



FEDERAL ELECTION COMMISSION
Washington DC 20463

THIS IS THE BEGINNING OF ADMINISTRATIVE FINE CASE # 1916

DATE SCANNED 9/3/09

SCANNER NO. 2

SCAN OPERATOR EES

29092641625



FEDERAL ELECTION COMMISSION
WASHINGTON, D C 20463

SENSITIVE

December 16, 2008

MEMORANDUM

TO: THE COMMISSION

THROUGH: JOSEPH F. STOLTZ *JFS*
ACTING STAFF DIRECTOR

FROM: JOHN D. GIBSON *JDG*
CHIEF COMPLIANCE OFFICER

PATRICIA CARMONA *PC*
ASSISTANT STAFF DIRECTOR
REPORTS ANALYSIS DIVISION

BY: ^{*rus*} NATALIYA IOFFE/^{*RM*} RHIANNON MAGRUDER/CHRIS RITCHEE
COMPLIANCE BRANCH

SUBJECT: REASON TO BELIEVE RECOMMENDATION -- 2008 OCTOBER
QUARTERLY REPORT (NON-ELECTION SENSITIVE) FOR THE
ADMINISTRATIVE FINE PROGRAM

2008 DEC 16 2:02 PM

RECEIVED
GENERAL COUNSEL
DEC 16 2008

Attached is a list of political committees and their treasurers who failed to file the 2008 October Quarterly Report in accordance with 2 U.S.C. 434(a). The October Quarterly Report was due on October 15, 2008.

The committees listed in the attached RTB Circulation Report either failed to file the report, filed the report more than five (5) days after the due date, or filed the report more than thirty (30) days after the due date (considered a non-filed report). In accordance with the schedule of civil money penalties for reports at 11 CFR 111.43, these committees should be assessed the civil money penalties highlighted on the attached circulation report.

Recommendation

1. Find reason to believe that the political committees and their treasurers listed on the RTB Circulation Report violated 2 U.S.C. 434(a) and make a preliminary determination that the civil money penalties would be the amounts indicated on the RTB Circulation Report.
2. Send the appropriate letters.

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Federal Election Commission
 Reason to Believe Circulation Report
 2008 OCTOBER QUARTERLY Not Election Sensitive 10/15/2008 H_S_P_UNAUTH

AF#	Committee ID	Committee Name	Candidate Name	Treasurer	Threshold	PV	Receipt Date	Days Late	LOA	RTB Penalty
-----	--------------	----------------	----------------	-----------	-----------	----	--------------	-----------	-----	-------------

1912	C00436790	BOB OLSON FOR U S SENATE	OLSON, ROBERT A.	LEE CONNERTON	\$158,365	0		Not Filed	\$31,273 (est)	\$900
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1916	C00433813	EILEEN DONOGHUE FOR CONGRESS COMMITTEE	DONOGHUE, EILEEN	TIMOTHY J. SULLIVAN	\$1,660,423	0		Not Filed	\$240,060 (est)	\$6,500
1917	C00448423	GREG SOWARDS FOR CONGRESS LLC	SOWARDS, GREGORY EDDIE	KIMBALL HAKES	\$628,017	0		Not Filed	\$209,339 (est)	\$6,500
1918	C00445775	JOE PENNACCHIO FOR U S SENATE	PENNACCHIO, JOSEPH	ALAN ZAKIN	\$853,114	0	10/23/2008	8	\$19,315	\$140

1920	C00444644	KOPPLIN FOR CONGRESS	KOPPLIN, ANDREW DAVID	RALPH J. STEPHENS	\$682,097	1	10/30/2008	15	\$8	\$125
1921	C00444406	OGONOWSKI FOR SENATE	OGONOWSKI, JAMES	KATHLEON HAAS OGONOWSKI	\$1,106,035	0	11/13/2008	29	\$3,913	\$170

AF#	Committee ID	Committee Name	Candidate Name	Treasurer	Threshold	PV	Receipt Date	Days Late	LOA	RTB Penalty
1922	C00443558	SABRIN FOR SENATE	SABRIN, MURRAY	CHRISTOPHER R. WHALEN, CPA	\$1,315,150	0	11/19/2008	Not Filed	\$12,887	\$500
1923	C00443465	SEAN O'KANE FOR US CONGRESS COMMITTEE	O'KANE, SEAN THOMAS	WILLIAM J. SAMMON	\$231,618	1		Not Filed	\$1,000	\$312
1924	C00414821	STEVE RATHJE FOR US SENATE	RATHJE, STEVE	KENNETH R. KOLEK	\$210,598	0		Not Filed	\$30,085 (est)	\$900

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)
)
Reason To Believe Recommendation - 2008)
October Quarterly Report (Non-Election)
Sensitive) for The Administrative Fine)
Program:)
OGONOWSKI FOR SENATE, and) AF# 1921
KATHLEON IIAAS OGONOWSKI as)
treasurer;)
KOPPLIN FOR CONGRESS, and RALPH) AF# 1920
J STEPHENS as treasurer;)
JOE PENNACCHIO FOR U S SENATE,) AF# 1918
and ALAN ZAKIN as treasurer;)

BOB OLSON FOR U S SENATE, and LEE) AF# 1912
CONNERTON as treasurer:)

EILEEN DONOGHUE FOR CONGRESS) AF# 1916
COMMITTEE, and TIMOTHY J)
SULLIVAN as treasurer;)
GREG SOWARDS FOR CONGRESS) AF# 1917
LLC, and KIMBALL HAKES as treasurer;)

SABRIN FOR SENATE, and) AF# 1922
CHRISTOPHER R WHALEN CPA as)
treasurer;)

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SEAN O'KANE FOR US CONGRESS) AF# 1923
COMMITTEE, and WILLIAM J)
SAMMON as treasurer;)
STEVE RATHJE FOR US SENATE, and) AF# 1924
KENNETH R KOLEK as treasurer;)

CERTIFICATION

I, Mary W. Dove, Secretary of the Federal Election Commission, do hereby certify that on December 18, 2008 the Commission took the following actions on the Reason To Believe Recommendation - 2008 October Quarterly Report (Non-Election Sensitive) for The Administrative Fine Program as recommended in the Reports Analysis Division's Memorandum dated December 16, 2008, on the following committees:

AF#1921 Decided by a vote of 6-0 to: (1) find reason to believe that OGONOWSKI FOR SENATE, and KATHLEON HAAS OGONOWSKI as treasurer violated 2 U.S.C. 434(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Bauerly, Hunter, McGahn II, Petersen, Walther, and Weintraub voted affirmatively for the decision.

AF#1920 Decided by a vote of 6-0 to: (1) find reason to believe that KOPPLIN FOR CONGRESS, and RALPH J STEPHENS as treasurer violated 2 U.S.C. 434(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Bauerly, Hunter, McGahn II, Petersen, Walther, and Weintraub voted affirmatively for the decision.

AF#1918 Decided by a vote of 6-0 to: (1) find reason to believe that JOE PENNACCHIO FOR U S SENATE, and ALAN ZAKIN as treasurer violated 2 U.S.C. 434(a) and make a preliminary determination that the civil moncy penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Bauerly, Hunter, McGahn II, Petersen, Walther, and Weintraub voted affirmatively for the decision.

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AF#1912 Decided by a vote of 6-0 to: (1) find reason to believe that BOB OLSON FOR U S SENATE, and LEE CONNERTON as treasurer violated 2 U.S.C. 434(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Bauerly, Hunter, McGahn II, Petersen, Walther, and Weintraub voted affirmatively for the decision.

AF#1916 Decided by a vote of 6-0 to: (1) find reason to believe that EILEEN DONOGHUE FOR CONGRESS COMMITTEE, and TIMOTHY J SULLIVAN as treasurer violated 2 U.S.C. 434(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Bauerly, Hunter, McGahn II, Petersen, Walther, and Weintraub voted affirmatively for the decision.

AF#1917 Decided by a vote of 6-0 to: (1) find reason to believe that GREG SOWARDS FOR CONGRESS LLC, and KIMBALL HAKES as treasurer violated 2 U.S.C. 434(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Bauerly, Hunter, McGahn II, Petersen, Walther, and Weintraub voted affirmatively for the decision.

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AF#1922 Decided by a vote of 6-0 to: (1) find reason to believe that SABRIN FOR SENATE, and CHRISTOPHER R WHALEN CPA as treasurer violated 2 U.S.C. 434(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Bauerly, Hunter, McGahn II, Petersen, Walther, and Weintraub voted affirmatively for the decision.

AF#1923 Decided by a vote of 6-0 to: (1) find reason to believe that SEAN O'KANE FOR US CONGRESS COMMITTEE, and WILLIAM J SAMMON as treasurer violated 2 U.S.C. 434(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Bauerly, Hunter, McGahn II, Petersen, Walther, and Weintraub voted affirmatively for the decision.

AF#1924 Decided by a vote of 6-0 to: (1) find reason to believe that STEVE RATHJE FOR US SENATE, and KENNETH R KOLEK as treasurer violated 2 U.S.C. 434(a) and make a preliminary determination that the civil money penalty would be the amount indicated on the report; (2) send the appropriate letter. Commissioners Bauerly, Hunter, McGahn II, Petersen, Walther, and Weintraub voted affirmatively for the decision.

Attest:

December 23, 2008
Date

for *Mary W. Dove*
Mary W. Dove
Secretary of the Commission

29092641632



FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

December 22, 2008

Timothy J. Sullivan
Eileen Donoghue for Congress Committee
257 Andover Street
Lowell, MA 01852

C00433813
AF#: 1916

Dear Timothy J. Sullivan:

The Federal Election Campaign Act of 1971, as amended ("the Act"), requires that your committee file an October Quarterly Report of Receipts and Disbursements every calendar year. This report, covering the period through September 30th, shall be filed no later than October 15th. 2 U.S.C. 434(a). Records at the Federal Election Commission ("FEC") indicate that this report was not filed within thirty (30) days of the due date. You should file this report if you have not already done so.

The Act was further amended in 1999 to permit the FEC to impose civil money penalties for violations of the reporting requirements of 2 U.S.C. 434(a). 2 U.S.C. 437g(a)(4). On 12/18/2008, the FEC found that there is reason to believe ("RTB") that Eileen Donoghue for Congress Committee and you, as treasurer, violated 2 U.S.C. 434(a) by failing to file timely this report on or before October 15th. Based on the FEC's schedules of civil money penalties at 11 C.F.R. 111.43, the amount of your civil money penalty calculated at the RTB stage is \$6,500. It is due by 1/27/2009 and is based on these factors:

Election Sensitivity of Report: Not Election Sensitive
Level of Activity: \$240,060
Number of Days Late: Not Filed
Number of Previous Civil Money Penalties Assessed: 0

To Pay the Calculated Civil Money Penalty

To pay the calculated civil money penalty, send the enclosed remittance and your payment to the FEC at the address on page 4. Upon receipt of your payment, the FEC will send you a final determination letter.

To Challenge the RTB Finding and/or Calculated Civil Money Penalty

To challenge the RTB finding and/or calculated civil money penalty, you must submit a written response, including the AF# found on page one, to the FEC's Office of Administrative Review, 999 E Street, NW, Washington, DC 20463. Your response must be received by

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1/27/2009. Your written response must include the reason(s) why you are challenging the RTB finding and/or calculated civil money penalty. The FEC will only consider challenges that are based on a factual error in the RTB finding; miscalculation of the calculated civil money penalty by the FEC; or your demonstrated use of best efforts to file in a timely manner when prevented from doing so by reasonably unforeseen circumstances that were beyond your control. In order for a challenge to be considered on the basis of best efforts, you must have filed the required report no later than 24 hours after the end of these reasonably unforeseen circumstances. Examples of circumstances that will be considered reasonably unforeseen and beyond your control include, but are not limited to, a failure of Commission computers or Commission-provided software despite you seeking technical assistance from Commission personnel and resources; a widespread disruption of information transmissions over the Internet that is not caused by the Commission's or your computer systems or Internet service provider; and severe weather or other disaster-related incident. **Examples of circumstances that will not be considered reasonably unforeseen and beyond your control include, but are not limited to, negligence; delays caused by vendors or contractors; treasurer and staff illness, inexperience or unavailability; committee computer, software, or internet service provider failures; failure to know filing dates; and failure to use filing software properly.** Your response must include the factual basis supporting the reason(s) and supporting documentation. The FEC strongly encourages that documents be submitted in the form of affidavits or declarations. 11 C.F.R. 111.35.

Your failure to raise an argument in a timely fashion during the administrative process shall be deemed a waiver of your right to present such argument in a petition to the district court under 2 U.S.C. 437g. 11 C.F.R. 111.38.

If you intend to be represented by counsel, please advise the Office of Administrative Review. You should provide, in writing, the name, address and telephone number of your counsel and authorize counsel to receive notifications and communications relating to this challenge and imposition of the calculated civil money penalty.

If You Do Not Pay the Calculated Civil Money Penalty or Submit a Challenge

If you do not pay the calculated civil money penalty or submit a written response, the FEC will assume that the preceding factual allegations are true and make a final determination that Eileen Donoghue for Congress Committee and you, as treasurer, violated 2 U.S.C. 434(a) and assess a civil money penalty.

Unpaid civil money penalties assessed through the Administrative Fine regulations will be subject to the Debt Collection Act of 1982 ("DCA") as amended by the Debt Collection Improvement Act of 1996, 31 U.S.C. 3701 et seq. The FEC may take any and all appropriate action authorized and required by the DCA, as amended, including transfer to the U.S. Department of the Treasury for collection. 11 C.F.R. 111.45.

This matter was generated based on information ascertained by the FEC in the normal course of carrying out its supervisory responsibilities. 2 U.S.C. 437g(a)(2). It will remain confidential in accordance with 2 U.S.C. 437g(a)(4)(B) and 437g(a)(12)(A) until it is placed on

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the public record in accordance with 11 C.F.R. 111.42, unless you notify the FEC in writing that you wish the matter to be made public.

Additional information on the FEC's administrative fine program, including the final regulations, is located at the FEC's website at www.FEC.gov. If you have questions regarding the payment of the calculated civil money penalty, please contact Rhiannon Magruder in the Reports Analysis Division at our toll free number (800) 424-9530 (at the prompt press 5) or (202) 694-1130. If you have questions regarding the submission of a challenge, please contact the Office of Administrative Review at our toll free number (800) 424-9530 (press 0, then ext. 1660) or (202) 694-1660.

Sincerely,

A handwritten signature in black ink, appearing to read "DFM II", is written over a light gray rectangular background.

Donald F. McGahn II
Chairman

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ADMINISTRATIVE FINE REMITTANCE & PAYMENT INSTRUCTIONS

In accordance with the schedule of penalties at 11 C.F.R. 111.43, the amount of your civil money penalty calculated at RTB is \$6,500 for the 2008 October Quarterly Report.

Please mail this remittance with a check or money order made payable to the Federal Election Commission to the following address:

Federal Election Commission
P.O. Box 979058
St. Louis, MO 63197-9000

If you choose to send your remittance and payment by courier or overnight delivery, please use this address:

U.S. Bank - Government Lockbox
FEC #979058
1005 Convention Plaza
Attn: Government Lockbox, SL-MO-C2GL
St. Louis, MO 63101

The remittance and your payment are due by 1/27/2009. Upon receipt of your remittance and payment, the FEC will send you a final determination letter.

PAYMENTS BY PERSONAL CHECK

Personal checks will be converted into electronic funds transfers (EFTS). Your account will be electronically debited for the amount on your check, usually within 24 hours, and the debit will appear on your regular statement. We will destroy your original check and keep a copy of it. In case the EFT cannot be processed for technical reasons, you authorize us to process the copy in lieu of the original check. Should the EFT not be completed because of insufficient funds, we may try to make the transfer twice.

PLEASE DETACH AND RETURN THE PORTION BELOW WITH YOUR PAYMENT

FOR: Eileen Donoghue for Congress Committee

FEC ID#: C00433813

AF#: 1916

PAYMENT DUE DATE: 1/27/2009

PAYMENT AMOUNT DUE: \$6,500

29092641636

Eileen Donoghue For Congress Committee
257 Andover Street
Lowell, Massachusetts 01852
(617) 697-2246

RECEIVED
FEC CENTER
2009 JAN 29 11:10:51

January 26, 2009

VIA FEDERAL EXPRESS

Federal Election Commission
Office of Administrative Review
999 E Street, N.W.
Washington, DC 20463

RE: C00433813
AF#: 1916

Dear Sir/Madam:

Please be advised that the Eileen Donoghue for Congress Committee hereby challenges the RTB finding and/ or calculated civil money penalty which was set forth in your letter of December 22, 2008.

With regard to the penalty assessed, we specifically challenge the penalty based on the calculations used. For reasons stated below, the report in question, namely the October quarterly report has been filed. As evidenced by the report, the level of activity was not \$240,060.00, as set forth in your estimated calculation, but rather the amount of receipt was \$14,718.00 and the expenditure was \$500.00. Accordingly, the civil money penalty, if any, to be assessed is far less than the penalty assessed in your December 22, 2008 letter. Accordingly we specifically challenge the calculated civil money penalty.

We would also request whether or not any penalty should be assessed at all. By way of background, the Eileen Donoghue for Congress Committee was formed in connection with a special election for the 5th Congressional District in the Commonwealth of Massachusetts, special election primary, held in September, 2007. Following the primary election in September, 2007, when I was not successful, the committee began to wind down with an effort toward terminating the committee. During 2007 the committee utilized a software, on

2009 JAN 29 A 11:50

FEC OFFICE OF
ADMIN REVIEW

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line filing by NGP Software, Inc. By 2008, substantially all monies due and owing by the committee had been paid, with the exception of one disputed bill, which prevented the committee from filing a termination. In 2008 the committee had no staff, office, and the treasurer had relocated out of state.

In discussion with persons at the FEC in early 2008, we were advised that we would be able to file paper quarterly statements, since we did not expect to raise or spend more than \$50,000.00 during the calendar year of 2008. For the first and second quarters of 2008 we did file paper quarterly reports with the FEC (copies of which are enclosed herewith. In July, 2008 a small fundraiser was held with an effort to retire all outstanding debt. For the third quarter we were prepared to file a paper report, again as we had done for the first and second quarters of 2008. We subsequently were advised by individuals from the FEC that (a) we could not file a paper copy for the third quarter, but had to file electronically if we had previously filed electronically; and (b) that we had to file electronically for all three quarters for 2008. (It should be noted we no longer had an account with our software company, NGP Software, Inc.).

This matter remained unresolved.

I do not have the full names of each individual that either I, or a volunteer with my committee spoke with in early 2008, other than first names. However, on December 1, 2008 I do have a note that I spoke with one Andrew Krowski at the FEC telephone number (202) 694-1167. He advised me that we had to file electronically for all of 2008 and had to redo our paper reports that had been filed. He further advised me that we could file a paper report for the third quarter provided that we could (a) file the same by Monday, December 15, 2008 together with a final termination of the committee.

Following that conversation I attempted to resolve the one outstanding disputed debt, but despite best efforts, was unable to reach a resolution, and therefore was unable to file the report, together with the termination of the committee.

Thereafter after we began investigating the prospects to download the software for electronically filing from the FEC site, and attempting to rebuild the entire file in order to file the reports for 2008. While in that process I received the RTB letter dated December 22, 2008, and immediately upon receipt spoke with Rhiannon Magruder concerning the same.

We have since re-established a contract with NGP Software, Inc. in order to electronically file the reports for 2008, and have filed all of the reports required to date.

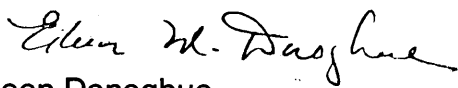
29092641638

Page 3
January 26, 2009

Your consideration of this matter is greatly appreciated. We would respectfully request that no penalty be assessed. In the event, however, a determination is made to assess a penalty for the late filing of the third quarter 2008 report, for reasons stated above, we submit that the calculated penalty is wrong on the facts, and should be recalculated to a penalty not to exceed \$500.00.

If you need any further information please do not hesitate to contact.

Very truly yours,


Eileen Donoghue

EMD/baw
Enclosures

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FEC FORM 3

REPORT OF RECEIPTS AND DISBURSEMENTS
For An Authorized Committee

RECEIVED
FEC CENTER
2008 JUN 27 AM 10:51
Office Use Only

1. NAME OF COMMITTEE (in full) **TYPE OR PRINT** ▼ Example: If typing, type over the lines. 12FE4M5
Eileen Donoghue for Congress

ADDRESS (number and street) 257 Andover Street
 Check if different than previously reported. (ACC) Lowell MA 01852

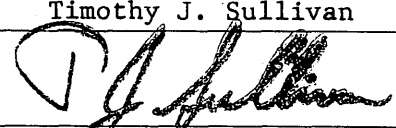
2. **FEC IDENTIFICATION NUMBER** ▼ C 00433813 CITY ▲ STATE ▲ ZIP CODE ▲
3. IS THIS REPORT NEW (N) OR AMENDED (A) STATE ▼ DISTRICT
MA 05

4. **TYPE OF REPORT** (Choose One)
(a) Quarterly Reports:
 April 15 Quarterly Report (Q1)
 July 15 Quarterly Report (Q2)
 October 15 Quarterly Report (Q3)
 January 31 Year-End Report (YE)
 Termination Report (TER)

(b) 12-Day **PRE**-Election Report for the:
 Primary (12P) General (12G) Runoff (12R)
 Convention (12C) Special (12S)
Election on M M / D D / Y Y Y Y in the State of
(c) 30-Day **POST**-Election Report for the:
 General (30G) Runoff (30R) Special (30S)
Election on M M / D D / Y Y Y Y in the State of

5. Covering Period 04 / 01 / 2008 through 06 / 30 / 2008

I certify that I have examined this Report and to the best of my knowledge and belief it is true, correct and complete.

Type or Print Name of Treasurer Timothy J. Sullivan
Signature of Treasurer  Date 08 / 15 / 2008

NOTE: Submission of false, erroneous, or incomplete information may subject the person signing this Report to the penalties of 2 U.S.C. §437g.

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SUMMARY PAGE

of Receipts and Disbursements

Write or Type Committee Name **Eileen Donoghue for Congress Committee**

Report Covering the Period: From:

M	M
04	

 /

D	D
01	

 /

Y	Y	Y	Y
2008			

 To:

M	M
06	

 /

D	D
30	

 /

Y	Y	Y	Y
2008			

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	COLUMN A This Period	COLUMN B Election Cycle-to-Date
6. Net Contributions (other than loans)		
(a) Total Contributions (other than loans) (from Line 11(e))....	0.00	3,451,800.00
(b) Total Contribution Refunds (from Line 20(d))	0.00	1,000,000.00
(c) Net Contributions (other than loans) (subtract Line 6(b) from Line 6(a))	0.00	3,444,180,000.00
7. Net Operating Expenditures		
(a) Total Operating Expenditures (from Line 17)	0.00	8,343,886.50
(b) Total Offsets to Operating Expenditures (from Line 14)	0.00	9,385,630.00
(c) Net Operating Expenditures (subtract Line 7(b) from Line 7(a))	0.00	8,250,030.20
8. Cash on Hand at Close of Reporting Period (from Line 27)	8,706,980.00	
9. Debts and Obligations Owed TO the Committee (Itemize all on Schedule C and/or Schedule D)	0.00	
10. Debts and Obligations Owed BY the Committee (Itemize all on Schedule C and/or Schedule D)	4,900,000.00	

For further information contact:

Federal Election Commission
999 E Street, NW
Washington, DC 20463

Toll Free 800-424-9530
Local 202-694-1100

DETAILED SUMMARY PAGE
of Receipts

FEC Form 3 (Revised 12/2003)

Page 3

Write or Type Committee Name

Eileen Donoghue for Congress Committee

Report Covering the Period: From:

M	M
0	4

 /

D	D
0	1

 /

Y	Y	Y	Y	Y	Y
2	0	0	8		

 To:

M	M
0	6

 /

D	D
3	0

 /

Y	Y	Y	Y	Y	Y
2	0	0	8		

I. RECEIPTS

COLUMN A
Total This Period

COLUMN B
Election Cycle-to-Date

11. CONTRIBUTIONS (other than loans) FROM:

- (a) Individuals/Persons Other Than Political Committees
 - (i) Itemized (use Schedule A).....
 - (ii) Unitemized.....
 - (iii) TOTAL of contributions from individuals ▶
- (b) Political Party Committees.....
- (c) Other Political Committees (such as PACs).....
- (d) The Candidate.....
- (e) TOTAL CONTRIBUTIONS (other than loans) (add Lines 11(a)(iii), (b), (c), and (d))..

0.00
0.00
0.00
0.00
0.00
0.00
0.00

33698000
20000
33718000
000
800000
00
34518000

12. TRANSFERS FROM OTHER AUTHORIZED COMMITTEES

0.00

000

13. LOANS:

- (a) Made or Guaranteed by the Candidate.....
- (b) All Other Loans.....
- (c) TOTAL LOANS (add Lines 13(a) and (b)).....

0.00
0.00
0.00

49000000
000
49000000

14. OFFSETS TO OPERATING EXPENDITURES (Refunds, Rebates, etc.)

0.00

938500

15. OTHER RECEIPTS (Dividends, Interest, etc.)

0.00

000

16. TOTAL RECEIPTS (add Lines 11(e), 12, 13(c), 14, and 15) (Carry Total to Line 24, page 4)..... ▶

0.00

84456563

29092641642

DETAILED SUMMARY PAGE
of Disbursements

II. DISBURSEMENTS

COLUMN A
Total This Period

COLUMN B
Election Cycle-to-Date

17. OPERATING EXPENDITURES.....	0.00	8,343.8800
18. TRANSFERS TO OTHER AUTHORIZED COMMITTEES	0.00	0.00
19. LOAN REPAYMENTS:		
(a) Of Loans Made or Guaranteed by the Candidate.....	0.00	0.00
(b) Of All Other Loans	0.00	0.00
(c) TOTAL LOAN REPAYMENTS (add Lines 19(a) and (b)).....	0.00	0.00
20. REFUNDS OF CONTRIBUTIONS TO:		
(a) Individuals/Persons Other Than Political Committees	0.00	1,000.00
(b) Political Party Committees.....	0.00	0.00
(c) Other Political Committees (such as PACs)	0.00	0.00
(d) TOTAL CONTRIBUTION REFUNDS (add Lines 20(a), (b), and (c)).....	0.00	1,000.00
21. OTHER DISBURSEMENTS	0.00	470.00
22. TOTAL DISBURSEMENTS (add Lines 17, 18, 19(c), 20(d), and 21) ►	0.00	8,358.5865

III. CASH SUMMARY

23. CASH ON HAND AT BEGINNING OF REPORTING PERIOD.....	8,706.98
24. TOTAL RECEIPTS THIS PERIOD (from Line 16, page 3).....	0.00
25. SUBTOTAL (add Line 23 and Line 24).....	8,706.98
26. TOTAL DISBURSEMENTS THIS PERIOD (from Line 22).....	0.00
27. CASH ON HAND AT CLOSE OF REPORTING PERIOD (subtract Line 26 from Line 25).....	8,706.98

29092641643

**SCHEDULE A (FEC Form 3)
ITEMIZED RECEIPTS**

Use separate schedule(s)
for each category of the
Detailed Summary Page

FOR LINE NUMBER: PAGE 5 OF 10

(check only one)

<input checked="" type="checkbox"/> 11a	<input type="checkbox"/> 11b	<input type="checkbox"/> 11c	<input type="checkbox"/> 11d	<input type="checkbox"/>	<input type="checkbox"/>
12	13a	13b	14	15	

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NAME OF COMMITTEE (In Full) **Eileen Donoghue for Congress**

Full Name (Last, First, Middle Initial)

A. Mailing Address

City State Zip Code

FEC ID number of contributing federal political committee. **C**

Name of Employer Occupation

Receipt For: Primary General Other (specify) ▼
Election Cycle-to-Date ▼

Date of Receipt

M M / D D / Y Y Y Y Y Y

Amount of Each Receipt this Period

Amount field

Limits Increased Due to Opponent's Spending (2 U.S.C. §441a(i)/441a-1)

Full Name (Last, First, Middle Initial)

B. Mailing Address

City State Zip Code

FEC ID number of contributing federal political committee. **C**

Name of Employer Occupation

Receipt For: Primary General Other (specify) ▼
Election Cycle-to-Date ▼

Date of Receipt

M M / D D / Y Y Y Y Y Y

Amount of Each Receipt this Period

Amount field

Limits Increased Due to Opponent's Spending (2 U.S.C. §441a(i)/441a-1)

Full Name (Last, First, Middle Initial)

C. Mailing Address

City State Zip Code

FEC ID number of contributing federal political committee. **C**

Name of Employer Occupation

Receipt For: Primary General Other (specify) ▼
Election Cycle-to-Date ▼

Date of Receipt

M M / D D / Y Y Y Y Y Y

Amount of Each Receipt this Period

Amount field

Limits Increased Due to Opponent's Spending (2 U.S.C. §441a(i)/441a-1)

SUBTOTAL of Receipts This Page (optional).....▶

Amount field

TOTAL This Period (last page this line number only).....▶

Amount field

29092641644

**SCHEDULE B (FEC Form 3)
ITEMIZED DISBURSEMENTS**

Use separate schedule(s)
for each category of the
Detailed Summary Page

FOR LINE NUMBER:
(check only one)

<input checked="" type="checkbox"/> 17 20a	<input type="checkbox"/> 18 20b	<input type="checkbox"/> 19a 20c	<input type="checkbox"/> 19b 21
---	------------------------------------	-------------------------------------	------------------------------------

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NAME OF COMMITTEE (In Full) **Eileen Donoghue for Congress**

Full Name (Last, First, Middle Initial)

A.

Mailing Address

City State Zip Code

Purpose of Disbursement

Candidate Name

Office Sought: House Senate President

Disbursement For: Primary General Other (specify) ▼

State: District:

Date of Disbursement

M M / D D / Y Y Y Y Y Y

Amount of Each Disbursement this Period

Refund or Disposal of Excess Contributions Required Under 11 C.F.R. 400.53

Full Name (Last, First, Middle Initial)

B.

Mailing Address

City State Zip Code

Purpose of Disbursement

Candidate Name

Office Sought: House Senate President

Disbursement For: Primary General Other (specify) ▼

State: District:

Date of Disbursement

M M / D D / Y Y Y Y Y Y

Amount of Each Disbursement this Period

Refund or Disposal of Excess Contributions Required Under 11 C.F.R. 400.53

Full Name (Last, First, Middle Initial)

C.

Mailing Address

City State Zip Code

Purpose of Disbursement

Candidate Name

Office Sought: House Senate President

Disbursement For: Primary General Other (specify) ▼

State: District:

Date of Disbursement

M M / D D / Y Y Y Y Y Y

Amount of Each Disbursement this Period

Refund or Disposal of Excess Contributions Required Under 11 C.F.R. 400.53

SUBTOTAL of Disbursements This Page (optional) ▶

_____ 0 0 0

TOTAL This Period (last page this line number only) ▶

_____ 0 0 0

29092641645

SCHEDULE C (FEC Form 3)
LOANS

Use separate schedule(s)
for each category of the
Detailed Summary Page

FOR LINE NUMBER:
(check only one)

13a
 13b

NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress

LOAN SOURCE Full Name (Last, First, Middle Initial)

Eileen Donoghue, PERS FUNDS

Election:

Primary
 General
 Other (specify) ▼
Special Primary

Mailing Address

257 Andover Street

City

Lowell

State

MA

ZIP Code

01852

Original Amount of Loan

2 0 0 0 0 0 0 0

Cumulative Payment To Date

0 0 0

Balance Outstanding at Close of This Period

2 0 0 0 0 0 0 0

TERMS

Date Incurred

0 3 / 3 1 / 2 0 0 7

Date Due

none

Interest Rate

0 0 0 0 % (apr)

Secured:

Yes No

List All Endorsers or Guarantors (if any) to Loan Source

1. Full Name (Last, First, Middle Initial)

Name of Employer

Mailing Address

Occupation

City

State

ZIP Code

Amount
Guaranteed
Outstanding:

2. Full Name (Last, First, Middle Initial)

Name of Employer

Mailing Address

Occupation

City

State

ZIP Code

Amount
Guaranteed
Outstanding:

3. Full Name (Last, First, Middle Initial)

Name of Employer

Mailing Address

Occupation

City

State

ZIP Code

Amount
Guaranteed
Outstanding:

4. Full Name (Last, First, Middle Initial)

Name of Employer

Mailing Address

Occupation

City

State

ZIP Code

Amount
Guaranteed
Outstanding:

SUBTOTALS This Period This Page (optional)..... ▶

2 0 0 0 0 0 0 0

TOTALS This Period (last page in this line only)..... ▶

0 0

Carry outstanding balance only to LINE 3, Schedule D, for this line. If no Schedule D, carry forward to appropriate line of Summary.

29092641646

SCHEDULE C (FEC Form 3)

LOANS

Use separate schedule(s) for each category of the Detailed Summary Page

PAGE 8 OF 10
FOR LINE NUMBER: (check only one) 13a 13b

NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress

LOAN SOURCE Full Name (Last, First, Middle Initial)
Eileen Donoghue, PERS FUNDS

Mailing Address
257 Andover Street

Election:
 Primary
 General
 Other (specify) ▼

City State ZIP Code
Lowell MA 01852

Original Amount of Loan Cumulative Payment To Date Balance Outstanding at Close of This Period
1,250.00 0.00 1,250.00

TERMS Date Incurred Date Due Interest Rate Secured:
03/30/2007 none .0000 % (apr) Yes No

List All Endorsers or Guarantors (if any) to Loan Source

1. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
2. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
3. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
4. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:

SUBTOTALS This Period This Page (optional)..... ▶ **1,250.00**

TOTALS This Period (last page in this line only)..... ▶ **0.00**

Carry outstanding balance only to LINE 3, Schedule D, for this line. If no Schedule D, carry forward to appropriate line of Summary.

29092641647

SCHEDULE C (FEC Form 3)
LOANS

NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress

LOAN SOURCE Full Name (Last, First, Middle Initial)
Eileen Donoghue, PERS FUNDS

Election:
 Primary
 General
 Other (specify) **Special Primary**

Mailing Address
257 Andover Street

City State ZIP Code
Lowell MA 01852

Original Amount of Loan **40,000.00** Cumulative Payment To Date **0.00** Balance Outstanding at Close of This Period **40,000.00**

TERMS

Date Incurred **08 / 31 / 2007** Date Due **none** Interest Rate **.0000** % (apr) Secured: Yes No

List All Endorsers or Guarantors (if any) to Loan Source

1. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
2. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
3. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
4. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:

SUBTOTALS This Period This Page (optional) **40,000.00**

TOTALS This Period (last page in this line only) **49,000.00**

Carry outstanding balance only to LINE 3, Schedule D, for this line. If no Schedule D, carry forward to appropriate line of Summary.

29092641649

SUMMARY PAGE

FEC Form 3 (Revised 02/2003)

of Receipts and Disbursements

Page 2

Write or Type Committee Name

Eileen Donoghue for Congress Committee

Report Covering the Period: From:

M	M
0	1

 /

D	D
0	1

 /

Y	Y	Y	Y
2	0	0	8

 To:

M	M
0	3

 /

D	D
3	1

 /

Y	Y	Y	Y
2	0	0	8

29092641651

	COLUMN A This Period	COLUMN B Election Cycle-to-Date
6. Net Contributions (other than loans)		
(a) Total Contributions (other than loans) (from Line 11(e))	0.00	345180.00
(b) Total Contribution Refunds (from Line 20(d))	0.00	1000.00
(c) Net Contributions (other than loans) (subtract Line 6(b) from Line 6(a))	0.00	344180.00
7. Net Operating Expenditures		
(a) Total Operating Expenditures (from Line 17)	1651.56	834388.65
(b) Total Offsets to Operating Expenditures (from Line 14)	7324.64	9385.63
(c) Net Operating Expenditures (subtract Line 7(b) from Line 7(a))	5673.08	825003.02
8. Cash on Hand at Close of Reporting Period (from Line 27)	8706.98	
9. Debts and Obligations Owed TO the Committee (Itemize all on Schedule C and/or Schedule D)	0.00	
10. Debts and Obligations Owed BY the Committee (Itemize all on Schedule C and/or Schedule D)	490000.00	

For further information contact:

Federal Election Commission
999 E Street, NW
Washington, DC 20463

Toll Free 800-424-9530
Local 202-694-1100

DETAILED SUMMARY PAGE

FEC Form 3 (Revised 12/2003)

of Receipts

Page 3

Write or Type Committee Name

Eileen Donoghue for Congress Committee

Report Covering the Period: From:

M	M
0	1

 /

D	D
0	1

 /

Y	Y	Y	Y
2	0	0	8

 To:

M	M
0	3

 /

D	D
3	1

 /

Y	Y	Y	Y
2	0	0	8

I. RECEIPTS

**COLUMN A
Total This Period**

**COLUMN B
Election Cycle-to-Date**

11. CONTRIBUTIONS (other than loans) FROM:

(a) Individuals/Persons Other Than Political Committees

(i) Itemized (use Schedule A).....

0.00

336980.00

(ii) Unitemized.....

0.00

200.00

(iii) TOTAL of contributions from individuals.....

0.00

337180.00

(b) Political Party Committees.....

0.00

0.00

(c) Other Political Committees (such as PACs).....

0.00

8000.00

(d) The Candidate.....

0.00

0.00

(e) TOTAL CONTRIBUTIONS (other than loans) (add Lines 11(a)(iii), (b), (c), and (d))..

0.00

345180.00

12. TRANSFERS FROM OTHER AUTHORIZED COMMITTEES.....

0.00

0.00

13. LOANS:

(a) Made or Guaranteed by the Candidate.....

0.00

490000.00

(b) All Other Loans.....

0.00

0.00

(c) TOTAL LOANS (add Lines 13(a) and (b)).....

0.00

490000.00

14. OFFSETS TO OPERATING EXPENDITURES (Refunds, Rebates, etc.).....

7324.64

9385.63

15. OTHER RECEIPTS (Dividends, Interest, etc.).....

0.00

0.00

16. TOTAL RECEIPTS (add Lines 11(e), 12, 13(c), 14, and 15) (Carry Total to Line 24, page 4).....

7324.64

844565.63

29092641652

DETAILED SUMMARY PAGE
of Disbursements

II. DISBURSEMENTS

COLUMN A
Total This Period

COLUMN B
Election Cycle-to-Date

17. OPERATING EXPENDITURES.....	1 6 5 1 . 5 6	8 3 4 3 8 8 . 6 5
18. TRANSFERS TO OTHER AUTHORIZED COMMITTEES	0 . 0 0	0 . 0 0
19. LOAN REPAYMENTS:		
(a) Of Loans Made or Guaranteed by the Candidate.....	0 . 0 0	0 . 0 0
(b) Of All Other Loans.....	0 . 0 0	0 . 0 0
(c) TOTAL LOAN REPAYMENTS (add Lines 19(a) and (b)).....	0 . 0 0	0 . 0 0
20. REFUNDS OF CONTRIBUTIONS TO:		
(a) Individuals/Persons Other Than Political Committees.....	0 . 0 0	1 0 0 0 . 0 0
(b) Political Party Committees.....	0 . 0 0	0 . 0 0
(c) Other Political Committees (such as PACs).....	0 . 0 0	0 . 0 0
(d) TOTAL CONTRIBUTION REFUNDS (add Lines 20(a), (b), and (c)).....	0 . 0 0	1 0 0 0 . 0 0
21. OTHER DISBURSEMENTS	0 . 0 0	4 7 0 . 0 0
22. TOTAL DISBURSEMENTS (add Lines 17, 18, 19(c), 20(d), and 21) ▶	1 6 5 1 . 5 6	8 3 5 8 5 8 . 6 5

III. CASH SUMMARY

23. CASH ON HAND AT BEGINNING OF REPORTING PERIOD.....	3 0 3 3 . 9 0
24. TOTAL RECEIPTS THIS PERIOD (from Line 16, page 3).....	7 3 2 4 . 6 4
25. SUBTOTAL (add Line 23 and Line 24).....	1 0 3 5 8 . 5 4
26. TOTAL DISBURSEMENTS THIS PERIOD (from Line 22).....	1 6 5 1 . 5 6
27. CASH ON HAND AT CLOSE OF REPORTING PERIOD (subtract Line 26 from Line 25).....	8 7 0 6 . 9 8

29092641653

SCHEDULE A (FEC Form 3)
ITEMIZED RECEIPTS

Use separate schedule(s) for each category of the Detailed Summary Page		FOR LINE NUMBER: (check only one)	PAGE 5 OF 10	
<input type="checkbox"/> 11a	<input type="checkbox"/> 11b	<input type="checkbox"/> 11c	<input type="checkbox"/> 11d	<input type="checkbox"/> 15
<input type="checkbox"/> 12	<input type="checkbox"/> 13a	<input type="checkbox"/> 13b	<input checked="" type="checkbox"/> 14	

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NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress

Full Name (Last, First, Middle Initial)
A. First Team Solutions, LLC

Mailing Address
44 Delaney Drive

City **Walpole** State **MA** Zip Code **02081**

FEC ID number of contributing federal political committee. **C**

Name of Employer Occupation

Receipt For:
 Primary General
 Other (specify) **special primary**

Election Cycle-to-Date **7 198.65**

Date of Receipt
01 / 03 / 2008

Amount of Each Receipt this Period
7 198.65

Limits Increased Due to Opponent's Spending (2 U.S.C. §441a(i)/441a-1)

Full Name (Last, First, Middle Initial)
B. Community First Holdings, Inc.

Mailing Address
3500 Colonade Pkwy Suite 600

City **Birmingham** State **AL** Zip Code **35243**

FEC ID number of contributing federal political committee. **C**

Name of Employer Occupation

Receipt For:
 Primary General
 Other (specify) **special primary**

Election Cycle-to-Date **1 20.10**

Date of Receipt
01 / 10 / 2008

Amount of Each Receipt this Period
1 20.10

Limits Increased Due to Opponent's Spending (2 U.S.C. §441a(i)/441a-1)

Full Name (Last, First, Middle Initial)
C. United States Treasury

Mailing Address

City **Austin** State **TX** Zip Code

FEC ID number of contributing federal political committee. **C**

Name of Employer Occupation

Receipt For:
 Primary General
 Other (specify) **special election**

Election Cycle-to-Date **5 8.9**

Date of Receipt
03 / 11 / 2008

Amount of Each Receipt this Period
5 8.9

Limits Increased Due to Opponent's Spending (2 U.S.C. §441a(i)/441a-1)

SUBTOTAL of Receipts This Page (optional) **7 324.64**

TOTAL This Period (last page this line number only) **7 324.64**

29092641654

**SCHEDULE B (FEC Form 3)
ITEMIZED DISBURSEMENTS**

Use separate schedule(s) for each category of the Detailed Summary Page	FOR LINE NUMBER: (check only one)				PAGE 6 OF 10	
	<input checked="" type="checkbox"/> 17	<input type="checkbox"/> 18	<input type="checkbox"/> 19a	<input type="checkbox"/> 19b	<input type="checkbox"/> 20a	<input type="checkbox"/> 20b
	<input type="checkbox"/> 20c	<input type="checkbox"/> 21				

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NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress Committee

29092641655

Full Name (Last, First, Middle Initial) A. United States Treasury			Date of Disbursement MM / DD / YYYY 01 / 28 / 2008
Mailing Address Internal Revenue Service			Amount of Each Disbursement this Period 1,042.28
City Cincinnati	State OH	Zip Code 45999	
Purpose of Disbursement			<input type="checkbox"/> Refund or Disposal of Excess Contributions Required Under 11 C.F.R. 400.53
Candidate Name		Category/Type	
Office Sought: <input type="checkbox"/> House <input type="checkbox"/> Senate <input type="checkbox"/> President	Disbursement For: <input type="checkbox"/> Primary <input type="checkbox"/> General <input checked="" type="checkbox"/> Other (specify) Special Primary		
State:	District:		

Full Name (Last, First, Middle Initial) B. United States Treasury			Date of Disbursement MM / DD / YYYY 01 / 28 / 2008
Mailing Address P.O. Box 1269			Amount of Each Disbursement this Period 410.47
City Charlotte	State NC	Zip Code 28201	
Purpose of Disbursement			<input type="checkbox"/> Refund or Disposal of Excess Contributions Required Under 11 C.F.R. 400.53
Candidate Name		Category/Type	
Office Sought: <input type="checkbox"/> House <input type="checkbox"/> Senate <input type="checkbox"/> President	Disbursement For: <input type="checkbox"/> Primary <input type="checkbox"/> General <input checked="" type="checkbox"/> Other (specify) Special Primary		
State:	District:		

Full Name (Last, First, Middle Initial) C. Commonwealth of Massachusetts			Date of Disbursement MM / DD / YYYY 01 / 28 / 2008
Mailing Address P.O. Box 9552			Amount of Each Disbursement this Period 1,816.3
City Boston	State MA	Zip Code 02114	
Purpose of Disbursement			<input type="checkbox"/> Refund or Disposal of Excess Contributions Required Under 11 C.F.R. 400.53
Candidate Name		Category/Type	
Office Sought: <input type="checkbox"/> House <input type="checkbox"/> Senate <input type="checkbox"/> President	Disbursement For: <input type="checkbox"/> Primary <input type="checkbox"/> General <input checked="" type="checkbox"/> Other (specify) Special Primary		
State:	District:		

SUBTOTAL of Disbursements This Page (optional).....▶	1,634.38
TOTAL (This Period (last page this line number only)).....▶	

**SCHEDULE B (FEC Form 3)
ITEMIZED DISBURSEMENTS**

Use separate schedule(s)
for each category of the
Detailed Summary Page

FOR LINE NUMBER: PAGE 7 OF 10
(check only one)
 17 18 19a 19b
20a 20b 20c 21

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NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress Committee

Full Name (Last, First, Middle Initial)

A. Internal Revenue Service

Mailing Address

City **Cincinnati** State **OH** Zip Code **45999**

Purpose of Disbursement

Candidate Name

Office Sought: House Senate President

Disbursement For: Primary General Other (specify) **Special Primary**

State: District:

Date of Disbursement: **02 / 06 / 2008**

Amount of Each Disbursement this Period: **1,718**

Refund or Disposal of Excess Contributions Required Under 11 C.F.R. 400.53

Full Name (Last, First, Middle Initial)

B.

Mailing Address

City State Zip Code

Purpose of Disbursement

Candidate Name

Office Sought: House Senate President

Disbursement For: Primary General Other (specify) ▼

State: District:

Date of Disbursement

Amount of Each Disbursement this Period

Refund or Disposal of Excess Contributions Required Under 11 C.F.R. 400.53

Full Name (Last, First, Middle Initial)

C.

Mailing Address

City State Zip Code

Purpose of Disbursement

Candidate Name

Office Sought: House Senate President

Disbursement For: Primary General Other (specify) ▼

State: District:

Date of Disbursement

Amount of Each Disbursement this Period

Refund or Disposal of Excess Contributions Required Under 11 C.F.R. 400.53

SUBTOTAL of Disbursements This Page (optional) ▶ **1,718**

TOTAL This Period (last page this line number only) ▶ **1,651.56**

29092641656

SCHEDULE C (FEC Form 3)
LOANS

Use separate schedule(s)
for each category of the
Detailed Summary Page

FOR LINE NUMBER:
(check only one)

13a
 13b

NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress Committee

LOAN SOURCE Full Name (Last, First, Middle Initial)

Eileen Donoghue, PERS FUNDS

Mailing Address
257 Andover Street

Election:

Primary
 General
 Other (specify) ▼

City State ZIP Code
Lowell MA 01852

Original Amount of Loan	Cumulative Payment To Date	Balance Outstanding at Close of This Period
2 0 0 0 0 0 . 0 0	0 . 0 0	2 0 0 0 0 0 . 0 0

TERMS

Date Incurred: M M / D D / Y Y Y Y **0 3 / 3 1 / 2 0 0 7**
Date Due: M M / D D / Y Y Y Y **none**
Interest Rate: **0.000** % (apr)
Secured: Yes No

List All Endorsers or Guarantors (if any) to Loan Source

1. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding: <input type="text"/>
2. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding: <input type="text"/>
3. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding: <input type="text"/>
4. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding: <input type="text"/>

SUBTOTALS This Period This Page (optional) ▶
TOTALS This Period (last page in this line only) ▶

Carry outstanding balance only to LINE 3, Schedule D, for this line. If no Schedule D, carry forward to appropriate line of Summary.

29092641657

SCHEDULE C (FEC Form 3)

LOANS

Use separate schedule(s) for each category of the Detailed Summary Page

FOR LINE NUMBER: (check only one)

13a
 13b

NAME OF COMMITTEE (In Full)

Eileen Donoghue for Congress

LOAN SOURCE Full Name (Last, First, Middle Initial)

Eileen Donoghue, PERS FUNDS

Election:

Primary
 General
 Other (specify) ▼

Mailing Address

257 Andover Street

City

Lowell

State

MA

ZIP Code

01852

Original Amount of Loan

1 2 5 0 0 0 0 0

Cumulative Payment To Date

0 0 0

Balance Outstanding at Close of This Period

1 2 5 0 0 0 0 0

TERMS

Date Incurred

0 3 / 3 0 / 2 0 0 7

Date Due

none

Interest Rate

0.0000 % (apr)

Secured:

Yes No

List All Endorsers or Guarantors (if any) to Loan Source

1. Full Name (Last, First, Middle Initial)

Name of Employer

Mailing Address

Occupation

City

State

ZIP Code

Amount Guaranteed Outstanding:

2. Full Name (Last, First, Middle Initial)

Name of Employer

Mailing Address

Occupation

City

State

ZIP Code

Amount Guaranteed Outstanding:

3. Full Name (Last, First, Middle Initial)

Name of Employer

Mailing Address

Occupation

City

State

ZIP Code

Amount Guaranteed Outstanding:

4. Full Name (Last, First, Middle Initial)

Name of Employer

Mailing Address

Occupation

City

State

ZIP Code

Amount Guaranteed Outstanding:

SUBTOTALS This Period This Page (optional)..... ▶

1 2 5 0 0 0 0 0

TOTALS This Period (last page in this line only)..... ▶

0 0

Carry outstanding balance only to LINE 3, Schedule D, for this line. If no Schedule D, carry forward to appropriate line of Summary.

29092641658

SCHEDULE C (FEC Form 3)

LOANS

NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress Committee

LOAN SOURCE Full Name (Last, First, Middle Initial) Eileen Donoghue, PERS FUNDS	Election: <input type="checkbox"/> Primary <input type="checkbox"/> General <input checked="" type="checkbox"/> Other (specify) ▼ Special Primary
Mailing Address 257 Andover Street	
City Lowell	State MA
	ZIP Code 01852

Original Amount of Loan 40 0 0 0 . 0 0	Cumulative Payment To Date 0 . 0 0	Balance Outstanding at Close of This Period 4 0 , 0 0 0 . 0 0
--	--	---

TERMS	Date Incurred 0 8 3 1 2 0 0 7	Date Due none	Interest Rate 0000 % (apr)	Secured: <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
-------	---	-------------------------	--------------------------------------	---

List All Endorsers or Guarantors (if any) to Loan Source

1. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
2. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
3. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
4. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:

SUBTOTALS This Period This Page (optional).....▶	4 0 0 0 0 . 0 0
TOTALS This Period (last page in this line only).....▶	4 9 0 0 0 0 . 0 0

Carry outstanding balance only to LINE 3, Schedule D, for this line. If no Schedule D, carry forward to appropriate line of Summary.

29092641660



FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

Via First Class Mail

January 29, 2009

Timothy J. Sullivan, as Treasurer
Eileen Donoghue for Congress Committee
257 Andover Street
Lowell, MA 01852

C00433813
AF# 1916

Dear Mr. Sullivan:

On January 29, 2009 the Commission received the written response ("challenge") which is being reviewed by the Office of Administrative Review. If you have any questions regarding your challenge, please contact this Office on our toll free number (800)424-9530 (press 0, then ext. 1660) or (202)694-1660.

Sincerely,

Jill Sugarman

Jill Sugarman
Reviewing Analyst
Office of Administrative Review

29092641661

Date: February 4, 2009

**REFERRAL TO OFFICE OF ADMINISTRATIVE REVIEW
CHALLENGE RECEIVED**

AF#: 1916

Committee Name: Eileen Donoghue for Congress Committee

Committee ID#: C00433813

Committee Address (if different than in RTB letter): N/A

Treasurer Name (if different than in RTB finding): N/A

Attachments:

**Copy of RTB Circulation Report, dated December 8, 2008 and RTB
Certification, dated December 19, 2008: Previously Forwarded**

Attachment #: N/A

Certified Return Receipt (to be forwarded at later date if not yet received)(Y/N):Y

Attachment #: 1

Other Relevant Telecoms (Y/N): N

Attachment #: N/A

Original Correspondence Received by RAD in Response to RTB Letter (Y/N): N

Attachment #: N/A

RAD Staff Declaration (Y/N): Y

-Non-Filer Letter, dated November 4, 2008.

-RTB Letter, dated December 22, 2008.

Attachment #: 3

Other RAD Information: (Y/N): N

Attachment#: N/A

29092641662

SENDER: COMPLETE THIS SECTION

- Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired.
- Print your name and address on the reverse so that we can return the card to you.
- Attach this card to the back of the mailpiece, or on the front if space permits.

1. Article Addressed to:

Timothy J Sullivan
 Eileen Donoghue For Congress
 Committee
 257 Andover Street
 Lowell, MA 01852

COMPLETE THIS SECTION ON DELIVERY

A. Signature
 X *Eileen Donoghue* Agent Addressee

B. Received by (Printed Name) *Eileen Donoghue* C. Date of Delivery

D. Is delivery address different from item 1? Yes
 If YES, enter delivery address below: No

3. Service Type
 Certified Mail Express Mail
 Registered Return Receipt for Merchandise
 Insured Mail C.O.D.

4. Restricted Delivery? (Extra Fee) Yes

2. Article Number

(Transfer from service label)

7005 1820 0002 3463 2159

29092641667

PS Form 3811, February 2004

Domestic Return Receipt

102595-02-M-1540

DECLARATION OF NATALIYA IOFFE

1. I am the Chief of the Compliance Branch for the Reports Analysis Division of the Federal Election Commission ("Commission"). In my capacity as Chief of the Compliance Branch, I oversee the initial processing of the Administrative Fine Program. I make this declaration based on my personal knowledge and, if called upon as a witness, could and would testify competently to the following matters.
2. I hereby certify that documents identified herein are true and accurate copies of the following sent by the Commission to Eileen Donoghue for Congress Committee:
 - A) Non-Filer Letter, dated November 4, 2008, referencing the 2008 October Quarterly Report;
 - B) Reason-to-Believe Letter, dated December 22, 2008, referencing the 2008 October Quarterly Report.
3. I hereby certify that I have searched the Commission's public records and find that Eileen Donoghue for Congress Committee filed the 2008 October Quarterly Report with the Commission on January 24, 2009.
4. Pursuant to 28 U.S.C. 1746, I declare under penalty of perjury that the foregoing is true and correct and that all relevant telecoms for the matter have been provided. This declaration was executed at Washington, D.C. on the 4th day of February, 2009.



Nataliya Ioffe
Chief, Compliance Branch
Reports Analysis Division
Federal Election Commission

29092641664



FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

November 4, 2008

RQ-7

TIMOTHY J SULLIVAN, TREASURER
EILEEN DONOGHUE FOR CONGRESS COMMITTEE
257 ANDOVER STREET
LOWELL, MA 1852

IDENTIFICATION NUMBER: C00433813

REFERENCE: OCTOBER QUARTERLY REPORT 7/1/2008 - 9/30/2008

DEAR TREASURER:

IT HAS COME TO THE ATTENTION OF THE FEDERAL ELECTION COMMISSION THAT YOU MAY HAVE FAILED TO FILE THE ABOVE REFERENCED REPORT OF RECEIPTS AND EXPENDITURES AS REQUIRED BY THE FEDERAL ELECTION CAMPAIGN ACT, AS AMENDED.

IT IS IMPORTANT THAT YOU FILE THIS REPORT IMMEDIATELY WITH THE FEDERAL ELECTION COMMISSION, 999 E STREET, N.W., WASHINGTON, D.C. 20463 FOR HOUSE CANDIDATES, OR THE SECRETARY OF THE SENATE, 232 HART SENATE OFFICE BUILDING, WASHINGTON, D.C. 20510, FOR SENATE CANDIDATES. PLEASE NOTE THAT ELECTRONIC FILERS MUST SUBMIT THEIR REPORTS ELECTRONICALLY, AS PER 11 CFR §104.18. A COPY OF THE REPORT MUST ALSO BE FILED WITH THE SECRETARY OF STATE OR EQUIVALENT STATE OFFICER UNLESS THE STATE IS EXEMPT FROM THE FEDERAL REQUIREMENT TO RECEIVE AND MAINTAIN PAPER COPIES. YOU CAN VERIFY THE COMMISSION'S RECEIPT OF ANY DOCUMENTS SUBMITTED BY YOUR COMMITTEE ON THE FEC WEBSITE AT WWW.FEC.GOV.

THE FAILURE TO TIMELY FILE THIS REPORT MAY RESULT IN CIVIL MONEY PENALTIES, AN AUDIT OR LEGAL ENFORCEMENT ACTION. THE CIVIL MONEY PENALTY CALCULATION FOR LATE REPORTS DOES NOT INCLUDE A GRACE PERIOD AND BEGINS ON THE DAY FOLLOWING THE DUE DATE FOR THE REPORT. DUE TO HEIGHTENED SECURITY SCREENING MEASURES, DELIVERY OF MAIL BY THE US POSTAL SERVICE MAY BE DELAYED. THE COMMISSION RECOMMENDS THAT YOU SUBMIT YOUR REPORT VIA OVERNIGHT DELIVERY OR COURIER SERVICE.

IF YOU HAVE ANY QUESTIONS REGARDING THIS MATTER, PLEASE CONTACT CHRISTOPHER RITCHIE AT OUR TOLL FREE NUMBER (800)424-9530. OUR DIRECT LOCAL NUMBER IS (202)694-1130.

SINCERELY,

A handwritten signature in cursive script that reads "Patricia Carmona".

PATRICIA CARMONA
ASSISTANT STAFF DIRECTOR
REPORTS ANALYSIS DIVISION (RAD)

2803991300002641665



FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

RECEIVED
FEDERAL ELECTION COMMISSION
SECRETARIAT

MAY 1 4 10 13

May 1, 2009

MEMORANDUM

To: The Commission

Through: Robert A. Hickey
Staff Director

From: John D. Gibson
Chief Compliance Officer

Shawn Woodhead Werth
Reviewing Officer
Office of Administrative Review

By: Jill I. Sugarman
Reviewing Analyst

Subject: AF# 1916 – Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer (C00433813)

SENSITIVE

The attached Reviewing Officer Recommendation is being circulated on an informational basis. A copy was also sent to the respondents in accordance with 11 C.F.R. § 111.36(f). The respondents may file with the Commission Secretary a written response within 10 days of transmittal of the recommendation.

After the 10 day period, the Reviewing Officer Recommendation and the respondents' written response, if any, will be circulated to the Commission to make a final determination.

Attachment

29092641666



FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

May 1, 2009

**REVIEWING OFFICER RECOMMENDATION
OFFICE OF ADMINISTRATIVE REVIEW ("OAR")**

AF# 1916 – Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer
(C00433813)

On December 18, 2008, the Commission found reason to believe ("RTB") that the respondents violated 2 U.S.C. § 434(a) for failing to file the 2008 October Quarterly Report, a non-election sensitive report, and made a preliminary determination that the civil money penalty was \$6,500 based on the schedule of penalties at 11 C.F.R. § 111.43. They were notified by the Reports Analysis Division ("RAD") on December 22, 2008 of the Commission's RTB finding and civil money penalty.

Respondents' Response

On January 29, 2009, the Commission received the written response ("challenge") from the Candidate, Eileen Donoghue, on behalf of the respondents, who says they are challenging the RTB finding and penalty. She notes that the electronically filed report has receipts and expenditures of \$14,718 and \$500, respectively. The level of activity is not \$240,060 as the Commission estimated; therefore, the penalty, if assessed at all, should be recalculated not to exceed \$500.

After she lost in the September 2007 special election, they began to wind down in an effort to terminate. By 2008, they had no staff or office and the Treasurer had relocated out of state. In early 2008, Commission staff said that they could file on paper since they did not expect to raise or spend more than \$50,000 during the calendar year. Taking that advice, they filed the 2008 April and July Quarterly Reports on the paper forms. In July, they held a fundraiser to retire all debt and planned to file the October Quarterly Report on paper too, but they were later advised that they needed to file the 2008 reports electronically.

On December 1, she spoke with an Analyst, Andrew, who told her that all 2008 reports must be filed electronically. He also said that they could file a paper report for the third quarter if they filed a termination report by Monday, December 15. She tried but could not resolve the one outstanding disputed debt and, therefore, was not able to file either report. While they looked into downloading the software from the Commission website and rebuilding their entire file (in 2007, they used NGP Software, Inc. to file electronically but no longer had an account with them in 2008), they received the RTB letter. They have since re-established an account with NGP Software, Inc. and have electronically filed all reports required to date. She questions if they should be fined at all since they were given conflicting advice about electronic filing. Included with the challenge are the paper copies of the 2008 April and July Quarterly Reports.

Analysis

The October Quarterly Report was filed electronically on January 24, 2009, 101 days late.

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The Federal Election Campaign Act (“Act”) states that the treasurer of an authorized committee of a candidate shall file a report for the period ending September 30 no later than October 15. 2 U.S.C. § 434(a)(2)(B) and 11 C.F.R. § 104.5(a)(1)(i). Political committees required to file reports with the Commission must file in an electronic format if they have received contributions or made expenditures or expect to receive contributions or make expenditures in a calendar year aggregating in excess of \$50,000. 2 U.S.C. § 434(a)(11) and 11 C.F.R. § 104.18(a). Committees shall have reason to expect to exceed the \$50,000 threshold for the next two calendar years following the calendar year in which they exceed the threshold unless that committee is an authorized committee that has \$50,000 or less in net debts on January 1 of the year following the election, anticipates terminating prior to January 1 of the next election year, and supports a candidate who has not qualified and does not intend to become a candidate in the next election. 11 C.F.R. § 104.18(a)(3)(i). Reports electronically filed must be received and validated at or before 11:59 p.m., Eastern Standard/Daylight Time on the prescribed filing date to be timely filed. 11 C.F.R. §§ 100.19(c) and 104.5(e). The treasurer shall be personally responsible for the timely and complete filing of reports and the accuracy of information in them. 11 C.F.R. § 104.14(d).

At the time of the RTB finding for the October Quarterly Report, the Commission had not received the report; therefore, the estimated level of activity (\$240,060) was used to calculate the RTB civil money penalty. 11 C.F.R. § 111.43(a)(2)(ii). The respondents filed the October Quarterly Report on January 24, 2009. It is considered not filed since it was not filed within 30 days of the due date. 11 C.F.R. § 111.43(e)(1). The report discloses total receipts of \$14,718 and total disbursements of \$500. Based on the actual level of activity (\$15,218) for a non-election sensitive report that is considered not filed for respondents with no previous violations, the amount of the civil money penalty is $500 \times [1 + (.25 \times 0)]$ or \$500. 11 C.F.R. § 111.43(a)(2)(iii).

The RAD telecoms (written records of telephone conversations) show several contacts between the respondents and Analysts throughout 2008 and 2009. The April 14 call centered on the filing options for the April Quarterly Report; the May 16 call focused on the requirements for terminating the committee; and the August 15 call concerned the late filing of the July Quarterly Report. There are no records of calls in the two months preceding the October Quarterly filing deadline and the next contact was on December 10, eight weeks after the report was due. At that time, the Candidate told the Analyst that she thought they did not need to file electronically. She wants to terminate, but has an outstanding debt. When she asked if she could file on paper, the Analyst explained that the October Quarterly Report must be filed electronically, but it would be accepted on paper if she could send it along with the Termination Report by December 12. The matter was discussed again on December 11; however, the Candidate did not send in the reports. The calls on December 29, 2008 and January 23, 2009, concerned how to download the Commission’s software and disclose activity in electronic reports, respectively.

It appears that the respondents thought they could file on paper from the April conversation with the Analyst as evidenced by the fact that they submitted the 2008 April and July Quarterly Reports on the paper forms. The April Quarterly Report was submitted on April 15; the July Quarterly Report was submitted on August 15, 1 month after it was due. The Candidate says that they were prepared to file the October Quarterly Report on paper, as they had done for the two prior reports, but were subsequently advised in December they had to file it electronically. They did not receive this advice until eight weeks after the report was due; yet,

they made no attempt to submit it by October 15. There is no indication that they contacted RAD in response to the November 4 Non-Filer letter. In their December 10 conversation, the Analyst gave the Candidate two options: submit the October Quarterly and Termination Reports on paper by December 12 or file the October Quarterly Report electronically. The Candidate did not send the paper forms by December 12; instead, they waited more than six weeks to file the October Quarterly Report electronically. Even if the respondents submitted the report by December 12, it would be considered not filed under the Administrative Fines regulations, regardless of whether it was on paper or electronic. 11 C.F.R. § 111.43(e)(1)

According to the Commission's records, at the end of 2007, the Committee had cash on hand totaling \$8,707 and debts totaling \$490,000. Consequently, the respondents were required to file electronically in 2008 as the Committee had more than \$50,000 in net outstanding debts as of January 1, 2008 and they did not meet all of the exception criteria found at 11 C.F.R. § 104.18(a)(3)(i).

They intended to terminate in 2008 but a disputed debt prevented them from doing so. They never say who they owed the debt to nor do they disclose a disputed debt, as required by 11 C.F.R. § 116.10(a), on their reports. After the July 2008 fundraiser, the only expenditure they report in 2008 is the \$500 payment to NGP in September for software. On the 2009 April Quarterly Report, they disclose a \$20,000 payment in March to Bostonian Press for printing. Since this report shows that they still have \$490,000 in outstanding loans owed to the candidate and \$2,924 in cash on hand, they must continue to file reports until they meet the requirements to terminate the Committee in accordance with 2 U.S.C. § 433(d)(1) and 11 C.F.R. § 102.3(a).

The challenge states that, in 2008, the Treasurer relocated out of state. During the December 29 call with the Analyst, the Candidate says that she, not the Treasurer, will file the October Quarterly Report. Nonetheless, the latest Statement of Organization still lists Timothy Sullivan as Treasurer and it appears he signed all the 2008 paper forms as well as the 2008 and 2009 electronically filed reports. As of this date, a new Treasurer has not been designated.

Negligence and unavailability of the treasurer are included at 11 C.F.R. § 111.35(d) as examples of circumstances that are not considered reasonably unforeseen and beyond the respondents' control. The other issues raised in the challenge (they have no staff and office and have filed all reports required to date) do not fall within the list of any of the three valid excuses at 11 C.F.R. § 111.35(b). These are: (i) the RTB finding is based on factual errors; and/or (ii) the improper calculation of the civil money penalty; and/or (iii) they used best efforts to file on time but were prevented from doing so by reasonably unforeseen circumstances that were beyond their control and they filed the report no later than 24 hours after the end of these circumstances. Therefore, the Reviewing Officer recommends that the Commission make a final determination that the respondents violated 2 U.S.C. § 434(a) and assess a civil money penalty of \$500 (reduced from the RTB civil money penalty of \$6,500).

29092641669

OAR Recommendations

- (1) Adopt the Reviewing Officer recommendation for AF# 1916 involving the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer, in making the final determination;
- (2) Make a final determination in AF# 1916 that the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer, violated 2 U.S.C. § 434(a) and, based on the actual level of activity disclosed on the October Quarterly Report (\$15,218), assess a civil money penalty of \$500 (reduced from the RTB civil money of \$6,500); and
- (3) Send the appropriate letter.

Reviewing Analyst: Jill I. Sugarman

Attachments

Attachment 1 – Challenge Received from Respondents

Attachment 2 – Declaration from RAD

Attachment 3 – Declaration from OAR

29092641670

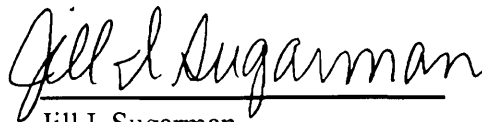
DECLARATION OF JILL I. SUGARMAN

- 1) I am the Reviewing Analyst in the Office of Administrative Review for the Federal Election Commission ("Commission"). In my capacity as Reviewing Analyst, I conduct research with respect to all challenges submitted in accordance with the Administrative Fine program.
- 2) The 2008 October Quarterly Report is due October 15, 2008. If electronically filed, it must be received and validated by the Commission at or before 11:59 p.m., Eastern Standard/Daylight Time on October 15 to be timely filed.
- 3) It is the practice of the Reports Analysis Division to document all calls to or from committees regarding a letter they receive or any questions relating to the FECFile software or administrative fine regulations including due dates of reports and filing requirements.
- 4) I hereby certify that I have searched the Commission's public records and that the documents identified herein are the true and accurate copies of:
 - a) Pages 1 and 3 of the Statement of Organization filed by the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer. According to the Commission's records, the statement was received on April 16, 2007. Line 8 lists "Timothy J. Sullivan" as the Treasurer;
 - b) Pages 1 and 2 of the Summary Page, 1 Page of Schedule C, and the Envelope Replacement Page for the paper copy of the 2008 April Quarterly Report sent via registered/certified mail by the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer. According to the Commission's records, the paper copy covers the period from January 1 through March 31, 2008, was postmarked on April 15, 2008, and was received on April 21, 2008. Line 10 lists \$490,000.00 in debts and obligations owed by the committee, the Signature of Treasurer line is signed by "T J Sullivan," and Schedule C lists the total balance of outstanding loans as \$490,000.00 for the reporting period;
 - c) Pages 1 and 2 of the Summary Page, 1 Page of Schedule C, and the Envelope Replacement Page for the paper copy of the 2008 July Quarterly Report sent via registered/certified mail by the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer. According to the Commission's records, the paper copy covers the period from April 1 through June 30, 2008, was postmarked on August 15, 2008, and was received on August 19, 2008. Line 10 lists \$490,000.00 in debts and obligations owed by the committee, the Signature of Treasurer line is signed by "T J Sullivan," and Schedule C lists the total balance of outstanding loans as \$490,000.00 for the reporting period;
 - d) Pages 1 and 2 of the Summary Page, Page 4 of the Detailed Summary Page, 1 Page of Schedule B, and 1 Page of Schedule C for the 2008 October Quarterly Report electronically filed by the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer. According to the Commission's records, the report covers the period from July 1 through September 30, 2008 and was received on January 24, 2009. Line 10 lists \$490,000.00 in debts and obligations owed by the committee and the Signature of Treasurer line says "Electronically

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Filed by Timothy Sullivan.” Schedule B lists a \$500.00 disbursement to NGP for software program. Schedule C lists the total balance of outstanding loans as \$490,000.00 for the reporting period. Lines 19(c), 24 and 26 list 0.00 in total loan repayments, \$14,718.00 in total receipts and \$500.00 in total disbursements, respectively, for the reporting period;

- e) letter dated December 12, 2008 which is addressed to the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer. According to the Commission’s records, the letter was sent by the Reports Analysis Division and references the 2008 April and July Quarterly Reports. It states “[Y]our reporting obligation will not be satisfied until you file the above-referenced reports in an electronic format;” and
 - f) Pages 1 and 2 of the Summary Page, 1 Page of Schedule B and 1 Page of Schedule C for the 2009 April Quarterly Report electronically filed by the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer. According to the Commission’s records, the report covers the period from January 1 through March 31, 2009 and was received on April 15, 2009. Line 10 lists \$490,000.00 in debts and obligations owed by the committee and the Signature of Treasurer line says “Electronically Filed by Timothy Sullivan.” Schedule B lists a \$20,000 disbursement to Bostonian Press, Inc. for printing. Schedule C lists the total balance of outstanding loans as \$490,000.00 for the reporting period.
- 5) Pursuant to 28 U.S.C. § 1746, I declare under penalty of perjury that the foregoing is true and correct and that this declaration was executed at Washington on the 1st of May, 2009.



Jill I. Sugarman
Reviewing Analyst
Office of Administrative Review
Federal Election Commission

29092641672

FEC
FORM 1

STATEMENT OF
ORGANIZATION

RECEIVED
FEC
2007 MAR 16 11:11:16
Office Use Only

1. NAME OF COMMITTEE (in full) (Check if name is changed) Example: If typing, type over the lines. 12FE4M5

Eileen Donoghue For Congress Committee

ADDRESS (number and street) 257 Andover Street
(Check if address is changed) Lowell MA 01852 1438
CITY STATE ZIP CODE

COMMITTEE'S E-MAIL ADDRESS
info@eileendonoghue.com

COMMITTEE'S WEB PAGE ADDRESS (URL)
www.eileendonoghue.com

COMMITTEE'S FAX NUMBER
978 722 6584

2. DATE 04 11 2007

3. FEC IDENTIFICATION NUMBER C

4. IS THIS STATEMENT NEW (N) OR AMENDED (A)

I certify that I have examined this Statement and to the best of my knowledge and belief it is true, correct and complete.

Type or Print Name of Treasurer Timothy J. Sullivan

Signature of Treasurer

Date 04 11 2007

NOTE: Submission of false, erroneous, or incomplete information may subject the person signing this Statement to the penalties of 2 U.S.C. §437g.

ANY CHANGE IN INFORMATION SHOULD BE REPORTED WITHIN 10 DAYS.

Office Use Only						For further information contact Federal Election Commission Toll Free 800-424-9630 Local 202-694-1100	FEC FORM 1 (Revised 02/2003)
-----------------	--	--	--	--	--	--	---------------------------------

27039422931
29092641673

Write or Type Committee Name

Eileen Donoghue For Congress Committee

7. Custodian of Records: Identify by name, address (phone number -- optional) and position of the person in possession of committee books and records.

Full Name Timothy J. Sullivan

Mailing Address P.O. BOX 7144

Lowell MA 01852
Title or Position CITY STATE ZIP CODE

Treasurer Telephone number

8. Treasurer: List the name and address (phone number -- optional) of the treasurer of the committee; and the name and address of any designated agent (e.g., assistant treasurer).

Full Name of Treasurer Timothy J. Sullivan

Mailing Address P.O. BOX 7144

Lowell MA 01852
Title or Position CITY STATE ZIP CODE

Treasurer Telephone number

Full Name of Designated Agent

Mailing Address

Title or Position CITY STATE ZIP CODE

Telephone number

27039422955 29092641674

FEC FORM 3

REPORT OF RECEIPTS AND DISBURSEMENTS For An Authorized Committee

RECEIVED FEC MAIL CENTER 2008 APR 21 AM 11:23

Office Use Only

1. NAME OF COMMITTEE (in full) TYPE OR PRINT Example: If typing, type over the lines. 12FE4M5

Eileen Donoghue for Congress

ADDRESS (number and street) 257 Andover Street

Check if different than previously reported. (ACC)

Lowell

MA

01852

2. FEC IDENTIFICATION NUMBER CITY STATE ZIP CODE STATE DISTRICT

C 00433813

3. IS THIS REPORT NEW OR AMENDED (N) (A)

MA 05

4. TYPE OF REPORT (Choose One)

(a) Quarterly Reports:

- X April 15 Quarterly Report (Q1)
July 15 Quarterly Report (Q2)
October 15 Quarterly Report (Q3)
January 31 Year-End Report (YE)
Termination Report (TER)

(b) 12-Day PRE-Election Report for the:

- Primary (12P) General (12G) Runoff (12R)
Convention (12C) Special (12S)

Election on

in the State of

(c) 30-Day POST-Election Report for the:

- General (30G) Runoff (30R) Special (30S)

Election on

in the State of

5. Covering Period 01 01 2008 through 03 31 2008

I certify that I have examined this Report and to the best of my knowledge and belief it is true, correct and complete.

Type or Print Name of Treasurer Timothy J. Sullivan

Signature of Treasurer

[Handwritten Signature]

Date 04 14 2008

NOTE: Submission of false, erroneous, or incomplete information may subject the person signing this Report to the penalties of 2 U.S.C. §437g.

Office Use Only

FEC FORM 3 (Revised 02/2003)

2803970136992641675

SUMMARY PAGE
of Receipts and Disbursements

Write or Type Committee Name

Eileen Donoghue for Congress Committee

Report Covering the Period: From:

MM / DD / YYYY
01 / 01 / 2008

To:

MM / DD / YYYY
03 / 31 / 2008

	COLUMN A This Period	COLUMN B Election Cycle-to-Date
6. Net Contributions (other than loans)		
(a) Total Contributions (other than loans) (from Line 11(e)) ...	0.00	345180.00
(b) Total Contribution Refunds (from Line 20(d))	0.00	1000.00
(c) Net Contributions (other than loans) (subtract Line 6(b) from Line 6(a))	0.00	344180.00
7. Net Operating Expenditures		
(a) Total Operating Expenditures (from Line 17)	1651.56	834388.65
(b) Total Offsets to Operating Expenditures (from Line 14)	7324.64	9385.63
(c) Net Operating Expenditures (subtract Line 7(b) from Line 7(a))	5673.08	825003.02
8. Cash on Hand at Close of Reporting Period (from Line 27)	8706.98	
9. Debts and Obligations Owed TO the Committee (itemize all on Schedule C and/or Schedule D)	0.00	
10. Debts and Obligations Owed BY the Committee (itemize all on Schedule C and/or Schedule D)	490000.00	

For further information contact:

Federal Election Commission
999 E Street, NW
Washington, DC 20463

Toll Free 800-424-9530
Local 202-694-1100

2803970136992641676

SCHEDULE C (FEC Form 3)
LOANS

NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress Committee

LOAN SOURCE Full Name (Last, First, Middle Initial)
Eileen Donoghue, PERS FUNDS

Mailing Address
257 Andover Street

City State ZIP Code
Lowell MA 01852

Election:
 Primary
 General
 Other (specify) **Special Primary**

Original Amount of Loan	Cumulative Payment To Date	Balance Outstanding at Close of This Period
40 000.00	0.00	40,000.00

TERMS	Date Incurred	Date Due	Interest Rate	Secured:
	08-31-2007	none	0000 % (apr)	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

List All Endorsers or Guarantors (if any) to Loan Source

1. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
2. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
3. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
4. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:

SUBTOTALS This Period This Page (optional) ▶ **40 000.00**

TOTALS This Period (last page in this line only) ▶ **49 000.00**

Carry outstanding balance only to LINE 3, Schedule D, for this line. If no Schedule D, carry forward to appropriate line of Summary.

28039701372 29992641677

Federal Election Commission
ENVELOPE REPLACEMENT PAGE FOR INCOMING DOCUMENTS
 The FEC added this page to the end of this filing to indicate how it was received.

<input type="checkbox"/> Hand Delivered	Date of Receipt
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<input checked="" type="checkbox"/> USPS Registered/Certified	Postmarked (R/C) <i>4/15/08</i>
<input type="checkbox"/> USPS Priority Mail	Postmarked
Delivery Confirmation™ or Signature Confirmation™ Label <input type="checkbox"/>	
<input type="checkbox"/> USPS Express Mail	Postmarked
<input type="checkbox"/> Postmark Illegible	
<input type="checkbox"/> No Postmark	
<input type="checkbox"/> Overnight Delivery Service (Specify):	Shipping Date
Next Business Day Delivery <input type="checkbox"/>	
<input type="checkbox"/> Received from House Records & Registration Office	Date of Receipt
<input type="checkbox"/> Received from Senate Public Records Office	Date of Receipt
<input type="checkbox"/> Received from Electronic Filing Office	Date of Receipt
<input type="checkbox"/> Other (Specify):	Date of Receipt or Postmarked

28039701373 29092641678

EA
 PREPARER
 (3/2005)

4/21/08
 DATE PREPARED

SUMMARY PAGE
of Receipts and Disbursements

FEC Form 3 (Revised 02/2003)

Page 2

Write or Type Committee Name **Eileen Donoghue for Congress Committee**

Report Covering the Period: From: MM / DD / YYYY 04 / 01 / 2008 To: MM / DD / YYYY 06 / 30 / 2008

	COLUMN A This Period	COLUMN B Election Cycle-to-Date
6. Net Contributions (other than loans)		
(a) Total Contributions (other than loans) (from Line 11(e))	0.00	3 4 5 1 8 0 0 0
(b) Total Contribution Refunds (from Line 20(d))	0.00	1 0 0 0 0 0
(c) Net Contributions (other than loans) (subtract Line 6(b) from Line 6(a))	0.00	3 4 4 1 8 0 0 0
7. Net Operating Expenditures		
(a) Total Operating Expenditures (from Line 17)	0.00	8 3 4 3 8 8 6 5
(b) Total Offsets to Operating Expenditures (from Line 14)	0.00	9 3 8 5 6 3
(c) Net Operating Expenditures (subtract Line 7(b) from Line 7(a))	0.00	8 2 5 0 0 3 0 2
8. Cash on Hand at Close of Reporting Period (from Line 27)	8 7 0 6 9 8	
9. Debts and Obligations Owed TO the Committee (Itemize all on Schedule C and/or Schedule D)	0 0 0	
10. Debts and Obligations Owed BY the Committee (Itemize all on Schedule C and/or Schedule D)	4 9 0 0 0 0 0 0	

For further information contact:

Federal Election Commission
999 E Street, NW
Washington, DC 20463

Toll Free 800-424-9530
Local 202-694-1100

2803981442092641600

SCHEDULE C (FEC Form 3)
LOANS

Use separate schedule(s)
for each category of the
Detailed Summary Page

FOR LINE NUMBER:
(check only one)

13a
 13b

NAME OF COMMITTEE (In Full)

Eileen Donoghue for Congress

LOAN SOURCE Full Name (Last, First, Middle Initial)

Eileen Donoghue, PERS FUNDS

Election:

Primary
 General
 Other (specify) ▼

Special Primary

Mailing Address

257 Andover Street

City

Lowell

State

MA

ZIP Code

01852

Original Amount of Loan

40,000.00

Cumulative Payment To Date

0.00

Balance Outstanding at Close of This Period

40,000.00

TERMS

Date Incurred
MM / DD / YYYY
08 / 31 / 2007

Date Due
MM / DD / YYYY
none

Interest Rate
0.000 % (apr)

Secured:
 Yes No

List All Endorsers or Guarantors (if any) to Loan Source

1. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
2. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
3. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
4. Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:

SUBTOTALS This Period This Page (optional)..... ▶

40,000.00

TOTALS This Period (last page in this line only)..... ▶

490,000.00

Carry outstanding balance only to LINE 3, Schedule D, for this line. If no Schedule D, carry forward to appropriate line of Summary.

280398144892641601

Federal Election Commission
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<input checked="" type="checkbox"/> USPS Registered/Certified	Postmarked (R/C) <i>8/15/08</i>
<input type="checkbox"/> USPS Priority Mail	Postmarked
Delivery Confirmation™ or Signature Confirmation™ Label <input type="checkbox"/>	
<input type="checkbox"/> USPS Express Mail	Postmarked
<input type="checkbox"/> Postmark Illegible	
<input type="checkbox"/> No Postmark	
<input type="checkbox"/> Overnight Delivery Service (Specify):	Shipping Date
Next Business Day Delivery <input type="checkbox"/>	
<input type="checkbox"/> Received from House Records & Registration Office	Date of Receipt
<input type="checkbox"/> Received from Senate Public Records Office	Date of Receipt
<input type="checkbox"/> Received from Electronic Filing Office	Date of Receipt
<input type="checkbox"/> Other (Specify):	Date of Receipt or Postmarked


 PREPARER

8/19/08
 DATE PREPARED

**FEC
FORM 3**

**REPORT OF RECEIPTS
AND DISBURSEMENTS**

For An Authorized Committee

Office Use Only

1. NAME OF COMMITTEE (in full) **USE FEC MAILING LABEL OR TYPE OR PRINT** Example: If typing, type over the lines

Eileen Donoghue for Congress

ADDRESS (number and street)

257 Andover Street

Check if different than previously reported. (ACC)

Lowell

MA

01852

2. FEC IDENTIFICATION NUMBER

C00433813

CITY

STATE

ZIP CODE

STATE DISTRICT

3. IS THIS REPORT NEW (N) OR AMENDED (A)

MA

05

4. TYPE OF REPORT (Choose One)

(a) Quarterly Reports:

April 15 Quarterly Report (Q1)

July 15 Quarterly Report (Q2)

October 15 Quarterly Report (Q3)

January 31 Year-End Report (YE)

Termination Report (TER)

(b) 12-Day PRE-Election Report for the:

Primary (12P)

General (12G)

Runoff (12R)

Convention (12C)

Special (12S)

Election on

in the State of

(c) 30-Day POST-Election Report for the:

General (30G)

Runoff (30R)

Special (30S)

Election on

in the State of

5. Covering Period 07 01 2008 through 09 30 2008

I certify that I have examined this Report and to the best of my knowledge and belief it is true, correct and complete.

Type or Print Name of Treasurer Timothy Sullivan

Signature of Treasurer Electronically Filed by Timothy Sullivan Date 01 24 2009

NOTE : Submission of false, erroneous, or incomplete information may subject the person signing this Report to the penalties of 2 U.S.C 437g.

Office Use Only

FEC FORM 3
(Revised 02/2003)

29092641683

SUMMARY PAGE
of Receipts and Disbursements

Write or Type Committee Name

Eileen Donoghue for Congress

Report Covering the Period: From: ^{M M} 0 7 ^{D D} 0 1 ^{Y Y Y Y} 2 0 0 8 To: ^{M M} 0 9 ^{D D} 3 0 ^{Y Y Y Y} 2 0 0 8

	COLUMN A This Period	COLUMN B Election Cycle-to-Date
6. Net Contributions (other than loans)		
(a) Total Contributions (other than loans) (from Line 11(e)).....	14718.00	359898.00
(b) Total Contribution Refunds (from Line 20(d)).....	0.00	1000.00
(c) Net Contributions (other than loans) (subtract Line 6(b) from Line 6(a)).....	14718.00	358898.00
7. Net Operating Expenditures		
(a) Total Operating Expenditures (from Line 17).....	500.00	834888.65
(b) Total Offsets to Operating Expenditures (from Line 14).....	0.00	9385.63
(c) Net Operating Expenditures (subtract Line 7(b) from Line 7(a)).....	500.00	825503.02
8. Cash on Hand at Close of Reporting Period (from Line 27).....	22924.98	
9. Debts and Obligations Owed TO the Committee (Itemize all on Schedule C and/or Schedule D).....	0.00	
10. Debts and Obligations Owed BY the Committee (Itemize all on Schedule C and/or Schedule D).....	490000.00	

For further information contact:

Federal Election Commission
999 E Street, NW
Washington, DC 20463
Toll Free 800-424-9530
Local 202-694-1100

29092641682

DETAILED SUMMARY PAGE
of Disbursements

II. DISBURSEMENTS	COLUMN A Total This Period	COLUMN B Election Cycle-to-Date
17. OPERATING EXPENDITURES.....	500.00	834888.65
18. TRANSFERS TO OTHER AUTHORIZED COMMITTEES.....	0.00	0.00
19. LOAN REPAYMENTS:		
(a) Of Loans Made or Guaranteed by the Candidate.....	0.00	0.00
(b) Of all Other Loans.....	0.00	0.00
(c) TOTAL LOAN REPAYMENTS (add Lines 19(a) and (b)).....	0.00	0.00
20. REFUNDS OF CONTRIBUTIONS TO:		
(a) Individuals/Persons Other Than Political Committees.....	0.00	1000.00
(b) Political Party Committees.....	0.00	0.00
(c) Other Political Committees (such as PACs).....	0.00	0.00
(d) TOTAL CONTRIBUTION REFUNDS (add Lines 20(a), (b), and (c)).....	0.00	1000.00
21. OTHER DISBURSEMENTS.....	0.00	470.00
22. TOTAL DISBURSEMENTS (add Lines 17, 18, 19(c), 20(d), and 21) >	500.00	836358.65

III. CASH SUMMARY

23. CASH ON HAND AT BEGINNING OF REPORTING PERIOD.....	8706.98
24. TOTAL RECEIPTS THIS PERIOD (from Line 16, page3).....	14718.00
25. SUBTOTAL (add Line 23 and Line 24).....	23424.98
26. TOTAL DISBURSEMENTS THIS PERIOD (from Line 22).....	500.00
27. CASH ON HAND AT CLOSE OF REPORTING PERIOD (subtract Line 26 from Line 25).....	22924.98

2909264165

**SCHEDULE B (FEC Form 3)
ITEMIZED DISBURSEMENTS**

Use separate schedule(s)
for each category of the
Detailed Summary Page

FOR LINE NUMBER:
(check only one)

PAGE 35 / 40

<input checked="" type="checkbox"/>	17	<input type="checkbox"/>	18	<input type="checkbox"/>	19a	<input type="checkbox"/>	19b
<input type="checkbox"/>	20a	<input type="checkbox"/>	20b	<input type="checkbox"/>	20c	<input type="checkbox"/>	21

Any Information copied from such Reports and Statements may not be sold or used by any person for the purpose of soliciting contributions or for commercial purposes, other than using the name and address of any political committee to solicit contributions from such committee

NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress

A.

Full Name (Last, First, Middle Initial)
NGP

Transaction ID: D242558
Date of Disbursement

Mailing Address 1101 Vermont Ave NW
Ste 710

09 / 19 / 2008

City Washington State DC Zip Code 20005-3521

Amount of Each Disbursement this Period

Purpose of Disbursement
software program

500.00

Candidate Name

Category/
Type

Refund or Disposal of Excess
Contributions Required Under
11 C.F.R. 400.53

Office Sought: House
Senate
President

Disbursement For: 2008
X Primary General
Other (specify) ▼

State: District:

SUBTOTAL of Disbursements This Page (optional) ▶ 500.00

TOTAL This Period (last page this line number only) ▶ 500.00

29092641686

SCHEDULE C (FEC Form 3)

Use separate schedule(s) for each category of the Detailed Summary Page

PAGE 39 / 39

FOR LINE NUMBER: (check only one) 13a 13b

LOANS

NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress

Transaction ID: L444

LOAN SOURCE Full Name (Last, First, Middle Initial)
Eileen Donoghue, PERS FUNDS - [PERSONAL FUNDS]

Mailing Address 257 Andover St.

City Lowell State MA ZIP Code 01852

Election:
 Primary
 General
 Other (specify) ▼
 Special Primary

Original Amount of Loan	Cumulative Payment To Date	Balance Outstanding at Close of This Period
40000.00	0.00	40000.00

TERMS

Date Incurred	Date Due	Interest Rate	Secured:
M M C D Y Y Y Y 08 31 2007	None	.0000 % (apr)	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

List All Endorsers or Guarantors (if any) to Loan Source

Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:

SUBTOTALS This Period This Page (optional)	40000.00
TOTALS This Period (last page in this line only)	490000.00
Carry outstanding balance only to LINE 3, Schedule D, for this line. If no Schedule D, carry forward to appropriate line of Summary.	

29092641687



MS-P

FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

December 12, 2008

Timothy J. Sullivan, Treasurer
Eileen Donoghue For Congress Committee
257 Andover Street
Lowell, MA 01852

Identification Number: C00433813

Reference: April Quarterly Report (1/1/08 – 3/31/08), dated 4/14/08
July Quarterly Report (4/1/08 – 6/30/08), dated 8/15/08

Dear Treasurer:

Your Committee has failed to file the above-referenced reports in an electronic format. In accordance with 11 C.F.R. 104.18, you are required to file these reports electronically. 11 C.F.R. 104.18 further states that reports filed on paper do not satisfy a political committee's filing obligation. Your reporting obligation will not be satisfied until you file the above-referenced reports in an electronic format. You should also review 11 C.F.R. 104.18 of the regulations regarding your future reporting obligations.

It is important that you file these reports in an electronic format immediately with the Federal Election Commission. The failure to timely file these reports may result in civil money penalties, an audit or legal enforcement action. The civil money calculation for late reports does not include a grace period and begins on the day following the due date for the report.

If you have further questions regarding this matter, please contact Sari Pickerall in the Reports Analysis Division on our toll free number (800) 424-9530. Our local number is (202) 694-1130.

Sincerely,

A handwritten signature in cursive script that reads "Pat Carmona".

Patricia Carmona
Assistant Staff Director
Reports Analysis Division

2803995341992641600

**FEC
FORM 3**

**REPORT OF RECEIPTS
AND DISBURSEMENTS**

For An Authorized Committee

Office Use Only

1. NAME OF COMMITTEE (in full) **USE FEC MAILING LABEL OR TYPE OR PRINT** Example: If typing, type over the lines

Eileen Donoghue for Congress

ADDRESS (number and street) 257 Andover Street

Check if different than previously reported. (ACC)

Lowell MA 01852

2. FEC IDENTIFICATION NUMBER C00433813
3. IS THIS REPORT X NEW (N) OR AMENDED (A)
CITY STATE ZIP CODE STATE DISTRICT
MA 05

4. TYPE OF REPORT (Choose One)

(a) Quarterly Reports:

- X April 15 Quarterly Report (Q1)
- July 15 Quarterly Report (Q2)
- October 15 Quarterly Report (Q3)
- January 31 Year-End Report (YE)
- Termination Report (TER)

(b) 12-Day PRE-Election Report for the:

- Primary (12P) General (12G) Runoff (12R)
- Convention (12C) Special (12S)

Election on in the State of

(c) 30-Day POST-Election Report for the:

- General (30G) Runoff (30R) Special (30S)

Election on in the State of

5. Covering Period 01 01 2009 through 03 31 2009

I certify that I have examined this Report and to the best of my knowledge and belief it is true, correct and complete.

Type or Print Name of Treasurer Timothy Sullivan

Signature of Treasurer Electronically Filed by Timothy Sullivan Date 04 15 2009

NOTE : Submission of false, erroneous, or incomplete information may subject the person signing this Report to the penalties of 2 U.S.C 437g.

Office Use Only table with 7 empty columns

FEC FORM 3
(Revised 02/2003)

29092641689

SUMMARY PAGE
of Receipts and Disbursements

Write or Type Committee Name

Eileen Donoghue for Congress

Report Covering the Period: From: ^{M M} 0 1 ^{D D} 0 1 ^{Y Y Y Y} 2 0 0 9 To: ^{M M} 0 3 ^{D D} 3 1 ^{Y Y Y Y} 2 0 0 9

	COLUMN A This Period	COLUMN B Election Cycle-to-Date
6. Net Contributions (other than loans)		
(a) Total Contributions (other than loans) (from Line 11(e)).....	0.00	0.00
(b) Total Contribution Refunds (from Line 20(d)).....	0.00	0.00
(c) Net Contributions (other than loans) (subtract Line 6(b) from Line 6(a)).....	0.00	0.00
7. Net Operating Expenditures		
(a) Total Operating Expenditures (from Line 17).....	20000.00	20000.00
(b) Total Offsets to Operating Expenditures (from Line 14).....	0.00	0.00
(c) Net Operating Expenditures (subtract Line 7(b) from Line 7(a)).....	20000.00	20000.00
8. Cash on Hand at Close of Reporting Period (from Line 27).....	2924.98	
9. Debts and Obligations Owed TO the Committee (Itemize all on Schedule C and/or Schedule D).....	0.00	
10. Debts and Obligations Owed BY the Committee (Itemize all on Schedule C and/or Schedule D).....	490000.00	

For further information contact:

Federal Election Commission
999 E Street, NW
Washington, DC 20463
Toll Free 800-424-9530
Local 202-694-1100

29092641699

**SCHEDULE B (FEC Form 3)
ITEMIZED DISBURSEMENTS**

Use separate schedule(s) for each category of the Detailed Summary Page	FOR LINE NUMBER: (check only one)				PAGE 5 / 9	
	<input checked="" type="checkbox"/> 17 20a	<input type="checkbox"/> 18 20b	<input type="checkbox"/> 19a 20c	<input type="checkbox"/> 19b 21		

Any information copied from such Reports and Statements may not be sold or used by any person for the purpose of soliciting contributions or for commercial purposes, other than using the name and address of any political committee to solicit contributions from such committee

NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress

A.	Full Name (Last, First, Middle Initial) Bostonian Press, Inc.		Transaction ID: D245496	
	Mailing Address 110 K Street		Date of Disbursement 03 / 13 / 2009	
City Boston		State MA	Zip Code 02127	
Purpose of Disbursement printing		Candidate Name	Category/ Type	Amount of Each Disbursement this Period 20000.00 Refund or Disposal of Excess Contributions Required Under 11 C.F.R. 400.53
Office Sought: House Senate President				
State: District:				

29092641691

SUBTOTAL of Disbursements This Page (optional)	20000.00
TOTAL This Period (last page this line number only)	20000.00

SCHEDULE C (FEC Form 3)

Use separate schedule(s) for each category of the Detailed Summary Page	PAGE 9 / 9	
	FOR LINE NUMBER: (check only one)	<input checked="" type="checkbox"/> 13a <input type="checkbox"/> 13b

LOANS

NAME OF COMMITTEE (In Full)
Eileen Donoghue for Congress

Transaction ID: L444

LOAN SOURCE Full Name (Last, First, Middle Initial) Eileen Donoghue, PERS FUNDS - [PERSONAL FUNDS]		Election: <input type="checkbox"/> Primary <input type="checkbox"/> General <input checked="" type="checkbox"/> Other (specify) ▼ Special Primary	
Mailing Address 257 Andover St.			
City Lowell	State MA	ZIP Code 01852	
Original Amount of Loan	Cumulative Payment To Date	Balance Outstanding at Close of This Period	
40000.00	0.00	40000.00	

TERMS	Date Incurred	Date Due	Interest Rate	Secured:
M M 08	D D Y Y Y Y 31 2007	None	.0000 % (apr)	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

List All Endorsers or Guarantors (if any) to Loan Source	
Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:
Full Name (Last, First, Middle Initial)	Name of Employer
Mailing Address	Occupation
City State ZIP Code	Amount Guaranteed Outstanding:

SUBTOTALS This Period This Page (optional)	▶	40000.00
TOTALS This Period (last page in this line only)	▶	490000.00

Carry outstanding balance only to LINE 3, Schedule D, for this line. If no Schedule D, carry forward to appropriate line of Summary.

29092641692



FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

VIA OVERNIGHT DELIVERY

May 4, 2009

Timothy J. Sullivan, as Treasurer
Eileen Donoghue for Congress Committee
257 Andover Street
Lowell, MA 01852

C00433813
AF# 1916

Dear Mr. Sullivan:

On December 18, 2008, the Federal Election Commission ("Commission") found reason to believe ("RTB") that the Eileen Donoghue for Congress Committee and you, as Treasurer ("respondents"), violated 2 U.S.C. § 434(a) for failing to file the 2008 October Quarterly Report. The Commission also made a preliminary determination that the civil money penalty was \$6,500 based on the schedule of penalties at 11 C.F.R. § 111.43.

After reviewing the written response and any supplemental information submitted by you and Commission staff, the Reviewing Officer has recommended that the Commission make a final determination in this matter. A copy of the Reviewing Officer's recommendation is attached.

You may file with the Commission Secretary a written response to the recommendation within 10 days of the date of this letter. Your written response should be sent to the Commission Secretary, 999 E Street, NW, Washington, DC 20463. As a result of the anthrax threat in the Washington, DC area, US Postal Service mail delivery to federal agencies, including the Commission, has been interrupted. Until regular mail delivery resumes, you may also file your written response with the Commission Secretary via facsimile (202-208-3333) or by courier at the same address (if you use an overnight delivery service, please use zip code 20004 instead of zip code 20463). Please include the AF # in your response. Your response may not raise any arguments not raised in your original written response or not directly responsive to the Reviewing Officer's recommendation. 11 C.F.R. § 111.36(f). The Commission will then make a final determination in this matter.

Please contact me at the toll free number 800-424-9530 (press 0, then press 1660) or 202-694-1660 if you have any questions.

Sincerely,

A handwritten signature in black ink that reads "Jill I. Sugarman". The signature is written in a cursive, flowing style.

Jill I. Sugarman
Reviewing Analyst
Office of Administrative Review

Attachment

29092641693



FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

RECEIVED
FEDERAL ELECTION
COMMISSION
SECRETARIAT

2009 MAY 13 P 3:13

May 13, 2009

MEMORANDUM

SENSITIVE

To: The Commission

Through: Robert A. Hickey
Staff Director

From: John D. Gibson
Chief Compliance Officer

Shawn Woodhead Werth
Reviewing Officer
Office of Administrative Review

By: Jill I. Sugarman
Reviewing Analyst

Subject: Final Determination Recommendation in AF# 1916 – Eileen Donoghue
for Congress Committee and Timothy J. Sullivan, as Treasurer
(C00433813)

On December 18, 2008, the Commission found reason to believe (“RTB”) that the respondents violated 2 U.S.C. § 434(a) for failing to file the 2008 October Quarterly Report. As a result, the Commission also made a preliminary determination that the civil money penalty was \$6,500 based on the schedule of penalties at 11 C.F.R. § 111.43.

At the time of the RTB finding for the October Quarterly Report, the Commission had not received the report; therefore, the estimated level of activity (\$240,060) was used to calculate the RTB civil money penalty. On January 24, 2009, the respondents filed the October Quarterly Report which discloses total receipts of \$14,718 and total disbursements of \$500, resulting in a level of activity totaling \$15,218. Had the report been filed disclosing this level of activity (\$15,218) prior to the Commission’s RTB finding, the civil money penalty would have been \$500 based on the schedule of penalties at 11 C.F.R. § 111.43(a).

On January 29, 2009, the Commission received their written response (“challenge”). After reviewing the challenge, the Reviewing Officer’s recommendation dated May 1, 2009 was forwarded to the Commission, a copy was forwarded to the respondents, and is hereby incorporated by reference. The Reviewing Officer recommended that the Commission make a final determination that they violated

29092641694

2 U.S.C. § 434(a) and based on the actual level of activity for the October Quarterly reporting period (\$15,218), assess a civil money penalty of \$500 because they submitted no evidence that the RTB finding was based on factual errors, that the civil money penalty was improperly calculated at RTB, or that they used best efforts to file on time but were prevented from doing so by reasonably unforeseen circumstances that were beyond their control and they filed the report no later than 24 hours after the end of these circumstances.

Within 10 days of transmittal of the recommendation, they may file a written response with the Commission Secretary which may not raise any arguments not raised in their challenge or not directly responsive to the Reviewing Officer's recommendation. 11 C.F.R. § 111.36(f).

On May 8, 2009, the Commission received the written response from the Candidate, Eileen Donoghue, who says that they are withdrawing the challenge as it is her understanding that paying the \$500 penalty resolves the matter and no final determination is required. She includes copies of a letter dated May 8 which she sent to the Commission's lockbox with a \$500 check for payment of the civil money penalty. The response is attached for your review.

The Reviewing Officer recommends that the Commission make a final determination that they violated 2 U.S.C. § 434(a) and assess a civil money penalty of \$500.

OAR Recommendations

- (1) Adopt the Reviewing Officer recommendation for AF# 1916 involving the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer, in making the final determination;
- (2) Make a final determination in AF# 1916 that the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer, violated 2 U.S.C. § 434(a) and, based on the actual level of activity disclosed on the October Quarterly Report (\$15,218), assess a civil money penalty of \$500 (reduced from the RTB civil money of \$6,500); and
- (3) Send the appropriate letter.

Attachment

29092641695

BEFORE THE FEDERAL ELECTION COMMISSION

In the Matter of)	
)	
Final Determination Recommendation:)	AF 1916
Eileen Donoghue for Congress)	
Committee and Timothy J. Sullivan, as)	
Treasurer (C00433813))	

CERTIFICATION

I, Mary W. Dove, Secretary of the Federal Election Commission, do hereby certify that on May 28, 2009, the Commission decided by a vote of 6-0 to take the following actions in AF 1916:

1. Adopt the Reviewing Officer recommendation for AF 1916 involving the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer, in making the final determination.
2. Make a final determination in AF 1916 that the Eileen Donoghue for Congress Committee and Timothy J. Sullivan, as Treasurer, violated 2 U.S.C. § 434(a) and, based on the actual level of activity disclosed on the October Quarterly Report (\$15,218), assess a civil money penalty of \$500 (reduced from the RTB civil money penalty of \$6,500).
3. Send the appropriate letter.

Commissioners Bauerly, Hunter, McGahn II, Petersen, Walther and

Weintraub voted affirmatively for the decision.

Attest:

May 28, 2009
Date

Barlene Harris
for Mary W. Dove
Secretary of the Commission

29092641696



FEDERAL ELECTION COMMISSION
WASHINGTON, D.C. 20463

July 16, 2009

VIA CERTIFIED MAIL
RETURN RECEIPT REQUESTED

Timothy J. Sullivan, as Treasurer
Eileen Donoghue for Congress Committee
257 Andover Street
Lowell, MA 01852

C00433813
AF# 1916

Dear Mr. Sullivan:

On December 18, 2008, the Federal Election Commission ("the Commission") found reason to believe ("RTB") that the Eileen Donoghue for Congress Committee and you, as Treasurer, violated 2 U.S.C. § 434(a) for failing to file the 2008 October Quarterly Report. By letter dated December 22, 2008, the Commission sent you notification of the RTB finding that included a civil money penalty calculated at RTB of \$6,500 in accordance with the schedule of penalties at 11 C.F.R. § 111.43. On January 29, 2009, the Office of Administrative Review received the written response from the Candidate, Eileen Donoghue, challenging the RTB finding.

The Reviewing Officer reviewed the Commission's RTB finding with its supporting documentation and the written response. Based on this review, the Reviewing Officer recommended that the Commission reduce the RTB civil money penalty because it was calculated on an estimated level of activity, make a final determination that the Eileen Donoghue for Congress Committee and you, as Treasurer, violated 2 U.S.C. § 434(a) and, based on the actual level of activity disclosed on the 2008 October Quarterly Report filed January 24, 2009 (\$15,218), assess a civil money penalty in the amount of \$500 in accordance with 11 C.F.R. § 111.43. The basis for the Reviewing Officer's recommendation was included in the Final Determination Report, a copy of which was sent to you on May 4, 2009.

On May 8 and 14, 2009, the Commission received the response from Ms. Donoghue and the \$500 payment, respectively. On May 28, 2009, the Commission adopted the Reviewing Officer's recommendation, made a final determination that the Eileen Donoghue for Congress Committee and you, as Treasurer, violated 2 U.S.C. § 434(a) and based on the level of activity disclosed on the 2008 October Quarterly Report (\$15,218), assessed a civil money penalty of \$500 (reduced from the RTB civil money penalty of \$6,500). It is based on the same factors used to calculate the civil money penalty at RTB except that the actual rather than the estimated level of activity was used. A copy of the final determination recommendation is attached.

29092641697

The confidentiality provisions at 2 U.S.C. § 437g(a)(12) no longer apply and this matter is now public. The file will be made a part of the public record pursuant to 11 C.F.R. § 111.42(b). Although the file must be placed on the public record within 30 days from the date of the Commission's notification, this could occur at any time following certification of the Commission's vote.

If you have any questions regarding the payment of the civil money penalty, please contact Jill I. Sugarman on our toll free number (800)424-9530 (press 0, then ext. 1660) or (202)694-1660.

On behalf of the Commission,



Steven T. Walther
Chairman

Attachment

29092641698

QUALITY IS OUR PRIORITY FOR LOCKBOX 9058
SEQ# 002 \$ 000050000 BA# 1 05-13-09 20 3



29092641699



EILEEN DONOGHUE FOR CONGRESS COMMITTEE		SS-274/113 418837	1488
DATE		May 8, 2009	
PAY TO THE ORDER OF	Federal Election Commission		\$ 500.00
Five Hundred and 00/100			DOLLARS
Enterprise Bank			
MEMO C00433813 AF# 1916			



FEDERAL ELECTION COMMISSION
Washington DC 20463

THIS IS THE END OF ADMINISTRATIVE FINE CASE # 1916

DATE SCANNED 9/3/09

SCANNER NO. 2

SCAN OPERATOR EEB

29092641700