Proposed Rules

FEDERAL ELECTION COMMISSION

11 CFR Parts 8 and 111

[Notice 2010–04]

Collection of Administrative Debts; Collection of Debts Arising From Enforcement and Administration of Campaign Finance Laws

AGENCY: Federal Election Commission.

ACTION: Notice of proposed rulemaking.

SUMMARY: The Federal Election Commission (“Commission”) requests comments on proposed rules implementing statutory provisions regarding the collection of debts owed to the United States Government. The Commission also proposes integrating its rules regarding the collection of debts arising solely from the Administrative Fines program into the new proposed rules.

DATES: Comments must be received on or before March 26, 2010.

ADDRESSES: All comments must be in writing, must be addressed to Ms. Amy L. Rothstein, Assistant General Counsel, or Ms. Esther D. Heiden, Attorney, 999 E Street, NW., Washington, DC 20463, (202) 694–1650 or (800) 424–9530. All comments sent to the Federal Election Commission’s enforcement and administration of campaign finance laws in 11 CFR part 8, placed in part 111 is consistent with the current placement of the regulations for collecting Administrative Fines debts with the enforcement provisions of part 111; placing the other debt collection provisions in 11 CFR part 8 also enables general administrative provisions to be located together.

A. Proposed 11 CFR 8.1—Purpose and Scope

Proposed 11 CFR 8.1 provides that the purpose of the proposed regulations is...
to apply the collection standards set out in the DCIA and the FCCS.

B. Proposed 11 CFR 8.2—Debts That Are Covered

Proposed 11 CFR 8.2 states that the new Commission regulations in part 8 cover only those debts that are either owed by current and former Commission employees, or arise from the provision of goods or services by contractors or vendors doing business with the Commission. The proposed regulations in part 8 would not cover debts arising from compliance matters, administrative fines, alternative dispute resolution, repayments of public funds, and court judgments arising from the Commission’s enforcement of the campaign finance laws, which would be covered in proposed 11 CFR part 111 subpart C. Proposed section 8.2 mirrors proposed 11 CFR 111.51. The Commission’s proposed regulations also would not cover other types of debt that are specifically excluded from the FCCS, such as debts involving criminal actions of fraud, the presentation of a false claim, or misrepresentation on the part of the debtor or any other person having an interest in the claim, and debts under the Internal Revenue Code of 1986.

C. Proposed 11 CFR 8.3—Administrative Collection of Claims

Proposed 11 CFR 8.3 states that the Commission will collect the claims or debts covered by proposed 11 CFR part 8 in accordance with the FCCS, and adopts by cross-reference the relevant provisions of the DCIA, and U.S. Department of the Treasury and Department of Justice debt collection regulations. See 31 U.S.C. 3701 et seq.; 31 CFR 285.2, 285.4, 285.7, 285.11, and parts 900–904. Proposed section 8.3 also states that the Commission will refer debts to the U.S. Department of the Treasury for collection no later than 180 days after the debts become delinquent. The proposed rule includes examples of collection actions that the U.S. Department of the Treasury might take: referral to another debt collection center, referral to a private collection contractor, or referral to the Department of Justice for litigation. These examples are taken from the U.S. Department of the Treasury regulation governing the transfer of debts to the U.S. Department of the Treasury, and are not a comprehensive list of the actions that the U.S. Department of the Treasury may take in collecting such debt. See 31 CFR 285.12(c)(2). During the 180 days before the mandatory transfer of a debt to the U.S. Department of the Treasury, the Commission may take any action under these proposed rules to attempt to collect the debt.

D. Proposed 11 CFR 8.4—Bankruptcy Claims

Proposed 11 CFR 8.4 recognizes that in cases where a debtor has sought protection under the Bankruptcy Code, the Code, particularly 11 U.S.C. 106, 362, and 553, may require the Commission to take different action from that prescribed under the debt collection regulations set forth in proposed part 8 and the FCCS. In these situations, bankruptcy law will govern the debt collection process.

E. Proposed 11 CFR 8.5—Interest, Penalties, and Administrative Costs

Proposed 11 CFR 8.5 states that the Commission shall assess interest, penalties, and administrative costs on debts owed to the United States, in accordance with Federal law. The Commission shall waive collection of interest and administrative costs on debts or portions of debts that are paid within thirty days after the date on which interest begins to accrue. The proposed regulation also provides that the Commission may, at its discretion, waive collection of interest, penalties, or administrative costs on any debt that is not paid within thirty days after the date on which interest begins to accrue. The proposed regulation states that the Commission may waive collection of interest, penalties, or administrative costs if it determines that: (1) Collection is against equity and good conscience or is not in the best interest of the United States, including when an administrative offset or installment agreement is in effect; or, (2) waiver is appropriate under the criteria for compromise of debts set forth at 31 CFR 902.2(a).

III. Proposed Removal of 11 CFR 111.45

The Commission proposes to remove current 11 CFR 111.45. This provision governs debt collection with respect to the Administrative Fines program. Under the proposed new regulations, these debts would be covered by proposed 11 CFR Part 111 Subpart C—Collection of Debts Arising from Enforcement and Administration of Campaign Finance Laws. The Commission requests comments on this proposal.

IV. Proposed 11 CFR Part 111 Subpart C—Collection of Debts Arising From Enforcement and Administration of Campaign Finance Laws

The proposed regulations in 11 CFR part 111 subpart C would govern the Commission’s collection of debts arising from compliance matters, administrative fines, alternative dispute resolution, repayments of public funds, and court judgments arising from the Commission’s enforcement of the campaign finance laws. The proposed regulations cover the collection of debts only, and will be invoked only after the completion of existing Commission processes during which respondents or other parties have had a full and fair opportunity to demonstrate that no civil penalty or repayment should be imposed. See 11 CFR parts 111 and 9038, and 9008.11–9008.15.

A. Proposed 11 CFR 111.50—Purpose and Scope

Proposed 11 CFR 111.50 provides that the purpose of the proposed regulations is to apply the collection standards set out in the DCIA and the FCCS. This proposed provision would treat debts under proposed 11 CFR part 111 in a similar manner to those owed by employees and vendors under proposed new 11 CFR 8.1.

B. Proposed 11 CFR 111.51—Debts That Are Covered

Proposed 11 CFR 111.51 states that the new Commission regulations in 11 CFR part 111 subpart C would cover only those debts arising from compliance matters, administrative fines, alternative dispute resolution, repayments of public funds, and court judgments arising from the Commission’s enforcement and administration of the campaign finance laws. The proposed regulations in 11 CFR part 111 subpart C would not cover debts either owed by current and former Commission employees, or arising from the provision of goods or services by contractors or vendors doing business with the Commission, which would be covered by proposed new 11 CFR part 8. This proposed new provision would treat debts under proposed 11 CFR part 111 in a similar manner to those owed by employees and vendors under proposed new 11 CFR 8.2, and the two provisions are designed to cover all types of debt that the Commission must collect. The Commission’s proposed regulations also would not cover other types of debt that are specifically excluded from the FCCS, such as debts involving criminal actions of fraud, the presentation of a false claim, or misrepresentation on the part of the debtor or any other person having an interest in the claim, and debts under the Internal Revenue Code of 1986.
C. Proposed 11 CFR 111.52—Administrative Collection of Claims

Proposed 11 CFR 111.52 states that the Commission will collect all claims or debts in accordance with the FCC, and adopts by cross-reference the relevant DCIA, U.S. Department of the Treasury, and adopts by cross-reference the relevant DCIA, U.S. Department of Justice debt collection provisions. See 31 U.S.C. 3701 et seq.; 31 CFR 285.2, 285.4, 285.7, 285.11, and parts 900–904. This proposed provision would treat the debts covered by proposed new 11 CFR part 111 subpart C in a similar manner to those owed by employees and vendors under proposed new 11 CFR 8.3. The proposed provision also states that the Commission will refer debts to the U.S. Department of the Treasury for collection no later than 180 days after the debt becomes delinquent. The proposed rule includes examples of collection actions that the U.S. Department of the Treasury might take: Referral to another debt collection center, or referral to a private collection contractor. These examples are taken from the U.S. Department of the Treasury regulation governing the transfer of debts to the U.S. Department of the Treasury, and are not a comprehensive list of the actions that the U.S. Department of the Treasury may take in collecting such debt. See 31 CFR 285.12(c)(2). During the 180 days before the mandatory transfer of a debt to the U.S. Department of the Treasury, the Commission may take any action under these proposed rules, or may go to court under the Commission’s litigating authority in 31 U.S.C. 437g to attempt to collect the debt.

D. Proposed 11 CFR 111.53—Litigation by the Commission

Proposed 11 CFR 111.53 states that nothing in the debt collection procedures precludes the Commission from filing suit under 2 U.S.C. 437g to enforce compliance with a conciliation agreement, seek a civil money penalty, petition the court for a contempt order, or otherwise exercise its authority to enforce or administer the campaign finance laws and regulations.

E. Proposed 11 CFR 111.54—Bankruptcy Claims

Proposed 11 CFR 111.54 recognizes that in cases where a debtor has sought protection under the Bankruptcy Code, the Code, particularly 11 U.S.C. 106, 362, and 553, may require the Commission to take different action from that prescribed under the debt collection provisions set forth in proposed part 111 and the FCCS. In this event, bankruptcy law will govern the debt collection process. See 31 CFR 901.3(a)(5). The Commission requests comments on this proposed section.

F. Proposed 11 CFR 111.55—Interest, Penalties, and Administrative Costs

Proposed 11 CFR 111.55 states that the Commission will assess interest, penalties, and administrative costs on debts owed to the United States, as required by Federal law. See 31 U.S.C. 3717. The Commission shall waive collection of interest and administrative costs on debts or portions of debts that are paid within thirty days after the date on which interest begins to accrue.

The proposed regulation also provides that the Commission may, at its discretion, waive collection of interest, penalties, or administrative costs on any debt that is not paid within thirty days after the date on which interest begins to accrue. The proposed regulation states that the Commission may waive collection of interest, penalties, or administrative costs if it determines that: (1) Collection is against equity and good conscience or is not in the best interest of the United States, including when an administrative offset or installment agreement is in effect; or, (2) waiver is appropriate under the criteria for compromise of debts set forth at 31 CFR 902.2(a). This proposed provision would treat the debts covered by proposed new 11 CFR part 111 subpart C in a similar manner to those owed by employees and vendors under proposed new 11 CFR 8.5.

Certification of No Effect Pursuant to 5 U.S.C. 605(b) (Regulatory Flexibility Act)

The attached proposed rules would not, if promulgated, have a significant economic impact on a substantial number of small entities. There are two bases for this certification. First, that the attached proposed rules would implement statutorily required processes for collecting unpaid debts, and any economic impact of these rules would be caused by the statutory mandate, rather than agency decisions contained in these proposed rules. Second, the provisions in the proposed rules relate to agency management and procedure and do not impose new substantive or compliance requirements directly on members of the public. If the proposed provision regarding the imposition of interest, penalties, and administrative costs could be viewed as imposing a new requirement on the public, the proposed regulation would merely implement the statutory requirement that the Commission assess these additional costs and provides that the Commission could exercise its discretion to waive the assessment of such costs in appropriate circumstances. Thus, any incremental economic impact of this rule on small entities would not be significant. Therefore, the Commission certifies that the attached proposed rules, if promulgated, will not have a significant economic impact on a substantial number of small entities.

List of Subjects

11 CFR Part 8
Administrative practice and procedure, Debt collection procedures, Government contracts, Law enforcement, Penalties.

11 CFR Part 111
Administrative practice and procedure, Debt collection procedures, Elections, Law enforcement, Penalties.

For the reasons set out in the preamble, the Federal Election Commission proposes to amend Chapter 1 of Title 11 of the Code of Federal Regulations as follows:

PART 8—COLLECTION OF ADMINISTRATIVE DEBTS

§ 8.1 Purpose and scope.

This part prescribes standards and procedures under which the Commission will collect and dispose of certain debts owed to the United States, as described in 11 CFR 8.2. The regulations in this part implement the Debt Collection Improvement Act of 1996, 31 U.S.C. 3701, 3711, and 3716–3720A, as amended; and the Federal Claims Collection Standards, 31 CFR parts 900–904. The activities covered include: The collection of claims of any amount; compromising claims; suspending or terminating the collection of claims; referring debts to the U.S. Department of the Treasury for collection action; and referring debts under this part 8 of more than $100,000 (exclusive of any interest and charges) to the Department of Justice for litigation.

§ 8.2 Debts that are covered.

(a) The procedures covered by this part apply to debts that are either owed by current and former Commission employees, or arise from the provision
of goods or services by contractors or vendors doing business with the Commission.

(b) The procedures covered by this part do not apply to any of the following debts:

(1) Debts that are covered by 11 CFR 111.51, regarding debts arising from compliance matters, administrative fines, alternative dispute resolution, repayments, and court judgments arising under the statutes specified in 11 CFR 111.51(a).

(2) Debts involving criminal actions of fraud, the presentation of a false claim, or misrepresentation on the part of the debtor or any other person having an interest in the claim.

(3) Debts based in whole or in part on conduct in violation of the antitrust laws.

(4) Debts under the Internal Revenue Code of 1986.

(5) Debts between the Commission and another Federal agency. The Commission will attempt to resolve interagency claims by negotiation in accordance with Executive Order 12146, 3 CFR pp. 409–12 (1980 Comp.).

(6) Debts that have become subject to salary offset under 5 U.S.C. 5514.

§ 8.3 Administrative collection of claims.

(a) The Commission shall act to collect all claims or debts. These collection activities will be undertaken promptly and followup action will be taken as appropriate in accordance with 31 CFR 901.1.


(c) The Commission will refer debts to the U.S. Department of the Treasury no later than 180 days after the debt has become delinquent. On behalf of the Commission, the U.S. Department of the Treasury will attempt to collect the debt, in accordance with the statutory and regulatory requirements and authorities applicable to the debt and action. This may include referral to another debt collection contractor, or the Department of Justice for litigation. See 31 CFR 285.12 (Transfer of debts to Treasury for collection). This requirement does not apply to any debt that:

(1) Is in litigation or foreclosure;

(2) Will be disposed of under an approved asset sale program;

(3) Has been referred to a private collection contractor for a period of time acceptable to the U.S. Department of the Treasury; or

(4) Will be collected under internal offset procedures within three years after the debt first became delinquent.

(d) The U.S. Department of the Treasury is authorized to charge a fee for services rendered regarding referred or transferred debts. The Commission will add the fee to the debt as an administrative cost, in accordance with 11 CFR 8.5.

§ 8.4 Bankruptcy claims.

When the Commission learns that a bankruptcy petition has been filed by a debtor, before proceeding with further collection action, the Commission will take any necessary action in accordance with the provision of 31 CFR 901.2(h).

§ 8.5 Interest, penalties, and administrative costs.


(b) The Commission shall waive collection of interest and administrative costs on a debt or any portion of the debt that is paid in full within thirty days after the date on which the interest begins to accrue.

(c) The Commission may waive collection of interest, penalties, and administrative costs if it:

(1) Determines that collection is against equity and good conscience or not in the best interest of the United States, including when an administrative offset or installment agreement is in effect; or,

(2) Determines that waiver is appropriate under the criteria for compromise of debts set forth at 31 CFR 902.2(a).

(d) The Commission is authorized to impose interest and related charges on debts not subject to 31 U.S.C. 3717, in accordance with common law.

PART 111—COMPLIANCE PROCEDURES

2. The authority citation for part 111 is revised to read as follows:


Subpart B—Administrative Fines

§ 111.45 [Removed and Reserved]

3. Subpart B is amended by removing and reserving section 111.45.

4. Subpart C is added to read as follows:

Subpart C—Collection of Debts Arising From Enforcement and Administration of Campaign Finance Laws

Sec.

111.50 Purpose and scope.

111.51 Debts that are covered.

111.52 Administrative collection of claims.

111.53 Litigation by the Commission.

111.54 Bankruptcy claims.

111.55 Interest, penalties, and administrative costs.

Subpart C—Collection of Debts Arising From Enforcement and Administration of Campaign Finance Laws

§ 111.50 Purpose and scope.

This subpart C prescribes standards and procedures under which the Commission will collect and dispose of certain debts owed to the United States, as described in 11 CFR 111.51. The regulations in this subpart implement the Debt Collection Improvement Act of 1996, 31 U.S.C. 3701, 3711, and 3716–3720A, as amended; and the Federal Claims Collection Standards, 31 CFR parts 900 through 904. The activities covered include: The collection of claims of any amount; compromising claims; suspending or terminating the collection of claims; and referring debts to the U.S. Department of the Treasury for collection action.

§ 111.51 Debts that are covered.

(a) The procedures of this subpart C of part 111 apply to claims for payment or debt arising from, or ancillary to, any action undertaken by or on behalf of the Commission in furtherance of efforts to ensure compliance with the Federal Election Campaign Act, 2 U.S.C. 431 et seq., and to administer the Presidential Election Campaign Fund Act, 26 U.S.C. 9001 et seq., or the Presidential Primary Matching Payment Account Act, 26 U.S.C. 9031 et seq., and Commission regulations, including:

(1) Negotiated civil penalties in enforcement matters and alternative dispute resolution matters;

(2) Civil money penalties assessed under the administrative fines program;

(3) Claims reduced to judgment in the courts and that are no longer in litigation;

(4) Repayments of public funds under the Presidential Election Campaign Fund Act, 26 U.S.C. 9001 et seq.; or

(5) Repayments of public funds under the Presidential Primary Matching
§ 111.52 Administrative collection of claims.

(a) The Commission shall act to collect all claims or debts. These collection activities will be undertaken promptly and follow up action will be taken as appropriate in accordance with 31 CFR 901.1.


(c) The Commission will refer debts to the U.S. Department of the Treasury no later than 180 days after the debt has become delinquent. On behalf of the Commission, the U.S. Department of the Treasury will attempt to collect the debt, in accordance with the statutory and regulatory requirements and authorities applicable to the debt and action. This may include referral to another debt collection center, or a private collection contractor. See 31 CFR 285.12 (Transfer of debts to Treasury for collection). This requirement does not apply to any debt that:

1. Is in litigation or foreclosure;

2. Will be disposed of under an approved asset sale program;

3. Has been referred to a private collection contractor for a period of time acceptable to the U.S. Department of the Treasury; or

4. Will be collected under internal offset procedures within three years after the debt first became delinquent.

(d) The U.S. Department of the Treasury is authorized to charge a fee for services rendered regarding referred or transferred debts. The Commission will add the fee to the debt as an administrative cost, in accordance with 11 CFR 111.55.

§ 111.53 Litigation by the Commission.

Nothing in this subpart C precludes the Commission from filing suit in the appropriate court to enforce compliance with a conciliation agreement under 2 U.S.C. 437(g)(5)(D), seek a civil money penalty under 2 U.S.C. 437(g)(6), petition the court for a contempt order under 2 U.S.C. 437(g)(11), or otherwise exercise its authority to enforce or administer the statutes specified in 11 CFR 111.51(a).

§ 111.54 Bankruptcy claims.

When the Commission learns that a bankruptcy petition has been filed by a debtor, before proceeding with further collection action, the Commission will take any necessary action in accordance with the provision of 31 CFR 901.2(h).

§ 111.55 Interest, penalties, and administrative costs.

(a) The Commission shall assess interest, penalties, and administrative costs on debts owed to the United States Government, pursuant to 31 U.S.C. 3717. Interest, penalties, and administrative costs will be assessed in accordance with 31 CFR 901.9.

(b) The Commission shall waive collection of interest and administrative costs on a debt or any portion of the debt that is paid within thirty days after the date on which the interest begins to accrue.

(c) The Commission may waive collection of interest, penalties, and administrative costs if:

1. Determines that collection is against equity and good conscience or not in the best interest of the United States, including when an administrative offset or installment agreement is in effect; or,

2. Determines that waiver is appropriate under the criteria for compromise of debts set forth at 31 CFR 902.2(a).

(d) The Commission is authorized to impose interest and related charges on debts not subject to 31 U.S.C. 3717, in accordance with common law.


On behalf of the Commission.

Matthew S. Peterson,
Chairman, Federal Election Commission.

[FR Doc. 2010–3687 Filed 2–23–10; 8:45 am]

BILLING CODE 8010–P

FEDERAL ELECTION COMMISSION

11 CFR Part 300

[Notice 2010–03]

Participation by Federal Candidates and Officeholders at Non-Federal Fundraising Events

AGENCY: Federal Election Commission.

ACTION: Change of public hearing date.

SUMMARY: On December 7, 2009, the Federal Election Commission published a notice of proposed rulemaking relating to participation by Federal candidates and officeholders in non-Federal fundraising events, with a public hearing scheduled for March 10, 2010 at 10 a.m. The Commission has rescheduled the public hearing for March 16, 2010 at 10 a.m. The comment periods for this rulemaking have not changed.

DATES: The hearing will be held on March 16, 2010 and will begin at 10 a.m. The initial comment period ended on Monday, February 8, 2010. The reply comment period will end on Monday, February 22, 2010.

ADDRESSES: The hearing will be held in the Commission’s ninth floor meeting room, 999 E Street, NW., Washington, DC.

FOR FURTHER INFORMATION CONTACT: Ms. Amy L. Rothstein, Assistant General Counsel, Mr. David C. Adkins, or Mr. Neven F. Stipanovic, Attorneys, 999 E Street, NW., Washington, DC 20463, (202) 694–1650 or (800) 424–9530.

SUPPLEMENTARY INFORMATION: On December 7, 2009, the Federal Election Commission published a notice of proposed rulemaking ("NPRM") relating to participation by Federal candidates and officeholders in non-Federal fundraising events. See 74 FR 64016 (December 7, 2009). The NPRM stated that the Commission would hold a hearing on the proposed rules on March 10, 2010 at 10 a.m. The purpose of this Notice is to announce that the Commission has changed the date of the public hearing to March 16, 2010 at 10 a.m. Reply comments will still be due by February 22, 2010.

Individuals who plan to attend the public hearing and require special assistance, such as sign language interpretation or other reasonable accommodations, should contact the