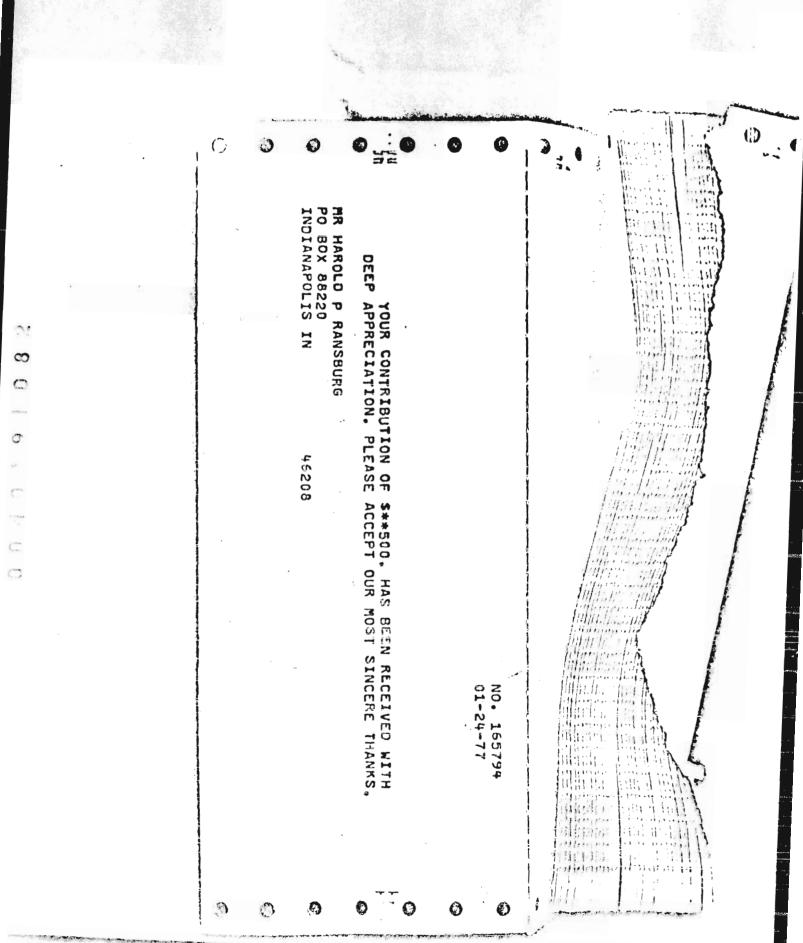
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0 YOUR CONTRIBUTION OF \$\*\*200. HAS BEEN RECEIVED WITH DEEP APPRECIATION, PLEASE ACCEPT OUR MOST SINCERE THANKS. NO. 167070 01-24-77 の の 1 mm - 1 m 75247 MR & MRS E O COBB JR 4909 LAKAWANA DALLAS TX (i)ŧ (1) 0

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C YOUR CONTRIBUTION OF S\*\*500. HAS BEEN RECEIVED WITH DEEP APPRECIATION. PLEASE ACCEPT OUR MOST SINCERE THANKS. NO. 167036 01-24-77 75206 MR ROY GUFFEY 1116 OVE ENERGY SQUARE 4925 GREENVILLE AVE DALLAS TX 11 PK Ćν **O** 



MR EDWIN A SEIPP JR 49 TUSCALOOSA AVE ATHERTON CA YOUR CONTRIBUTION OF \$\*1000. HAS BEEN RECEIVED WITH DEEP APPRECIATION. PLEASE ACCEPT OUR MOST SINCERE THANKS. 94025 NO. 168528 01-24-77 0 0

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0 0 Q MR BEN T SHAW 113 PEORIA AVE DIXON IL YOUR CONTRIBUTION OF \$\*\*300. HAS BEEN RECEIVED WITH DEEP APPRECIATION. PLEASE ACCEPT OUR MOST SINCERE THANKS. 61021 NO. 166382

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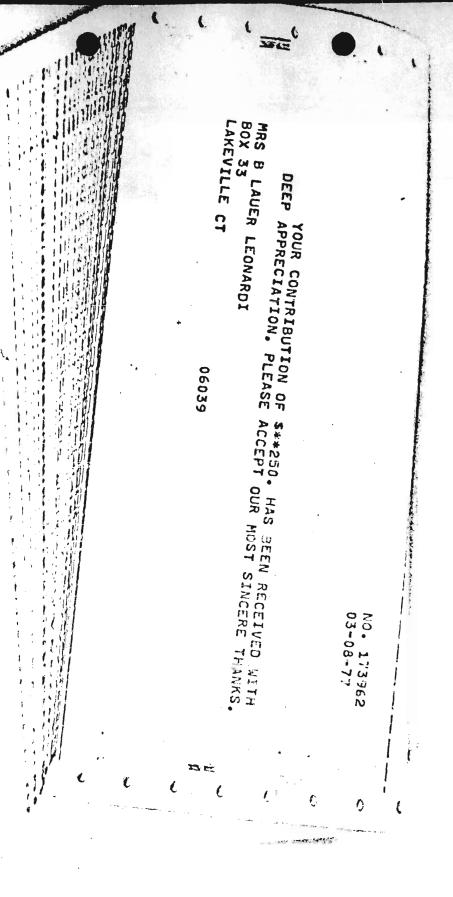
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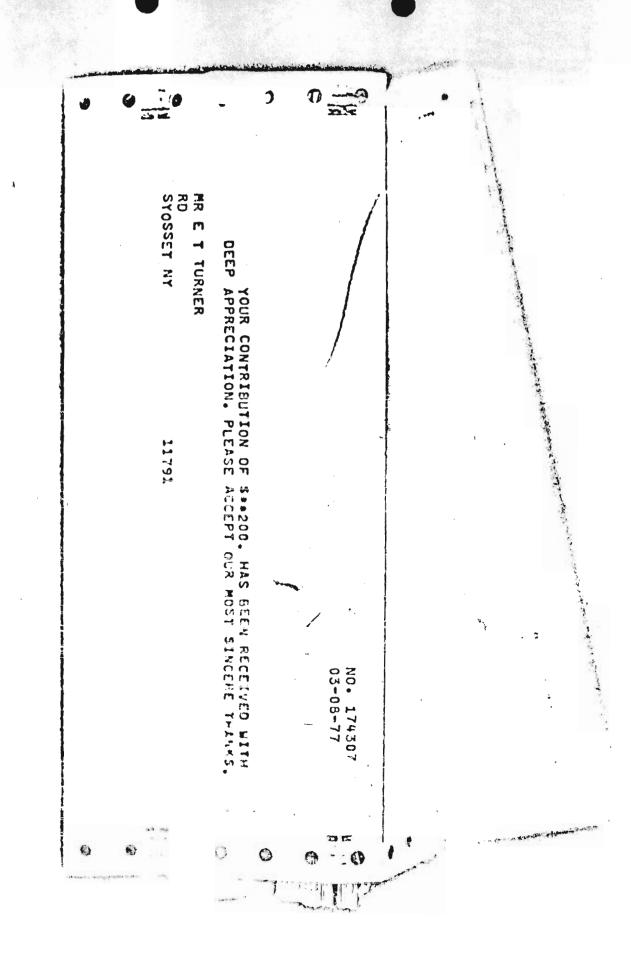
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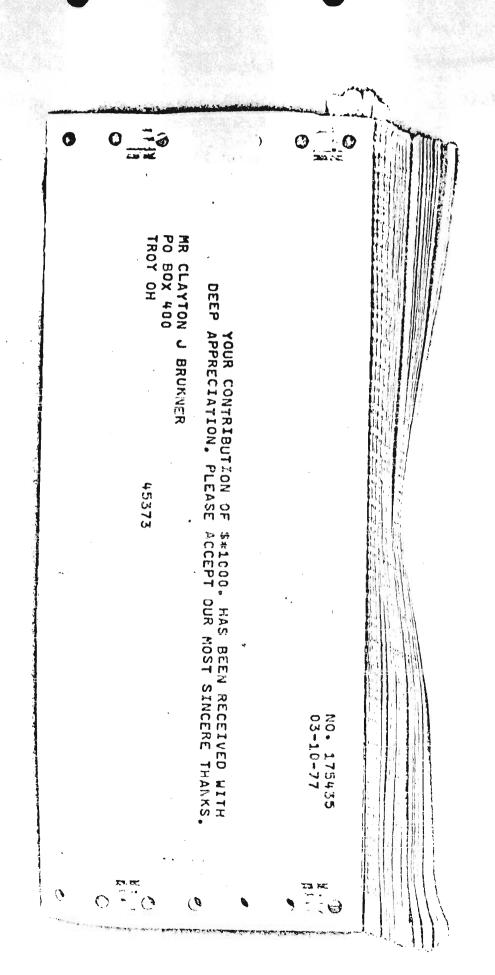
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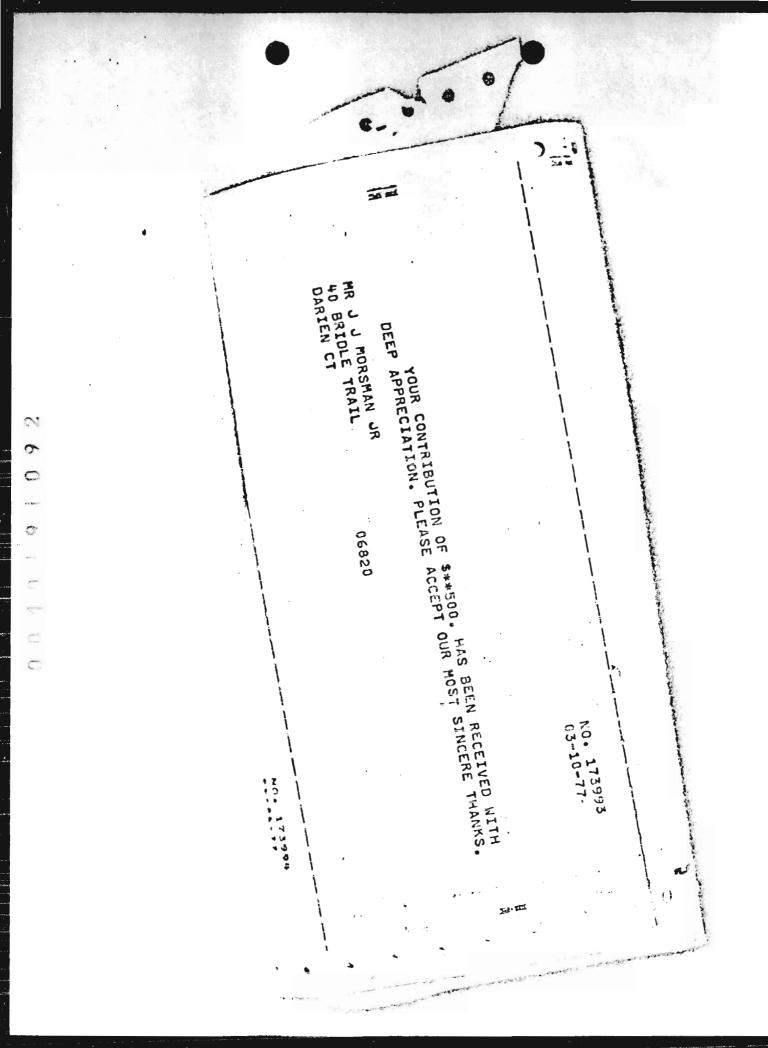


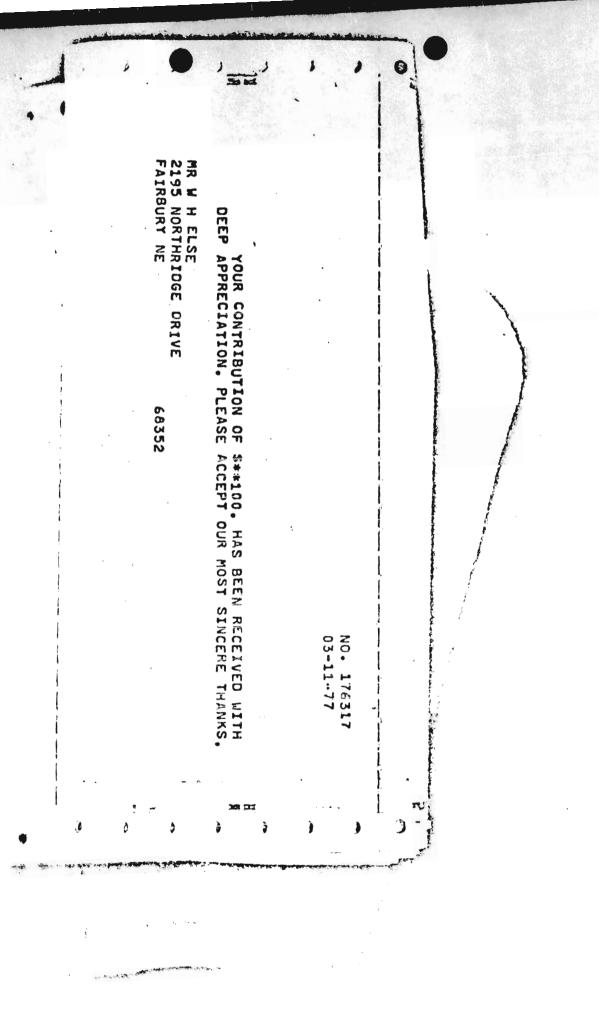


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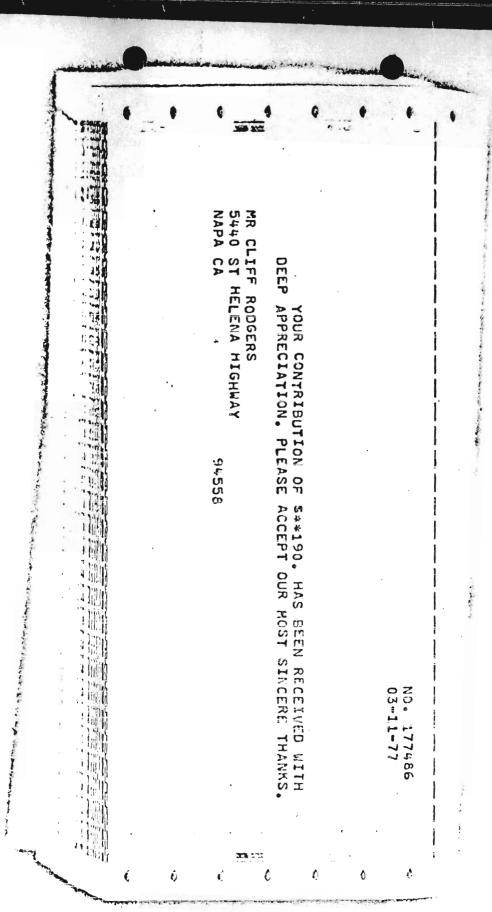


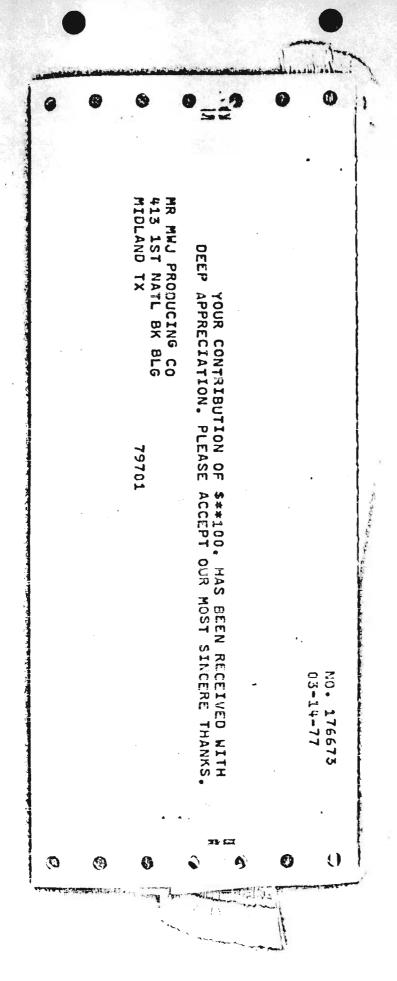
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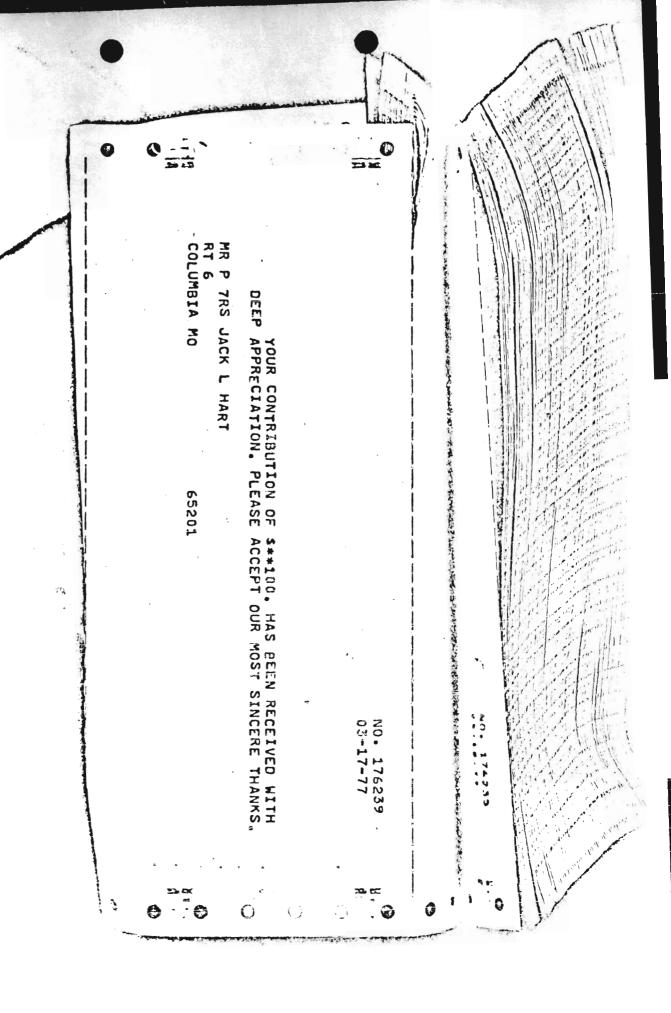


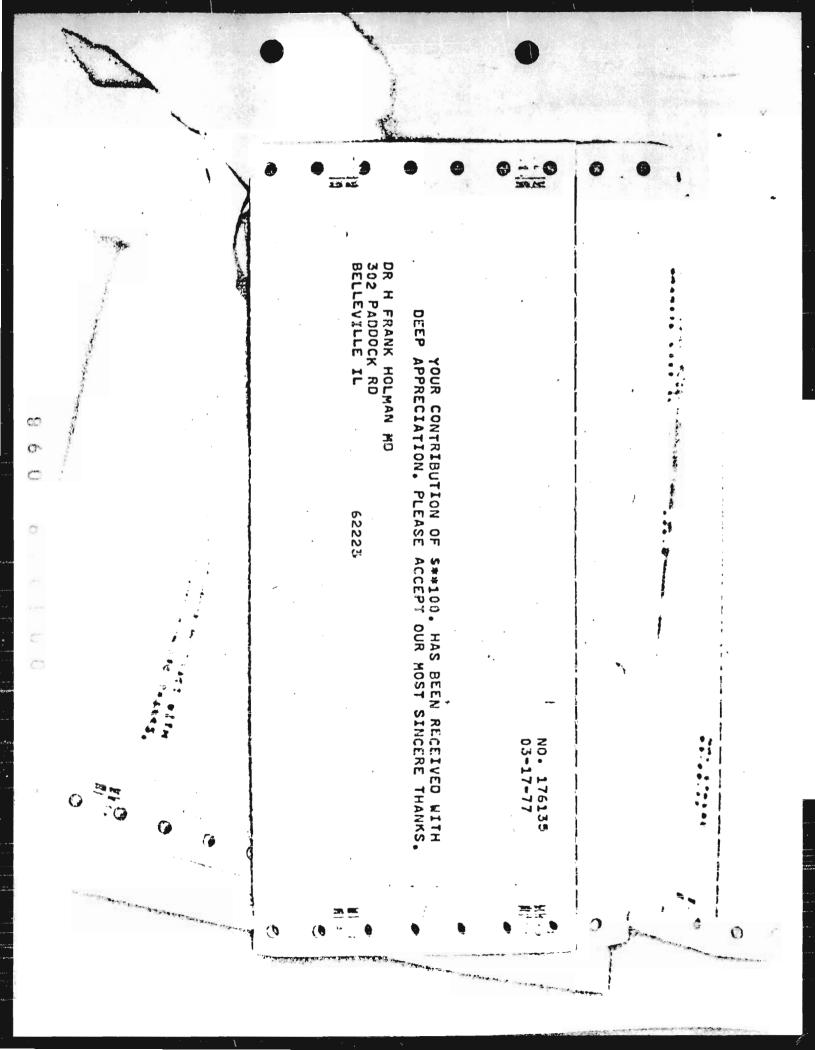


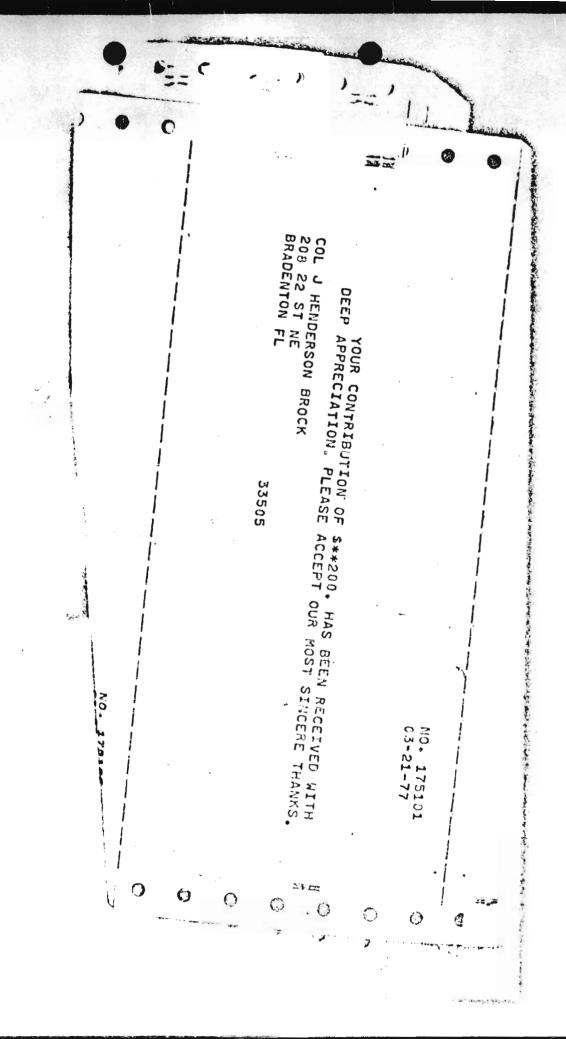
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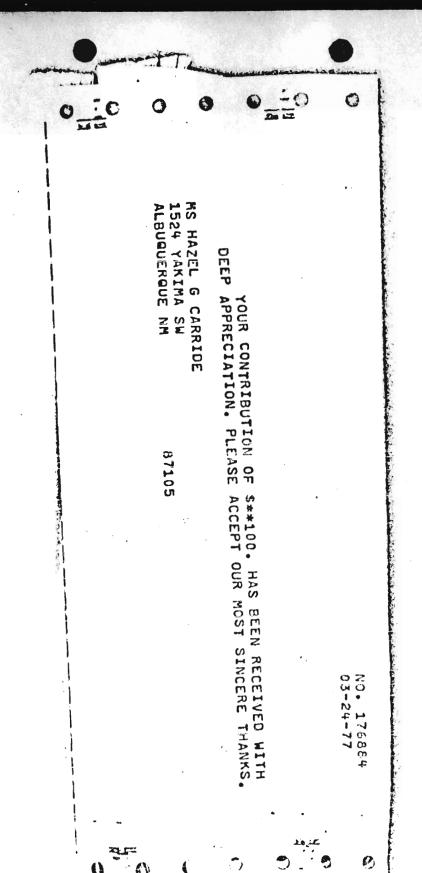
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MRS MARJORIE DUPUICH 1015 GLENDORA AVE OAKLAND CA YOUR CONTRIBUTION OF \$\*\*100, HAS BEEN RECEIVED WITH DEEP APPRECIATION. PLEASE ACCEPT OUR MOST SINCERE THANKS. NO. 177506

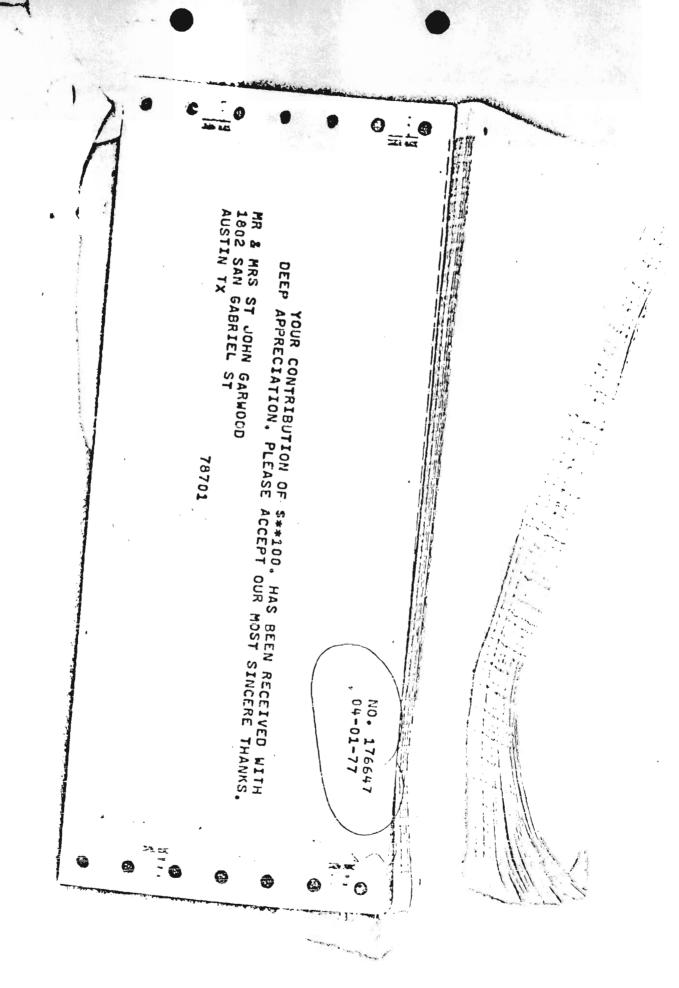








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Union First National Bank of Washington

ACCOUNT NUMBER

026 101 7

CHECKING ACCOUNT STATEMENT

AMERICAN CONSERVATIVE UNION 422 FIRST ST SE WASHINGTON. D.C. 20003

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SHANSACTION CODE EXPLANATION

EXAMINE AND REPORT ANY DIFFERENCE WITHIN TEN DAYS SEE FORM FOR BALANCING

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Washington, D. C. 20005

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# Union First National Bank of Washington

CHECKING ACCOUNT STATEMENT

ACCOUNT NUMBER

026 101 7

0

AMERICAN CONSERVATIVE UNION 422 FIRST ST SE WASHINGTON, D.C. 20003

PLEASE NOTIFY US OF ANY CHANGE OF ADDRESS

SHEET

EXAMINE AND REPORT ANY DIFFERENCE WITHIN TEN DAYS.

SEE FORM FOR BALANCING

TRANSACTION CODE EXPLANATION

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CHECKING ACCOUNT **STATEMENT** 

Union First National Bank of Washington

ACCOUNT NUMBER

026 101 7

AMERICAN CONSERVATIVE UNION 422 FIRST ST SE WASHINGTON, D.C. 20003

SHEET 3

EXAMINE AND REPORT ANY DIFFERENCE WITHIN TEN DAYS. SEE FORM FOR BALANCING

TRANSACTION CODE EXPLANATION 

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### Union First National Bank of Washington

CHECKING . ACCOUNT **STATEMENT** 

ACCOUNT NUMBER

0.26 101 7

AMERICAN CONSERVATIVE UNION 422 FIRST ST SE WASHINGTON, D.C. 20003

SHEET

FRAMINE AND REPORT ANY DIFFERENCE WITHIN TEN DAYS HE FORM FOR BALANCING YOUR STATEMENT ON BACK

PLEASE NOTIFY US OF ANY CHANGE OF ADDRESS

THANSACTION CODE EXPLANATION CN CHICK CM CASSIT MINO
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AT CHICK RETURNED AS CIDE PORT
DC SERVICE CHEMSE

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DATE OF LAST STATEMENT	NUMBER OF DEPOSITS CREDITS	NUMBER OF CHECKS-DEBITS	BALANCE	DATE OF THIS STATEMENT
5/28	23	136	9,405	6/30/76
YOUR BALANCE AS SHOWN ON LAST STATEMENT	TOTAL AMOUNT OF DEPOSITS AND OTHER CREDITS	OF CHECKS AND OTHER DESIGNATION	SERVICE CHARGE	THIS STATEMENT DATE

25,634.47 : 63,833.52 - 91,172.89 - .00=

704.90-

JUN 1 - 1976 Contrib: ! Rey. Sale: 9,927.90 2.00 Omega 356-572 & 2,673.88 DEP .: 12, 603.78 JUN 2 - 1976 Comtont: 856.00 \$ Omega 362: 225.00 DEP.: 1,081.00

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Jacobs, Zawoisno PROVISIONS ON THE UNITORING COMMERCIAL CODE AND THE RULLS AND RECURSIONS OF THIS BANK Bank Use Only CHECKS DATE 19 CHECKING ACCOUNT SUB-CASH Item Count CURRENCY 1000 1,000 00 00 ,U, :11000-015 GI: MCTIN TIME AVERAGIOO HAGIRAMA CUSTOWNEYS MODE Bank Use Only CHECKS DATE TO CHEEKING ACCOUNT SUB-CASH TOTAL item Count CON CURRENCY くすのい 12,575 00 CENTS

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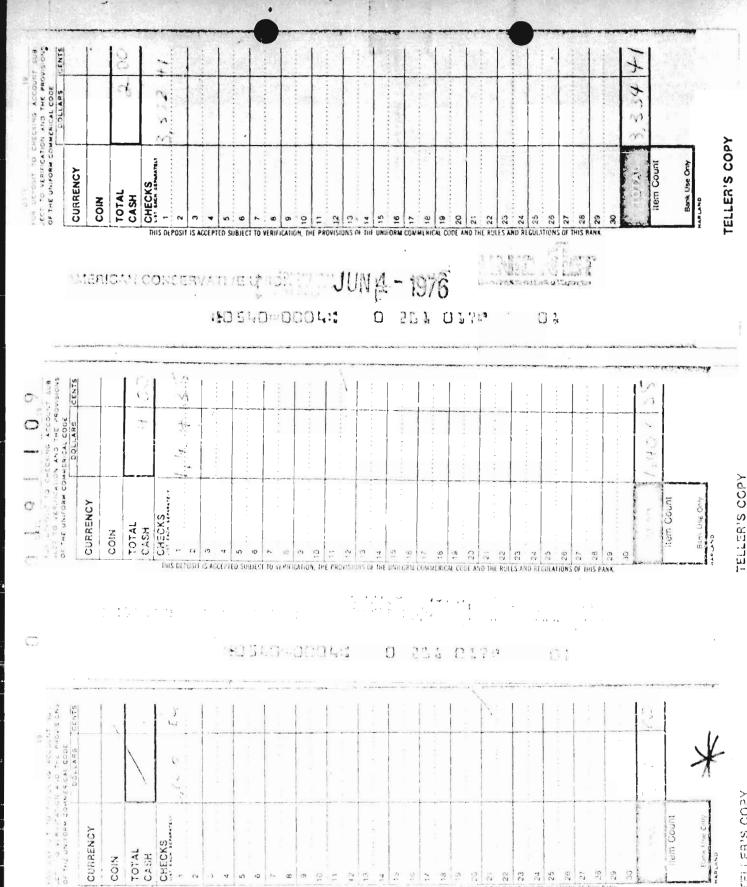
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Contribi: \$ 10,220.50

DEP: \$ 10.220.50

JUN 8-1976

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JUN 9 - 1976 \$ 1,703.00 Contob. :. Fine Print Sole 5.00 DEP.: \$ 1,208.00 JUN 1 0 1976 \$ 1,595.50 Contob". Stan E. Exp. Ref: 200.00 DEP. \$ 1,795.50 JUN 1 1 1976 Contobi. & 1,202.00 1800 SM Davis & Assoc) Advatising Lefunds & 11,000.00 Mich. Coms. Union 3 & 200.00 DEP. 81 81 6,002,00

EUG a. L. TOLDING

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### UUN 1 4 1976

Controls: \$ 2,588.05 S.M. Druis-aduteny Ref. 10-00 Omega 349 1 450.00 Omega 385,375-373 648.60

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JUN 1.5 1976

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FOR DEPOSIT TO CHECKING ACCOUNTS SUBJECT TO VERRICATION AND THE PROVISIONS
OF THE UNIFORM CONMERCAL CODE

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JUN 16 1976: Contris. Reg. Sale: 212,00 800 2.00 JUN 17 1976 Control: SJ. 1,897,50 DEP.: 3 1,89750 JUN 1 8 1976 Contob:: 8 2,472.00 Reg. Sale: 21.50 Omega 383 - 368 5 85.00 DEP. 3,078.50 1/3

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JUN 21 1976

Contrib.: \$ 1,657.00

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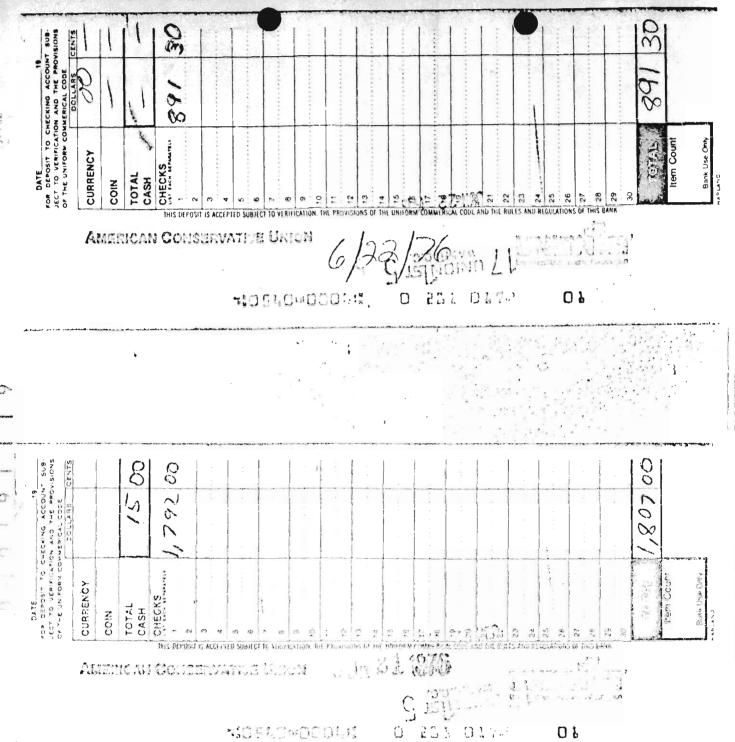
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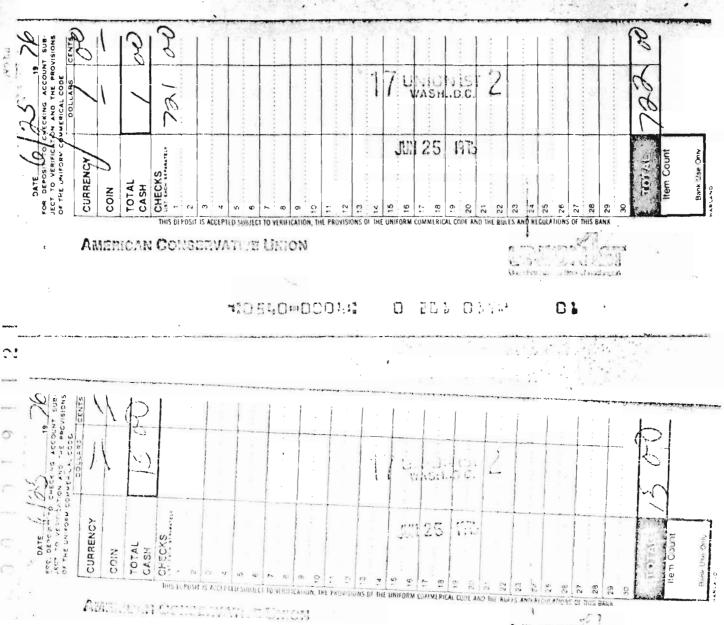


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## UNION First National Bank of Washington

December, 1976

CHECKING ACCOUNT STATEMENT

ACCOUNT NUMBER

026 101 7

AMERICAN CONSERVATIVE UNION 422 FIRST ST SE WASHINGTON, D.C. 20003

SHEET 1

EXAMINE AND REPORT ANY DIFFERENCE WITHIN TEN DAYS SEE FORM FOR BALANCING YOUR STATEMENT ON BACK

PLEASI NOTIFY US OF ANY CHANGE OF ADDRESS

TRANSACTION CODE EXPLANATION

CK : CHICK CM - CREDIT MIN.

DM - DEBIT MEMO DF - DEPOSIT

AT - CHECK RETURNED LS LIST POSIT

SC STRVICE CHARGE

•		CHECKS	AND OTHE	R DEBITS		DEI	POSITS AND CRED	ITS BALANCE
DATE	TRANS	A	MOUNT	THANS	AMOUNT	TRA	NS AMOUN	7.583.92
12/01					The second secon	DP	445.0	
12/01						DF	759.0	0
12/01						DP	1,187.0	0 9,974.92
12/02	CK	3	0.00	CK	30.74			"
12/02	CK	6	0.00				2	9,854.18
12/03						DP	1,142.0	0
12/03	CK	3	14 . CC	CK	45.77	DP	1,202.5	7
12/03	CK	14	11.54	CK	1.032.51			10,944.53
12/06	CK	20	3.23	-		ļ		10,741.30
12/07						DF	977.0	0
12/07	CK	ã	0.71	CK	147.19	UP	16,158.6	9
12/07	CK	19	5.05	CK	332.50			
12/07	CK	1,00	0.CO	CK	1:168.61			
12/07	CK	1,40	0.00	CK	4.250.00			19,322.93
12/08	CK	23	0.59					18,471.94
12/05	CK	S	6.15	CK	200.00	1		
12/09	CK	25	0.00	CK	256.89			
12/05	CK	2.9	68.33	CK	256.89			
12/09	CK	1,00	00.00	CK	1,200.00	10		14,835.12
12/10						DP	1,859.0	07
12/10	CK -	92	4.42			DP	2,753.0	0 # 19,562.70
12/13	CK	5	0.00	CK	203.23			
12/13	CK	20	9.43	CK	209.43			
12/13	CK	2.3	0.64			1		18,659.97
12/14						O P	355.0	0
12/14	CK		.60	CK	295.CO	DP	ε,335.0	4/
12/14	CK	29	66.89	CK	1,716.80	1		
12/14	CK	2,00	0.00	CK	2,550.00			
12/14	СК	3,47	C.25					16,578.47
	DATE OF	T		ER OF	NUMBER OF	1	AVERAGE	DATE
LAST	STATEM	ENT	DEPOSIT	S-CREDITS	CHECKS-DEBI	TS	BALANCE	OF THIS STATEMENT
								12/31/76
	ALANCE AS AST STATE		OF DE	L AMOUNT POSITS AND P CREDITS	OF CHECKS A	A IND	SLRVICE CHARGE	BALANCE AS OF THIS STATEMENT DATE

INST

CHECKING ACCOUNT STATEMENT

National Bank of Washington

ACCOUNT NUMBER

026 101 7

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AMERICAN CONSERVATIVE UNION 422 FIRST ST SE WASHINGTON, D.C. 20003

SHEET 2

EXAMINE AND REPORT ANY DIFFERENCE WITHIN TEN DAYS. SEE FORM FOR BALANCING YOUR STATEMENT ON BACK

TRANSACTION COUE EXPLANATION

CA CHECK CM - CREDIT MEMO
DN DEBIT MEMO DP DEPOSIT
RT CHECK RETURNED LS - LIST POST
SS SERVICE CHARGE

PLEASE NOTIFY US OF ANY CHANGE OF ADDRESS CHECKS AND OTHER DEBITS BALANCE DEPOSITS AND CREDITS CODE AMOUNT DATE AMOUNT AMOUNT 12/15 2,525.73 CK 166.C8 CK 13,882.66 12/16 DM 100.00 CK 1,000.00 12,782.66 DP 591.00 12/17 12/17 DP 1,000.00 12/17 DP 1,591.50 12/17 CK 44.70 CK 100.00 D.P. 1,877.501 12/17 CK 190.62 CK 195.05 12/17 CK 665.86 CK 1,000.00 12/17 CK 1,000.00 CK 1,454.07 13,192.36 12/20 CK 203.23 CK 275.00 12/2C CK 1,095.36 511.00 CK 12/20 CK 9.871.77 1,230.00 12/21 DP 989.50 12/21 DP 7,918.63 死 12/21 CK 64.80 CK 1.000.00 CF 9.50 17,730.60 14,730.60 12/22 CK 3,000.00 12/23 1,653.00 DP 12/23 n p 1,814.50 12/23 CK 10.00 СK 150.00 CF 10.00 12/23 CK 195.05 CK 210.00 12/23 CK 700-00 1,4CC.CO CK 12/23 CK 1,400.40 14,182.65 12/24 CK 25.00 CK 150.29 12/24 CK 209.43 CK 209.43 12/24 CK 296.89 CK 413.28 12,878.33 12/27 DM 5.00 CK 256.89 12,576.44 12/28 CK 13.50 CK 203.23 12,359.71 12/25 CK 15.00 CK 135.59 12/29 CK 139.99 1:803.25 CK

AVERAGE NUMBER OF DEPOSITS CREDITS NUMBER OF TAFF LAST STATEMENT CHECKS DEBITS BALANCE OF THIS STATEMENT 12/31/76 61 14 . 17 50 JAN TOTAL AMOUNT TOTAL AMOUNT OF CHE NA AND OTHER GETITS SERVICE BALANCE AS OF S ... IT I HINT CHARGE THIS STATEMENT DATE ational Bank of Washington

**CHECKING** ACCOUNT STATEMENT

COUNT NUMBER

026 101 7

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AMERICAN CONSERVATIVE UNION 422 FIRST ST SE WASHINGTON, D.C. 2003

SHEET 3

EXAMINE AND REPORT ANY DIFFERENCE WITHIN TEN DAYS.
SEE FORM FOR BALANCING YOUR STATEMENT ON BACK

TRANSACTION CODE EXPLANATION CN CHIEF CM CREDIT MEMO
CN CHIEF MINO DP DEPOSIT

PT CHECK PETUANED ES LEST POST
SC SERVICE CHARGE

		CHECKS AND OTHE	R DEBITS		DEPC	SITS AND CREDITS	BALANCE
DATE	COLLE	TAUCMA	TRANS	AMOUNT	TRAN	AMOUNT	
2/29 2/30	CK	6,000.00			DF	564.00	4,261.48
	CK CK	78.06 54.00	CK	200.00	DP	3,497.50	8,244.92
2/31	CK	2,556.79		20000			5,434.13
		~					
					ļ		

DATE OF LAST STATEMENT	NUMBER OF DEPOSITS-CREDITS	NUMBER OF CHECKS DEBITS	AVERACE BALANCE	OF THIS STATEMEN.
11/30	23	84	12,881	12/31/76
FOUR BALANCE ", SHOWN	TOTAL AMOUNT OF DEPOSITS AND OTHER CREDITS	TOTAL AMOUNT OF CHECKS AND	SERVICE	TIAL AT AT

1,583.92 - 57,765.93 - 55,519.72 -

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5,437.6

### NOV 2 1976 Contob. 8 4, 329,00 DEP. 8 4, 329,00 NOV 29 1976 2,523.72 3, 319.72 Conton3: NOV 29 1976 7.00 Reg Sale ? Omega 343 Stan E. Fxp. Rof.: 160.00 1,187.00 224.00 NOV 3 0 1976 3,710.72 DEp: Z 3,710.72 NUV 30 1975 145.00

DEP: 8 455.00

DECI-1976

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DEP: 8 759.00

#1000 15 0h SPY OPSM 0 10 DEPOSIT IS ACCEPTED SUBJECT TO VERIFICATION TO THE BULES AND REGULATIONS OF THIS SAME 9/GLOENON 15 NOIMI DMESS AMERICAN CONSER'ATIVE UNION THE COUNT OF FOR BANK'S ü COIN LIST CHECKS SINGLY CURRENCY DEPOSIT TOTAL 1+5 .... 1. -1 S SI 2 00 ()V AMERICAN BANK KIATIOHEAY .0. CHOT 6848 70 O SEP OPLIN 120000001501 THIS DEPOSIT IS ACCEPTED SUBJECT TO VERIFICATION TO THE RULES AND REGULATIONS OF THIS DANK WALTER SELECT SERVICE AND PARTY RESERVE USE OHLY 7 22 N) 20 'n š BY BANK NOWBER COIN CURRENCY DEPOSIT TOTAL U J 1 d U 6 O erds komis on seems assaura kvistans 10 MY 40 435 U 11:000 · 05500 THIS DEPOSIT IN ALCENTO LUGISCOT TO LENGTICATION AND TO THE POLES AND RECULATIONS OF THIS BANK PARIS & SAOR onn EMEL GLOLLO E PORESHY ING THE THE FOR GANKIS ò LIST CHECKS SINGLE COIN 63 F3 CURRENCY DEPOSIT TOTAL TOTAL ITEMS 55

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90 192 110000001501 0 THIS DEPOSIT IS ACCEPTED SUBJECT TO VERIFICATION CILL IS NOW 926L 6 8 AOMIDINO DILEVALUE GOLDIANA ALDRESS FOR CREDIT TO THE ACCOUNT FOR BANK'S COIN BY BANK HUNERS CURRENCY DEPOSIT " DATE TOTAL ITEMS DOLLARS S 1 W N 1 CENTS TO CHENGULATE HAVE NOT THEN ONA MOLYANTIANT OF ESTORING SELECTION OF TRADE SINCE ONE OF THE OF 10 o ser orse 22400C"04507 Tall and constitution \$251.63 AON Weight The Residence DEPOSIT TOTAL FOR CREDIT TO THE ACCOUNT COIN CURRENCY DATE (4 3

DEC 2 - 1976

\$ 1,142.00 Contrib:

DEP: 81,142.00

DEC 3 - 1976

Contrib. 1,091.62 Reg. Sale: Stan fles Slock dvd: Stan E /Exp. Def.: ? Wilmington College } 3.60

106.00

DEP:

\$ 1,202,57 \$

DEC 6-1976

Cont nb: 8 15,803. 30

Phon Ref.:
from K.C. Conv.: 355. 39

DEPOSIT: \$ 16,158. > 697

DEC 7-1976

Cont nb: \$ 977.00

DEP.: 5 977.00

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1.57 CHECKS SINGLY CURRENCY/ · ; DEPOSIT TOTAL FOR BANK'S USE ONLY The state of the s MEDICAN CONSTRUCTOR BRIDING DEG7-1976 DEFOSE OF ECCEPTED SUBJECT TO VERIEN ATION AND MOSLOW HOLL OF BELOTIFE OF 6.1 (2) 7. 11 7 S. CHECKS SING. DEPOST CURRENCY TOTAL COLN WHIRE HENCH STREET BINON THE THE MUSIC AND RELIGIOUS OF THE KANK CHOME-BOOK: 0 741 Dive 0:

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	DEC 8 - 1976	Control:	000		DEC 8 - 1976	Conta3:		ig out	UEUIU 1313 (Ontob)	Battle Une Sale	. 6P. !

DEC 13 1976

Contrib: \$ 5,286.50

Battle line Sale . 10.00

Omega 395,402,413 . 3,051.54

DEP: \$ 8, 335.04

DEC 14 1976

Contrib: \$ 355.00 DEP: 8 355.00

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COIN

CURRENCY

COST, Seet LOPPE

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DEPOSIT

TOTAL

# DEC 15 1976

Contrib:	\$ 591.00	*	
DEP.;	34/100		_
	\$ 591.00		

DEC 1 6 1976

Contrib: \$ 1,590.50 Pey. Sale: 1.00 DEP.; \$ 1,591.50

DEC 17 1976

Contmb: 8 1,877.50 # DEP: 8 1,877.50

0 7 DOLLARS Ś 1 COIN
UST CHECKS DUGGE CURRENCY DEPOSIT THE DATE TOTAL FOR BANK'S OF DEG 10 8/6 AMERICAN CONC. RIVATIVE UNION DRESS 1:0540\*\*00044 0 567 075% 0 1 C) ) 3 10 Q. 1 DOLLARS X TOTAL ITEMS 00 COIN UNT CHECKS SINGLE CURRENCY DEPOSIT TOTAL FOR BANK'S USE CALY AMERICAN COMPONIATE UNION DEPOSIT AS ACCEPTED SUBJECT AND SEMANICATION AND SO THE SUBJECT AND SELECTATIONS OF THE BANK COSTOMORDER OF THE COSTO 173 ()5 (1) TOTAL ITEUS LIST CHECKS THOUSE CURRENCY DEPOSIT FOR BANN S TOTAL COIN MERCHANI COMP AT IT UNION DREADER IS AVERET STANDED TO SERVED AVER AVER THE THE NAME OF THE SERVED AND THE SERVED AVERAGE AND THE SERVED AVER AND THE SERVED AVER AND THE SERVED AVERAGE AND THE SERVED AVER AND THE SERVED AVER AND THE SERVED AVERAGE AND THE SERVED AVER AND THE SERVED AVER AND THE SERVED AVERAGE AVERAGE AVER AND THE SERVED AVER AND THE SERVED AVER AND THE SERVED AVERAGE AVERAGE AVERAGE AND THE SERVED AVERAGE AVERAGE AVERAGE AVER AND THE SERVED AVERAGE AVERAG CCSLOPOOTLE D 28: 0170

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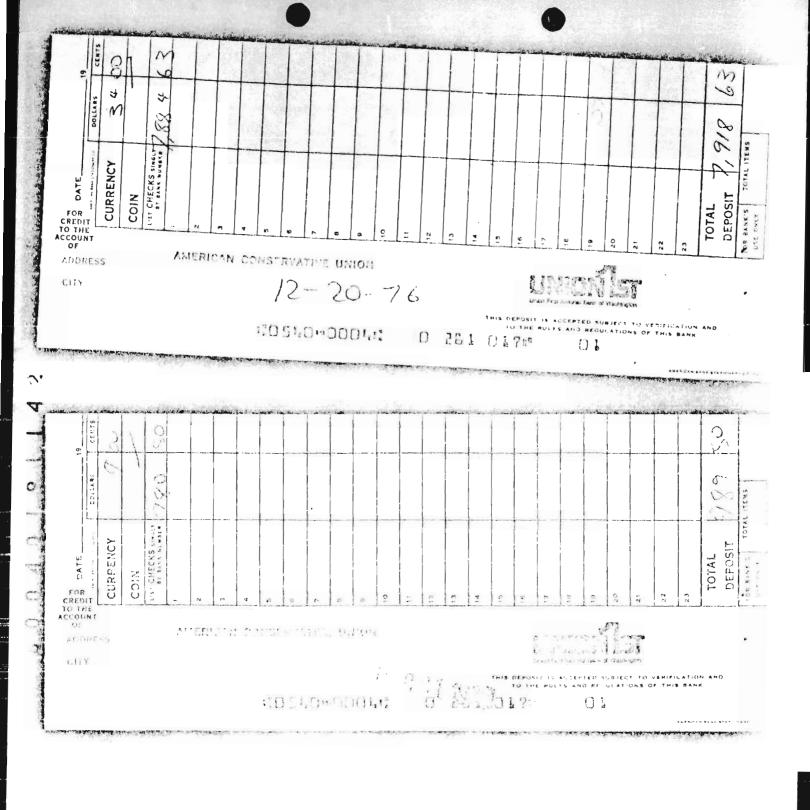
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# SEDAM & HERGE

ATTORNEYS AT LAW
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MCLEAN, VIRGINIA 22:102

# To:

Federal Election Commission 1325 K Street, W.W. Washington, D.C. 20463

Attention of Beverly Brown Office of the General Counsel

# FIRST CLASS MAIL

DI CHIVED 965510

M. Stanton Evans 600 Pennsylvania Ave., S.E., Suite 207 Washington 100 20003 (202) 546-6561 CLMMIC

December 28, 1979

Mr. Charles N. Steele Acting General Counsel Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463

Re: Mur 1071

Dear Mr. Steele:

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This is in reply to your letter of November 29, 1979, which was forwarded to me at my current address shortly before Christmas.

Since receiving your letter, I have examined my bank records for the period in question. I can find no check for \$1,000 to ACU issued in December, 1976, nor do my bank statements for that month or the three months ensuing reflect a check for this amount clearing my account.

While at a distance of three years the details of that time are a trifle indistinct, I would conclude from this search that the report of a \$1,000 loan from me to ACU on December 31, 1976, is in error.

M. Stanton Evans

MSE:sk





is property of

Acting General Counsel Federal Election Commission 1325 K Street, N.W. asshington, D.C. 20463

Mr. Charles N. Steele

SEDAM & HERGE

RECEIVED A PROPESSIONAL CORPORATION FEDERAL ELECTION COMMISSION

ATTORNEYS AT LAW 7600 OLD SPRINGHOUSE ROAD

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December 6, 1979

Charles N. Steele, Esquire Acting General Counsel Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463

Committee

Attention of Beverly Brown

American Conservative Union

MUR 1071

Dear Mr. Steele:

GLENN J SEDAM, JR

THOMAS M DAVIS. TIT

JOHN J. FLOOD (D.C. ONLY) MICHAEL D. HUGHES

ROBERT R. SPARKS, JR

J. CURTIS HERGE

This letter is written in acknowledgement of the receipt of your letter to American Conservative Union, dated November 29, 1979, in which it was reported that the Federal Election Commission has found reason to believe that American Conservative Union may have violated certain provisions of the Federal Election Campaign Act of 1971, as amended. have numbered this matter "MUR 1071."

Enclosed herewith, for your file, is a copy of a letter from American Conservative Union, addressed to the undersigned, confirming the fact that this firm has been engaged to represent it in this matter. Please be advised, however, that American Conservative Union is not a political committee as defined in the Federal Election Campaign Act of 1971, as amended, and that this appearance may not be deemed to be an admission that the Federal Election Commission has jurisdiction over this matter. While American Conservative Union will respond to your letter, as requested, American Conscrvative Union reserves the right to challenge the jurisdiction of the Federal Election Commission over this matter.

hl:10 203067

Charles N. Steele, Esquire December 6, 1979 Page Two

This will also serve to confirm my conversation over the telephone with Beverly Brown, the staff member assigned to this matter, at which time I advised her that the factual materials for the response are being accumulated and that we anticipate being in a position to submit the response to you by December 29, 1979.

Sincerely yours

J. Curtis Herge

cc: American Conservative Union

enclosure

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**OFFICERS** CHAIRMAN Hon. Robert E. Bauman Member of Congress, Maryland FIRST VICE CHAIRMAN Thomas S. Winter Editor, Human Events SECOND VICE CHAIRMAN Hon, Mickey Edwards Member of Congress, Oklahoma SECRETARY John L. Ryan Former Chairman U.S. Postal Rate Commission TREASURER Hon-Steven D. Symms Member of Congress, Idaho BOARD OF DIRECTORS Hon John Ashirosok Member of Congress, Ohio C. Lee Barron Corrat Istako Jettrey Bell Trenton, New Terses. lameson Caragorene, Ir Publisher John Chamberlain **Lather and Columnist** term to cores CONTRACTOR Constituent of france Hon Philip M. Crane Man har r Carrier Tames ike adalik Daire Donald L. Deside University of Maryland M. Stanton Lyans Editor and Author Hon, Take Garn U.S. Senator, Unth Alan M. Gettheb Currens Comme tree to ... the Kicht to Keep and Bear Tross RELEASE HE STONE INTO SUBSCRIPTION Fexas Liceton London Hom. Besse Helm-E. S. Senator, North Care sa Daniel Joy Szeasota, I lorula lettrey D. Kane 4 Portland, Maine Machan & Rossing Comsumer West Bravid A Sacotto E .. H CARRY COM. INC Blone Print assett U. Senatur, Samula James A. E. goen, IN-Publisher 1.1 c p . Lacebresisson, Istografico c Golden, Colorado Lion, Lames Med Jaco 1 5 Sampleon Potation Dimes Ouwer Atternev Strant Programmer Property of the 10.500

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EXECUTIVE DERIC LOD 21 - 106 11 13 316 Pennsylvania Ave., S.E.

Washington, DC 20003 (202) 546-6555

December 3, 1979

Mr. J. Curtis Herge SEDAM & HERGE 7600 Old Springhouse Road McLean, Virginia 22101

RECEIVED

Dear Curt,

UEU 6 1979

This will confirm that the American Conservative Union has engaged you to represent us in connection with MUR # 1071 before the Federal Election Commission.

Sincerely,

Executive Director

RLW/weg

#### "SEDAM & HERGE





id Der i Ai II co

Charles N. Steele, Esquire Acting General Counsel Federal Election Commission 1325 K Street, N.W. Washington, D.C. 20463



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#### FEDERAL ELECTION COMMISSION

1325 K STREET N.W. WASHINGTON,D.C. 20463

November 29, 1979

# CERTIFIED MAIL RETURN RECEIPT REQUESTED

Mr. M. Stanton Evans 422 First Street, S.E. Washington, D. C. 20003

Re: MUR 1071

Dear Mr. Evans:

Based on information ascertained in the normal course of carrying out its supervisory responsibilities, the Federal Election Commission has found reason to believe that you may have violated §441a(a)(1)(C) of the Federal Election Campaign Act of 1971, as amended ("the Act"). This section of the Act makes it unlawful for an individual to make contributions to any multicandidate committee in any calendar year which, in the aggregate, exceed \$5000. Specifically, it appears that you made an excessive contribution to the American Conservative Union on December 31, 1976. Section 431(e) (1)(A) of the Act defines "contribution" to mean a gift, subscription, loan, advance, or deposit of money or anything of value made for the purpose of influencing the nomination for election, or election, of any person to Fodoral office. A review of the Committee's reports reveals a loan of \$5000 received from you on June 4, 1976, and an additional \$1000 loan received on December 31, 1976. As these contributions exceed \$5000 in the aggregate for the calendar year 1976, you may have violated 2 U.S.C. §441a(a)(1)(C).

We have numbered this matter MUR 1071. Please refer to this number in all future correspondence.

Mr. M. Stanton Evans Page Two

Under the Act, you have an opportunity to demonstrate that no action should be taken against you. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath.

The Commission is under a duty to investigate this matter expeditiously. Therefore, your response should be submitted within ten days after your receipt of this notification.

If you have any questions, please contact Beverly Brown, the staff member assigned to this matter, at (202) 523-4529.

This matter will remain confidential in accordance with 2 U.S.C. §437g(a)(3)(B) unless you notify the Commission in writing that you wish the investigation to be made public.

Charles N. Steel
Acting General Counsel

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### FEDERAL ELECTION COMMISSION

1325 K STREET N.W. WASHINGTON, D.C. 20463

# CERTIFIED MAIL RETURN RECEIPT REQUESTED

Mr. M. Stanton Evans 422 First Street, S.E. Washington, D. C. 20003

Re: MUR 1071

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We have numbered this matter MUR 1071. Please refer to this number in all future correspondence.

Mr. M. Stanton Evans Page Two Under the Act, you have an opportunity to demonstrate that no action should be taken against you. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. The Commission is under a duty to investigate this matter expeditiously. Therefore, your response should be submitted within ten days after your receipt of this notification. If you have any questions, please contact Beverly Brown, the staff member assigned to this matter, at (202) 523-4529. S This matter will remain confidential in accordance with 2 U.S.C. §437g(a)(3)(B) unless you notify the Commission in writing that you wish the investigation to be made public. Sincerely, Charles N. Steele Acting General Counsel



#### FEDERAL ELECTION COMMISSION

1325 K STREET N.W. WASHINGTON,D.C. 20463

November 29, 1979

# CERTIFIED MAIL RETURN RECEIPT REQUESTED

Mr. James C. Roberts, Treasurer American Conservative Union 316 Pennsylvania Avenue, S.E. Washington, D. C. 20003

Re: MUR 1071

Dear Mr. Roberts:

Based on the information ascertained in the normal course of carrying out its supervisory responsibilities, the Federal Election Commission has found reason to believe that the American Conservative Union may have violated certain provisions of the Federal Election Campaign Act of 1971, as amended ("the Act").

Specifically, it appears that the American Conservative Union failed to retain records of contributions aggregating in excess of \$100 for the calendar year 1977. Section 432(c)(2) of the Act requires all political committees to keep a detailed and exact account of the identification of every person making a contribution in excess of \$50, and the date and amount thereof and, if a person's contributions aggregate more than \$100, the account shall include occupation and the principal place of business (if any). As it appears that the American Conservative Union has been unable to provide these records to the Commission's Audit staff, the American Conservative Union may have violated 2 U.S.C. §432(c)(2).

In addition, it appears that the American Conservative Union accepted an excessive contribution from an individual. Section 44la of the Act prohibits a multicandidate committee from accepting a contribution from an individual in any

Mr. James C. Roberts, Treasurer Page Two

calendar year which, in the aggregate, exceeds \$5000. Section 431(e)(1)(A) defines "contribution" to mean a gift, subscription, loan, advance, or deposit of money or anything of value made for the purpose of influencing the nomination for election, or election of any person to Federal office. As it appears that on June 4, 1976 the American Conservative Union accepted a loan of \$5000 and on December 31, 1976 accepted an additional loan of \$1000 from M. Stanton Evans, the American Conservative Union may have violated 2 U.S.C. §441a(f).

We have numbered this matter MUR 1071. Please refer to this number in all future correspondence.

Under the Act, you have an opportunity to demonstrate that no action should be taken against you. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath.

The Commission is under a duty to investigate this matter expeditiously. Therefore, your response should be submitted within ten days after your receipt of this notification.

If you have any questions, please contact Beverly Brown, the staff member assigned to this matter, at (202) 523-4529.

This matter will remain confidential in accordance with 2 U.S.C. §437g(a)(3)(B) unless you notify the Commission in writing that you wish the investigation to made public.

Renaries W. Steele Acting General Counsel

cc: Ross L. Whealton, Executive Director

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#### FEDERAL ELECTION COMMISSION

1325 K STREET N.W. WASHINGTON,D.C. 20463

# CERTIFIED MAIL RETURN RECEIPT REQUESTED

Mr. James C. Roberts, Treasurer American Conservative Union 316 Pennsylvania Avenue, S.E. Washington, D. C. 20003

Re: MUR 1071

Dear Mr. Roberts:

Based on the information ascertained in the normal course of carrying out its supervisory responsibilities, the Federal Election Commission has found reason to believe that the American Conservative Union may have violated certain provisions of the Federal Election Campaign Act of 1971, as amended ("the Act").

Specifically, it appears that the American Conservative Union failed to retain records of contributions aggregating in excess of \$100 for the calendar year 1977. Section 432(c)(2) of the Act requires all political committees to keep a detailed and exact account of the identification of every person making a contribution in excess of \$50, and the date and amount thereof and, if a person's contributions aggregate more than \$100, the account shall include occupation and the principal place of business (if any). As it appears that the American Conservative Union has been unable to provide these records to the Commission's Audit staff, the American Conservative Union may have violated 2 U.S.C. §432(c)(2).

In addition, it appears that the American Conservative Union accepted an excessive contribution from an individual. Section 44la of the Act prohibits a multicandidate committee from accepting a contribution from an individual in any

Mr. James C. Roberts, Treasurer Page Two calendar year which, in the aggregate, exceeds \$5000. Section 431(e)(1)(A) defines "contribution" to mean a gift, subscription, loan, advance, or deposit of money or anything of value made for the purpose of influencing the nomination for election, or election of any person to Federal office. As it appears that on June 4, 1976 the American Conservative Union accepted a loan of \$5000 and on December 31, 1976 accepted an additional loan of \$1000 from M. Stanton Evans, the American Conservative Union may have violated 2 U.S.C. §44la(f). We have numbered this matter MUR 1071. refer to this number in all future correspondence. Under the Act, you have an opportunity to demonstrate that no action should be taken against you. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath. The Commission is under a duty to investigate this matter expeditiously. Therefore, your response should be submitted within ten days after your receipt of this notification. If you have any questions, please contact Beverly Brown, the staff member assigned to this matter, at (202) 523-4529. This matter will remain confidential in accordance with 2 U.S.C. §437g(a)(3)(B) unless you notify the Commission in writing that you wish the investigation to made public. Sincerely, Charles N. Steele Acting General Counsel cc: Ross L. Whealton, Executive Director

#### BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of ) MUR 1071
American Conservative Union )
M. Stanton Evans )

#### CERTIFICATION

I, Marjorie W. Emmons, Secretary to the Federal Election Commission, do hereby certify that on November 27, 1979, the Commission decided by a vote of 5-0 to take the following actions regarding the above-captioned matter:

- 1. Find REASON TO BELIEVE that the American Conservative Union violated 2 U.S.C. §432(c)(2) by failing to retain records of contributions aggregating in excess of \$100.
- Find REASON TO BELIEVE that the American Conservative Union violated 2 U.S.C. §44la(f) by accepting an excessive contribution.
- 3. Find REASON TO BELIEVE that M. Stanton Evans violated 2 U.S.C. §441a(a)(1)(C) by contributing an amount in excess of \$5,000 to a multicandidate committee.
- 4. Approve the letters attached to the First General Counsel's Report dated November 20, 1979.

Voting for this determination were Commissioners Aikens, Friedersdorf, Harris, McGarry, and Reiche.

Attest:

-14/25/79

Date

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mayorie W. Emmons

Marjorie W. Emmons Secretary to the Commission

Movember 21, 1979

MEMORANDUM TO: Marjorie W. Emmons

FROM: Elissa T. Garr

SUBJECT: MUR 1071

Pleasehave the attached First GC Report on MUR 1071
distributed to the Commission on a 48 hour tally basis.
Thank you.

FEDERAL ELECTION COMMISSION

### FIRST GENERAL COUNSEL'S REPORT

DATE AND TIME OF TRANSMITTAL
BY OGC TO COMMISSION

MUR NO. 1071
STAFF MEMBER(S) Beverly Brown

0

SOURCE OF MUR: INTERNALLY GENERATED

RESPONDENT'S NAME: American Conservative Union

M. Stanton Evans

RELEVANT STATUTE: 2 U.S.C. §432(c)(2)

2 U.S.C. §441a(f)

2 U.S.C. §441a(a)(1)(C)

INTERNAL REPORTS CHECKED: Audit Findings

FEDERAL AGENCIES CHECKED: None

O

CENERATION OF MATTER

This matter was referred to the Office of General Counsel as a result of the Audit Division's findings during the audit of the American Conservative Union.

### SUMMARY OF ALLEGATIONS

That the American Conservative Union ("the Committee") violated 2 U.S.C. §432(c)(2) by failing to retain records of contributions aggregating in excess of \$100 for the calendar year 1977; and 2 U.S.C. §441a(f) by accepting an excessive contribution in violation of the provisions set forth in 2 U.S.C. §441a(a)(1)(C).

That M. Stanton Evans violated 2 U.S.C. §44la(a)(1)(C) by contributing an amount which, in the aggregate for the calendar year, exceeded \$5,000 to a multicandidate committee.

### EVIDENCE

# Recordkeeping of Contributions

During the audit of the American Conservative Union ("the Committee"), the auditors noted that the Committee failed to maintain records of 93 contributions, totaling \$33,665.00, each in excess of or aggregating in excess of \$100. These contributions were identified in the Committee's first quarterly report for the year 1977.

According to one Committee official, the contributions records were originally maintained, including letters to contributors acknowledging the receipt of their contributions. However, the 1977 records were placed in storage and, at the time of the audit, the Committee was unable to locate them. (Attachment 1, Page 3)

A letter of audit findings and recommendations which resulted from the audit of the American Conservative Union was mailed to the Committee on July 11, 1979. (Attachment 1, Page 2) Said letter, requiring a response within 30 days of its receipt, requested the Committee to provide 1977 records for contributions in excess of \$100. The Committee response, received August 16, 1979, requested an allowance of additional time within which to continue their search for the missing documents. (Attachment 2, Page 1). Subsequently, a 30 day extension was granted, resulting with September 11, as the new response date. On this date, the Committee again responded that they had been unsuccessful in locating the missing materials. (Attachment 3, Page 1)

### Excessive Contribution

During the audit of the American Conservative Union ("the Committee"), the auditors noted that the Committee received a \$1,000 excessive contribution from M. Stanton Evans for the calendar year 1976. A review of the Committee's reports revealed a loan from this individual of \$5,000 received on June 4, 1976, and a \$1,000 loan received on December 31, 1976. 1/(Attachments 4 & 5)

In the aforementioned letter of audit findings and recommendations, sent July 11, 1979, the audit staff requested that the Committee provide copies of the receipted deposit tickets and bank statements containing the two loans in question. 2/On September 11, 1979, the Committee submitted copies of the relative bank statements and deposit tickets. However, the deposit tickets fail to include an itemization of deposited receipts. (Attachment 3) According to the Committee, the original accounting sheets for the loans in question are among the items in storage which they are still unable to locate.

1/ A review of the Committee's debt and obligation schedule included in its January 31, 1977 report revealed a \$12,250 debt outstanding to M. Stanton Evans. A portion of the debt was comprised of the loans noted here (total \$6,000). The balance of the loan was received prior to May 11, 1976, the date the \$5,000 yearly limitation for individual contributions to a multicandidate committee went into effect.
2/ The 1976 bank records were not available at the time of the audit since the audit covered the period January 1, 1977 thru March 31, 1977.

committee to keep a detailed and exact account of the identification of every person making a contribution in excess of \$50.00, together with the date and amount thereof and, if a person's contributions aggregate more than \$100, the account must include the occupation and principal place of business (if any). appears that the American Conservative Union has been unable to provide these records to date, the American Conservative Union may have violated 2 U.S.C. §432(c)(2).

### Excessive Contributions

- 2 U.S.C. §44la(a)(1)(C) prohibits an individual from making contributions to any multicandidate committee in any calendar year which, in the aggregate, exceed \$5,000.
- 2 U.S.C. §431(e)(1)(A) defines "contribution" to mean a gift, subscription, loan, advance, or deposit of money or anything of value made for the purpose of influencing the nomination for election, or election, of any person to Federal office.
- 2 U.S.C. §441a(f) states, in relevant part, that no candidate or political committee shall knowingly accept any contribution or make any expenditure in violation of the provisions of this section.

As it appears that on June 4, 1976 the American Conservative Union accepted a loan of \$5,000 and on December 31, 1976 accepted an additional loan of \$1,000 from M. Stanton Evans, the American Conservative Union may have violated 2 U.S.C. §441a(f). ingly, Mr. M. Stanton Evans may have violated 2 U.S.C. §441a(a) (1)(C) by making contributions to the American Conservative Union, a multicandidate committee, in the calendar year 1976 which, in the aggregate exceeded \$5,000.

### RECOMMENDATIONS

Find reason to believe that the American Conservative Union 1) violated 2 U.S.C. §432(c)(2) by failing to retain records of contributions aggregating in excess of \$100.

- 2) Find reason to believe that the American Conservative Union violated 2 U.S.C. §44la(f) by accepting an excessive contribution.
- 3) Find reason to believe that M. Stanton Evans violated 2 U.S.C. §44la(a)(1)(C) by contributing an amount in excess of \$5,000 to a multicandidate committee.
- 4) Approve the attached letters.

20 Hander 1971

Charles N. Steele

Acting General Counsel

Attachments
Audit Referral
2 Letters

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### FEDERAL ELECTION COMMISSION

1325 K STREET N.W. WASHINGTON,D.C. 20463

September 27, 1979

**MEMORANDUM** 

TO:

WILLIAM OLDAKER

THROUGH:

ORLANDO B. POTTER STAFF DIRECTOR

FROM:

 $m \prime$  bob costa/ray lisim lpha

SUBJECT:

AMERICAN CONSERVATIVE UNION ("THE COMMITTEE")

Attached is a copy of the letter of audit findings and recommendations which resulted from the audit of the American Conservative Union. (See Attachment I). The letter was mailed to the Committee on July 11, 1979, requiring a response to the recommendations within 30 days. Subsequently, a 30 day extention was granted, resulting with September 11, as the new response date.

Except for the matters noted below, the Committee has complied with the Audit Division's recommendations.

In reference to Finding A, the Committee to date has not located their records for contributions in excess of \$100. Attached are two (2) letters from the Committee, outlining its efforts to comply with the recommendations. (See Attachment II).

We are referring the Committee's non-compliance with Finding A for your consideration.

In reference to Finding B, the Committee submitted for our review on September 11, 1979, copies of the relative bank statements and deposit tickets. However, the deposit tickets do not include an itemization of deposited receipts. (See Attachment III). The Committee reported receiving the excessive contributions in 1976 and without documentation stating otherwise, we can only conclude that the Committee did accept an excessive contribution as reported. Therefore, we are referring this matter to your office for your consideration.

Attachments as stated



1. Lanni cel ATTACHMENT Page 2 July 11, 1979



### FEDERAL ELECTION COMMISSION

1325 K STREET N.W. WASHINGTON, D.C. 20463

Mr. James Roberts, Treasurer American Conservative Union 316 Pennsylvania Ave., S.E. Washington, D.C. 20003

Dear Mr. Roberts:

The attached is to formally advise you of the findings and recommendations of the Audit staff resulting from the audit of the American Conservative Union. These matters were discussed with Mr. Ross Whealton at the conclusion of the fieldwork in Washington, D.C. on May 17, 1979.

You are requested to comply with the stated recommendations within 30 days of receipt of this letter. After expiration of the 30 day period and receipt of your response, the Audit staff will present a final audit report to the Commission for approval and subsequent public release. Efforts to comply with the recommendations will be noted in the report when presented.

Should you not respond adequately to these recommendations within the time specified above, in accordance with Commission policy, the matter will be referred to the Commission's Office of General Counsel with a recommendation that an order of subpoena be prepared requiring compliance with the staff recommendations.

If you have any questions regarding these matters, please do not hesitate to contact Mr. Raymond Lisi or Ms. Sue Paschen at 523-4155.

Sincerely

Robent J. Costa

Assistant Staff Director for the Audit Division

Attachment as stated

cc: Mr. Ross Whealton
Executive Director

CERTIFIED MAIL: RETURN RECEIPT REQUESTED

# Audit Findings and Recommendations

### A. Recordkeeping of Contributions

Section 432(c)(2) of Title 2 of the United States Code requires the treasurer of a political committee to keep a detailed and exact account of the identification of every person making a contribution in excess of \$50.00, together with the date and amount thereof and, if a person's contributions aggregate more than \$100.00, the account shall include the occupation and principal place of business (if any).

The Committee's report disclosed 93 contributions, each in excess of or aggregating in excess of \$100. During the course of the audit it was determined that the Committee failed to maintain records for these contributions.

A Committee official stated that the contribution records were originally maintained, including letters which were sent to those contributors acknowledging the receipt of the contribution. However, the 1977 records are now in storage and the Committee has been unable to locate them.

### Recommendation

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The Audit staff recommends that the Committee obtain the contribution records and provide them for our review within 30 days of receipt of this letter.

# B. Excessive Contributions

Section 44la(a)(l)(C) of Title 2 of the United States Code states, in part, that no person shall make contributions to any multi-candidate political committee in any calendar year which, in the aggregate, exceed \$5,000.

Section 431(e)(1)(A) of Title 2 of the United States Code states, in part, that a contribution means a gift, subscription, loan, advance, or deposit of money or anything of value made for the purpose of influencing the nomination for election, or election, of any person to Federal office.

Section 441(a)(f) of Title 2 of the United States Code states, in part, that no candidate or political committee shall knowingly accept any contribution or make any expenditure in violation of the provisions of this section.

A review of the Committee's debt and obligation schedule included in its January 31, 1977 report revealed a \$12,250 debt outstanding to one individual. The Committee's reports disclosed that a portion of this debt was comprised of a \$5,000 loan received on June 4, 1976 and a \$1,000 loan received on December 31, 1976. 1/ According to the reported receipt dates the Committee was in receipt of a \$1,000 excessive contribution for the calendar year 1976.

The Committee provided the Audit staff with a schedule indicating that the loan reported on June 4, 1976 was received on April 1, 1976 and the loan reported on December 31, 1976 was received on January 31, 1977. The 1976 bank records were not available at the time of the audit since the audit covered the period January 1, 1977 thru March 31, 1977.

### Recommendation

The Audit staff recommends that the Committee provide for our review copies of the receipted deposit tickets (if a copy of the receipted deposit ticket is not available then a copy of the deposit ticket and bank statement) containing the two roans in question within 30 days of receipt of this letter.

<sup>1/</sup> The balance of the loan was received prior to May 11, 1976, the date the \$5,000 yearly limitation for individual contributions went into effect.

### C. Preservation of Receipts

Section 432(d) of Title 2 of the United States Code states, in part, that it shall be the duty of the treasurer to obtain and keep a receipted bill, stating the particulars, for every expenditure made by or on behalf of a political committee in excess of \$100.00 in amount, and for any such expenditure in a lesser amount, if the aggregate amount of such expenditures to the same person during a calendar year exceeds \$100.00.

In addition, Section 102.9(c)(4) of Title II of the Code of Federal Regulations states, in part, that when a receipted bill is not available, the treasurer may keep the cancelled check showing payment of the bill; and the bill, invoice or other contemporaneous memorandum of the transaction supplied to the Committee by the payee.

Our review of the Committee's expenditure records disclosed 29 expenditures totaling \$48,827.35 not supported by receipted bills or other contemporaneous memoranda. The unsupported expenditures represent 21.74% of the total dollar amount and 9.35% of the number of expenditures in excess of or aggregating in excess of \$100. A list identifying each expenditure was presented to the Committee.

Subsequent to the i...tial fieldwork a Committee official presented us with copies of letters sent requesting documentation for 24 of the 29 undocumented expenditures.

### Recommendation

. ak # 716

The Audit staff recommends that the Committee provide the Audit staff with copies of the supporting documentation received for all undocumented expenditures within 30 days of receipt of this letter.

# D. <u>Disclosure of Occupation, Principal Place of</u> Business or Mailing Address

Section 434(b)(2) of Title 2 of the United States Code states, in part, that each report shall disclose the full name and mailing address (occupation and the principal place of business, if any) of each person who has made one or more contributions to or for such committee or candidate within the calendar year in an aggregate amount or value in excess of \$100, together with the amount and date of such contribution.

During the review of the reports and statements filed by the Committee it was noted that the Committee failed to disclose the occupation, principal place of business or mailing address for 35 contributors, accounting for 27.98% of the dollar amount and 37.63% of the number of contributions in excess of or aggregating in excess of \$100.

### Recommendation

It is the recommendation of the Audit staff that the Committee obtain the required information and amend its reports to disclose that information or provide evidence of its efforts to obtain the information within 30 days of receipt of this letter. 2/

### V E. Disclosure of Expenditures

Section 434(b)(9) of Title 2 of the United States Code states, in part, that each report shall disclose the identification of each person to whom expenditures have been made by such committee within the calendar year in an aggregate amount or value in excess of \$100, and the amount, date, and purpose of each expenditure.

The Committee did not itemize 10 expenditures, each in excess of or aggregating in excess of \$100, totaling \$8,681.39. This represents 3.86% of the total dollar amount and 3.22% of the number of expenditures requiring itemization by the Committee.

The Committee was provided with a list of these 10 expenditures and agreed to amend their reports.

### Recommendation

The Audit staff recommends that the Committee file an amended report itemizing the expenditures within 30 days of receipt of this letter.

<sup>2/</sup> Additional amendments may be required after reviewing the Committee's contributor records that were not provided for our review during the audit (See Finding A).

# F. Disclosure of Debts and Obligations

Section 434(b)(12) of Title 2 of the United States Code requires the disclosure in a continuous manner of debts and obligations owed by or to the Committee until such debts and obligations are extinguished, together with the circumstances and conditions under which any such debt is extinguished and the consideration therefor.

During the course of the audit the following matters relating to loans were noted:

- a) The Committee reported a payment of a loan as both an operating expenditure and a loan repayment thereby overstating expenditures by \$300.
- "b) The Committee reported a \$6,000 loan repayment as \$5,000 thereby understating expenditures by \$1,000.
- c) The Committee did not itemize the receipt of a \$5,000 loan nor the subsequent repayment of that loan.
- d) The Committee did not itemize the disbursement of a \$5,000 loan nor the receipt of the repayment.

A list identifying each loan and loan repayment was. presented to the Committee for amending action.

### Recommendation

3

The Audit staff recommends that the Committee file amended reports within 30 days of receipt of this letter; (a) deleting the \$300 loan repayment from operating expenditures, (b) disclosing the additional \$1,000 of the loan repayment, (c) itemizing the receipt and repayment of the \$5,000 loan, and (d) itemizing the disbursement and the receipt of repayment of the \$5,000 loan.

# Page 1

# The American Conservative Union

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August 10, 1979

(202) 546-6555

Washington, DC 20003

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EXECUTIVE DIRECTOR Ross L. Whealton Mr. Robert J. Costa
Assistant Staff Director
for the Audit Division
Federal Election Commission
1325 K Street, N.W.
Washington, D.C. 20463

Dear Mr. Costa:

We are writing in response to your letter addressed to Mr. James Roberts, Treasurer, American Conservative Union, dated July 11, 1979, reporting the findings and recommendations of the Audit staff resulting from the audit of American Conservative Union for the period January 1, 1977 through March 31, 1977. In that letter it was requested that American Conservative Union comply with certain stated recommendations prior to the completion of the final audit report. By this letter, we are reporting on the status of the efforts made by American Conservative Union to comply with those recommendations and to request an allowance of additional time within which to complete our work.

The Audit staff recommended that records relative to 93 contributions each in excess of or aggregating in excess of \$100 be provided for review. To date, those records have not been located among the massive amount of historical records presently in storage. Employees of American Conservative Union have been searching the files in storage but, because of the volume of material, have not yet completed the task. This search is continuing.

The Audit staff also recommended that copies of certain receipted deposit tickets, or a copy of a deposit ticket and bank statement, be produced relative to certain loans. That documentation has not yet been located among the historical records of American Conservative Union, although that search is continuing as stated above. In addition, we have written to the bank in which the deposits were made, requesting a reproduction of the relevant documents from its records.

The next recommendation was that American Conservative Union provide the Audit staff with copies of the supporting documentation received relative to certain undocumented expenditures. Enclosed herewith are the original copies of all the responses received to date. Additional responses received after the date of this letter, if any, will be sent to you.

Mr. Robert August 10, Page Two

ATTACHMENT #2 Cont. Page 2

With respect to the disclosure of the occupation, principal place of business or mailing address of 35 contributors who contributed in excess of \$100, it was believed that that information would be located among the contributor records referred to above and which is in storage. Because the search of the historical files has not yet revealed that information, American Conservative Union has written to each of those contributors, requesting the information. Copies of those letters are enclosed and the responses will be sent to you as they arrive.

In Audit Findings and Recommendations E and F, it was recommended that American Conservative Union file certain amendments to its report. Those amendments are enclosed.

In order to provide American Conservative Union with a reasonable opportunity to gather and submit to the Audit staff the balance of the data described above, we request that the deadline for submission be extended one month, or until September 11, 1979.

Your assistance and cooperation would be appreciated and we look

forward to receiving your reply.

Ross L. Whealton Executive Director

RLW/pah

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Enclosures

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Scottsdale, Arizona
thile for identification only

EXECUTIVE BIRECTOR Ross L. Whealton

# The American Conservative Union 316 Pennsylvania Ave., S.E.

316 Pennsylvania Ave., S.E. Washington, DC 20003 (202) 546-6555 September 11, 1979

Mr. Robert J. Costa
Assistant Staff Director
for the Audit Division
Federal Election Commission
1325 K Street, N. W.
Washington, D. C. 20463

Dear Mr. Costa:

We are writing as a follow up to our letter of August 10, 1979. By this letter, we are reporting on the status of the further efforts made by American Conservative Union to comply with the recommendations made by the Audit staff resulting from the audit of American Conservative Union for the period January 1, 1977 through March 31, 1977, as conveyed in your letter of July 11, 1979.

The Audit staff recommended that records relative to 93 contributions each in excess of or aggregating in excess of \$100 be provided for review. Employees of the American Conservative Union have continued to search the records in storage, but have been unsuccessful in locating the requested materials. Would it be acceptable if the American Conservative Union write to the parties in question for the necessary information to reconstruct the records requested by the Audit staff? In the mean time the search will continue.

The Audit staff also recommended that copies of certain receipted deposit tickets, or a copy of a deposit ticket and bank statement, be produced relative to certain loans. Please find the documentation provided by Union First National Bank upon our request of the information. The original accounting sheets for these loans are among the items which we have still failed to locate in our repeated searches of our historical records.

The next recommendation was that American Conservative Union provide the Audit staff with copies of the supporting documentation received relative to certain undocumented expenditures. Enclosed herewith are the original copies of the additional responses received after the date of our letter of August 10, 1979. This should complete the requested materials and information.

With respect to the letters sent to each of those 35 contributors who contributed in excess of \$100, herewith enclosed are the original copies of all the responses received to date. Additional responses

ATTACHMENT #3 Cont. Page 2 September 11, 1979 Page Two received after the date of this letter, if any, will be sent to you. You, of course, have the recommended amendments to its report on file. American Conservative Union will continue in its efforts to comply with the recommendations of the Audit staff, and will continue to submit material on a regular basis, as it becomes available. Executive Director RLW/weg Enclosures 0

Attendance III ATTACHMENT #3 Cont. Page 3 August 13, 1979 Mrs. Marian Cuomo Union First National Bank 740-15th Street, N. W. Washington, D. C. 20005 Certified # P09 4913134 Dear Mrs. Cuomo; At the present time the American Conservative Union is undergoing an eudit. 9 Our extensive searches of the American Conservative Union's storage areas for the necessary records has proved fruitless. The American Conservative Union had a checking account with Union First National Bank during the time period covered by the audit. Our account number was 026101-7. I would like to request a photostatic copy of the American Conservative Union's statements for April, May, and June of 1976. Also any deposit slips for \$5000.00 or more during the same period will be required. A copy of the December of 1976 statement will be necessary, as well as a copy of all deposit slips for \$1000.00 or more. The American Conservative Union will pay for any expenses incurred by Union First National Bank in dealing with this matter. Sincerely, Ross L. Whealton Executive Director RLM/weg

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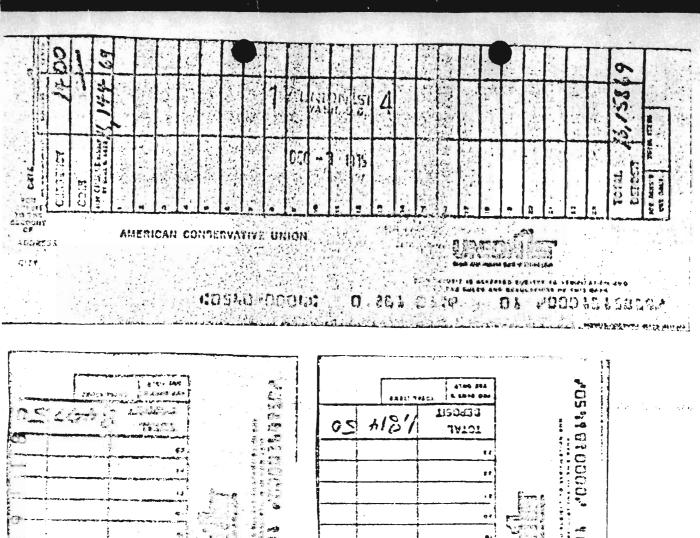
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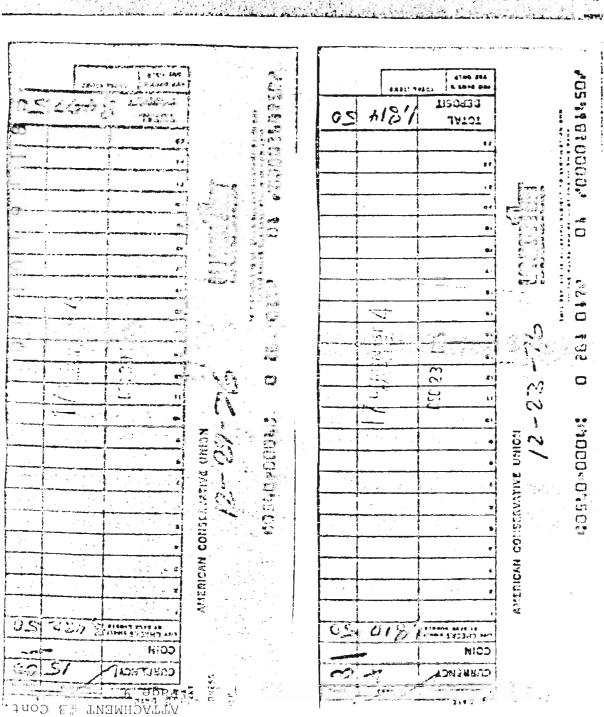
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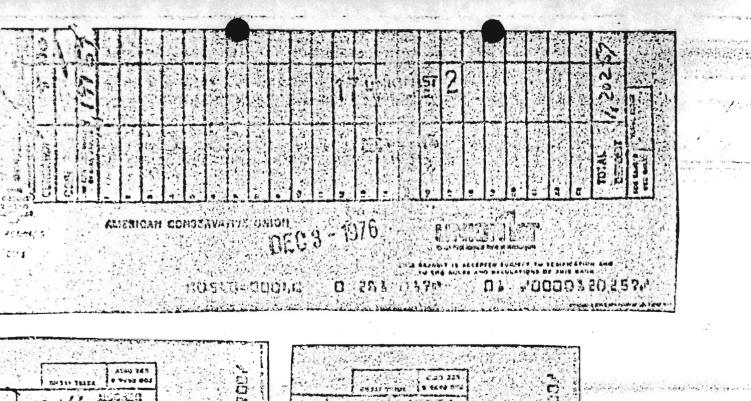


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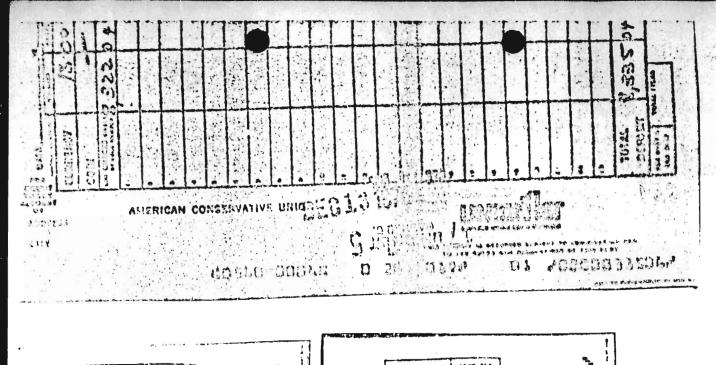
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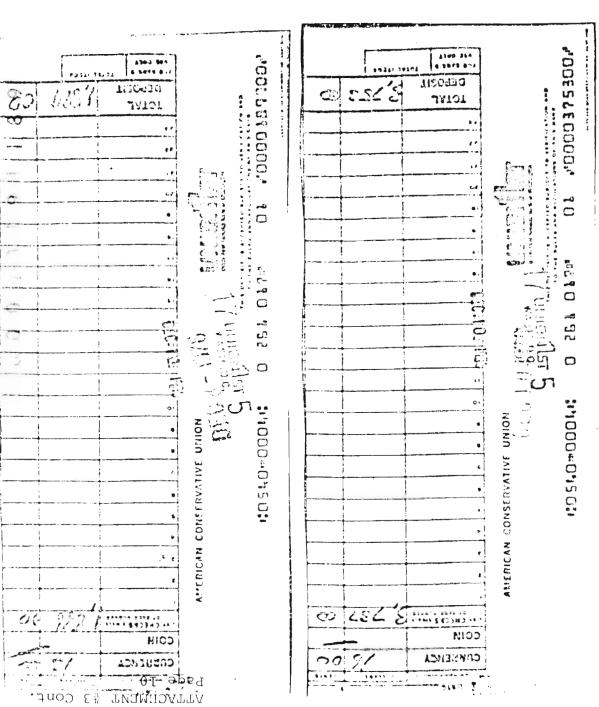
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# FEDERAL ELECTION COMMISSION



MV2HIACTOR D.C. 50483-1352 K. STREEL R. M.

CERTIFIED MAIL REQUESTED

Mr. M. Stanton Evans 422 First Street, S.E. Washington, D. C. 20003

Re: MUR 1071

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Dear Mr. Evans:

\$441a(a)(1)(C). for the calendar year 1976, you may have violated 2 U.S.C. ya tyeze coufriputions exceed \$2000 in the addregate 1976, and an additional \$1000 loan received on December 31, reveals a loan of \$5000 received from you on June 4, to Federal office. A review of the Committee's reports the nomination for election, or election, of any person anything of value made for the purpose of influencing subscription, loan, advance, or deposit of money or (I) (A) of the Act defines "contribution" to mean a gift, Conservative Union on December 31, 1976. Section 431(e) you made an excessive contribution to the American Specifically, it appears that addregate, exceed \$5000. candidate committee in any calendar year which, in the for an individual to make contributions to any multi-"the Act"). This section of the Act makes it unlawful the Federal Election Campaign Act of 1971, as amended believe that you may have violated \$44la(a)(1)(C) of the Federal Election Commission has found reason to contae of carrying out its supervisory responsibilities, Based on information ascertained in the normal

We have numbered this matter MUR 1071. Please refer to this number in all future correspondence.

Mr. M. Stanton Evans Page Two

Under the Act, you have an opportunity to demonstrate that no action should be taken against you. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath.

The Commission is under a duty to investigate this matter expeditiously. Therefore, your response should be submitted within ten days after your receipt of this notification.

It you have any questions, please contact Beverly at you have any questions, please contact Beverly

This matter will remain confidential in accordance with 2 U.S.C. \$4379(a)(3)(B) unless you notify the Commission in writing that you wish the investigation to be made public.

Sincerely,

Charles N. Steele Acting General Counsel

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# FEDERAL ELECTION COMMISSION



MV2HIZCTOZ () 50493 -1352 K. 21811 Z. M.

KETURN RECEIPT REQUESTED

Mr. James C. Roberts, Treasurer
American Conservative Union
316 Pennsylvania Avenue, S.E.
Washington, D. C. 20003

Re: MUR 1071

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Dear Mr. Roberts:

Based on the information ascertained in the normal course of carrying out its supervisory responsibilities, the Federal Election Commission has found reason to believe that the American Conservative Union may have violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain provisions of the Federal Election violated certain violated certain provisions of the Federal Election violated certain violated c

Specifically, it appears that the American Conservative Union failed to retain records of contributions aggregating in excess of \$100 for the calendar year 1977. Section 432(c)(2) of the Act requires all political committees to keep a detailed and exact account of the identification of every person making a contribution if a person's contributions aggregate more than \$100, if a person's contributions aggregate more than \$100, the account shall include occupation and the principal place of business (if any). As it appears that the principal place of business (if any), as it appears that the these records to the Commission's Audit staff, the American Conservative Union has been unable to provide these records to the Commission's Audit staff, the American Conservative Union may have violated 2 U.S.C. \$432(c)(2).

In addition, it appears that the American Conservative Union accepted an excessive contribution from an individual. Section 44la of the Act prohibits a multicandidate committee from accepting a contribution from an individual in any

Mr. James C. Roberts, Treasurer Page Two

calendar year which, in the aggregate, exceeds \$5000.
Section 431(e)(1)(A) defines "contribution" to mean a gift, subscription, loan, advance, or deposit of money or anything of value made for the purpose of influencing the nomination for election, or election of any person to Federal office. As it appears that on June 4, 1976 the American Conservative Union accepted an aloan of \$5000 and on December 31, 1976 accepted an additional loan of \$1000 from M. Stanton Evans, the American Conservative Union may have violated 2 U.S.C. American Conservative Union may have violated 2 U.S.C.

We have numbered this matter MUR 1071. Please refer to this number in all future correspondence.

Under the Act, you have an opportunity to demonstrate that no action should be taken against you. Please submit any factual or legal materials which you believe are relevant to the Commission's analysis of this matter. Where appropriate, statements should be submitted under oath.

The Commission is under a duty to investigate this matter expeditiously. Therefore, your response should be submitted within ten days after your receipt of this notification.

If you have any questions, please contact Beverly Brown, the staff member assigned to this matter, at (202) 523-4529.

This matter will remain confidential in accordance with 2 U.S.C. \$437g(a)(3)(B) unless you notify the Commission in writing that you wish the investigation to made public.

Sincerely,

Charles N. Steele Acting General Counsel

C

cc: Ross L. Whealton, Executive Director



### FEDERAL ELECTION COMMISSION

1325 K STREET N.W. WASHINGTON,D.C. 20463

September 27, 1979

### **MEMORANDUM**

TO:

WILLIAM OLDAKER

THROUGH:

ORLANDO B. POTTER STAFF DIRECTOR

FROM:

BOB COSTA/RAY LISI

SUBJECT:

AMERICAN CONSERVATIVE UNION ("THE COMMITTEE")

Attached is a copy of the letter of audit findings and recommendations which resulted from the audit of the American Conservative Union. (See Attachment I). The letter was mailed to the Committee on July 11, 1979, requiring a response to the recommendations within 30 days. Subsequently, a 30 day extention was granted, resulting with September 11, as the new response date.

Except for the matters noted below, the Committee has complied with the Audit Division's recommendations.

In reference to Finding A, the Committee to date has not located their records for contributions in excess of \$100. Attached are two (2) letters from the Committee, outlining its efforts to comply with the recommendations. (See Attachment II).

We are referring the Committee's non-compliance with Finding A for your consideration.

In reference to Finding B, the Committee submitted for our review on September 11, 1979, copies of the relative bank statements and deposit tickets. However, the deposit tickets do not include an itemization of deposited receipts. (See Attachment III). The Committee reported receiving the excessive contributions in 1976 and without documentation stating otherwise, we can only conclude that the Committee did accept an excessive contribution as reported. Therefore, we are referring this matter to your office for your consideration.

Attachments as stated



CT E.

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FEDERAL ELECTION COMMISSION 1325 K STREET N.W. WASHINGTON, D.C. 20463 July 11, 1979 Mr. James Roberts, Treasurer American Conservative Union 316 Pennsylvania Ave., S.E. Washington, D.C. 20003 Dear Mr. Roberts: The attached is to formally advise you of the findings : and recommendations of the Audit staff resulting from the audit of the American Conservative Union. These matters were discussed with Mr. Ross Whealton at the conclusion of the fieldwork in Washington, D.C. on May 17, 1979. You are requested to comply with the stated recommendations within 30 days of receipt of this letter. After expiration of the 30 day period and receipt of your response, the Audit staff will present a final audit report to the Commission for approval and subsequent public release. Efforts to comply with the recommendations will be noted in the report when presented. Should you not respond adequately to these recommendations within the time specified above, in accordance with Commission policy, the matter will be referred to the Commission's Office of General Counsel with a recommendation that an order of subpoena be prepared requiring compliance with the staff recommendations. If you have any questions regarding these matters, please do not hesitate to contact Mr. Paymond Lisi or Ms. Sue Paschen at 523-4155. Robent J. Costa Assistant Staff Director for the Audit Division Attachment as stated Mr. Ross Whealton Executive Director CERTIFIED MAIL: RETURN RECEIPT ENQUESTED

### Audit Findings and Recommendations

### A. Recordkeeping of Contributions

Section 432(c)(2) of Title 2 of the United States Code requires the treasurer of a political committee to keep a detailed and exact account of the identification of every person making a contribution in excess of \$50.00, together with the date and amount thereof and, if a person's contributions aggregate more than \$100.00, the account shall include the occupation and principal place of business (if any).

The Committee's report disclosed 93 contributions, each in excess of or aggregating in excess of \$100. During the course of the audit it was determined that the Committee failed to maintain records for these contributions.

A Committee official stated that the contribution records were originally maintained, including letters which were sent to those contributors acknowledging the receipt of the contribution. However, the 1977 records are now in storage and the Committee has been unable to locate them.

### Recommendation

The Audit staff recommends that the Committee obtain the contribution records and provide them for our review within 30 days of receipt of this letter.

### B. Excessive Contributions

Section 441a(a)(1)(C) of Title 2 of the United States Code states, in part, that no person shall make contributions to any multi-candidate political committee in any calendar year which, in the aggregate, exceed \$5,000.

Section 431(e)(1)(A) of Title 2 of the United States Code states, in part, that a contribution means a gift, subscription, loan, advance, or deposit of money or anything of value made for the purpose of influencing the nomination for election, or election, of any person to Federal office.

Section 441(a)(f) of Title 2 of the United States Code states, in part, that no candidate or political committee shall knowingly accept any contribution or make any expenditure in violation of the provisions of this section.

A review of the Committee's debt and obligation schedule included in its January 31, 1977 report revealed a \$12,250 debt outstanding to one individual. The Committee's reports disclosed that a portion of this debt was comprised of a \$5,000 loan received on June 4, 1976 and a \$1,000 loan received on December 31, 1976. 1/ According to the reported receipt dates the Committee was in receipt of a \$1,000 excessive contribution for the calendar year 1976.

The Committee provided the Audit staff with a schedule indicating that the loan reported on June 4, 1976 was received on April 1, 1976 and the loan reported on December 31, 1976 was received on January 31, 1977. The 1976 bank records were not available at the time of the audit since the audit covered the period January 1, 1977 thru March 31, 1977.

### Recommendation

The Audit staff recommends that the Committee provide for our review copies of the receipted deposit tickets (if a copy of the receipted deposit ticket is not available then a copy of the deposit ticket and bank statement) containing the two loans in question within 30 days of receipt of this letter.

<sup>1/</sup> The balance of the loan was received prior to May 11, 1976, the date the \$5,000 yearly limitation for individual contributions went into effect.

### C. Preservation of Receipts

Section 432(d) of Title 2 of the United States Code states, in part, that it shall be the duty of the treasurer to obtain and keep a receipted bill, stating the particulars, for every expenditure made by or on behalf of a political committee in excess of \$100.00 in amount, and for any such expenditure in a lesser amount, if the aggregate amount of such expenditures to the same person during a calendar year exceeds \$100.00.

In addition, Section 102.9(c)(4) of Title II of the Code of Federal Regulations states, in part, that when a receipted bill is not available, the treasurer may keep the cancelled check showing payment of the bill; and the bill, invoice or other contemporaneous memorandum of the transaction supplied to the Committee by the payee.

Our review of the Committee's expenditure records disclosed 29 expenditures totaling \$48,827.35 not supported by receipted bills or other contemporaneous memoranda. The unsupported expenditures represent 21.74% of the total dollar amount and 9.35% of the number of expenditures in excess of or aggregating in excess of \$100. A list identifying each expenditure was presented to the Committee.

Subsequent to the initial fieldwork a Committee official presented us with copies of letters sent requesting documentation for 24 of the 29 undocumented expenditures.

### Recommendation

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The Audit staff recommends that the Committee provide the Audit staff with copies of the supporting documentation received for all undocumented expenditures within 30 days of receipt of this letter.

### D. <u>Disclosure of Occupation, Principal Place of</u> Business or Mailing Address

Section 434(b)(2) of Title 2 of the United States Code states, in part, that each report shall disclose the full name and mailing address (occupation and the principal place of business, if any) of each person who has made one or more contributions to or for such committee or candidate within the calendar year in an aggregate amount or value in excess of \$100, together with the amount and date of such contribution.

During the review of the reports and statements filed by the Committee it was noted that the Committee failed to disclose the occupation, principal place of business or mailing address for 35 contributors, accounting for 27.98% of the dollar amount and 37.63% of the number of contributions in excess of or aggregating in excess of \$100.

### Recommendation

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It is the recommendation of the Audit staff that the Committee obtain the required information and amend its reports to disclose that information or provide evidence of its efforts to obtain the information within 30 days of receipt of this letter. 2/

### / E. Disclosure of Expenditures

Section 434(b)(9) of Title 2 of the United States Code states, in part, that each report shall disclose the identification of each person to whom expenditures have been made by such committee within the calendar year in an aggregate amount or value in excess of \$100, and the amount, date, and purpose of each expenditure.

The Committee did not itemize 10 expenditures, each in excess of or aggregating in excess of \$100, totaling \$8,681.39. This represents 3.86% of the total dollar amount and 3.22% of the number of expenditures requiring itemization by the Committee.

The Committee was provided with a list of these 10 expenditures and agreed to amend their reports.

### Recommendation

The Audit staff recommends that the Committee file an amended report itemizing the expenditures within 30 days of receipt of this letter.

<sup>2/</sup> Additional amendments may be required after reviewing the Committee's contributor records that were not provided for our review during the audit (See Finding A).

## F. Disclosure of Debts and Obligations

Section 434(b)(12) of Title 2 of the United States Code requires the disclosure in a continuous manner of debts and obligations owed by or to the Committee until such debts and obligations are extinguished, together with the circumstances and conditions under which any such debt is extinguished and the consideration therefor.

During the course of the audit the following matters relating to loans were noted:

- The Committee reported a payment of a loan as both an operating expenditure and a loan repayment thereby overstating expenditures by \$300.
- b) The Committee reported a \$6,000 loan repayment as \$5,000 thereby understating expenditures by \$1,000.
- c) The Committee did not itemize the receipt of a \$5,000 loan nor the subsequent repayment of that loan.
- d) The Committee did not itemize the disbursement of a \$5,000 loan nor the receipt of the repayment.

A list identifying each loan and loan repayment was presented to the Committee for amending action.

## Recommendation

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The Audit staff recommends that the Committee file amended reports within 30 days of receipt of this letter; (a) deleting the \$300 loan repayment from operating expenditures, (b) disclosing the additional \$1,000 of the loan repayment, (c) itemizing the receipt and repayment of the \$5,000 loan, and (d) itemizing the disbursement and the receipt of repayment of the \$5,000 loan.

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EXECUTIVE DERICTOR Ross L. Wheilton

# American Conservative Union 316 Pennsylvania Ave., S.E.

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Washington, DC 20003 (202) 546-6556

August 10, 1979

Mr. Robert J. Costa
Assistant Staff Director
for the Audit Division
Federal Election Commission
1325 K Street, N.W.
Washington, D.C. 20463

Dear Mr. Costa:

We are writing in response to your letter addressed to Mr. James Roberts, Treasurer, American Conservative Union, dated July 11, 1979, reporting the findings and recommendations of the Audit staff resulting from the audit of American Conservative Union for the period January 1, 1977 through March 31, 1977. In that letter it was requested that American Conservative Union comply with certain stated recommendations prior to the completion of the final audit report. By this letter, we are reporting on the status of the efforts made by American Conservative Union to comply with those recommendations and to request an allowance of additional time within which to complete our work.

The Audit staff recommended that records relative to 93 contributions each in excess of or aggregating in excess of \$100 be provided for review. To date, those records have not been located among the massive amount of historical records presently in storage. Employees of American Conservative Union have been searching the files in storage but, because of the volume of material, have not yet completed the task. This search is continuing.

The Audit staff also recommended that copies of certain receipted deposit tickets, or a copy of a deposit ticket and bank statement, be produced relative to certain loans. That documentation has not yet been located among the historical records of American Conservative Union, although that search is continuing as stated above. In addition, we have written to the bank in which the deposits were made, requesting a reproduction of the relevant documents from its records.

The next recommendation was that American Conservative Union provide the Audit staff with copies of the supporting documentation received relative to certain undocumented expenditures. Enclosed herewith are the original copies of all the responses received to date. Additional responses received after the date of this letter, if any, will be sent to you.

Mr. Robert J. Costa August 10. Page Two With respect to the disclosure of the occupation, principal place of business or mailing address of 35 contributors who contributed in excess of \$100, it was believed that that information would be located among the contributor records referred to above and which is in storage. Because the search of the historical files has not yet revealed that information, American Conservative Union has written to each of those contributors, requesting the information. Copies of those letters are enclosed and the responses will be sent to you as they arrive. In Audit Findings and Recommendations E and F, it was recommended that American Conservative Union file certain amendments to its report. Those amendments are enclosed. In order to provide American Conservative Union with a reasonable opportunity to gather and submit to the Audit staff the balance of the data described above, we request that the deadline for submission be extended one month, or until September 11, 1979. Your assistance and cooperation would be appreciated and we look forward to receiving your reply. 10 Ross L. Whealton Executive Director RLW/pah Enclosures  $\Box$ 6

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David Al Keene, Esq.

Bashington, D (

Hon. Paul Laxalt

EXECUTIVE DIRECTOR Ross L. Whealton

# AThe American Conservative Union 316 Pennsylvania Ave., S.E. Washington, DC 20003 (202) 546-6558

Mr. Robert J. Costa
Assistant Staff Director
for the Audit Division
Federal Election Commission
1325 K Street, N. W.
Washington, D. C. 20463

Dear Mr. Costa:

We are writing as a follow up to our letter of August 10, 1979. By this letter, we are reporting on the status of the further efforts made by American Conservative Union to comply with the recommendations made by the Audit staff resulting from the audit of American Conservative Union for the period January 1, 1977 through March 31, 1977, as conveyed in your letter of July 11, 1979.

September 11, 1979

The Audit staff recommended that records relative to 93 contributions each in excess of or aggregating in excess of \$100 be provided for review. Employees of the American Conservative Union have continued to search the records in storage, but have been unsuccessful in locating the requested materials. Would it be acceptable if the American Conservative Union write to the parties in question for the necessary information to reconstruct the records requested by the Audit staff? In the mean time the search will continue.

The Audit staff also recommended that copies of certain receipted deposit tickets, or a copy of a deposit ticket and bank statement, be produced relative to certain Toans. Please find the documentation provided by Union First National Bank upon our request of the information. The original accounting sheets for these loans are among the items which we have still failed to locate in our repeated searches of our historical records.

The next recommendation was that American Conservative Union provide the Audit staff with copies of the supporting documentation received relative to certain undocumented expenditures. Enclosed herewith are the original copies of the additional responses received after the date of our letter of August 10, 1979. This should complete the requested materials and information.

With respect to the letters sent to each of those 35 contributors who contributed in excess of \$100, herewith enclosed are the original copies of all the responses received to date. Additional responses

September 11, 1979 Page Two received after the date of this letter, if any, will be sent to you. You, of course, have the recommended amendments to its report on file. American Conservative Union will continue in its efforts to comply with the recommendations of the Audit staff, and will continue to submit material on a regular basis, as it becomes available. Ross L. Executive Director RLW/weg **Enclosures** C O  $\subset$ 

attackment III August 13, 1979 Mrs. Marian Cuomo Union First National Bank 740-15th Street, N. W. Washington, D. C. 20005 Certified # P09 4913134 Dear Mrs. Cuomo:  $\infty$ At the present time the American Conservative Union is undergoing an audit. Our extensive searches of the American Conservative Union's storage areas for the necessary records has proved fruitless. The American Conservative Union had a checking account with Union First National Bank during the time period covered by the audit. Our account number was 026101-O 7. I would like to request a photostatic copy of the American Conservative Union's statements for April, May, and June of 1976. Also any deposit slips for \$5000.00 or more during the same period will be required. A copy of the Dacember of 1976 statement will be necessary, as well as a copy of all deposit slips for \$1000.00 or more. The American Conservative Union will pay for any expenses incurred by Union First National Bank in dealing with this matter. 0 ڎ Sincerely, Ross L. Thealton Executive Director RLM/weg

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# **FLUERAL ELECTION COMMISSION**

1125 K STREET N.W. WASHINGTON, D.C., 20463

THIS IS THE BEGINNING OF MUR # 1071

Date Filmed 5/16/80 Camera No. --- 2

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