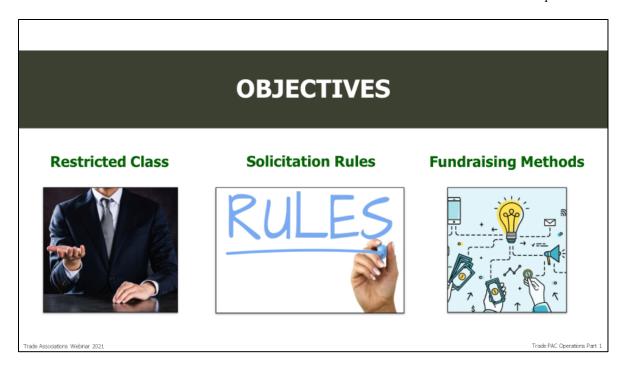


Campaign Guide for Corporations and Labor Organizations ("Guide"):

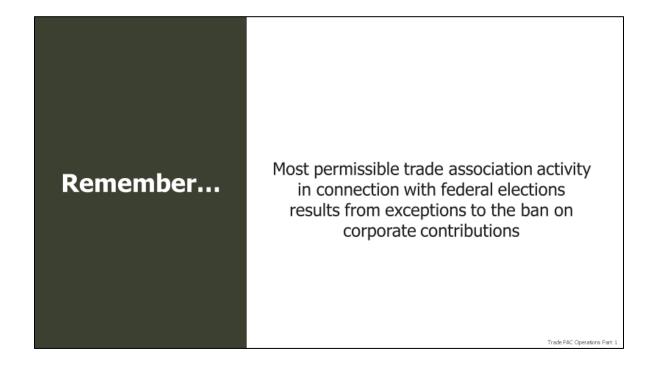
www.fec.gov/help-candidates-and-committees/guides/?tab=corporations-and-labororganizations



OBJECTIVES

- Identify who the PAC may solicit for contributions
- Review fundraising notices required on all solicitations
- Evaluate popular solicitation techniques

I. Introduction



A. Prohibition on corporate/labor contributions (11 CFR 114.2)

Federal law bans contributions by corporations and labor organizations to influence federal elections (except to Super PACs and Hybrid PACs, which we'll cover in Part 2).

That ban covers incorporated trade associations and other membership organizations.

Trade associations may use treasury funds to pay administrative and fundraising costs for its SSF

Members of association may donate to administrative fund (not "contributions" or "expenditures")

SSF Exception

Trade Associations Webinar 202

- B. Exception: Separate Segregated Fund (SSF) (11 CFR 114.5)
 Corporations (including trade associations and membership organizations) and labor organizations may use treasury funds to create and run a separate segregated fund (sometimes called an SSF or PAC) to support federal candidates.
 - 1. Association (and its members) may pay administrative/fundraising costs; not reportable.
 - 2. Association may use a separate "administrative account" (administered by the association and considered to be an account of the association) to deposit donations from members for PAC administrative and fundraising expenses. See AOs 1992-20, 1990-04 and 1982-61.

PAC Solicitations

What is a solicitation?

Why does it matter?

8 XYZ	ntribute to the Association PAC
	ontribure. There will be not be a reprisal if you choose at any advantage or disodvantage based on your
	is my check for \$1,000.
	is my check for \$2,500.
Nome Enclosed	is my check for 6
Address	
City/Stote/Sp:	
Brigloyer:	
Occupation:	
	orts to collect and report the name, malling address, obswhose contributions exceed \$300 in a collendar year.
	n are not deductible for federal income tax challingue contributions
	Trade P&C Operations Part

Trade Associations Webiner 2021

II. What is a Solicitation?

Requesting contributions

Explaining how to contribute

Publicizing right to accept unsolicited contributions

Encouraging support for PAC

A. Solicitation = Communication that contains:

- 1. Straightforward request for contributions; or
- 2. Information on how to make a contribution; or
- 3 Publicizing PAC's right to accept unsolicited contributions; or
- 4. Statements encouraging support for the PAC.

Example of "encouraging support": Language from AO 1979-13:

"I was glad to see that Raymond has so many employees who realize that the welfare of us all is tied very closely to government policies and attitudes toward business. RAYPAC is one way we can make the voice of business people and our industry heard in this country. I hope we continued [sic] to have such an enthusiastic group." Announcing PAC's existence

Explaining applicable laws

Providing statistical information

Listing candidates supported

What is <u>not</u> a solicitation?

Trade Associations Webinar 202

B. Communication is NOT a solicitation if it:

- 1. Avoid encouraging support for the PAC.
- 2. Does not facilitate the making of contributions.
- 3. Merely announces existence of PAC and explains legal requirements that apply to a PAC.
- 4. Provides statistical information about the PAC's receipts and contributions.
- 5. Identifies candidates supported by the PAC (but does not suggest that supporting the PAC will help elect those candidates).
- 6. See AOs 1991-03, 1983-38 and 1982-65.

Example: Language from an annual report (AO 1982-65):

"The Union Carbide Corporation supports the operation of the Union Carbide Corporation Political Action Committee as authorized by, and in accordance with, federal law. Shareholders desiring additional information about the activities of the Committee may write to the Secretary, Union Carbide Corporation, Section D4, Old Ridgebury Road, Danbury, CT 06817."

Why does it matter?

SSFs may only solicit restricted class

Solicitations must include certain notices

Specific deadlines to forward resulting contributions

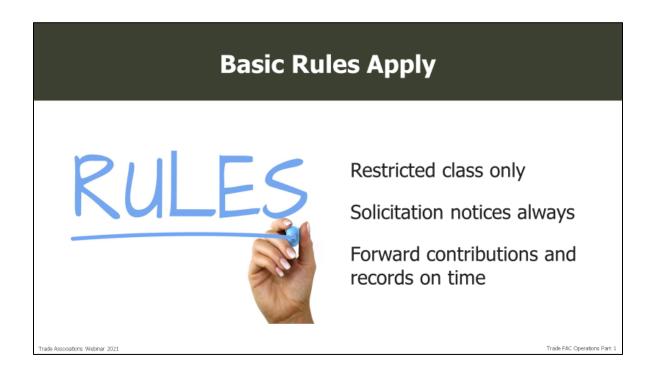
Trade Associations Webinar 2021

Trade PAC Operations Part :

C. Importance of knowing when communication = PAC solicitation

Must be able to recognize solicitation in order to avoid it reaching
individuals outside restricted class for solicitation purposes and to
ensure the solicitation complies with basic rules that apply to all PAC
solicitations.

III. Basic Solicitation Rules



A. Who is in the restricted class of a trade association PAC for solicitation purposes? (11 CFR 114.5(g)(1), 114.7(a) and 114.8(e))

ONLY the restricted class may be solicited at any time.



Executive and Administrative Personnel



Employees paid on a salary (rather than hourly) basis who have policymaking, managerial, professional or supervisory responsibilities

Trade Associations Webinar 2021

Trade PAC Operations Part 1

1. Executive and administrative personnel

- a) Employees paid on salary (but **not** hourly) basis who have managerial, professional, policy-making or supervisory responsibilities.
 - See AOs <u>2012-02</u>, <u>2011-25</u>, <u>2010-04</u>, <u>2004-32</u>, <u>1999-20</u> and <u>1993-16</u>.
- b) Members of the board of directors, if they are compensated via salary or stipend.
 - See AOs <u>2010-12</u>, <u>2000-10</u> and <u>1985-35</u> (compare with <u>AO 1977-18</u>).

Noncorporate Members



Noncorporate members include individuals and partnership members of the organization

Trade Associations Webinar 2021

Trade PAC Operations Part 1

2. Noncorporate members (including individuals and unincorporated businesses such as partnerships).

Definition of Member

- 1. Satisfies requirements for membership AND
- 2. Affirmatively accepts invitation to join AND
- Has significant financial attachment OR
 Pays annual dues OR
 Has significant organization attachment

Trade PAC Operations Part

3. Definition of member (for trade association PACs) (11 CFR 114.1(e)(2))

An individual or company who:

- a) Satisfies requirements for membership in the trade association
- b) Affirmatively accepts organization's invitation to become member; and
- c) Meets one of these requirements:
 - Has significant financial attachment to organization (for example, owner of seat on commodities exchange who has paid thousands of dollars to join organization (AO 2008-21)), or
 - Pays annual dues of any amount set by organization, or
 - Has significant organizational attachment to organization that includes:
 - Affirmation of membership on annual basis (for example, meeting or responding to survey); and
 - Direct participatory rights in governance of organization (for example, the right to vote directly or indirectly for at least one individual on highest governing board; right to vote on policy questions; or right to approve organization's annual budget).
 - In AOs <u>2013-08</u> and <u>2003-13</u>, student members who were subject to professional sanctions and were likely to become dues paying members in the future, were considered to have a significant organizational attachment.

Exec/Admin of Corporate Members



Executive and administrative personnel of corporate members with prior approval

Trade Associations Webinar 2021

Trade PAC Operations Part 1

Corporate Prior Approval

Written notice required:

- Approval necessary before solicitation
 AND
- Corporation may not authorize more than one trade association per year



Trade Associations Webinar 2021

Trade PAC Operations Part 1

4. Prior approval by corporate/partnership/LLC members of trade association (11 CFR 114.8(d) and (e))

Member partnerships and LLCs that are wholly owned by corporations may now authorize the trade association to solicit their executive/administrative personnel, following the prior approval rules. AO 2014-17.

a) Application

Applies only to trade associations and their PACs and not to other types of connected organizations/PACs

b) Requirements:

- Approval must be in writing and addressed to representative of member with whom association normally conducts activities.
- Approval must state that:
 - o Corporate/partnership/LLC approval is necessary before association or PAC conducts a solicitation.
 - Corporation/partnership/LLC may not authorize any other request by a different trade association to solicit its restricted class that calendar year.

Corporate Prior Approval

Approval given as:

"Jane Doe, for XYZ Corporation"

Approval methods:

Electronic approval permitted

Multiyear approval permitted if separate approval given for each year



dations Webinar 2021 Trade PMC Operations Part 1

- Approval must be given as "[Signature], for [Name of Corporation]." <u>AO 2000-22</u>.
 Example: "Jane Doe, for XYZ Corporation"
- Electronic signature of written approval OK. AO 2000-22.
- Request for approval placed on the association's "member-only" web page OK. AO 2000-10.
- Multiyear approval OK, but with a separate signature line for each year. AO 1984-61.
- Request for approval may contain a sample copy of the solicitation materials to be used. (<u>11 CFR 114.8(d)(3)</u>).
- Corporation may limit scope and frequency of solicitations of its restricted class.
- Corporation may withdraw approval at any time.

Corporate Prior Approval



Association may include sample materials with approval request

Trade Associations Webinar 2021

Frade PAC Operations Part :

Families



Immediate family members who share the same residence

Trade Associations Webinar 2021

Trade PAC Operations Part 1

5. Families of the above groups
See AOs 2013-06 and 1980-102.

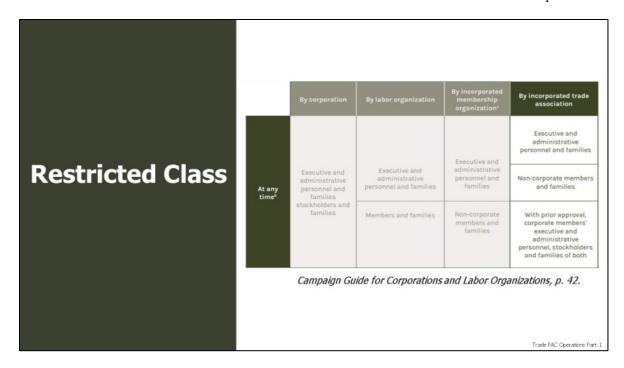


Table: Who may be solicited: At any time - *Guide*, p. 42

More: www.fec.gov/help-candidates-and-committees/fundraising-for-ssf/who-may-be-solicited-ssf-contribution/

Association/PAC may **NOT** solicit:

- PACs of corporate members
- Executives of corporate members that have NOT signed prior approval
- Foreign nationals
- General public

Beyond the Restricted Class

Trade Associations Webinar 202

B. Who is NOT solicitable?

- 1. Foreign nationals (even if members of association) (11 CFR 110.20(g));
- 2. Corporate members and their PACs;
- 3. Executives and stockholders of corporate (and certain partnership/LLC) members that have not signed the prior approval request; or
- 4. General public.



Twice a year SSFs may mail solicitations to homes of limited group not in restricted class

Must appoint custodian to preserve anonymity

Mail solicitation to individual's home



Frade Associations Webinar 2021

C. Twice yearly solicitations (11 CFR 114.6; Guide, Appendix B, pp. 187-190)

1. Twice a year, a trade association PAC may solicit rank and file (i.e., non-executive or non-administrative) association employees.

- 2. Must use custodial arrangement to preserve anonymity.
- 3. Must mail solicitation to employee's home.
- 4. If any labor organization represents association employees, the association must offer the labor organization the opportunity to do a twice-yearly solicitation of association executives.



Table: Who may be solicited: Twice yearly - *Guide*, p. 42

More: <u>www.fec.gov/help-candidates-and-committees/fundraising-for-ssf/twice-yearly-solicitations-expanded-class-ssf/</u>

OBJECTIVES

Restricted Class



Solicitation Rules



Fundraising Methods



Trade Associations Webinar 2021

Trade PAC Operations Part 1

Basic Rules Apply



Restricted class only

Solicitation notices always

Forward contributions and records on time

Trade Associations Webinar 2021

Trade PAC Operations Part 1

Solicitations Notices

Contributions must be voluntary

No threats No dues or fees

Must include every time:

Political purpose of SSF Right to refuse to contribute Any guideline = suggestion

Trade PAC Operations Part 1

D. Voluntary contributions and solicitation notices (11 CFR 114.5(a))

- 1. Contributions must be voluntary
 - a) No threat of physical force, job discrimination or financial reprisal.
 - b) No dues or fees.

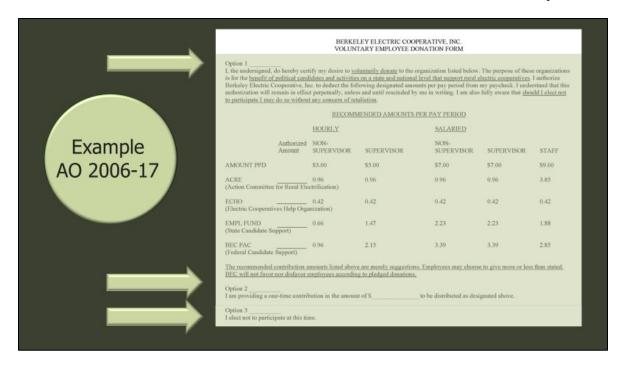
2. Required notices

Every solicitation must state:

- Political purpose of PAC;
- Solicitee's right to refuse without reprisal; and
- Guideline on amount is merely suggestion; no minimum may be specified.

3. Examples:

See AOs 2006-17, 2003-06 and 1997-25, and MURs 5681 and 5337.



4. Examples from **AO 2006-17**:

- Statement of political purpose:
 - "...for the benefit of political candidates and activities on a state and national level that support rural electric cooperatives."
- Statement of voluntary nature and suggested guideline:
 See BEC proposed solicitation form (Exhibit 1). The form offers three options for contributing. It notes that the first option contains "merely suggestions," and that employees may choose to give "more or less than those stated." The form further states, "BEC will not favor nor disfavor employees according to pledged donations." An additional statement reads, "I am also fully aware that should I elect not to participate I may do so without any concern of retaliation." Id.

Taken together, these statements comply with the FEC rules on SSF solicitation notices. 11 CFR 114.5(a)(2) and (a)(4).

Basic Rules Apply



Restricted class only

Solicitation notices always

Forward contributions and records on time

Trade Associations Webinar 2021

Trade PAC Operations Part 1

Collecting Agents

Collect contributions for SSF:

- Connected organization (association)
- Affiliated local/state association
- State PAC of association or affiliate



Trada Associations Wishings 2021

E. Collecting and forwarding contributions to PAC (11 CFR 102.6(b))

Connected organization (trade association), affiliated associations or state or local PAC of association may act as "collecting agent" by collecting and forwarding PAC contributions under guidelines below:

1. Direct payments to PAC

Connected organization must forward checks and electronic payments payable to PAC directly to PAC.



Collecting Agents

May temporarily deposit funds, then forward to SSF:

- ≤ \$50 within 30 days
- > \$50 within 10 days

Along with necessary records

Trade PAC Operations Part

2. SSF contributions collected by collecting agent along with other types of payments:

Examples of when this might happen: Solicitation for both federal SSF and state PAC; payroll deduction, membership renewal

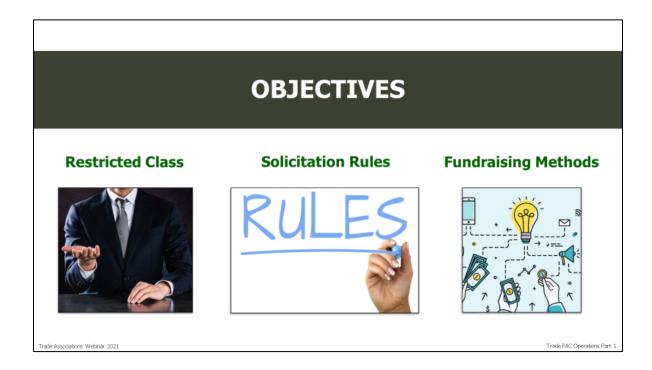
- a) May be temporarily deposited in:
 - (1) Separate transmittal account
 - (2) Collecting agent's account
 - (3) Nonfederal account (state PAC)
- b) How to transmit funds

Collecting agent may write one check or make one electronic transfer to PAC representing all individual contributions collected within specific time period.

- 3. Follow time frames for forwarding contributions and records (11 CFR 102.8(b))
 - a) Contributions of \$50 or less: within 30 days
 - **b)** Contributions over \$50: within 10 days
 - c) Recordkeeping: Collecting agent retains records 3 years.

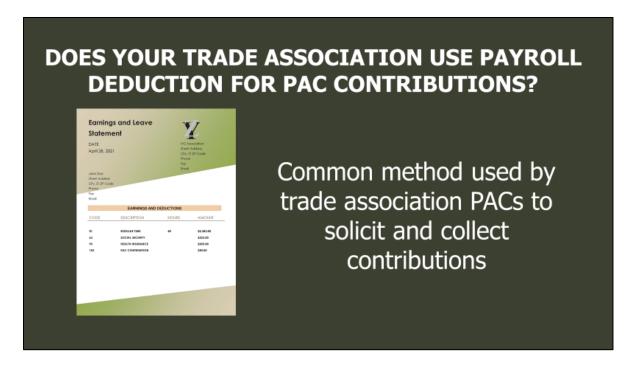
4. PAC remains responsible:

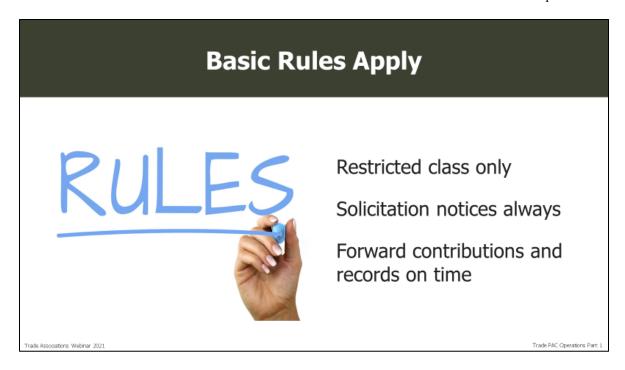
- a) Reports original sources of contributions.
- b) Reports date of receipt = date collecting agent receives contribution. (See 11 CFR 102.8(b)(2).)
- c) Ensures that collecting agent follows rules.
- 5. Corporations acting as members of trade associations
 Corporate members may collect and forward contributions for trade association PAC, following above guidelines. See AO 2003-22.



IV. Solicitation Techniques







- A. Payroll deduction (11 CFR <u>102.6(b)</u> and <u>(c)</u>, <u>102.8(b)</u> and <u>114.5(a)</u>)
 - 1. Basic rules apply
 - **Restricted class only:** May only be offered to association executives and executives of corporate members that have granted prior approval.
 - Use solicitation notices
 - Forward contributions and records on time: Connected organization is acting as the collecting agent here and collecting agent rules apply.
 - Date of receipt for reporting purposes = date deducted from paycheck. AOs 2000-11 and 1999-33.

Payroll Deduction

Authorization required:

- No reverse checkoff
- Written, electronic or telephonerecorded
- Retain for 3 years after employee's last reported contribution



Trade Associations Webinar 2021

Trade PAC Operations Part 1

2. Authorization required

- a) Employee gives payroll deduction authorization (PDA) for periodic deduction of PAC contributions from paycheck; *may revoke any time*.
- b) Note that "written" may be electronic or telephone-recorded.

3. No reverse checkoff

Illegal to automatically deduct PAC contributions from paycheck, even if individual is allowed to request refund.

11 CFR 114.5(a). See AO 2001-04 (fn. 4)

4. Electronic authorizations OK (AOs 2001-04, 1999-03 and 1997-09)

- a) Elements to include:
 - Passwords
 - Email confirmations
 - Notices worked into solicitation
 - Ability to modify/revoke authorization; retention of authorization

b) Formats approved via AOs:

- The use of a digital electronic signature to authorize payroll deductions for a corporate PAC. AO 1999-03.
- The use of a standard "click through" process, in which the contributor enters an ID number that is checked against a database, to authorize deductions for a corporate PAC. AO 2001-04.
- The use of telephone recorded conversations to obtain and maintain authorization for payroll deductions for an organization's PAC. <u>AO 2013-12</u>.

5. Recordkeeping requirements

- a) Retain PDA for three years from the date the committee last reports receiving a contribution from that employee (rather than three years from the date the employee signed the authorization). 11 CFR 104.14(b).
- b) Note: Signed PDA is not the only way to satisfy recordkeeping requirement. For suggested methods for how to keep PDA records, access the Policy Statement on Recordkeeping Requirements for Payroll Deduction Authorizations.

Payroll Deduction

Corporate members...

May use for trade association PAC

Must first grant prior approval



Must allow union to use for its PAC, upon request

Union must reimburse costs

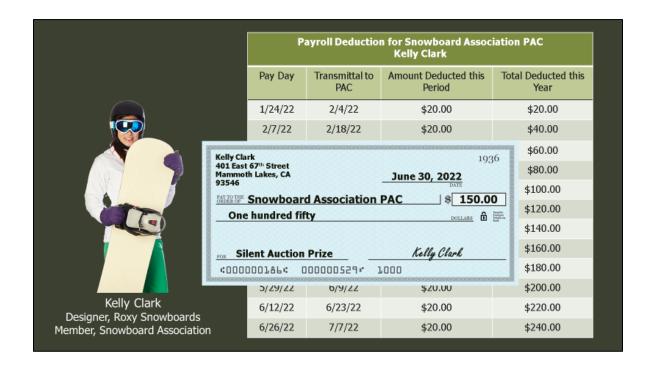
Trade Associations Webinar 2021

Trade PAC Operations Part 1

6. Corporate members of trade association (11 CFR <u>114.8(e)(4)</u> and <u>(5)</u>)

- a) FEC rules permit payroll deduction by corporate members for contributions to trade association PAC.
- b) If corporation allows trade association PAC to use its payroll deduction system, corporation shall permit use of payroll deduction by union representing its employees, upon request.
- Application to corporations owned by individual members
 AO 2012-15: Corporations owned by individual members
 of a trade association may provide payroll deduction to
 enable member-employees to contribute to the association's
 SSF. The membership organization must pay the memberowned corporations in advance for their services.

Reporting Example #1: Reporting Contributions Raised Through Fundraising Events and Payroll Deduction



Roxy Snowboards has received authorization from Kelly Clark, a company executive, to deduct \$20 from her biweekly paycheck as a contribution to a trade association PAC, the Snowboard Association PAC. (Assume that Roxy Snowboards is a corporate member of the trade association and has granted prior approval to the trade association PAC.) The first deduction was taken out of Kelly's paycheck on January 24. The payroll department forwarded the money on February 4 to the Snowboard Association PAC's treasurer, who had arranged for an electronic transfer into the PAC's account on the same day.

Planning ahead, on May 29, Kelly will reach an aggregate total of \$200 exactly. On June 12, she will reach \$220. By June 26, she will have an aggregate year-to-date total of \$240.

As a big supporter of the PAC, Kelly, in addition to her payroll deductions totaling \$240 as of June 26, also contributed \$150 by buying a silent auction prize at a PAC event on June 30.

Assume for this example that the Snowboard Association PAC files its FEC reports on a monthly schedule.

- 1. How must the committee disclose the transaction(s)?
- 2. What information from the scenario do we need to disclose this correctly?

Reporting Example #1 – Answers

1. How must the committee disclose the transaction(s)?

Answer: Itemize these contributions on Schedule A for the appropriate Line (11(a)(i) for individuals) once the contributions from an individual aggregate more than \$200 (including contributions received through payroll deduction) for the calendar year.

Kelly's initial contribution in January does not require itemization as Kelly has not yet contributed over \$200 for the calendar year. Further, the contributions with an aggregate calendar year to date amount ≤ \$200 must be included on Line 11(a)(ii) (unitemized contributions from individuals) of the appropriate reporting periods. However, on June 12, she will reach \$220 in contributions for the calendar year. Since the PAC files monthly, the report covering June (due on July 20) would be the report on which they would need to begin itemizing Kelly's contributions on Schedule A for Line 11(a)(i).

Here is an example of the payroll deduction itemization:

Payroll Deduction Contributions July Monthly (M7) Report; FEC Form 3X: Schedule A, Line 11 (a)					
	SCHEDULE A (FEC Form 3X) ITEMIZED RECEIPTS Use separate schedule(s) for each category of the Detailed Summary Page Statements St				
	Roxy Snowboards Receipt For: Primary General Aggregate	Zip Code 93546 coupation (for Individual) Designer te Year-to-Date ▼	Payroll Deduction Amount of Each Receipt this Period \$40.00 Memo Item \$20.00 biweekly		
	Other (specify) ▼	240,00	ымеекту		

Itemization of silent auction prize purchase and aggregation:

All of Kelly's subsequent contributions during that calendar year will also require itemization on Schedule A. Thus, Kelly's silent auction contribution via purchase of a \$150 fundraising item must also be itemized. Since she was already over the \$200 itemization threshold for the calendar year, itemize the silent auction contribution on Schedule A for Line 11(a)(i) but separately from her payroll deductions. The aggregate year-to-date total for the June 30 contribution must include the payroll deduction contributions received previously in the calendar year.

Here is an example of the contribution made in the form of a silent auction purchase:

Silent Auction Contribution Check July Monthly (M7) Report; FEC Form 3X: Schedule A, Line 11 (a)				
	Use separate schedule(s) for each category of the Detailed Summary Page Th			
Full Name of Individual (Last, First, Middle Initial) or Full A. Clark, Kelly Mailing Address 401 East 67 th Street City Mammoth Lakes FEC ID number of contributing federal political committee.	Date of Receipt			
Roxy Snowboards	Memo Item Designer tle Year-to-Date ▼ 390,00			

2. What information from the scenario do we need to disclose this correctly?

Answer:

- Contributions that aggregate \$200 and under: The amount of the contribution and the date that it was deducted from the individual's paycheck. (For recordkeeping, need the individual's name, address and payroll deduction authorization). See 11 CFR 104.8(b) and AOs 2000-11 and 1999-33.
- Contributions that aggregate more than \$200: The name, address, occupation and employer information of contributor, total amount deducted during reporting period, frequency of deduction and amount per deduction.

KEY POINTS FOR PAYROLL DEDUCTION

- ✓ Report date of receipt
 - Date of receipt = date deducted from paycheck
- ✓ Paper filers list "payroll deduction" in lieu of dates
- ✓ E-filers list last day of the reporting period
- ✓ Payroll deduction in description field
- ✓ Total amount deducted during reporting period

ade Associations Webiner 2021

Track DJC Operations Da

Points to Remember

- Itemize contributions (including payroll deduction contributions) from an individual or other person/entity on Schedule A, Line 11(a)(i), once aggregate calendar year to date received exceeds \$200.
- Required information in itemizing receipts:
 - o Full name and address of contributor or source
 - Occupation/employer if contributor is an individual
 - o Date of receipt
 - o Amount
 - o Aggregate year-to-date total of all receipts from the same source.
- Date reported is the date of receipt, not the date of deposit, or the date on the check.
- Date reported for payroll deduction contribution is the date that the contribution was deducted from the contributor's paycheck. See 11 CFR 104.8(b) and AOs 2000-11 and 1999-33. The "date of receipt" under FEC rules at 11 CFR 102.8 is the date that the collecting agent obtains possession of the funds (in other words, deducts the contribution).
- Separately itemize payroll deduction contributions from those raised using other methods.
- If collecting agent transmits funds to PAC, do not report as transfer from collecting agent. Instead, report as contributions from original individual contributors.
- Payroll department, as the collecting agent, must forward money within collecting agent timeframes. The PAC treasurer would then have 10 days to deposit the contribution. Work closely with the payroll department in order to make these timeframes work for FEC reporting, given that date of deduction is the date used for reporting.

- For paper filers, instead of stating each date of receipt, type "payroll deduction."
- FECFile users will need to itemize a date (recommended to use last day of reporting period) and enter "payroll deduction" in description field.
- Report the total amount deducted from paycheck during reporting period (regardless of when PAC receives funds) and indicate the amount that was deducted each pay period and the frequency of the deduction.

Solicitation Techniques







Prizes and entertainment



Communications

Trade Associations Webinar 2021

Trade PAC Operations Part 1

DOES YOUR ASSOCIATION OFFER INCENTIVES TO POTENTIAL PAC CONTRIBUTORS?



SSFs often use raffle prizes, silent auctions, concerts or small gifts as part of solicitations

Connected organization may pay for prizes and entertainment to encourage PAC contributions

HOWEVER

Prizes/entertainment <u>may not be</u> too valuable relative to funds raised

ide Associations Webinar 2021

PAC Operations Pa

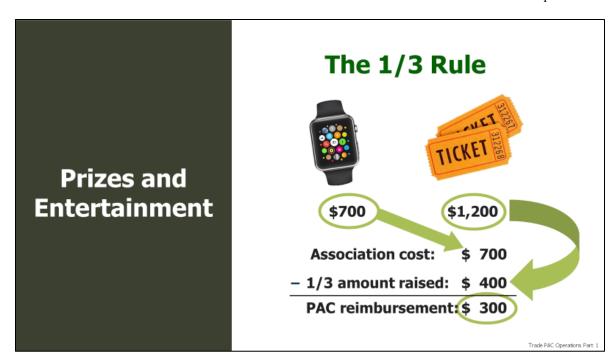
B. Prizes and/or entertainment: The one-third rule (11 CFR 114.5(b)(2))

- Association and its members may provide prizes and entertainment to encourage PAC contributions.
- Examples: Raffles (if permitted by state and tax laws), silent auctions, concerts, golf tournaments.
- The aggregate costs of prizes/entertainment may not be disproportionately valuable in comparison with contributions raised. Otherwise PAC must reimburse association for a portion of the costs.

1. One-third rule

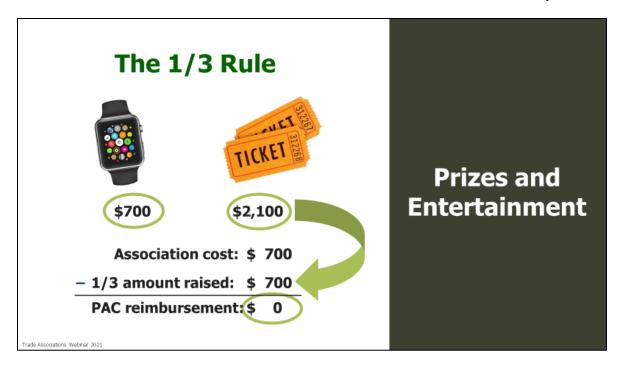
PAC reimburses association for that portion of the costs of prizes or entertainment donated by the association and its members that exceed one-third of the amount raised in contributions.

- Cost of prize to association is what is used. See AOs 2003-33 and 1995-17.
- Food and drink expenses do not count. See AOs <u>1999-31</u>, <u>1995-17</u> and <u>1980-50</u>.



2. Example – Reimbursement required

Association spends \$700 in treasury funds to purchase a raffle prize. Sales of raffle tickets raise \$1200 in PAC contributions. Since one-third of the amount raised (\$400) is less than the cost of the prize (\$700), then the PAC must reimburse the association for the \$300 difference.



3. Example – No reimbursement required

On the other hand, if the PAC raises \$2,100 in contributions, then one-third of that amount (\$700) is equal to what the association spent on the prize, so no reimbursement is necessary.

Donations from Members

Member donations ok

Count as donations to association for exempt fundraising

One-third rule applies

Include premiums donated by members in one-third rule calculation

Trade PAC Operations Part 1

4. Member-provided assistance

- a) Permissible (AOs <u>1995-17</u> and <u>1989-18</u>)
 - (1) Association may solicit and accept donations of money, goods or services from its members (both corporate and noncorporate) to defray administrative and fundraising expenses of PAC, including prizes.
 - (2) Donations are not contributions as long as donor qualifies as association member under FEC regulations.
- b) Application of one-third rule
 - (1) Include prizes/entertainment donated by members in one-third rule calculation.
 - (2) Any required reimbursement goes to association (who may distribute it to member if it chooses).

Basic Rules Apply



Restricted class only

Solicitation notices always

Forward contributions and records on time

Trade Associations Webinar 2021

Trade PAC Operations Part 1

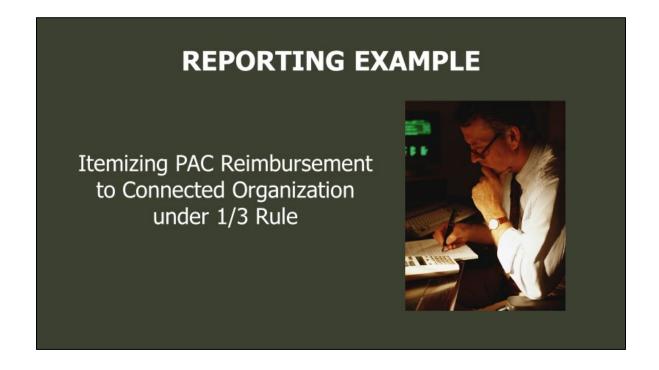
5. Basic rules apply:

- a) Restricted class only may be invited to participate.
- b) Remember to use solicitation notices.
- c) Forward money on time.

6. Ongoing events

For events that are ongoing (e.g., a payroll deduction sign-up drive that lasts several months), the PAC must assign an ending date of event with which to determine the amount raised for purposes of the one-third rule. AO 1999-31.

Reporting Example #2: Reimbursements Under 1/3 Rule



In our first one-third rule example, the association spent \$700 of its treasury funds on a raffle prize, but only raised \$1,200 in contributions for its PAC. So, the PAC had to reimburse the association for the \$300 difference between 1/3 of the amount raised (\$400) and the cost of the prize (\$700).

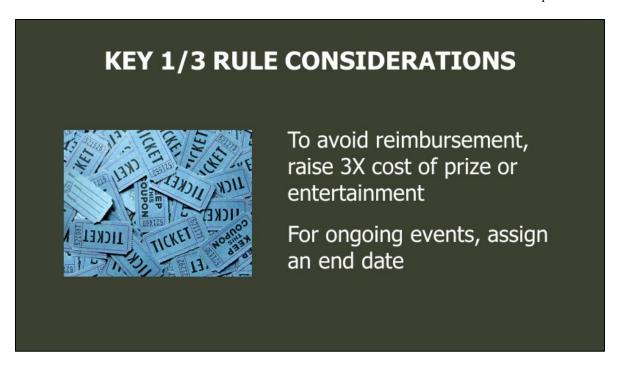
How is this reimbursement reported?

Reporting Example #2 – Answer

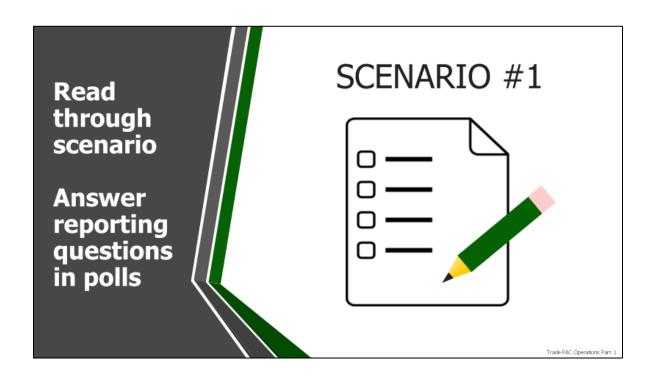
How is this reimbursement reported?

Answer: The reimbursement must be reported on Line 21(b) as an "Other Federal Operating Expense" and itemized on Schedule B for that Line once the aggregate payments by the PAC to the association exceed \$200 per calendar year.

Reimbursement to Connected Organization Post-General (30G) Report; FEC Form 3X: Schedule B, Line 21(b)				
	SCHEDULE B (FEC Form 3X) ITEMIZED DISBURSEMENTS Any information copied from such Reports and Staten or for commercial purposes, other than using the name of the commercial purposes of the result of the commercial purposes. Show that the commercial purposes is now that the commercial purposes of the commercial purposes.	Use separate schedule(s) for each category of the Detailed Summary Page 21b 28a nents may not be sold or used by any perse and address of any political committee to	22 23 26 27 27 28b 28c 29 30b 201 27 29 29 30b 201 201 201 201 201 201 201 201 201 201	
	Full Name (Last, First, Middle Initial) A. Snowboard Association Mailing Address 1700 Woodward Drive City Mammoth Lakes Purpose of Disbursement Reimburse for Raffle Prize Candidate Name Office Sought: House Disbursen Senate	State CA Zip Code 93526 es (1/3 Rule) Category/ Type Type Category/ Type Cate	Date of Disbursement 10 ' 20 ' 2022 FEC Identification Number C Amount of Each Disbursement this Period Memo Item	



Scenario #1:





Payroll Deduction and Fundraising Events by Trade Association

You are the PAC director for the Snowboard Association. The VP for government affairs calls you into his office to discuss political activities. He explains that he wants the trade association's PAC to raise more funds in the next cycle from its restricted class and has come up with an idea for offering incentives to encourage the association's executives to sign up for payroll deduction as well as encourage members to make a one-time contribution.

"I understand from our PAC Treasurer," the VP continues, "that our average PAC donor contributes only \$2 a year. Can't we get them to increase that amount?" he asks. "What about giving away pens, mugs or gift cards to those who sign up for payroll deduction totaling \$25, \$50 or \$100 per year?"

The VP also suggested that, to make it easier, each pay period, a dollar automatically be deducted from each executive's wages. The executives could stop the deduction by providing written notice to the PAC treasurer.

Finally, he suggests holding brunches in key regions to raise federal and PAC funds from members.

The VP asks you to find a way to legally put his suggestions into action.



QUESTIONS:

1.	How do you feel about the idea to give small gifts in exchange for PAC contributions? \Box Not permissible
	□ Permissible
2.	What is the proper way to implement a payroll deduction plan for PAC contributions?
	☐ To use a reverse check-off system and automatically deduct an amount from the individual's paycheck.
	☐ To provide the individual with a payroll deduction authorization form, so they may make a voluntary contribution via payroll.
3. Does the VIP at the brunch need to include the requisite solicitation notices that inform attendees of the political purpose of the PAC and of their right to refuse a contribute without reprisal? ☐ Yes	
	□ No, because you are raising money for the both the federal and state PAC funds from members.

Scenario #1 – Answers:

1.	How do you feel about the idea to give small gifts in exchange for PAC contributions? ☐ Not permissible ☐ Permissible
	Answer: This is permissible under <u>11 CFR 114.5(b)(2)</u> as long as the items are not disproportionately valuable. See also AOs <u>1981-40</u> and <u>1981-33</u> , which apply the one-third rule to small items.
2.	What is the proper way to implement a payroll deduction plan for PAC contributions?
	 To use a reverse check-off system and automatically deduct an amount from the individual's paycheck, as long as they can revoke it at any time. To provide the individual with a payroll deduction authorization form, so they may make a voluntary contribution via payroll, as long as they can revoke it at any time.
	Answer: Reverse check-offs are prohibited. Instead, the contributions must be voluntary; the employee's authorization must first be requested and received (either electronically, in writing, or recorded via telephone); and the solicitation must inform the employee of the political purpose of the PAC and of his right to refuse to contribute without reprisal and revoke at any time. 11 CFR 114.5(a)(1), (3) and (4).
	If a guideline is suggested (as the \$25, \$50 or \$100 guidelines in the scenario), the solicitation must inform the solicitee that the guideline is merely a suggestion; that the individual is free to contribute more or less than the suggested amount; and that the amount of the contribution, or the refusal to contribute, will not benefit or disadvantage the solicitee. 11 CFR 114.5(a)(2). Money collected through payroll deduction must be forwarded according to the collecting agent rules, and the record of the authorization must be kept from 3 years from the date of the last report of an employee's deduction. 11 CFR 102.6(c)(4) and (6).
3.	Does the VIP at the brunch need to include the required solicitation notices that inform attendees of the political purpose of the PAC and of their right to refuse to contribute without reprisal? ✓ Yes.
	□ No, because you are raising money for both the federal and state PAC funds from members.
	Answer: Yes. The brunches would be considered a solicitation because the purpose is to encourage support for the federal (and state) PAC. <u>AO 1980-50</u> . The speaker and the invitation both must include the requisite solicitation notices that inform the attendees

of the political purpose of the PAC (including that the part of the contribution going to the federal PAC is for influencing federal elections) and of their right to refuse to contribute without reprisal. 11 CFR 114.5(a)(3) and (4). See 11 CFR 102.5(a)(2). (Note, it is permissible to use a VIP as a speaker, even if he or she is not in the restricted class. AO 2003-05.).

SCENARIO #1 – KEY POINTS

Incentives and Payroll Deduction

One-third rule is applied to small items

Reverse check-offs are prohibited

Meeting to "explain PAC" = solicitation

For payroll deduction and meetings, always remember:

- Solicitation notices AND
- Collecting agent rules

Trade PAC Operations Pa

KEY POINTS:

- If offering prizes/entertainment as incentives, always apply the one-third rule.
- Reverse check-offs are prohibited.
- Meetings or events to explain PAC and requests to sign up for payroll deduction are considered solicitations and subject to basic solicitation rules, including:
 - o Only solicit restricted class.
 - o Always use notices in all of your written and oral solicitations.
 - o Forward money and records on time.
- Collecting agent rules apply to all types of fundraising events:
 - o Timely transfer of all funds AND records
 - Full amount of contribution must be transferred and counts towards contributor's limit to PAC
 - o If both federal and state funds are collected, make sure contributors are aware of how much is solicited for federal PAC.
 - o SSF ultimately responsible for compliance and proper disclosure.

Solicitation Techniques







Prizes and entertainment



Communications

Trade Associations Webinar 2021

Trade PAC Operations Part

DO YOU USE AN INTERNET OR INTRANET SITE TO PROMOTE YOUR SSF?

Online PAC solicitations are popular, but require additional safeguards to ensure they don't reach beyond restricted class



What is a solicitation?

Requesting contributions

Explaining how to contribute

Publicizing right to accept unsolicited contributions

Encouraging support for PAC

Trade PAC Operations Part 1

C. Communications (AOs cited in outline)

If a communication is circulated beyond the restricted class, the association may generally not include a solicitation. Thus, you must look at what your communication is going to say, and to which audience it is going.

1. If it's a solicitation: Limit to restricted class

- a) Straightforward request for contributions
- b) Information on how to make a contribution
- c) Publicizing PAC's right to accept unsolicited contributions
- d) Statements encouraging support for the PAC context is key
- e) See MURs <u>6100R (2010)</u> and <u>5681 (2007)</u> and AOs <u>1979-66</u> and <u>1979-13</u> for examples.

Example: Language from AO 1979-13:

"I was glad to see that Raymond has so many employees who realize that the welfare of us all is tied very closely to government policies and attitudes toward business. RAYPAC is one way we can make the voice of business people and our industry heard in this country. I hope we continued [sic] to have such an enthusiastic group."

Announcing PAC's existence

Explaining applicable laws

Providing statistical information

Listing candidates supported

What is <u>not</u> a solicitation?

Trade Associations Webinar 202

2. OK for anyone: Communication that is NOT a solicitation:

- a) <u>Avoids</u> encouraging support for the PAC.
- b) Does not facilitate the making of contributions.
- c) Merely announces existence of PAC and explains legal requirements that apply to a PAC.
- d) Provides statistical information about the PAC's receipts and contributions.
- e) Identifies candidates supported by the PAC (but does not suggest that supporting the PAC will help elect those candidates).
- f) See AOs 1991-03, 1983-38 and 1982-65.

Solicitation Techniques

Online Guidelines

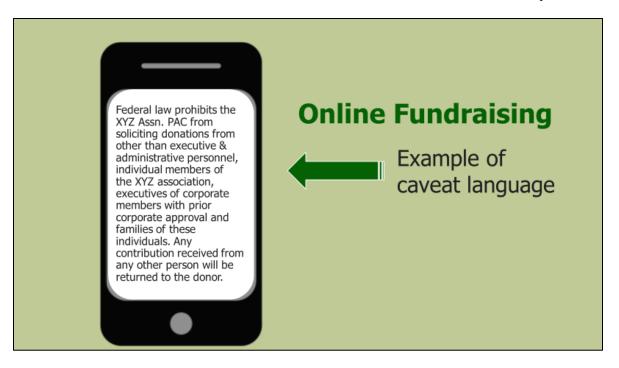
- Use password protected page for all solicitations
- Page to enter password includes caveat



Trade Associations Webinar 2021

Trade PAC Operations Part 1

- 3. Internet and email solicitations (AOs 2006-03 and 2000-07)
 - a) Limit access to restricted class.
 - Any intranet site, website or email containing a solicitation for the SSF must only be accessible by the restricted class.
 - AOs require password protection.



b) Caveats required

The page where members will enter their passwords to enter the PAC website or intranet site must state that:

- Federal law prohibits PAC from soliciting outside restricted class; and
- Contributions received from outside restricted class will be returned to donors.

Online Fundraising

Ensure contributions from permissible sources

May accept contributions via credit card, electronic check or online banking service

OK to maintain email list; keep updated to ensure restricted class only



Trade Associations Webinar 2021

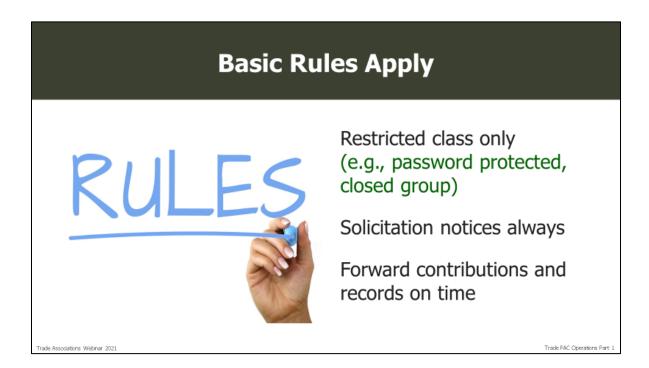
Trade PAC Operations Part 1

- c) Contributor screening and vetting
 PAC treasurer is responsible for ensuring that online
 contributions come from permissible sources.
 See AO 2011-13 for suggested language to use as safeguard.
- d) Collecting online contributions via credit cards / electronic checks / online banking services
 - (1) Online contributions may be made via credit card or electronic checks, or electronic authorization of payroll deduction. AOs <u>1999-36</u>, <u>1999-09</u> and <u>1999-03</u>.
 - (2) Date of contribution is date authorized by contributor. AO 1995-09. (Note: For credit card contributions, date of receipt for reporting is the date contributor authorized the charge. See AOs above.)
 - (3) Check generated via online banking service acceptable with all required contributor information.
 - If complete information not available, committee must contact contributor
 - If drawn on joint account, must contact account holders using reattribution procedures to ascertain from whom contribution is intended. AO 2007-17.

e) Email solicitations (AOs <u>2000-07</u> and <u>1995-33</u>)

- (1) Organization could maintain email list (i.e., mailing list) to send PAC solicitations to restricted class. AO 2000-07.
- (2) Email could be sent through secretaries to member of restricted class, provided that a cover note or some other mechanism is used to ensure solicitation is directed exclusively to restricted class.

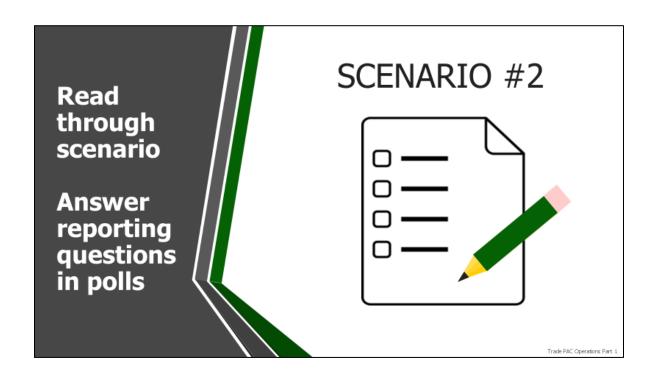
 AO 1995-33.



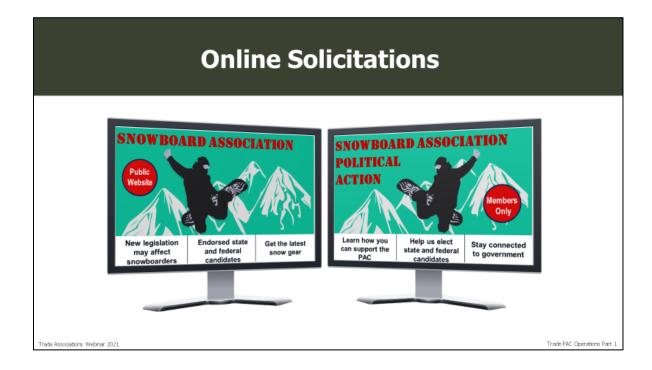
4. Basic rules apply

- a) Restricted class only (using passwords if online).
- b) Voluntary contributions/solicitation notices included.
- c) Forward contributions and records on time.

Scenario #2:



ONLINE SOLICITATIONS FOR SSFs



As part of its government affairs operations, your association updates two different websites. One is a website accessible to the general public; while the other is an intranet site for employees and members only.

You would like to make information available about your PAC available on your association's two sites.

Public website:

Since your government affairs website is publicly available, you know you can't include a solicitation for the SSF on it. But you would like to make public a list of candidates your PAC has supported available. And in case that might inspire people to want to learn more your PAC, you want to include a "Learn more about the PAC" button.

On the page that comes up, you would include a description of your PAC's political purpose and a link to its FEC reports. You also would have a place for members of your restricted class to log in and make a donation. You'd like that to be labeled "Donate to the PAC here."

Intranet site:

You would like to add the "donate to PAC" button to the intranet website to make it easier for people to make PAC donations. Once people click the button, a pop up screen will inform them of your responsibilities to collect contributor information and also of the law's prohibited contributions.

On both sites, once logged in, the restricted class may sign up for payroll deduction or may make a one-time contribution using a credit card.

You need to ensure that both websites are fully compliant with FEC guidance.



Answer these questions in the poll:

1.	OK to include the list of candidates on the public website? Check yes or no. ☐ Yes ☐ No
2.	OK to include the "click here for more information" button on the public website? Check yes or no. ☐ Yes ☐ No
3.	 Which notice should not be included on the page that the restricted class will log into in order to make a donation on either site? □ Notices about the federal election law's reporting requirement and contribution restrictions □ A notice about the political purpose of the PAC □ Notices informing donors that they may refuse to make a contribution or give more or less than the suggested amount. □ All of these notices should be included, plus some more.

Scenario #2 – Answers:

1.	OK to include the list of candidates on the public website? Check yes or no. ✓ Yes □ No
	Answer: Yes, as long as you don't suggest that supporting the PAC would help the PAC make more contributions to the candidates.
2.	OK to include the "Learn more about the PAC" button on the public website? Check yes or no. ✓ Yes □ No
	Answer: Yes, as long as you modify the page that comes up. While linking to the FEC reports is fine, the page also contains the place where members will log-in to make a donation. Thus, you must avoid any language on the log-in page that would constitute a solicitation (such as "Donate to the PAC," as it is accessible by the public. Also, you must include a caveat that you will return any contributions received from those outside the restricted class.
3.	 Which notice should not be included on the page that the restricted class will log into in order to make a donation on either site? □ Notices about the federal election law's reporting requirement and contribution restrictions □ A notice about the political purpose of the PAC □ Notices informing donors that they may refuse to make a contribution or give more or less than the suggested amount. ☑ All of these notices should be included, plus some more.
	Answer: While B and C are required on any solicitation, A is not technically "required." Nevertheless, the PAC is required to make "best efforts" in regard to reporting, and also must ensure that contributions made online come from permissible sources, so the notices mentioned in choice A are highly recommended. Also, since they are including payroll deduction as an option, a notice informing contributors they may revoke it at any time must appear as well.

SCENARIO #2 – KEY POINTS

Online Solicitations

Use passwords to limit access to restricted class

Include caveat on password-entry page

State right to refuse to contribute and PAC's political purpose

Decorriations Waltings 2021

Basic Rules Apply



Restricted class only

Solicitation notices always

Forward contributions and records on time

rade Associations Webinar 2021

Trade PAC Operations Part 1





Evaluation link: https://www.surveymonkey.com/r/3NLLCZN