

By Office of the Commission Secretary at 8:08 am, Jun 29, 2022



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

# SENSITIVE

June 29, 2022

# MEMORANDUM

- THROUGH: Alec Palmer AP by KAH Staff Director
- FROM: Patricia C. Orrock *PCO* Chief Compliance Officer

Debbie Chacona DC Assistant Staff Director Reports Analysis Division

- BY: Kristin D. Roser/Ben Holly Reports Analysis Division Compliance Branch
- SUBJECT: Reason To Believe Recommendation 2022 12-Day Pre-Primary Report (Georgia) for the Administrative Fine Program

Attached is a list of a political committee and its treasurer who failed to timely file the 2022 12-Day Pre-Primary Report for the Georgia Primary Election in accordance with 52 U.S.C. § 30104(a). The 12-Day Pre-Primary Report was due on May 12, 2022 and the Primary Election was held on May 24, 2022.

The committee listed on the attached RTB Circulation Report failed to file the election sensitive report by the required due date. Election sensitive reports filed more than four days prior to the election are considered late, and reports not filed more than four days prior to the election are considered not filed. In accordance with the schedule of civil money penalties for reports at 11 CFR § 111.43, the committee should be assessed the civil money penalty highlighted on the attached circulation report.

# Recommendation

- 1. Find reason to believe that the political committee and its treasurer, in their official capacity, listed on the RTB Circulation Report violated 52 U.S.C. § 30104(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the RTB Circulation Report.
- 2. Send the appropriate letter.

6/28/2022 12:18 PM

# Federal Election Commission Reason to Believe Circulation Report 2022 PRE-PRIMARY Election Sensitive 05/12/2022 AUTH (GA)

AF#	Committee ID	Committee Name	Candidate Name	Treasurer	Threshold	PV	Receipt Date	Days Late	LOA	RTB Penalty
4331	C00796763	FRIENDS OF MARK BAKER	MARK BAKER	O'LILLIAN BAKER	\$258,365	0		Not Filed	\$258,365 (est)	\$14,306

# BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of	)	
Reason To Believe Recommendation - 2022	)	
12-Day Pre-Primary Report (Georgia) for	)	
the Administrative Fine Program:	)	
FRIENDS OF MARK BAKER, and	)	AF# 4331
BAKER, O'LILLIAN as treasurer;	)	

# CERTIFICATION

I, Laura E. Sinram, Acting Secretary and Clerk of the Federal Election

Commission, do hereby certify that on June 30, 2022 the Commission took the

following actions on the Reason To Believe Recommendation - 2022 12-Day Pre-

Primary Report (Georgia) for the Administrative Fine Program, as recommended in

the Reports Analysis Division's Memorandum dated June 29, 2022, on the following

committee:

AF#4331 Decided by a vote of 4-0 to: (1) find reason to believe that FRIENDS OF MARK BAKER, and BAKER, O'LILLIAN in their official capacity as treasurer, violated 52 U.S.C. § 30104(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Broussard, Cooksey, Dickerson, and Weintraub voted affirmatively for the decision. Commissioners Trainor and Walther did not vote.



Attest: Laura e Sinram

Digitally signed by Laura e Sinram Date: 2022.07.01 09:25:48 -04'00'

Laura E. Sinram Acting Secretary and Clerk of the Commission



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

July 1, 2022

AF

O'Lillian Baker, in official capacity as Treasurer Friends of Mark Baker 7235 Boulder Pass Union City, GA 30291

C00796763 AF#: 4331

Dear O'Lillian Baker,

The Federal Election Campaign Act of 1971, as amended ("the Act"), requires that your committee file a 12-Day Pre-Primary Report of Receipts and Disbursements in any calendar year during which there is a regularly scheduled election for which the candidate is seeking election or nomination for election. This report, covering the period April 1, 2022 through May 4, 2022, shall be filed no later than May 12, 2022. 52 U.S.C. § 30104(a). Because records at the Commission indicate that you did not file this report prior to four (4) days before the election, the report is considered not filed for the purpose of calculating the civil money penalty. You should file the report if you have not already done so.

The Act permits the FEC to impose civil money penalties for violations of the reporting requirements of 52 U.S.C. § 30104(a). 52 U.S.C. § 30109g(a)(4). On June 30, 2022, the FEC found that there is reason to believe ("RTB") that Friends of Mark Baker and you, in your official capacity as treasurer, violated 52 U.S.C. § 30104(a) by failing to file timely this report on or before May 12, 2022. Based on the FEC's schedules of civil money penalties at 11 C.F.R. § 111.43, the amount of your civil money penalty calculated at the RTB stage is \$14,306. Please see the attached copy of the Commission's administrative fine regulations at 11 C.F.R. §§ 111.30-111.55. Attachment 1. The Commission's website contains further information about how the administrative fine program works and how the fines are calculated. *See* <u>https://www.fec.gov/af/pay.shtml</u> 11 C.F.R. § 111.34. Your payment of \$14,306 is due within forty (40) days of the finding, or by August 9, 2022, and is based on these factors:

Sensitivity of Report: Election Sensitive Level of Activity: \$258,365 Number of Days Late: Not Filed Number of Previous Civil Money Penalties Assessed: 0

At this juncture, the following courses of action are available to you:

Page 2 of 5

## 1. If You Choose to Challenge the RTB Finding and/or Civil Money Penalty

If you should decide to challenge the RTB finding and/or calculated civil money penalty, you must submit a written response to the FEC's Office of Administrative Review. Your response must include the AF# (found at the top of page 1 under your committee's identification number) and be received within forty (40) days of the Commission's RTB finding, or August 9, 2022. 11 C.F.R. § 111.35(a). Your written response must include the reason(s) why you are challenging the RTB finding and/or calculated civil money penalty and must include the factual basis supporting the reason(s) and supporting documentation. The FEC strongly encourages that documents be submitted in the form of affidavits or declarations. 11 C.F.R. § 111.36(c).

Please note, all challenges to an RTB finding and/or calculated civil money penalty PDF should he converted to (Portable Document Format) and emailed to administrativefines@fec.gov. The Commission use of encourages the electronic signatures on electronically submitted documents, but scanned copies of ink signatures will be accepted. Electronically submitted challenges will be deemed received on the date they are electronically received by staff.

The FEC will only consider challenges that are based on at least one of three grounds: (1) a factual error in the RTB finding; (2) miscalculation of the calculated civil money penalty by the FEC; or (3) your demonstrated use of best efforts to file in a timely manner when prevented from doing so by reasonably unforeseen circumstances that were beyond your control. 11 C.F.R. § 111.35(b). For a challenge to be considered on the basis of best efforts, you must have filed the required report no later than 24 hours after the end of these reasonably unforeseen circumstances. Id. Examples of circumstances that will be considered reasonably unforeseen and beyond your control include, but are not limited to: (1) a failure of Commission computers or Commission-provided software despite your seeking technical assistance from Commission personnel and resources; (2) a widespread disruption of information transmissions over the Internet that is not caused by a failure of the Commission's or your computer systems or Internet service provider; and (3) severe weather or other disaster-related incident. 11 C.F.R. § 111.35(c). Examples of circumstances that will not be considered reasonably unforeseen and beyond your control include, but are not limited to: (1) negligence; (2) delays caused by vendors or contractors; (3) treasurer and staff illness, inexperience or unavailability; (4) committee computer, software, or Internet service provider failures; (5) failure to know filing dates; and (6) failure to use filing software properly. 11 C.F.R. § 111.35(d).

The "failure to raise an argument in a timely fashion during the administrative process shall be deemed a waiver" of your right to present such argument in a petition to the U.S. District Court under 52 U.S.C. § 30109. 11 C.F.R. § 111.38.

Page 3 of 5

If you intend to be represented by counsel, please advise the Office of Administrative Review. You should provide, in writing, the name, address, and telephone number of your counsel and authorize counsel to receive notifications and communications relating to this challenge and imposition of the calculated civil money penalty.

# 2. If You Choose Not to Pay the Civil Money Penalty and Not to Submit a Challenge

If you do not pay the calculated civil money penalty and do not submit a written response, the FEC will assume that the preceding factual allegations are true and make a final determination that Friends of Mark Baker and you, in your official capacity as treasurer, violated 52 U.S.C. § 30104(a) and assess a civil money penalty.

Unpaid civil money penalties assessed through the Administrative Fine regulations will be subject to the Debt Collection Act of 1982 ("DCA"), as amended by the Debt Collection Improvement Act of 1996, 31 U.S.C. § 3701, *et seq.* The FEC may take any and all appropriate action authorized and required by the DCA, as amended, including transfer to the U.S. Department of the Treasury for collection. 11 C.F.R. § 111.51(a)(2).

## **3. If You Choose to Pay the Civil Money Penalty**

If you should decide to pay the calculated civil money penalty, follow the payment instructions on page 4 of this letter. Upon receipt of your payment, the FEC will send you a final determination letter.

## NOTICE REGARDING PARTIAL PAYMENTS AND SETTLEMENT OFFERS

### 4. Partial Payments

If you make a payment in an amount less than the calculated civil money penalty, the amount of your partial payment will be credited towards the full civil money penalty that the Commission assesses upon making a final determination.

### 5. Settlement Offers

Any offer to settle or compromise a debt owed to the Commission, including making a payment in an amount less than the calculated civil money penalty assessed or any restrictive endorsements contained on your check or money order or proposed in correspondence transmitted with your check or money order, will be rejected. Acceptance and deposit or cashing of such a restricted payment does not constitute acceptance of the settlement offer. Payments containing restrictive endorsements will be deposited and treated as a partial payment towards the civil money penalty that the Commission assesses upon making a final determination. All unpaid civil money penalty amounts remaining will be subject to the debt collection procedures set forth in Section

Page 4 of 5

2, above.

This matter was generated based on information ascertained by the FEC in the normal course of carrying out its supervisory responsibilities. 52 U.S.C. § 30109(a)(2). Unless you notify the FEC in writing that you wish the matter to be made public, it will remain confidential in accordance with 52 U.S.C. § 30109(a)(4)(B) and 30109(a)(12)(A) until it is placed on the public record at the conclusion of this matter in accordance with 11 C.F.R. § 111.42.

As noted earlier, you may obtain additional information on the FEC's administrative fine program, including the final regulations, on the FEC's website at https://www.fec.gov/af/pay.shtml If you have questions regarding the payment of the calculated civil money penalty, please contact Ben Holly in the Reports Analysis Division at our toll-free number (800) 424-9530 (at the prompt press 5) or (202) 694-1130. If you have questions regarding the submission of a challenge, please contact the Office of Administrative Review at our toll-free number (800) 424-9530 (press 0, then ext. 1158) or (202) 694-1158.

On behalf of the Commission,

112

Allen J. Dickerson Chairman

## ADMINISTRATIVE FINE PAYMENT INSTRUCTIONS

In accordance with the schedule of penalties at 11 C.F.R. § 111.43, the amount of your civil money penalty calculated at RTB is \$14,306 for the Pre-Primary Report.

You may remit payment by ACH withdrawal from your bank account, or by debit or credit card through Pay.gov, the federal government's secure portal for online collections. Visit www.fec.gov/af/pay.shtml to be directed to Pay.gov's Administrative Fine Program Payment form. Please use the details below to complete the required fields. For additional payment options, please contact Ben Holly in the Reports Analysis Division at our toll-free number (800) 424-9530 (at the prompt press 5) or (202) 694-1130.

COMMITTEE NAME: Friends of Mark Baker

FEC ID#: C00796763

# FRIENDS OF MARK BAKER

Page 5 of 5

AF#: 4331

PAYMENT DUE DATE: August 9, 2022

PAYMENT AMOUNT DUE: \$14,306

# RECEIVED

By Office of the Commission Secretary at 11:47 am, Nov 09, 2022



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463 SENSITIVE

November 9, 2022

# MEMORANDUM

BY:

THROUGH: Alec Palmer APStaff Director

FROM: Patricia C. Orrock  $\mathcal{DC}$  for PCO Chief Compliance Officer

> Debbie Chacona DC Assistant Staff Director Reports Analysis Division KDC Kristin D. Roser/Ben Holly Reports Analysis Division

Compliance Branch

SUBJECT: Administrative Fine Program – Final Determination Recommendation for the 2022 12-Day Pre-Primary Report (Georgia)

Attached is a list identifying a political committee and its treasurer against which the Commission has found reason to believe (RTB) and assessed a proposed civil money penalty calculated at RTB for failure to file or failure to timely file the 2022 12-Day Pre-Primary Report. The committee has not paid the civil money penalty requested at RTB and has been given at least forty (40) days from the date of the Commission's RTB finding to remit payment.

In accordance with 11 CFR § 111.40, the Commission shall send a final determination notice to the respondent that has not paid the civil money penalty.

For your information the committee disclosed a level of activity after the RTB finding which would result in a lowered civil money penalty. An overview has been provided below.

Friends of Mark Baker (AF 4331) filed the 2022 12-Day Pre-Primary Report after the RTB finding and disclosed an actual level of activity which would result in a lowered civil money penalty than that assessed at RTB. The committee disclosed total receipts and disbursements of \$31,758 (previously estimated to be \$258,365), thus the fine would be lowered from \$14,306 to \$2,093.

# **RAD Recommendation**

- (1) Make a final determination that the political committee and its treasurer, in their official capacity, listed on the attached report violated 52 U.S.C. § 30104(a) and assess the final civil money penalty so indicated.
- (2) Send the appropriate letter.

# Federal Election Commission FD Circulation Report Fine Not Paid 2022 PRE-PRIMARY Election Sensitive 05/12/2022 AUTH (GA)

AF#	Committee Name	Candidate Name	Committee ID	Treasurer	Receipt Date	Days Late	LOA	PV	RTB Date	RTB Penalty	Days Since RTB	FD Penalty
4331	FRIENDS OF MARK BAKER	MARK BAKER	C00796763	O'LILLIAN BAKER	07/26/2022	*Not Filed	\$31,758	0	06/30/2022	\$14,306	132	\$2,093

\* The committee did not file their report prior to four (4) days before the primary election; therefore, per 11 C.F.R. 111.43(e), the report is considered to be not filed.

# BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of	)	
	)	AF 4331
Administrative Fine Program – Final	)	
Determination Recommendation for the	)	
2022 12 Day Pre-Primary (Georgia)	)	

# **CERTIFICATION**

I, Vicktoria J. Allen, Acting Deputy Secretary of the Federal Election

Commission, do hereby certify that on November 14, 2022, the Commission

decided by a vote of 6-0 to take the following actions in AF 4331:

- Make a final determination that Friends of Mark Baker and O'Lillian Baker in their official capacity as treasurer, violated 52 U.S.C. § 30104(a) and assess a \$2,093 civil money penalty.
- 2. Send the appropriate letter.

Commissioners Broussard, Cooksey, Dickerson, Lindenbaum, Trainor, and

Weintraub voted affirmatively for the decision.



Attest:

Vicktoria J Allen Digitally signed by Vicktoria J Allen Date: 2022.11.16 16:17:54 -05'00'

Vicktoria J. Allen Acting Deputy Secretary of the Commission



FEDERAL ELECTION COMMISSION WASHINGTON, D.C. 20463

November 17, 2022

AF

O'Lillian Baker, in official capacity as Treasurer Friends of Mark Baker 7235 Boulder Pass Union City, GA 30291

C00796763 AF#: 4331

Dear O'Lillian Baker,

On June 30, 2022, the Federal Election Commission ("the Commission") found reason to believe ("RTB") that Friends of Mark Baker and you, in your official capacity as treasurer, violated 52 U.S.C. § 30104(a) for filing late or failing to file the 2022 Pre-Primary Report. By letter dated July 1, 2022, the Commission notified you of the RTB finding and the preliminary civil money penalty calculated at the RTB stage to be \$14,306, in accordance with the schedule of penalties at 11 C.F.R. § 111.43. Within forty (40) days of the FEC's RTB finding, you, in your official capacity as treasurer, were required to either transmit payment of the calculated civil money penalty or submit a written response challenging either the RTB finding or the calculated civil money penalty.

The FEC did not receive payment of the calculated civil money penalty or a written response within the time permitted. Since that time, the amount of the civil money penalty has been changed to reflect the level of activity of the Pre-Primary Report. The FEC made a final determination on November 14, 2022 that Friends of Mark Baker and you, in your official capacity as treasurer, violated 52 U.S.C. § 30104(a) and assessed a civil money penalty in the amount of \$2,093, in accordance with 11 C.F.R. § 111.43. The civil money penalty is based on these factors:

Election Sensitivity of Report: Election Sensitive Level of Activity: \$31,758 Number of Days Late: Not Filed (reports not filed prior to four (4) days before the Primary Election held on May 24, 2022 are considered not filed for the purposes of calculating the penalty) Number of Previous Civil Money Penalties Assessed: 0

At this juncture, the following courses of action are available to you:

# 1. If You Choose to Appeal the Final Determination and/or Civil Money Penalty

If you choose to appeal the final determination, you should submit a written

Page 2 of 4

petition, within thirty (30) days of receipt of this letter, to the U.S. District Court for the district in which the committee or you reside or transact business, requesting that the final determination be modified or set aside. *See* 52 U.S.C. § 30109(a)(4)(C)(iii). Your failure to raise an argument in a timely fashion during the administrative process shall be deemed a waiver of the respondent's right to present such argument in a petition to the district court under 52 U.S.C. § 30109. 11 C.F.R. § 111.38.

#### 2. If You Choose Not to Pay the Civil Money Penalty and Not to Appeal

Unpaid civil money penalties assessed through the Administrative Fine regulations will be subject to the Debt Collection Act of 1982 ("DCA"), as amended by the Debt Collection Improvement Act of 1996 ("DCIA"), 31 U.S.C. § 3701, *et seq.* If you do not pay this debt within thirty (30) days (or file a written petition to a federal district court - see below), the Commission will transfer the debt to the U.S. Department of the Treasury ("Treasury") for collection. Within five (5) days of the transfer to Treasury, Treasury will contact you to request payment. Treasury currently charges a fee of 30% of the civil money penalty amount for its collection services. If the age of the debt is greater than or equal to two years old, Treasury will charge a fee of 32% of the civil money penalty that you owe. Should Treasury's attempts fail, Treasury will refer the debt to a private collection agency ("PCA"). If the debt remains unpaid, Treasury may recommend that the Commission refer the matter to the Department of Justice for litigation.

Actions which may be taken to enforce recovery of a delinquent debt by Treasury may also include: (1) offset of any payments, which the debtor is due, including tax refunds and salary; (2) referral of the debt to agency counsel for litigation; (3) reporting of the debt to a credit bureau; (4) administrative wage garnishment; and (5) reporting of the debt, if discharged, to the IRS as potential taxable income. In addition, under the provisions of DCIA and other statutes applicable to the FEC, the debtor may be subject to the assessment of other statutory interest, penalties, and administrative costs.

In accordance with the DCIA, at your request, the agency will offer you the opportunity to inspect and copy records relating to the debt, the opportunity for a review of the debt, and the opportunity to enter into a written repayment agreement.

## 3. If You Choose to Pay the Civil Money Penalty

If you should decide to pay the civil money penalty, follow the payment instructions on page 4 of this letter. You should make payment within thirty (30) days of receipt of this letter.

#### NOTICE REGARDING PARTIAL PAYMENTS AND SETTLEMENT OFFERS

Page 3 of 4

## 4. Partial Payments

If you make a payment in an amount less than the civil money penalty, the amount of your partial payment will be credited towards the full civil money penalty that the Commission assessed upon making a final determination.

### 5. Settlement Offers

Any offer to settle or compromise a debt owed to the Commission, including a payment in an amount less than the civil money penalty assessed or any restrictive endorsements contained on your check or money order or proposed in correspondence transmitted with your check or money order, will be rejected. Acceptance and deposit or cashing of such a restricted payment does not constitute acceptance of the settlement offer. Payments containing restrictive endorsements will be deposited and treated as a partial payment towards the civil money penalty that the Commission assessed upon making a final determination. All unpaid civil money penalty amounts remaining will be subject to the debt collection procedures set forth in Section 2, above.

The confidentiality provisions at 52 U.S.C. § 30109(a)(12) no longer apply and this matter is now public. Pursuant to 11 C.F.R. §§ 111.42(b) and 111.20(c), the file will be placed on the public record within thirty (30) days from the date of this notification.

If you have any questions regarding the payment of the civil money penalty, please contact Ben Holly at Federal Election Commission, 1050 First St., NE, Washington, DC 20002, or our toll-free number (800) 424-9530 (at the prompt, press 5) or (202) 694-1130.

On behalf of the Commission,

alla Alal

Allen J. Dickerson Chairman

# ADMINISTRATIVE FINE PAYMENT INSTRUCTIONS

In accordance with the schedule of penalties at 11 C.F.R. § 111.43, the civil money penalty is \$2,093 for the 2022 Pre-Primary Report. The payment is due within 30 days of receipt of this letter.

You may remit payment by ACH withdrawal from your bank account, or by debit or credit card through Pay.gov, the federal government's secure portal for online collections. Visit www.fec.gov/af/pay.shtml to be directed to Pay.gov's Administrative

Page 4 of 4

Fine Program Payment form. Please use the details below to complete the required fields. For additional payment options, please contact Ben Holly in the Reports Analysis Division at our toll-free number (800) 424-9530 (at the prompt press 5) or (202) 694-1130.

COMMITTEE NAME: Friends of Mark Baker

FEC ID#: C00796763

AF#: 4331

PAYMENT AMOUNT DUE: \$2,093