

#### Before we get started...

- Download workshop materials
- Ask questions using Q & A pod
- · Consult online resources
- Plan to complete post-workshop evaluation

Housekeeping Items

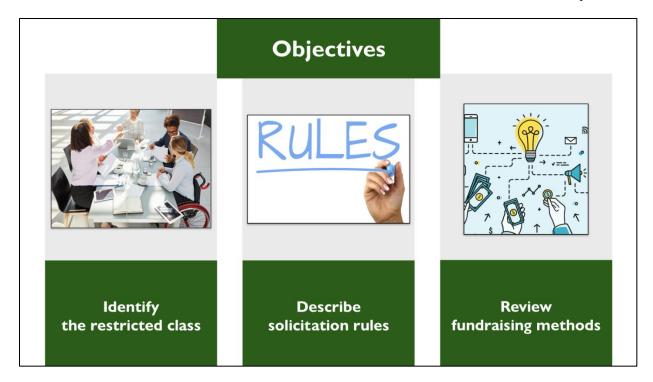








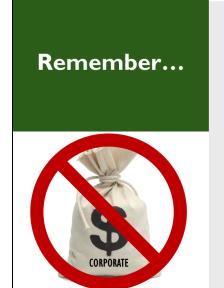
Campaign Guide for Corporations and Labor Organizations ("Guide"): <u>www.fec.gov/help-candidates-and-committees/guides/?tab=corporations-and-labor-organizations</u>



#### **OBJECTIVES**

- Identify who the PAC may solicit for contributions
- Review fundraising notices required on all solicitations
- Evaluate popular solicitation techniques

#### I. Introduction



Most permissible corporate activity in connection with federal elections results from exceptions to the ban on corporate contributions

- A. Prohibition on corporate/labor contributions (11 CFR 114.2)

  Federal law bans contributions by corporations and labor organizations to influence federal elections (except to Super PACs and the noncontribution account of Hybrid PACs, covered in Part 2). Ban covers incorporated trade associations and other membership organizations.
- B. Exception: Separate Segregated Fund (SSF) (11 CFR 114.5)
  Corporations (including trade associations and membership organizations) and labor organizations may use treasury funds to create and run a separate segregated fund (sometimes called an SSF or PAC) to support federal candidates.

Corporations may use their treasury funds to pay establishment, administration and solicitation costs for their separate segregated fund (SSF)

### **SSF Exception**



#### **SSF "PAC"** Solicitations

What is a solicitation?

Why does it matter?

2	Contribute to the
3	XYZ Corporation PAC
activities on a listed are mere stated. XYZ Co contributions. There will be no	of this contribution is for the benefit of political candidates and state and national level. The recommended contribution amounts ely suggestions. Employees may choose to give more or less than protection will not favor nor disfavor employees according to their This contribution is voluntary, you have right to refuse to contribute of be a reprisal if you choose not to contribute and you will not be at or disadvantage based on your decision.
	or disadvantage based on your decision.
	or disadvantage based on your decision.
	☐ Enclosed is my check for \$1,000.
	Enclosed is my check for \$1,000. Enclosed is my check for \$2,500.
Name:	☐ Enclosed is my check for \$1,000.
Name:	Enclosed is my check for \$1,000. Enclosed is my check for \$2,500.
Name:	Enclosed is my check for \$1,000. Enclosed is my check for \$2,500. Enclosed is my check for \$
Name:	Enclosed is my check for \$1,000.  Enclosed is my check for \$2,500.  Enclosed is my check for \$
Name: Address: City/State/Zip: Employer:	Enclosed is my check for \$1,000.  Enclosed is my check for \$2,500.  Enclosed is my check for \$
Name:  Address:  City/State/Zip:  Employer:  Occupation:  deral law requires us	Enclosed is my check for \$1,000. Enclosed is my check for \$2,500. Enclosed is my check for \$

#### II. What is a Solicitation?

Requesting contributions

Explaining how to contribute

Publicizing right to accept unsolicited contributions

Encouraging support for PAC

#### A. Solicitation = communication that contains:

- 1. Straightforward request for contributions;
- 2. Information on how to contribute;
- 3 Publicizing PAC's right to accept unsolicited contributions; or
- 4. Statements encouraging support for the PAC.
- 5. See MURs <u>6100R (2010)</u> and <u>5681 (2007)</u>; AOs <u>1979-66</u> and <u>1979-13</u>.

#### **Example: Language from AO 1979-13:**

"I was glad to see that Raymond has so many employees who realize that the welfare of us all is tied very closely to government policies and attitudes toward business. RAYPAC is one way we can make the voice of business people and our industry heard in this country. I hope we continued [sic] to have such an enthusiastic group." Announcing PAC's existence

Explaining applicable laws

Providing statistical information

Listing candidates supported

What is not a solicitation?

#### B. Communication is NOT a solicitation if it:

- 1. Does not encourage support for the PAC.
- 2. Does not facilitate the making of contributions.
- 3. Merely announces existence of PAC and explains legal requirements that apply to a PAC.
- 4. Provides statistical information about the PAC's receipts and contributions.
- 5. Identifies candidates supported by the PAC (but does not suggest that supporting the PAC will help elect those candidates).
- 6. See AOs <u>1991-03</u>, <u>1983-38</u> and <u>1982-65</u>.

#### **Example: Language from AO 1982-65:**

"The Union Carbide Corporation supports the operation of the Union Carbide Corporation Political Action Committee as authorized by, and in accordance with, federal law. Shareholders desiring additional information about the activities of the Committee may write to the Secretary, Union Carbide Corporation, Section D4, Old Ridgebury Road, Danbury, CT 06817."



## Why does it matter?

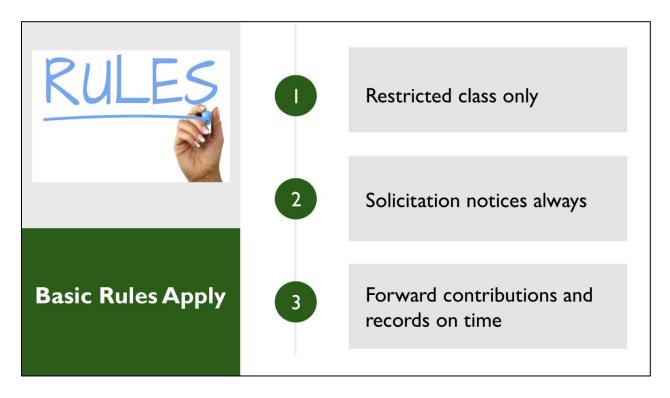
- SSFs may only solicit restricted class
- Solicitations must include certain notices
- Specific deadlines to forward resulting contributions

C. Importance of knowing when communication = PAC solicitation

Must be able to recognize solicitation in order to avoid it reaching individuals outside restricted class for solicitation purposes and to ensure the solicitation complies with basic rules that apply to all PAC solicitations.

**More:** <u>www.fec.gov/help-candidates-and-committees/fundraising-for-ssf/what-is-and-is-not-solicitation-for-ssf/</u>

#### III. Basic Solicitation Rules

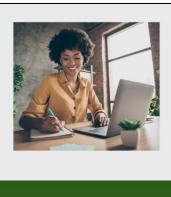


**More:** <u>www.fec.gov/help-candidates-and-committees/fundraising-for-ssf/#basic-guidance-for-ssf-fundraising</u>



- A. At any time: restricted class only
  - 1. Who is in restricted class of a corporation's PAC? (11 CFR 114.1(c), (h) and (j); 114.5(g))

Employees paid on a salary (rather than hourly) basis who have policymaking, managerial, professional or supervisory responsibilities



Executive and Administrative Personnel

#### a) Executive and administrative personnel

- (1) Employees paid on salary (but **not** hourly) basis who have managerial, professional, policy-making or supervisory responsibilities.
  - Professionals, e.g., includes Lawyers, Engineers, Doctors, Pilots and Nurses but no one represented by union
  - Insurance agents NO unless they have supervisory or managerial responsibilities
  - See AOs <u>2012-02</u>, <u>2011-25</u>, <u>2010-04</u>, <u>2004-32</u>, <u>1999-20</u> and <u>1993-16</u>
- (2) Members of the board of directors, if they are compensated via salary or stipend. AOs <u>2010-12</u>, <u>2000-10</u> and <u>1985-35</u> (compare with <u>AO 1977-18</u>).

Individuals with vested beneficial interest in stock; power to direct how stock is voted (if applicable); and right to receive dividends



- **b) Stockholders** (including ESOP): Individuals with:
  - (1) Vested interest in stock;
  - (2) Power to vote stock;
  - (3) Right to withdraw stock without incurring suspension period; and
  - (4) Right to receive dividends.

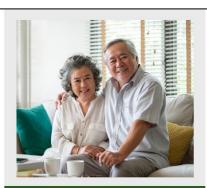
See AO 1998-12 and AOs cited within.

# Does your company have an Employee Stock Ownership Plan (ESOP)?



Often, employees in the ESOP qualify as stockholders and are included in the restricted class

Immediate family members who share the same residence



**Families** 

c) Families of the above groups See AOs 2013-06 and 1980-102.



Table: Who may be solicited at any time - Guide, p. 42

**More:** <u>www.fec.gov/help-candidates-and-committees/fundraising-for-ssf/who-may-be-solicited-ssf-contribution/</u>

#### Corporation/PAC may **NOT** solicit:

- Foreign nationals
- General public
- Clients, vendors, etc.
- Other PACs

# Beyond the Restricted Class

#### 2. Who is NOT solicitable?

- a) Foreign nationals;
- b) General public;
- c) Clients, vendors, etc., and their PACs;
- d) Employees who are neither executives nor stockholders; or
- e) Former employees (unless they are stockholders).

Twice a year SSFs may mail solicitations to homes of limited group not in restricted class

Must appoint custodian to preserve anonymity

Must offer union same opportunity



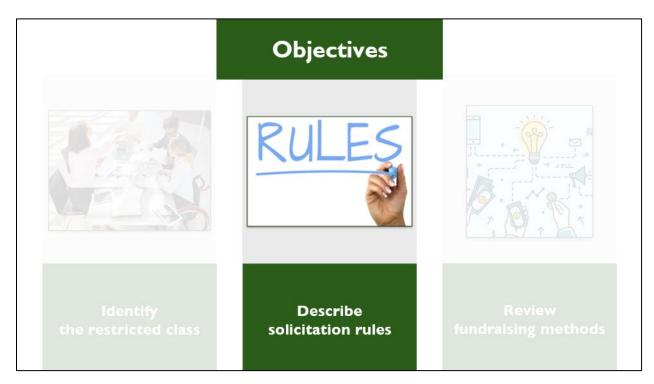
- B. Twice yearly solicitations (11 CFR 114.6; Guide, Appendix B, pp. 187-190)
  - 1. Twice a year, a PAC may solicit:
    - a) **Corporation:** Rank and file employees
    - b) **Labor organization:** All non-union employees of corporations that employ union's members.
  - 2. Must preserve anonymity of donors
    - c) Must use custodial arrangement (usually law firm or bank) to preserve anonymity.
    - d) Must mail solicitation to employee's home.
  - 3. Application to labor organizations:
    - a) If corporation wants to conduct a twice-yearly solicitation for its PAC, it must notify the union of its intention and provide similar opportunity.
    - b) If other unions represent employees at that corporation, they share a limit of two solicitations of non-members per year.

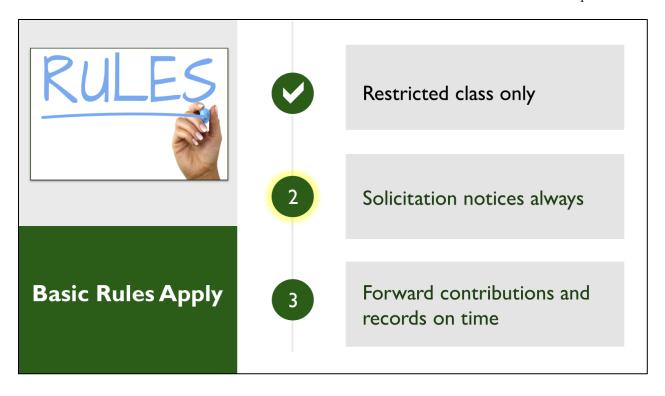
**More:** <u>www.fec.gov/help-candidates-and-committees/fundraising-for-ssf/twice-yearly-solicitations-expanded-class-ssf/</u>



Table: Who may be solicited twice yearly - Guide, p. 42

**More:** <u>www.fec.gov/help-candidates-and-committees/fundraising-for-ssf/twice-yearly-solicitations-expanded-class-ssf/</u>





# Solicitations Notices

#### **Contributions must be voluntary**

No threats

No dues or fees

#### Must include every time:

Political purpose of SSF

Right to refuse to contribute

Any guideline = suggestion

#### C. Voluntary contributions and solicitation notices (11 CFR 114.5(a))

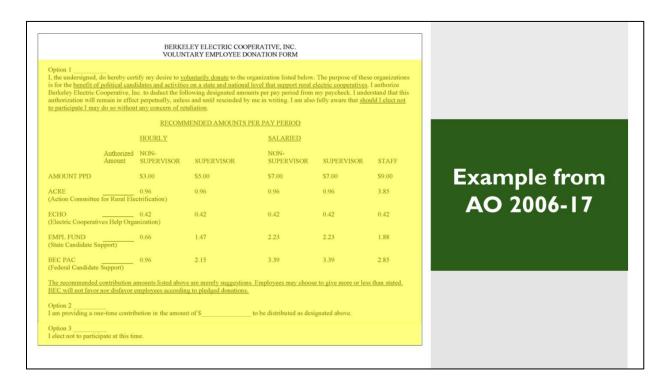
- 1. Contributions must be voluntary
  - a) No threat of physical force, job discrimination or financial reprisal.
  - b) No dues or fees.

#### 2. Required notices

Every solicitation must state:

- a) Political purpose of PAC
- b) Solicitee's right to refuse without reprisal
- c) Guideline on amount is merely suggestion; no minimum may be specified.
- 3. Examples:

See AOs 2006-17, 2003-06 and 1997-25, and MURs 5681 and 5337.



#### 4. Examples from <u>AO 2006-17</u>:

- Statement of political purpose:
  - "...for the benefit of political candidates and activities on a state and national level that support rural electric cooperatives."
- Statement of voluntary nature and suggested guideline:
  See BEC proposed solicitation form (Exhibit 1). The form offers three options for contributing. It notes that the first option contains "merely suggestions," and that employees may choose to give "more or less than those stated." The form further states, "BEC will not favor nor disfavor employees according to pledged donations." An additional statement reads, "I am also fully aware that should I elect not to participate I may do so without any concern of retaliation."

Taken together, these statements comply with 11 CFR  $\underline{114.5(a)(2)}$  and  $\underline{(a)(4)}$ .

# Other Required Notices



#### **Federal Election Purpose**

Used if also soliciting funds for state PACs; work into the political purpose statement for an SSF.

#### **Best Efforts Notice**

"Federal law requires us to use our best efforts to collect and report the name, mailing address, occupation and name of employer of individuals whose contributions exceed \$200 in a calendar year."

#### **IRS Notice**

www.irs.gov/charities-non-profits/solicitation-notice

#### 5. Other required notices

• Statement of federal election purpose

Required if also soliciting funds for state PAC; can be worked into the political purpose statement required for SSFs

• Best efforts notice

Required for committee to be able to say it has made its best efforts to obtain, maintain and report contributor information.

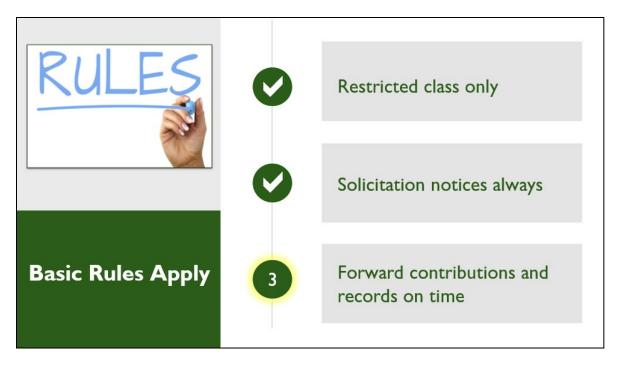
More: www.fec.gov/help-candidates-and-

committees/keeping-ssf-records/recording-receipts-ssf/

• IRS notice of non-tax-deductibility

**More:** www.irs.gov/charities-non-profits/solicitation-

notice





#### **Collecting Agents**

#### **Collect contributions for SSF:**

- Connected organization
- Affiliated local/state organization
- State PAC of connected organization or affiliate
- **D.** Collecting and forwarding contributions to PAC (11 CFR 102.6(b))

  Connected organization, affiliated organizations or state or local PAC of organization may act as "collecting agent" by collecting and forwarding PAC contributions under guidelines below:
  - 1. Checks made payable to PAC
    Connected organization must forward checks payable to PAC
    directly to PAC.

Sometimes a PAC contribution is combined with another payment in one transaction. For example, the PAC contribution might be combined with a dues payment or a contribution to a nonfederal PAC. In those cases, the FEC's collecting agent rules apply.



#### **Collecting Agents**

May temporarily deposit funds, then forward to SSF:

≤ \$50 within 30 days

> \$50 within 10 days

Along with necessary records

- 2. SSF contributions collected by collecting agent:
  - a) May be temporarily deposited in:
    - (1) Separate transmittal account
    - (2) Collecting agent's account
    - (3) Nonfederal account (e.g., state PAC)
  - b) How to transmit funds

Collecting agent may write one check or similar draft, including electronic transfer, to the PAC in one transmission which represents all individual contributions collected within specific time period.

- 3. Time frames for forwarding contributions and records (11 CFR 102.8(b))
  - a) Contributions of \$50 or less: within 30 days
  - **b)** Contributions over \$50: within 10 days
  - c) Recordkeeping: Collecting agent retains records 3 years.
- 4. PAC remains responsible:
  - a) Reports original sources; date of receipt = date collecting agent receives contribution. (See 11 CFR 102.8(b)(2).)
  - b) Ensures that collecting agent follows rules.
- 5. Corporations acting as members of trade associations
  Corporate members may collect and forward contributions for trade association PAC. See AO 2003-22.



#### IV. Solicitation Techniques

#### Common fundraising methods:

- Payroll Deduction
- Prizes and Entertainment
- Communications

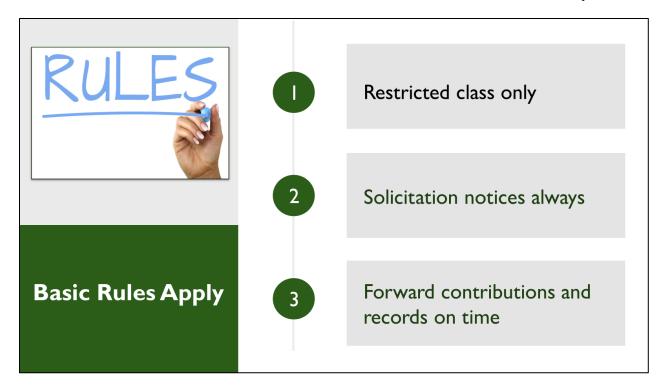
Solicitation Techniques







# Does your company use payroll deduction for PAC contributions? | Earnings and Leave Statement | PAC |

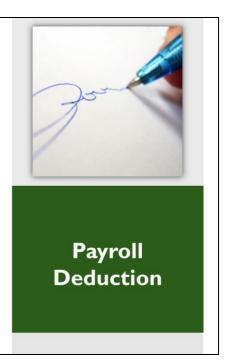


#### A. Payroll deduction (11 CFR <u>102.6(b)</u> and <u>(c)</u>, <u>102.8(b)</u> and <u>114.5(a)</u>)

- 1. Basic rules apply:
  - a) Restricted class only
  - b) Use solicitation notices
  - c) Forward contributions and records connected organization is acting as the collecting agent here.
  - d) Date of receipt for reporting purposes = date deducted from paycheck. AOs 2000-11 and 1999-33.

#### **Authorization required:**

- No reverse checkoff
- Written, electronic or telephonerecorded
- Retain for 3 years after employee's last reported contribution



#### 2. Authorization required

- a) Employee gives payroll deduction authorization (PDA) for periodic deduction of PAC contributions from paycheck; may revoke any time.
- b) Note that "written" may be electronic or telephone-recorded.

#### 3. No reverse checkoff

Illegal to automatically deduct PAC contributions from paycheck, even if individual is allowed to request refund. <u>11 CFR 114.5(a)</u>. See AO 2001-04 (fn. 4).

- 4. Electronic authorizations OK (AOs 2001-04, 1999-03 and 1997-09)
  - a) Elements to include:
    - Passwords
    - Email confirmations
    - Notices worked into solicitation
    - Ability to modify/revoke authorization; retention of authorization

#### b) Formats approved via AOs:

- The use of a digital electronic signature to authorize payroll deductions for a corporate PAC. AO 1999-03.
- The use of a standard "click through" process, in which the contributor enters an ID number that is checked against a database, to authorize deductions for a corporate PAC. AO 2001-04.
- The use of telephone recorded conversations to obtain and maintain authorization for payroll deductions for an organization's PAC. AO 2013-12.

#### 5. Recordkeeping requirements

- a) Retain PDA for three years from the date the committee last reports receiving a contribution from that employee (rather than three years from the date the employee signed the authorization). 11 CFR 104.14(b).
- b) **Note:** Signed PDA is not the only way to satisfy recordkeeping requirement. For suggested methods for how to keep PDA records, access the <u>Policy Statement on Recordkeeping</u>

  <u>Requirements for Payroll Deduction Authorizations.</u>

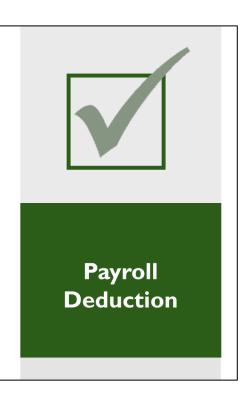
#### If corporate SSF uses ...

**Must** allow union to use for its PAC, upon request

Union must reimburse costs

May use for trade association PAC

Must first grant prior approval



## 6. Labor organization use of corporation's payroll system (11 CFR 114.5(k))

- a) Corporation or affiliate that uses payroll system to collect PAC contributions must make system available upon request to labor organization with members employed by corporation (for union to collect PAC contributions from those employees).
- b) Labor organization must reimburse corporation for costs.

## 7. Corporate members of trade association (11 CFR 114.8(e)(4) and (5))

- a) FEC rules permit payroll deduction by corporate members for contributions to trade association PAC.
- b) If corporation allows trade association PAC to use its payroll deduction system, corporation shall permit use of payroll deduction by union representing its employees, upon request.

## Reporting Example #1: Reporting Contributions Raised Through Fundraising Events and Payroll Deduction

## Reporting Example

Payroll Deduction & Fundraising Events





The Snowboard Company PAC has received authorization from Kelly Clark, a company Regional Manager, to deduct \$20 from their biweekly paycheck as a contribution to the PAC. The first deduction was taken out of Kelly's paycheck on January 24. The payroll department forwarded the money on February 3 to the PAC's treasurer, who had arranged for an electronic transfer into the PAC's account on the same day.

Planning ahead, on May 30, Kelly will reach an aggregate total of \$200 exactly. On June 13, she will reach \$220. By June 27, Kelly will have an aggregate year-to-date total of \$240.

As a big supporter of the PAC, Kelly, in addition to their payroll deductions totaling \$240 as of June 27, also contributed \$150 by buying a silent auction prize at a PAC event on June 30.

Assume for this example that Snowboard Company PAC files its FEC reports on a monthly schedule.

- 1. How must the committee disclose the transaction(s)?
- 2. What information from the scenario do we need to disclose this correctly?



#### **Poll Question:**

What is the date of receipt for contributions made through payroll deduction?

- ☐ A: The date the collecting agent deducts the contribution from the individual's paycheck.
- ☐ B: The date the PAC receives the transfer from the collecting agent.
- ☐ C: The date the individual signs up for payroll deduction.

#### **Answer to Poll Question:**

What is the date of receipt for contributions made through payroll deduction?

- ☑ A: The date the collecting agent deducts the contribution from the individual's paycheck CORRECT ANSWER
- ☐ B: The date the PAC receives the transfer from the collecting agent.
- ☐ C: The date the individual signs up for payroll deduction.

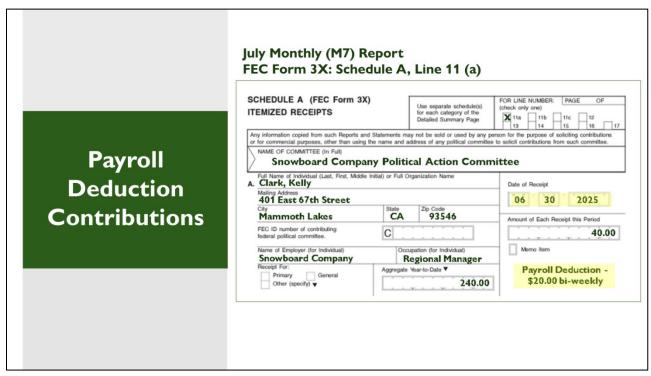
#### **Reporting Example #1 – Answers**

#### 1. How must the committee disclose the transaction(s)?

**Answer:** Itemize them on Schedule A for the appropriate Line (11(a)(i) for individuals) once the contributions from an individual aggregate more than \$200 (including contributions received through payroll deduction) for the calendar year.

Kelly's initial contribution in January does not require itemization as Kelly has not yet contributed over \$200 for the calendar year. Further, the contributions with an aggregate calendar year to date amount ≤ \$200 must be included on Line 11(a)(ii) (unitemized contributions from individuals) of the appropriate reporting periods. However, on June 13, Kelly will reach \$220 in contributions for the calendar year. Since the PAC files monthly, the report covering June (due on July 20) would be the report on which they would need to begin itemizing Kelly's contributions on Schedule A for Line 11(a)(i).

#### Here is an example of the payroll deduction itemization:



#### Itemization of silent auction prize purchase and aggregation:

All of Kelly's subsequent contributions during that calendar year will also require itemization on Schedule A. Thus, Kelly's silent auction contribution via purchase of a \$150 fundraising item must also be itemized. Since she was already over the \$200 itemization threshold for the calendar year, itemize the silent auction contribution on Schedule A for Line 11(a)(i) but separately from her payroll deductions. The aggregate year-to-date total for the June 30 contribution must include the payroll deduction contributions received previously in the calendar year.

Here is an example of the contribution made in the form of a silent auction purchase:

	July Monthly (M7) Report FEC Form 3X: Schedule A SCHEDULE A (FEC Form 3X) ITEMIZED RECEIPTS		FOR LINE NUMBER: PAGE OF (check only one)  X 11a
Silent Auction Contribution	Any information copied from such Reports and Statements may not be sold or used by any pen or for commercial purposes, other than using the name and address of any political committee to the provided of the provided in the		o solicit contributions from such committee.
	Name of Employer (for Individual) Oc. Snowboard Company F	Regional Manager y Year-to-Date ▼ 390.00	Memo Rem

#### 2. What information from the scenario do we need to disclose this correctly?

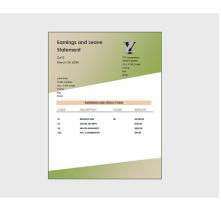
#### Answer:

- Contributions that aggregate \$200 and less need the amount of the contribution and the date that it was deducted from the individual's paycheck. (For recordkeeping, need the individual's name, address and payroll deduction authorization). See 11 CFR 104.8(b) and AOs 2000-11 and 1999-33.
- Contributions that aggregate more than \$200: need name, address, occupation and employer information of contributor, total amount deducted during reporting period, frequency of deduction and amount per deduction.



www.fec.gov/help-candidates-and-committees/reporting-examples/

- ✓ Report date of receipt
   Date of receipt = date deducted from paycheck
- ✓ Paper filers list "payroll deduction" in lieu of dates
- √ E-filers list last day of the reporting period
- √ Payroll deduction in description field
- √ Total amount deducted during reporting period



Key Points
Payroll Deduction

#### **KEY POINTS TO REMEMBER:**

- Itemize contributions (including payroll deductions) from an individual or other person/entity on Schedule A, Line 11(a)(i), once aggregate calendar year to date received exceeds \$200.
- Required information in itemizing receipts:
  - o Full name and address of contributor or source
  - Occupation/employer if contributor is an individual
  - Date of receipt
  - o Amount
  - o Aggregate year-to-date total of all receipts from the same source.
- Date reported is the date of receipt, not the date of deposit, or the date on the check.
- Date reported for payroll deduction contribution is the date that the contribution was deducted from the contributor's paycheck. See 11 CFR 104.8(b) and AOs 2000-11 and 1999-33. The "date of receipt" under FEC rules at 11 CFR 102.8 is the date that the collecting agent obtains possession of the funds (in other words, deducts the contribution).
- Separately itemize payroll deduction contributions from those raised using other methods.
- If collecting agent writes a check/transmits funds to PAC, do not report as transfer from collecting agent. Instead, report as contributions from original individual contributors.
- Payroll department, as the collecting agent, must forward money within collecting agent timeframes. The PAC treasurer would then have 10 days to deposit the contribution. The PAC treasurer will need to work closely with the payroll department in order to make these timeframes work for FEC reporting, given that date of deduction is the date used for reporting.
- For paper filers, instead of stating each date of receipt, type "payroll deduction."
- FECFile users will need to itemize a date (recommended to use last day of reporting period) and enter "payroll deduction" in description field.
- Report the total amount deducted from paycheck during reporting period (regardless
  of when PAC receives funds) and indicate the amount that was deducted each pay
  period and the frequency of the deduction.

#### Common fundraising methods:

- √ Payroll Deduction
- · Prizes and Entertainment
- Communications

Solicitation Techniques







Does your company offer incentives to encourage PAC contributions?



SSFs often use raffle prizes, silent auctions, concerts or small gifts as part of solicitations

# Connected organization may pay for prizes and entertainment to encourage PAC contributions

## **HOWEVER**

# Prizes/entertainment may not be too valuable relative to funds raised

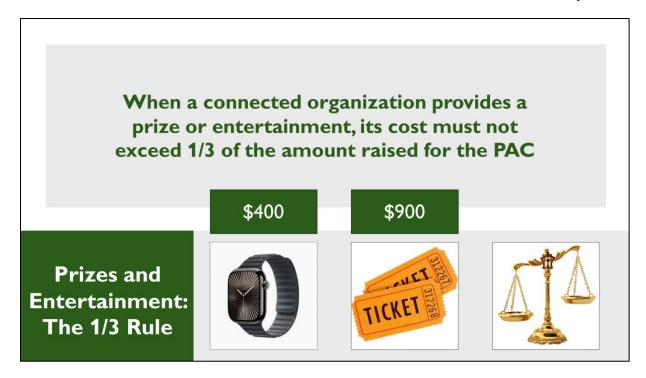
**B.** Prizes and/or entertainment: the one-third rule (11 CFR 114.5(b)(2)) Corporation and its affiliates may provide prizes and entertainment to encourage PAC contributions (e.g., raffles if permitted by state law, silent auction, golf tournament).

The aggregate costs of prizes/entertainment may not be disproportionately valuable in comparison with contributions raised. Otherwise, PAC must reimburse corporation for a portion of the costs.

#### 1. One-third rule

PAC reimburses corporation for that portion of the costs of prizes or entertainment donated by the corporation and its affiliates that exceed one-third of the amount raised in contributions.

- Cost of prize to organization is what is used. See AOs <u>2003-33</u> and 1995-17.
- Food and drink expenses do not count. See AOs <u>1999-31</u>, 1995-17 and 1980-50.

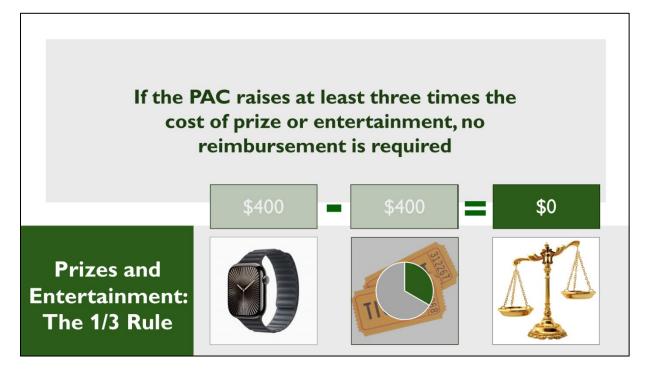




#### 2. Example – reimbursement required

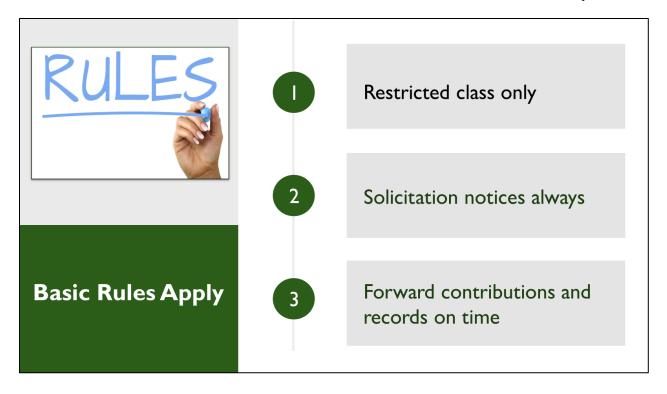
Corporation spends \$400 in treasury funds to purchase a smart watch as a raffle prize. Sales of raffle tickets raise \$900 in PAC contributions. Since one-third of the amount raised (\$300) is less than the cost of the prize (\$400), then the PAC must reimburse the corporation for the \$100 difference.





#### 3. Example – no reimbursement required

On the other hand, if the PAC raises \$1,200 in contributions, then one-third of that amount (\$400) is equal to what the corporation spent on the prize, so no reimbursement is necessary.



#### 4. Basic rules apply:

- Restricted class only may be invited to participate.
- Remember to use solicitation notices.
- Forward money on time.

#### 5. Ongoing events

For events that are ongoing (for example, a payroll deduction signup drive that lasts several months), the PAC must assign an ending date of event with which to determine the amount raised for purposes of the one-third rule. <u>AO 1999-31</u>.

## **Reporting Example #2: Reimbursements**

# **Reporting Example**

Itemizing PAC
Reimbursement to
Connected Organization
under The 1/3 Rule



In our first one-third rule example, Snowboard Company spent \$400 of its treasury funds on a smart watch, but only raised \$900 in contributions for its PAC. As a result of not raising three times the cost of the prize, the PAC had to reimburse the organization for the \$100 difference between 1/3 of the amount raised (\$300) and the cost of the prize (\$400).

How is this reimbursement reported?

# Reporting Example #2 – Answer

# How is this reimbursement reported?

**Answer:** The reimbursement must be reported on Line 21(b) as an "Other Federal Operating Expense" and itemized on Schedule B for that Line once the aggregate payments by the PAC to the organization exceed \$200 per calendar year.

	November Monthly (M FEC Form 3X: Schedu SCHEDULE B (FEC Form 3X) ITEMIZED DISBURSEMENTS	Use separate schedule(s)  Use separate schedule(s)  Or nech extensive of the	R LINE NUMBER: PAGE OF eck only one)    21b
Reimbursement to Connected	Any information copied from such Reports and Stat or for commercial purposes, other than using the notation of the Community of the NAME OF COMMITTEE (in Full)  Snowboard Company Political Pull Name (Last, First, Middle Initial)  A.  Snowboard Company  Maiing Address 1700 Woodward Drive	ame and address of any political com	
Organization	City Mammoth Purpose of Disbursement Reimbursement for Raffle Pr Candidate Name	State CA Sp Code 93526  rize (1/3 Rule)  Cate Ty  Primary General Other (specify)   Other (specify)	

- √ To avoid reimbursement, raise 3X cost of prize or entertainment
- ✓ For ongoing events, assign an end date, then complete calculation



Key Points 1/3 Rule

# Instructions for Activity ✓ Read the scenarios ✓ Answer questions in the polls

#### Scenario #1:

# Payroll Deduction and Fundraising Events by Corporation

You are the PAC director for your corporation. The VP for government affairs calls you into their office to discuss political activities. The VP explains that they want the corporation's PAC to raise more funds in the next cycle from its restricted class and has come up with an idea for offering incentives to encourage the corporation's executives to sign up for payroll deduction as well as encourage stockholders to make a one-time contribution.

"I understand from our PAC Treasurer," the VP continues, "that our average PAC donor contributes only \$2 a year. Can't we get them to increase that amount?" they ask. "What about giving away pens, mugs or gift cards to those executives who sign up for payroll deduction totaling \$25, \$50 or \$100 per year?"

The VP also suggests that, to make it easier, each pay period, a dollar automatically be deducted from each executive's wages. The executives could stop the deduction by providing written notice to the PAC treasurer.

Finally, the VP suggests holding brunches in key regions to raise both federal and state PAC funds from stockholders. A VIP at the brunch will make the case for why PAC contributions are important and contributions raised from these events will be collected at the event by a representative of the corporation's state PACs in that region. The state PACs will deposit the contributions, keep their share and transfer the federal PAC's contributions to the federal PAC treasurer within 30 days of receipt.

The VP asks you to find a way to legally put their suggestions into action.



# Answer these questions in the poll:

1.	How do you feel about the idea to give small gifts in exchange for PAC contributions?
	<ul><li>□ A: Not permissible</li><li>□ B: Permissible</li></ul>
	D. Temmissione
2.	What is the proper way to implement a payroll deduction plan for PAC contributions?
	☐ A: To use a reverse check-off system and automatically deduct an amount from the individual's paycheck
	☐ B: To provide the individual with a payroll deduction authorization form, so they may make a voluntary contribution via payroll
3.	At brunch, must the VIP inform attendees of the PAC's political purpose and of their right to refuse to contribute without reprisal?
	<ul> <li>□ A: Yes, because it's a solicitation</li> <li>□ B: No, because you are raising money for the both the federal and state PAC funds from stockholders</li> </ul>
4.	Do the collecting agent rules apply to these programs?  □ A: Yes □ B: No

# Scenario #1 – Answers:

1.	How do you feel about the idea to give small gifts in exchange for PAC contributions?
	☐ A: Not permissible
	☑ B: Permissible - CORRECT ANSWER
	<b>Answer:</b> This is permissible under $\underline{11 \text{ CFR } 114.5(b)(2)}$ as long as the items are not disproportionately valuable. See also AOs $\underline{1981-40}$ and $\underline{1981-33}$ , which apply the onethird rule to small items.
2.	What is the proper way to implement a payroll deduction plan for PAC contributions?
	☐ A: To use a reverse check-off system and automatically deduct an amount from the individual's paycheck
	☑ B: To provide the individual with a payroll deduction authorization form, so they
	may make a voluntary contribution via payroll - CORRECT ANSWER
	Answer: Reverse check-offs are prohibited. Instead, the contributions must be voluntary; the employee's authorization must first be requested and received (either electronically, in writing or recorded via telephone); and the solicitation must inform the employee of the political purpose of the PAC and of his right to refuse to contribute without reprisal. 11 CFR 114.5(a)(1), (3) and (4). If a guideline is suggested (as the \$25, \$50 or \$100 guidelines in the scenario), the solicitation must inform the member that the guideline is merely a suggestion; that the individual is free to contribute more or less than the suggested amount; and that the amount of the contribution, or the refusal to contribute, will not benefit or disadvantage the solicitee. 11 CFR 114.5(a)(2). Money collected through payroll deduction must be forwarded according to the collecting agent rules, and the record of the authorization must be kept from 3 years from the date of the last report of an employee's deduction. 11 CFR 102.6(c)(4) and (6).
3.	At brunch, must the VIP inform attendees of the PAC's political purpose and of their right to refuse to contribute without reprisal?
	<ul> <li>☑ A: Yes, because it's a solicitation - CORRECT ANSWER</li> <li>□ B: No, because you are raising money for the both the federal and state PAC funds from stockholders</li> </ul>
	<b>Answer:</b> The brunches would be considered a solicitation because the purpose is to encourage support for the federal (and state) PAC. <u>AO 1980-50</u> . The speaker and the invitation both must include the requisite solicitation notices that inform the attendees of the political purpose of the PAC and of their right to refuse to contribute without reprisal. 11 CFR <u>114.5(a)(3)</u> and <u>(4)</u> .

(Note, it is permissible to use a VIP as a speaker, even if he or she is not in the restricted class. AO 2003-05.) Because both federal and state PAC contributions are being sought, however, the SSF must clarify how much is being solicited for the federal account and explain that those contributions are subject to federal limits and prohibitions. See 11 CFR 102.5(a)(2).

Also, only those individuals who qualify as members of the restricted class (i.e., executive/administrative personnel of the organization and stockholders) may be invited. 11 CFR 114.1(j) and 114.5(g)(1).

4.	Do th	1e collec	ting agent ru	iles apply to	these programs?
	Zí ∧	. 1/22	CODDECT	ANCWED	

✓ A: Yes - CORRECT ANSWER

□ B: No

**Answer:** When a connected organization administers a payroll deduction program, basically it means that the connected organization serves as the collecting agent and separates out the intended PAC contribution deduction from other deduction in order to transmit it to the SSF.

Similarly, in the case of the brunches, it is permissible for the state PACs to deposit the contributions, separate out the federal contributions and transmit the proceeds, because the State PACs may act as collecting agents.

In both programs, the collecting agents must follow the rules at <u>11 CFR 102.6</u> (as discussed in the outline). This means that the proposed timeframe for transmitting the brunch proceeds must be altered for contributions exceeding \$50.

Collecting agents have to transfer the full amount of each contribution within 10 or 30 days depending on the size of the contribution. 11 CFR 102.8(b)(1) and (2). Contributions in excess of \$50 must be forwarded within 10 days of receipt, while smaller contributions must be forwarded within 30 days.

When the collecting agents transfer funds collected for the federal PAC, they must also provide the PAC with records on contributor information. These records enable the PAC to file reports on contributions. Collecting agents must also retain all records of contribution deposits and transmittals for three years. The PAC will report the receipt of funds from collecting agent as contributions from the original contributors. Date of receipt is reported as the date the collecting agent received the contributions, or in the case of payroll deduction, the date it is deducted from the paycheck.

# **Incentives & Payroll Deduction**

- ✓ One-third rule applies to small items
- ✓ Reverse check-offs are prohibited
- ✓ Meeting to "explain PAC" = solicitation
- ✓ For payroll deduction and meetings, always remember:
  - Solicitation notices AND
  - Collecting agent rules



Key Points Scenario #1

#### **KEY POINTS:**

- If offering prizes or entertainment as incentives, remember the one-third rule.
- Reverse check-offs are prohibited.
- Meetings or events to explain PAC and requests to sign up for payroll deduction are considered solicitations and subject to basic rules.
- Always use notices in all of your written and oral solicitations.
- Collecting agent rules apply:
  - Connected organization acts as a "collecting agent" when collecting SSF contributions via payroll deduction; timelines and recordkeeping requirements apply.
  - When holding event at which contributions are collected, connected organization, affiliate or affiliated PAC may act as collecting agent; timelines and recordkeeping apply.
    - Timely transfer of all funds AND records
    - Full amount of contribution must be transferred and counts towards contributor's limit to PAC
    - If both federal and state funds are collected, make sure contributors are aware of how much is solicited for federal PAC.
  - o SSF ultimately responsible for compliance and proper disclosure.

# Common fundraising methods:

- ✓ Payroll Deduction
- ✓ Prizes and Entertainment
- Communications

# Solicitation Techniques







# Do you use an internet or intranet site to promote your SSF?

Online PAC solicitations are popular, but require additional safeguards to ensure they don't reach beyond restricted class



#### C. Communications (AOs cited in outline)

If a communication is circulated beyond the restricted class, the organization may generally not include a solicitation. Thus, you must look at what your communication is going to say, and to which audience it is going.

Requesting contributions

Explaining how to contribute

Publicizing right to accept unsolicited contributions

Encouraging support for PAC

### 1. REVIEW: What constitutes a solicitation?

- a) Solicitation = communication that contains:
  - (1) Straightforward request for contributions
  - (2) Information on how to make a contribution
  - (3) Publicizing PAC's right to accept unsolicited contributions
  - (4) Statements encouraging support for the PAC context is key
  - (5) See MURs <u>6100R (2010)</u> and <u>5681 (2007)</u>; and AOs <u>1979-66</u> and <u>1979-13</u>.

# **Example: Language from AO 1979-13:**

"I was glad to see that Raymond has so many employees who realize that the welfare of us all is tied very closely to government policies and attitudes toward business. RAYPAC is one way we can make the voice of business people and our industry heard in this country. I hope we continued [sic] to have such an enthusiastic group." Announcing PAC's existence

Explaining applicable laws

Providing statistical information

Listing candidates supported

What is <u>not</u> a solicitation?

#### b) Communication is NOT a solicitation if it:

- (1) Does not encourage support for the PAC.
- (2) Does not facilitate the making of contributions.
- (3) Merely announces existence of PAC and explains legal requirements that apply to a PAC.
- (4) Provides statistical information about the PAC's receipts and contributions.
- (5) Identifies candidates supported by the PAC (but does not suggest that supporting the PAC will help elect those candidates).
- (6) See AOs <u>1991-03</u>, <u>1983-38</u> and <u>1982-65</u>.

# **Guidelines**

- Use password protected page for all solicitations
- Page to enter password must include caveat



## 2. Internet and email solicitations

- a) Web pages
  - (1) Limit access to restricted class.

    Use password protection or otherwise only allow access to restricted class.
  - (2) Intranet page could link to separate, password-protected page accessible only by restricted class.
  - (3) AOs 2006-03 and 2000-07



# b) Caveats required

The link page introducing PAC website must state that:

- (1) Federal law prohibits PAC from soliciting outside restricted class; and
- (2) Contributions received from outside restricted class will be returned to donors.

- ✓ Ensure contributions are from permissible sources
- ✓ May accept contributions via credit card, electronic check or online banking service
- ✓ OK to maintain email list; keep updated to ensure restricted class only



Key Points Online Fundraising

## c) Contributor screening and vetting

PAC treasurer is responsible for ensuring that online contributions come from permissible sources. See <u>AO 2011-13</u> for suggested language to use as safeguard.

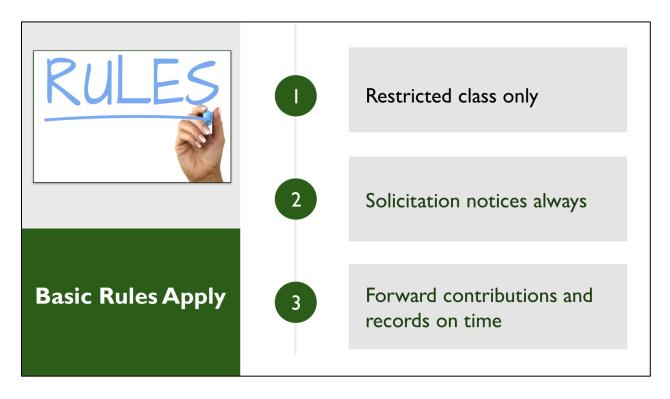
- d) Collecting online contributions via credit cards / electronic checks / online banking services
  - (1) Online contributions may be made via credit card or electronic checks, or electronic authorization of payroll deduction. AOs 1999-36, 1999-09 and 1999-03.
  - (2) Date of contribution is date authorized by contributor.

    <u>AO 1995-09</u>. (Note: For credit card contributions, date of receipt for reporting is the date contributor authorized the charge. See AOs above.)
  - (3) Check generated via online banking service acceptable with all required contributor information.
    - If complete information not available, committee must contact contributor
    - If drawn on joint account, must contact account holders using reattribution procedures to ascertain from whom contribution is intended. <u>AO 2007-17</u>.

**More:** Final Rule on Technological Modernization, 89 FR 196 (January 2, 2024)

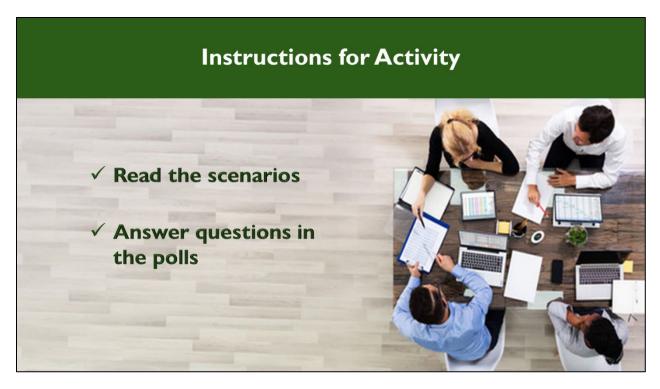
## e) Email solicitations (AOs <u>2000-07</u> and <u>1995-33</u>)

- Organization could maintain email list serve (i.e., mailing list) to send PAC solicitations to restricted class. AO 2000-07. (Be sure to keep this updated to ensure solicitations don't go outside restricted class.)
- Email could be sent through secretaries to member of restricted class, provided that a cover note or some other mechanism is used to ensure solicitation is directed exclusively to restricted class. <u>AO 1995-33</u>.



# 3. Basic rules apply

- Restricted class only (as set out above)
- Voluntary contributions/solicitation notice requirements
- Forward contributions and records on time.





#### Scenario #2:

#### **ONLINE SOLICITATIONS FOR SSFs**

As part of its government affairs operations, your organization updates two different websites. One is a website accessible to the general public; while the other is an intranet site for corporate employees only.

You would like to make information available about your PAC on your organization's two sites.

#### **Public website:**

Since your government affairs website is publicly available, you know you can't include a solicitation for the SSF on it. But you would like to make public a list of candidates your PAC has supported. In case that inspires people to want to learn more about your PAC, you want to include a "click here for more information about the PAC" button.

On the page that comes up, you would include a description of your PAC's political purpose and a link to its FEC reports. You also would have a place for members of your restricted class to log in and make a donation. You'd like that to be labeled "Donate to the PAC here."

#### **Intranet site:**

You would like to add the "donate to PAC" button to the intranet website to make it easier for people to make PAC donations. Once people click the button, a pop-up screen will inform them of your responsibilities to collect contributor information and of the law's prohibited contributions.

On both sites, once logged in, the restricted class may sign up for payroll deduction or may make a one-time contribution using a credit card.

You need to ensure that both websites are fully compliant with FEC guidance.



Answer these questions in the poll:

1.	Is it OK to include the list of candidates on the public website? Check yes or no.
	□ A: Yes □ B: No
2.	Is it OK to include the "click here for more information" button on the public website? Check yes or no.
	□ A: Yes □ B: No
3.	Which notice(s) need <u>not</u> be included on the page that the restricted class will log into in order to make a contribution on either site?
	<ul> <li>□ A: Notices about the federal election law's reporting requirement and contribution restrictions</li> <li>□ B: A notice about the political purpose of the PAC</li> <li>□ C: Notices informing donors that they may refuse to make a contribution or give more or less than the suggested amount</li> <li>□ D: All of these notices should be included</li> </ul>

# Scenario #2 – Answers:

recommended.

1.	Is it OK to include the list of candidates on the public website? Check yes or no.
	<ul><li>☑ A: Yes - CORRECT ANSWER</li><li>□ B: No</li></ul>
	<b>Answer: Yes</b> , as long as you don't suggest that supporting the PAC would help the PAC make more contributions to the candidates.
2.	Is it OK to include the "click here for more information" button on the public website? Check yes or no.
	<ul><li>☑ A: Yes - CORRECT ANSWER</li><li>□ B: No</li></ul>
	<b>Answer: Yes</b> , as long as you modify the page that comes up. While linking to the FEC reports is fine, you must avoid any language on the log-in page that would constitute a solicitation, as it is accessible by the public. Also, you must include a caveat that you will return any contributions received from those outside the restricted class.
3.	Which notice(s) need <u>not</u> be included on the page that the restricted class will log into in order to make a contribution on either site?
	<ul> <li>□ A: Notices about the federal election law's reporting requirement and contribution restrictions</li> <li>□ B: A notice about the political purpose of the PAC</li> <li>□ C: Notices informing donors that they may refuse to make a contribution or give more or less than the suggested amount</li> </ul>
	☑ All of these notices should be included - CORRECT ANSWER
	<b>Answer:</b> While the second and third boxes are required on any solicitation, notes about the requirements of the law are not technically "required." Nevertheless, the PAC is required to make "best efforts" in regard to reporting, and also must ensure that contributions made online come from permissible sources, so the notices mentioned in the first box are highly

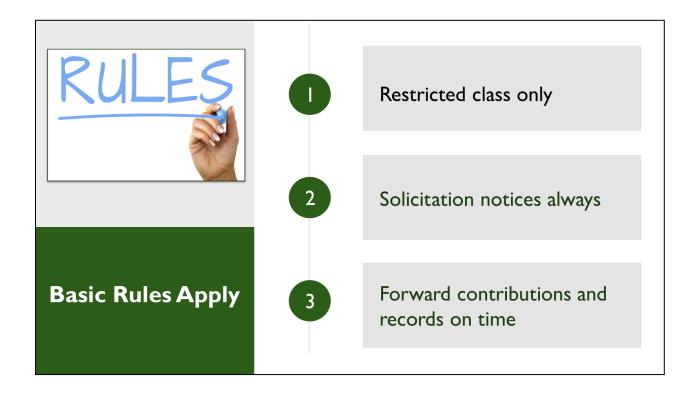
Also, since they are including payroll deduction as an option, a notice informing contributors they may revoke it at any time must appear as well.

# **Online Solicitations**

- ✓ Use passwords to limit access to restricted class
- √ Include caveat on password-entry page
- ✓ State right to refuse to contribute and PAC's political purpose



Key Points Scenario #2





**Evaluation Link:** https://www.surveymonkey.com/r/XL8JX76

These materials were produced and disseminated at U.S. taxpayer expense.